[DISCUSSION DRAFT]

May 16, 2008

110TH CONGRESS 2D SESSION

H.R.

To [Long title: to be provided.]

IN THE HOUSE OF REPRESENTATIVES

М	introduced the following bill; which was referred to the
	Committee on

A BILL

To [Long title: to be provided.]

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Thrift Savings Plan Enhancement Act of 2008".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Automatic enrollment of new participants to make individual contributions.
 - Sec. 3. Lifecycle fund as default option.
 - Sec. 4. Qualified Roth contribution program.

Sec. 5. Authority to add investment funds.

	Sec. 6. Authority to establish self-directed investment options. Sec. 7. Technical and conforming amendments.
1	SEC. 2. AUTOMATIC ENROLLMENT OF NEW PARTICIPANTS
2	TO MAKE INDIVIDUAL CONTRIBUTIONS.
3	(a) In General.—Section 8432(b) of title 5, United
4	States Code, is amended by striking paragraphs (2)
5	through (4) and inserting the following:
6	"(2)(A) The Board shall by regulation provide for
7	new participants to be automatically enrolled to make con-
8	tributions under subsection (a) at the default percentage
9	of basic pay.
10	"(B) For purposes of this paragraph, the default per-
11	centage shall be equal to 3 percent or such other percent-
12	age, not less than 2 percent nor more than 5 percent, as
13	the Board may by regulation prescribe.
14	"(C) The regulations shall include provisions under
15	which any individual who would otherwise be automatically
16	enrolled in accordance with subparagraph (A) may—
17	"(i) modify the percentage or amount to be con-
18	tributed pursuant to automatic enrollment, effective
19	from the start of such enrollment; or
20	"(ii) decline automatic enrollment altogether.
21	"(D) For purposes of this paragraph, the term 'new
22	participant' means any individual participating in the

23 Thrift Savings Plan pursuant to an appointment or elec-

- 1 tion which occurs after any regulations under subpara-
- 2 graph (A) first take effect.
- 3 "(E) Sections 8351(a)(1), 8440a(a)(1), 8440b(a)(1),
- 4 8440c(a)(1), 8440d(a)(1), and 8440e(a)(1) shall be ap-
- 5 plied in a manner consistent with the purposes of this
- 6 paragraph.".
- 7 (b) TECHNICAL AMENDMENT.—Section 8432(b)(1)
- 8 of title 5, United States Code, is amended by striking the
- 9 parenthetical matter in subparagraph (B).
- 10 SEC. 3. LIFECYCLE FUND AS DEFAULT OPTION.
- 11 (a) In General.—Section 8438(c)(2) of title 5,
- 12 United States Code, is amended to read as follows:
- 13 "(2) If an election has not been made with respect
- 14 to any sums in the Thrift Savings Fund which are avail-
- 15 able for investment, the Executive Director shall invest
- 16 such sums in—
- 17 "(A) an age-appropriate lifecycle fund (as de-
- termined under regulations of the Executive Direc-
- 19 tor); or
- 20 "(B) an alternative fund (in lieu of any fund
- 21 under subparagraph (A)) which the Board may des-
- ignate in regulations.
- 23 The designation of an alternative fund by regulations
- 24 under subparagraph (B) may be made only if, in the judg-
- 25 ment of the Board, such designation would be in the best

interests of participants. Any decision under the preceding sentence shall be made in consultation with the Employee Thrift Advisory Council (established under section 3 8473).". 4 5 (b) Effective Date.—The amendment made by subsection (a) shall take effect as of the earliest date that is administratively feasible, as determined by the Execu-8 tive Director. SEC. 4. QUALIFIED ROTH CONTRIBUTION PROGRAM. 10 (a) IN GENERAL.—Subchapter III of chapter 84 of title 5, United States Code, is amended by inserting after 12 section 8432c the following: 13 "§ 8432d. Qualified Roth contribution program 14 "(a) Definitions.—For purposes of this section— 15 "(1) the term 'qualified Roth contribution pro-16 gram' means a program described in paragraph (1) 17 of section 402A(b) of the Internal Revenue Code of 18 1986 which meets the requirements of paragraph (2) 19 of such section; and 20 "(2) the terms 'designated Roth contribution' 21 and 'elective deferral' have the meanings given such 22 terms in section 402A of the Internal Revenue Code of 1986. 23 24 "(b) Authority to Establish.—The Board shall

by regulation provide for the inclusion in the Thrift Sav-

1	ings Plan of a qualified Roth contribution program, under
2	such terms and conditions as the Board may prescribe.
3	"(c) Required Provisions.—The regulations under
4	subsection (b) shall include—
5	"(1) provisions under which an election to make
6	designated Roth contributions may be made—
7	"(A) by any individual who is eligible to
8	make contributions under section 8351,
9	8432(a), 8440a, 8440b, 8440c, 8440d, or
10	8440e; and
11	"(B) by any individual, not described in
12	subparagraph (A), who is otherwise eligible to
13	make elective deferrals under the Thrift Sav-
14	ings Plan;
15	"(2) any provisions which may, as a result of
16	the enactment of this section, be necessary in order
17	to clarify the meaning of any reference to an 'ac-
18	count' made in section 8432(f), 8433, 8434(d),
19	8435, 8437, or any other provision of law; and
20	"(3) any other provisions which may be nec-
21	essary to carry out this section.".
22	(b) Clerical Amendment.—The analysis for chap-
23	ter 84 of title 5, United States Code, is amended by insert-
24	ing after the item relating to section 8432c the following:
	"8432d Qualified Roth contribution program"

