

1 Title: To prevent the proliferation of weapons of mass destruction, to prepare for attacks using
2 weapons of mass destruction, and for other purposes.
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5 Be it enacted by the Senate and House of Representatives of the United States of America in
6 Congress assembled,

7 SECTION 1. SHORT TITLE; AND TABLE OF CONTENTS.

8 (a) Short Title.—This Act may be cited as the “Weapons of Mass Destruction Prevention and
9 Preparedness Act of 2009” or the “WMD Prevention and Preparedness Act of 2009”.

10 (b) Table of Contents.—The table of contents is as follows:

11 Sec.1.Short title; and table of contents.

12 TITLE I—ENHANCED BIOSECURITY

13 Sec.101.Designation of Tier I agents.

14 Sec.102.Enhanced biosecurity measures.

15 Sec.103.Laboratory and facility registration and database.

16 Sec.104.Background checks.

17 Sec.105.Biological laboratory protection.

18 Sec.106.Biosecurity information sharing.

19 TITLE II—RESPONSE TO A WEAPON OF MASS 20 DESTRUCTION ATTACK

21 Subtitle A—Ensuring Access to Medical Countermeasures 22 During Emergencies

23 Sec.201.National Medical Countermeasure Dispensing Strategy.

24 Sec.202.Tailoring of the national medical countermeasure dispensing strategy.

25 Sec.203.Expansion in the use of the U.S. Postal Service to deliver medical countermeasures.

26 Sec.204.Dispensing medical countermeasures through employers.

27 Sec.205.Personal medkits for emergency response providers.

28 Sec.206.General public medkit pilot program.

29 Subtitle B—Bioforensics Capabilities and Strategy

30 Sec.211.Bioforensics capabilities and strategy.

31 Subtitle C—Communications Planning

32 Sec.221.Communications planning.

1 Sec.222.Plume modeling.

2 **TITLE III—INTERNATIONAL MEASURES TO PREVENT**
3 **BIOLOGICAL TERRORISM**

4 **Subtitle A—Prevention and Protection Against International**
5 **Biological Threats**

6 Sec.301.International Threat Assessment: Tier I Pathogen Facilities.

7 Sec.302.Strengthening international biosecurity.

8 Sec.303.Promoting secure biotechnology advancement.

9 **Subtitle B—Global Pathogen Surveillance**

10 Sec.321.Short title.

11 Sec.322.Findings; purpose.

12 Sec.323.Definitions.

13 Sec.324.Eligibility for assistance.

14 Sec.325.Restriction.

15 Sec.326.Fellowship program.

16 Sec.327.In-country training in laboratory techniques and disease and syndrome surveillance.

17 Sec.328.Assistance for the purchase and maintenance of public health laboratory equipment and
18 supplies.

19 Sec.329.Assistance for improved communication of public health information.

20 Sec.330.Assignment of public health personnel to United States missions and international
21 organizations.

22 Sec.331.Expansion of certain United States Government laboratories abroad.

23 Sec.332.Assistance for international health networks and expansion of Field Epidemiology
24 Training Programs.

25 Sec.333.Reports.

26 Sec.334.Authorization of appropriations.

27 **TITLE IV—GOVERNMENT ORGANIZATION**

28 Sec.401.Intelligence on weapons of mass destruction.

29 Sec.402.Intelligence community language capabilities and cultural knowledge.

30 Sec.403.Counterterrorism technology assessments.

31 **TITLE V—EMERGENCY MANAGEMENT AND CITIZEN**
32 **ENGAGEMENT**

1 Sec.501.Communication of threat information and alerts.

2 Sec.502.Guidelines concerning weapons of mass destruction.

3 Sec.503.Individual and community preparedness.

4 TITLE I—ENHANCED BIOSECURITY

5 SEC. 101. DESIGNATION OF TIER I AGENTS.

6 (a) Amendments to the Public Health Service Act.—Section 351A of the Public Health
7 Service Act (42 U.S.C. 262a) is amended—

8 (1) in subsection (a)—

9 (A) by redesignating paragraph (2) as paragraph (3);

10 (B) by inserting after paragraph (1) the following:

11 “(2) TIER I AGENTS.—

12 “(A) DESIGNATION OF TIER I AGENTS.—

13 “(i) IN GENERAL.—Not later than 180 days after the date of enactment of the
14 Weapons of Mass Destruction Prevention and Preparedness Act of 2009, the
15 Secretary, in coordination with the Secretary of Homeland Security, shall
16 designate as ‘Tier I agents’ those agents and toxins—

17 “(I) for which the Secretary of Homeland Security has issued a Material
18 Threat Determination under section 319F–2(c)(2) regarding the agent or
19 toxin, unless the Secretary of Health and Human Services determines, in
20 coordination with the Secretary of Homeland Security, that such inclusion is
21 unwarranted; or

22 “(II) that meet the criteria under subparagraph (B).

23 “(ii) INCLUSION IN THE SELECT AGENT PROGRAM OF AGENTS AND TOXINS
24 SUBJECT TO A MATERIAL THREAT DETERMINATION.—Not later than 60 days after
25 the Secretary designates as a Tier I agent an agent or toxin for which the Secretary
26 of Homeland Security has issued a Material Threat Determination under section
27 319F–2(c)(2), the Secretary shall ensure that such agent or toxin is included in the
28 list maintained by the Secretary under the Select Agent Program under paragraph
29 (1).

30 “(B) CRITERIA.—In determining whether to designate an agent or toxin as a Tier I
31 agent under subparagraph (A), the Secretary, in coordination with the Secretary of
32 Homeland Security, shall consider—

33 “(i) whether the agent or toxin has significant potential to be used effectively in
34 a biological attack;

35 “(ii) whether the risk posed by the agent or toxin requires additional biosecurity
36 measures, beyond those required under subsection (b), to prevent misuse
37 domestically or abroad;

38 “(iii) information available from any biological or bioterrorism risk

1 assessments conducted by the Department of Homeland Security or other relevant
2 assessments by other departments or the intelligence community; and

3 “(iv) such other criteria and information that the Secretary determines
4 appropriate and relevant.

5 “(C) INCLUSION OF AGENTS AND TOXINS NOT PREVIOUSLY LISTED.—If the Secretary
6 designates as a Tier 1 agent an agent or toxin that has not been included in the list
7 maintained by the Secretary under the Select Agent Program under paragraph (1), the
8 Secretary shall include such agent or toxin in such list not later than 60 days after the
9 designation of the agent or toxin as a Tier I agent.

10 “(D) EVALUATION OF TIER I AGENTS.—The Secretary, in coordination with the
11 Secretary of Homeland Security, shall—

12 “(i) on an ongoing basis, consider the inclusion of additional agents or toxins
13 on the list of Tier I agents, as appropriate; and

14 “(ii) at least biennially, review the list of Tier I agents to determine whether any
15 agents or toxins should be removed from the list.”; and

16 (C) in paragraph (3), as redesignated, by striking “list under paragraph (1)” and
17 inserting “lists under paragraphs (1) and (2)”;

18 (2) in subsection (1), by adding at the end the following:

19 “(9) The term ‘Tier I overlap agent’ means a biological agent or toxin that—

20 “(A) is listed pursuant to subsection (a)(2); and

21 “(B) is listed pursuant to section 212(a)(2) of the Agricultural Bioterrorism
22 Protection Act of 2002.”.

23 (b) Amendments to the Agricultural Bioterrorism Protection Act of 2002.—Section 212(a) of
24 the Agricultural Bioterrorism Protection Act of 2002 (7 U.S.C. 8401(a)) is amended—

25 (1) by redesignating paragraph (2) as paragraph (3);

26 (2) by inserting after paragraph (1) the following:

27 “(2) TIER I AGENTS.—

28 “(A) DESIGNATION OF TIER I AGENTS.—

29 “(i) IN GENERAL.—Not later than 180 days after the date of enactment of the
30 Weapons of Mass Destruction Prevention and Preparedness Act of 2009, the
31 Secretary, in coordination with the Secretary of Homeland Security, shall
32 designate as ‘Tier I agents’ those agents and toxins—

33 “(I) for which the Secretary of Homeland Security has issued a Material
34 Threat Determination under section 319F–2(c)(2) of the Public Health
35 Service Act (42 U.S.C. 247d–6b(c)(2)) regarding the agent or toxin, unless
36 the Secretary of Agriculture determines, in coordination with the Secretary
37 of Homeland Security, that such inclusion is unwarranted; or

38 “(II) that meet the criteria under subparagraph (B).

1 “(ii) INCLUSION IN THE SELECT AGENT PROGRAM OF AGENTS AND TOXINS
2 SUBJECT TO A MATERIAL THREAT DETERMINATION.—Not later than 60 days after
3 the Secretary designates as a Tier 1 agent an agent or toxin for which the
4 Secretary of Homeland Security has issued such Material Threat Determination
5 under section 319F–2(c)(2) of the Public Health Service Act (42 U.S.C. 247d–
6 6b(c)(2)), the Secretary shall ensure that such agent or toxin is included in the list
7 maintained by the Secretary under the Select Agent Program under paragraph (1).

8 “(B) CRITERIA.—In determining whether to designate an agent or toxin as a Tier I
9 agent under subparagraph (A), the Secretary, in coordination with the Secretary of
10 Homeland Security, shall consider—

11 “(i) whether the agent or toxin has significant potential to be used effectively in
12 a biological attack;

13 “(ii) whether the risk posed by the agent or toxin requires additional biosecurity
14 measures, beyond those required under subsection (b), to prevent misuse
15 domestically or abroad;

16 “(iii) information available from any biological or bioterrorism risk
17 assessments conducted by the Department of Homeland Security or other relevant
18 assessments by other agencies or departments; and

19 “(iv) such other criteria and information that the Secretary determines
20 appropriate and relevant.

21 “(C) INCLUSION OF AGENTS AND TOXINS NOT PREVIOUSLY LISTED.—If the Secretary
22 designates as a Tier 1 agent an agent or toxin that has not been included in the list
23 maintained by the Secretary under paragraph (1), the Secretary shall include such agent
24 or toxin in such list no later than 60 days after the designation of the agent or toxin as a
25 Tier I agent.

26 “(D) EVALUATION OF TIER I AGENTS.—The Secretary, in coordination with the
27 Secretary of Homeland Security, shall—

28 “(i) on an ongoing basis, consider the inclusion of additional agents or toxins
29 on the list of Tier I agents, as appropriate; and

30 “(ii) at least biennially, review the list of Tier I agents to determine whether any
31 agents or toxins should be removed from the list.”; and

32 (3) by striking “list under paragraph (1)” and inserting “lists under paragraphs (1) and
33 (2)”.

34 **SEC. 102. ENHANCED BIOSECURITY MEASURES.**

35 (a) In General.—Title III of the Homeland Security Act (6 U.S.C. 181 et seq.) is amended by
36 adding at the end the following:

37 **“SEC. 318. ENHANCED BIOSECURITY MEASURES.**

38 “(a) Definitions.—In this section:

39 “(1) AGENT OR TOXIN.—The term ‘agent or toxin’ means an agent or toxin regulated

1 under section 351A(a)(1) of the Public Health Service Act or section 212(a)(1) of the
2 Agricultural Bioterrorism Protection Act of 2002.

3 “(2) TIER I AGENT.—The term ‘Tier I agent’ means an agent or toxin so designated under
4 section 351A(a)(2) of the Public Health Service Act or section 212(a)(2) of the Agricultural
5 Bioterrorism Protection Act of 2002.

6 “(b) Regulations.—The Secretary, in consultation with the Secretary of Health and Human
7 Services and the Secretary of Agriculture, shall through a negotiated rulemaking under
8 subchapter III of chapter 5 of title 5, United States Code, establish enhanced biosecurity
9 measures for entities registered under section 351A(d) of the Public Health Service Act (42
10 U.S.C. 262a(d)) to use in handling Tier I agents, which shall include—

11 “(1) standards for personnel reliability programs;

12 “(2) standards for training and requirements for responsible officials, lab personnel, and
13 support personnel employed by entities registered under section 351A(d) of the Public
14 Health Service Act (42 U.S.C. 262a(d));

15 “(3) standards for performing laboratory risk assessments;

16 “(4) risk-based laboratory security performance standards;

17 “(5) any other standards determined necessary by the Secretary; and

18 “(6) procedures, with appropriate restrictions on access, for sharing information,
19 including vulnerability assessments, site security plans, and other security related
20 information, as the Secretary determines appropriate, with State, local, and tribal
21 government officials, including law enforcement officials and emergency response
22 providers.

23 “(c) Negotiated Rulemaking Committee.—The negotiated rulemaking committee established
24 by the Secretary under subsection (b) shall include representatives from—

25 “(1) the Department, including the Office of Intelligence and Analysis, Office of
26 Infrastructure Protection, Science and Technology Directorate, and Office of Health Affairs;

27 “(2) the Department of Health and Human Services, including the Centers for Disease
28 Control and Prevention;

29 “(3) the Department of Agriculture, including the Animal and Plant Health Inspection
30 Service;

31 “(4) the Department of Defense;

32 “(5) the Federal Bureau of Investigation;

33 “(6) for profit research institutions;

34 “(7) academic research institutions;

35 “(8) nonprofit research institutions; and

36 “(9) other interested parties, as the Secretary determines appropriate.

37 “(d) Time Requirement.—The procedures for the negotiated rulemaking conducted under
38 subsection (b) shall be conducted in a timely manner to ensure that—

1 “(1) any recommendations with respect to proposed regulations are provided to the
2 Secretary not later than 6 months after the date of enactment of this section; and

3 “(2) a final rule is promulgated not later than 12 months after the date of enactment of
4 this section.

5 “(e) Factors To Be Considered.—In developing proposed and final standards under subsection
6 (b), the Secretary and the negotiated rulemaking committee shall consider factors including—

7 “(1) the recommendations of the Commission on the Prevention of Weapons of Mass
8 Destruction Proliferation and Terrorism (established under section 1851 of the
9 Implementing Recommendations of the 9/11 Commission Act of 2007 (Public Law 110–53;
10 121 Stat. 501)), the National Science Advisory Board for Biosecurity (established under
11 section 205 of the Pandemic and All-Hazards Preparedness Act (Public Law 109–417; 120
12 Stat. 2851)), the Trans-Federal Task Force on Optimizing Biosafety and Biocontainment
13 Oversight, and any working group established under Executive Order 13486 (74 Fed. Reg.
14 2289) relating to strengthening laboratory biosecurity; and

15 “(2) how any disincentives to biological research arising from enhanced biosecurity
16 measures can be minimized.

17 “(f) Implementation of Enhanced Biosecurity Measures.—

18 “(1) IN GENERAL.—Each registered entity that works with Tier I agents shall establish
19 procedures that meet or exceed the standards promulgated under subsection (b).

20 “(2) TRAINING STANDARDS.—The Secretary of Health and Human Services, in
21 consultation with the Secretary, shall accredit training programs that meet the standards
22 promulgated under subsection (b).

23 “(3) PERSONNEL RELIABILITY PROGRAMS.—The Secretary, in consultation with, where
24 appropriate, the Secretary of Health and Human Services and the Secretary of Agriculture,
25 shall evaluate and ensure the implementation of, and compliance with, personnel reliability
26 programs at laboratories that handle Tier I agents developed under the regulations
27 promulgated under subsection (b).

