

**AMENDMENT TO CONSOLIDATED  
APPROPRIATIONS BILL, 2014  
OFFERED BY MR. HUDSON OF NORTH CAROLINA**

At the end of the bill, before the short title, add the following:

1 TITLE \_\_\_\_—SUNSET OF FEDERAL AGENCIES

2 SEC. \_\_\_\_ . (a) SCHEDULE FOR REVIEW.—Not later  
3 than one year after the date of the enactment of this Act,  
4 the Federal Agency Sunset Commission established under  
5 section 3 (in this Act referred to as the “Commission”)  
6 shall submit to Congress a schedule for review by the  
7 Commission, at least once every 12 years (or less, if deter-  
8 mined appropriate by Congress), of the abolishment or re-  
9 organization of each agency.

10 (b) REVIEW OF AGENCIES PERFORMING RELATED  
11 FUNCTIONS.—In determining the schedule for review of  
12 agencies under subsection (a), the Commission shall pro-  
13 vide that agencies that perform similar or related func-  
14 tions be reviewed concurrently to promote efficiency and  
15 consolidation.

16 (c) ABOLISHMENT OF AGENCIES.—

17 (1) IN GENERAL.—Each agency shall—

1 (A) be reviewed according to the schedule  
2 created pursuant to this section; and

3 (B) be abolished not later than one year  
4 after the date that the Commission completes  
5 its review of the agency pursuant to such sched-  
6 ule, unless the agency is reauthorized by the  
7 Congress.

8 (2) EXTENSION.—The deadline for abolishing  
9 an agency may be extended for an additional two  
10 years after the date described in paragraph (1)(B)  
11 if the Congress enacts legislation extending such  
12 deadline by a vote of a super majority of the House  
13 of Representatives and the Senate.

14 SEC. \_\_\_\_\_. (a) ESTABLISHMENT.—There is estab-  
15 lished a commission to be known as the “Federal Agency  
16 Sunset Commission”.

17 (b) COMPOSITION.—The Commission shall be com-  
18 posed of 12 members (in this title referred to as the  
19 “members”) who shall be appointed as follows:

20 (1) Six members shall be appointed by the  
21 Speaker of the House of Representatives, one of  
22 whom may include the Speaker of the House of Rep-  
23 resentatives, with minority members appointed with  
24 the consent of the minority leader of the House of  
25 Representatives.

1           (2) Six members shall be appointed by the ma-  
2           jority leader of the Senate, one of whom may include  
3           the majority leader of the Senate, with minority  
4           members appointed with the consent of the minority  
5           leader of the Senate.

6           (c) QUALIFICATIONS OF MEMBERS.—

7           (1) IN GENERAL.—(A) Of the members ap-  
8           pointed under subsection (b)(1), four shall be mem-  
9           bers of the House of Representatives (not more than  
10          two of whom may be of the same political party),  
11          and two shall be an individual described in subpara-  
12          graph (C).

13          (B) Of the members appointed under subsection  
14          (b)(2), four shall be members of the Senate (not  
15          more than two of whom may be of the same political  
16          party) and two shall be an individual described in  
17          subparagraph (C).

18          (C) An individual under this subparagraph is  
19          an individual—

20                  (i) who is not a member of Congress; and

21                  (ii) with expertise in the operation and ad-  
22                  ministration of Government programs.

23          (2) CONTINUATION OF MEMBERSHIP.—If a  
24          member was appointed to the Commission as a  
25          Member of Congress and the member ceases to be

1 a Member of Congress, that member shall cease to  
2 be a member of the Commission. The validity of any  
3 action of the Commission shall not be affected as a  
4 result of a member becoming ineligible to serve as  
5 a member for the reasons described in this para-  
6 graph.

7 (d) INITIAL APPOINTMENTS.—All initial appoint-  
8 ments to the Commission shall be made not later than 90  
9 days after the date of the enactment of this Act.

10 (e) CHAIRMAN; VICE CHAIRMAN.—

11 (1) INITIAL CHAIRMAN.—An individual shall be  
12 designated by the Speaker of the House of Rep-  
13 resentatives from among the members initially ap-  
14 pointed under subsection (b)(1) to serve as chairman  
15 of the Commission for a period of 2 years.

