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ONE HUNDRED ELEVENTH CONGRESS

## Congress of the United States

### House of Representatives

COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM 2157 RAYBURN HOUSE OFFICE BUILDING

WASHINGTON, DC 20515-6143

MAJORITY (202) 225–5051 FACSIMILE (202) 225–4784 MINORITY (202) 225–5074

www.oversight.house.gov

April 23, 2009

DARRELL E. ISSA, CALIFORNIA, RANKING MINORITY MEMBER

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AARON SCHOCK, ILLINOIS

Mr. Ben S. Bernanke Chairman Board of Governors of the Federal Reserve System Twentieth St. and Constitution Ave. N.W. Washington, D.C. 20551

Dear Mr. Bernanke:

As you know, on March 30, 2009 the Domestic Policy Subcommittee sent the Federal Reserve ("Fed") a request for documents pertaining to discussions between the Fed, Treasury and Bank of America ("BOA") that concerned BOA's acquisition of Merrill Lynch & Co. Unfortunately, the Fed and Treasury have allowed the deadline to pass without producing the requested documents or informing the Committee about a date of compliance.

Today, *The Wall Street Journal's* article on Ken Lewis's statement under oath with the New York State Attorney General strongly implies that you and Secretary Paulson instructed Bank of America to file fraudulent reporting documents with the Securities and Exchange Commission ("SEC"). As you know, Mr. Kucinich asked SEC for an investigation into whether BOA made material omissions in filings with SEC, and SEC has confirmed that such an investigation is underway. If Mr. Lewis's statement, as reported by the *Journal*, of discussions that occurred between you, Mr. Paulson and himself is accurate, then federal officials were potentially involved in knowingly denying BOA investors material information.

The implications of Mr. Lewis' testimony, if accurate, are extremely serious. Under these circumstances failure to comply with the Subcommittee's request raises the prospect that we will be forced to consider compulsory means to achieve compliance with our request. However, we would prefer your voluntary compliance.

Therefore, we repeat the earlier request, and expand it to include "all documents prepared for internal use related to discussions with Bank of America and/or Treasury about compensation

<sup>&</sup>lt;sup>1</sup> Letter from Mary Schapiro, Chairman, Securities and Exchange Commission, to Congressman Dennis J. Kucinich (Apr. 10, 2009).

Mr. Ben S. Bernanke April 23, 2009 Page 2

packages, bonuses, annual losses at Merrill Lynch, and federal guarantees against losses on Merrill Lynch assets, for the period August 1, 2008 through January 19, 2009." We emphasize that the original and this expanded request also covers discussions *relating to public disclosure of information* about compensation packages, bonuses, and annual losses at Merrill Lynch, for the period referenced above. This request, we also emphasize, covers any federal loans or guarantees against potential losses at Merrill/BOA and public disclosure of those loans or guarantees. We further request that you provide a written response specifically to the implication that you suborned the filing of misleading information by BOA with SEC.

The Oversight and Government Reform Committee is the principal oversight committee in the House of Representatives and has broad oversight jurisdiction as set forth in House Rule X. An attachment to this letter provides information on how to respond to the Subcommittee's request.

In recognition of the fact that we are expanding the original request, but that a substantial portion of it reiterates a previous request, we ask that you provide all of these documents and the written response as soon as possible, but in no case later than 5:00 p.m. on Monday, May 4, 2009.

If you have any questions regarding this request, please contact Jaron Bourke, Staff Director, at (202) 225-6427.

Sincerely,

Dennis J. Kucinich

Chairman

Domestic Policy Subcommittee

Edolphus Towns

Chairman

Oversight and Government Reform Committee

Enclosure

cc: Jim Jordan Ranking Minority Member Domestic Policy Subcommittee

Darrell Issa Ranking Minority Member Oversight and Government Reform Committee EDOLPHUS TOWNS, NEW YORK,

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#### **Domestic Policy Subcommittee Document Request Instruction Sheet**

In responding to the document request from the Domestic Policy Subcommittee, Committee on Oversight and Government Reform, please apply the instructions and definitions set forth below.

#### Instructions

- 1. In complying with the request, you should produce all responsive documents in your possession, custody, or control.
- 2. Documents responsive to the request should not be destroyed, modified, removed, transferred, or otherwise made inaccessible to the Subcommittee.
- 3. In the event that any entity, organization, or individual denoted in the request has been, or is currently, known by any other name than that herein denoted, the request should be read also to include them under that alternative identification.
- 4. Each document produced should be produced in a form that renders the document capable of being copied.
- 5. When you produce documents, you should identify the paragraph or clause in the Subcommittee's request to which the documents respond.
- 6. Documents produced in response to this request should be produced together with copies of file labels, dividers, or identifying markers with which they were associated when this request was issued. To the extent that documents were not stored with file labels, dividers, or identifying markers, they should be organized into separate folders by subject matter prior to production.
- 7. Each folder and box should be numbered, and a description of the contents of each folder and box, including the paragraph or clause of the request to which the documents are responsive, should be provided in an accompanying index.
- 8. It is not a proper basis to refuse to produce a document that any other person or entity also possesses a nonidentical or identical copy of the same document.