28 “(4) RISK ASSESSMENTS.—The Secretary, in consultation with, where appropriate, the
29 Secretary of Health and Human Services and the Secretary of Agriculture, shall ensure that
30 facilities handling Tier I agents submit laboratory risk assessments that comply with the
31 standards promulgated under subsection (b).

32 “(5) SECURITY PLANS.—The Secretary, in consultation with, where appropriate, the
33 Secretary of Health and Human Services and the Secretary of Agriculture, shall ensure that
34 facilities handling Tier I agents submit site security plans that comply with the standards
35 promulgated under subsection (b).

36 “(6) HARMONIZATION OF REGULATIONS.—

37 “(A) REGULATIONS UNDER PUBLIC HEALTH SERVICE ACT.—Not later than 120 days
38 after the Secretary promulgates regulations or amendments thereto pursuant to this
39 section, the Secretary of Health and Human Services shall amend regulations
40 promulgated under the Select Agent Program under section 351A(a)(1) of the Public
41 Health Service Act (42 U.S.C. 262a(a)(1)) to ensure that such regulations do not

1 overlap or conflict with the regulations promulgated by the Secretary under this
2 section.

3 “(B) REGULATIONS UNDER AGRICULTURE BIOTERRORISM PROTECTION ACT OF
4 2002.—Not later than 120 days after the Secretary promulgates regulations or
5 amendments thereto pursuant to this section, the Secretary of Agriculture shall amend
6 regulations promulgated under the Select Agent Program under section 212(a)(1) of
7 the Agricultural Bioterrorism Protection Act of 2002 to ensure that such regulations do
8 not overlap or conflict with the regulations promulgated by the Secretary under this
9 section.

10 “(7) PENALTIES.—

11 “(A) CIVIL MONEY PENALTY.—In addition to any other penalties that may apply
12 under law, any person who violates any provision of regulations promulgated under
13 subsection (b) shall be subject to a civil money penalty in an amount not exceeding
14 \$250,000 in the case of an individual and \$500,000 in the case of a laboratory handling
15 a Tier I agent.

16 “(B) INTERMEDIATE SANCTIONS.—

17 “(i) IN GENERAL.—If the Secretary determines that an individual or laboratory
18 has violated any provision of regulations under this section, the Secretary may
19 impose intermediate sanctions in lieu of the actions authorized by subsection (A).

20 “(ii) TYPES OF SANCTIONS.—The intermediate sanctions which may be imposed
21 under paragraph (1) shall consist of—

22 “(I) directed plans of correction;

23 “(II) civil money penalties in an amount not to exceed \$10,000 for each
24 violation of, or for each day of substantial noncompliance with, the
25 regulations promulgated under this section;

26 “(III) payment for the costs of onsite monitoring; or

27 “(IV) any combination of the actions described in subclauses (I), (II), and
28 (III).

29 “(iii) PROCEDURES.—The Secretary shall develop and implement procedures
30 with respect to when and how each of the intermediate sanctions is to be imposed
31 under clause (i). Such procedures shall provide for notice to the individual or
32 laboratory, a reasonable opportunity to respond to the proposed sanction, and
33 appropriate procedures for appealing determinations relating to the imposition of
34 intermediate sanctions.

35 “(8) SIMULTANEOUS LABORATORY INSPECTIONS.—

36 “(A) INSPECTIONS BY THE DEPARTMENT OF HOMELAND SECURITY.—The Secretary
37 shall inspect laboratories that handle Tier I agents for compliance with regulations
38 promulgated under this section.

39 “(B) INSPECTIONS BY THE DEPARTMENTS OF HOMELAND SECURITY AND HEALTH AND
40 HUMAN SERVICES.—Any inspections of the same laboratory conducted by the Secretary

1 pursuant to this subsection and the Secretary of Health and Human Services for
2 compliance with regulations promulgated under the Select Agent Program under
3 section 351A(a)(1) of the Public Health Service Act shall be conducted simultaneously
4 to the extent practicable.

5 “(C) INSPECTIONS BY THE DEPARTMENTS OF HOMELAND SECURITY AND
6 AGRICULTURE.—Any inspections of the same laboratory conducted by the Secretary
7 pursuant to this subsection and the Secretary of Agriculture for compliance with
8 regulations promulgated under the Select Agent Program under section 212(a)(1) of
9 the Agricultural Bioterrorism Protection Act of 2002 shall be conducted
10 simultaneously to the extent practicable.

11 “(D) PARTICIPATION BY THE DEPARTMENT OF DEFENSE.—To the extent practicable,
12 the Secretary of Defense shall conduct inspections simultaneously with the Secretary
13 and, as appropriate, the Secretary of Health and Human Services or the Secretary of
14 Agriculture, when the Secretary of Defense conducts inspections of laboratories that
15 receive funding from the Department of Defense for work with Tier I agents.

16 “(E) JOINT INSPECTION PROCEDURES.—Departments conducting simultaneous
17 inspections of a laboratory under this subsection shall ensure, to the maximum extent
18 practicable, that such inspections are conducted using a common set of inspection
19 procedures across such departments in order to minimize the administrative burden on
20 such laboratory.

21 “(F) INSPECTION REPORTS.—Inspection reports conducted under this paragraph shall
22 be made available to each Federal agency that supports select agent research at the
23 institution that is the subject of the inspection report.”.

24 (b) Report.—Not later than 60 days after the date of enactment of this Act, the Secretary of
25 Homeland Security, the Secretary of Agriculture, and the Secretary of Health and Human
26 Services shall jointly report to the Committee on Homeland Security and Governmental Affairs,
27 the Committee on Health, Education, Labor, and Pensions, the Committee on Agriculture,
28 Nutrition, and Forestry, and the Committee on Armed Services of the Senate and the Committee
29 on Homeland Security, the Committee on Energy and Commerce, the Committee on Agriculture,
30 and the Committee on Armed Services of the House of Representatives regarding how the
31 Secretary of Homeland Security, the Secretary of Agriculture, and the Secretary of Health and
32 Human Services intend to comply with the requirements under section 318 of the Homeland
33 Security Act, as added by subsection (a), and shall detail what additional resources, if any, will
34 be required to so comply.

35 (c) Authorization of Appropriations.—There are authorized to be appropriated such sums as
36 may be necessary to carry out this section and the amendments made by this section.

37 (d) Technical and Conforming Amendment.—The table of contents in section 1(b) of the
38 Homeland Security Act of 2002 (6 U.S.C. 101 et seq.) is amended by inserting after the item
39 relating to section 317 the following:

40 “Sec.318.Enhanced biosecurity measures.”.

41 SEC. 103. LABORATORY AND FACILITY REGISTRATION 42 AND DATABASE.

1 (a) In General.—Section 351A of the Public Health Service Act (42 U.S.C. 262a) is
2 amended—

3 (1) by redesignating subsections (f) through (m) as (g) through (n) respectively; and

4 (2) by inserting after subsection (e) the following:

5 “(f) Laboratory and Facility Registration and Database.—

6 “(1) IN GENERAL.—The Secretary, in coordination with the Secretary of Homeland
7 Security and the Secretary of Agriculture, shall establish and maintain a database of
8 laboratories and facilities that have sufficient potential to pose a threat to public health and
9 safety, or to animal or plant health, as to require the awareness by the Federal Government
10 of the location and nature of the laboratory or facility.

11 “(2) CRITERIA.—

12 “(A) IN GENERAL.—The Secretary, in coordination with the Secretary of Homeland
13 Security and the Secretary of Agriculture, shall by regulation establish criteria defining
14 which laboratories and facilities are described in paragraph (1) and subject to the
15 requirements of this subsection.

16 “(B) EXCLUSION OF SELECT AGENT LABORATORIES.—The criteria established under
17 subparagraph (A) shall exclude laboratories listed in the national database established
18 pursuant to subsection (d)(2) of this section and section 212(d)(2) of the Agricultural
19 Bioterrorism Protection Act of 2002 (7 U.S.C. 8401(d)(2)).

20 “(C) CONTENT.—The criteria established under subparagraph (A) shall include—

21 “(i) whether a laboratory or facility handles a biological agent or toxin
22 designated as a Registry Agent pursuant to paragraph (4);

23 “(ii) whether a laboratory or facility has specified characteristics, features, or
24 equipment that could facilitate the misuse of the laboratory or facility for the
25 purposes of developing a biological weapon, which may include—

26 “(I) technology that is particularly suitable to the development of an
27 effective biological weapon, such as technology that would enable synthesis
28 of Tier I agents; and

29 “(II) features that would protect an individual developing a biological
30 weapon from accidental exposure or discovery; and

31 “(iii) such other characteristics as the Secretary determines appropriate.

32 “(3) REGULATIONS REQUIRING REGISTRATION.—The Secretary shall by regulation require
33 the registration with the Secretary of laboratories and facilities that meet the criteria
34 established pursuant to paragraph (2).

35 “(4) REGISTRY AGENTS.—

36 “(A) IN GENERAL.—The Secretary, in coordination with the Secretary of Agriculture
37 and the Secretary of Homeland Security, shall establish and maintain by regulation a
38 list of biological agents and toxins that have the potential to pose a serious threat to
39 public, animal, or plant health but for which the potential to be used effectively in a
40 biological attack has not been clearly established.

1 “(B) DESIGNATION.—Agents listed pursuant to subparagraph (A) shall be designated
2 as ‘Registry Agents’.

3 “(C) EXCLUSION OF SELECT AGENTS.—In determining whether to designate a
4 biological agent or toxin as a Registry Agent, the Secretary shall exclude agents or
5 toxins listed pursuant to subsection (a)(1) of this section and section 212(a)(1) of the
6 Agricultural Bioterrorism Protection Act of 2002.

7 “(5) PENALTIES.—In addition to any other penalties that may apply under law, any person
8 who violates any provision of this section shall be subject to the United States for a civil
9 penalty in an amount not to exceed \$25,000 in the case of an individual and \$50,000 in the
10 case of any other person.

11 “(6) ACCESS TO DATABASE.—The Secretary shall make the database established under
12 paragraph (1) available to the Secretary of Homeland Security, the Secretary of Agriculture,
13 the Secretary of Defense, the Attorney General, and such agencies as the Secretary
14 determines appropriate.

15 “(7) BIOSECURITY AND BIOSAFETY BEST PRACTICES.—The Secretary, in consultation with
16 the Secretary Homeland Security and the Secretary of Agriculture, shall promote
17 biosecurity and biosafety best practices to entities registered under paragraph (3).”.

18 (b) Revision of the List of Biological Agents and Toxins.—

19 (1) REVIEW OF LISTED AGENTS.—

20 (A) REVIEW BY SECRETARY OF HEALTH AND HUMAN SERVICES.—Not later than 180
21 days after the establishment of the list pursuant to subsection (f)(4) of section 351A of
22 the Public Health Service Act (as added by subsection (a)), the Secretary of Health and
23 Human Services shall conduct a comprehensive review of the list of biological agents
24 and toxins maintained pursuant to subsection (a)(1) of such section to determine which
25 listed agents and toxins more accurately fit the criteria for Registry Agents (as
26 described under such subsection (f)(4)).

27 (B) REVISION BY SECRETARY OF AGRICULTURE.—Not later than 180 days after the
28 establishment of the list pursuant to subsection (f)(4) of section 351A of the Public
29 Health Service Act (as amended by subsection (a)), the Secretary of Agriculture shall
30 conduct a comprehensive review of the list of biological agents and toxins maintained
31 pursuant to section 212(a)(1) of the Agricultural Bioterrorism Protection Act of 2002
32 (7 U.S.C. 8401(a)(1)) to determine which listed agents and toxins more accurately fit
33 the criteria for Registry Agents (as described under such subsection (f)(4)).

34 (2) AMENDMENTS TO THE PUBLIC HEALTH SERVICE ACT.—Section 351A(a)(1)(B)(i) of the
35 Public Health Service Act (42 U.S.C. 262a(a)(1)(B)(i)) is amended—

36 (A) in subclause (III), by striking “; and” and inserting a semicolon;

37 (B) by redesignating subclause (IV) as subclause (V); and

38 (C) by inserting after subclause (III) the following:

39 “(IV) security risks identified by biological risk assessments conducted by
40 the Department of Homeland Security, the Department of Health and Human
41 Services, the Department of Agriculture, the Department of Defense, and

1 other relevant agencies and entities; and”.

2 (3) AMENDMENT TO THE AGRICULTURAL BIOTERRORISM PROTECTION ACT OF 2002.—
3 Section 212(a)(1)(B)(i) of the Agricultural Bioterrorism Protection Act of 2002 (7 U.S.C.
4 8401(a)(1)(B)(i)) is amended—

5 (A) in subclause (III), by striking “; and” and inserting a semicolon;

6 (B) by redesignating subclause (IV) as subclause (V); and

7 (C) by inserting after subclause (III) the following:

8 “(IV) security risks identified by biological risk assessments conducted by
9 the Department of Homeland Security, the Department of Health and Human
10 Services, the Department of Agriculture, the Department of Defense, and
11 other relevant agencies and entities; and”.

12 (c) Report.—Not later than 270 days after the date of enactment of this Act, the Secretary of
13 Health and Human Services, in coordination with the Secretary Homeland Security and the
14 Secretary of Agriculture, shall report to the Committee on Homeland Security and Governmental
15 Affairs, the Committee on Health, Education, Labor, and Pensions, the Committee on
16 Agriculture, Nutrition, and Forestry, and the Committee on Armed Services of the Senate, and to
17 the Committee on Homeland Security, the Committee on Energy and Commerce, the Committee
18 on Agriculture, and the Committee on Armed Services of the House of Representatives regarding
19 the implementation of this section.

20 (d) Authorization of Appropriations.—There are authorized to be appropriated such sums as
21 may be necessary to carry out this section.

22 (e) Conforming Amendments.—

23 (1) PUBLIC HEALTH SERVICE ACT.—Section 351A of the Public Health Service Act (42
24 U.S.C. 262a) is amended—

25 (A) in subsection (e)(7)(B)(ii) by striking “subsection (h)” and inserting “subsection
26 (i)”;

27 (B) in subsection (i)(1)(E), as so redesignated, by striking “subsection (f)” and
28 inserting “subsection (g)”;

29 (C) in subsection (k), as so redesignated, by striking “subsection (l)” and inserting
30 “subsection (m)”;

31 (D) in subsection (l), as so redesignated, by striking “subsection (j)” and inserting
32 “subsection (k)”.

33 (2) AGRICULTURAL BIOTERRORISM PROTECTION ACT OF 2002.—Section 212(g)(1)(E) of
34 the Agricultural Bioterrorism Protection Act of 2002 (7 U.S.C. 8401(g)(1)(E)) is amended
35 by striking “351A(g)(3)” and inserting “351A(h)(3)”.

36 SEC. 104. BACKGROUND CHECKS.

37 Section 351A(e)(3)(A) of the Public Health Service Act (42 U.S.C. 262a(e)(3)(A)) is amended
38 by adding at the end the following: “In identifying whether an individual is within a category
39 specified in subparagraph (B)(ii)(II), the Attorney General shall consult with the Secretary of

1 Homeland Security to determine if the Department of Homeland Security possesses any
2 information relevant to the identification of such an individual by the Attorney General.”.

3 **SEC. 105. BIOLOGICAL LABORATORY PROTECTION.**

4 (a) Academic and Nonprofit High Containment Biological Laboratory Protection Grants.—

5 (1) GRANTS AUTHORIZED.—The Secretary of Homeland Security, acting through the
6 Administrator of the Federal Emergency Management Agency, may award grants to
7 academic and nonprofit organizations to implement security improvements at laboratories
8 that handle Tier I agents or toxins, as so designated under section 351A(a)(2) of the Public
9 Health Service Act or section 212(a)(2) of the Agricultural Bioterrorism Protection Act of
10 2002.

