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(Original Signature of Member)

111TH CONGRESS
1ST SESSION

H. R. _____

To guide and provide for United States research, development, and demonstration of solar energy technologies, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Ms. GIFFORDS introduced the following bill; which was referred to the Committee on _____

A BILL

To guide and provide for United States research, development, and demonstration of solar energy technologies, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Solar Technology
5 Roadmap Act”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

1 (1) SECRETARY.—The term “Secretary” means
2 the Secretary of Energy.

3 (2) SOLAR TECHNOLOGY.—The term “solar
4 technology” means—

5 (A) photovoltaic technologies, including
6 technologies utilizing—

7 (i) crystalline silicon;

8 (ii) cadmium telluride;

9 (iii) semiconductor materials con-
10 taining copper, indium, and selenium;

11 (iv) thin film silicon;

12 (v) gallium arsenide alloy and multi-
13 junctions;

14 (vi) dye-sensitized and organic solar
15 cell technologies;

16 (vii) concentrating photovoltaics; and

17 (viii) other photovoltaic methods iden-
18 tified by the Secretary;

19 (B) solar thermal electric technology, in-
20 cluding linear concentrator systems, dish/engine
21 systems, and power tower systems;

22 (C) solar thermal water heating tech-
23 nology;

24 (D) solar heating and air conditioning
25 technologies;

1 (E) passive solar design in architecture, in-
2 cluding both heating and lighting applications;
3 and

4 (F) related or enabling technologies, in-
5 cluding thin films, semiconducting materials,
6 transparent conductors, optics, and technologies
7 that increase durability or decrease cost or
8 weight.

9 **TITLE I—SOLAR TECHNOLOGY**
10 **RESEARCH, DEVELOPMENT,**
11 **AND DEMONSTRATION**

12 **SEC. 101. PROGRAM.**

13 (a) IN GENERAL.—The Secretary shall conduct a
14 program of research, development, and demonstration for
15 solar technology, including—

16 (1) photovoltaics;

17 (2) solar hot water and solar space heating and
18 cooling;

19 (3) concentrating solar power;

20 (4) lighting systems that integrate sunlight and
21 electrical lighting in complement to each other in
22 common lighting fixtures for the purpose of improv-
23 ing energy efficiency;

24 (5) manufacturability of low cost, high quality
25 solar energy systems;

1 (6) development of solar technology products
2 that can be easily integrated into new and existing
3 buildings; and

4 (7) other areas as the Secretary considers ap-
5 propriate.

6 (b) AWARDS.—The Secretary shall provide awards
7 under this section on a merit-reviewed, competitive basis
8 to—

9 (1) academic institutions, national laboratories,
10 Federal research agencies, State research agencies,
11 nonprofit organizations, industrial entities, or con-
12 sortia thereof for research, development, and dem-
13 onstration activities; and

14 (2) industry-led consortia for research, develop-
15 ment, and demonstration of advanced techniques for
16 manufacturing a variety of solar energy products.

17 (c) OBJECTIVE.—It is the policy of the United States
18 that at least 75 percent of funding for solar technology
19 research, development, and demonstration activities con-
20 ducted by the Department of Energy after fiscal year
21 2014 support activities identified by and recommended
22 under the Solar Technology Roadmap as described in sec-
23 tion 102.

1 **SEC. 102. SOLAR TECHNOLOGY ROADMAP.**

2 (a) IN GENERAL.—Not later than 18 months after
3 the date of enactment of this Act, the Solar Technology
4 Roadmap Committee established under section 103 shall
5 develop and transmit to the Secretary of Energy and the
6 Congress a Solar Technology Roadmap that—

7 (1) presents the best current estimate of the
8 near-term (up to 2 years), mid-term (up to 7 years),
9 and long-term (up to 15 years) research, develop-
10 ment, and demonstration needs in solar technology;
11 and

12 (2) provides guidance to the solar technology
13 research, development, and demonstration activities
14 supported by the Federal Government for the pur-
15 poses of meeting national priorities in energy secu-
16 rity, United States competitiveness, climate change
17 mitigation, and energy diversification.

