- 1 {York Stenographic Services, Inc.}
- 2 RPTS ALDINGER
- 3 HIF153.000

Committee markup. It has not yet been subject to a review process to ensure that the statements within are appropriately attributed to the witness or member of Congress who made them, to determine whether there are any inconsistencies between the statement within and what was actually said at the proceeding, or to make any other corrections to ensure the accuracy of the record.

This is a preliminary transcript of a

- 4 MARKUP ON H.R. 2021, THE JOBS AND ENERGY PERMITTING ACT OF
- 5 2011
- 6 THURSDAY, JUNE 2, 2011
- 7 House of Representatives,
- 8 Committee on Energy and Commerce
- 9 Washington, D.C.

- 10 The Committee met, pursuant to call, at 9:17 a.m., in
- 11 Room 2123 of the Rayburn House Office Building, Hon. Fred
- 12 Upton [Chairman of the Committee] presiding.
- 13 Members present: Representatives Upton, Barton,
- 14 Stearns, Whitfield, Shimkus, Pitts, Bono Mack, Walden, Terry,
- 15 Rogers, Sullivan, Murphy, Burgess, Blackburn, Bilbray, Bass,
- 16 Gingrey, Scalise, Latta, McMorris Rodgers, Harper, Lance,
- 17 Cassidy, Guthrie, Olson, McKinley, Gardner, Pompeo,
- 18 Kinzinger, Griffith, Waxman, Dingell, Markey, Towns, Pallone,

- 19 Eshoo, Green, DeGette, Capps, Doyle, Schakowsky, Gonzalez,
- 20 Inslee, Baldwin, Ross, Weiner, Matheson, Butterfield, Barrow,
- 21 and Matsui.
- 22 Staff present: Phil Barnett, Democratic Staff Director;
- 23 Jen Berenholz, Democratic Chief Clerk; Alison Cassady,
- 24 Democratic Senior Professional Staff Member; Greg Dotson,
- 25 Democratic Energy and Environment Staff Director; Caitlin
- 26 Haberman, Democratic Policy Analyst; Karen Lightfoot,
- 27 Democratic Communications Director and Senior Policy Advisor;
- 28 and Alexandra Teitz, Democratic Senior Counsel, Environment
- and Energy.

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- The {Chairman.} Good morning. The committee will come
- 31 to order. The chair reminds the committee that we are on
- 32 H.R. 2021, and the bill is open for amendment at any point,
- 33 and in keeping with the chair's announced policies, I will
- 34 first recognize the sponsors of any bipartisan amendments.
- 35 Are there any such amendments pending to be asked?
- 36 If not, the chair recognizes Mr. Waxman. What is the
- 37 purpose of the gentleman--
- Mr. {Waxman.} Mr. Chairman, I seek recognition to
- 39 strike the last word.
- 40 The {Chairman.} The gentleman is recognized for 5
- 41 minutes.
- 42 Mr. {Waxman.} This morning I sent to you and Chairman
- 43 Whitfield a letter sharing some new information we received
- 44 from EPA about the Shell permitting process. It appears we
- 45 have been operating under a misapprehension of facts. Shell
- 46 has told many members of this committee, including myself,
- 47 that it has been waiting 5 years for clean air permits for
- 48 its proposed drilling operations in the Arctic. My initial
- 49 reaction was to agree that 5 years is far too long to wait
- 50 for a permit.
- 51 Many on this committee have used this 5-year claim to
- 52 justify the need for the legislation we are considering

- 53 today. One member called this 5-year delay a fiasco. At one
- 54 of our hearings on this bill EPA Assistant Administrator Gina
- 55 McCarthy disagreed with the claim that EPA regulatory
- 56 roadblocks have kept Shell waiting for 5 years.
- 57 So Ranking Member Rush and I sent a letter to EPA asking
- 58 the agency to lay out the timeline for Shell's permit
- 59 applications. We learned Shell's claims were misleading.
- First, the two major source permits at issue in the
- 61 Arctic EPA proposed and finalized permits within 3 to 4
- 62 months of receiving completed applications. EPA has told
- 63 committee staff that region ten expedited these permits and
- 64 made them a top priority.
- 65 Second, since 2007, Shell has pulled permit
- 66 applications, submitted incomplete applications, modified its
- 67 proposed operations to the Arctic, and changed the target
- 68 drilling sites on numerous occasions. With each major change
- 69 EPA must revisit the potential impact of Shell's operation on
- 70 air quality and public health. We should not expect EPA to
- 71 take a one-size-fits-all approach to permitting offshore
- 72 drilling operations.
- 73 This bill would move us too far in that direction by
- 74 forcing EPA to meet an unrealistic timeline of 6 months for
- 75 all permit applications. Some permits may take more time
- 76 than others due to their complexity, size, or location.

- 77 And while EPA made the Shell permits a priority in this
- 78 case, it doesn't make sense to direct the agency that every
- 79 offshore air permit is a priority. For example, don't we
- 80 want permits for manufacturing facilities to be completed
- 81 quickly as well?
- 82 To ensure that proposed Offshore drilling operations
- 83 don't harm public health EPA needs the flexibility and time
- 84 to review these highly-technical applications, set permit
- 85 limits, accept public comment, and provide for administrative
- 86 review. The fundamental premise of this bill that EPA has
- 87 been blocking action on these permits is flawed, and I urge
- 88 my colleagues to oppose H.R. 2021.
- 89 And I yield back the time.
- 90 The {Chairman.} The chairman yields back.
- 91 Mr. Whitfield.
- 92 Mr. {Whitfield.} Mr. Chairman--
- 93 The {Chairman.} Would you like the last word?
- 94 Mr. {Whitfield.} Yes. I would like to strike the last
- 95 word. Just in response to Mr. Waxman's comments, it is true
- 96 that these decisions made by EPA on this Shell permit have
- 97 gone back and forth to the Environmental Appeals Board, but
- 98 the bottom line is it has been 5 years, and there is still no
- 99 final decision. The way it works is EPA makes a decision, it
- 100 is appealed to the Environmental Appeals Board, they take

- 101 action, then it goes back to EPA, then back to the Appeals
- 102 Board, then back to EPA, back to the Appeals Board, and many
- 103 of us are frustrated with the Appeals Board because it was
- 104 never even in statute as just a decision made by the
- 105 administrator of EPA, I think Mr. Reilly at that time.
- 106 So the bottom line is we are down the road 5 years,
- 107 still no final decision, and that is what we have been
- 108 concerned about, particularly at a time when we are trying to
- 109 produce more oil to be less dependent on foreign oil. We
- 110 have the resources in this country, and I think it is a
- 111 disservice to the American people and companies trying to do
- 112 business that anything would take that long and you are not
- 113 even in the court system yet.
- 114 The {Chairman.} If the gentleman will yield.
- 115 Mr. {Whitfield.} Yes. I yield.
- 116 The {Chairman.} We will remember the testimony from the
- 117 former president of Shell, I want to say it was in February,
- 118 when he lamented that they had spent over, that they had
- 119 spent literally billions of dollars, a number of years I
- 120 believe that the process actually started in February of
- 121 2006. Shell began the initial pre-app dialogue, and they
- 122 believe that there is as much as 25 billion barrels at that
- 123 particular spot, and they were denied again. And with the
- 124 attention that this committee have put on it, I know that the

125 White House had a meeting within the last couple of weeks

- 126 with Shell wanting to know what they could do to help
- 127 streamline the process knowing that it has been about almost
- 128 5 years now, and they have made the point that if things
- 129 don't get worked out literally this year, they are done.
- 130 They are just going to pull up and leave.
- Mr. Green and I were at a, on a site in the Gulf 2 weeks
- 132 ago, and we saw a drill ship not more than a mile or two from
- where we were, and they are paying literally \$750,000 a day
- 134 just to keep the ship there instead of sending it on to
- 135 Brazil where they know that there are ample supplies there
- 136 that equipment is needed.
- 137 And for Shell, after spending billions of dollars, they
- 138 are in the same position. You know, it is time to either
- 139 give the permit now or stop altogether, and it has been a
- 140 ping-pong effort with the EAB this entire time, and this
- 141 bill, this legislation is to remedy that situation, which is
- 142 why it does have really bipartisan support, not only in this
- 143 committee but also on the Floor.
- And I support the efforts to move this bill forward.
- 145 Mr. {Waxman.} Would the gentleman from Kentucky yield
- 146 to me?
- 147 Mr. {Whitfield.} Yes.
- 148 Mr. {Waxman.} I don't disagree with you that we want

- 149 this request to drill approved as quickly as possible, but I
- 150 would like to ask the letter, that the letter from the U.S.
- 151 EPA be put in the record, Mr. Chairman.
- The {Chairman.} Without objection.
- 153 [The information follows:]
- 154 ******** COMMITTEE INSERT *********

- Mr. {Waxman.} Because in that letter they talked about
- 156 the fact that the application was submitted and then it was
- 157 withdrawn. There was a 2-year period where there was no
- 158 application pending. So to blame the EPA for all the delay
- 159 seems to me unfair.
- I think the letter from EPA will speak for itself, but
- 161 if an application has been delayed simply by sending it to
- 162 the Appeals Board and back and forth and bureaucratic
- 163 obstacles, that is one thing, but if it is--there is an
- 164 application, the application is withdrawn, if the application
- 165 is revised, the application then is resubmitted, that is not
- 166 just EPA that has caused this long delay. That is the point
- 167 I wanted to make.
- We want to work together to see how we can get things
- 169 expedited.
- 170 Mr. {Whitfield.} Would the gentleman yield?
- 171 Mr. {Waxman.} But it seems to me that it is not just
- 172 EPA. It looks like Shell was responsible.
- 173 Mr. {Whitfield.} I would like to reply just 1 minute.
- 174 It is my understanding that some of the times when that
- 175 application was withdrawn it was at--because of some changes
- 176 and clarifications from EPA regulations, and the bottom line
- 177 is when you buy these leases for a certain period of years,

- 178 like 10 years, and here you are 5 or 6 years down the road,
- 179 and you don't even have a permit to drill for exploration,
- 180 then I think there is a significant problem that--did someone
- 181 want recognition?
- I will yield to Mr. Shimkus for--
- The {Chairman.} The gentleman's time has expired.
- 184 Mr. {Shimkus.} Strike the last word.
- The {Chairman.} The gentleman is recognized for 5
- 186 minutes.
- 187 Mr. {Shimkus.} I would disagree with the Chairman
- 188 Emeritus of this committee. The Environmental Appeals Board
- 189 is part of the EPA, and so when the Environmental Appeals
- 190 Board ping pongs this permit back and forth for 6, 5 to 6
- 191 years, here is issue one, September 14, 2007, here is
- 192 December 30, 2010, here is March 14, 2011, this was clearly
- 193 vetted in the hearing, this was clearly vetted and discussed
- 194 in the subcommittee markup. The EPA has dragged their feet.
- 195 We need to move on this. We want to create jobs, we want low
- 196 cost energy, and all the delaying we can do is not going to
- 197 delay this committee from moving this process forward.
- 198 So I would encourage my folks to keep the focus on who
- 199 is at fault, and it is the Environmental Agency that is
- 200 stopping the permitting of this deep sea Arctic drilling rig
- 201 through a process, a bureaucratic process that has been

- 202 purely vetted, we all understand it, we have got legislation
- 203 to streamline and fix this problem, and any obfuscation of
- 204 this debate in trying to distort the issue, well, it is good
- 205 for media fodder, but it is not going to distract us from
- 206 getting people back to work in the oil and gas industry in
- 207 this country.
- 208 I yield--
- 209 Mr. {Waxman.} The gentleman yield?
- 210 Mr. {Shimkus.} I would be happy to yield to the
- 211 Chairman Emeritus.
- 212 Mr. {Waxman.} Thank you. I just want to read from this
- 213 letter. It says, ``It is inaccurate to start the permit
- 214 clock from the date of the first two applications for a
- 215 variety of reasons, not the least of which is that one
- 216 application was for a different drill rig. Neither was for
- 217 the Chukchi Sea, and while one was for the same drill rig C
- 218 combination now at issue, Shell dropped its request for
- 219 action on this drill rig C combination from late 2007, until
- 220 January, 2010, and is now--and is only now working on an
- 221 application for the other drill rig.''
- 222 So I don't know--
- 223 Mr. {Shimkus.} Yes. Reclaiming my time, I would ask
- 224 the chairman of the full committee how much does it cost for
- 225 a drilling rig to stay onsite a day when it is not operating.

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The {Chairman.} We were told last week or 2 weeks ago
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- that it is roughly about \$750,000 a day.
- 228 Mr. {Shimkus.} So if Shell has been trying to get a
- 229 final permit for 5 years, that is a pretty good capital
- 230 expense. Would you agree, Mr. Chairman?
- The {Chairman.} As they indicated--
- 232 Mr. {Shimkus.} And I see nothing in the process of this
- 233 legislation where the Chairman Emeritus may be bringing up
- 234 clarifying of the record, but that doesn't distort the fact
- 235 that this legislation brought forth by my colleague from
- 236 Colorado is going to streamline this process and get us
- 237 producing oil and gas, bringing on more supply, lower cost
- 238 energy, and more jobs. And that is what we are focused on
- 239 here.
- 240 I yield back my time.
- 241 The {Chairman.} The gentleman yields back.
- 242 Are there members wishing to offer an amendment?
- 243 The gentlelady from California.
- 244 Ms. {Eshoo.} Thank you, Mr. Chairman. I have an
- 245 amendment at the desk.
- 246 The {Chairman.} The Clerk will report the title.
- 247 The {Clerk.} Amendment offered by Ms. Eshoo of
- 248 California.
- [The amendment follows:]

250 ************** INSERT 1 ***********

- 251 The {Chairman.} Without objection the amendment will be
- 252 considered as read.
- The {Clerk.} Ms. Eshoo, which number is it?
- Ms. {Eshoo.} It is number 8.
- 255 The {Chairman.} Without objection the amendment will be
- 256 considered as read. The staff will distribute the amendment,
- 257 and the gentlelady is recognized for 5 minutes in support of
- 258 her amendment.
- 259 Ms. {Eshoo.} Thank you, Mr. Chairman.
- 260 This bill contains a rather extraordinary provision. It
- 261 says that any appeal of an exploration permit decision can
- 262 only be heard by the DC Circuit Court of Appeals. This is a
- 263 fundamental change to longstanding law and precedent
- 264 governing the venue for judicial review of challenges to EPA
- 265 action.
- Over 40 years ago in 1970, when Congress adopted the
- 267 Clean Air Act and established venue for judicial review,
- 268 Congress made a sensible distinction. Locally and regionally
- 269 applicable EPA actions would be reviewed in the U.S. Court of
- 270 Appeals for the appropriate circuit. Nationally applicable
- 271 actions would be reviewed in the D.C. Circuit Court of
- 272 Appeals.
- This distinction has worked well for the past 4 decades.

- 274 A major new industrial source will have significant local air
- 275 pollution impacts. Nearby communities will want to weigh in.
- 276 Local businesses will want to ensure that the new source
- 277 doesn't force more stringent cleanup requirements for
- 278 existing sources. State and local authorities will have
- 279 their views, and the industrial source itself may disagree
- 280 with EPA's decision.
- All of these stakeholders may want to appeal EPA's
- 282 decision. Under the Clean Air Act they can do so in the
- 283 nearest Court of Appeals without having to travel to
- 284 Washington, DC, and for permits issued by States or
- 285 localities, the decision is reviewed by State courts.
- 286 But this bill would create a whole new regime for
- 287 exploration permits. In fact, under this bill even for an
- 288 exploration permit issued by a State or local permitting
- 289 agency all appeals would go to federal court in DC. Many of
- 290 my colleagues on the other side of the aisle have been
- 291 critical of centralized government and on a daily basis bash
- 292 Washington, DC. They extol the virtues of local control.
- 293 They cite the tenth amendment.
- Well, this provision is all about centralizing control
- 295 here in Washington, DC. This provision would make it far
- 296 more difficult for regular folks to appeal a decision that
- 297 affects them directly. It took one of our witnesses from the

- 298 North Slope of Alaska 16 hours to get here and a plane ticket
- 299 that cost over \$1,000. This provision would force State and
- 300 local authorities to fly to DC to defend a challenged permit
- 301 decision. That is a huge burden in terms of time and money
- 302 and particularly so in these times of tight budgets.
- The premise of this bill is that the oil industry needs
- 304 faster permit decisions. Moving review from one federal
- 305 circuit court to another doesn't expedite permit decisions,
- 306 and the committee received no testimony identifying any
- 307 actual problems with review in the relevant circuit courts.
- 308 So this provision, I believe, is unjustified. I think
- 309 it is burdensome, truly burdensome. I am a Californian. I
- 310 know what it is to fly across the country every week, and it
- 311 will reduce public participation. So this amendment, my
- 312 amendment, would simply strike it. I think it is sensible to
- 313 strike it. I don't think there is anything broken here if it
- 314 needs to be fixed, and that is why I urge my colleagues to
- 315 support this amendment and yield back the balance of my time,
- 316 Mr. Chairman.
- The {Chairman.} The gentlelady yields back.
- The gentleman from Colorado, Mr. Gardner.
- 319 Mr. {Gardner.} Thank you, Mr. Chairman, and I almost
- 320 feel, not quite, I almost feel a little bit sorry for the EPA
- 321 because they are now trying to justify why they have cost

322 this country 50,000 jobs and why they refuse to act on a 323 domestic energy source that could create 1 million barrels of 324 oil a day and help us address the problem of rising gas 325 I almost feel sorry for them because now they are 326 sending letters to the committee trying to say, no, no, no, 327 it really didn't take 5 years, even though going back to 328 2006, the first permit was filed, along the suggestions that 329 the EPA made that the second permit was filed along the 330 suggestions the EPA made, the third, the fourth, year after 331 year after year of delay costing jobs and impeding our 332 ability to create domestic energy. So I almost feel sorry 333 for the EPA that they are trying to justify their inaction. 334 This amendment is completely unnecessary. Again, our 335 point of moving to the DC Circuit Court is our attempt to 336 highlight a matter of national importance, to provide 337 consistency and efficiency for a national priority. The EAB, 338 the Environmental Appeals Board, is in Washington, DC. 339 prices affects us all, 50,000 jobs affect us all. 340 matter of national importance and exactly why the DC Circuit 341 Court is the best way to provide expedited, judicial review. 342 Again, I would point out when it comes to the public 343 comment that the EPA issued their permits under the Clean Air 344 Act have a comment period. They have a comment period. 345 public will have an opportunity for up to four additional

- 346 comment opportunities during the NEPA process associated with
- 347 the lease sale. So, again, there is comment period to
- 348 justify, to try to explain away why the EPA has delayed for 5
- 349 years the ability of this country to regain its energy
- 350 independence, to regain its energy security is baffling.
- 351 Again, we had witnesses from Alaska fly, testifying
- 352 strongly in support of this legislation. We had bipartisan
- 353 support testified before this committee amongst the Alaskan
- 354 delegation supporting this legislation.
- 355 The concern about whether or not this is heard in court
- 356 goes to the very heart of what we believe to be a national
- 357 priority, and that is creating jobs and lowering the cost of
- 358 energy, and I yield back my time.
- The {Chairman.} The gentleman yields.
- The gentleman from California, Mr. Waxman.
- Mr. {Waxman.} Mr. Chairman, the bill before us puts a
- 362 limit on the time for EPA to review the matter, so the
- 363 amendment that we have before us doesn't affect that. What
- 364 this amendment says is that after the review and after there
- is a decision that the appeal under the legislation would
- 366 have to be heard in Washington.
- Now, I don't know why that is necessary. It centralizes
- 368 review in Washington, DC, and I think this highlights a gap
- 369 between the Republican rhetoric and actions. I have heard

- over and over again from my colleagues on the other side of
- 371 the aisle that government should have less power over
- 372 citizens, not more, and I often agree with them, but then
- 373 they turn around and make it harder for citizens to challenge
- 374 government decisions by saying that the Federal Government is
- 375 the only one that can review it at the federal Washington,
- 376 DC, level. They are pulling the review of the State and
- 377 local permit decisions out of State courts and sending them
- 378 to the federal court in Washington, DC.
- I often hear the rhetoric Federal Government should stop
- 380 writing roughshod over States and localities. Well, this
- 381 bill is more than about expediting OCS permit process. It
- 382 provides for the Federal Government to run roughshod over
- 383 local decisions, and we had people who came all the way from
- 384 Alaska to tell us they didn't want this taken to Washington.
- 385 They wanted it left in their own purview. They didn't want
- 386 to have to pay every time there was going to be a hearing by
- 387 flying all the way to Washington.
- So, again, this has nothing to do with expediting the
- 389 permit. From a parochial California point of view this is of
- 390 particular concern to us because this bill upends a
- 391 permitting process that is working well. Our local air
- 392 pollution control authorities have decades of experience
- 393 achieving air quality protection without delaying projects.