11 (2) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the
12 Department of Homeland Security to carry out this subsection, \$50,000,000 for each of
13 fiscal years 2010 through 2013.

14 (b) Voluntary Vulnerability Assessments.—In carrying out section 201(d)(2) of the Homeland
15 Security Act of 2002 (6 U.S.C. 121(d)(2)), the Secretary of Homeland Security shall encourage
16 the voluntary participation of laboratories working with biological agents and toxins, as so
17 designated under section 351A(a)(1) of the Public Health Service Act (42 U.S.C. 262a(a)(1)) or
18 section 212(a)(1) of the Agricultural Bioterrorism Protection Act of 2002 (7 U.S.C. 8401(a)(1)),
19 commensurate with the risks such agents and toxins pose.

20 **SEC. 106. BIOSECURITY INFORMATION SHARING.**

21 (a) In General.—Title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.), as
22 amended by section 102, is amended by adding at the end the following:

23 **“SEC. 319. BIOSECURITY INFORMATION SHARING.**

24 “(a) In General.—Consistent with the responsibilities under section 201(d), the Secretary shall
25 ensure that State, local, and tribal governments have access to relevant safety and security
26 information relating to biological laboratories and facilities in or in close proximity to the
27 jurisdiction of the State, local, or tribal government, as the Secretary determines appropriate.

28 “(b) Access to Information in Databases.—In carrying out this section, the Secretary may
29 disseminate to State, local, and tribal governments relevant information from the national
30 databases established under subsections (d)(2) and (f)(1) of section 351A of the Public Health
31 Service Act (42 U.S.C. 262a) and section 212(d)(2) of the Agricultural Bioterrorism Protection
32 Act of 2002 (7 U.S.C. 8401(d)(2)).

33 “(c) Classified and Sensitive Information.—The Secretary shall ensure that any information
34 disseminated under this section is disseminated consistent with—

35 “(1) the authority of the Director of National Intelligence to protect intelligence sources
36 and methods under the National Security Act of 1947 (50 U.S.C. 401 et seq.) and related
37 procedures or similar authorities of the Attorney General concerning sensitive law
38 enforcement information;

39 “(2) section 552a of title 5, United States Code (commonly referred to as the Privacy Act

1 of 1974); and

2 “(3) other relevant laws.”.

3 (b) Technical and Conforming Amendment.—The table of contents in section 1(b) of the
4 Homeland Security Act of 2002 (6 U.S.C. 101 et seq.) is amended by inserting after the item
5 relating to section 318, as added by section 102, the following:

6 “Sec.319.Biosecurity information sharing.”.

7 **TITLE II—RESPONSE TO A WEAPON OF MASS**
8 **DESTRUCTION ATTACK**

9 **Subtitle A—Ensuring Access to Medical Countermeasures**
10 **During Emergencies**

11 **SEC. 201. NATIONAL MEDICAL COUNTERMEASURE**
12 **DISPENSING STRATEGY.**

13 Title III of the Public Health Service Act (42 U.S.C. 241 et seq.) is amended by inserting after
14 section 319M the following:

15 **“SEC. 319N. NATIONAL MEDICAL COUNTERMEASURE**
16 **DISPENSING STRATEGY.**

17 “(a) Definitions.—In this section—

18 “(1) the term ‘appropriate committees of Congress’ means—

19 “(A) the Committee on Homeland Security and Governmental Affairs and the
20 Committee on Health, Education, Labor, and Pensions of the Senate; and

21 “(B) the Committee on Homeland Security, the Committee on Energy and
22 Commerce, and the Committee on Oversight and Government Reform of the House of
23 Representatives;

24 “(2) the term ‘dispense’ means to provide prophylaxis and other related medical material
25 to an affected population in response to a threat or incident; and

26 “(3) the term ‘medical countermeasures’ means a drug or biological product used to
27 mitigate, prevent, or treat harm from any biological agent (including organisms that cause
28 an infectious disease) or toxin or chemical, radiological, or nuclear threat that may cause a
29 public health emergency.

30 “(b) Strategy.—The Secretary, in coordination with the Secretary of Homeland Security and
31 the Postmaster General, shall develop, coordinate, and maintain a National Medical
32 Countermeasure Dispensing Strategy (referred to in this section as the ‘National MCM
33 Dispensing Strategy’).

34 “(c) Contents.—The National MCM Dispensing Strategy shall—

35 “(1) encompass all aspects of the Federal role in dispensing medical countermeasures

1 (referred to in this section as ‘MCMs’) and describe methods by which the Federal
2 Government may assist State, local, and tribal governments to dispense MCMs;
3 “(2) address a variety of geographical areas, population densities, and demographics;
4 “(3) create a multilayered approach for the dispensing of MCMs that includes
5 redundancies;
6 “(4) address—
7 “(A) a staffing plan for dispensing MCMs, including—
8 “(i) for MCM dispensing locations; and
9 “(ii) for dispensing through the United States Postal Service;
10 “(B) requirements for timeliness of MCM dispensing;
11 “(C) appropriateness, effectiveness, and efficiency of differing methods of MCM
12 dispensing;
13 “(D) measures and evaluations of MCM dispensing effectiveness and efficiency;
14 “(E) liability issues associated with MCM dispensing, considering—
15 “(i) the volunteer force;
16 “(ii) medical personnel;
17 “(iii) potential adverse reactions to medications;
18 “(iv) participating employees of the United States Postal Service; and
19 “(v) security personnel;
20 “(F) security issues, including—
21 “(i) partnerships with law enforcement; and
22 “(ii) necessary levels of security to protect MCM dispensing locations and
23 related personnel, participating employees of the United States Postal Service, and
24 transportation of MCMs;
25 “(G) communications issues, including—
26 “(i) communications between the Federal, State, local, and tribal government
27 officials that may be involved in dispensing MCMs;
28 “(ii) communications between the government and private sector; and
29 “(iii) the creation of prescribed public message statements informing people
30 how they can acquire MCMs;
31 “(H) transportation of MCMs to dispensing locations;
32 “(I) implementation and operations of dispensing plans;
33 “(J) necessary levels of Federal technical assistance in developing MCM dispensing
34 capabilities; and
35 “(K) any other topics that the Secretary determines appropriate;

1 “(5) in coordination with the Secretary of Homeland Security, include a plan to develop a
2 pre-incident public information campaign that will inform the public of—

3 “(A) personal preparedness for a biological attack or naturally occurring disease
4 outbreak;

5 “(B) options for obtaining MCMs;

6 “(C) options for receiving medical care during a public health emergency; and

7 “(D) any other issues that the Secretary determines appropriate; and

8 “(6) be exercised regularly in various jurisdictions.

9 “(d) Coordination.—Where appropriate, the Secretary, in coordination with the Secretary of
10 Homeland Security and the Postmaster General, shall coordinate with State, local, and tribal
11 government officials, private sector, and nongovernmental organizations in development of the
12 National MCM Dispensing Strategy.

13 “(e) Reports to Congress.—

14 “(1) IN GENERAL.—The Secretary, in coordination with the Secretary of Homeland
15 Security and the Postmaster General, shall—

16 “(A) not later than 180 days after the date of enactment of this section, submit the
17 National MCM Dispensing Strategy to the appropriate committees of Congress; and

18 “(B) not later than 180 days after the submission of the Strategy under subparagraph
19 (A), submit an implementation plan for such Strategy to the appropriate committees of
20 Congress.

21 “(2) STATUS REPORT.—Not later than 1 year after the submission of the implementation
22 plan under paragraph (1)(B), the Secretary, in coordination with the Secretary of Homeland
23 Security and the Postmaster General, shall submit to the appropriate committees of
24 Congress a report describing the status of the activities taken pursuant to the
25 implementation plan.”.

26 SEC. 202. TAILORING OF THE NATIONAL MEDICAL 27 COUNTERMEASURE DISPENSING STRATEGY.

28 (a) In General.—

29 (1) PLANS.—The Secretary of Health and Human Services, in coordination with the
30 Secretary of Homeland Security and, where appropriate, the Postmaster General, shall tailor
31 the National MCM Dispensing Strategy established under section 319N of the Public Health
32 Service Act (as added by section 201) for—

33 (A) Cities Readiness Initiative jurisdictions and other densely populated
34 metropolitan areas deemed at highest risk of being the target of a terrorist attack;

35 (B) representative localities of varying geographic sizes, population densities, and
36 demographics; and

37 (C) any other unique or specific local needs the Secretary of Health and Human
38 Services deems appropriate.

1 (2) CONSULTATION WITH STATE, LOCAL, AND TRIBAL GOVERNMENTS.—In fulfilling the
2 requirements of paragraph (1), the Secretary of Health and Human Services, in coordination
3 with the Secretary of Homeland Security and, where appropriate, the Postmaster General,
4 shall consult with State, local, and tribal officials.

5 (3) REVIEW.—The Secretary of Homeland Security, during and in conjunction with the
6 creation of tailored National MCM Dispensing Strategy plans under paragraph (1), shall—

7 (A) provide a review of transportation and logistics capabilities for moving medical
8 countermeasures from State, local, and tribal receiving, staging, and storing sites to
9 dispensing locations;

10 (B) review security plans and capabilities for protecting transportation of medical
11 countermeasures and dispensing locations;

12 (C) work in coordination with the Postmaster General to review security for
13 protecting United States Postal Service employees performing dispensing;

14 (D) assist State, local, and tribal governments in building partnerships with law
15 enforcement to perform security for medical countermeasure transportation and
16 dispensing;

17 (E) assist State, local, and tribal governments in working with emergency response
18 providers to create appropriate roles for their participation in the tailored Strategy
19 plans; and

20 (F) determine other assistance that may be offered to State, local, and tribal
21 governments with respect to logistics, transportation, security, or other issues that the
22 Secretary of Homeland Security determines appropriate.

23 (b) Definition.—In this section, the term “emergency response provider” has the meaning
24 given that term in section 2 of the Homeland Security Act of 2002 (6 U.S.C. 101).

25 **SEC. 203. EXPANSION IN THE USE OF THE U.S. POSTAL** 26 **SERVICE TO DELIVER MEDICAL COUNTERMEASURES.**

27 (a) In General.—The Secretary of Health and Human Services, in coordination with the
28 Postmaster General and the Secretary of Homeland Security, shall expand existing pilot
29 programs to utilize the United States Postal Service to deliver medical countermeasures in a
30 public health emergency.

31 (b) Timeline.—The Postmaster General shall increase the ability of the United States Postal
32 Service to deliver medical countermeasures to homes in—

33 (1) 5 additional Cities Readiness Initiative jurisdictions not later than 1 year after the date
34 of enactment of this Act; and

35 (2) 15 additional Cities Readiness Initiative jurisdictions not later than 2 years after the
36 date of enactment of this Act.

37 (c) USPS Medkits.—The Secretary of Health and Human Services, in coordination with the
38 Postmaster General and the Secretary of Homeland Security, shall, on a biennial basis, reevaluate
39 the contents of medkits provided to enrolled United States Postal Service employees under the

1 U.S. Postal Service Dispensing Plan.

2 (d) Content Consideration.—In establishing the appropriate contents for medkits under
3 subsection (c), the Secretary of Health and Human Services shall—

4 (1) consider information available from any biological or bioterrorism risk assessments
5 conducted by the Department of Homeland Security or other relevant assessments by other
6 departments or the intelligence community;

7 (2) consider the criteria described in section 351A(a)(1)(B) of the Public Health Service
8 Act (42 U.S.C. 262a(a)(1)(B));

9 (3) consult with private and public organizations, as appropriate; and

10 (4) consider such other criteria and information that the Secretary of Health and Human
11 Services and the Secretary of Homeland Security determine appropriate.

12 (e) Report.—Not later than 18 months after the date of enactment of this Act, the Secretary of
13 Health and Human Services, the Postmaster General, and the Secretary of Homeland Security
14 shall submit to the appropriate committees of Congress a report on the implementation of this
15 section.

16 (f) Definitions.—In this section—

17 (1) the term “appropriate committees of Congress” means—

18 (A) the Committee on Homeland Security and Governmental Affairs and the
19 Committee on Health, Education, Labor, and Pensions of the Senate; and

20 (B) the Committee on Homeland Security, the Committee on Energy and
21 Commerce, and the Committee on Oversight and Government Reform of the House of
22 Representatives;

23 (2) the term “medkit” means a cache of antibiotics and other medical countermeasures to
24 be used during a public health emergency; and

25 (3) the term “public health emergency” means a public health emergency declared by the
26 Secretary of Health and Human Services under section 319 of the Public Health Service Act
27 (42 U.S.C. 247d).

28 (g) Authorization of Appropriations.—There are authorized to be appropriated such sums as
29 may be necessary to carry out this section.

30 **SEC. 204. DISPENSING MEDICAL COUNTERMEASURES**
31 **THROUGH EMPLOYERS.**

32 (a) Definitions.—In this section—

33 (1) the term “appropriate committees of Congress” means—

34 (A) the Committee on Homeland Security and Governmental Affairs and the
35 Committee on Health, Education, Labor, and Pensions of the Senate; and

36 (B) the Committee on Homeland Security and the Committee on Energy and
37 Commerce of the House of Representatives;

1 (2) the terms “biological agent” and “toxin” have the meanings given those terms in
2 section 178 of title 18, United States Code;

3 (3) the term “covered Federal facility” means a Federal facility determined by the
4 Secretary of Health and Human Services, in coordination with the Secretary of Homeland
5 Security, to be of sufficient size, workforce level, and geographic location to warrant
6 developing a plan for receiving and dispensing medical countermeasures to employees
7 working in the Federal facility;

8 (4) the term “dispense” means to provide prophylaxis and other related medical material
9 to an affected population in response to a threat or incident; and

10 (5) the term “medical countermeasures” means a drug or biological product used to
11 mitigate, prevent, or treat harm from any biological agent (including organisms that cause
12 an infectious disease) or toxin or chemical, radiological, or nuclear threat that may cause a
13 public health emergency.

14 (b) Federal Plan.—

15 (1) IN GENERAL.—The head of each executive agency, in consultation with the Secretary
16 of Health and Human Services and the Secretary of Homeland Security, shall develop a
17 plan to receive and dispense medical countermeasures to individuals employed by the
18 executive agency—

19 (A) if the individuals work in a covered Federal facility that is likely the target, or
20 located in an area that is likely a target, of an act of terrorism involving a biological
21 agent or toxin; or

22 (B) in the event of a naturally occurring outbreak of an infectious disease that may
23 result in a national epidemic.

24 (2) CONTENTS.—The plans developed under paragraph (1) shall identify individuals in
25 the covered Federal facility who will be performing receiving and dispensing of medical
26 countermeasures to employees.

27 (3) REVIEW.—The Secretary of Health and Human Services, in coordination with the
28 Secretary of Homeland Security, shall review and approve the plans developed under
29 paragraph (1).

30 (4) EXERCISES.—On a biennial basis, the head of each executive agency shall conduct
31 exercises of the plan developed by the head of the executive agency under paragraph (1).

32 (c) Other Employers.—The Secretary of Health and Human Services, in coordination with
33 Secretary of Homeland Security, shall establish a set of best practices to guide and promote
34 medical countermeasure dispensing capabilities among private sector entities.