18 (b) CONTENTS.—The Solar Technology Roadmap
19 shall—

20 (1) identify research, development, and dem-
21 onstration needs to address—

22 (A) the key solar energy production chal-
23 lenges of intermittency, transience, storage, and
24 scaling, including determining—

1 (i) which solar-related technological
2 solutions are appropriate for various appli-
3 cations, locations, and seasons;

4 (ii) how to store excess solar energy in
5 batteries, supercapacitors, compressed air,
6 flywheels, hydrogen, synthetic fuels, ther-
7 mal storage, or superconductors, or
8 through other means;

9 (iii) how and when to integrate solar
10 energy into the electricity grid effectively,
11 including—

12 (I) the integration of solar tech-
13 nologies with a Smart Grid;

14 (II) electrical power smoothing;

15 (III) microgrid integration;

16 (IV) solar resource forecasting;

17 (V) long distance transmission;

18 and

19 (VI) ways to address arbitrage
20 over minutes, hours, days, weeks, and
21 seasons with respect to the full range
22 of project scales; and

23 (iv) how best to integrate solar tech-
24 nologies into buildings;

25 (B) modeling and simulation;

1 (C) the design, materials, and manufacture
2 of solar technologies, as well as related factory
3 sciences;

4 (D) the development of standards;

5 (E) the need for demonstration facilities;

6 (F) optimized packaging methods; and

7 (G) environmental, safety, and health con-
8 cerns including reuse, recycling, hazardous ma-
9 terials disposal, and photovoltaic waste issues;

10 (2) identify opportunities for coordination with
11 partner industries such as those for semiconductors,
12 LED lighting, energy storage, Smart Grid, and wind
13 that can benefit from similar advances;

14 (3) establish research, development, and dem-
15 onstration goals with specific timeframes with re-
16 spect to solar technologies for—

17 (A) improving performance;

18 (B) decreasing cost of electricity generated;

19 (C) improving reliability; and

20 (D) decreasing negative environmental im-
21 pacts and maximizing the environmental bene-
22 fits of solar technologies by examining life-cycle
23 assessments of greenhouse gas emissions, en-
24 ergy payback time, and water usage; and

1 (4) include recommendations, as appropriate, to
2 guide solar technology research, development, and
3 demonstration activities.

4 (c) REVISIONS AND UPDATES.—

5 (1) REVISIONS.—Once every 3 years after com-
6 pletion of the first Solar Technology Roadmap under
7 this Act, the Solar Technology Roadmap Committee
8 shall conduct a comprehensive review and revision of
9 the Solar Technology Roadmap.

10 (2) UPDATES.—The Solar Technology Road-
11 map Committee shall update the Solar Technology
12 Roadmap annually as necessary.

13 **SEC. 103. SOLAR TECHNOLOGY ROADMAP COMMITTEE.**

14 (a) ESTABLISHMENT.—Not later than 4 months after
15 the date of enactment of this Act, the Secretary shall es-
16 tablish, and provide support for as necessary, a Solar
17 Technology Roadmap Committee.

18 (b) MEMBERSHIP.—

19 (1) IN GENERAL.—The Solar Technology Road-
20 map Committee shall consist of at least 11 members.
21 Each member shall be appointed by the Secretary
22 from among subject matter experts representing—

23 (A) different sectors of the solar tech-
24 nology industry, including manufacturers and
25 equipment suppliers;

- 1 (B) national laboratories;
2 (C) academia;
3 (D) relevant Federal agencies;
4 (E) relevant State and local government
5 entities; and
6 (F) other entities or organizations, as ap-
7 propriate.

8 (2) TERMS.—

9 (A) IN GENERAL.—Except as provided in
10 subparagraph (B), the term of a member of the
11 Solar Technology Roadmap Committee shall be
12 3 years.

13 (B) ORIGINAL TERMS.—Of the members
14 appointed originally to the Solar Technology
15 Roadmap Committee, approximately $\frac{1}{3}$ shall be
16 appointed for a 2-year term, approximately $\frac{1}{3}$
17 shall be appointed for a 3-year term, and ap-
18 proximately $\frac{1}{3}$ shall be appointed for a 4-year
19 term.

20 (3) LIMIT ON TERMS.—A member of the Solar
21 Technology Roadmap Committee may serve more
22 than 1 term, except that such member may not serve
23 a subsequent term unless 2 years have elapsed since
24 the end of a previous term.