- 394 Our local review boards fairly and expeditiously address
- 395 permit challenges. We heard no testimony from anyone
- 396 indicating there was any problem in California, and yet this
- 397 bill would set timelines that may eliminate our effective
- 398 review process.
- 399 Mr. {Gardner.} Will the gentleman yield?
- 400 Mr. {Waxman.} I will in a minute. It would transfer
- 401 jurisdiction from the California State courts to federal
- 402 courts in Washington, DC. There is nothing in the hearing
- 403 record that would justify this provision, and I would be
- 404 pleased to yield to the gentleman from Colorado.
- 405 Mr. {Gardner.} Thank you, and, again, I will point out
- 406 that the local review of California is not affected. This is
- 407 the ability of us to deal with exploratory permits, and if
- 408 you look at the Pacific Region lease history, which includes
- 409 California, the number of exploration and development plans
- 410 approved during the year going back to 1994, is zero. Zero
- 411 in '95, zero in '96, zero in '97, zero all the way up to--
- 412 Mr. {Waxman.} Reclaiming my time--
- 413 Mr. {Gardner.} --2010.
- 414 Mr. {Waxman.} --I think we have a disagreement as to
- 415 whether this affects California. I do believe it affects
- 416 California when it says we open up coastal drilling. That
- 417 affects California. We have a coastline. Alaska is not the

- 418 only place with a coastline, and we have a coastline, and we
- 419 are informed, and our counsels believe that California is
- 420 affected.
- Now, we would be happy to exempt us from it because
- 422 evidently you didn't intend it, but as long as California is
- 423 covered I don't see the purpose of--I see that as an
- 424 unintended consequence. I don't agree with the idea of
- 425 bringing all the matters to Washington, DC, anyway, but
- 426 because it has an impact on California, it is of special
- 427 concern to us.
- I would be happy to yield further.
- 429 Mr. {Gardner.} Thank you, and, again, so in the near or
- 430 immediate future there are no plans in California anyway, so
- 431 all this legislation means is that California has to do
- 432 nothing faster.
- 433 Mr. {Waxman.} But I do understand that many of the
- 434 Republican colleagues want to open up California for
- 435 drilling, and this will require exploratory permits. Why
- 436 change it now? If they want to drill off California, let
- 437 them work under the existing rules. That wasn't the purpose
- 438 of this legislation as I understood it.
- 439 Mr. {Gardner.} If the gentleman yield. Again, because
- 440 it is delegated authority, the appeals process still remains
- 441 with the State of California.

- Mr. {Waxman.} No, it doesn't.
- 443 Mr. {Gardner.} And so, again, this is exploratory.
- 444 Mr. {Waxman.} I don't believe that is accurate. Now,
- 445 we have a statement of fact that needs to be determined by
- 446 our lawyers because we think it does, and we would want that
- 447 corrected.
- But even if that weren't the case, I still think that
- 449 the Eshoo amendment makes sense. I will support it for two
- 450 reasons. One, I don't think that everything ought to be
- 451 decided in Washington even for Alaska, especially for Alaska.
- 452 That is pretty far away and expensive trip. Secondly, I do
- 453 have a special concern about California, and would the
- 454 gentleman be willing to make sure that if the Eshoo amendment
- 455 is not adopted, that we make provisions that California will
- 456 not be affected by this legislation in terms of how they
- 457 handle their permits?
- I yield to you. Will you be willing to make sure that
- 459 we exempt California from this bill?
- 460 Mr. {Gardner.} Well, I don't think we, again, this is a
- 461 matter of national concern, and my colleague from California,
- 462 when you listen to the explanation of the bill, I believe
- 463 that your concerns have been, you know, taken into
- 464 consideration. The fact of the matter is it has taken 5
- 465 years on a matter of national importance, 50,000 jobs are at

- 466 stake, 1 million barrels of oil a day. The delegated
- 467 authorities--
- 468 Mr. {Waxman.} Well, you are back talking the points of
- 469 the bill--
- 470 Mr. {Gardner.} --still remain.
- 471 Mr. {Waxman.} --and I asked you a specific question
- 472 about California, and I gather the answer is no.
- So my time has expired, and I thank the chairman for
- 474 his--
- 475 The {Chairman.} The gentleman's time has expired. Are
- 476 there members wishing to speak on the amendment?
- 477 Mr. {Bilbray.} Mr. Chairman.
- 478 The {Chairman.} The gentleman from California, Mr.
- 479 Bilbray, and then we will come to this side.
- 480 Mr. {Bilbray.} First of all, Mr. Chairman, I want to
- 481 clarify. California has been delegated for this kind of
- 482 review already, so California, even though there may be some
- 483 debate about that delegation to the State jurisdiction, EPA
- 484 has delegated that authority. My big question is we are
- 485 talking Alaska, and that is a real--so this--as far as I know
- 486 there is no non-attainment area. There is not any non-
- 487 attainment areas in the Alaskan area. As far as I know the
- 488 Federal Government is not threatening any local jurisdictions
- 489 or State with some kind of sanctions because of health risks

- 490 from air pollution.
- 491 If you are not talking about a federal mandate being
- 492 placed on the State or the local jurisdictions with the Clean

- 493 Air Act under the non-attainment clauses, then what is the
- 494 justification for the State or any agency of that State to
- 495 have a right to impose on federal property offshore and
- 496 federal operation.
- 497 So the issue really here is quite different than what we
- 498 see in the LA Air Basin where you have got federal operations
- 499 that are coming downwind and impacting an area that the
- 500 Federal Government is putting sanctions and regulations on.
- 501 Alaska does not have those mandates, do not have those
- 502 responsibilities, so they should not have the rights to
- 503 impose on the jurisdiction--
- Mr. {Waxman.} Would the gentleman yield to me?
- 505 Mr. {Bilbray.} I yield to the gentleman.
- 506 Mr. {Waxman.} Yes. I think it is--I think the
- 507 gentleman works from the assumption that the only issue is
- 508 whether it is a non-attainment area. The whole question of
- 509 offshore oil and federal lands is under EPA's jurisdiction
- 510 EPA has delegated to California. Now, under this bill they
- 511 would take the appeals process and put it back in Washington.
- 512 So it is not because it is non-attainment. It is
- 513 because that is what the law--

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Mr. {Bilbray.} Reclaiming my time. If California was
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- 515 exempt from this bill, would the gentleman support the bill?
- Mr. {Waxman.} Well, that is not the only issue on the
- 517 bill, but I would certainly think that on this amendment it
- 518 would not be as urgent for me to support this amendment.
- 519 Mr. {Bilbray.} Reclaiming my time. The real high
- 520 ground here is the fact that if the Federal Government is
- 521 mandating on the locals, then the locals have a say. In
- 522 Alaska the Federal Government is not mandating because there
- 523 is no health risk being created by air pollution according to
- 524 the Clean Air Act as far as we know it.
- I yield back to the gentleman.
- 526 Mr. {Waxman.} Would the gentleman yield back to me?
- 527 The {Chairman.} He did. Go ahead.
- 528 Mr. {Waxman.} Okay. Offshore drilling operations are
- 529 major industrial sources of pollution. For example, Shell
- 530 estimated that its proposed drilling operations in the
- 531 Beaufort Sea would emit almost 1,400 tons per year of
- 532 nitrogen oxides. This emission rate is roughly equivalent to
- 533 that of a new state of the art petroleum refinery processing.
- Mr. {Bilbray.} Let me--
- 535 Mr. {Waxman.} Let me just finish the sentence. Four
- 536 hundred thousand barrels of crude oil per day. That is why
- 537 there is a review--

- 538 Mr. {Bilbray.} Excuse me. Reclaiming my time. The
- 539 fact is the air districts are created for public health. You
- 540 don't have that threat, so you don't have the right to impose
- 541 the regulations if there is not the public protection that is
- 542 needed at that.
- So we get back down to it. The Clean Air Act is a
- 544 public health act, and if there is not this risk, if there is
- 545 not the danger, if there is not the public risk, then there
- 546 is no right under the act to impose the regulations.
- Mr. {Whitfield.} Will the gentleman yield?
- Mr. {Bilbray.} I yield to the gentleman.
- Mr. {Whitfield.} I just want to point out specifically
- 550 on this Shell permit, Lisa Jackson herself testified at a
- 551 hearing here in this hearing room, and she said, ``I believe
- 552 that the analysis will clearly show that there is no public
- 553 health concern here with this permit. In fact, these
- 554 activities will not cause air pollution that will endanger
- 555 health.''
- And the final comment I would make, the Cory--the
- 557 Gardner bill simply carves out a very small subset of the
- 558 prevention of significant deterioration permits relating
- 559 solely to exploration and nothing else. So we don't change
- 560 anything else. So they still have the EPA, the Environmental
- 561 Appeals Board for RCRA, underground injection control

- 562 permits, national pollutant discharge elimination systems,
- 563 and all other prevention of significant deterioration except
- 564 exploration.
- 565 Mr. {Bilbray.} Reclaiming my time, Mr. Chairman, I
- 566 remind my colleagues that the Clean Air Act and EPA
- 567 regulations related to it are supposed to be an act to
- 568 protect the public health. Having clean air so our children
- 569 can breathe healthy air. It is not created to crack down on
- 570 an industry you want to be punitive with. It is not meant to
- 571 stop people from developing the energy independence or the
- 572 economic stimulus that all Americans need and want.
- 573 And I yield back my time.
- 574 The {Chairman.} The gentleman yields back.
- 575 The chair would recognize the gentlelady from Colorado.
- 576 Ms. {DeGette.} I yield to the gentlelady from
- 577 California.
- 578 Ms. {Eshoo.} I thank the gentlewoman.
- 579 When our colleague from Colorado spoke, he used the
- 580 word, efficiency, which has remained with me. This amendment
- 581 really speaks to efficiency. Why bring about the burden of
- 582 making people travel across the country, leaving the courts
- 583 of their own State behind where these appeals have been
- 584 taken, where it has worked for 40 years? Explain to me how
- 585 efficient that is. That is really at the heart of the

- 586 amendment, and so there isn't any efficiency in the
- 587 legislation I think that can be pointed to with a straight
- 588 face.
- Now, right now when California's administrative review
- 590 concludes, parties can appeal to the California State Court.
- 591 This bill takes that jurisdiction away and gives it to the DC
- 592 Circuit. That is not efficient. It is a burden for people
- 593 to have to come to Washington, DC, to travel here. We all
- 594 commute to all different parts of the country. Is this
- 595 something to help the airlines? I mean, what is your point
- 596 in this?
- Mr. {Shimkus.} Would the gentlelady yield?
- 598 Ms. {Eshoo.} No. I am not finished yet. Now, there is
- 599 a moratorium on drilling in--on the West Coast that was
- 600 lifted in 2008, so the idea that this won't affect California
- 601 is wrong because while there are no immediate plans to drill,
- 602 it certainly could happen because the moratorium has been
- 603 lifted.
- Now, I don't know if the--can the counsel tell us what
- 605 Shell paid in taxes to the Federal Government, since we are
- 606 feeling so sorry for them and what they are spending? Can
- 607 anyone tell us?
- 608 The {Counsel.} I am sorry. I wasn't--that question for
- 609 counsel. I was not at the table, but could you repeat the

- 610 question, please?
- Ms. {Eshoo.} Yes. What taxes Shell paid to the Federal
- 612 Government.
- The {Counsel.} Oh. That is Ways and--I am sorry. I
- 614 don't think I can answer that. That is not within the
- 615 jurisdiction of the committee.
- Ms. {Eshoo.} We don't have the information--
- 617 Mr. {Shimkus.} Would the gentlelady yield?
- Ms. {DeGette.} I control the time.
- Ms. {Eshoo.} I would be glad to.
- 620 Ms. {DeGette.} I will yield to Mr. Shimkus.
- Mr. {Shimkus.} Yes. If we want--part of the
- 622 legislation from my colleague in Colorado and you keyed on an
- 623 important word which is efficiency, our claim is that 5
- 624 years, 6 years is not an efficient process, and that is the
- 625 whole process of moving this legislation, it has taken 5, 6
- 626 years to get a resolution to this permit, and we want a
- 627 resolution. We want a decision, and so that is, I mean, your
- 628 question was efficiency. That is how I would respond to that
- 629 question.
- 630 Ms. {DeGette.} I will reclaim the time and yield to the
- 631 gentlelady from California.
- Ms. {Eshoo.} Well, I appreciate what Mr. Shimkus just
- 633 said. I don't think the record shows that there is the kind

- 634 of demand that you claim for this--for the underlying
- 635 legislation, but if you agree with me that this is not
- 636 efficient, to have to have people drag across the country to
- 637 come to one court when the record shows very clearly there
- 638 has never been anything, no one has come here--
- 639 Mr. {Shimkus.} Will the gentlelady yield?
- Ms. {Eshoo.} --and testified and said, you know what?
- 641 We don't want to go to our local courts in our States. No
- one has come here to say that, so if this is something to
- 643 increase the, you know, the benefits to United Airlines or
- 644 Alaska Airlines or Delta or whomever, that is something else.
- 645 Maybe we should look at the airline industry, but this
- 646 amendment is very specific, and it points out how the
- 647 legislation was set up, what has actually worked.
- So in this area you are not fixing something that is
- 649 broken, and it isn't efficient. If you would like to think
- 650 the rest of your legislation is efficient, that is your
- 651 prerogative. This is not. That is why the amendment is
- 652 being offered.
- 653 Ms. {DeGette.} So reclaiming my time, I have been
- 654 extremely happy that for the first time in my many years in
- 655 Congress we now have two Coloradoans on this committee,
- 656 however, I beg to differ with my colleague to the north about
- 657 this because it really doesn't make sense to have this

- 658 underlying provision in the bill. It really makes sense to--
- 659 for efficiency in the court actions to have them occurring in
- 660 the jurisdiction that is most convenient to all of the
- 661 parties.
- And somebody who practiced in the federal courts for
- 663 many years before this new job I have got, I think this makes
- 664 eminent sense. I think everybody should support it, and I
- 665 yield back.
- The {Chairman.} The gentlelady's time has expired.
- The chair would recognize the gentleman from Texas, Mr.
- 668 Barton.
- 669 Mr. {Barton.} And I would yield to the subcommittee
- 670 chairman, Mr. Whitfield.
- 671 Mr. {Whitfield.} Thank you, Mr. Barton. I would like
- 672 to just ask counsel a couple of questions.
- All of this stems from the fact of regulations at EPA.
- 674 EPA makes initial decision about the exploratory permit in
- 675 the Shell case, and if the part is dissatisfied with that
- 676 decision, then they appeal to the Environmental Appeals
- 677 Board. Is that correct?
- 678 {Counsel.} That is correct.
- 679 Mr. {Whitfield.} And the Environmental Appeals Board,
- 680 while it is not technically a judicial hearing, it has all of
- 681 the appearance of a judicial hearing. Is that correct?

- 682 {Counsel.} The judges wear robes, and they have a
- 683 hearing room, and they--
- Mr. {Whitfield.} And lawyers represent--
- 685 {Counsel.} --and lawyers represent them.
- 686 Mr. {Whitfield.} And all of that takes place in
- 687 Washington, DC, doesn't it?
- 688 {Counsel.} Yes, when there is oral argument.
- 689 Mr. {Whitfield.} So people fly into Washington, DC.
- 690 Right?
- 691 {Counsel.} Has certainly been the case in this Shell
- 692 case.
- 693 Mr. {Whitfield.} And then if you finally reach a
- 694 conclusion with EAB and EPA, and if you still don't like it,
- 695 then you can appeal to the United States District Court in
- 696 DC. Correct?
- 697 {Counsel.} If EAB actually allows the issuance of final
- 698 agency action.
- 699 Mr. {Whitfield.} Yes. Final agency action. You go -- so
- 700 all we are doing in the very narrow subset of exploratory
- 701 permits, we are just saying you don't have to go to EAB
- 702 because they ping pong back and forth. Just go onto the
- 703 court system in Washington that--which does not change the
- 704 venue at all from what is currently the law, so this seems to
- 705 make all the sense in the world, and I appreciate the

- 706 gentleman yielding.
- 707 Mr. {Barton.} Before I yield back to the chairman, I
- 708 tell my good friend from California, there is not nefarious
- 709 about this part of the act. The Clean Air Act gives venue,
- 710 expedited venue for cases that are heard under the Clean Air
- 711 Act in this DC court, and so all we are doing in this bill is
- 712 copycatting the law currently in place for the Clean Air Act.
- 713 The DC court tends to have judges that are more specialized
- 714 in environmental issues, their docket tends to be more
- 715 environmental, there is a better chance that you would have
- 716 an expedited review if you went straight here. So that is
- 717 all this is. This isn't some gamesmanship situation.
- 718 Ms. {Eshoo.} Would the gentleman yield?
- 719 Mr. {Barton.} Sure.
- 720 Ms. {Eshoo.} I don't think that is correct. The
- 721 current law states that these appeals are heard in the
- 722 appropriate regional court in the State. In California, I
- 723 mean, obviously, that would be the State court.
- 724 So--and I just want to remind people that just because
- 725 the law is set up the way it is, people still have to travel
- 726 within their State. It may not be--they may not live in the
- 727 city or town where that court is, so there is some
- 728 responsibility and obviously burden on those that would be
- 729 challenging, but at least it is within their own State.

- 730 So I don't agree with what the gentleman said because
- 731 the current law is very clear about where these appeals are
- 732 heard, and I just, you know, I know that each side gets their
- 733 heels dug in on, you know, if it is a Republican amendment
- 734 then it is accepted, if it is a Democratic amendment, it just
- 735 should go down. There is no need for this section of the
- 736 bill. It really should be struck.
- 737 Mr. {Barton.} If I could reclaim--
- 738 Ms. {Eshoo.} We should not be burdening people with
- 739 having to drag themselves across the country.
- 740 Mr. {Barton.} Reclaim my time.
- 741 Ms. {Eshoo.} Thank you. I appreciate you yielding time
- 742 to me.
- 743 Mr. {Barton.} But really, there is lots of things we
- 744 can fight about in this bill, but venue for where appeals are
- 745 heard shouldn't be one of them. There is--I think we are
- 746 both right, you know. Obviously you can under current law go
- 747 to federal court in the regions, but it is also true that
- 748 this DC court does have special standing under the Clean Air
- 749 Act and is the primary appeals court that has the expertise
- 750 in environmental issues. That is a true statement, and with
- 751 that I yield back to the chairman.
- 752 The {Chairman.} The gentleman yields back.
- My sense is that we are getting to a close on the debate

- 754 on this amendment. If no other members are seeking time, we
- 755 will vote on the amendment.
- 756 All those in favor of the amendment, say aye. All those
- 757 opposed, say no.
- 758 Mr. {Waxman.} Roll call, please.
- 759 The {Chairman.} Roll call is requested. The clerk will
- 760 call the roll.
- 761 The {Clerk.} Mr. Barton?
- 762 Mr. {Barton.} No.
- 763 The {Clerk.} Mr. Barton, nay.
- 764 Mr. Stearns?
- 765 [No response.]
- 766 The {Clerk.} Mr. Whitfield?
- 767 Mr. {Whitfield.} Nay.
- 768 The {Clerk.} Mr. Whitfield, nay.
- 769 Mr. Shimkus?
- 770 Mr. {Shimkus.} No.
- 771 The {Clerk.} Mr. Shimkus, nay.
- 772 Mr. Pitts?
- 773 Mr. {Pitts.} No.
- 774 The {Clerk.} Mr. Pitts, nay.
- 775 Mrs. Bono Mack?
- 776 Mrs. {Bono Mack.} No.
- 777 The {Clerk.} Mrs. Bono Mack, nay.

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778
          Mr. Walden?
          Mr. {Walden.} No.
779
780
          The {Clerk.} Mr. Walden, nay.
781
          Mr. Terry?
782
          Mr. {Terry.} No.
          The {Clerk.} Mr. Terry, nay.
783
          Mr. Rogers?
784
785
          Mr. {Rogers.} No.
          The {Clerk.} Mr. Rogers, nay.
786
787
          Mrs. Myrick?
788
          [No response.]
789
          The {Clerk.} Mr. Sullivan?
790
          Mr. {Sullivan.} No.
          The {Clerk.} Mr. Sullivan, nay.
791
792
          Mr. Murphy?
793
          Mr. {Murphy.} No.
794
          The {Clerk.} Mr. Murphy, nay.
795
          Mr. Burgess?
          [No response.]
796
797
          The {Clerk.} Mrs. Blackburn?
798
          Mrs. {Blackburn.} No.
799
          The {Clerk.} Mrs. Blackburn, nay.
800
          Mr. Bilbray?
801
          Mr. {Bilbray.} No.
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802
          The {Clerk.} Mr. Bilbray, nay.
803
          Mr. Bass?
804
          Mr. {Bass.} No.
805
          The {Clerk.} Mr. Bass, nay.
806
          Mr. Gingrey?
807
          Dr. {Gingrey.} No.
          The {Clerk.} Mr. Gingrey, nay.
808
809
          Mr. Scalise?
810
          [No response.]
811
          The {Clerk.} Mr. Latta?
          Mr. {Latta.} No.
812
813
          The {Clerk.} Mr. Latta, nay.
814
          Mrs. McMorris Rodgers?
815
          [No response.]
816
          The {Clerk.} Mr. Harper?
817
          Mr. {Harper.} Nay.
818
          The {Clerk.} Mr. Harper, nay.
819
          Mr. Lance?
          Mr. {Lance.} No.
820
821
          The {Clerk.} Mr. Lance, nay.
822
          Mr. Cassidy?
823
          Dr. {Cassidy.} Aye.
          The {Clerk.} Mr. Cassidy, aye.
824
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Mr. Guthrie?