35 (d) Report.—Not later than 180 days after the date of enactment of this Act, the Secretary of
36 Health and Human Services, in coordination with the Secretary of Homeland Security, shall
37 submit to the appropriate committees of Congress a report on the implementation of this section.

38 **SEC. 205. PERSONAL MEDKITS FOR EMERGENCY**
39 **RESPONSE PROVIDERS.**

1 (a) In General.—Title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.), as
2 amended by section 106, is further amended by adding at the end the following:

3 **“SEC. 320. PERSONAL MEDKITS FOR EMERGENCY**
4 **RESPONDERS.**

5 “(a) Definitions.—In this section—

6 “(1) the term ‘appropriate committees of Congress’ means—

7 “(A) the Committee on Homeland Security and Governmental Affairs and the
8 Committee on Health, Education, Labor, and Pensions of the Senate; and

9 “(B) the Committee on Homeland Security and the Committee on Energy and
10 Commerce of the House of Representatives;

11 “(2) the term ‘emergency responders’ means an emergency response provider or an active
12 member of a local citizen preparedness organization, including Community Emergency
13 Response Teams, the Medical Reserve Corps, the Fire Corps, and the citizen preparedness
14 programs of the American Red Cross;

15 “(3) the term ‘immediate family member’ means an individual who is a cohabitating
16 family member or domestic partner;

17 “(4) the term ‘medkit’ means a cache of antibiotics and other medical countermeasures to
18 be used during a public health emergency;

19 “(5) the term ‘medkit program’ means the program established under subsection (b); and

20 “(6) the term ‘public health emergency’ means a public health emergency declared by the
21 Secretary of Health and Human Services under section 319 of the Public Health Service Act
22 (42 U.S.C. 247d).

23 “(b) Establishment.—The Secretary, in coordination with the Secretary of Health and Human
24 Services, shall establish a program to distribute medkits to emergency responders and immediate
25 family members of emergency responders.

26 “(c) Medkit Program Components.—

27 “(1) IN GENERAL.—An emergency responder or immediate family member of an
28 emergency responder participating in the medkit program shall—

29 “(A) register with the Secretary;

30 “(B) before the distribution of a medkit, receive training regarding—

31 “(i) the proper use and dosing of medical countermeasures;

32 “(ii) reporting of the use of a medkit;

33 “(iii) the proper storage of a medkit; and

34 “(iv) any other topic determined appropriate by the Secretary;

35 “(C) before the distribution of a medkit, undergo appropriate medical screening; and

36 “(D) report the use of a medkit within a reasonable time period, as established by the

1 Secretary.

2 “(2) INVENTORY.—The Secretary shall conduct an annual inventory of medkits
3 distributed under the medkit program.

4 “(d) Authorization and Contents.—

5 “(1) IN GENERAL.—The Secretary shall coordinate with the Secretary of Health and
6 Human Services and the Commissioner of Food and Drugs to—

7 “(A) seek a pre-incident emergency use authorization under section 564 of the
8 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360bbb-3) to allow distribution and
9 use of medkits under the medkit program; and

10 “(B) establish the appropriate contents for medkits distributed under the medkit
11 program.

12 “(2) CONTENT CONSIDERATION.—In establishing the appropriate contents for medkits
13 under paragraph (1)(B), the Secretary shall—

14 “(A) consider information available from any biological or bioterrorism risk
15 assessments conducted by the Department of Homeland Security or other relevant
16 assessments by other departments or the intelligence community;

17 “(B) consider the criteria described in section 351A(a)(1)(B) of the Public Health
18 Service Act (42 U.S.C. 262a(a)(1)(B));

19 “(C) consult with relevant private and public organizations; and

20 “(D) consider such other criteria and information that the Secretary and the
21 Secretary of Health and Human Services determine appropriate.

22 “(e) Report.—Not later than 180 days after the date of enactment of this section, the Secretary
23 shall submit to the appropriate committees of Congress a report on the implementation of this
24 section.

25 “(f) Authorization of Appropriations.—There are authorized to be appropriated such sums as
26 may be necessary to carry out this section.”.

27 (b) Technical and Conforming Amendment.—The table of contents in section 1(b) of the
28 Homeland Security Act of 2002 (6 U.S.C. 101 et seq.) is amended by inserting after the item
29 relating to section 319, as added by section 106 of this Act, the following:

30 “Sec.320.Personal medkits for emergency responders.”.

31 **SEC. 206. GENERAL PUBLIC MEDKIT PILOT PROGRAM.**

32 (a) Definitions.—In this section—

33 (1) the term “medical countermeasures” means a drug or biological product used to
34 mitigate, prevent, or treat harm from any biological agent (including organisms that cause
35 an infectious disease) or toxin or chemical, radiological, or nuclear agent that may cause a
36 public health emergency; and

37 (2) the term “medkit” means a cache of antibiotics and other medical countermeasures to
38 be used during a public health emergency declared by the Secretary of Health and Human

1 Services under section 319 of the Public Health Service Act (42 U.S.C. 247d).

2 (b) Pilot Program.—The Secretary of Health and Human Services, in coordination with the
3 Secretary of Homeland Security, shall conduct a pilot program to study the feasibility of
4 providing personal medkits to the public.

5 (c) Requirements.—In carrying out the pilot program, the Secretary of Health and Human
6 Services, in coordination with the Secretary of Homeland Security, shall ensure that—

7 (1) enrollment of participants in the pilot program encompasses a diverse range of
8 municipality sizes, various geographic locations, and different socioeconomic statuses;

9 (2) the number of enrolled participants in the program shall be expanded significantly
10 beyond the number of those enrolled in the 2006 St. Louis Medkit evaluation study,
11 conducted by the Centers for Disease Control and Prevention, to at least 10,000
12 participants;

13 (3) the program shall evaluate the ability of households to maintain medkits in the home
14 as directed and reserve for emergency use; and

15 (4) prior to obtaining a medkit, participants are required to receive training regarding—

16 (A) proper use and dosing of medical countermeasures;

17 (B) reporting of use of medkits;

18 (C) proper storage of medkits; and

19 (D) any other information that the Secretary of Health and Human Services and the
20 Secretary of Homeland Security determine appropriate.

21 (d) Authorization and Content.—The Secretary of Health and Human Services and the
22 Secretary of Homeland Security shall coordinate with the Commissioner of Food and Drugs—

23 (1) to obtain an emergency use authorization under section 564 of the Federal Food,
24 Drug, and Cosmetic Act (21 U.S.C. 360bbb–3) to allow distribution of medkits for the
25 purpose of the pilot program; and

26 (2) to establish the appropriate contents of medkits to the public for the pilot program.

27 (e) Report.—

28 (1) APPROPRIATE COMMITTEES OF CONGRESS.—In this subsection, the term “appropriate
29 committees of Congress” means—

30 (A) the Committee on Homeland Security and Governmental Affairs and the
31 Committee on Health, Education, Labor, and Pensions of the Senate; and

32 (B) the Committee on Homeland Security and the Committee on Energy and
33 Commerce of the House of Representatives.

34 (2) REPORT.—Not later than 90 days after completion of the program under this section,
35 the Secretary of Health and Human Services, in coordination with the Secretary of
36 Homeland Security, shall submit to the appropriate committees of Congress a report on the
37 conclusions of such program. The report shall include recommendations and conclusions on
38 the feasibility of creating a national medkit program, through which medkits would be
39 distributed widely to the public.

1 (f) Authorization of Appropriations.—There are authorized to be appropriated such sums as
2 may be necessary to carry out this section.

3 Subtitle B—Bioforensics Capabilities and Strategy

4 SEC. 211. BIOFORENSICS CAPABILITIES AND 5 STRATEGY.

6 (a) In General.—Title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.), as
7 amended by section 205, is further amended by adding at the end the following:

8 “SEC. 321. BIOFORENSICS CAPABILITIES AND 9 STRATEGY.

10 “(a) Definitions.—In this section—

11 “(1) the term ‘appropriate committees of Congress’ means—

12 “(A) the Committee on Homeland Security and Governmental Affairs, the
13 Committee on the Judiciary, the Committee on Health, Education, Labor, and
14 Pensions, the Committee on Agriculture, Nutrition, and Forestry, and the Committee
15 on Armed Services of the Senate; and

16 “(B) the Committee on Homeland Security, the Committee on the Judiciary, the
17 Committee on Energy and Commerce, the Committee on Agriculture, and the
18 Committee on Armed Services of the House of Representatives;

19 “(2) the term ‘bioforensic’ means the scientific discipline dedicated to analyzing evidence
20 from a bioterrorism act, biological agent or toxin based criminal act, or inadvertent
21 biological agent or toxin release for attribution purposes;

22 “(3) the term ‘National Bioforensics Analysis Center’ means the National Bioforensics
23 Analysis Center established under subsection (b);

24 “(4) the term ‘national bioforensics repository collection’ means the national bioforensics
25 repository collection established under subsection (c)(1); and

26 “(5) the term ‘national bioforensics strategy’ means the national bioforensics strategy
27 developed under subsection (d)(1).

28 “(b) National Bioforensics Analysis Center.—There is in the Department a National
29 Bioforensics Analysis Center which shall—

30 “(1) serve as the lead Federal facility to conduct and facilitate bioforensic analysis in
31 support of the executive agency with primary responsibility for responding to the biological
32 incident;

33 “(2) maintain the national bioforensics repository collection as a reference collection of
34 biological agents and toxins for comparative bioforensic identifications; and

35 “(3) support threat agent characterization studies and bioforensic assay development.

36 “(c) National Bioforensic Repository Collection.—

1 “(1) IN GENERAL.—The National Bioforensics Analysis Center shall maintain a national
2 bioforensics repository collection.

3 “(2) ACTIVITIES.—The national bioforensics repository collection shall—

4 “(A) receive, store, and distribute biological threat agents and toxins and related
5 biological agents and toxins;

6 “(B) serve as a reference collection for comparative bioforensic identifications; and

7 “(C) support threat agent characterization studies and bioforensic assay
8 development.

9 “(3) PARTICIPATION.—

10 “(A) IN GENERAL.—The Secretary, the Attorney General, the Secretary of Health
11 and Human Services, the Secretary of Agriculture, the Secretary of Defense, and the
12 head of any other appropriate executive agency with a biological agent or toxin
13 collection that is useful for the bioforensic analysis of biological incidents,
14 performance of biological threat agent characterization studies, or development of
15 bioforensic assays shall provide all relevant biological agents and toxins, as determined
16 by the Secretary, which shall not include any variola virus, to the national bioforensics
17 repository collection.

18 “(B) OTHER BIOLOGICAL AGENTS AND TOXINS.—The Secretary shall encourage the
19 contribution of public and private biological agent and toxin collections to the national
20 bioforensics repository collection that were collected or created with support from a
21 Federal grant or contract and that support the functions described in paragraph (2).

22 “(4) ACCESS.—The Secretary shall—

23 “(A) provide an executive agency that submits a biological agent or toxin to the
24 national bioforensics repository collection with access to the national bioforensics
25 repository collection; and

26 “(B) establish a mechanism to provide public and private entities with access to the
27 national bioforensics repository collection, as appropriate, for academic analysis of a
28 biological agent or toxin in the national bioforensics repository collection.

29 “(5) REPORT.—

30 “(A) IN GENERAL.—Not later than 180 days after the date of enactment of this
31 section, the Secretary, in consultation with the Attorney General, the Secretary of
32 Health and Human Services, the Secretary of Agriculture, the Secretary of Defense,
33 and the head of any other appropriate executive agency that will participate in or
34 contribute to the national bioforensics repository collection, shall submit to the
35 appropriate committees of Congress a report regarding the national bioforensics
36 repository collection.

37 “(B) CONTENTS.—The report submitted under subparagraph (A) shall—

38 “(i) discuss the status of the establishment of the national bioforensics
39 repository collection;

40 “(ii) identify domestic and international biological agent and toxin collections

1 that would prove useful in carrying out the functions of the national bioforensics
2 repository collection;

3 “(iii) examine any access or participation issues affecting the establishment of
4 the national bioforensics repository collection or the ability to support bioforensic
5 analysis, threat characterization studies, or bioforensic assay development,
6 including—

7 “(I) intellectual property concerns;

8 “(II) access to collected or created biological agent or toxin collections
9 funded by a Federal grant or contract;

10 “(III) costs for the national bioforensics repository collection associated
11 with accessing domestic and international biological agent and toxin
12 collections;

13 “(IV) costs incurred by domestic and international biological agent and
14 toxin collections to allow broad access or contribute biological agents or
15 toxins to the national bioforensics repository collection; and

16 “(V) access to the national bioforensics repository collection by public and
17 private researchers to support threat characterization studies and bioforensic
18 assay development; and

19 “(iv) other issues determined appropriate by the Secretary.

20 “(d) National Bioforensic Strategy.—

21 “(1) IN GENERAL.—The Secretary, in coordination with the Attorney General, the
22 Secretary of Health and Human Services, the Secretary of Agriculture, the Secretary of
23 Defense, and the head of any other appropriate executive agency, as determined by the
24 Secretary, shall develop, coordinate, and maintain a national bioforensics strategy.

25 “(2) CONTENTS.—The national bioforensics strategy shall—

26 “(A) provide for a coordinated approach across all executive agencies with
27 responsibilities for analyzing evidence from a bioterrorism act, biological agent or
28 toxin based criminal act, or inadvertent biological agent or toxin release for attribution
29 purposes;

30 “(B) describe the roles and responsibilities of all relevant executive agencies;

31 “(C) establish mechanisms, in coordination with State, local, and tribal governments,
32 for coordinating with law enforcement agencies in analyzing bioforensic evidence;

33 “(D) include guidance for collecting, processing, and analyzing samples; and

34 “(E) provide for a coordinated approach across all executive agencies to support
35 threat agent characterization research, funding, and assay development.

36 “(3) REPORT.—Not later than 180 days after the date of enactment of this section, the
37 Secretary, in consultation with the Attorney General, the Secretary of Health and Human
38 Services, the Secretary of Agriculture, the Secretary of Defense, and the head of any other
39 appropriate executive agency, as determined by the Secretary, shall submit to the
40 appropriate committees of Congress the national bioforensics strategy.

1 “(e) Authorization of Appropriations.—There are authorized to be appropriated such sums as
2 may be necessary to carry out this section.”.

3 (b) Technical and Conforming Amendment.—The table of contents in section 1(b) of the
4 Homeland Security Act of 2002 (6 U.S.C. 101 et seq.) is amended by inserting after the item
5 relating to section 320, as added by section 205 of this Act, the following:

6 “Sec.321.Bioforensics capabilities and strategy.”.

7 Subtitle C—Communications Planning

8 SEC. 221. COMMUNICATIONS PLANNING.

9 (a) In General.—Title V of the Homeland Security Act of 2002 (6 U.S.C. 311 et seq.) is
10 amended by adding at the end the following:

11 “SEC. 525. COMMUNICATIONS PLANNING.

12 “(a) Incorporation of Communications Plans.—

13 “(1) IN GENERAL.—The Secretary, acting through the Administrator of the Federal
14 Emergency Management Agency, shall incorporate into each operational plan developed
15 under sections 653(a)(4) and 653(b) of the Post-Katrina Emergency Management Reform
16 Act of 2006 (6 U.S.C. 701 note) a communications plan for providing information to the
17 public related to preventing, preparing for, protecting against, and responding to imminent
18 natural disasters, acts of terrorism, and other man-made disasters, including incidents
19 involving the use of weapons of mass destruction and other potentially catastrophic events.