1 (4) INDUSTRY PARTICIPATION.—At least $\frac{1}{3}$ of
2 the members of the Solar Technology Roadmap
3 Committee shall be individuals described in para-
4 graph (1)(A).

5 (5) CHAIR.—The Secretary shall select a Chair
6 from among the members of the Committee. The
7 Chair shall not be an employee of the Federal Gov-
8 ernment.

9 (c) EXPERT ADVICE.—In developing the Solar Tech-
10 nology Roadmap, the Solar Technology Roadmap Com-
11 mittee may establish subcommittees, working groups com-
12 prised of experts outside the membership of the Solar
13 Technology Roadmap Committee, and other means of
14 gathering expert advice on—

15 (1) particular solar technologies or technological
16 challenges;

17 (2) crosscutting issues or activities relating to
18 more than 1 particular solar technology or techno-
19 logical challenge; or

20 (3) any other area the Solar Technology Road-
21 map Committee considers appropriate.

22 (d) FEDERAL ADVISORY COMMITTEE ACT.—The
23 Federal Advisory Committee Act (5 U.S.C. App.) shall not
24 apply to the Solar Technology Roadmap Committee.

1 **SEC. 104. INTERAGENCY COORDINATION.**

2 The Director of the Office of Science and Technology
3 Policy shall coordinate Federal interagency activities iden-
4 tified in and related to the Solar Technology Roadmap.

5 **SEC. 105. SOLAR TECHNOLOGY DEMONSTRATION**
6 **PROJECTS.**

7 (a) ESTABLISHMENT OF PROGRAM.—The Secretary
8 shall establish a program to provide grants for demonstra-
9 tion projects to support the development of solar energy
10 production, consistent with the Solar Technology Road-
11 map.

12 (b) IMPLEMENTATION.—In carrying out the dem-
13 onstration program under this section, to the extent prac-
14 ticable, the Secretary shall—

15 (1) include at least 10 photovoltaic technology
16 projects that generate between 1 and 3 megawatts;

17 (2) include at least 2 but not more than 3 solar
18 thermal electric technology projects that generate
19 greater than 30 megawatts; and

20 (3) make awards for projects that—

21 (A) are located and can be replicated at a
22 wide range of sites;

23 (B) demonstrate technologies that address
24 intermittency, transience, and storage chal-
25 lenges;

1 (C) facilitate identification of optimum
2 techniques among competing alternatives;

3 (D) include business commercialization
4 plans that have the potential for production of
5 equipment at high volumes;

6 (E) improve United States competitiveness
7 and lead to development of manufacturing tech-
8 nology;

9 (F) demonstrate positive environmental
10 performance through life-cycle analysis; and

11 (G) satisfy other criteria that the Sec-
12 retary considers necessary to carry out the pro-
13 gram.

14 (c) GRANT AWARDS.—Funding provided under this
15 section may be used, to the extent that funding is not oth-
16 erwise available through other Federal programs or power
17 purchase agreements, for—

18 (1) a necessary and appropriate site engineering
19 study;

20 (2) a detailed economic assessment of site-spe-
21 cific conditions;

22 (3) appropriate feasibility studies to determine
23 whether the demonstration can be replicated;

24 (4) installation of equipment, service, and sup-
25 port;

1 (5) operation for a minimum of 3 years and
2 monitoring for the duration of the demonstration;
3 and

4 (6) validation of technical, economic, and envi-
5 ronmental assumptions and documentation of les-
6 sons learned.

7 (d) GRANT SELECTION.—Not later than 90 days
8 after the date of enactment of this Act and annually there-
9 after, the Secretary shall conduct a national solicitation
10 for applications for grants under this section. Grant re-
11 cipients shall be selected on a merit-reviewed, competitive
12 basis. The Secretary shall give preference to proposals
13 that address multiple elements described in subsection (b).

14 (e) LIMITATIONS.—Funding shall not be provided
15 under this section for more than 50 percent of the costs
16 of the project for which assistance is provided. Not more
17 than a total of \$300,000,000 shall be provided under this
18 section for the period encompassing fiscal years 2011
19 through 2015.