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826
          Mr. {Guthrie.} No.
827
          The {Clerk.} Mr. Guthrie, nay.
828
          Mr. Olson?
          Mr. {Olson.} No.
829
830
          The {Clerk.} Mr. Olson, nay.
          Mr. McKinley?
831
          [No response.]
832
          The {Clerk.} Mr. Gardner?
833
834
          Mr. {Gardner.} No.
          The {Clerk.} Mr. Gardner, nay.
835
836
          Mr. Pompeo?
837
          Mr. {Pompeo.} No.
          The {Clerk.} Mr. Pompeo, nay.
838
839
          Mr. Kinzinger?
840
          Mr. {Kinzinger.} No.
841
          The {Clerk.} Mr. Kinzinger, nay.
842
          Mr. Griffith?
          Mr. {Griffith.} No.
843
          The {Clerk.} Mr. Griffith, nay.
844
845
          Mr. Waxman?
846
          Mr. {Waxman.} Aye.
847
          The {Clerk.} Mr. Waxman, aye.
          Mr. Dingell?
848
849
          Mr. {Dingell.} Aye.
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850
          The {Clerk.} Mr. Dingell, aye.
851
          Mr. Markey?
852
          [No response.]
853
          The {Clerk.} Mr. Towns?
854
          [No response.]
          The {Clerk.} Mr. Pallone?
855
          [No response.]
856
          The {Clerk.} Mr. Rush?
857
858
          [No response.]
          The {Clerk.} Ms. Eshoo?
859
          Ms. {Eshoo.} Aye.
860
          The {Clerk.} Ms. Eshoo, aye.
861
          Mr. Engel?
862
863
          [No response.]
864
          The {Clerk.} Mr. Green?
          Mr. {Green.} No.
865
866
          The {Clerk.} Mr. Green, nay.
          Ms. DeGette?
867
          Ms. {DeGette.} Aye.
868
869
          The {Clerk.} Ms. DeGette, aye.
870
          Mrs. Capps?
871
          Mrs. {Capps.} Aye.
          The {Clerk.} Mrs. Capps, aye.
872
873
          Mr. Doyle?
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Mr. {Doyle.} Yes.
874
          The {Clerk.} Mr. Doyle, aye.
875
876
          Ms. Schakowsky?
877
          [No response.]
878
          The {Clerk.} Mr. Gonzalez?
          Mr. {Gonzalez.} Aye.
879
          The {Clerk.} Mr. Gonzalez, aye.
880
881
          Mr. Inslee?
882
          Mr. {Inslee.} Aye.
          The {Clerk.} Mr. Inslee, aye.
883
884
          Mrs. Baldwin?
885
          [No response.]
          The {Clerk.} Mr. Ross?
886
887
          [No response.]
888
          The {Clerk.} Mr. Weiner?
889
          Mr. {Weiner.} Aye.
890
          The {Clerk.} Mr. Weiner, aye.
          Mr. Matheson?
891
892
          [No response.]
893
          The {Clerk.} Mr. Butterfield?
894
          [No response.]
895
          The {Clerk.} Mr. Barrow?
          Mr. {Barrow.} Vote no.
896
897
          The {Clerk.} Mr. Barrow, nay.
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898
          Ms. Matsui?
899
          Ms. {Matsui.} Aye.
          The {Clerk.} Ms. Matsui, aye.
900
901
          Ms. Christensen?
902
          [No response.]
          The {Clerk.} Mr. Upton?
903
          Mr. {Upton.} Votes no.
904
905
          The {Clerk.} Mr. Upton, nay.
906
          The {Chairman.} Are there other members wishing to cast
907
     a vote?
908
          Mr. Stearns?
909
          Mr. {Stearns.} No.
          The {Clerk.} Mr. Stearns, nay.
910
911
          The {Chairman.} Mr. Markey?
          Mr. {Markey.} Votes aye.
912
913
          The {Clerk.} Mr. Markey, aye.
914
          The {Chairman.} Mr. Ross?
          Mr. {Ross.} Nay.
915
          The {Clerk.} Mr. Ross, nay.
916
          The {Chairman.} Mr. Towns?
917
918
          Mr. {Towns.} Aye.
919
          The {Clerk.} Mr. Towns, aye.
          The {Chairman.} Mr. Matheson?
920
          Mr. {Matheson.} Aye.
921
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922 The {Clerk.} Mr. Matheson, aye.
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- 923 The {Chairman.} Mr. Scalise?
- 924 Mr. {Scalise.} Nay.
- 925 The {Clerk.} Mr. Scalise, nay.
- 926 The {Chairman.} Ms. Cathy McMorris Rodgers?
- 927 Mrs. {McMorris Rodgers.} No.
- 928 The {Clerk.} Mrs. McMorris Rodgers, nay.
- 929 The {Chairman.} Ms. Baldwin?
- 930 Ms. {Baldwin.} Aye.
- 931 The {Clerk.} Ms. Baldwin, aye.
- 932 The {Chairman.} Are there other members wishing to cast
- 933 a vote?
- 934 Seeing no others, the clerk will report the tally.
- 935 The {Chairman.} Dr. Burgess?
- 936 Dr. {Burgess.} No.
- 937 The {Clerk.} Mr. Burgess, nay. Mr. Chairman, on that
- 938 there were 15 ayes, 31 nays.
- 939 The {Chairman.} Fifteen ayes, 31 nays, the amendment is
- 940 not agreed to.
- 941 Are there other members wishing to offer an amendment?
- 942 Mr. Waxman?
- 943 Mr. {Waxman.} Mr. Chairman, I have an amendment at the
- 944 desk. Number one.
- 945 The {Chairman.} The clerk will report the title,

- 946 amendment number one. Amendment will be considered as read,
- 947 and the staff will distribute the amendment, and the
- 948 gentleman is recognized for 5 minutes in support of his
- 949 amendment.
- 950 [The amendment follows:]
- 951 *********** INSERT 2 *********

952 Mr. {Waxman.} As written, this bill will encourage more 953 litigation by eliminating administrative appeals to the 954 Environmental Protection -- to the Environmental Appeals Board 955 and forcing all challenges to offshore exploration air 956 permits into the courts. I don't think this makes any sense. 957 As EPA testified before this committee, resolving permit 958 disputes through administrative reviews as provided by the 959 Environmental Appeals Board is cheaper and faster than 960 litigation. 961 The Board also has expertise in permitting and provides 962 for centralized review, producing consistent rulings across 963 the country. State witnesses agreed, witnesses from 964 California and Delaware testified that their administrative review processes worked quickly and smoothly to resolve 965 966 disputes without litigation. 967 The less formal administrative appeals process also 968 makes it much easier for local stakeholders to participate in 969 permit decisions. Stakeholders don't need a lawyer to raise 970 concerns with the Environmental Appeals Board, and they can

Onsider the concerned residents of the North Slope of Alaska. Under this bill they would have to hire a lawyer and fly to the District of Columbia to make their case, and in

conduct oral arguments through video conferencing.

- 975 almost all situations an Environmental Appeals Board decision
- 976 resolves the dispute, avoiding the costs and delays for all
- 977 parties of federal court review.
- 978 To date only four Appeals Board decisions have been
- 979 appealed to federal courts, and not one of them has been
- 980 overturned. That is a very impressive record.
- 981 My amendment would do two things. First, it would
- 982 ensure that as under current law any stakeholder who has
- 983 raised concerns during the permit process can petition the
- 984 Environmental Appeals Board to review a permit. It would
- 985 preserve the equivalent right of administrative appeal to a
- 986 State review board for permits issued by a State or locality.
- 987 Second, it would allow the administrator or State or
- 988 local permitting authority to extend the permit deadline by
- 989 up to 180 days to allow time for administrative review where
- 990 necessary. I don't think any of us want more litigation in
- 991 federal courts, and it is just wrong to set up a burdensome
- 992 process that limits citizens' ability to raise concerns about
- 993 oil and gas projects that could have a real impact on their
- 994 quality of life.
- 995 Subcommittee faced a question, faces a question today
- 996 and this is the full committee, that we--this committee faces
- 997 a question today, is the purpose of this bill to make
- 998 commonsense improvements to the permitting process, or is it,

- 999 the real goal to ram permits through quickly with minimal air
- 1000 quality protections and roll local stakeholders. The choice
- 1001 on this amendment makes it clear. I urge my colleagues to
- 1002 support this amendment.
- I would be happy to yield if someone wishes me to yield.
- I yield to the gentlelady from Colorado, Ms. DeGette.
- 1005 Ms. {DeGette.} Thank you very much, Mr. Waxman. I
- 1006 thank you for bringing up this amendment because it really
- 1007 does address one of the bill's fundamental flaws.
- 1008 It ensures that any stakeholder who has raised concerns
- 1009 during the permit process can petition the Environmental
- 1010 Appeals Board or a State review board to review a permit.
- 1011 This is really important in terms of public participation
- 1012 under the Clean Air Act because the citizens who will be most
- 1013 affected by proposed drilling operations such as Alaskan
- 1014 native communities who depend on the Arctic Ocean for their
- 1015 livelihoods, have a right to a robust local process that will
- 1016 allow them to voice their concerns.
- The other thing this amendment does is it allows the
- 1018 administrator or the delegated authority to extend the 6-
- 1019 month permit deadline by up to 180 days if necessary for a
- 1020 full administrative review, and Mr. Chairman, during the
- 1021 hearings we heard from the EPA as well as the states that 6
- 1022 months is just simply not always long enough to ensure a

- 1023 thorough technical review of an air permit, while allowing
- 1024 time for public comment and administrative review.
- 1025 So the solution is not to eliminate administrative
- 1026 review as the bill does. Instead the solution is to give the
- 1027 EPA administrator and State authorities the flexibility that
- 1028 they need to extend the deadline for just 6 months if
- 1029 necessary to accommodate review by the Environmental Appeals
- 1030 Board or State hearing boards. And so it really adds in
- 1031 flexibility.
- I think it is a really commonsense amendment, and I
- 1033 think we should really look at it on a bipartisan basis, and
- 1034 I would yield back to Mr. Waxman.
- 1035 Mr. {Waxman.} I thank you for yielding back to me. The
- 1036 idea of the 180-day period is to make sure that everybody can
- 1037 get heard, they can get all the facts before the Appeals
- 1038 Board so that the Appeals Board can act expeditiously. It is
- 1039 still within that total 1-year period, but it would give the
- 1040 Appeals Board a full opportunity to get all the comments and
- 1041 all the facts and then make a decision, and I think that
- 1042 decision can resolve things without forcing the parties into
- 1043 court.
- 1044 Thank you, Mr. Chairman.
- The {Chairman.} The gentleman's time has expired.
- The gentleman from Colorado is recognized for 5 minutes.

- 1047 Mr. {Gardner.} Thank you, Mr. Chairman, and you know, 1048 again, the law does state, the current law, existing law 1049 States that these permits are supposed to be issued in a 1050 year, but because of the Environmental Appeals Board and the 1051 appeals process and what happens it has taken 5, 6 years for 1052 this one permit to get through the process, to get through 1053 the EPA so they can start creating jobs and lowering the 1054 price of energy at the pump. 1055 If you look at the time that the EPA region itself had 1056 issued Shell permits, they issued three permits to Shell in approximately 6 months or less. These permits are of 1057 1058 temporary nature and the time, very time sensitive. We are 1059 dealing with a 30 to 45-day window of activity, and to say 1060 that we are going to extend this process that has already 1061 taken 5 to 6 years is, I believe, poor public policy when it 1062 comes to a matter of national importance, and that is finding
- In the time that it has taken these first permits to get through Shell testified that they have drilled 400 exploratory wells around the world. They have 400 exploratory wells around the world in the time that it has taken to try to get through this one issue right here in our own backyard. It is the constant ping pong that has delayed this issue. Good public policy says that you approve or deny

ways to develop more domestic energy.

- 1071 a permit within 6 months. That is what this bill does, and
- 1072 it makes it clear that on a matter of national importance, of
- 1073 jobs and energy, we are actually going to make a decision and
- 1074 make that decision promptly. They have done it before, they
- 1075 can do it again.
- 1076 Mr. {Shimkus.} Would the gentleman yield?
- 1077 Mr. {Gardner.} I yield back my time. Yes. The
- 1078 gentleman yields.
- 1079 Mr. {Shimkus.} And then I would just highlight that as
- 1080 much as there was an individual testify in opposition, there
- 1081 was in essence the executive director of the five Alaskan
- 1082 tribes, a huge region, who testified strongly in support of
- 1083 this legislation. So there was two folks at the hearing and
- 1084 one was strongly in support of an expedited process.
- Secondly, the EPA's regional administrator issued three
- 1086 permits to Shell in approximately 6 months or less. All
- 1087 three of these permits included public notice and comment and
- 1088 in some instances review of new air modeling techniques
- 1089 making them especially complex. As my colleague from
- 1090 Colorado said, it is this ping pong process with the
- 1091 Environmental Appeals Board that has caused the Shell permit
- 1092 to fester for longer than any of us would appreciate or want,
- 1093 preventing any--and this prevents final action, and what we
- 1094 are trying to get is final action.

- 1095 So I would ask my colleagues to reject the amendment,
- 1096 and I--
- 1097 Mr. {Whitfield.} Would the gentleman yield?
- 1098 Mr. {Shimkus.} The time is the gentleman from Colorado.
- 1099 Mr. {Gardner.} Yes. I would yield.
- 1100 Mr. {Whitfield.} Yes. I would just like to also stress
- 1101 the point that it has been over 5 years and still there is no
- 1102 final regulatory action, and basically this permit simply
- 1103 provides them an additional 180 days on top of the 6 months
- 1104 that this statute, that our bill attempts to set out.
- But I guess the thing that I really want to stress here
- 1106 is the fact that this is an extremely narrow bill that we
- 1107 have here. It applies only to exploratory permits, does not
- 1108 in any way affect any other aspect of the Clean Air Act. So
- 1109 I think that this amendment really would be defeating the
- 1110 intent of this legislation, and thank the gentleman for
- 1111 yielding?
- 1112 Dr. {Gingrey.} Would the gentleman yield to me?
- 1113 Mr. {Gardner.} Yes. I will yield.
- 1114 Dr. {Gingrey.} I appreciate the gentleman from Colorado
- 1115 for yielding. You know, the question was asked for our
- 1116 colleague on the other side of the aisle from California and
- 1117 was issue of counsel in regard to what the amount of annual
- 1118 taxes Shell Oil pays. I think counsel's response to that

- 1119 question was it was not within our jurisdiction. I might ask
- 1120 counsel another question regarding Shell Oil. Maybe we will
- 1121 get the same response, but do you know how many United States
- 1122 domestic jobs that Shell Oil produces every year? How many
- 1123 people are working for Shell Oil in the United States?
- 1124 {Counsel.} I know that it is very many, but I don't
- 1125 have a specific number.
- Dr. {Gingrey.} Well, if you don't know or if that is
- 1127 not in your jurisdiction, I will--I just happen to know
- 1128 because it is in my jurisdiction. About 20,000 jobs is what
- 1129 we are talking about and the Democrats obviously want to kill
- 1130 any domestic oil production. In amendment after amendment
- 1131 after amendment delaying for 30 days forever by a 30-day
- 1132 worth a thousand cuts is what this current amendment from Mr.
- 1133 Waxman is all about, and I am vehemently opposed to it.
- 1134 We absolutely have to have more domestic production of
- 1135 oil and gas in this country. The gentleman's bill is a good
- 1136 bill, it makes sense, the State of Alaska has testified to
- 1137 the necessity of it, and we need to get on with it, defeat
- these amendments, and pass this bill.
- 1139 And I yield back.
- The {Chairman.} The gentleman's time has expired.
- 1141 Other members wishing to speak on the amendment?
- Seeing--

- 1143 Mr. {Waxman.} If I might be recognized just to make one
- 1144 point.
- 1145 The {Chairman.} Yes.
- 1146 Mr. {Waxman.} My amendment does not allow 5 years. The
- 1147 amendment maintains the bill's 6-month deadline and allows
- 1148 one, 6-month extension, but it is still within that 5-year
- 1149 period, and it doesn't extend the period of time. So I just
- 1150 wanted to point that out for the record.
- 1151 The {Chairman.} Thank you.
- Other members wishing to speak?
- 1153 If seeing none, the amendment or the vote will be on the
- 1154 amendment. All those in favor of the amendment, say aye.
- 1155 All those opposed, say no.
- The gentleman asks for a roll call. The clerk will call
- 1157 the roll.
- The {Clerk.} Mr. Barton?
- 1159 Mr. {Barton.} No.
- The {Clerk.} Mr. Barton, nay.
- 1161 Mr. Stearns?
- 1162 Mr. {Stearns.} No.
- The {Clerk.} Mr. Stearns, nay.
- 1164 Mr. Whitfield?
- 1165 Mr. {Whitfield.} No.
- The {Clerk.} Mr. Whitfield, nay.

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1167
           Mr. Shimkus?
           Mr. {Shimkus.} No.
1168
1169
           The {Clerk.} Mr. Shimkus, nay.
1170
           Mr. Pitts?
1171
           Mr. {Pitts.} No.
           The {Clerk.} Mr. Pitts, nay.
1172
           Mrs. Bono Mack?
1173
1174
           Mrs. {Bono Mack.} No.
1175
           The {Clerk.} Mrs. Bono Mack, nay.
           Mr. Walden?
1176
1177
           [No response.]
1178
           The {Clerk.} Mr. Terry?
           Mr. {Terry.} No.
1179
1180
           The {Clerk.} Mr. Terry, nay.
1181
           Mr. Rogers?
1182
           Mr. {Rogers.} No.
1183
           The {Clerk.} Mr. Rogers, nay.
           Mrs. Myrick?
1184
           [No response.]
1185
1186
           The {Clerk.} Mr. Sullivan?
1187
           Mr. {Sullivan.} No.
           The {Clerk.} Mr. Sullivan, nay.
1188
           Mr. Murphy?
1189
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[No response.]

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1191
           The {Clerk.} Mr. Burgess?
1192
           Dr. {Burgess.} No.
1193
           The {Clerk.} Mr. Burgess, nay.
          Mrs. Blackburn?
1194
1195
           Mrs. {Blackburn.} No.
           The {Clerk.} Mrs. Blackburn, nay.
1196
          Mr. Bilbray?
1197
1198
          Mr. {Bilbray.} No.
1199
           The {Clerk.} Mr. Bilbray, nay.
1200
          Mr. Bass?
           Mr. {Bass.} No.
1201
           The {Clerk.} Mr. Bass, nay.
1202
          Mr. Gingrey?
1203
1204
          Dr. {Gingrey.} No.
1205
           The {Clerk.} Mr. Gingrey, nay.
          Mr. Scalise?
1206
1207
          Mr. {Scalise.} Nay.
           The {Clerk.} Mr. Scalise, nay.
1208
          Mr. Latta?
1209
1210
           [No response.]
1211
           The {Clerk.} Mrs. McMorris Rodgers?
1212
           Mrs. {McMorris Rodgers.} No.
           The {Clerk.} Mrs. McMorris Rodgers, nay.
1213
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1214

Mr. Harper?