20 “(2) CONSULTATION.—In developing communications plans under paragraph (1), the
21 Administrator shall consult with State, local, and tribal governments and coordinate, as the
22 Administrator considers appropriate, with other Federal departments and agencies that have
23 responsibilities under the National Response Framework and other relevant Federal
24 departments and agencies.

25 “(b) Prescribed Messages and Message Templates.—

26 “(1) IN GENERAL.—As part of the communication plans, the Administrator shall develop
27 prescribed messages or message templates, as appropriate, to be included in the plans to be
28 provided to State, local, and tribal officials so that those officials can quickly and rapidly
29 disseminate critical information to the public in anticipation or in the immediate aftermath
30 of a disaster or incident.

31 “(2) DEVELOPMENT AND DESIGN.—The prescribed messages or message templates
32 shall—

33 “(A) be developed, as the Administrator determines appropriate, in consultation with
34 State, local, and tribal governments and in coordination with other Federal departments
35 and agencies that have responsibilities under the National Response Framework and
36 other relevant Federal departments and agencies;

37 “(B) be designed to provide accurate, essential, and appropriate information and
38 instructions to the population directly affected by a disaster or incident, including
39 information related to evacuation, sheltering in place, and issues of immediate health

1 and safety; and

2 “(C) be designed to provide accurate, essential, and appropriate technical
3 information and instructions to emergency response providers and medical personnel
4 responding to a disaster or incident.

5 “(c) Communications Formats.—In developing the prescribed messages or message templates
6 required under subsection (b), the Administrator shall develop each such prescribed message or
7 message template in multiple formats to ensure delivery—

8 “(1) in cases where the usual communications infrastructure is unusable as a result of the
9 nature of a disaster or incident; and

10 “(2) to individuals with disabilities or other special needs and individuals with limited
11 English proficiency in accordance with section 616 of the Post-Katrina Emergency
12 Management Reform Act of 2006 (6 U.S.C. 701 note).

13 “(d) Dissemination and Technical Assistance.—The Administrator shall ensure that all
14 prescribed messages and message templates developed under this section are made available to
15 State, local, and tribal governments so that those governments may incorporate them, as
16 appropriate, into their emergency plans. The Administrator shall also make available relevant
17 technical assistance to those governments to support communications planning.

18 “(e) Exercises.—To ensure that the prescribed messages or message templates developed
19 under this section can be effectively utilized in a disaster or incident, the Administrator shall
20 incorporate such prescribed messages or message templates into exercises conducted under the
21 National Exercise Program described in section 648 of the Post-Katrina Emergency Management
22 Reform Act of 2006 (6 U.S.C. 701 note).

23 “(f) Report.—Not later than 1 year after the date of the enactment of this section, the
24 Administrator shall submit to the Committee on Homeland Security and Governmental Affairs of
25 the Senate and the Committee on Homeland Security of the House of Representatives a copy of
26 the communications plans required to be developed under this section, including prescribed
27 messages or message templates developed in conjunction with the plans and a description of the
28 means that will be used to deliver such messages in a natural disaster, act of terrorism, or other
29 man-made disaster.”

30 (b) Table of Contents.—The table of contents in section 1(b) of the Homeland Security Act of
31 2002 (6 U.S.C. 101) is amended by inserting after the item relating to section 524 the following:
32 “Sec.525.Communications planning.”

33 SEC. 222. PLUME MODELING.

34 (a) Definitions.—In this section—

35 (1) the term “appropriate committees of Congress” means—

36 (A) the Committee on Homeland Security and Governmental Affairs, the Committee
37 on Energy and Natural Resources, the Committee on Armed Services, and the
38 Committee on Health, Education, Labor, and Pensions of the Senate; and

39 (B) the Committee on Homeland Security, the Committee on Energy and
40 Commerce, and the Committee on Armed Services of the House of Representatives;

1 (2) the term “executive agency” has the meaning given that term in section 2 of the
2 Homeland Security Act of 2002 (6 U.S.C. 101);

3 (3) the term “integrated plume model” means a plume model that integrates protective
4 action guidance and other information as the Secretary of Homeland Security determines
5 appropriate; and

6 (4) the term “plume model” means the assessment of the location and prediction of the
7 spread of nuclear, radioactive, or chemical fallout and biological pathogens resulting from
8 an explosion or release of nuclear, radioactive, chemical, or biological substances.

9 (b) Development.—

10 (1) IN GENERAL.—The Secretary of Homeland Security shall develop and disseminate
11 integrated plume models to enable rapid response activities following a nuclear,
12 radiological, chemical, or biological explosion or release.

13 (2) SCOPE.—The Secretary of Homeland Security shall—

14 (A) ensure the rapid development and distribution of integrated plume models to
15 appropriate officials of the Federal Government and State, local, and tribal
16 governments to enable immediate response to a nuclear, radiological, chemical, or
17 biological incident; and

18 (B) establish mechanisms for dissemination by appropriate emergency response
19 officials of the integrated plume models described in paragraph (1) to
20 nongovernmental organizations and the public to enable appropriate response activities
21 by individuals.

22 (3) CONSULTATION WITH OTHER DEPARTMENTS AND AGENCIES.—In developing the
23 integrated plume models described in this section, the Secretary of Homeland Security shall
24 consult, as appropriate, with—

25 (A) the Secretary of Energy, the Secretary of Defense, the Secretary of Health and
26 Human Services, and the heads of other executive agencies determined appropriate by
27 the Secretary of Homeland Security; and

28 (B) State, local, and tribal governments and nongovernmental organizations.

29 (c) Exercises.—The Secretary of Homeland Security shall ensure that the development and
30 dissemination of integrated plume models are assessed during exercises administered by the
31 Department of Homeland Security.

32 (d) Reporting.—Not later than 180 days after the date of enactment of this Act, and every year
33 thereafter, the Secretary of Homeland Security shall submit to the appropriate committees of
34 Congress a report regarding—

35 (1) the development and dissemination of integrated plume models under this section;
36 and

37 (2) lessons learned from assessing the development and dissemination of integrated
38 plume models during exercises administered by the Department of Homeland Security, and
39 plans for improving the development and dissemination of integrated plume models, as
40 appropriate.

1 TITLE III—INTERNATIONAL MEASURES TO PREVENT
2 BIOLOGICAL TERRORISM

3 Subtitle A—Prevention and Protection Against International
4 Biological Threats

5 SEC. 301. INTERNATIONAL THREAT ASSESSMENT:
6 TIER I PATHOGEN FACILITIES.

7 (a) Review.—Not later than 6 months after the date of the enactment of this Act, the Director
8 of National Intelligence, in coordination with the Secretary of State, the Secretary of Homeland
9 Security, the Secretary of Health and Human Services, the Secretary of Agriculture, and the
10 heads of other appropriate Federal agencies, shall complete a global review of international
11 biological security threats to the United States.

12 (b) Content.—The review under this section shall—

13 (1) assess global biological risks, including by describing regions or countries with the
14 greatest biological security risk, taking into account factors such as—

15 (A) the presence and capabilities of a foreign terrorist organization;

16 (B) the location of highest risk pathogen collections; and

17 (C) the location of biological laboratories operating with inadequate security
18 measures; and

19 (2) assess any gaps in knowledge about international biosecurity threats.

20 (c) Updates.—The Director shall update the review under this section as new or revised
21 intelligence becomes available, but not less frequently than biennially.

22 (d) Submission of Review or Update.—Not later than 6 months after the date of the enactment
23 of this Act, and biennially thereafter, the Director shall submit the classified review or update
24 to—

25 (1) the Select Committee on Intelligence of the Senate;

26 (2) the Committee on Armed Services of the Senate;

27 (3) the Permanent Select Committee on Intelligence of the House of Representatives; and

28 (4) the Committee on Armed Services of the House of Representatives.

29 (e) Submission of Unclassified Summary and Classified Annex.—Not later than 6 months
30 after the date of the enactment of this Act, and biennially thereafter, the Director shall submit an
31 unclassified report and a classified annex summarizing the review or update to—

32 (1) the Committee on Agriculture of the Senate;

33 (2) the Committee on Health, Education, Labor, and Pensions of the Senate;

34 (3) the Committee on Homeland Security and Governmental Affairs of the Senate;

35 (4) the Committee on Agriculture of the House of the Representatives;

1 (5) the Committee on Energy and Commerce of the House of Representatives; and

2 (6) the Committee on Homeland Security of the House of Representatives.

3 (f) Sunset Date.—The requirements specified in subsections (c), (d), and (e) of this section
4 shall terminate four years after the date of the enactment of this Act.

5 SEC. 302. STRENGTHENING INTERNATIONAL 6 BIOSECURITY.

7 (a) Technical and Financial Assistance Authorized.—The Secretary of State, in coordination
8 with the Secretary of Health and Human Services, the Secretary of Agriculture, the Secretary of
9 Homeland Security, and other appropriate agencies, shall provide technical and financial
10 assistance, including the activities described in subsection (b), to countries or regions identified
11 by the Threat Assessment mandated in section 301.

12 (b) Authorized Activities.—

13 (1) REDUCING AND SECURING DANGEROUS PATHOGEN COLLECTIONS.—The Secretary of
14 State shall—

15 (A) provide assistance to remove or consolidate an agent or toxin designated as a
16 Tier I agent under section 351A(a)(2) of the Public Health Service Act or section
17 212(a)(2) of the Agricultural Bioterrorism Protection Act of 2002 (in this subtitle
18 referred to as a “Tier I agent”) and other dangerous pathogen collections spread among
19 multiple locations within a country or region into facilities with appropriate safety and
20 security;

21 (B) provide assistance to replace dangerous or obsolete pathogen isolation
22 techniques with modern diagnostic tools to improve safety and security and to reduce
23 the number and size of dangerous pathogen collections in high risk regions and
24 countries;

25 (C) encourage countries to eliminate stores of Tier I agents and other dangerous
26 pathogen collections in exchange for facilitating access to state-of-the-art civilian
27 research at international facilities;

28 (D) provide assistance to identify and secure Tier I agents and other dangerous
29 pathogen collections in high risk regions and countries; and

30 (E) carry out such other activities as the Secretary of State considers necessary to
31 achieve the purposes of this subtitle.

32 (2) PREVENTION AND PROTECTION.—The Secretary of State shall—

33 (A) raise awareness of international biological threats with foreign governments,
34 academic institutions, and industrial laboratories handling Tier I agents and other
35 dangerous pathogen collections through conferences, seminars and workshops;

36 (B) provide physical security upgrades at high risk laboratories;

37 (C) train foreign partners in high risk regions on best laboratory biosecurity practices
38 within facilities handling Tier I agents and other dangerous pathogen collections;

39 (D) assist foreign countries in establishing personnel reliability measures, as part of

1 a comprehensive laboratory management system;

2 (E) partner with foreign governments, laboratories, and scientists in activities that
3 strengthen and reinforce best biological safety and security practices within facilities
4 handling Tier I agents and other dangerous pathogen collections;

5 (F) enhance information sharing through regular meetings of relevant United States
6 and foreign government agencies with subject matter expertise on pathogen security
7 and laboratory best practices in high risk regions;

8 (G) increase support for United States science and technology agreements and
9 initiatives in high risk regions and countries, including collaborative projects in the
10 areas of bioterrorism prevention, infectious disease control, disease surveillance,
11 bioforensics, laboratory biosafety, and hazardous waste management; and

12 (H) develop laboratory biosafety and biosecurity standards and guidelines, including
13 personnel reliability measures, for facilities handling Tier I agents and other dangerous
14 pathogen collections.

15 (3) SCIENCE AND TECHNOLOGY EXCHANGE.—The Secretary of State shall—

16 (A) promote research and development collaboration on highly infectious human,
17 animal and plant disease agents in facilities with appropriate safety and security
18 measures;

19 (B) provide opportunities for foreign scientists, particularly those located in highest
20 risk countries identified in section 301, to receive training in the United States on
21 biological safety and security best practices, standard operating procedures, and
22 maintenance for high containment facilities; and

23 (C) facilitate the secure exchange of research samples between laboratories in the
24 United States and foreign national laboratories for the development of vaccines and
25 diagnostics for Tier I agents and other dangerous pathogens.

26 SEC. 303. PROMOTING SECURE BIOTECHNOLOGY 27 ADVANCEMENT.

28 (a) Plan To Promote International Adherence to International Agreements.—The Secretary of
29 State, in coordination with appropriate agencies, shall produce and implement a plan for
30 promoting international adherence to, and implementation of, frameworks, treaties, and other
31 international agreements regarding weapons of mass destruction, including the Biological
32 Weapons Convention, World Health Organization International Health regulations, and United
33 Nations Security Council Resolution 1540.

34 (b) Biotechnology Discussions.—

35 (1) IN GENERAL.—The Secretary of State shall pursue discussions with government,
36 academic, and industry representatives in countries that possess established or emerging
37 biotechnology sectors or are identified as high-risk countries in the Threat Assessment
38 required under section 301.

39 (2) TOPICS.—Topics to be discussed under paragraph (1) shall include—

- 1 (A) multilateral initiatives intended to promote safe and secure biotechnology;
2 (B) norms and safeguards necessary to prevent the misuse of biotechnology;
3 (C) multilateral initiatives intended to counter the threat of biological terrorism; and
4 (D) other topics on international biosecurity that the Secretary of State considers to
5 be relevant.

6 Subtitle B—Global Pathogen Surveillance

7 SEC. 321. SHORT TITLE.

8 This subtitle may be cited as the “Global Pathogen Surveillance Act of 2009”.

9 SEC. 322. FINDINGS; PURPOSE.

10 (a) Findings.—Congress makes the following findings:

11 (1) The frequency of the occurrence of biological events that could threaten the national
12 security of the United States has increased and is likely increasing. The threat to the United
13 States from such events includes threats from diseases that infect humans, animals, or plants
14 regardless of whether such diseases are introduced naturally, accidentally, or intentionally.

15 (2) Bioterrorism poses a grave national security threat to the United States. The insidious
16 nature of a bioterrorist attack, the likelihood that the recognition of such an attack would be
17 delayed, and the underpreparedness of the domestic public health infrastructure to respond
18 to such an attack could result in catastrophic consequences following a biological weapons
19 attack against the United States.

20 (3) The ability to recognize that a country or organization is carrying out a covert
21 biological weapons program is dependent on a number of indications and warnings. A
22 critical component of this recognition is the timely detection of sentinel events such as
23 community-level outbreaks that could be the earliest indication of an emerging bioterrorist
24 program in a foreign country. Early detection of such events may enable earlier
25 counterproliferation intervention.

26 (4) A contagious pathogen engineered as a biological weapon and developed, tested,
27 produced, or released in a foreign country could quickly spread to the United States.
28 Considering the realities of international travel, trade, and migration patterns, a dangerous
29 pathogen appearing naturally, accidentally, or intentionally anywhere in the world can
30 spread to the United States in a matter of days, before any effective quarantine or isolation
31 measures could be implemented.

32 (5) To combat bioterrorism effectively and ensure that the United States is fully prepared
33 to prevent, recognize, and contain a biological weapons attack or emerging infectious
34 disease, measures to strengthen the domestic public health infrastructure and improve
35 domestic event detection, surveillance, and response, while absolutely essential, are not
36 sufficient.