20 **SEC. 106. PHOTOVOLTAIC PERFORMANCE STUDY.**

21 (a) IN GENERAL.—Not later than one year after the
22 date of enactment of this Act, the Secretary shall transmit
23 to the Congress the results of a study that analyzes the
24 performance of photovoltaic installations in the United
25 States. The study shall assess the current performance of

1 photovoltaic installations and identify opportunities to im-
2 prove the energy productivity of these systems through
3 management, technology, and installation best practices.

4 Such study shall include—

5 (1) identification of the average energy produc-
6 tivity of current commercial and residential installa-
7 tions;

8 (2) assessment of areas where energy produc-
9 tivity is reduced, including wire loss, module mis-
10 match, shading, dust, and other factors;

11 (3) identification of practices and technologies
12 that improve energy productivity;

13 (4) analysis of the potential cost savings and
14 energy productivity gains to the Federal, State, and
15 local governments, utilities, private enterprise, and
16 consumers available through the adoption, installa-
17 tion, and use of high performance photovoltaic tech-
18 nologies and practices; and

19 (5) an overview of current government incen-
20 tives at the Federal, State, and local levels that en-
21 courage the adoption of highly efficient photovoltaic
22 systems and practices.

23 (b) PUBLIC INPUT.—The Secretary shall ensure that
24 interested stakeholders, including affected industry stake-
25 holders and energy efficiency advocates, have a meaningful

1 opportunity to provide comments, data, and other infor-
2 mation on the scope, contents, and conclusions of the
3 study.

4 **SEC. 107. SOLAR ENERGY PROGRAM REAUTHORIZATION.**

5 (a) IN GENERAL.—There are authorized to be appro-
6 priated to the Secretary to carry out section 101(a)—

7 (1) \$350,000,000 for fiscal year 2011;

8 (2) \$400,000,000 for fiscal year 2012;

9 (3) \$450,000,000 for fiscal year 2013;

10 (4) \$500,000,000 for fiscal year 2014; and

11 (5) \$550,000,000 for fiscal year 2015.

12 (b) ROADMAP IDENTIFIED ACTIVITIES.—The Sec-
13 retary shall dedicate a percentage of funding received pur-
14 suant to subsection (a) for research, development, and
15 demonstration activities identified by and recommended
16 under the Solar Technology Roadmap in the following per-
17 centages:

18 (1) For fiscal year 2012, at least 30 percent.

19 (2) For fiscal year 2013, at least 45 percent.

20 (3) For fiscal year 2014, at least 60 percent.

21 (4) For fiscal year 2015, at least 75 percent.

22 (c) SOLAR TECHNOLOGY ROADMAP.—The Secretary
23 may use up to \$2,000,000 of the funds appropriated pur-
24 suant to subsection (a) for each fiscal year to support the

1 establishment and maintenance of the Solar Technology
2 Roadmap.

3 (d) EXTENSION OF AUTHORIZATIONS.—Of funds au-
4 thorized by subsection (a), there are authorized to be ap-
5 propriated to the Secretary to carry out—

6 (1) section 602 of the Energy Independence
7 and Security Act of 2007 (42 U.S.C. 17171)
8 \$12,000,000 for each of the fiscal years 2013
9 through 2015; and

10 (2) section 604 of the Energy Independence
11 and Security Act of 2007 (42 U.S.C. 17172)
12 \$10,000,000 for each of the fiscal years 2013
13 through 2015.

14 **SEC. 108. EXISTING PROGRAMS.**

15 Except as otherwise specified in this Act, this Act
16 shall supersede any duplicative or conflicting solar re-
17 search, development, and demonstration programs within
18 the Department of Energy.

19 **SEC. 109. REPEALS.**

20 The following are hereby repealed:

21 (1) The Solar Energy Research, Development,
22 and Demonstration Act of 1974 (42 U.S.C. 5551 et
23 seq.), except for section 10.

1 (2) The Solar Photovoltaic Energy Research,
2 Development, and Demonstration Act of 1978 (42
3 U.S.C. 5581 et seq.).

4 (3) Section 4(a)(2) and (3) of the Renewable
5 Energy and Energy Efficiency Technology Competi-
6 tiveness Act of 1989 (42 U.S.C. 12003(a)(2) and
7 (3)).