1	SEC. 5. AUTHORITY TO ADD INVESTMENT FUNDS.
2	(a) In General.—Section 8438(b)(1) of title 5,
3	United States Code, is amended—
4	(1) in subparagraph (D), by striking "and" at
5	the end;
6	(2) in subparagraph (E), by striking the period
7	and inserting "; and; and
8	(3) by adding after subparagraph (E) the fol-
9	lowing:
10	"(F) any additional investment funds, as
11	described in paragraph (5), which the Board
12	considers appropriate.".
13	(b) Requirements.—Section 8438(b) of title 5,
14	United States Code, is amended by adding at the end the
15	following:
16	``(5)(A) Any fund under paragraph $(1)(F)$ shall sat-
17	isfy each of the following:
18	"(i) The fund is a low-cost, passively managed
19	index fund.
20	"(ii) The fund offers significant diversification
21	benefits.
22	"(iii) Plan participants will benefit from having
23	the fund available as an option.
24	"(B) In deciding whether or not to offer a new fund
25	under paragraph (1)(F), the Board—

1	"(i) shall consult with the Employee Thrift Ad-
2	visory Council (established under section 8473); and
3	"(ii) shall take into account any additional costs
4	involved in offering the fund, the question of wheth-
5	er adding the fund would confuse participants by
6	complicating their investment choices, and any other
7	factors which the Board considers appropriate.
8	"(C) A new fund under paragraph (1)(F) may not
9	be offered until after the end of the 90-day period fol-
10	lowing the date on which the Board provides written notice
11	to each House of Congress of its intention to provide for
12	such fund.".
13	SEC. 6. AUTHORITY TO ESTABLISH SELF-DIRECTED IN-
14	VESTMENT OPTIONS.
15	(a) In General.—Section 8438(b)(1) of title 5,
16	United States Code (as amended by section 5) is further
17	amended—
18	(1) in subparagraph (E), by striking "and" at
19	the end;
20	(2) in subparagraph (F), by striking the period
21	and inserting "; and; and
22	(3) by adding after subparagraph (F) the fol-
23	lowing:

1	"(G) self-directed investment options, if
2	the Board authorizes such options under para-
3	graph (6).".
4	(b) Requirements.—Section 8438(b) of title 5,
5	United States Code (as amended by section 5(b)) is fur-
6	ther amended by adding after paragraph (5) the following:
7	"(6)(A) The Board may authorize the addition of
8	self-directed investment options under the Thrift Savings
9	Plan if the Board determines that the addition of such
10	options would be in the best interests of participants.
11	"(B) The Board may establish such terms and condi-
12	tions for any self-directed investment options, including
13	limitations on available investments, requirements relating
14	to fees or expenses, or other restrictions, requirements, or
15	limitations, as the Board considers appropriate to protect
16	the interests of participants.
17	"(C) The Board shall consult with the Employee
18	Thrift Advisory Council (established under section 8473)
19	before establishing any self-directed investment option.".
20	SEC. 7. TECHNICAL AND CONFORMING AMENDMENTS.
21	(a) Section 8439(d) of title 5, United States Code,
22	is amended—
23	(1) by striking the matter after "who elects to
24	invest in" and before "shall sign an acknowledge-
25	ment" and inserting "any investment fund or option

1	under this chapter, other than the Government Se-
2	curities Investment Fund,";
3	(2) by striking "either such Fund" and insert-
4	ing "any such fund or option".
5	(b) Section 8439(d) of title 5, United States Code
6	(as amended by subsection (a)) is further amended by
7	adding after the last sentence the following: "Nothing in
8	this subsection shall be considered to apply with respect
9	to any amounts which are invested, in the absence of an
10	investment election, in accordance with section
11	8438(c)(2).".
12	(c) Subsection (d) of section 8439 of title 5, United
13	States Code (as amended by subsections (a) and (b)) is
14	further amended—
15	(1) by redesignating such subsection (d) as sub-
16	section $(d)(1)$; and
17	(2) by adding at the end the following:
18	"(2)(A) A participant or beneficiary shall be treated
19	as exercising control over the assets in such participant's
20	or beneficiary's account with respect to the amount of con-
21	tributions and earnings which, in the absence of an invest-
22	ment election by the participant, are invested by the Plan
23	in accordance with this section.

1	"(B) When a participant or beneficiary exercises con-
2	trol over the assets in such participant's or beneficiary's
3	account—
4	"(i) such participant or beneficiary shall not be
5	deemed to be a fiduciary by reason of such exercise,
6	and
7	"(ii) no person who is otherwise a fiduciary
8	shall be liable under this section for any loss, or by
9	reason of any breach, which results from such par-
10	ticipant's or beneficiary's exercise of control.".