37 (6) The United States should enhance cooperation with the World Health Organization,
38 regional international health organizations, and individual countries, including data sharing
39 with appropriate agencies and departments of the United States, to help detect and quickly

1 contain infectious disease outbreaks or a bioterrorism agent before such a disease or agent is
2 spread.

3 (7) The World Health Organization has done an impressive job in monitoring infectious
4 disease outbreaks around the world, notably in the April 2000 establishment and subsequent
5 operation of the Global Outbreak Alert and Response Network.

6 (8) The capabilities of the World Health Organization depend on the timeliness and
7 quality of the data and information the Organization receives from the countries that are
8 members of the Organization, pursuant to the 2005 revision of the International Health
9 Regulations. Developing countries, in particular, often lack the necessary resources to build
10 and maintain effective public health infrastructures.

11 (9) Developing countries could benefit from—

12 (A) better trained public health professionals and epidemiologists to recognize
13 disease patterns;

14 (B) appropriate laboratory equipment for diagnosis of pathogens;

15 (C) disease reporting systems that—

16 (i) are based on disease and syndrome surveillance; and

17 (ii) could enable an effective response to a biological event to begin at the
18 earliest possible opportunity;

19 (D) a narrowing of the existing technology gap in disease and syndrome surveillance
20 capabilities, based on reported symptoms, and real-time information dissemination to
21 public health officials; and

22 (E) appropriate communications equipment and information technology to
23 efficiently transmit information and data within national, international regional, and
24 international health networks, including inexpensive, Internet-based geographic
25 information systems and relevant telephone-based systems for early recognition and
26 diagnosis of diseases.

27 (10) An effective international capability to detect, monitor, and quickly diagnose
28 infectious disease outbreaks will offer dividends not only in the event of biological weapons
29 development, testing, production, and attack, but also in the more likely cases of naturally
30 occurring infectious disease outbreaks that could threaten the United States. Furthermore, a
31 robust surveillance system will serve to deter or contain terrorist use of biological weapons,
32 mitigating the intended effects of such malevolent uses.

33 (b) Purposes.—The purposes of this subtitle are as follows:

34 (1) To enhance the capability of the international community, through international health
35 organizations and individual countries, to detect, identify, and contain infectious disease
36 outbreaks, whether the cause of those outbreaks is intentional human action or natural in
37 origin.

38 (2) To enhance the training of public health professionals and epidemiologists from
39 eligible developing countries in advanced Internet-based disease and syndrome surveillance
40 systems, in addition to traditional epidemiology methods, so that such professionals and

1 epidemiologists may better detect, diagnose, and contain infectious disease outbreaks,
2 especially such outbreaks caused by the pathogens that may be likely to be used in a
3 biological weapons attack.

4 (3) To provide assistance to eligible developing countries to purchase appropriate
5 communications equipment and information technology to detect, analyze, and report
6 biological threats, including—

7 (A) relevant computer equipment, Internet connectivity mechanisms, and telephone-
8 based applications to effectively gather, analyze, and transmit public health
9 information for infectious disease surveillance and diagnosis; and

10 (B) appropriate computer equipment and Internet connectivity mechanisms—

11 (i) to facilitate the exchange of Geographic Information Systems-based disease
12 and syndrome surveillance information; and

13 (ii) to effectively gather, analyze, and transmit public health information for
14 infectious disease surveillance and diagnosis.

15 (4) To make available greater numbers of public health professionals who are employed
16 by the Government of the United States to international regional and international health
17 organizations, international regional and international health networks, and United States
18 diplomatic missions, as appropriate.

19 (5) To expand the training and outreach activities of United States laboratories located in
20 foreign countries, including the Centers for Disease Control and Prevention or Department
21 of Defense laboratories, to enhance the public health capabilities of developing countries.

22 (6) To provide appropriate technical assistance to existing international regional and
23 international health networks and, as appropriate, seed money for new international regional
24 and international networks.

25 SEC. 323. DEFINITIONS.

26 In this subtitle:

27 (1) ELIGIBLE DEVELOPING COUNTRY.—The term “eligible developing country” means any
28 developing country that—

29 (A) has agreed to the objective of fully complying with requirements of the World
30 Health Organization on reporting public health information on outbreaks of infectious
31 diseases;

32 (B) has not been determined by the Secretary of State, for purposes of section 40 of
33 the Arms Export Control Act (22 U.S.C. 2780), section 620A of the Foreign
34 Assistance Act of 1961 (22 U.S.C. 2371), or section 6(j) of the Export Administration
35 Act of 1979 (as in effect pursuant to the International Emergency Economic Powers
36 Act; 50 U.S.C. 1701 et seq.), to have repeatedly provided support for acts of
37 international terrorism, unless the Secretary of State exercises a waiver certifying that
38 it is in the national interest of the United States to provide assistance under the
39 provisions of this subtitle; and

40 (C) is a party to the Convention on the Prohibition of the Development, Production

1 and Stockpiling of Bacteriological (Biological) and Toxin Weapons and on Their
2 Destruction, done at Washington, London, and Moscow April 10, 1972 (26 UST 583).

3 (2) ELIGIBLE NATIONAL.—The term “eligible national” means any citizen or national of
4 an eligible developing country who—

5 (A) does not have a criminal background;

6 (B) is not on any immigration or other United States watch list; and

7 (C) is not affiliated with any foreign terrorist organization.

8 (3) INTERNATIONAL HEALTH ORGANIZATION.—The term “international health
9 organization” includes the World Health Organization, regional offices of the World Health
10 Organization, and such similar international organizations as the Pan American Health
11 Organization.

12 (4) LABORATORY.—The term “laboratory” means a facility for the biological,
13 microbiological, serological, chemical, immunohematological, hematological, biophysical,
14 cytological, pathological, or other medical examination of materials derived from the
15 human body for the purpose of providing information for the diagnosis, prevention, or
16 treatment of any disease or impairment of, or the assessment of the health of, human beings.

17 (5) DISEASE AND SYNDROME SURVEILLANCE.—The term “disease and syndrome
18 surveillance” means the recording of clinician-reported symptoms (patient complaints) and
19 signs (derived from physical examination and laboratory data) combined with simple
20 geographic locators to track the emergence of a disease in a population.

21 SEC. 324. ELIGIBILITY FOR ASSISTANCE.

22 (a) In General.—Except as provided in subsection (b), assistance may be provided to an
23 eligible developing country under any provision of this subtitle only if the government of the
24 eligible developing country—

25 (1) permits personnel from the World Health Organization and the Centers for Disease
26 Control and Prevention to investigate outbreaks of infectious diseases within the borders of
27 such country; and

28 (2) provides pathogen surveillance data to the appropriate agencies and departments of
29 the United States and to international health organizations.

30 (b) Waiver.—The Secretary of State may waive the prohibition set out in subsection (a) if the
31 Secretary of State determines that it is in the national interest of the United States to provide such
32 a waiver.

33 (c) Prior Notice of Waivers.—A waiver pursuant to subsection (b) may not be executed until
34 15 days after the Secretary of State provides to the Committee on Foreign Relations of the Senate
35 and the Committee on Foreign Affairs of the House of Representatives written notice of the
36 intent to issue such waiver and the reasons for doing so.

37 SEC. 325. RESTRICTION.

38 (a) In General.—Notwithstanding any other provision of this subtitle, no foreign national
39 participating in a program authorized under this subtitle shall have access, during the course of

1 such participation, to a select agent or toxin described in section 73.4 of title 42, Code of Federal
2 Regulations (or any corresponding similar regulation) or an overlap select agent or toxin
3 described in section 73.5 of such title (or any corresponding similar regulation) that may be used
4 as, or in, a biological weapon, except in a supervised and controlled setting.

5 (b) Relationship to Regulations.—The restriction set out in subsection (a) may not be
6 construed to limit the ability of the Secretary of Health and Human Services to prescribe, through
7 regulation, standards for the handling of a select agent or toxin or an overlap select agent or toxin
8 described in such subsection.

9 SEC. 326. FELLOWSHIP PROGRAM.

10 (a) Establishment.—There is established a fellowship program under which the Secretary of
11 State, in consultation with the Secretary of Health and Human Services and the Secretary of
12 Homeland Security and subject to the availability of appropriations, shall award fellowships to
13 eligible nationals to pursue public health education or training, as follows:

14 (1) MASTER OF PUBLIC HEALTH DEGREE.—Graduate courses of study leading to a master
15 of public health degree with a concentration in epidemiology from an institution of higher
16 education in the United States with a Center for Public Health Preparedness, as determined
17 by the Director of the Centers for Disease Control and Prevention.

18 (2) ADVANCED PUBLIC HEALTH EPIDEMIOLOGY TRAINING.—Advanced public health
19 training in epidemiology for public health professionals from eligible developing countries
20 to be carried out at the Centers for Disease Control and Prevention, an appropriate facility
21 of a State, or an appropriate facility of another agency or department of the United States
22 (other than a facility of the Department of Defense or a national laboratory of the
23 Department of Energy) for a period of not less than 6 months or more than 12 months.

24 (b) Specialization in Bioterrorism Response.—In addition to the education or training
25 specified in subsection (a), each recipient of a fellowship under this section (in this section
26 referred to as a “fellow”) may take courses of study at the Centers for Disease Control and
27 Prevention or at an equivalent facility on diagnosis and containment of likely bioterrorism
28 agents.

29 (c) Fellowship Agreement.—

30 (1) IN GENERAL.—A fellow shall enter into an agreement with the Secretary of State
31 under which the fellow agrees—

32 (A) to maintain satisfactory academic progress, as determined in accordance with
33 regulations issued by the Secretary of State and confirmed in regularly scheduled
34 updates to the Secretary of State from the institution providing the education or
35 training on the progress of the fellow’s education or training;

36 (B) upon completion of such education or training, to return to the fellow’s country
37 of nationality or last habitual residence (so long as it is an eligible developing country)
38 and complete at least 4 years of employment in a public health position in the
39 government or a nongovernmental, not-for-profit entity in that country or, with the
40 approval of the Secretary of State, complete part or all of this requirement through
41 service with an international health organization without geographic restriction; and

1 (C) that, if the fellow is unable to meet the requirements described in subparagraph
2 (A) or (B), the fellow shall reimburse the United States for the value of the assistance
3 provided to the fellow under the fellowship program, together with interest at a rate
4 that—

5 (i) is determined in accordance with regulations issued by the Secretary of
6 State; and

7 (ii) is not higher than the rate generally applied in connection with other
8 Federal loans.

9 (2) WAIVERS.—The Secretary of State may waive the application of subparagraph (B) or
10 (C) of paragraph (1) on a case by case basis if the Secretary of State determines that—

11 (A) it is in the national interest of the United States to provide such a waiver; or

12 (B) humanitarian considerations require such a waiver.

13 (d) Agreement.—The Secretary of State, in consultation with the Secretary of Health and
14 Human Services and the Secretary of Homeland Security, is authorized to enter into an
15 agreement with the government of an eligible developing country under which such government
16 agrees—

17 (1) to establish a procedure for the nomination of eligible nationals for fellowships under
18 this section;

19 (2) to guarantee that a fellow will be offered a professional public health position within
20 the developing country upon completion of the fellow's studies; and

21 (3) to submit to the Secretary of State a certification stating that a fellow has concluded
22 the minimum period of employment in a public health position required by the fellowship
23 agreement, including an explanation of how the requirement was met.

24 (e) Participation of United States Citizens.—On a case-by-case basis, the Secretary of State
25 may provide for the participation of a citizen of the United States in the fellowship program
26 under the provisions of this section if—

27 (1) the Secretary of State determines that it is in the national interest of the United States
28 to provide for such participation; and

29 (2) the citizen of the United States agrees to complete, at the conclusion of such
30 participation, at least 5 years of employment in a public health position in an eligible
31 developing country or at an international health organization.

32 (f) Use of Existing Programs.—The Secretary of State, with the concurrence of the Secretary
33 of Health and Human Services, may elect to use existing programs of the Department of Health
34 and Human Services to provide the education and training described in subsection (a) if the
35 requirements of subsections (b), (c), and (d) will be substantially met under such existing
36 programs.

37 **SEC. 327. IN-COUNTRY TRAINING IN LABORATORY**
38 **TECHNIQUES AND DISEASE AND SYNDROME**
39 **SURVEILLANCE.**

1 (a) Laboratory Techniques.—

2 (1) IN GENERAL.—The Secretary of State, after consultation with the Secretary of Health
3 and Human Services, the Secretary of Defense, and the Secretary of Homeland Security and
4 in conjunction with elements of those departments that engage in activities of this type
5 overseas, and subject to the availability of appropriations, shall provide assistance for short
6 training courses for eligible nationals who are laboratory technicians or other public health
7 personnel in laboratory techniques relating to the identification, diagnosis, and tracking of
8 pathogens responsible for possible infectious disease outbreaks.

9 (2) LOCATION.—The training described in paragraph (1) shall be held outside the United
10 States and may be conducted in facilities of the Centers for Disease Control and Prevention
11 located in foreign countries or in Overseas Medical Research Units of the Department of
12 Defense, as appropriate.

13 (3) COORDINATION WITH EXISTING PROGRAMS.—The Secretary of State shall coordinate
14 the training described in paragraph (1), where appropriate, with existing programs and
15 activities of international health organizations.

16 (b) Disease and Syndrome Surveillance.—

17 (1) IN GENERAL.—The Secretary of State, after consultation with the Secretary of Health
18 and Human Services, the Secretary of Defense, and the Secretary of Homeland Security and
19 in conjunction with elements of those departments that engage in activities of this type
20 overseas, and subject to the availability of appropriations, shall establish and provide
21 assistance for short training courses for eligible nationals who are health care providers or
22 other public health personnel in techniques of disease and syndrome surveillance reporting
23 and rapid analysis of syndrome information using geographic information system tools.

24 (2) LOCATION.—The training described in paragraph (1) shall be conducted via the
25 Internet or in appropriate facilities located in a foreign country, as determined by the
26 Secretary of State.

27 (3) COORDINATION WITH EXISTING PROGRAMS.—The Secretary of State shall coordinate
28 the training described in paragraph (1), where appropriate, with existing programs and
29 activities of international regional and international health organizations.

30 **SEC. 328. ASSISTANCE FOR THE PURCHASE AND**
31 **MAINTENANCE OF PUBLIC HEALTH LABORATORY**
32 **EQUIPMENT AND SUPPLIES.**

33 (a) Authorization.—The President is authorized to provide, on such terms and conditions as
34 the President may determine, assistance to eligible developing countries to purchase and
35 maintain the public health laboratory equipment and supplies described in subsection (b).

36 (b) Equipment and Supplies Covered.—The equipment and supplies described in this
37 subsection are equipment and supplies that are—

38 (1) appropriate, to the extent possible, for use in the intended geographic area;

39 (2) necessary to collect, analyze, and identify expeditiously a broad array of pathogen
40 strains, which may cause disease outbreaks or may be used in a biological weapon;

1 (3) compatible with general standards set forth by the World Health Organization and, as
2 appropriate, the Centers for Disease Control and Prevention, to ensure interoperability with
3 international regional and international public health networks; and

4 (4) not defense articles, defense services, or training, as such terms are defined in the
5 Arms Export Control Act (22 U.S.C. 2751 et seq.).

6 (c) Rule of Construction.—Nothing in this section shall be construed to exempt the exporting
7 of goods and technology from compliance with applicable provisions of the Export
8 Administration Act of 1979 (as in effect pursuant to the International Emergency Economic
9 Powers Act; 50 U.S.C. 1701 et seq.).

