

Preliminary CBO Estimate of the Effects on Direct Spending and Revenues of the Children's Health Insurance Program Reauthorization Act 2008 Update

Based on H.R. 3963, as cleared, updated to reflect CBO's March 2008 baseline to account for most recent state-reported information, the 2009-2018 budget window and the removal of provisions that have been enacted through subsequent legislation. (P.L. 110-252 and P.L. 110-275 included provisions such as moratoria on certain Medicaid regulations and an extension of a Medicaid asset verification demonstration that were previously included in H.R. 3963.)

Figures are outlays, by fiscal year, in billions of dollars. Costs or savings of less than \$50 million are shown with an asterisk. Components may not sum to totals because of rounding.

Section	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2009-13	2009-18
CHANGES IN DIRECT SPENDING												
SCHIP outlays from provisions subject to the funding provided in sections 101, 104, and 108 of the legislation												
Benefits and administrative costs	2,420	3,544	5,478	7,004	8,042	-791	-2,929	-2,844	-2,799	-2,816	26,488	14,309
Performance bonus payments	0	310	500	800	1,050	1,250	1,350	1,450	1,570	1,690	2,660	9,970
Subtotal	2,420	3,854	5,978	7,804	9,092	459	-1,579	-1,394	-1,229	-1,126	29,148	24,279
Medicaid outlays due to interactions with the SCHIP outlays shown above	-433	144	1,042	1,484	1,833	6,143	7,461	8,032	8,678	9,437	4,070	43,820
Other changes in direct spending that are not included with the SCHIP and												
103 Child Enrollment Contingency Fund	0	358	549	195	127	0	0	0	0	0	1,229	1,229
109 Additional administrative funding for territories	*	*	*	*	*	*	*	*	*	*	53	129
113 Modify Medicaid eligibility rules for certain newborns	*	*	*	*	*	*	*	*	*	*	80	200
116 IOM report on SCHIP participation and crowd out	*	*	0	0	0	0	0	0	0	0	2	2
201 Outreach grants and additional administrative funding	*	53	70	78	91	97	93	99	107	99	326	820
203 Evaluation of Express Lane option	*	*	*	*	0	0	0	0	0	0	5	5
211 Revise requirement to document citizenship	380	340	360	390	420	450	480	520	560	610	1,890	4,510
401 Development of quality measures for child health	*	50	60	60	60	*	*	*	*	*	260	385
402 Funds to improve timeliness of MSIS data	*	*	0	0	0	0	0	0	0	0	5	5
503 Transition grants for payment of FQHC / RHC services	*	*	0	0	0	0	0	0	0	0	5	5
602 Additional funding for Current Population Survey	*	*	*	*	*	*	*	*	*	*	50	100
603 Updated federal evaluation of SCHIP	0	*	*	*	0	0	0	0	0	0	10	10
613 Prohibit new Health Opportunity Account demonstrations	*	*	*	*	*	*	*	*	*	*	-50	-180
615 Modify per capita income data used to calculate FMAPs	250	*	*	*	*	*	*	*	*	*	270	295
618 Funding for Memphis Regional Medical Center	*	*	*	*	*	*	*	*	*	*	18	41
Subtotal	726	845	1,085	762	734	619	621	679	728	757	4,153	7,556
Total changes in direct spending	2,713	4,844	8,105	10,050	11,659	7,221	6,503	7,317	8,176	9,068	37,371	75,655
CHANGES IN REVENUES												
On-budget revenues												
701 & 702 Increased taxes on tobacco products	6,000	7,500	7,300	7,300	7,200	7,200	7,100	7,100	7,100	7,000	35,300	70,800
Effect of SCHIP provisions on on-budget revenues	50	85	105	120	130	65	25	20	25	30	490	655
Subtotal	6,050	7,585	7,405	7,420	7,330	7,265	7,125	7,120	7,125	7,030	35,790	71,455
Off-budget revenues (due to SCHIP provisions)	85	140	175	195	215	110	40	35	40	50	810	1,085
Total changes in revenues	6,135	7,725	7,580	7,615	7,545	7,375	7,165	7,155	7,165	7,080	36,600	72,540
Net budgetary effect of legislation												
Direct spending and on-budget revenues	-3,337	-2,741	700	2,630	4,329	-44	-622	197	1,051	2,038	1,581	4,200
Direct spending and all revenues	-3,422	-2,881	525	2,435	4,114	-154	-662	162	1,011	1,988	771	3,115

CBO's Estimate of Changes in SCHIP and Medicaid Enrollment of Children in Fiscal Year 2013 Under the Children's Health Insurance Program Reauthorization Act - 2008 Update

Based on H.R. 3963, as cleared, updated to reflect CBO's March 2008 baseline to account for most recent state-reported information, the 2009-2018 budget window and the removal of provisions that have been enacted through subsequent legislation. (P.L. 110-252 and P.L. 110-275 included provisions such as moratoria on certain Medicaid regulations and an extension of a Medicaid asset verification demonstration that were previously included in H.R. 3963.)