8 **TITLE II—PHOTOVOLTAIC**
9 **RECYCLING**

10 **SEC. 201. PHOTOVOLTAIC DEVICE RECYCLING RESEARCH,**
11 **DEVELOPMENT, AND DEMONSTRATION.**

12 (a) DEFINITION.—In this section, the term “photo-
13 voltaic device” includes photovoltaic cells and the elec-
14 tronic and electrical components of such devices.

15 (b) IN GENERAL.—In order to address the issues de-
16 scribed in section 102(b)(1)(G), the Secretary shall award
17 multiyear grants for research, development, and dem-
18 onstration activities to create innovative and practical ap-
19 proaches to increase reuse and recycling of photovoltaic
20 devices and, through such activities, to contribute to the
21 professional development of scientists, engineers, and tech-
22 nicians in the fields of photovoltaic and electronic device
23 manufacturing, design, refurbishing, and recycling. The
24 activities supported under this section shall address—

1 (1) technology to increase the efficiency of pho-
2 tovoltaic device recycling and maximize the recovery
3 of valuable raw materials for use in new products
4 while minimizing the life-cycle environmental im-
5 pacts such as greenhouse gas emissions and water
6 usage;

7 (2) expanded uses for materials from recycled
8 photovoltaic devices;

9 (3) development and demonstration of environ-
10 mentally responsible alternatives to the use of haz-
11 ardous materials in photovoltaic devices and the pro-
12 duction of such devices;

13 (4) development of methods to separate and re-
14 move hazardous materials from photovoltaic devices
15 and to recycle or dispose of those materials in a safe
16 manner;

17 (5) product design and construction to facilitate
18 disassembly and recycling of photovoltaic devices;

19 (6) tools and methods to aid in assessing the
20 environmental impacts of the production of photo-
21 voltaic devices and photovoltaic device recycling and
22 disposal;

23 (7) product design and construction and other
24 tools and techniques to extend the life cycle of pho-

1 to voltaic devices, including methods to promote their
2 safe reuse;

3 (8) strategies to increase consumer acceptance
4 and practice of recycling of photovoltaic devices; and

5 (9) processes to reduce the costs and environ-
6 mental impact of disposal of toxic materials used in
7 photovoltaic devices.

8 (c) MERIT REVIEW.—Grants shall be awarded under
9 this section on a merit-reviewed, competitive basis.

10 (d) APPLICATIONS.—Each application shall include a
11 description of—

12 (1) the project that will be undertaken and the
13 contributions of each participating entity;

14 (2) the applicability of the project to increasing
15 reuse and recycling of photovoltaic devices with the
16 least environmental impacts as measured by life-
17 cycle analyses, and the potential for incorporating
18 the research results into industry practice; and

19 (3) how the project will promote collaboration
20 among scientists and engineers from different dis-
21 ciplines, such as electrical engineering, materials
22 science, and social science.

23 (e) DISSEMINATION OF RESULTS.—The results of ac-
24 tivities supported under this section shall be made publicly
25 available through—

1 (1) development of best practices or training
2 materials for use in the photovoltaics manufacturing,
3 design, refurbishing, or recycling industries;

4 (2) dissemination at industry conferences;

5 (3) coordination with information dissemination
6 programs relating to recycling of electronic devices
7 in general;

8 (4) demonstration projects; and

9 (5) educational materials for the public pro-
10 duced in conjunction with State and local govern-
11 ments or nonprofit organizations on the problems
12 and solutions related to reuse and recycling of pho-
13 tovoltaic devices.

14 (f) PHOTOVOLTAIC MATERIALS PHYSICAL PROPERTY
15 DATABASE.—

16 (1) IN GENERAL.—The Secretary shall establish
17 an initiative to develop a comprehensive physical
18 property database of materials for use in photo-
19 voltaic devices.

20 (2) PRIORITIES.—The Secretary, working with
21 private industry, shall develop a plan to establish
22 priorities and requirements for the database under
23 this subsection.

24 (3) COORDINATION.—The Secretary shall co-
25 ordinate with the Director of the National Institute

1 of Standards and Technology and the Administrator
2 of the Environmental Protection Agency to facilitate
3 the incorporation of the database under this sub-
4 section with any existing “green” database for elec-
5 tronic manufacturing and recycling.