- 9. If any of the requested information is available in machine-readable or electronic form (such as on a computer server, hard drive, CD, DVD, memory stick, or computer backup tape), you should consult with Subcommittee staff to determine the appropriate format in which to produce the information.
- 10. The Committee accepts electronic documents in lieu of paper productions.

  Documents produced in electronic format should be organized, identified, and indexed electronically in a manner comparable to the organizational structure called for in (6) and (7) above. Electronic document productions should be prepared according to the following standards:
  - (a) The production should consist of single page TIF files accompanied by a Concordance-format load file, an Opticon reference file, and a file defining the fields and character lengths of the load file.
  - (b) Document numbers in the load file should match document Bates numbers and TIF file names.
  - (c) If the production is completed through a series of multiple partial productions, field names and file order in all load files should match.
- 11. In the event that a responsive document is withheld on any basis, you should provide the following information concerning the document: (a) the reason the document is not being produced; (b) the type of document; (c) the general subject matter; (d) the date, author, and addressee; and (e) the relationship of the author and addressee to each other.
- 12. If any document responsive to this request was, but no longer is, in your possession, custody, or control, you should identify the document (stating its date, author, subject and recipients) and explain the circumstances by which the document ceased to be in your possession, custody, or control.
- 13. If a date or other descriptive detail set forth in this request referring to a document is inaccurate, but the actual date or other descriptive detail is known to you or is otherwise apparent from the context of the request, you should produce all documents which would be responsive as if the date or other descriptive detail were correct.
- 14. This request is continuing in nature and applies to any newly discovered document. Any document not produced because it has not been located or discovered by the return date should be produced immediately upon location or discovery subsequent thereto.
- 15. All documents should be bates-stamped sequentially and produced sequentially. In the cover letter, you should include a total page count for the entire production, including both hard copy and electronic documents.

- 16. For paper productions, four sets of documents should be delivered: two sets to the majority staff and two sets to the minority staff. For electronic productions, one dataset to the majority staff and one dataset to minority staff are sufficient. Productions should be delivered to the majority staff in B-349B Rayburn House Office Building and the minority staff in B-350A Rayburn House Office Building. You should consult with Subcommittee staff regarding the method of delivery prior to sending any materials.
- 17. Upon completion of the document production, you should submit a written certification, signed by you or your counsel, stating that: (1) a diligent search has been completed of all documents in your possession, custody, or control which reasonably could contain responsive documents; and (2) all documents located during the search that are responsive have been produced to the Subcommittee or identified in a privilege log provided to the Subcommittee.

#### Definitions

- 1. The term "document" means any written, recorded, or graphic matter of any nature whatsoever, regardless of how recorded, and whether original or copy, including, but not limited to, the following: memoranda, reports, expense reports, books, manuals, instructions, financial reports, working papers, records notes, letters, notices, confirmations, telegrams, receipts, appraisals, pamphlets, magazines, newspapers, prospectuses, interoffice and intra-office communications, electronic mail (email), contracts, cables, notations of any type of conversation, telephone calls, meetings or other communications, bulletins, printed matter, computer printouts, teletypes, invoices, transcripts, diaries, analyses, returns, summaries, minutes, bills, accounts, estimates, projections, comparisons, messages, correspondence, press releases, circulars, financial statements, reviews, opinions, offers, studies and investigations, questionnaires and surveys, and work sheets (and all drafts, preliminary versions, alterations, modifications, revisions, changes, and amendments of any of the foregoing, as well as any attachments or appendices thereto). The term also means any graphic or oral records or representations of any kind (including without limitation, photographs, charts, graphs, voice mails, microfiche, microfilm, videotape, recordings and motion pictures), electronic and mechanical records or representations of any kind (including, without limitation, tapes, cassettes, disks, computer server files, computer hard drive files, CDs, DVDs, memory sticks, and recordings), and other written, printed, typed, or other graphic or recorded matter of any kind or nature, however produced or reproduced, and whether preserved in writing, film, tape, disk, videotape or otherwise. A document bearing any notation not a part of the original text is to be considered a separate document. A draft or non-identical copy is a separate document within the meaning of this term.
- 2. The term "documents in your possession, custody, or control" means (a) documents that are in your possession, custody, or control, whether held by you or your past or present agents, employees, or representatives acting on your behalf; (b) documents that you have a legal right to obtain, that you have a right to copy, or to which you have access; and (c) documents that you have placed in the temporary possession, custody, or control of any third party.
- 3. The term "communication" means each manner or means of disclosure or exchange of information, regardless of means utilized, whether oral, electronic, by document or otherwise, and whether face-to-face, in a meeting, by telephone, mail, telexes, discussions, releases, personal delivery, or otherwise.
- 4. The terms "and" and "or" shall be construed broadly and either conjunctively or disjunctively to bring within the scope of the request any information which might otherwise be construed to be outside its scope. The singular includes plural number, and vice versa. The masculine includes the feminine and neuter genders.
- 5. The terms "person" or "persons" means natural persons, firms, partnerships, associations, corporations, subsidiaries, divisions, departments, joint ventures,

- proprietorships, syndicates, or other legal, business or government entities, and all subsidiaries, affiliates, divisions, departments, branches, and other units thereof.
- 6. The terms "referring" or "relating," with respect to any given subject, means anything that constitutes, contains, embodies, reflects, identifies, states, refers to, deals with, or is in any manner whatsoever pertinent to that subject.