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1215
          Mr. {Harper.} Nay.
1216
           The {Clerk.} Mr. Harper, nay.
1217
           Mr. Lance?
1218
          Mr. {Lance.} No.
1219
           The {Clerk.} Mr. Lance, nay.
          Mr. Cassidy?
1220
          Dr. {Cassidy.} Nay.
1221
          The {Clerk.} Mr. Cassidy, nay.
1222
1223
          Mr. Guthrie?
1224
          Mr. {Guthrie.} No.
          The {Clerk.} Mr. Guthrie, nay.
1225
1226
          Mr. Olson?
          Mr. {Olson.} No.
1227
1228
           The {Clerk.} Mr. Olson, nay.
1229
          Mr. McKinley?
1230
          [No response.]
          The {Clerk.} Mr. Gardner?
1231
1232
          Mr. {Gardner.} No.
           The {Clerk.} Mr. Gardner, nay.
1233
1234
          Mr. Pompeo?
1235
          Mr. {Pompeo.} No.
          The {Clerk.} Mr. Pompeo, nay.
1236
          Mr. Kinzinger?
1237
          Mr. {Kinzinger.} No.
1238
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1239
           The {Clerk.} Mr. Kinzinger, nay.
1240
           Mr. Griffith?
1241
           Mr. {Griffith.} Nay.
1242
           The {Clerk.} Mr. Griffith, nay.
1243
           Mr. Waxman?
1244
           Mr. {Waxman.} Aye.
           The {Clerk.} Mr. Waxman, aye.
1245
1246
           Mr. Dingell?
1247
           Mr. {Dingell.} Aye.
1248
           The {Clerk.} Mr. Dingell, aye.
1249
           Mr. Markey?
           Mr. {Markey.} Aye.
1250
1251
           The {Clerk.} Mr. Markey, aye.
1252
           Mr. Towns?
1253
           [No response.]
1254
           The {Clerk.} Mr. Pallone?
1255
           [No response.]
           The {Clerk.} Mr. Rush?
1256
1257
           [No response.]
1258
           The {Clerk.} Ms. Eshoo?
1259
           Ms. {Eshoo.} Aye.
1260
           The {Clerk.} Ms. Eshoo, aye.
1261
           Mr. Engel?
1262
           [No response.]
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The {Clerk.} Mr. Green?
1263
1264
          Mr. {Green.} No.
           The {Clerk.} Mr. Green, nay.
1265
1266
          Ms. DeGette?
1267
          Ms. {DeGette.} Aye.
           The {Clerk.} Ms. DeGette, aye.
1268
1269
          Mrs. Capps?
1270
          Mrs. {Capps.} Aye.
1271
           The {Clerk.} Mrs. Capps, aye.
          Mr. Doyle?
1272
          Mr. {Doyle.} Yes.
1273
1274
           The {Clerk.} Mr. Doyle, aye.
1275
          Ms. Schakowsky?
1276
          Ms. {Schakowsky.} Yes.
1277
           The {Clerk.} Ms. Schakowsky, aye.
1278
          Mr. Gonzalez?
1279
          Mr. {Gonzalez.} No.
           The {Clerk.} Mr. Gonzalez, nay.
1280
          Mr. Inslee?
1281
1282
          Mr. {Inslee.} Aye.
1283
           The {Clerk.} Mr. Inslee, aye.
1284
          Ms. Baldwin?
          Ms. {Baldwin.} Aye.
1285
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The {Clerk.} Ms. Baldwin, aye.

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1287
           Mr. Ross?
           Mr. {Ross.} No.
1288
1289
           The {Clerk.} Mr. Ross, nay.
           Mr. Weiner?
1290
1291
           Mr. {Weiner.} Aye.
           The {Clerk.} Mr. Weiner, aye.
1292
1293
           Mr. Matheson?
1294
           Mr. {Matheson.} No.
           The {Clerk.} Mr. Matheson, nay.
1295
           Mr. Butterfield?
1296
1297
           [No response.]
1298
           The {Clerk.} Mr. Barrow?
           Mr. {Barrow.} Vote no.
1299
1300
           The {Clerk.} Mr. Barrow, nay.
1301
           Ms. Matsui?
1302
           Ms. {Matsui.} Aye.
1303
           The {Clerk.} Ms. Matsui, aye.
           Ms. Christensen?
1304
1305
           [No response.]
1306
           The {Clerk.} Mr. Upton?
1307
           Mr. {Upton.} Votes no.
           The {Clerk.} Mr. Upton, nay.
1308
           The {Chairman.} Are there other members wishing to
1309
1310
     vote?
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- 1311 Mr. Pallone?
- 1312 Mr. {Pallone.} Votes aye.
- The {Clerk.} Mr. Pallone, aye.
- 1314 The {Chairman.} Mr. Murphy?
- 1315 Mr. {Murphy.} No.
- The {Clerk.} Mr. Murphy, nay.
- 1317 The {Chairman.} Mr. Walden?
- 1318 Mr. {Walden.} No.
- The {Clerk.} Mr. Walden, nay.
- 1320 The {Chairman.} Other members wishing to cast a vote?
- Seeing none, the clerk will report the tally.
- The {Clerk.} Mr. Chairman, on that there were 13 ayes,
- 1323 33 nays.
- The {Chairman.} Thirteen ayes, 33 nays, the amendment
- 1325 is not agreed to.
- 1326 Are there other members wishing to offer an amendment?
- The gentlelady from California.
- 1328 Mrs. {Capps.} I have an amendment at the desk. It is
- 1329 numbered 02.
- 1330 The {Chairman.} Amendment number two. I will provide
- 1331 Ms. Capps--the amendment will be considered as the clerk will
- 1332 report the title, the amendment will be considered as read.
- 1333 Staff will distribute the amendment, and the gentlelady is
- 1334 recognized for 5 minutes in support of her amendment.

1335 [The amendment follows:]

1336 ************** INSERT 3 ***********

- 1337 Mrs. {Capps.} Thank you, Mr. Chairman. It won't take
- 1338 me 5 minutes because this is a very straightforward and
- 1339 simple amendment.
- 1340 It addresses one of several concerns I have about the
- 1341 bill. Its harmful impact on State programs that are
- 1342 currently working well to both issue permits and protect
- 1343 local air quality.
- On May 13 our subcommittee heard testimony from the
- 1345 States of Delaware and California. Both States expressed
- 1346 serious concerns about the impact of this bill on local air
- 1347 quality. For example, the witness from the Delaware
- 1348 Department of Natural Resources stated, and this is a quote,
- 1349 ``Proposed constraints placed on States' rights and
- 1350 authorities will adversely affect our States' ability to
- 1351 protect public health and welfare from harmful effects of air
- 1352 pollution.''
- 1353 The witness from the California Air Resources Board
- 1354 testified that the discussion draft, and this is, again, a
- 1355 quote, ``Could have far-reaching, unintended consequence,''
- 1356 on the public health in California.
- 1357 As you may know, California and its local air districts
- 1358 in some cases require emission controls that go beyond
- 1359 federal law to address the State's unique pollution problems.

- 1360 This bill could nullify those State and local requirements
- 1361 and would increase pollution.
- For example, California recently adopted rules to reduce
- 1363 particulate matter, NOx, and other reactive organic gases
- 1364 from commercial harbor craft. This is particularly important
- 1365 to my community because emissions from marine vessels
- 1366 represent the largest source of smog forming air pollution in
- 1367 Santa Barbara County, accounting for over 40 percent of air
- 1368 pollution emissions.
- So it is critical to the attainment and maintenance of
- 1370 the air quality health standards that all marine vessels
- 1371 climbing our coasts are subject to air quality regulations,
- 1372 and that is why I have this simply amendment. It simply says
- 1373 that if a State or air quality district with the authority to
- 1374 implement this section, Section 328, of the Clean Air Act
- 1375 wants to enact more stringent air quality protections for
- 1376 offshore drilling operations it can do so.
- 1377 At our May 13 hearing Mr. Bilbray, member of this
- 1378 committee, raised the importance of, and this is his quote,
- 1379 ``giving the flexibility to the local administrators to be
- 1380 able to apply the technologies that work in that part of the
- 1381 area.'' I couldn't agree more.
- 1382 I urge my colleagues to support this very commonsense
- 1383 amendment. It simply allows States and local air districts

- 1384 to continue to do their job to protect the air quality of
- 1385 coastal communities while continuing their drilling
- 1386 operations.
- 1387 And I am prepared to either yield back or yield to one
- 1388 of my colleagues.
- 1389 I will yield back.
- The {Chairman.} The gentlelady yields back. The
- 1391 gentleman from Colorado.
- 1392 Mr. {Gardner.} Thank you, Mr. Chairman, and the purpose
- of this bill, the entire purpose of the Jobs and Energy
- 1394 Permitting Act is to create a process that we can use to
- 1395 explore our resources and help, again, achieve energy
- 1396 security for this country, and I am very concerned that this
- 1397 amendment will actually do the exact opposite of that,
- 1398 creating a tangled web of different policies, regulations,
- 1399 sort of a balkanization so to speak in federal waters when it
- 1400 comes to our ability to achieve what we should have not to
- 1401 believe is a national priority, energy independence.
- 1402 And so what we have created on the OCS over years is a
- 1403 way to actually deal with them consistently and efficiently,
- 1404 and that is what this bill is, again, trying to restore is
- 1405 consistency and efficiency for exploration purposes. I am
- 1406 afraid that this amendment would undermine the purpose of the
- 1407 act and then create a situation where it actually ties things

- 1408 up because of the confusion regarding who can do what and
- 1409 where.
- 1410 It is important to notice, to note that the federal OCS,
- 1411 the Outer Continental Shelf, is different. It is different
- 1412 from onshore State borders, where States have this type of
- 1413 flexibility in setting their State implementation plans, and
- 1414 it goes to the very fact that the Submerged Lands Act and the
- 1415 Outer Continental Shelf Lands Act were created for that
- 1416 purpose, to federalize and provide harmony in offshore
- 1417 activities, and this goes to the ability of OCS exploration.
- 1418 And to the issue of health, I think, again, it is
- 1419 important to remember the quote, the statement made before
- 1420 Congress by Administrator Lisa Jackson herself. `I believe
- 1421 that the analysis will clearly show that there is no public
- 1422 health concern here.'' It goes on that, ``In fact, these
- 1423 activities will not cause air pollution that will endanger
- 1424 public health.''
- I have heard it said by some that this--they believe
- 1426 this activity will produce as much as a coal-powered power
- 1427 plant. In fact, that is not true. A coal-powered power
- 1428 plant would produce ten times more than this permit would
- 1429 anticipate.
- 1430 So, again, I think there is a lot of confusion, a lot of
- 1431 talking points that sort of miss the point of what the bill

1432 is trying to do, and that is to create jobs and achieve, and

- 1433 help achieve energy security.
- 1434 And I yield back.
- 1435 Mr. {Shimkus.} Would the gentleman yield?
- 1436 Mr. {Gardner.} I will yield.
- 1437 Mr. {Shimkus.} And I would--the concern is going to be
- 1438 allowing States air regulation in the Outer Continental Shelf
- 1439 area will balkanize the air permitting process. It will
- 1440 bring--it is an attempt--it will give people more an
- 1441 opportunity to be obstructionists in our location,
- 1442 identification, recovery, and production of oil and gas in
- 1443 the Outer Continental Shelf.
- 1444 And so any--we are trying again to be efficient, to
- 1445 streamline the process. This definitely doesn't do that.
- 1446 Again, States have the authority within their State borders
- 1447 and as they go out 3 miles from the coastal area, but to give
- 1448 States the authority in the Outer Continental Shelf, which is
- 1449 an asset for the entire country, I would reject, and I hope
- 1450 my colleagues would do that, too, and I yield back to my
- 1451 colleague from Colorado.
- 1452 Mr. {Gardner.} I yield back my time.
- 1453 The {Chairman.} The gentleman yields back.
- 1454 The gentleman from Texas, Mr. Green.
- 1455 Mr. {Green.} Thank you, Mr. Chairman, and I have some

- 1456 concerns about the amendment because most of the offshore
- 1457 drilling rigs--having a port city I represent, and I am going
- 1458 to ask if you my colleague would yield, we have certain
- 1459 authority, but if there is a ship that is a foreign-flag
- 1460 ship, we don't have the authority to regulate their emissions
- 1461 under international law in our local port communities. I
- 1462 don't think your amendment would do that, whether that is a
- 1463 drilling rig that is an offshore rig, plus as my colleague
- 1464 from Illinois said, the State of California, State of Texas,
- 1465 every coastal State, has authority so far out of their
- 1466 boundaries. Typically it is 3 miles, some cases it may be
- 1467 12. You have that authority to that, but then it becomes
- 1468 federal responsibility, and States don't have that authority
- 1469 outside their jurisdiction.
- 1470 I don't think this bill takes away the States'
- 1471 jurisdiction from what California has now on air quality
- 1472 within the limits. You can't expand it but--in the
- 1473 legislation.
- 1474 Mrs. {Capps.} Would you yield?
- 1475 Mr. {Green.} Be glad to yield.
- 1476 Mrs. {Capps.} I thank my colleague for yielding. I
- 1477 just want to say that this Section 328 has been in effect for
- 1478 over 20 years and has successfully worked in California and
- 1479 has also worked when Maryland sought the same application.

- 1480 It meant that the industry, what it has demonstrated is that
- 1481 industry can and has complied with California's requirements
- 1482 for these 20 years. They do it every day off my coastline.
- 1483 The delegation of authority has worked. It has resulted in
- 1484 significant decreases in air pollution emissions throughout
- 1485 the region while dozens of OCS exploration and development
- 1486 permits are issued each year.
- So it has proven to be very successful. It mostly
- 1488 applies to the small vessels going from shore out to the oil
- 1489 platform and back, and that is where over 40 percent of the
- 1490 air pollution has occurred within the County of Santa
- 1491 Barbara, and having these restrictions in place has
- 1492 substantially reduced that amount of pollution.
- 1493 Mr. {Green.} Well, in reclaiming my time, I don't think
- 1494 this bill if it becomes law would change that. I think you
- 1495 would still have the authority within the jurisdiction of the
- 1496 State.
- Now, what we are talking about here is EPA itself, not
- 1498 the on the State of California because you have certain
- 1499 responsibilities or you can do within your 3-mile limit or
- 1500 whatever California has, and this bill doesn't touch that, as
- 1501 we used to say, top side or bottom, because it mainly deals
- 1502 with federal law.
- 1503 And, again, offshore exploration, I know there is

- 1504 production in California but not very much offshore
- 1505 exploration.
- 1506 Mrs. {Capps.} Yes, there is.
- 1507 Mr. {Green.} And, well, I am glad to hear that. The
- 1508 fact is you and I joke about it, I would like to see more of
- 1509 it, but California would still have the same regulations just
- 1510 like Texas can in our offshore regulations.
- 1511 Mrs. {Capps.} Could I ask counsel then to give an
- 1512 opinion on that matter, because it is our impression that
- 1513 this legislation, underlying legislation would overrule this
- 1514 Section 328 that has allowed for 20 years for California to
- 1515 be able to regulate.
- 1516 {Counsel.} No. I disagree--
- 1517 Mr. {Green.} I would be glad to have counsel use my
- 1518 time.
- 1519 {Counsel.} Oh, sorry. Oh, no, I disagree. As a legal
- 1520 matter the delegation, the ability to delegate authority to
- 1521 the States to implement the federal laws is not affected in
- 1522 any way with this legislation.
- 1523 Mr. {Green.} That is why I--I think the amendment may
- 1524 be trying to address a problem that is not there, and so that
- 1525 is why I would encourage a no vote.
- 1526 Mr. {Waxman.} Would the gentleman yield?
- 1527 Mr. {Green.} I would be glad to yield my minute and 19

- 1528 seconds.
- Mr. {Waxman.} Well, as I understand it, Counsel, that
- 1530 the delegation, the authority of the delegation is affected
- 1531 by the statute that is being--the bill that is being proposed
- 1532 because it, the scope of the authority is bounded by EPA, and
- 1533 this bill would change the scope of the authority.
- 1534 {Counsel.} I disagree as a legal matter under Section
- 1535 328(A)(3). That is the provision that allows the State to be
- 1536 delegated, the authorities that the administrator has under
- 1537 Section 328, that provision is not amended in any way by the
- 1538 legislation.
- 1539 Mr. {Waxman.} But doesn't this restrict the authorities
- 1540 that the administrator has?
- 1541 {Counsel.} No. The--
- Mr. {Waxman.} The underlying bill? Doesn't it restrict
- 1543 the authorities the administrator has?
- 1544 {Counsel.} No, I don't believe so. As far as the
- 1545 substantive policy provisions of the bill, it just clarifies
- 1546 what the law is. So it doesn't, and those restrictions that
- 1547 are were already restricted, I mean, they were restricted
- 1548 under--
- 1549 Mr. {Waxman.} You don't believe it changes the law?
- 1550 {Counsel.} We could go through it section by section,
- 1551 but for the most part it is clarifying the existing law.

- The {Chairman.} The gentleman from California.
- 1553 Mr. {Bilbray.} Thank you, Mr. Chairman.
- 1554 The {Chairman.} Let me go to Mr. Waxman, and then I
- 1555 will come and do Mr. Bilbray.
- 1556 Mr. {Waxman.} I support this amendment. Section 328 of
- 1557 the Clean Air Act at issue here today was passed more than 20
- 1558 years ago in 1990, largely at the insistence of California
- 1559 officials and residents who were unhappy about uncontrolled
- 1560 air pollution from offshore drilling. Industry and business
- 1561 groups also were upset that offshore sources were basically
- 1562 free to pollute while onshore sources bore the burden of
- 1563 heavier regulation to try to make up for the degraded air
- 1564 quality, and the result of this situation was that every
- 1565 permit led to challenges and long delays so offshore sources
- 1566 weren't satisfied either.
- 1567 This bill would start to roll the clock back 20 years to
- 1568 when offshore drilling could pollute more and coastal
- 1569 communities and businesses could do little about it. The
- 1570 bill as written tramples on the ability of States and
- 1571 localities to ensure that they have all the tools at their
- 1572 disposal to curb air pollution offshore.
- 1573 My colleague's amendment, Ms. Capps, would allow
- 1574 California to continue to implement its program, one that has
- 1575 worked well for 20 years. As they say, don't fix it if it

- 1576 ain't broken. If Congress or the President opens new coastal
- 1577 waters to drilling, then those coastal States will have the
- 1578 ability to enact more stringent air quality protections if
- 1579 they are necessary to protect public health.
- 1580 I thought it was interesting that our colleague, Mr.
- 1581 Gardner, was the author of the legislation. When it came to
- 1582 the amendment offered by Ms. Eshoo said, California is not
- 1583 affected, but when it came to the amendment by Ms. Capps, his
- 1584 argument was, well, we want everybody to have the same rule,
- 1585 the rule that would be the most efficient.
- 1586 So California is clearly affected. Some are now trying
- 1587 to claim that allowing a State that already issues these
- 1588 permits for sources in their own State would somehow affect
- 1589 sources in other States. This is nonsense. California has
- 1590 no authority over sources in other States, and nothing in
- 1591 this amendment provides such authority.
- 1592 I urge my colleagues to support this amendment. We feel
- 1593 that if you review the bill carefully, it does change the
- 1594 authority of the administrator, and the administrator cannot
- 1595 delegate to the State any authority which the administrator
- 1596 does not have. We see no reason why California ought to be
- 1597 affected. This bill does affect California. This amendment
- 1598 makes it clear that it wouldn't, and I would be happy to
- 1599 yield to Ms. Capps.

Mrs. {Capps.} I want to just simply, and I thank my

1601 colleague for explaining that in the years up to the rule

1602 that was regulated by EPA, Section 328, before that time

1603 there were many disputes, project delays, court expenses,

1604 permit denials, and that is what led to the ruling to give

1605 the States more control over its own air quality because of

1606 this disproportionate pollution that was coming from offshore

that then had to be met by onshore actions.

1607

1619

- 1608 And so once the section was included in the law, we have 1609 seen that it works. Air quality related issues have ceased to be barriers off this particular coastline that is off in 1610 1611 my district, and industry has complied with the requirements for over 20 years. They do it every single day. It hasn't 1612 1613 prevented exploration or further permits. It is an example 1614 of industry and local regulations working well, side by side, 1615 and that is all that this amendment seeks to do, is to keep 1616 that in place, which has worked, and if it is overridden by 1617 this bill, I can guarantee you the local communities will 1618 rise up again because their air quality will be degraded.
- 1620 Mr. {Waxman.} I would like to reclaim my time and ask 1621 counsel a question.

Mr. {Gardner.} Will the gentleman yield?

