### Union Calendar No.

111TH CONGRESS 2D SESSION

# H. R. 2378

[Report No. 111-]

To amend title VII of the Tariff Act of 1930 to clarify that fundamental exchange-rate misalignment by any foreign nation is actionable under United States countervailing and antidumping duty laws, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

May 13, 2009

Mr. Ryan of Ohio (for himself, Mr. Tim Murphy of Pennsylvania, Mr. Altmire, Mr. Jones, Mr. Defazio, Mr. Wilson of Ohio, Mr. Burton of Indiana, Mr. Michaud, Mr. Souder, Mr. Shuler, Mr. McHugh, Mr. Coble, Mr. Barrett of South Carolina, Mr. Boucher, Ms. Sutton, Mr. Platts, Mr. Arcuri, Mr. Higgins, Mr. Boswell, Mr. Conyers, Mr. Gene Green of Texas, Ms. Eddie Bernice Johnson of Texas, Mr. Costello, Mr. Lee of New York, Mr. Holt, Mr. Westmoreland, Mr. Rohrabacher, Mr. Shuster, Mr. Braley of Iowa, Mr. Wilson of South Carolina, Mr. Holden, Mr. Olver, Mr. Kagen, Mr. Kildee, Mr. Hare, Mrs. Myrick, Mr. Visclosky, Mr. Manzullo, Mr. Rogers of Michigan, and Mr. Brown of South Carolina) introduced the following bill; which was referred to the Committee on Ways and Means

#### SEPTEMBER --, 2010

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic] [For text of introduced bill, see copy of bill as introduced on May 13, 2009]

## A BILL

To amend title VII of the Tariff Act of 1930 to clarify that fundamental exchange-rate misalignment by any foreign nation is actionable under United States countervailing and antidumping duty laws, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Currency Reform for
5	Fair Trade Act".
6	SEC. 2. CLARIFICATION REGARDING DEFINITION OF
7	COUNTERVAILABLE SUBSIDY.
8	(a) Benefit Conferred.—Section 771(5)(E) of the
9	Tariff Act of 1930 (19 U.S.C. 1677(5)(E)) is amended—
10	(1) in clause (iii), by striking "and" at the end;
11	(2) in clause (iv), by striking the period at the
12	end and inserting ", and"; and
13	(3) by inserting after clause (iv) the following
14	new clause:
15	"(v) in the case in which the currency
16	of a country in which the subject merchan-
17	dise is produced is exchanged for foreign
18	currency obtained from export transactions,
19	and the currency of such country is a fun-
20	damentally undervalued currency, as de-
21	fined in paragraph (37), the difference be-
22	tween the amount of the currency of such
23	country provided and the amount of the
24	currency of such country that would have
25	been provided if the real effective exchange

1	rate of the currency of such country were
2	not undervalued, as determined pursuant to
3	paragraph (38).".
4	(b) Export Subsidy.—Section 771(5A)(B) of the
5	Tariff Act of 1930 (19 U.S.C. 1677(5A)(B)) is amended by
6	adding at the end the following new sentence: "In the case
7	of a subsidy relating to a fundamentally undervalued cur-
8	rency, the fact that the subsidy may also be provided in
9	circumstances not involving export shall not, for that reason
10	alone, mean that the subsidy cannot be considered contin-
11	gent upon export performance.".
12	(c) Definition of Fundamentally Undervalued
13	Currency.—Section 771 of the Tariff Act of 1930 (19
14	U.S.C. 1677) is amended by adding at the end the following
15	new paragraph:
16	"(37) Fundamentally undervalued cur-
17	RENCY.—The administering authority shall determine
18	that the currency of a country in which the subject
19	merchandise is produced is a 'fundamentally under-
20	valued currency' if—
21	"(A) the government of the country (includ-
22	ing any public entity within the territory of the
23	country) engages in protracted, large-scale inter-
24	vention in one or more foreign exchange markets
25	during part or all of the 18-month period that

1	represents the most recent 18 months for which
2	the information required under paragraph (38)
3	is reasonably available, but that does not include
4	any period of time later than the final month in
5	the period of investigation or the period of re-
6	view, as applicable;
7	"(B) the real effective exchange rate of the
8	currency is undervalued by at least 5 percent, on
9	average and as calculated under paragraph (38),
10	relative to the equilibrium real effective exchange
11	rate for the country's currency during the 18-
12	$month\ period;$
13	"(C) during the 18-month period, the coun-
14	try has experienced significant and persistent
15	global current account surpluses; and
16	"(D) during the 18-month period, the for-
17	eign asset reserves held by the government of the
18	country exceed—
19	"(i) the amount necessary to repay all
20	debt obligations of the government falling
21	due within the coming 12 months;
22	"(ii) 20 percent of the country's money
23	supply, using standard measures of M2;
24	and

1	"(iii) the value of the country's im-
2	ports during the previous 4 months.".
3	(d) Definition of Real Effective Exchange
4	Rate Undervaluation.—Section 771 of the Tariff Act of
5	1930 (19 U.S.C. 1677), as amended by subsection (c) of this
6	section, is further amended by adding at the end the fol-
7	lowing new paragraph:
8	"(38) Real effective exchange rate under-
9	VALUATION.—The calculation of real effective ex-
10	change rate undervaluation, for purposes of para-
11	$graph\ (5)(E)(v)\ and\ paragraph\ (37),\ shall—$
12	"(A)(i) rely upon, and where appropriate be
13	the simple average of, the results yielded from
14	application of the approaches described in the
15	guidelines of the International Monetary Fund's
16	Consultative Group on Exchange Rate Issues; or
17	"(ii) if the guidelines of the International
18	Monetary Fund's Consultative Group on Ex-
19	change Rate Issues are not available, be based on
20	generally accepted economic and econometric
21	techniques and methodologies to measure the level
22	$of\ under valuation;$
23	"(B) rely upon data that are publicly avail-
24	able, reliable, and compiled and maintained by
25	the International Monetary Fund or, if the

1	International Monetary Fund cannot provide the
2	data, by other international organizations or by
3	national governments; and
4	"(C) use inflation-adjusted, trade-weighted
5	exchange rates.".
6	SEC. 3. REPORT ON IMPLEMENTATION OF ACT.
7	(a) In General.—Not later than 9 months after the
8	date of the enactment of this Act, the Comptroller General
9	of the United States shall submit to Congress a report on
10	the implementation of the amendments made by this Act.
11	(b) Matters to Be Included.—The report required
12	by subsection (a) shall include a description of the extent
13	to which United States industries that have been materially
14	injured by reason of imports of subject merchandise pro-
15	duced in foreign countries with fundamentally undervalued
16	currencies have received relief under title VII of the Tariff
17	Act of 1930 (19 U.S.C. 1671 et seq.), as amended by this
18	Act.
	Amend the title so as to read: "A bill to amend title

Amend the title so as to read: "A bill to amend title VII of the Tariff Act of 1930 to clarify that countervailing duties may be imposed to address subsidies relating to a fundamentally undervalued currency of any foreign country.".