10 (d) Limitation.—Amounts appropriated to carry out this section shall not be made available
11 for the purchase from a foreign country of equipment or supplies that, if made in the United
12 States, would be subject to the Arms Export Control Act (22 U.S.C. 2751 et seq.) or likely be
13 barred or subject to special conditions under the Export Administration Act of 1979 (as in effect
14 pursuant to the International Emergency Economic Powers Act; 50 U.S.C. 1701 et seq.).

15 (e) Procurement Preference.—In the use of grant funds authorized under subsection (a),
16 preference should be given to the purchase of equipment and supplies of United States
17 manufacture. The use of amounts appropriated to carry out this section shall be subject to section
18 604 of the Foreign Assistance Act of 1961 (22 U.S.C. 2354).

19 (f) Country Commitments.—The assistance provided under this section for equipment and
20 supplies may be provided only if the eligible developing country that receives such equipment
21 and supplies agrees to provide the infrastructure, technical personnel, and other resources
22 required to house, maintain, support, secure, and maximize use of such equipment and supplies.

23 SEC. 329. ASSISTANCE FOR IMPROVED 24 COMMUNICATION OF PUBLIC HEALTH INFORMATION.

25 (a) Assistance for Purchase of Communication Equipment and Information Technology.—The
26 President is authorized to provide, on such terms and conditions as the President may determine,
27 assistance to eligible developing countries to purchase and maintain the communications
28 equipment and information technology described in subsection (b), and the supporting
29 equipment, necessary to effectively collect, analyze, and transmit public health information.

30 (b) Covered Equipment.—The communications equipment and information technology
31 described in this subsection are communications equipment and information technology that—

32 (1) are suitable for use under the particular conditions of the geographic area of intended
33 use;

34 (2) meet the standards set forth by the World Health Organization and, as appropriate, the
35 Secretary of Health and Human Services, to ensure interoperability with like equipment of
36 other countries and international organizations; and

37 (3) are not defense articles, defense services, or training, as those terms are defined in the
38 Arms Export Control Act (22 U.S.C. 2751 et seq.).

39 (c) Rule of Construction.—Nothing in this section shall be construed to exempt the exporting
40 of goods and technology from compliance with applicable provisions of the Export

1 Administration Act of 1979 (as in effect pursuant to the International Emergency Economic
2 Powers Act; 50 U.S.C. 1701 et seq.).

3 (d) Limitation.—Amounts appropriated to carry out this section shall not be made available
4 for the purchase from a foreign country of communications equipment or information technology
5 that, if made in the United States, would be subject to the Arms Export Control Act (22 U.S.C.
6 2751 et seq.) or likely be barred or subject to special conditions under the Export Administration
7 Act of 1979 (as in effect pursuant to the International Emergency Economic Powers Act; 50
8 U.S.C. 1701 et seq.).

9 (e) Procurement Preference.—In the use of grant funds under subsection (a), preference should
10 be given to the purchase of communications equipment and information technology of United
11 States manufacture. The use of amounts appropriated to carry out this section shall be subject to
12 section 604 of the Foreign Assistance Act of 1961 (22 U.S.C. 2354).

13 (f) Assistance for Standardization of Reporting.—The President is authorized to provide, on
14 such terms and conditions as the President may determine, technical assistance and grant
15 assistance to international health organizations to facilitate standardization in the reporting of
16 public health information between and among developing countries and international health
17 organizations.

18 (g) Country Commitments.—The assistance provided under this section for communications
19 equipment and information technology may be provided only if the eligible developing country
20 that receives such equipment and technology agrees to provide the infrastructure, technical
21 personnel, and other resources required to house, maintain, support, secure, and maximize use of
22 such equipment and technology.

23 SEC. 330. ASSIGNMENT OF PUBLIC HEALTH 24 PERSONNEL TO UNITED STATES MISSIONS AND 25 INTERNATIONAL ORGANIZATIONS.

26 (a) In General.—Upon the request of the chief of a diplomatic mission of the United States or
27 of the head of an international regional or international health organization, and with the
28 concurrence of the Secretary of State and of the employee concerned, the head of an agency or
29 department of the United States may assign to the mission or the organization any officer or
30 employee of the agency or department that occupies a public health position within the agency or
31 department for the purpose of enhancing disease and pathogen surveillance efforts in developing
32 countries.

33 (b) Reimbursement.—The costs incurred by an agency or department of the United States by
34 reason of the detail of personnel under subsection (a) may be reimbursed to that agency or
35 department out of the applicable appropriations account of the Department of State if the
36 Secretary of State determines that the agency or department may otherwise be unable to assign
37 such personnel on a non-reimbursable basis.

38 SEC. 331. EXPANSION OF CERTAIN UNITED STATES 39 GOVERNMENT LABORATORIES ABROAD.

40 (a) In General.—Subject to the availability of appropriations and with the concurrence of the

1 government of each host country, the Director of the Centers for Disease Control and Prevention
2 and the Secretary of Defense shall each—

3 (1) increase the number of personnel assigned to laboratories of the Centers for Disease
4 Control and Prevention or the Department of Defense, as appropriate, located in eligible
5 developing countries that conduct research and other activities with respect to infectious
6 diseases; and

7 (2) expand the operations of such laboratories, especially with respect to the
8 implementation of on-site training of foreign nationals and activities affecting the region in
9 which the country is located.

10 (b) Cooperation and Coordination Between Laboratories.—Subsection (a) shall be carried out
11 in such a manner as to foster cooperation and avoid duplication between and among laboratories.

12 SEC. 332. ASSISTANCE FOR INTERNATIONAL HEALTH 13 NETWORKS AND EXPANSION OF FIELD 14 EPIDEMIOLOGY TRAINING PROGRAMS.

15 (a) Authority.—The President is authorized, on such terms and conditions as the President
16 may determine, to provide assistance for the purposes of—

17 (1) enhancing the surveillance and reporting capabilities of the World Health
18 Organization and existing international regional and international health networks; and

19 (2) developing new international regional and international health networks.

20 (b) Expansion of Field Epidemiology Training Programs.—The Secretary of Health and
21 Human Services is authorized to establish new country or regional international Field
22 Epidemiology Training Programs in eligible developing countries, with the concurrence of the
23 government of each host country.

24 SEC. 333. REPORTS.

25 Not later than 90 days after the date of enactment of this Act, the Secretary of State, in
26 conjunction with the Secretary of Health and Human Services, the Secretary of Defense, and the
27 Secretary of Homeland Security, shall submit to the Committee on Foreign Relations and the
28 Committee on Homeland Security and Governmental Affairs of the Senate and the Committee
29 on Foreign Affairs and the Committee on Homeland Security of the House of Representatives a
30 report on the implementation of programs under this subtitle, including an estimate of the level
31 of funding required to carry out such programs.

32 SEC. 334. AUTHORIZATION OF APPROPRIATIONS.

33 (a) Authorization of Appropriations.—Subject to subsection (c), there are authorized to be
34 appropriated for the purpose of carrying out activities under this subtitle the following amounts:

35 (1) \$40,000,000 for fiscal year 2010.

36 (2) \$75,000,000 for fiscal year 2011.

37 (b) Availability of Funds.—The amounts appropriated pursuant to subsection (a) are

1 authorized to remain available until expended.

2 (c) Limitation on Obligation of Funds.—Not more than 10 percent of the amount appropriated
3 pursuant to subsection (a)(1) may be obligated before the date on which a report is submitted, or
4 required to be submitted, whichever first occurs, under section 333.

5 TITLE IV—GOVERNMENT ORGANIZATION

6 SEC. 401. INTELLIGENCE ON WEAPONS OF MASS 7 DESTRUCTION.

8 (a) Definitions.—In this section:

9 (1) APPROPRIATE COMMITTEES OF CONGRESS.—The term “appropriate committees of
10 Congress” means—

11 (A) the Select Committee on Intelligence, the Committee on Appropriations, the
12 Committee on Armed Services, and the Committee on Homeland Security and
13 Governmental Affairs of the Senate; and

14 (B) the Permanent Select Committee on Intelligence, the Committee on
15 Appropriations, the Committee on Armed Services, and the Committee on Homeland
16 Security of the House of Representatives.

17 (2) DIRECTOR.—The term “Director” means the Director of National Intelligence.

18 (3) INTELLIGENCE COMMUNITY.—The term “intelligence community” has the meaning
19 given that term in section 3 of the National Security Act of 1947 (50 U.S.C. 401a).

20 (4) WEAPONS OF MASS DESTRUCTION.—The term “weapons of mass destruction”
21 means—

22 (A) any weapon that is designed, intended, or has the capability to cause death,
23 illness, or serious bodily injury to a significant number of persons through the release,
24 dissemination, or impact of toxic or poisonous chemicals or their precursors;

25 (B) any weapon involving a biological agent, toxin, or vector (as such terms are
26 defined in section 178 of title 18, United States Code) that is designed, intended, or has
27 the capability to cause death, illness, or serious bodily injury to a significant number of
28 persons; or

29 (C) any weapon that is designed, intended, or has the capability to release radiation
30 or radioactivity causing death, illness, or serious bodily injury to a significant number
31 of persons.

32 (b) Strategy for Improving Intelligence Capabilities.—

33 (1) REQUIREMENT FOR STRATEGY.—Not later than 120 days after the date of the
34 enactment of this Act, the Director shall develop, implement, and submit to the appropriate
35 committees of Congress a strategy for improving the capabilities of the United States for the
36 collection, analysis, and dissemination of intelligence related to weapons of mass
37 destruction, including intelligence related to the relationship between weapons of mass
38 destruction and terrorism.

1 (2) ELEMENTS.—The strategy required by paragraph (1) shall include a description of
2 each of the following:

3 (A) Methods for recruitment, training, and retention of individuals with expertise in
4 the collection, analysis, and dissemination of intelligence related to weapons of mass
5 destruction, including appropriate scientific and technical expertise.

6 (B) Methods for collaboration, as appropriate, with individuals with expertise
7 described in subparagraph (A) who are employed by nongovernmental entities or who
8 are foreign nationals.

9 (C) Analytic questions and gaps in information related to intelligence on weapons of
10 mass destruction, including such intelligence concerning state actors and nonstate
11 actors, such as smugglers, criminal enterprises, and financiers, that will be used to
12 guide intelligence collection.

13 (D) Activities for the development of innovative human and technical intelligence
14 collection capabilities and techniques.

15 (E) Actions necessary to increase the effectiveness and efficiency of the sharing of
16 intelligence on weapons of mass destruction throughout the intelligence community,
17 including a description of statutory, regulatory, policy, technical, security, or other
18 barriers that prevent such sharing, and, as appropriate, the development of uniform
19 standards across the intelligence community for such sharing.

20 (F) Actions necessary to identify and overcome activities by a foreign government
21 or person to deny or deceive the intelligence community concerning intelligence
22 regarding weapons of mass destruction.

23 (G) Specific objectives to be accomplished during each year of the first 5-year
24 period after the strategy is submitted to the appropriate committees of Congress and
25 tasks to accomplish such objectives, including—

26 (i) a list prioritizing such objectives and tasks; and

27 (ii) a schedule for meeting such objectives and carrying out such tasks.

28 (H) Assignments of roles and responsibilities to elements of the intelligence
29 community to implement the strategy.

30 (I) The personnel, financial, and other resources necessary to implement the strategy
31 and a plan for obtaining such resources.

32 (J) Metrics for measuring the effectiveness and efficiency of the strategy.

33 (K) A schedule for assessment, review, and, as appropriate, revision of the strategy.

34 (3) REQUIREMENT TO CONSULT.—In developing the strategy required by paragraph (1),
35 the Director shall consult with appropriate officials of the United States including the Under
36 Secretary of Defense for Acquisition, Technology, and Logistics and the Under Secretary
37 for Science and Technology of the Department of Homeland Security.

38 (4) FORM.—The strategy required by paragraph (1) may be submitted in a classified
39 form.

40 (c) Requirement for Reports.—

1 (1) IN GENERAL.—Not less frequently than once during each 180-day period after the date
2 of the submission of the strategy required by subsection (b)(1) to the appropriate
3 committees of Congress, the Director shall submit to the appropriate committees of
4 Congress a report on the implementation of such strategy.

5 (2) CONTENT.—Each report required by paragraph (1) shall include the following:

6 (A) An assessment of whether the objectives and tasks referred to in subsection
7 (b)(2)(G) have been accomplished in accordance with the proposed schedule.

8 (B) Data corresponding to the metrics required by subsection (b)(2)(J) for measuring
9 the effectiveness and efficiency of the strategy.

10 (C) An assessment of the actions of the elements of the intelligence community to
11 implement the strategy.

12 (D) An assessment of whether the personnel, financial, and other resources available
13 are sufficient to implement the strategy.

14 (E) A description of any revisions to, or plans to revise, any component of the
15 strategy.

16 (3) SUNSET DATE.—The requirement set forth in paragraph (1) shall terminate three years
17 after the date of the submission of the strategy required by subsection (b)(1) to the
18 appropriate committees of Congress.

19 SEC. 402. INTELLIGENCE COMMUNITY LANGUAGE 20 CAPABILITIES AND CULTURAL KNOWLEDGE.

21 (a) Definitions.—In this section, the terms “appropriate committees of Congress”, “Director”,
22 “intelligence community”, and “weapons of mass destruction” have the meaning given such
23 terms in section 401.

24 (b) Strategy for Improving Language Capabilities and Cultural Knowledge.—

25 (1) REQUIREMENT FOR STRATEGY.—Not later than 180 days after the date of the
26 enactment of this Act, the Director shall develop, implement, and submit to the appropriate
27 committees of Congress a strategy for improving the recruiting, training, and retention of
28 employees of the elements of the intelligence community who possess critical language
29 capabilities and cultural backgrounds relevant to countering terrorism or collecting,
30 analyzing, and disseminating intelligence related to weapons of mass destruction, including
31 individuals who are first or second-generation United States citizens and United States
32 citizens with immediate relatives who are foreign nationals.

33 (2) ELEMENTS.—The strategy required by paragraph (1) shall include a description of
34 each of the following:

35 (A) The current and projected needs of the intelligence community during the ten-
36 year periods, beginning on the date the strategy is submitted to the appropriate
37 committees of Congress, for employees with critical language capabilities and cultural
38 backgrounds relevant to countering terrorism or collecting, analyzing, and
39 disseminating intelligence related to weapons of mass destruction.

1 (B) Actions necessary to recruit, train, and retain employees with such capabilities
2 or backgrounds.

3 (C) Barriers to effective recruitment, training, and retention of employees with such
4 capabilities or backgrounds, including security clearance processing, and actions
5 necessary to overcome such barriers.

6 (D) Specific objectives to be accomplished during each year of the first 5-year
7 period beginning on the date that the strategy is submitted to the appropriate
8 committees of Congress and tasks to accomplish such objectives, including—

9 (i) a list prioritizing such objectives and tasks; and

10 (ii) a schedule for meeting such objectives and carrying out such tasks.

11 (E) Assignments of roles and responsibilities to elements of the intelligence
12 community to carry out the strategy.

13 (F) The personnel, financial, and other resources necessary to implement the
14 strategy, and a plan for obtaining such resources.

15 (G) Metrics for measuring the effectiveness and efficiency of the strategy.

16 (H) A schedule for assessment, review, and, as appropriate, revision of the strategy.