1622 California did testify that this would affect their 1623 authority, but under existing law EPA and California can

- 1624 decide where to measure the pollution, at the ship itself or
- on the shore, and as I understand the bill they can't make
- 1626 that decision. It must be at the shore itself. Is that a
- 1627 correct understand of the bill or the impact of it?
- 1628 {Counsel.} EPA's authority is restricted by Section
- 1629 328, and Section 328 relates to and the concerns relate to
- 1630 ambient air quality and PSD onshore, and that is consistent
- 1631 with the legislation history on this provision where--and it
- 1632 was--
- 1633 Mr. {Waxman.} But it would change the practice in
- 1634 California where they are measuring either at the ship or at
- 1635 the shore, and that could make a big difference in terms of
- 1636 ambient air in the non-attainment area or even in a
- 1637 prevention of significant deterioration.
- 1638 I believe my time has expired. Yes. You wanted--
- 1639 {Counsel.} California didn't testify with respect to
- 1640 where they measure. It has been an issue of contention.
- 1641 Mr. {Waxman.} No. California testified that they did
- 1642 not want this bill to interfere with their--
- 1643 {Counsel.} Certainly.
- 1644 Mr. {Waxman.} --abilities. We have been told that
- 1645 California is not affected. California thinks it is
- 1646 affected. Right now EPA and California can measure at the
- ship, but now they won't be able to anymore--

- 1648 Mr. {Gardner.} Would the gentleman yield?
- 1649 Mr. {Waxman.} Is that a correct understanding of the
- 1650 impact of the bill?
- 1651 {Counsel.} That is not consistent with my reading of
- 1652 Section 328 and where impacts are supposed to be measured
- 1653 currently under 328. The provision of the bill just
- 1654 clarifies what 328--
- 1655 Mr. {Waxman.} Yes, but it clarifies it in a way that
- 1656 denies the practice of measuring it at the ship. It would
- 1657 have to be at shore.
- 1658 {Counsel.} It would certainly belts and suspenders make
- 1659 sure that that -- it was clear that you are not allowed to
- 1660 measure at the ship.
- 1661 Mr. {Waxman.} I think counsel is creating a new
- 1662 interpretation of Section 328. That is not the way we
- 1663 understand it.
- 1664 Mr. {Gardner.} Will the gentleman yield?
- 1665 Mr. {Waxman.} If I have time.
- 1666 The {Chairman.} The gentleman's time has expired. I
- 1667 ask unanimous consent the gentleman is recognized for 2
- 1668 additional minutes.
- 1669 Mr. {Waxman.} I yield to the gentleman from Colorado.
- 1670 Mr. {Gardner.} Thank my colleague from California.
- 1671 Under Section 328 I want to clarify my understanding of

- 1672 Section 328, it delegates the State federal authority. It
- 1673 doesn't create new authority for the State.
- 1674 {Counsel.} That is correct.
- 1675 Mr. {Gardner.} And so California can do what is
- 1676 delegated to it by the EPA.
- 1677 {Counsel.} Only that authority that EPA actually has
- 1678 under 328.
- 1679 Mr. {Gardner.} Okay, and then one further point. I
- 1680 heard a comment from another colleague on the committee that
- 1681 said that there is a lot of exploration activity going on.
- 1682 Do we know when the last lease sale to occur in California
- 1683 was?
- 1684 {Counsel.} It has been decades, but I don't have the--
- 1685 Mr. {Gardner.} When was the last exploratory permit
- 1686 issued?
- 1687 {Counsel.} We--I have tracked back to 1994, and I know
- 1688 that there wasn't one before '94, so there has been non
- 1689 exploratory permit in many years.
- 1690 Mr. {Waxman.} If I could reclaim my time, for 20 years
- 1691 California has been measuring the pollution at the ship.
- 1692 Under this bill they won't be able to do that anymore. They
- 1693 have to do it at the shore. You believe that is the
- 1694 situation now, that they have to do it at the shore, but that
- 1695 hasn't been the practice for 20 years. Am I wrong?

- 1696 {Counsel.} I am not comfortable, and I don't feel that
- 1697 measurement has been taken--there has been no drill ship to
- 1698 be measuring where--
- 1699 Mr. {Waxman.} But the rules under which California
- 1700 operates is that they look at the emissions at the ship.
- 1701 That is a far-more stringent requirement. I believe that
- 1702 what this bill does is requires them to do it at the shore
- 1703 and, therefore, takes away the authority of California and
- 1704 EPA to do it at the ship.
- 1705 The EPA can't delegate that to California before EPA's
- 1706 jurisdiction is now being changed, and I think that that is
- 1707 an important point to understand.
- 1708 Yield back my time.
- The {Chairman.} The gentleman's time has expired.
- 1710 The gentleman from California.
- 1711 Mr. {Bilbray.} Mr. Chairman, just to clarify,
- 1712 California, ``the South Coast Air Basin,'' only has the
- 1713 justification for the regulatory oversight offshore because
- 1714 of onshore impacts created by those offshore activities. If
- 1715 it wasn't for the problems of the LA Air Basin, i.e., the
- 1716 South Coast Air District, there would be no justification and
- 1717 wouldn't have been any federal legislation to delegate the
- 1718 South Coast Air Basin to have the authority over federal
- 1719 lands and in the operations there.

- So obviously the air impacts in the air district is what
- 1721 is the issue here, not the emissions at the source offshore.
- 1722 Now, granted, testing can be done offshore at the site but
- 1723 only are applicable to the law or the justification for the
- 1724 law if it is added into a modeling formula that predicts
- 1725 impacts in the non-attainment area.
- So we are still coming back to this issue that it is not
- 1727 just State by State. It is district air basin impact. And
- 1728 so the jurisdiction for State intervention in federal lands
- 1729 are still conditioned on does it impact a non-attainment
- 1730 area. If you are doing offshore activity off of Humboldt,
- 1731 there is no evidence that that is placing Humboldt in a
- 1732 position to be a non-attainment area under the Federal Clean
- 1733 Air Act.
- 1734 So thus the local jurisdiction or the State's
- 1735 jurisdiction on federal land should be very limited, if not
- 1736 nil, in that area. But where we are talking about is the
- 1737 South Coast Air Basin, and to be blunt, we are talking
- 1738 specifically about exploration, which has not existed in the
- 1739 last 20 years as far as I know or anyone else can take a look
- 1740 at.
- 1741 And so we are really talking back and forth on this
- 1742 issue, but when it comes down to it is it is all based on
- 1743 that impact, and I would just ask the author of this bill,

- 1744 the gentlelady from Santa Barbara, does your amendment apply
- 1745 only to impacts to non-attainment areas?
- 1746 Mrs. {Capps.} What I want to speak to is that the air
- 1747 pollution district is very concerned that there are
- 1748 provisions of the bill--
- 1749 Mr. {Bilbray.} Reclaiming my time, let me just say this
- 1750 again. The argument of issues, and I appreciate that, I sat
- 1751 on the bodies that got--went with the crew boats. The crew
- 1752 boats, which are the offshore activity that you mentioned,
- 1753 are regulated and are addressed under these issues in non-
- 1754 attainment areas. They could also be addressed like we do
- 1755 the bunker fuel for ships that are coming in from overseas,
- 1756 can be regulated through the port activity, too. We have
- 1757 done that -- in fact, you see in California shift to using that
- 1758 as a condition of port activity.
- So, again, my biggest issue here is that the
- 1760 justification for State intervention and offshore activity is
- 1761 directly tied to the nexus of air impact into that district,
- 1762 because your amendment specifically target only those
- 1763 activities that impact non-attainment areas.
- 1764 Mrs. {Capps.} My amendment would allow the State to
- 1765 have jurisdiction, and in fact, most of the pollution occurs
- 1766 from the vessels going to the platform and back. The smaller
- 1767 vessels. That is where the--

- 1768 Mr. {Bilbray.} Okay. Reclaiming my time. I want to
- 1769 clarify to you the State already has that jurisdiction
- 1770 because when anything that goes in and out of the port, even
- 1771 international trade has been regulated by the air districts
- 1772 and CARB, so I think your amendment really is not specific to
- 1773 the justification for the South Coast Air Basin having the
- 1774 authority that they were vested with and ends up applying a
- 1775 proposal that is not germane to the problem. When you talk
- 1776 about Humboldt and areas that are attainment areas, what is
- 1777 the justification for the State intervening on the federal
- 1778 operations?
- 1779 And I just think that you mean well here, but, again, we
- 1780 get back to the fact that specifically the issue that you are
- 1781 talking about with exploration, the crew boats can be
- 1782 regulated by the locals no matter what we do with offshore.
- 1783 We clarified that. They can be regulated because the port
- 1784 operations come under the jurisdiction of the State
- 1785 regulatory agencies, and that is a good example of I just
- 1786 asked you to read the implementation plan for the Long Beach
- 1787 Harbor. They are specifically addressed in one way or the
- 1788 other because they are part of port operations.
- 1789 I yield back, Mr. Chairman.
- 1790 The {Chairman.} The gentleman yields back.
- 1791 Are there other members wishing time? If not, the vote

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1792
     is on the amendment. All those in favor, say aye. All those
1793
     opposed, say no. No's appear to have it.
1794
           Mr. {Waxman.} Roll call.
1795
           The {Chairman.} A roll call is requested. The clerk
1796
     will call the roll.
1797
           The {Clerk.} Mr. Barton?
1798
           [No response.]
1799
           The {Clerk.} Mr. Stearns?
1800
           Mr. {Stearns.} No.
           The {Clerk.} Mr. Stearns, nay.
1801
1802
           Mr. Whitfield?
1803
           Mr. {Whitfield.} No.
1804
           The {Clerk.} Mr. Whitfield, nay.
1805
          Mr. Shimkus?
1806
          Mr. {Shimkus.} No.
1807
           The {Clerk.} Mr. Shimkus, nay.
1808
          Mr. Pitts?
           Mr. {Pitts.} No.
1809
1810
           The {Clerk.} Mr. Pitts, nay.
1811
          Mrs. Bono Mack?
1812
          Mrs. {Bono Mack.} No.
1813
           The {Clerk.} Mrs. Bono Mack, nay.
          Mr. Walden?
1814
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Mr. {Walden.} No.