All figures are average monthly enrollment, in millions of individuals. Components may not sum to totals because of rounding.

	SCHIP /a/				Medicaid /b/				SCHIP/Medicaid total			
	Enrollees moved to/from Medicaid	Reduction in the uninsured	Reduction in private coverage	Total	Enrollees moved to/from SCHIP	Reduction in the uninsured	Reduction in private coverage	Total	Reduction in the uninsured	Reduction in private coverage	Total	
FISCAL YEAR 2013:												
CBO's baseline projections				2.7				26.3			29.0	
Effect of providing funding to maintain current SCHIP programs	0.5	1.2	0.8	2.5	-0.5	n.a.	n.a.	-0.5	1.2	0.8	1.9	
Effect of additional SCHIP funding and other provisions:												
Additional enrollment within existing eligibility groups /c/ /d/ /e/	*	0.7	0.5	1.2	*	1.9	0.5	2.4	2.6	1.0	3.6	
Expansion of SCHIP and Medicaid eligibility to new populations	n.a.	0.6	0.6	1.2	n.a.	n.a.	n.a.	n.a.	0.6	0.6	1.2	
Subtotal	*	1.3	1.1	2.3	0.0	1.9	0.5	2.4	3.2	1.5	4.8	
Total proposed changes	0.5	2.5	1.8	4.8	-0.5	1.9	0.5	1.9	4.4	2.3	6.7	
Estimated enrollment under proposal				7.5				28.2			35.7	

Notes:

/a/ The figures in this table include the program's adult enrollees, who account for less than 10 percent of total SCHIP enrollment.

/b/ The figures in this table do not include children who receive Medicaid because they are disabled.

/c/ For simplicity of display, the Medicaid figures in this line include the additional children enrolled as a side effect of expansions of SCHIP eligibility.

/d/ Section 112 of the act would shift coverage of childless adults in SCHIP to Medicaid and allow some states that are currently planning to shift parents from SCHIP to Medicaid to continue covering them in SCHIP.

/e/ The Medicaid figures and SCHIP/Medicaid totals in this line include about 100,000 adults who would gain eligibility under section 211 of the act.

n.a. = not applicable

* = fewer than 50,000 enrollees.

Updated Estimate of Changes in SCHIP and Medicaid Enrollment of Children in Fiscal Year 2018 Under the Children's Health Insurance Program Reauthorization Act

Based on H.R. 3963, as cleared, updated to reflect CBO's March 2008 baseline to account for most recent state-reported information, the 2009-2018 budget window and the removal of provisions that have been enacted through subsequent legislation. (P.L. 110-252 and P.L. 110-275 included provisions such as moratoria on certain Medicaid regulations and an extension of a Medicaid asset verification demonstration that were previously included in H.R. 3963.)

All figures are average monthly enrollment, in millions of individuals. Components may not sum to totals because of rounding.

	SCHIP /a/				Medicaid /b/				SCHIP/Medicaid total			
	Enrollees moved between SCHIP & Medicaid	Reduction in the uninsured	Reduction in private coverage	Total	Enrollees moved between SCHIP & Medicaid	Reduction in the uninsured	Reduction in private coverage	Total	Reduction in the uninsured	Reduction in private coverage	Total	
FISCAL YEAR 2018:												
CBO's baseline projections /c/				2.0				27.9			29.9	
Total proposed changes /d/ /e/ /f/	-0.3	-0.4	-0.3	-1.1	0.3	2.1	0.5	3.0	1.7	0.2	1.9	
Estimated enrollment under proposal				0.9				30.9			31.8	

Notes:

/a/ The figures in this table include the program's adult enrollees, who account for less than 10 percent of total SCHIP enrollment.

/b/ The figures in this table do not include children who receive Medicaid because they are disabled.

/c/ Title XXI of the Social Security Act authorizes SCHIP through March 31, 2009. CBO assumes in its baseline spending projections that funding for the program in later years will continue at its 2009 level of \$5.0 billion.

/d/ This legislation would authorize SCHIP through 2013. For budget scoring purposes, CBO has projected spending under the legislation through 2018 based on the funding level at the end of 2013 -- an annual amount of \$2.3 billion. The enrollment figures shown here reflect that assumption.

/e/ The SCHIP figures for "reduction in the uninsured" and "reduction in private coverage" are negative, which means that the number of both uninsured individuals and individuals with private coverage would increase relative to current law. The corresponding figures for Medicaid are positive, which means that the number of individuals in both categories would decrease relative to current law. On balance, CBO estimates that the legislation would reduce the number of children who are uninsured and the number of children with private coverage.

/f/ The Medicaid figures and SCHIP/Medicaid totals in this line include about 100,000 adults who would gain eligibility under section 211 of the act.