17 (c) Requirement for Reports.—

18 (1) IN GENERAL.—Not less frequently than once during each 180-day period after the date
19 of the submission of the strategy required by subsection (b)(1) to the appropriate
20 committees of Congress, the Director shall submit to the appropriate committees of
21 Congress a report on the implementation of such strategy.

22 (2) CONTENT.—Each report required by paragraph (1) shall include the following:

23 (A) An assessment of whether the objectives referred to in subsection (b)(2)(D) have
24 been accomplished in accordance with the proposed schedule.

25 (B) Data corresponding to the metrics required by subsection (b)(2)(G) for
26 measuring the effectiveness and efficiency of the strategy.

27 (C) An assessment of the actions by the elements of the intelligence community to
28 implement the strategy.

29 (D) An assessment of whether the personnel, financial, and other resources available
30 are sufficient to implement the strategy.

31 (E) A description of any revisions to, or plans to revise, any component of the
32 strategy.

33 (3) SUNSET DATE.—The requirement set forth in paragraph (1) shall terminate 5 years
34 after the date of the submission of the strategy required by subsection (b)(1) to the
35 appropriate committees of Congress.

36 **SEC. 403. COUNTERTERRORISM TECHNOLOGY**
37 **ASSESSMENTS.**

1 (a) Agency Defined.—In this section, the term “agency” means any department, agency, or
2 instrumentality of the executive branch of the Government.

3 (b) Requirement for Interdisciplinary Capability of the Congressional Research Service.—

4 (1) IN GENERAL.—The Director of the Congressional Research Service shall establish an
5 interdisciplinary capability to further the Congressional Research Service’s responsibilities
6 to advise Congress pursuant to section 203(d) of the Legislative Reorganization Act of 1946
7 (2 U.S.C. 166(d)) concerning technology or technological applications developed or used
8 for countering terrorism.

9 (2) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to
10 implement this subsection the following amounts:

11 (A) For fiscal year 2011, \$1,500,000.

12 (B) For fiscal year 2012, \$3,000,000.

13 (C) For fiscal year 2013, \$4,500,000.

14 (D) For fiscal year 2014, \$6,000,000.

15 (E) For fiscal year 2015 and for each fiscal year thereafter, \$7,500,000.

16 (c) Assessments of Available Technology.—

17 (1) REQUIREMENT FOR ASSESSMENTS.—Pursuant to section 717 of title 31, United States
18 Code, the Comptroller General of the United States shall conduct assessments of technology
19 or technological applications that are—

20 (A) being developed or used or are available to be used for countering terrorism by a
21 program or activity that is carried out by an agency; or

22 (B) proposed to be developed or used or are potentially available to be used pursuant
23 to—

24 (i) a legislative proposal under consideration by a committee of the Senate or
25 the House of Representatives; or

26 (ii) a recommendation submitted to Congress by the President or an agency.

27 (2) SCOPE OF ASSESSMENT.—Each assessment of a technology or technological
28 application carried out under paragraph (1) shall evaluate the actual or anticipated impact,
29 effectiveness, or efficiency of the technology or technological application for countering
30 terrorism, including evaluating—

31 (A) any test results related to the technology or technological application;

32 (B) any alternatives to the technology or technological application;

33 (C) the actual or anticipated operational requirements of the technology or
34 technological application, including the logistical needs, personnel training, and
35 procedures for utilizing the technology or technological application;

36 (D) the actual or anticipated costs, as compared to the actual or anticipated benefits
37 of the technology or technological application;

38 (E) any actual or anticipated countermeasures to the technology or technological

1 application by terrorists; and

2 (F) technology assessments or related reports prepared by or for an agency for the
3 technology or technological application.

4 (3) TECHNOLOGY ASSESSMENT CAPABILITY.—

5 (A) REQUIREMENT TO ESTABLISH.—The Comptroller General of the United States
6 shall establish an interdisciplinary capability to perform the assessments required by
7 paragraph (1) that includes officers and employees who have expertise in science,
8 engineering, technology, homeland security, counterterrorism, or other fields that the
9 Comptroller General considers appropriate to conduct such assessments.

10 (B) APPOINTMENT AND PROCUREMENT.—The Comptroller General shall appoint,
11 pay, and assign officers and employees pursuant to subsection (a) of section 731 of
12 title 31, United States Code, and may procure the services or assistance of experts and
13 consultants pursuant to subsection (e) of such section, in order to acquire the expertise
14 in science, technology, or other fields necessary to conduct the assessments required by
15 paragraph (1).

16 (4) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to
17 implement this subsection the following amounts:

18 (A) For fiscal year 2011, \$2,000,000.

19 (B) For fiscal year 2012, \$5,000,000.

20 (C) For fiscal year 2013, \$8,000,000.

21 (D) For fiscal year 2014, \$12,000,000.

22 (E) For fiscal year 2015 and for each fiscal year thereafter, \$15,000,000.

23 (d) Assessments of Future Technology.—

24 (1) REQUIREMENT FOR ASSESSMENTS.—The Comptroller General of the United States
25 shall, as appropriate, enter into arrangements with the National Academy of Sciences to
26 assess technology and technological applications that are being developed or could be
27 developed for purposes of countering terrorism.

28 (2) SCOPE OF ASSESSMENTS.—Each assessment carried out under paragraph (1) shall
29 include—

30 (A) determining trends related to the development of technology or technological
31 applications and their implications for countering terrorism;

32 (B) identifying particular technology or technological applications that potentially
33 may become available or are necessary for countering terrorism; and

34 (C) recommending investments to be made by an agency in the development of
35 particular technology or technological applications.

36 (3) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to
37 implement this subsection the following amounts:

38 (A) For fiscal year 2011, \$1,000,000.

1 (B) For fiscal year 2012, \$2,000,000.

2 (C) For fiscal year 2013, \$3,000,000.

3 (D) For fiscal year 2014, \$4,000,000.

4 (E) For fiscal year 2015 and for each fiscal year thereafter, \$5,000,000.

5 TITLE V—EMERGENCY MANAGEMENT AND CITIZEN 6 ENGAGEMENT

7 SEC. 501. COMMUNICATION OF THREAT 8 INFORMATION AND ALERTS.

9 (a) Finding.—Congress finds that the Commission on the Prevention of Weapons of Mass
10 Destruction Proliferation and Terrorism recommended that “the Federal Government should
11 practice greater openness of public information so that citizens better understand the threat and
12 the risk this threat poses to them.”.

13 (b) Terrorism Threat Awareness.—Section 203 of the Homeland Security Act of 2002 (6
14 U.S.C. 124) is amended by adding at the end the following:

15 “(c) Terrorism Threat Awareness.—

16 “(1) TERRORISM THREAT AWARENESS.—The Secretary, in coordination with the Director
17 of the Federal Bureau of Investigation, shall ensure that information concerning terrorist
18 threats is available to the general public within the United States.

19 “(2) THREAT BULLETINS.—

20 “(A) IN GENERAL.—Consistent with the requirements of subsection (b), the
21 Secretary shall on a timely basis prepare unclassified terrorism-related threat and risk
22 assessments.

23 “(B) REQUIREMENTS.—Each assessment required under subparagraph (A) shall—

24 “(i) include guidance to the general public for preventing and responding to
25 acts of terrorism; and

26 “(ii) be made available on the website of the Department and other publicly
27 accessible websites, communication systems, and information networks.

28 “(3) GUIDANCE TO STATE, LOCAL, AND TRIBAL GOVERNMENTS.—The Secretary shall
29 provide to State, local, and tribal governments written guidance on how to disseminate
30 information about terrorism-related threats and risks to the general public within their
31 jurisdictions.

32 “(4) USE OF EXISTING RESOURCES.—The Secretary shall use websites, communication
33 systems, and information networks in operation on the date of an assessment under this
34 subsection to satisfy the requirements of paragraph (2)(B)(ii).”.

35 (c) Responsibilities of the Secretary.—Section 201(d)(8) of the Homeland Security Act of
36 2002 (6 U.S.C. 121(d)(8)) is amended by striking “and to agencies of State” and all that follows
37 and inserting “to State, local, tribal, and private entities with such responsibilities, and, as

1 appropriate, to the general public, in order to assist in deterring, preventing, or responding to acts
2 of terrorism against the United States.”.

3 (d) Reporting Requirement.—Not later than 180 days after the date of enactment of this Act,
4 the Secretary of Homeland Security shall submit to the Committee on Homeland Security and
5 Governmental Affairs of the Senate and the Committee on Homeland Security of the House of
6 Representatives a report on the implementation of section 203 of the Homeland Security Act of
7 2002, as amended by subsection (b).

8 SEC. 502. GUIDELINES CONCERNING WEAPONS OF 9 MASS DESTRUCTION.

10 (a) Establishment of Guidelines.—Not later than 1 year after the date of enactment of this Act,
11 the Secretary of Homeland Security shall—

12 (1) develop guidelines, in coordination with State, local, and tribal governments and
13 representatives of emergency response provider organizations, for police, fire, emergency
14 medical services, emergency management, and public health personnel, for responding to an
15 explosion or release of nuclear, biological, radiological, or chemical material; and

16 (2) make the guidelines developed under paragraph (1) available to State, local, and tribal
17 governments, nongovernmental organizations, and the private sector.

18 (b) Contents.—The guidelines developed under subsection (a)(1) shall contain, at a
19 minimum—

20 (1) protective action guidelines for ensuring the health and safety of emergency response
21 providers;

22 (2) information regarding the effects of the biological, chemical, or radiological agent on
23 those exposed to the agent; and

24 (3) information regarding how emergency response providers and mass care facilities
25 may most effectively deal with individuals affected by an incident involving a nuclear,
26 biological, radiological, or chemical material.

27 (c) Review and Revision of Guidelines.—The Secretary of Homeland Security shall—

28 (1) not less frequently than every 2 years, review the guidelines developed under
29 subsection (a)(1);

30 (2) make revisions to the guidelines as appropriate; and

31 (3) make the revised guidelines available to State, local, and tribal governments,
32 nongovernmental organizations, the private sector, and the general public.

33 (d) Procedures for Developing and Revising Guidelines.—In carrying out the requirements of
34 this section, the Secretary of Homeland Security shall establish procedures—

35 (1) to inventory any existing relevant hazardous material response guidelines;

36 (2) to enable the public to submit recommendations of areas for which guidelines could
37 be developed under subsection (a)(1);

38 (3) to determine which entities should be consulted in developing or revising the

1 guidelines;
2 (4) to prioritize, on a regular basis, guidelines that should be developed or revised; and
3 (5) to develop and disseminate the guidelines in accordance with the prioritization under
4 paragraph (4).

5 (e) Consultations.—The Secretary of Homeland Security shall develop and revise the
6 guidelines developed under subsection (a)(1), and the procedures required under subsection (d),
7 in consultation with—

- 8 (1) the Secretary of Energy;
- 9 (2) the Secretary of Health and Human Services;
- 10 (3) other Federal departments and agencies, as appropriate;
- 11 (4) the National Advisory Council established under section 508 of the Homeland
12 Security Act of 2002 (6 U.S.C. 318);
- 13 (5) State, local, and tribal governments; and
- 14 (6) nongovernmental organizations and private industry.

15 (f) Reporting Requirements.—Not later than 180 days after the date of enactment of this Act,
16 1 year after such date of enactment, and annually thereafter, the Secretary of Homeland Security
17 shall provide the Committee on Homeland Security and Governmental Affairs of the Senate and
18 the Committee on Homeland Security of the House of Representatives with—

- 19 (1) a description of the procedures established under subsection (d);
- 20 (2) any guidelines in effect on the date of the report;
- 21 (3) a list of entities that to which the guidelines described in paragraph (2) were
22 disseminated;
- 23 (4) a plan for reviewing the guidelines described in paragraph (2), in accordance with
24 subsection (e);
- 25 (5) the prioritized list of the guidelines required under subsection (d)(4), and the
26 methodology used by the Secretary of Homeland Security for such prioritization; and
- 27 (6) a plan for developing, revising, and disseminating the guidelines.

28 (g) Definition.—In this section, the term “emergency response provider” has the meaning
29 given that term in section 2 of the Homeland Security Act of 2002 (6 U.S.C. 101).

30 SEC. 503. INDIVIDUAL AND COMMUNITY 31 PREPAREDNESS.

32 (a) Individual and Community Preparedness.—Title V of the Homeland Security Act of 2002
33 (6 U.S.C. 311 et seq.), as amended by section 221, is amended by adding at the end the
34 following:

35 “SEC. 526. INDIVIDUAL AND COMMUNITY 36 PREPAREDNESS.

1 “(a) In General.—The Administrator shall assist State, local, and tribal governments in
2 improving and promoting individual and community preparedness for natural disasters, acts of
3 terrorism, and other man-made disasters, including incidents involving the use of weapons of
4 mass destruction and other potentially catastrophic events, by—

5 “(1) developing guidelines and checklists of recommended actions for individual and
6 community prevention and preparedness efforts and disseminating such guidelines and
7 checklists to communities and individuals;

8 “(2) disseminating the guidelines developed under section 502 of the Weapons of Mass
9 Destruction Prevention and Preparedness Act of 2009 to communities and individuals, as
10 appropriate;

11 “(3) compiling and disseminating information on best practices in individual and
12 community preparedness;

13 “(4) providing information and training materials in support of individual and community
14 preparedness efforts;

15 “(5) conducting individual and community preparedness outreach efforts; and

16 “(6) such other actions as the Administrator determines appropriate.

17 “(b) Coordination.—Where appropriate, the Administrator shall coordinate with private sector
18 and nongovernmental organizations to promote individual and community preparedness.

19 “(c) Support for Voluntary Programs.—In carrying out the responsibilities described in
20 subsection (a), the Administrator shall, where appropriate, work with and provide support to
21 individual and community preparedness programs, such as the Community Emergency Response
22 Team Program, Fire Corps, Medical Reserve Corps Program, Volunteers in Police Service,
23 USAonWatch-Neighborhood Watch, and other voluntary programs.

24 “(d) Director.—The Administrator shall appoint a Director of Community Preparedness to
25 coordinate and oversee the individual and community preparedness efforts of the Agency.

26 “(e) Grants.—

27 “(1) IN GENERAL.—The Administrator may make grants to States to support individual
28 and community preparedness efforts, including through the Citizen Corps Program.

29 “(2) APPROPRIATIONS.—There are authorized to be appropriated for grants under this
30 section—

31 “(A) \$15,000,000 for fiscal year 2010;

32 “(B) \$20,000,000 for fiscal year 2011;

33 “(C) \$25,000,000 for fiscal year 2012;

34 “(D) \$30,000,000 for fiscal year 2013;

35 “(E) \$35,000,000 for fiscal year 2014; and

36 “(F) \$40,000,000 for fiscal year 2015.”.

37 (b) Enhancing Preparedness.—Section 504(a) of the Homeland Security Act of 2002 (6 U.S.C.
38 314(a)) is amended—

1 (1) by redesignating paragraphs (20) and (21) as paragraphs (21) and (22), respectively;
2 and

3 (2) by inserting after paragraph (19) the following:

4 “(20) enhancing and promoting the preparedness of individuals and communities for
5 natural disasters, acts of terrorism, and other man-made disasters;”.

6 (c) Table of Contents.—The table of contents in section 1(b) of the Homeland Security Act of
7 2002 (6 U.S.C. 101 et seq.), as amended by section 221, is amended by inserting after the item
8 relating to section 525 the following:

9 “Sec.526.Individual and community preparedness.”.