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1816
           The {Clerk.} Mr. Walden, nay.
1817
           Mr. Terry?
1818
           Mr. {Terry.} No.
1819
           The {Clerk.} Mr. Terry, nay.
1820
           Mr. Rogers?
1821
           Mr. {Rogers.} No.
           The {Clerk.} Mr. Rogers, nay.
1822
1823
           Mrs. Myrick?
1824
           [No response.]
1825
           The {Clerk.} Mr. Sullivan?
1826
           [No response.]
1827
           The {Clerk.} Mr. Murphy?
           [No response.]
1828
1829
           The {Clerk.} Mr. Burgess?
1830
           [No response.]
1831
           The {Clerk.} Mrs. Blackburn?
1832
           [No response.]
1833
           The {Clerk.} Mr. Bilbray?
           Mr. {Bilbray.} No.
1834
1835
           The {Clerk.} Mr. Bilbray, nay.
1836
           Mr. Bass?
1837
           Mr. {Bass.} No.
           The {Clerk.} Mr. Bass, nay.
1838
1839
           Mr. Gingrey?
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1840
           Dr. {Gingrey.} No.
1841
           The {Clerk.} Mr. Gingrey, nay.
1842
           Mr. Scalise?
1843
           Mr. {Scalise.} Nay.
1844
           The {Clerk.} Mr. Scalise, nay.
           Mr. Latta?
1845
1846
           Mr. {Latta.} Nay.
1847
           The {Clerk.} Mr. Latta, nay.
1848
           Mrs. McMorris Rodgers?
1849
           Mrs. {McMorris Rodgers.} Nay.
1850
           The {Clerk.} Mrs. McMorris Rodgers, nay.
1851
           Mr. Harper?
1852
           Mr. {Harper.} Nay.
1853
           The {Clerk.} Mr. Harper, nay.
1854
           Mr. Lance?
1855
           Mr. {Lance.} No.
1856
           The {Clerk.} Mr. Lance, nay.
           Mr. Cassidy?
1857
           Dr. {Cassidy.} No.
1858
1859
           The {Clerk.} Mr. Cassidy, nay.
1860
           Mr. Guthrie?
1861
           Mr. {Guthrie.} No.
           The {Clerk.} Mr. Guthrie, nay.
1862
1863
           Mr. Olson?
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Mr. {Olson.} No.
1864
1865
           The {Clerk.} Mr. Olson, nay.
1866
           Mr. McKinley?
1867
           Mr. {McKinley.} No.
1868
           The {Clerk.} Mr. McKinley, nay.
1869
           Mr. Gardner?
           Mr. {Gardner.} No.
1870
           The {Clerk.} Mr. Gardner, nay.
1871
1872
           Mr. Pompeo?
1873
           Mr. {Pompeo.} No.
           The {Clerk.} Mr. Pompeo, nay.
1874
1875
           Mr. Kinzinger?
1876
           Mr. {Kinzinger.} No.
1877
           The {Clerk.} Mr. Kinzinger, nay.
1878
           Mr. Griffith?
1879
           Mr. {Griffith.} Nay.
1880
           The {Clerk.} Mr. Griffith, nay.
1881
           Mr. Waxman?
           Mr. {Waxman.} Aye.
1882
1883
           The {Clerk.} Mr. Waxman, aye.
1884
           Mr. Dingell?
1885
           Mr. {Dingell.} Aye.
           The {Clerk.} Mr. Dingell, aye.
1886
1887
           Mr. Markey?
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1888
           [No response.]
1889
           The {Clerk.} Mr. Towns?
1890
           [No response.]
1891
           The {Clerk.} Mr. Pallone?
1892
           [No response.]
           The {Clerk.} Mr. Rush?
1893
           [No response.]
1894
           The {Clerk.} Ms. Eshoo?
1895
1896
           Ms. {Eshoo.} Aye.
1897
           The {Clerk.} Ms. Eshoo, aye.
1898
           Mr. Engel?
1899
           [No response.]
           The {Clerk.} Mr. Green?
1900
1901
           Mr. {Green.} No.
1902
           The {Clerk.} Mr. Green, nay.
1903
           Ms. DeGette?
1904
           Ms. {DeGette.} Aye.
1905
           The {Clerk.} Ms. DeGette, aye.
1906
           Mrs. Capps?
           Mrs. {Capps.} Aye.
1907
1908
           The {Clerk.} Mrs. Capps, aye.
1909
           Mr. Doyle?
           Mr. {Doyle.} Yes.
1910
1911
           The {Clerk.} Mr. Doyle, aye.
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1912
           Ms. Schakowsky?
1913
           Ms. {Schakowsky.} Aye.
1914
           The {Clerk.} Ms. Schakowsky, aye.
1915
           Mr. Gonzalez?
1916
           Mr. {Gonzalez.} Aye.
           The {Clerk.} Mr. Gonzalez, aye.
1917
           Mr. Inslee?
1918
1919
           Mr. {Inslee.} Aye.
1920
           The {Clerk.} Mr. Inslee, aye.
           Ms. Baldwin?
1921
1922
           Ms. {Baldwin.} Aye.
1923
           The {Clerk.} Ms. Baldwin, aye.
           Mr. Ross?
1924
1925
           [No response.]
1926
           The {Clerk.} Mr. Weiner?
1927
           Mr. {Weiner.} Aye.
1928
           The {Clerk.} Mr. Weiner, aye.
           Mr. Matheson?
1929
1930
           Mr. {Matheson.} No.
1931
           The {Clerk.} Mr. Matheson, nay.
1932
           Mr. Butterfield?
1933
           Mr. {Butterfield.} Aye.
           The {Clerk.} Mr. Butterfield, aye.
1934
1935
           Mr. Barrow?
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Mr. {Barrow.} Votes no.
1936
1937
           The {Clerk.} Mr. Barrow, nay.
1938
           Ms. Matsui?
1939
           Ms. {Matsui.} Aye.
1940
           The {Clerk.} Ms. Matsui, aye.
           Ms. Christensen?
1941
           [No response.]
1942
1943
           The {Clerk.} Mr. Upton?
1944
           Mr. {Upton.} Votes no.
           The {Clerk.} Mr. Upton, nay.
1945
1946
           The {Chairman.} Are there members wishing to vote?
1947
           Mr. Barton?
1948
           Mr. {Barton.} No.
1949
           The {Clerk.} Mr. Barton, nay.
1950
           The {Chairman.} Mr. Murphy?
1951
           Mr. {Murphy.} No.
           The {Clerk.} Mr. Murphy, nay.
1952
           The {Chairman.} Mr. Sullivan?
1953
           Mr. {Sullivan.} No.
1954
1955
           The {Clerk.} Mr. Sullivan, nay.
1956
           The {Chairman.} Ms. Blackburn?
1957
           Mrs. {Blackburn.} No.
           The {Clerk.} Mrs. Blackburn, nay.
1958
           The {Chairman.} Dr. Burgess?
1959
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1960
           Dr. {Burgess.} No.
           The {Clerk.} Dr. Burgess, nay.
1961
1962
           The {Chairman.} Other members wishing to cast a vote?
          Mr. Ross?
1963
          Mr. {Ross.} No.
1964
1965
           The {Clerk.} Mr. Ross, nay.
           The {Chairman.} No other members wishing to cast a
1966
1967
     vote, the clerk will report the tally.
1968
           The {Clerk.} Mr. Chairman, on that there were 13 ayes,
1969
     34 nays.
1970
           The {Chairman.} Thirteen ayes, 34 nays, the amendment
1971
     is not agreed to.
1972
           Are there other members wishing to ask--the gentlelady
1973
     from California.
1974
           Ms. {Matsui.} Thank you, Mr. Chairman. I have an
1975
     amendment at the desk.
1976
           The {Chairman.} And which amendment is it?
1977
           Ms. {Matsui.} Amendment number three.
1978
           The {Chairman.} Amendment number three. The clerk will
1979
     report the title.
1980
           The {Clerk.} An amendment offered by Ms. Matsui of
1981
     California.
```

[The amendment follows:]

1983 ************* INSERT 4 **********

The {Chairman.} The amendment will be considered as read. The staff will distribute the amendment, and the gentlelady is recognized for 5 minutes in support of her amendment.

1988 Ms. {Matsui.} Thank you, Mr. Chairman.

1989 Mr. Chairman, the bill allows EPA or the relevant 1990 permitting authority just 6 months to review an oil company's 1991 application for a permit under the Clean Air Act and issue a 1992 final agency action. Six months simply isn't enough time. These permits are highly technical and involve careful 1993 1994 analysis of air pollution monitoring and modeling data, 1995 review of available emissions control technology, and an 1996 analysis of potential impacts to air quality.

1997 EPA testified before the Energy and Power Subcommittee
1998 on May 13 that it would not be able to do a thorough review
1999 of the application, draft a permit, allow for public comment,
2000 and provide for administrative review within a 6-month time
2001 period. In fact, EPA testified that this would not be enough
2002 time even without administrative review.

Some have suggested that the Department of Interior

2004 process in the Gulf serves as a good model for how EPA should

2005 conduct air pollution permitting. I disagree. Interior is

2006 not the agency that should be considering impacts on air

- 2007 pollution. The Interior model doesn't protect air quality,
- 2008 and it minimizes public involvement.
- 2009 One reason Interior processes permits quickly is that it
- 2010 exempts the overwhelming majority of drilling operations from
- 2011 any detail air quality analysis or pollution control
- 2012 requirements. In addition, their process does not allow for
- 2013 any public comment on exploration plans which are where the
- 2014 specific air pollution impacts of a project would be
- 2015 identified and addressed.
- 2016 In 1990, a bipartisan group of Congressmen agreed that
- 2017 the Interior approach was not sufficient to protect air
- 2018 quality in California from offshore drilling operations.
- 2019 That is why Congress moved the permitting authority from
- 2020 Interior to EPA for all offshore areas except the Western and
- 2021 Central Gulf. We need to provide EPA with enough time to
- 2022 ensure that the permit is legally defensible and technically
- 2023 sound. The phrase, haste makes waste, applies here as
- 2024 cutting corners on the permit process will make the permit
- 2025 more vulnerable to challenge in court.
- 2026 My amendment is straightforward. It allows the
- 2027 administrator to provide additional 30-day extensions if the
- 2028 administrator determines that such time is necessary to
- 2029 ensure participation by the States and other stakeholders or
- 2030 to meet the requirements of the law. It makes no sense to

- 2031 set EPA up to fail by setting an unrealistic timeline through
- 2032 these highly-technical and controversial permits.
- 2033 I urge my colleagues to support this commonsense
- 2034 amendment, and I yield back the balance of time.
- 2035 The {Chairman.} The gentlelady yields back.
- The gentleman from Colorado.
- 2037 Mr. {Gardner.} Thank you, Mr. Chairman, and on the
- 2038 matter of highly complex and technical issues, it is
- 2039 important to note that the EPA's regional administrator
- 2040 issued three permits to Shell in approximately 6 months or
- 2041 less. All three of these permits included public notice and
- 2042 comment and in some of the cases review of new air modeling
- 2043 techniques making these permit issues particularly complex.
- 2044 So they have done it within 6 months or less already.
- The 30-day extension, it is important to look at how the
- 2046 wording of the amendment is actually spelled out. There is
- 2047 the addition of the S on the word extension, making it
- 2048 plural, 30-day extensions. This could go on for ad
- 2049 infinitum. I mean, this is a constant ping pong that you
- 2050 could move from EPA to the EAB, back to the EPA, to the EAB.
- 2051 We have seen it happen already for 5, over 5 years with the
- 2052 Shell process.
- 2053 This--the process as it stands today already allows for
- 2054 comment on the NEPA permitting issues. It allows for four

- 2055 additional comment periods in the National Environmental
- 2056 Policy Act issues and one on the Clean Air Act Permit itself.
- 2057 So there are a total of five comment periods already built
- 2058 into this. The fact that they have done it in 6 months or
- 2059 less already, this is an issue of national importance for a
- 2060 time-sensitive exploration process that takes between 30 and
- 2061 45 days.
- 2062 Again, I think this would add so much time to the--it
- 2063 might even make it worse than it is today, the 5 years delay.
- 2064 And with that I yield back my time. I urge a no vote on this
- 2065 amendment and give back my time.
- The {Chairman.} The gentleman yields back.
- 2067 Are there other members that wish--the gentlelady from
- 2068 Illinois.
- 2069 Ms. {Schakowsky.} Thank you. I wanted to speak in
- 2070 support of my colleague's amendment. This amendment would
- 2071 address a key problem in the bill. The bill would require
- 2072 EPA and the State permitting authorities to rush, in some
- 2073 cases, not all, but to rush the permitting process to meet an
- 2074 arbitrary deadline.
- The EPA testified that the 6-month timeline can be
- 2076 unrealistic given the agency's commitment to reviewing each
- 2077 permit on its technical merits and ensuring participation by
- 2078 all relevant stakeholders. The EPA could not say definitely

2079 what the ideal timeframe would be, but the agency is certain

2080 that 6 months just may not be enough time to evaluate to an

2081 application for a major new source of air pollution.

2082 The EPA also testified that rushing permit decisions

2083 will increase the likelihood that the agency will issue

2084 permits that will not hold up in court. Then the EPA has to

2085 start from scratch, and that seems counterproductive given

2086 the majority's focus on ensuring expedited review of air

2087 permits for offshore sources.

2088 Alternatively, the EPA could be forced to deny permits 2089 where there simply isn't enough time to work with the 2090 applicants and develop something that meets the Clean Air Act 2091 requirements, which is clearly not where the majority wants 2092 to go. In that case the applicant has to start over from the 2093 beginning or win a lawsuit in the Court of Appeals and then 2094 wait for the EPA to finalize and issue a permit. There is 2095 just no way that is going to speed up the process.

2096 So the better approach would be to ensure that the EPA
2097 or the States have the time needed to do it right in the
2098 first place. The amendment would allow the administrator to
2099 provide the additional 30-day extensions if she determines
2100 that such time is necessary to ensure participation by the
2101 States and other stakeholders, and I urge my colleagues to
2102 support this amendment.

- 2103 I yield back.
- 2104 The {Chairman.} The gentlelady yields back.
- 2105 Are there other members wishing to speak?
- The gentleman from Illinois.
- 2107 Mr. {Shimkus.} Thank you, Mr. Chairman, and just to
- 2108 highlight, this whole title one, title two, stationary
- 2109 sources, mobile sources, that is all part of this debate. I

- 2110 mean, that is why we are here. Congress gave EPA the
- 2111 authority to regulate only new engines and new vessels, but
- 2112 the language of the amendment isn't so constrained. So in
- 2113 essence old vessels could be thrown into this process.
- 2114 The amendment thus violates the scheme that Congress
- 2115 laid out in the Clean Air Act for stationary sources and
- 2116 mobile sources. The--and I yield back my time.
- The {Chairman.} The gentleman yields back.
- The gentleman from Texas, Mr. Green.
- 2119 Mr. {Green.} Mr. Chairman, I reluctantly oppose the
- 2120 amendment, one, because it is not just one 30-day extension.
- 2121 It could be extensions after extension after extension. We
- 2122 would still be back to where we are now. And there is
- 2123 opportunity, the public has the opportunity to participate in
- 2124 four additional comment periods in the National Environmental
- 2125 Act Policy Act associated with Outer Continental Shelf sales,
- 2126 lease sales and the exploration permit. Together that is

- 2127 five opportunities for public comment also embedded in the
- 2128 process, all of which Ms. McCarthy confirmed when she
- 2129 testified at the hearing on the bill.
- 2130 The State of Alaska commented and testified that the
- 2131 current process resulted in no air permit over 5 years is
- 2132 unworkable and asked Congress for policy direction to EPA
- 2133 consistent with this bill. That is why this amendment is
- 2134 something that we shouldn't consider because it just
- 2135 continues current law where we will just have extension after
- 2136 extension without really making a decision on a permit.
- 2137 And I would be glad to yield back my time.
- The {Chairman.} The gentleman yields back.
- 2139 The gentlelady from California, Ms. Eshoo.
- 2140 Ms. {Eshoo.} Thank you, Mr. Chairman. I support the
- 2141 amendment, and I can't help but think of, I mean, we do
- 2142 things incrementally obviously, so so far we have passed part
- 2143 of the bill that says the people cannot go into their own
- 2144 State courts, they have to drag themselves to Washington, DC,
- 2145 we have a new paradigm here that centralized government has
- 2146 really trumped anything that is local or State. California
- 2147 in plain English is getting screwed in this bill, and we
- 2148 Californians know that, we know what has worked in
- 2149 California, but that, even though we are one-tenths of the
- 2150 United States, pay no heed to that State, and now the

- 2151 Republicans are arguing that we don't need to provide for
- 2152 public comment on Clean Air Act permits to the oil industries
- 2153 offshore activities.
- 2154 Mr. {Gardner.} Will the gentlelady yield?
- 2155 Ms. {Eshoo.} No. I am not ready to yield yet. They
- 2156 are arguing that because there are opportunities to comment
- 2157 when OCS shelf lands at least for oil production, the public
- 2158 doesn't need to be able to comment on any of the specific
- 2159 projects. There is a problem with this, and I think that it
- 2160 is really misguided.
- 2161 Offshore drilling operations are major industrial
- 2162 sources of pollution. For example, Shell estimated that its
- 2163 proposed drilling operations in the Beaufort Sea would emit
- 2164 almost 1,400 tons per year of nitrogen oxides. How would you
- 2165 and your families like to be inhaling that? How is that?
- 2166 Take that back to your constituents. I don't think they
- 2167 would consider it a gift.
- These emissions, this emissions rate is roughly
- 2169 equivalent to that of a new state-of-the-art petroleum
- 2170 refinery processing 400,000 barrels of crude oil per day.
- 2171 When the Department of Interior prepares a 5-year plan, it
- 2172 does prepare and EIS, and the public can comment on it, but
- 2173 these plans, and I don't know if anyone has ever looked at
- 2174 them, are so general and sweeping that it is impossible for

- 2175 anyone to understand what a specific project would entail.
- 2176 And that is why it is so important to give the public the
- 2177 opportunity to comment on the specifics.
- 2178 It is also impossible to model the impacts of a specific
- 2179 project based on these general statements. The public can
- 2180 comment on multiple lease sales and specific lease sales. I
- 2181 have done that in the past as a private citizen, but these
- 2182 are also highly-generalized documents that provide no details
- 2183 on any specific drilling operation.
- 2184 When a company develops an exploration plan, you can
- 2185 begin to see the specific projects that they are proposing to
- 2186 undertake. Unfortunately, the exploration plan is not
- 2187 subject to public comment, and when the oil company gets its
- 2188 permit to drill, even more specific and relevant information
- 2189 becomes available.
- 2190 However, the permit to drill is also not subject to
- 2191 public comment. Why are we afraid of public comment? Why do
- 2192 we want to take the public out of this? What is it that you
- 2193 are feeling so badly about with Shell that you want to knock
- 2194 out the opportunity for your constituents and mine to
- 2195 comment? The permit under the Clean Air Act is the one
- 2196 opportunity for the public to comment when the details of the
- 2197 drilling operation are finally known, and the legislation we
- 2198 are considering today would limit that opportunity for public

- 2199 comment.
- 2200 I don't think there is anything, anything that trumps
- 2201 the public interest. That is what we are here for. That is
- 2202 what we are here for and--
- 2203 Mr. {Gardner.} Will the gentlelady yield?
- 2204 Ms. {Eshoo.} --this is really an unfortunate thing that
- 2205 is in the bill, and I don't know how anyone goes home and
- 2206 says, guess what I did for you. I knocked you out of the
- 2207 process to comment, and this is, you know, it seems like a
- 2208 small thing. It is a big thing. Why not allow people to do
- 2209 that? Why don't you just rip away the entire process? Why
- 2210 don't you just pull the Clean Air Act and everything that
- 2211 goes with it and the EPA? Just do one bill and kill it all.
- 2212 Kill it all. That will, I think, is your ultimate goal.
- 2213 Instead we are going slash by slash, limiting the
- 2214 public, making people drag to Washington, DC, in order to go
- 2215 to a centralized court instead of being able to remain in
- 2216 their States.
- 2217 So this is not a good bill, and I think it is an insult
- 2218 to people across the country, not just Californians but the
- 2219 average citizen across the country, and I am really concerned
- 2220 about it. I think it is bad legislation, and I yield back.
- The {Chairman.} The gentlelady's time has expired.
- The gentleman from Texas, Dr. Burgess.

- 2223 Dr. {Burgess.} Thank you, Mr. Chairman. I would like
- 2224 to yield to the gentleman from Colorado.
- 2225 Mr. {Gardner.} Thank you for--the gentleman from Texas
- 2226 for yielding, and again, what this legislation presents is an
- 2227 opportunity for us to pursue what we ought to be pursuing for
- 2228 every single one of our constituents, and that is the
- 2229 opportunity to get a job, to find a job that they might
- 2230 otherwise not have without legislation like this, to pursue
- 2231 energy security, and to relieve, to start addressing the
- 2232 price of gasoline at the pump.
- 2233 That is what I am going to go home and tell my
- 2234 constituents that this legislation is about. The fact that
- 2235 this Congress is serious, when we have people coming to our
- 2236 town meetings, telling us that they don't have a job, that
- 2237 they are paying \$50, \$60 or more every time they fill up with
- 2238 a tank of gas, and they can't afford it, they can't afford to
- 2239 commute to their work, they are struggling to pay their bills
- 2240 at the same time. A million barrels of oil a day, 50,000
- 2241 jobs from this one piece of activity in the Beaufort and
- 2242 Chukchi Sea. Fifty thousand jobs.
- I have a feeling is we modified the bill to include 30-
- 2244 day extensions, 45-day extensions, 60-day extensions, we
- 2245 would still have the same vote. It would still be 13 or 15
- 2246 to 33 or 34 people still voting no.

- The EAB is in Washington, DC. They wear robes. It is
- 2248 litigation. It is centralized in the EPA but never
- 2249 authorized by Congress. Purely a regulatory administrative
- 2250 construct that is now being used to block American-made
- 2251 energy.
- The other night I was listening to debate on the House
- 2253 Floor, and they were talking about make it in America. Make
- 2254 it in America. Well, you know what? We need to make it in
- 2255 America. We need jobs in America. You know what else we
- 2256 need to make it in America? We need affordable energy
- 2257 prices. We need to have a policy that actually allows us to
- 2258 achieve energy security in the United States, but time and
- 2259 time again I continue to hear road blocks are needed. Let's
- 2260 empower people behind desks in the bureaucracies, the
- 2261 faceless bureaucracy of Washington to deny businesses the
- 2262 ability to achieve energy security, to create jobs.
- 2263 What we are doing with this legislation is creating an
- 2264 exploratory permit process that allows to achieve our
- 2265 national priority. That is what this legislation is about.
- 2266 This legislation is about creating opportunity for the
- 2267 American people, and I yield back my time.
- 2268 Mr. {Shimkus.} Will the gentleman yield?
- 2269 Dr. {Burgess.} Reclaiming my time, would the gentleman
- 2270 from Colorado answer a question for me?

- 2271 Mr. {Gardner.} Yes, sir.
- 2272 Dr. {Burgess.} Now, we had a lot of hearings on this
- 2273 issue. We brought in a lot of stakeholders. The State of
- 2274 Alaska actually discussed this pending legislation, did they
- 2275 not?
- 2276 Mr. {Gardner.} They did. They certainly did in support
- 2277 of the legislation.
- 2278 Dr. {Burgess.} And it would be my contention that we
- 2279 ought to give the wishes of the State that is involved at
- 2280 least some consideration as we go through this process.
- 2281 Would that not be a reasonable assumption?
- 2282 Mr. {Gardner.} I think it is a reasonable assumption
- 2283 and a reasonable assumption that to take 5 years to issue a
- 2284 permit is simply unacceptable.
- 2285 Mr. {Shimkus.} Would the gentleman yield on that point?
- 2286 Dr. {Burgess.} I would be happy to yield to the
- 2287 gentleman from Illinois.
- 2288 Mr. {Shimkus.} The other thing that was brought forward
- 2289 in our testimony was the Trans-Alaskan Pipeline, which is at
- 2290 33 percent capacity. If we don't find more supply that
- 2291 pipeline can no longer operate, and if it no longer operates,
- 2292 that pipeline has to be disassembled. Everyone who is here
- 2293 testifying, even though it was in opposition to this
- 2294 legislation, said we do not want the pipeline closed.

- 2295 So this is a major, major part of our whole energy
- 2296 strategy and policy and don't ever, ever underestimate the
- 2297 amount of jobs that are created in the fossil fuel industry.
- 2298 I am attacked for it all the time. I will stand solidly on
- 2299 the fact that the fossil fuel industry in this country
- 2300 creates thousands of high-paying, good-quality jobs with
- 2301 great healthcare benefits, and for this Administration and
- 2302 for my friends on the left who want to just dry the fossil
- 2303 fuel industry into history, they are killing the goose that
- 2304 has laid the golden egg for this country.
- 2305 Dr. {Burgess.} I would like to reclaim my time and
- 2306 yield the balance to Mr. Whitfield of Kentucky.
- 2307 Mr. {Whitfield.} I would like to just remind everyone
- 2308 that this, that the Gardner bill applies only to temporary
- 2309 exploratory permits, 30, 45 days, and even for that the
- 2310 public, which we all want to participate in hearings on this,
- 2311 have five opportunities to submit their testimony. So there
- 2312 is ample opportunity for public input, and I yield back.
- 2313 Dr. {Burgess.} And I yield back the balance of my time.
- The {Chairman.} The gentleman from Texas, Mr. Gonzalez.
- 2315 Mr. {Gonzalez.} Thank you very much, Mr. Chairman. I
- 2316 am going to be really brief.
- 2317 As we continue with this debate, first understand that I
- 2318 intend on voting yes on this bill, yet I think we have had

- 2319 some very reasonable amendments that have been voted down,
- 2320 and I understand we were in the majority. To be honest with
- 2321 you we did it, too, once in awhile, not as often, but it
- happens.
- 2323 But one thing that I caution my dear friends on the
- 2324 other side of the aisle, and even my colleagues on the
- 2325 Democratic side, I do believe we can create jobs. I do
- 2326 believe in independence from foreign sources of oil, but I
- 2327 don't believe anything that we are doing here today is going
- 2328 to reduce the price of a gallon of gasoline, and that is what
- 2329 the American people really are focused on, and we keep
- 2330 telling them that is what we are going to do by producing
- 2331 more oil domestically, which I am for by the way for many
- 2332 other reasons.
- 2333 But we have had testimony on the Senate from the
- 2334 president of one of the oil companies which we have been
- 2335 discussing, and he said simply stated, oil is a global
- 2336 commodity. Oil companies are price takers, not makers, and
- 2337 the recent stories about oil speculation, therein lies the
- 2338 problem, and I think we ought to get to work on that if we
- 2339 really are intending on lowering the price of a gallon of
- 2340 gasoline to the consumer.
- 2341 So let us stay focused on what is the real issue here
- 2342 today. Let us not make overblown promises to the American

- 2343 public that we cannot keep, not through this piece of
- 2344 legislation, yet I think there are some good reasons to
- 2345 support my colleague from Houston, Mr. Green, on this bill.
- 2346 But I am just saying can we just stop saying we are
- 2347 going to lower the price of gasoline unless there is someone
- 2348 on the other side of the aisle that wants to rebut, refute--
- 2349 Mr. {Inslee.} Will the gentleman yield?
- 2350 Mr. {Gonzalez.} --the president of one of the largest
- 2351 oil companies in America stated under oath over in the
- 2352 Senate, and I yield back the balance of my time.
- 2353 The {Chairman.} The gentleman yields back. Are there
- other members wishing to speak on the matter?
- 2355 Mr.--no, I am sorry. Mr. Inslee was first.
- 2356 Mr. {Inslee.} The frustrating thing about this bill is
- 2357 that it just won't address energy prices. No matter what we
- 2358 do we just don't have enough oil underneath our ground to
- 2359 make a difference if we consume 25 percent of the world's
- 2360 oil, and we have only got 3 tops, 4 percent. We are not
- 2361 going to solve this problem, but I just want to share some
- 2362 really good news that this Congress could do something about.
- 2363 Yesterday the Chair of the Research Division for General
- 2364 Electric said that he believes that within 5 years solar
- 2365 energy, residential solar energy will be cost competitive in
- 2366 the average United States household within 5 years. Now,

- 2367 maybe it will end up being 8, maybe it will end up being 10,
- 2368 but instead of focusing on things that could actually produce
- 2369 energy and reduce the cost of gasoline by producing energy,
- 2370 the only thing we are focusing on is just drilling. And my
- 2371 concern about the policy and my friends across the aisle is
- 2372 it is not an above all. It is just a below all. It is
- 2373 whatever below our feet is the only thing we are
- 2374 concentrating on. It is the only thing we are doing. Your
- 2375 budgets are slashing the renewable energy budget, you are
- 2376 slashing the efficiency budget, things that actually could
- 2377 produce energy for us to reduce the price of gasoline.
- 2378 So there is three things we can do, two of them would
- 2379 have an impact at least long term on oil, one will have no
- 2380 impact, but that is the one we are doing, and it is just
- 2381 grossly disappointing when we have got brilliant people like
- 2382 at GE doing this great work, but we are not helping them at
- 2383 all. In fact, we are going backwards on this policy.
- 2384 And I will yield back.
- The {Chairman.} The gentleman from Massachusetts.
- 2386 Mr. {Markey.} Thank you, Mr. Chairman, and you know,
- 2387 this is just a further extension of the Republican objective
- 2388 not of advancing an agenda of all of the above but really it
- 2389 is an agenda of oil above all. So we have been waiting on
- 2390 this committee for you to bring out your wind and solar and

- 2391 biomass and geothermal and plug-in hybrid and all electric
- 2392 vehicle strategy here. You know, we have been waiting month
- 2393 after month after month.
- What we keep getting from you, though, is your oil above
- 2395 all strategy. Okay. It is not balanced. It doesn't have a
- 2396 strategy that is, as Mr. Inslee is saying, deploying all of
- 2397 the weapons that we need in order to be successful.
- Here is what the Republicans have done so far this year.
- 2399 Zeroed out, zeroed out the Loan Guarantee Program for the
- 2400 wind and solar energy industry. The Loan Guarantee Program.
- 2401 They have kept in \$20 billion for nuclear, but they have left
- 2402 out the \$20 billion that was in the budget for wind and
- 2403 solar.
- 2404 What else have they done? They have kept in the \$40
- 2405 billion in tax breaks for the oil and gas industry over the
- 2406 next 10 years, but they have slashed the Clean Energy Budget
- 2407 by 70 percent. That is the Wind and Solar Research Project.
- 2408 They slashed that budget. Okay.
- 2409 What else have they done? Well, the Bureau of Land
- 2410 Management is trying to put together the personnel so that we
- 2411 can deploy 20 to 30,000 megawatts of wind and solar on public
- 2412 lands. They have cut that budget by \$4 billion over in the
- 2413 Department of Interior.
- 2414 What has this committee done? Well, this committee has

- 2415 passed a bill which ties the hands of the EPA to increase the
- 2416 fuel economy standards for the vehicles we drive, for the
- 2417 boats, the planes, the trains, where we put the oil that we
- 2418 consume. We put 70 percent of the oil that we consume in
- 2419 America into gasoline tanks. Okay.
- 2420 So if you tie the hands and you prohibit the EPA from
- 2421 actually improving the efficiency of these vehicles, then, of
- 2422 course, you need more and more oil, of course you have to
- 2423 compromise the environment, of course you have to short
- 2424 circuit the public health and environmental protections.
- 2425 That is your agenda. It is oil above all, and why do we need
- 2426 more oil? Because you guys don't have an agenda. It is oil
- 2427 above all--
- 2428 Mr. {Shimkus.} Would my colleague just for one second?
- 2429 Mr. {Markey.} I will be glad to. Sure.
- 2430 Mr. {Shimkus.} You are forgetting coal.
- 2431 Mr. {Markey.} And coal.
- 2432 Mr. {Shimkus.} I want to make sure that you bring coal
- 2433 into this debate since it creates a lot of jobs--
- 2434 Mr. {Markey.} And I want to bring coal--
- 2435 Mr. {Shimkus.} --and lowers energy prices.
- 2436 Mr. {Markey.} --into the debate. In the Waxman-Markey
- 2437 bill that we passed out of this committee 2 years ago we put
- 2438 in \$60 billion for clean coal technologies, for carbon

- 2439 capture and sequestration. We did that. We had--we didn't
- 2440 have a renewables above all agenda. We put in the \$60
- 2441 billion for coal, for carbon capture and sequestration.
- 2442 Sixty billion dollars. Okay.
- 2443 But what we have when you guys get control is we have
- 2444 this fossil fuel only approach that ignores, as Mr. Inslee is
- 2445 saying, these incredible breakthroughs where, you know, the
- 2446 head of General Electric, okay, is saying that we are going
- 2447 to have a breakthrough that could lead to upwards of 10,000
- 2448 megawatts of solar per year being installed by the year 2015,
- 2449 in our country. Last year we had 10,000 new megawatts of
- 2450 wind installed in the country.
- 2451 What are you guys doing? You are squeezing out the Loan
- 2452 Guarantee, squeezing out the tax breaks for that industry but
- 2453 protecting with your life the tax breaks for oil executives
- 2454 which are the last industry in America who need any tax
- 2455 breaks in the year 2011. Okay.
- 2456 So it is all upside down, and this is just step, you
- 2457 know, nine, and I am sure there is ten, 11, 12, 13, 14 that
- 2458 you are going to have for these industries that don't need
- 2459 help, but the one help, and I will tell you the one thing
- 2460 that I think that--and this is where history is going to
- 2461 really judge you very poorly. We don't mind having a race.
- 2462 Let's have a race of these energy sources, but the more that

- 2463 you keep all of the subsidies for the energy sources you love
- 2464 on the books and kill the other ones, then we are going to be
- 2465 upset over here, because we know we are going to win.
- 2466 General Electric says we are going to win.
- 2467 Mr. {Shimkus.} Will the gentleman yield?
- 2468 Mr. {Markey.} And all electric vehicles are on the
- 2469 move. Half of all the vehicles which Chrysler sold in the
- 2470 first quarter of 2011, averaged more than 35 miles per
- 2471 gallon, okay, and that is all as a result of the 2007,
- 2472 Increased Energy Efficiency Law which we passed out of this
- 2473 Committee.
- 2474 So all I am asking for you guys to be is just a little
- 2475 bit consistent, which is not going to happen here today,
- 2476 understand why we get perturbed on our side when further
- 2477 truncating of health and environment laws seem to be
- 2478 necessitated because of your inability to realize, okay, that
- 2479 we are a technological giant in the United States. That is
- 2480 our greatest strength, and you just keep sucking the
- 2481 lifeblood out of these industries that are on the move, and
- 2482 corporate America and the venture capital industry is putting
- 2483 their money behind.
- 2484 Twenty-eight thousand new megawatts of wind over the
- 2485 last 5 years in America, and all the electricity for New
- 2486 England, six States, is 30,000 megawatts. Okay. So it is on

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2487 the move, but you guys can kill it if you kill those tax
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- 2488 breaks, kill the Loan Guarantee Programs, and I know you are
- 2489 committed to doing it, but I am just telling you you are on
- 2490 the wrong side of history.
- 2491 The {Chairman.} The gentleman's time has expired.
- 2492 Are there other members wishing to speak on the
- 2493 amendment?
- Seeing none, the vote is on the amendment. All those in
- 2495 favor, say aye. All those opposed, say no. The no's appear
- 2496 to have it. A roll call is requested. The clerk will call
- 2497 the roll.
- 2498 The {Clerk.} Mr. Barton?
- [No response.]
- 2500 The {Clerk.} Mr. Stearns?
- [No response].
- The {Clerk.} Mr. Whitfield?
- 2503 Mr. {Whitfield.} No.
- The {Clerk.} Mr. Whitfield, nay.
- 2505 Mr. Shimkus?
- 2506 Mr. {Shimkus.} No.
- 2507 The {Clerk.} Mr. Shimkus, nay.
- 2508 Mr. Pitts?
- 2509 Mr. {Pitts.} No.
- The {Clerk.} Mr. Pitts, nay.

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2511
           Mrs. Bono Mack?
2512
           Mrs. {Bono Mack.} No.
2513
           The {Clerk.} Mrs. Bono Mack, nay.
2514
           Mr. Walden?
2515
           Mr. {Walden.} No.
           The {Clerk.} Mr. Walden, nay.
2516
2517
           Mr. Terry?
2518
           Mr. {Terry.} No.
2519
           The {Clerk.} Mr. Terry, nay.
           Mr. Rogers?
2520
           Mr. {Rogers.} No.
2521
           The {Clerk.} Mr. Rogers, nay.
2522
2523
           Mrs. Myrick?
2524
           [No response.]
2525
           The {Clerk.} Mr. Sullivan?
2526
           Mr. {Sullivan.} No.
2527
           The {Clerk.} Mr. Sullivan, nay.
2528
           Mr. Murphy?
           [No response.]
2529
2530
           The {Clerk.} Mr. Burgess?
2531
           Dr. {Burgess.} No.
           The {Clerk.} Mr. Burgess, nay.
2532
           Mrs. Blackburn?
2533
2534
           [No response.]
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2535
           The {Clerk.} Mr. Bilbray?
2536
          Mr. {Bilbray.} No.
2537
           The {Clerk.} Mr. Bilbray, nay.
2538
          Mr. Bass?
2539
           Mr. {Bass.} No.
           The {Clerk.} Mr. Bass, nay.
2540
2541
          Mr. Gingrey?
2542
           [No response.]
2543
           The {Clerk.} Mr. Scalise?
2544
          Mr. {Scalise.} No.
           The {Clerk.} Mr. Scalise, nay.
2545
2546
          Mr. Latta?
2547
          Mr. {Latta.} Nay.
2548
           The {Clerk.} Mr. Latta, nay.
2549
          Mrs. McMorris Rodgers?
2550
          Mrs. {McMorris Rodgers.} No.
2551
           The {Clerk.} Mrs. McMorris Rodgers, nay.
2552
          Mr. Harper?
2553
          Mr. {Harper.} Nay.
2554
           The {Clerk.} Mr. Harper, nay.
2555
          Mr. Lance?
2556
          Mr. {Lance.} No.
           The {Clerk.} Mr. Lance, nay.
2557
2558
          Mr. Cassidy?
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2559
          Dr. {Cassidy.} No.
          The {Clerk.} Mr. Cassidy, nay.
2560
2561
           Mr. Guthrie?
2562
          Mr. {Guthrie.} No.
2563
           The {Clerk.} Mr. Guthrie, nay.
          Mr. Olson?
2564
          Mr. {Olson.} No.
2565
           The {Clerk.} Mr. Olson, nay.
2566
2567
          Mr. McKinley?
2568
          Mr. {McKinley.} No.
          The {Clerk.} Mr. McKinley, nay.
2569
2570
          Mr. Gardner?
2571
          Mr. {Gardner.} No.
2572
           The {Clerk.} Mr. Gardner, nay.
2573
          Mr. Pompeo?
2574
          Mr. {Pompeo.} No.
2575
           The {Clerk.} Mr. Pompeo, nay.
2576
          Mr. Kinzinger?
          Mr. {Kinzinger.} No.
2577
2578
           The {Clerk.} Mr. Kinzinger, nay.
2579
          Mr. Griffith?
2580
          Mr. {Griffith.} Nay.
           The {Clerk.} Mr. Griffith, nay.
2581
2582
          Mr. Waxman?
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2583
           Mr. {Waxman.} Aye.
2584
           The {Clerk.} Mr. Waxman, aye.
2585
           Mr. Dingell?
2586
           [No response.]
           The {Clerk.} Mr. Markey?
2587
           Mr. {Markey.} Aye.
2588
           The {Clerk.} Mr. Markey, aye.
2589
2590
           Mr. Towns?
2591
           [No response.]
2592
           The {Clerk.} Mr. Pallone?
           Mr. {Pallone.} Aye.
2593
2594
           The {Clerk.} Mr. Pallone, aye.
2595
           Mr. Rush?
2596
           [No response.]
2597
           The {Clerk.} Ms. Eshoo?
2598
           Ms. {Eshoo.} Aye.
2599
           The {Clerk.} Ms. Eshoo, aye.
2600
           Mr. Engel?
2601
           [No response.]
           The {Clerk.} Mr. Green?
2602
2603
           Mr. {Green.} No.
2604
           The {Clerk.} Mr. Green, nay.
          Ms. DeGette?
2605
2606
           Ms. {DeGette.} Aye.
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2607
           The {Clerk.} Ms. DeGette, aye.
2608
           Mrs. Capps?
           Mrs. {Capps.} Aye.
2609
2610
           The {Clerk.} Mrs. Capps, aye.
2611
           Mr. Doyle?
2612
           Mr. {Doyle.} Yes.
           The {Clerk.} Mr. Doyle, aye.
2613
2614
           Ms. Schakowsky?
2615
           Ms. {Schakowsky.} Yes.
2616
           The {Clerk.} Ms. Schakowsky, aye.
2617
           Mr. Gonzalez?
2618
           Mr. {Gonzalez.} Aye.
2619
           The {Clerk.} Mr. Gonzalez, aye.
2620
           Mr. Inslee?
2621
           Mr. {Inslee.} Aye.
2622
           The {Clerk.} Mr. Inslee, aye.
2623
           Ms. Baldwin?
           Ms. {Baldwin.} Aye.
2624
2625
           The {Clerk.} Ms. Baldwin, aye.
2626
           Mr. Ross?
2627
           [No response.]
           The {Clerk.} Mr. Weiner?
2628
           Mr. {Weiner.} Aye.
2629
2630
           The {Clerk.} Mr. Weiner, aye.
```

```
2631
           Mr. Matheson?
2632
           Mr. {Matheson.} No.
2633
           The {Clerk.} Mr. Matheson, nay.
2634
           Mr. Butterfield?
2635
           Mr. {Butterfield.} Aye.
2636
           The {Clerk.} Mr. Butterfield, aye.
2637
           Mr. Barrow?
2638
           Mr. {Barrow.} Votes no.
2639
           The {Clerk.} Mr. Barrow, nay.
           Ms. Matsui?
2640
2641
           Ms. {Matsui.} Aye.
2642
           The {Clerk.} Ms. Matsui, aye.
2643
           Ms. Christensen?
2644
        [No response.]
2645
           The {Clerk.} Mr. Upton?
2646
          Mr. {Upton.} Votes no.
2647
           The {Clerk.} Mr. Upton, nay.
           The {Chairman.} Are there members wishing to cast a
2648
2649
     vote?
2650
           Mr. Barton?
2651
           Mr. {Barton.} No.
           The {Clerk.} Mr. Barton, nay.
2652
           The {Chairman.} Mr. Dingell?
2653
2654
           Mr. {Dingell.} Votes aye.
```

```
2655
           The {Clerk.} Mr. Dingell, aye.
           The {Chairman.} Mr. Stearns?
2656
2657
           Mr. {Stearns.} No.
           The {Clerk.} Mr. Stearns, nay.
2658
2659
           The {Chairman.} Mr. Ross?
          Mr. {Ross.} No.
2660
           The {Clerk.} Mr. Ross, nay.
2661
2662
           The {Chairman.} Other members wishing to cast a vote?
2663
      Seeing none--oh, Mr. Towns.
2664
          Mr. {Towns.} Aye.
2665
           The {Clerk.} Mr. Towns, aye.
           The {Chairman.} Other members? Seeing none, the clerk
2666
     will report the tally.
2667
2668
           The {Clerk.} Mr. Chairman, on that there were 16 ayes,
2669
      31 nays.
2670
           The {Chairman.} Sixteen ayes, 31 nays, the amendment is
2671
     not agreed to.
2672
           Are there other members wishing to offer--Mr. Markey.
2673
           Mr. {Markey.} I have an amendment at the desk, 04.
2674
           The {Chairman.} 04. The clerk will report the title.
           The {Clerk.} An amendment offered by Mr. Markey of
2675
2676
     Massachusetts.
2677
           [The amendment follows:]
```

2678 ************ INSERT 5 **********

The {Chairman.} The amendment will be considered as read. The clerk or the staff will distribute the amendment, and the gentleman is recognized for 5 minutes in support of his amendment.

2683 Mr. {Markey.} Thank you, Mr. Chairman.

2684 Now, we know that the underlying legislation represents 2685 another attempt by the Republicans to gut the Clean Air Act, 2686 but after Shell spent years changing its mind about how it 2687 wanted to drill, what ship it wanted to use, and even which 2688 Arctic sea it planned to drill in, one of the air permits it 2689 was granted by EPA was rejected by EPA's Environmental 2690 Appeals Board after it was challenged. In a response Shell 2691 has apparently decided to try to legislate its way around its 2692 problems.

2693 This legislation prevents EPA from requiring emissions reductions from all drilling support vessels from icebreakers 2694 2695 to the drilling ship itself as it moves towards the site as 2696 part of the air permitting process. What this means is that 2697 up to 98 percent of the total air emissions associated with 2698 Arctic OCS drilling could not be regulated by EPA under the 2699 drilling process, 98 percent of total air emissions can't be 2700 regulated.

2701 So the EPA has now informed Congressman Waxman that as

2702 part of its permit negotiations Shell has actually agreed to 2703 add technology to one of its icebreakers to reduce the 2704 icebreakers NOx emissions by 96 percent and particulate 2705 emissions by 82 percent. Shell has also agreed to use a 2706 cleaner burning of fuel than what would otherwise be required 2707 by law. Shell agreed to take these measures so that it could 2708 receive its permit from EPA, and the net affect of all the 2709 measures Shell has taken, agreed to take, will reduce the NOx 2710 emissions for the entire drilling project by 72 percent. 2711 But under this bill EPA would no longer have the ability 2712 to require or request measures such as these because the bill 2713 says that the EPA cannot require reductions in emissions from 2714 mobile sources using its stationary source, air-permitting 2715 authority. 2716 Now, several weeks ago Bob Meyers, who led EPA's air 2717 office during the Bush Administration, pointed out at the 2718 Energy and Power Subcommittee hearing that, in fact, EPA can 2719 regulate icebreakers and other support vessels under Title II 2720 of the Clean Air Act. He said that this is why these mobile 2721 source emissions could be exempted from being regulated as 2722 part of the stationary source air permitting process. 2723 It all sounds so reasonable. You can't be a carnivorous 2724 vegetarian. You can't be a little bit pregnant. You can't

actually have Salt Lake City nightlife. You can't be a

- 2726 congressional expert. They are all contradictions in terms.
- 2727 Okay. You can be one or the other, and you shouldn't be
- 2728 regulated as both a mobile source and a stationary source
- 2729 under the Clean Air Act.
- 2730 There is just one problem. Shell's air permit says that
- 2731 all of its icebreakers and other support vessels are foreign
- 2732 flags, so they can't be regulated under Title II of the Clean
- 2733 Air Act in the first place, and even if they were American
- 2734 vessels, they are all too old to have been subject to the
- 2735 most stringent Clean Air Act or international emissions
- 2736 requirements.
- 2737 So while the Republicans say that this bill just keeps
- 2738 the icebreakers and the icebreaker part of the Clean Air Act,
- 2739 the reality is that it effectively puts EPA's ability to
- 2740 reduce emissions from all of these sources on ice. My
- 2741 amendment simply follows up on Mr. Meyers' observation. It
- 2742 says that any air permit for OCS drilling can exempt the
- 2743 emissions from icebreakers or other oil drilling support
- 2744 vessels from regulation under the stationary source air
- 2745 permit parts of the Clean Air Act as long as those vessels
- 2746 meet the most stringent Title II Clean Air Act regulations
- 2747 that are in place.
- 2748 It is a simple amendment. It seems to me that it should
- 2749 be easily supported. You can't be saying you are neither

- 2750 escape any regulation at all. Pick one or the other. I am
- 2751 picking Title II of the Clean Air Act just to make sure that
- 2752 we don't further enhance the melting of the Arctic Ice Cap
- 2753 under the guise of saying that Shell, which is going to be up
- 2754 there contributing to this problem, should be exempt.
- 2755 I yield back the balance of my time.
- The {Chairman.} The gentleman from Kentucky.
- 2757 Mr. {Whitfield.} Yes. I would like to ask the general
- 2758 counsel some questions regarding the Markey amendment to help
- 2759 us better understand it.
- 2760 It is my understanding that this amendment would change
- 2761 the Clean Air Act. It is my understanding the Clean Air Act,
- 2762 first two titles, Title I is about stationary sources. Is
- 2763 that correct?
- 2764 {Counsel.} Yes.
- 2765 Mr. {Whitfield.} Title II is about mobile sources. Is
- 2766 that correct?
- 2767 {Counsel.} That is correct.
- 2768 Mr. {Whitfield.} EPA on stationary sources can regulate
- 2769 new construction. Is that correct?
- 2770 {Counsel.} Yes.
- 2771 Mr. {Whitfield.} And any reconstruction or major
- 2772 modification. Is that correct?
- 2773 {Counsel.} That is.

- 2774 Mr. {Whitfield.} On stationary sources EPA may regulate
- 2775 only new stationary sources. Is that correct? I mean mobile
- 2776 sources.
- 2777 {Counsel.} Oh.
- 2778 Mr. {Whitfield.} Mobile sources.
- 2779 {Counsel.} On mobile sources that is--in general that
- 2780 is the rule. Only new sources.
- 2781 Mr. {Whitfield.} Only new. But under this amendment he
- 2782 in effect would allow EPA to regulate mobile sources even
- 2783 though they were not new. Is that correct?
- 2784 {Counsel.} That would be the case if it was a vessel
- 2785 that didn't meet the most stringent vessels promulgated under
- 2786 Title II. Then it would be regulated as a stationary source.
- 2787 Mr. {Whitfield.} So it would be much more stringent
- 2788 than what the rule is today. Is that correct?
- 2789 {Counsel.} That is correct.
- 2790 Mr. {Whitfield.} It would require it to use best
- 2791 available control technology. Is that correct?
- 2792 {Counsel.} Yes. That is one of the requirements.
- 2793 Mr. {Whitfield.} So I know we are not trying to change
- 2794 in any way the way EPA regulates mobile sources or stationary
- 2795 sources, and yet this amendment precisely does that. Is that
- 2796 correct?
- 2797 {Counsel.} I think that is a correct legal conclusion.

- 2798 Mr. {Whitfield.} And then in addition to that the Coast
- 2799 Guard does have legal authority over these foreign flag
- 2800 vessels under treaties that we have with other countries. Is
- 2801 that correct?
- 2802 {Counsel.} That is correct.
- 2803 Mr. {Whitfield.} And this legislation, this amendment
- 2804 of Mr. Markey would even interfere with those treaty
- 2805 obligations. Is that correct?
- 2806 {Counsel.} Potentially because many of these vessels
- 2807 might not--in the same way that you can't regulate a power
- 2808 plant in China under the Clean Air Act--
- 2809 Mr. {Whitfield.} All right.
- 2810 {Counsel.} --you can't regulate foreign flag vessels
- 2811 that way. Yes.
- 2812 Mr. {Whitfield.} So here we are on our side of the
- 2813 aisle trying to defend the Clean Air Act from Mr. Markey's
- 2814 attacks, and so I would hope that we would all be opposed to
- 2815 his amendment.
- The {Chairman.} Does the gentleman yield back?
- 2817 Are there other members wishing--Mr. Waxman.
- 2818 Mr. {Waxman.} Mr. Chairman and my colleagues, I support
- 2819 the Markey amendment. The vessels that service or support
- 2820 the drilling operation make up the lion share of pollution.
- 2821 Shell has estimated that these support vessels including

- 2822 dirty icebreakers would comprise 96 percent of the emissions
- 2823 from its proposed operations in the Arctic.
- We have had two hearings on this bill and both hearings
- 2825 one of the majority's witnesses, Bob Meyers, testified that
- 2826 the solution is not to regulate these vessels as part of the
- 2827 offshore drilling operation but instead to rely on the mobile
- 2828 source program under Title II of the Clean Air Act. EPA told
- 2829 committee staff that it is, ``not accurate to say that in the
- 2830 absence of the OCS permitting process these vessels still
- 2831 would be regulated under the Clean Air Act.''
- One problem is that Title II regulations only apply to
- 2833 new vessels, and these large oceangoing vessels can be old
- 2834 and very dirty. For example, one of the icebreakers Shell
- 2835 has identified for its proposed Arctic Ocean drilling was
- 2836 built in 2000, before most emission standards for marine
- 2837 engines went into effect.
- 2838 Shell's recent actions demonstrate how the OCS
- 2839 permitting process can reduce pollution from these vessels
- 2840 and protect public health. During the permit process Shell
- 2841 agreed to add emission controls to one of its icebreakers,
- 2842 cutting harmful particulate pollution by 82 percent, but
- 2843 Title II doesn't require those controls, and if these vessels
- 2844 are exempted from any requirements under the permit,
- 2845 pollution reductions are unlikely.

- Right now this bill is a bait and switch. The majority
- 2847 says it exempts support vessels from permit requirements
- 2848 because they are subject to Title II, but Title II does
- 2849 nothing to control pollution from most support vessels. If
- 2850 we want to rely on Title II to control pollution from these
- 2851 mobile sources, then we need to make sure that Title II
- 2852 actually applies.
- That is why this amendment--that is what this amendment
- 2854 would do. It would ensure that the exemption from permitting
- 2855 requirements only applies to support vessels that actually
- 2856 meet updated Title II emissions standards.
- With respect to comments from counsel, Mr. Markey's
- 2858 amendment changes nothing in the current Clean Air Act. All
- 2859 it does is to limit the new exemption provided in the
- 2860 underlying bill. It says that new exemption only applies to
- 2861 certain vessels, those that are actually meeting updated
- 2862 Title II standards.
- I urge my colleagues to support this amendment.
- 2864 I would yield if somebody--
- The {Chairman.} The gentleman from--
- 2866 Mr. {Waxman.} Yes. Mr. Gardner. You want me to yield
- 2867 to you?
- 2868 Mr. {Gardner.} No. I will wait.
- 2869 Mr. {Waxman.} You are seeking your own time. Then I

- 2870 yield back my time.
- The {Chairman.} The gentleman from Texas, Mr. Barton.
- 2872 Mr. {Barton.} Thank you. I haven't really participated
- 2873 much in the debate today. It is -- I have listened to it, and
- 2874 I have watched it on television. I was down in my office,
- 2875 but I think this is a good amendment that just makes some
- 2876 basic comments on.
- In the time that Shell has been trying to get a permit
- 2878 to drill one well in Alaska, one well, 90 miles offshore,
- 2879 they have drilled 400 wells around the world in the last 5
- 2880 years. In the time that they have been waiting to get this
- 2881 permit to drill this one well, United States has used 30
- 2882 billion barrels of oil. Thirty billion.
- Now, this one well, if they get the permit, isn't going
- 2884 to produce that kind of oil, but it might produce as much
- 2885 with its sister wells in the field if it is fully developed,
- 2886 a million barrels a day, which is 365 million barrels a year,
- 2887 which might keep the Alaska Pipeline flowing.
- Now, while Shell has been trying to drill this one well,
- 2889 get the permit to drill this one well, the Russians are
- 2890 drilling in the Arctic Ocean in their territorial
- 2891 jurisdiction, the Norwegians are drilling in the Arctic Ocean
- 2892 in their territorial jurisdiction, international oil
- 2893 companies from around the world, especially with the

- 2894 Norwegians, are drilling or asking to drill, and we have not
- 2895 been able to get one permit to drill one well.
- Now, Mr. Markey and Mr. Waxman and Mrs. Eshoo, Mrs.
- 2897 Capps have all gone to the wall to try to protect the
- 2898 environment against the predatory practices allegedly of the
- 2899 support ships and that would support this one drilling
- 2900 platform. There is more pollution in one hour on freeway in
- 2901 Mr. Waxman's district than there is in 10 years up in the
- 2902 Arctic Ocean where this drilling platform. These icebreakers
- 2903 which primary purpose is to keep the commercial lanes
- 2904 flowing, open for commerce, maybe they are 30 years old,
- 2905 maybe they do need to be retrofitted, maybe that is a good
- 2906 thing, but you don't let the tail wag the dog.
- 2907 We need the energy that we think is under the Arctic
- 2908 Ocean in the territorial jurisdiction of the United States of
- 2909 America, and this three-page bill simply makes it possible to
- 2910 get a decision on a permit in a reasonable amount of time.
- 2911 That is all it does. That is all it does. And we are being
- 2912 subjected to this onslaught of feel-good amendments and in an
- 2913 unreal world maybe they have merit, but in the real world we
- 2914 are talking about a handful of drilling platforms at most, a
- 2915 handful of support ships, and almost no, well, in fact, I
- 2916 will say no negative environmental impact and negligible
- 2917 environmental impact that is even measurable.

- 2918 The Clean Air Act under Title II has existing authority
- 2919 that can regulate mobile sources if it is the will of the
- 2920 Congress and the EPA to do so. So we don't need this
- 2921 amendment, you know. We have got a three-page bill that is
- 2922 well-intentioned, it is commonsense, it is based on the
- 2923 premise that for 5 years existing EPA foot dragging and
- 2924 bureaucracy has passed the ball around so that an oil company
- 2925 has spent over a half a billion dollars and has yet to be
- 2926 able to get a permit to drill the well.
- We need to pass this bill, we need to move it to the
- 2928 Floor, you know, in conjunction with our friends in the
- 2929 Senate, maybe there is some minor modification that needs to
- 2930 be made, but if you just read the bill, it is only three
- 2931 pages long, there is absolutely nothing but commonsense about
- 2932 this, and at some point in time I hope my friends on the
- 2933 minority side will accept that premise and work with us to
- 2934 help produce energy that America needs.
- 2935 Again, 30 billion barrels of oil have been consumed in
- 2936 the United States since Shell asked for its first permit.
- 2937 With that I yield back, Mr. Chairman.
- 2938 The {Chairman.} Are there other members wishing to
- 2939 speak on this amendment?
- 2940 Seeing none the vote will be on the amendment. All
- 2941 those in favor of the Markey amendment, say aye. All those

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2942
     opposed, say no. The no's appear to have it. The no's--
2943
           {Voice.} Roll call.
2944
           The {Chairman.} A roll call is requested. The clerk
2945
     will call the roll.
2946
           The {Clerk.} Mr. Barton?
2947
          Mr. {Barton.} No.
           The {Clerk.} Mr. Barton, nay.
2948
2949
          Mr. Stearns?
2950
          Mr. {Stearns.} No.
           The {Clerk.} Mr. Stearns, nay.
2951
2952
          Mr. Whitfield?
2953
          Mr. {Whitfield.} No.
2954
           The {Clerk.} Mr. Whitfield, nay.
2955
          Mr. Shimkus?
2956
          Mr. {Shimkus.} No.
2957
           The {Clerk.} Mr. Shimkus, nay.
2958
          Mr. Pitts?
          Mr. {Pitts.} No.
2959
2960
           The {Clerk.} Mr. Pitts, nay.
2961
          Mrs. Bono Mack?
          Mrs. {Bono Mack.} No.
2962
2963
           The {Clerk.} Mrs. Bono Mack, nay.
          Mr. Walden?
2964
2965
          Mr. {Walden.} No.
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2966
           The {Clerk.} Mr. Walden, nay.
2967
           Mr. Terry?
2968
           Mr. {Terry.} No.
2969
           The {Clerk.} Mr. Terry, nay.
2970
           Mr. Rogers?
2971
           [No response.]
2972
           The {Clerk.} Mrs. Myrick?
2973
           [No response.]
2974
           The {Clerk.} Mr. Sullivan?
2975
           Mr. {Sullivan.} No.
           The {Clerk.} Mr. Sullivan, nay.
2976
2977
           Mr. Murphy?
2978
           [No response.]
2979
           The {Clerk.} Mr. Burgess?
2980
           Dr. {Burgess.} No.
2981
           The {Clerk.} Mr. Burgess, nay.
2982
           Mrs. Blackburn?
2983
           Mrs. {Blackburn.} Nay.
           The {Clerk.} Mrs. Blackburn, nay.
2984
2985
           Mr. Bilbray?
2986
           Mr. {Bilbray.} No.
2987
           The {Clerk.} Mr. Bilbray, nay.
           Mr. Bass?
2988
2989
           Mr. {Bass.} No.
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2990
           The {Clerk.} Mr. Bass, nay.
2991
           Mr. Gingrey?
2992
           [No response.]
2993
           The {Clerk.} Mr. Scalise?
2994
           Mr. {Scalise.} Nay.
2995
           The {Clerk.} Mr. Scalise, nay.
           Mr. Latta?
2996
2997
           Mr. {Latta.} No.
           The {Clerk.} Mr. Latta, nay.
2998
2999
           Mrs. McMorris Rodgers?
3000
           [No response.]
3001
           The {Clerk.} Mr. Harper?
3002
           Mr. {Harper.} Nay.
3003
           The {Clerk.} Mr. Harper, nay.
3004
           Mr. Lance?
           Mr. {Lance.} No.
3005
3006
           The {Clerk.} Mr. Lance, nay.
3007
           Mr. Cassidy?
           Dr. {Cassidy.} No.
3008
3009
           The {Clerk.} Mr. Cassidy, nay.
3010
           Mr. Guthrie?
3011
           Mr. {Guthrie.} No.
3012
           The {Clerk.} Mr. Guthrie, nay.
3013
           Mr. Olson?
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3014
          Mr. {Olson.} No.
3015
           The {Clerk.} Mr. Olson, nay.
3016
          Mr. McKinley?
3017
          Mr. {McKinley.} No.
3018
           The {Clerk.} Mr. McKinley, nay.
3019
          Mr. Gardner?
          Mr. {Gardner.} No.
3020
3021
           The {Clerk.} Mr. Gardner, nay.
3022
          Mr. Pompeo?
3023
          Mr. {Pompeo.} No.
          The {Clerk.} Mr. Pompeo, nay.
3024
3025
          Mr. Kinzinger?
3026
          Mr. {Kinzinger.} No.
3027
           The {Clerk.} Mr. Kinzinger, nay.
3028
          Mr. Griffith?
3029
          Mr. {Griffith.} Nay.
3030
           The {Clerk.} Mr. Griffith, nay.
3031
          Mr. Waxman?
          Mr. {Waxman.} Aye.
3032
3033
           The {Clerk.} Mr. Waxman, aye.
3034
          Mr. Dingell?
3035
          Mr. {Dingell.} Aye.
           The {Clerk.} Mr. Dingell, aye.
3036
3037
          Mr. Markey?
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3038
           Mr. {Markey.} Aye.
3039
           The {Clerk.} Mr. Markey, aye.
3040
           Mr. Towns?
3041
           [No response.]
           The {Clerk.} Mr. Pallone?
3042
3043
           Mr. {Pallone.} Aye.
3044
           The {Clerk.} Mr. Pallone, aye.
3045
           Mr. Rush?
3046
           [No response.]
3047
           The {Clerk.} Ms. Eshoo?
           Ms. {Eshoo.} Aye.
3048
           The {Clerk.} Ms. Eshoo, aye.
3049
3050
           Mr. Engel?
3051
           [No response.]
3052
           The {Clerk.} Mr. Green?
3053
           Mr. {Green.} No.
           The {Clerk.} Mr. Green, nay.
3054
3055
           Ms. DeGette?
           Ms. {DeGette.} Aye.
3056
3057
           The {Clerk.} Ms. DeGette, aye.
3058
           Mrs. Capps?
3059
           Mrs. {Capps.} Aye.
           The {Clerk.} Mrs. Capps, aye.
3060
3061
           Mr. Doyle?
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3062
           Mr. {Doyle.} Yes.
           The {Clerk.} Mr. Doyle, aye.
3063
3064
           Ms. Schakowsky?
3065
           Ms. {Schakowsky.} Aye.
3066
           The {Clerk.} Ms. Schakowsky, aye.
           Mr. Gonzalez?
3067
           Mr. {Gonzalez.} No.
3068
3069
           The {Clerk.} Mr. Gonzalez, nay.
3070
           Mr. Inslee?
3071
           [No response.]
           The {Clerk.} Ms. Baldwin?
3072
3073
           Ms. {Baldwin.} Aye.
           The \{Clerk.\} Ms. Baldwin, aye.
3074
3075
           Mr. Ross?
3076
           Mr. {Ross.} No.
3077
           The {Clerk.} Mr. Ross, nay.
3078
           Mr. Weiner?
3079
           [No response.]
           The {Clerk.} Mr. Matheson?
3080
3081
           Mr. {Matheson.} No.
3082
           The {Clerk.} Mr. Matheson, nay.
3083
           Mr. Butterfield?
3084
          [No response.]
           The {Clerk.} Mr. Barrow?
3085
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Mr. {Barrow.} Votes no.
3086
3087
           The {Clerk.} Mr. Barrow, nay.
3088
           Ms. Matsui?
3089
           Ms. {Matsui.} Aye.
3090
           The {Clerk.} Ms. Matsui, aye.
          Ms. Christensen?
3091
3092
           [No response.]
3093
           The {Clerk.} Mr. Upton?
3094
           Mr. {Upton.} Votes no.
           The {Clerk.} Mr. Upton, nay.
3095
3096
           The {Chairman.} Are there members wishing to cast a
3097
     vote?
3098
          Mr. Rogers?
3099
           Mr. {Rogers.} Votes no.
3100
           The {Clerk.} Mr. Rogers, nay.
3101
           The {Chairman.} Mr. Murphy?
3102
           Mr. {Murphy.} Votes no.
3103
           The {Clerk.} Mr. Murphy, nay.
           The {Chairman.} Are there other members--Mr. Inslee?
3104
3105
           Mr. {Inslee.} Aye.
3106
           The {Clerk.} Mr. Inslee, aye.
           The {Chairman.} Mr. Gingrey? Dr. Gingrey?
3107
3108
          Dr. {Gingrey.} No.
3109
           The {Clerk.} Mr. Gingrey, nay.
```

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3110
           The {Chairman.} Are there other members wishing to cast
3111
     a vote?
3112
           Seeing none, the clerk will report the tally.
3113
           The {Clerk.} Mr. Chairman, on that there were 12 ayes,
3114
      34 nays.
3115
           The {Chairman.} Twelve ayes, 34 nays.
3116
           Mr. Towns, before the close of the vote.
3117
          Mr. {Towns.} Aye.
3118
           The {Chairman.} Votes aye.
3119
           The {Clerk.} Mr. Towns, aye.
3120
           The {Chairman.} So if I might just say 13 ayes, 34
3121
     nays. The amendment is not agreed to.
3122
           Are there further amendments to the bill?
3123
           Seeing none, the question will be on favorably reporting
3124
      the bill on final passage, and the clerk will call the roll?
3125
           The {Clerk.} Mr. Barton?
           Mr. {Barton.} Aye.
3126
           The {Clerk.} Mr. Barton, aye.
3127
3128
          Mr. Stearns?
3129
           [No response].
           The {Clerk.} Mr. Whitfield?
3130
           Mr. {Whitfield.} Aye.
3131
           The {Clerk.} Mr. Whitfield, aye.
3132
```

Mr. Shimkus?

```
3134
           Mr. {Shimkus.} Aye.
3135
           The {Clerk.} Mr. Shimkus, aye.
3136
           Mr. Pitts?
3137
           Mr. {Pitts.} Aye.
3138
           The {Clerk.} Mr. Pitts, aye.
           Mrs. Bono Mack?
3139
           Mrs. {Bono Mack.} Aye.
3140
3141
           The {Clerk.} Mrs. Bono Mack, aye.
3142
           Mr. Walden?
3143
           Mr. {Walden.} Aye.
           The {Clerk.} Mr. Walden, aye.
3144
3145
           Mr. Terry?
3146
           Mr. {Terry.} Yes.
3147
           The {Clerk.} Mr. Terry, aye.
3148
          Mr. Rogers?
3149
           Mr. {Rogers.} Aye.
3150
           The {Clerk.} Mr. Rogers, aye.
           Mrs. Myrick?
3151
3152
           [No response.]
3153
           The {Clerk.} Mr. Sullivan?
3154
           [No response.]
           The {Clerk.} Mr. Murphy?
3155
           Mr. {Murphy.} Aye.
3156
3157
           The {Clerk.} Mr. Murphy, aye.
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3158
           Mr. Burgess?
3159
           [No response.]
           The {Clerk.} Mrs. Blackburn?
3160
3161
           Mrs. {Blackburn.} Aye.
3162
           The {Clerk.} Mrs. Blackburn, aye.
3163
           Mr. Bilbray?
           Mr. {Bilbray.} Aye.
3164
3165
           The {Clerk.} Mr. Bilbray, aye.
3166
           Mr. Bass?
3167
           Mr. {Bass.} Aye.
           The {Clerk.} Mr. Bass, aye.
3168
3169
           Mr. Gingrey?
3170
           Dr. {Gingrey.} Aye.
3171
           The {Clerk.} Mr. Gingrey, aye.
3172
           Mr. Scalise?
3173
           Mr. {Scalise.} Aye.
3174
           The {Clerk.} Mr. Scalise, aye.
3175
           Mr. Latta?
           Mr. {Latta.} Aye.
3176
3177
           The {Clerk.} Mr. Latta, aye.
3178
           Mrs. McMorris Rodgers?
3179
           [No response.]
           The {Clerk.} Mr. Harper?
3180
3181
           Mr. {Harper.} Aye.
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3182
           The {Clerk.} Mr. Harper, aye.
3183
           Mr. Lance?
3184
           Mr. {Lance.} Aye.
3185
           The {Clerk.} Mr. Lance, aye.
3186
           Mr. Cassidy?
3187
           Dr. {Cassidy.} Aye.
           The {Clerk.} Mr. Cassidy, aye.
3188
           Mr. Guthrie?
3189
3190
           Mr. {Guthrie.} Aye.
3191
           The {Clerk.} Mr. Guthrie, aye.
           Mr. Olson?
3192
3193
           Mr. {Olson.} Aye.
3194
           The {Clerk.} Mr. Olson, aye.
3195
           Mr. McKinley?
3196
           Mr. {McKinley.} Aye.
3197
           The {Clerk.} Mr. McKinley, aye.
3198
           Mr. Gardner?
3199
           Mr. {Gardner.} Aye.
           The {Clerk.} Mr. Gardner, aye.
3200
3201
           Mr. Pompeo?
3202
           Mr. {Pompeo.} Yes.
           The {Clerk.} Mr. Pompeo, aye.
3203
          Mr. Kinzinger?
3204
           Mr. {Kinzinger.} Yes.
3205
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3206
           The {Clerk.} Mr. Kinzinger, aye.
3207
           Mr. Griffith?
3208
           Mr. {Griffith.} Aye.
3209
           The {Clerk.} Mr. Griffith, aye.
3210
           Mr. Waxman?
3211
           Mr. {Waxman.} No.
           The {Clerk.} Mr. Waxman, nay.
3212
3213
          Mr. Dingell?
3214
           Mr. {Dingell.} No.
3215
           The {Clerk.} Mr. Dingell, nay.
3216
           Mr. Markey?
3217
           Mr. {Markey.} No.
3218
           The {Clerk.} Mr. Markey, nay.
3219
           Mr. Towns?
3220
          Mr. {Towns.} No.
3221
           The {Clerk.} Mr. Towns, nay.
3222
          Mr. Pallone?
3223
          Mr. {Pallone.} No.
           The {Clerk.} Mr. Pallone, nay.
3224
3225
          Mr. Rush?
3226
          [No response.]
3227
           The {Clerk.}
          Ms. Eshoo?
3228
3229
          Ms. {Eshoo.} No.
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3230
           The {Clerk.} Ms. Eshoo, nay.
3231
          Mr. Engel?
3232
           [No response.]
3233
           The {Clerk.} Mr. Green?
3234
          Mr. {Green.} Yes.
           The {Clerk.} Mr. Green, aye.
3235
          Ms. DeGette?
3236
3237
          Ms. {DeGette.} No.
3238
           The {Clerk.} Ms. DeGette, nay.
3239
          Mrs. Capps?
          Mrs. {Capps.} No.
3240
3241
           The {Clerk.} Mrs. Capps, nay.
3242
          Mr. Doyle?
3243
          Mr. {Doyle.} No.
3244
           The {Clerk.} Mr. Doyle, nay.
3245
          Ms. Schakowsky?
3246
          Ms. {Schakowsky.} Nay.
          The {Clerk.} Ms. Schakowsky, nay.
3247
3248
          Mr. Gonzalez?
3249
          Mr. {Gonzalez.} Aye.
3250
           The {Clerk.} Mr. Gonzalez, aye.
3251
          Mr. Inslee?
          Mr. {Inslee.} Nay.
3252
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The {Clerk.} Mr. Inslee, nay.

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Ms. Baldwin?
3254
3255
           Ms. {Baldwin.} No.
3256
           The {Clerk.} Ms. Baldwin, nay.
3257
           Mr. Ross?
3258
           Mr. {Ross.} Aye.
           The {Clerk.} Mr. Ross, aye.
3259
           Mr. Weiner?
3260
3261
           [No response.]
3262
           The {Clerk.} Mr. Matheson?
3263
           Mr. {Matheson.} Aye.
3264
           The {Clerk.} Mr. Matheson, aye.
3265
           Mr. Butterfield?
3266
           [No response.]
3267
           The {Clerk.} Mr. Barrow?
3268
           Mr. {Barrow.} Votes aye.
3269
           The {Clerk.} Mr. Barrow, aye.
3270
           Ms. Matsui?
           Ms. {Matsui.} No.
3271
3272
           The {Clerk.} Ms. Matsui, no.
3273
           Ms. Christensen?
3274
           [No response.]
           The {Clerk.} Mr. Upton?
3275
           Mr. {Upton.} Aye.
3276
3277
           The {Clerk.} Mr. Upton, aye.
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The {Chairman.} Are there members wishing to cast a
3278
3279
     vote?
3280
           Mr. Weiner?
           Mr. {Weiner.} Nay.
3281
3282
           The {Clerk.} Mr. Weiner, nay.
           The {Chairman.} Mr. Stearns?
3283
           Mr. {Stearns.} Aye.
3284
3285
           The {Clerk.} Mr. Stearns, aye.
3286
           The {Chairman.} Mr. Sullivan?
          Mr. {Sullivan.} Yes.
3287
3288
           The {Clerk.} Mr. Sullivan, aye.
3289
           The {Chairman.} Dr. Burgess?
           Dr. {Burgess.} Aye.
3290
3291
           The {Clerk.} Dr. Burgess, aye.
3292
           The {Chairman.} Are there other members wishing to cast
3293
     a vote?
3294
           If not, the clerk will report the tally.
3295
           The {Clerk.} Mr. Chairman, on that there were 34 ayes,
3296
     14 nays.
3297
           The {Chairman.} Thirty-four ayes, 14 nays, the bill is
3298
     passed.
3299
          Mr. {Waxman.} Mr. Chairman.
           The {Chairman.} The gentleman from California.
3300
3301
           Mr. {Waxman.} I am giving notice of our intention to
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- 3302 file minority views to the report on this bill.
- 3303 The {Chairman.} With no objection the right number of
- 3304 days will be allowed.
- 3305 The bill is reported passed, and the committee stands
- 3306 adjourned.
- 3307 [Whereupon, at 11:45 a.m., the Committee was adjourned.]