16 (2) INITIAL VICE-CHAIRMAN.—An individual  
17 shall be designated by the majority leader of the  
18 Senate from among the individuals initially ap-  
19 pointed under subsection (b)(2) to serve as vice-  
20 chairman of the Commission for a period of two  
21 years.

22 (3) ALTERNATE APPOINTMENTS OF CHAIRMEN  
23 AND VICE-CHAIRMEN.—Following the termination of  
24 the two-year period described in paragraphs (1) and  
25 (2), the Speaker and the majority leader shall alter-

1       nate every two years in appointing the chairman and  
2       vice-chairman of the Commission.

3       (f) TERMS OF MEMBERS.—

4           (1) MEMBERS OF CONGRESS.—Each member  
5       appointed to the Commission who is a member of  
6       Congress shall serve for a term of six years, except  
7       that, of the members first appointed under para-  
8       graphs (1) and (2) of subsection (b), 2 members  
9       shall be appointed to serve a term of three years  
10      under each such paragraph.

11          (2) OTHER MEMBERS.—Each member of the  
12      Commission who is not a member of Congress shall  
13      serve for a term of three years.

14          (3) TERM LIMIT.—(A) A member of the Com-  
15      mission who is a member of Congress and who  
16      serves more than three years of a term may not be  
17      appointed to another term as a member.

18          (B) A member of the Commission who is not a  
19      member of Congress and who serves as a member of  
20      the Commission for more than 56 months may not  
21      be appointed to another term as a member.

22      (g) POWERS OF COMMISSION.—

23          (1) HEARINGS AND SESSIONS.—The Commis-  
24      sion may, for the purpose of carrying out this title,  
25      hold such hearings, sit and act at such times and

1 places, take such testimony, and receive such evi-  
2 dence as the Commission considers appropriate. The  
3 Commission may administer oaths to witnesses ap-  
4 pearing before it.

5 (2) OBTAINING INFORMATION.—The Commis-  
6 sion may secure directly from any department or  
7 agency of the United States information necessary  
8 to enable it to carry out its duties under this title.  
9 Upon request of the Chairman, the head of that de-  
10 partment or agency shall furnish that information to  
11 the Commission in a full and timely manner.

12 (3) SUBPOENA POWER.—(A) The Commission  
13 may issue a subpoena to require the attendance and  
14 testimony of witnesses and the production of evi-  
15 dence relating to any matter under investigation by  
16 the Commission.

17 (B) If a person refuses to obey an order or sub-  
18 poena of the Commission that is issued in connection  
19 with a Commission proceeding, the Commission may  
20 apply to the United States district court in the judi-  
21 cial district in which the proceeding is held for an  
22 order requiring the person to comply with the sub-  
23 poena or order.

24 (4) IMMUNITY.—The Commission is an agency  
25 of the United States for purposes of part V of title

1 18, United States Code (relating to immunity of wit-  
2 nesses).

3 (5) CONTRACT AUTHORITY.—The Commission  
4 may contract with and compensate government and  
5 private agencies or persons for services without re-  
6 gard to section 3709 of the Revised Statutes (41  
7 U.S.C. 5).

8 (h) COMMISSION PROCEDURES.—

9 (1) MEETINGS.—The Commission shall meet at  
10 the call of the Chairman.

11 (2) QUORUM.—Seven members of the Commis-  
12 sion shall constitute a quorum but a lesser number  
13 may hold hearings.

14 (i) PERSONNEL MATTERS.—

15 (1) COMPENSATION.—Members shall not be  
16 paid by reason of their service as members.

17 (2) TRAVEL EXPENSES.—Each member shall  
18 receive travel expenses, including per diem in lieu of  
19 subsistence, in accordance with sections 5702 and  
20 5703 of title 5, United States Code.

21 (3) DIRECTOR.—The Commission shall have a  
22 Director who shall be appointed by the Chairman.  
23 The Director shall be paid at a rate not to exceed  
24 the maximum rate of basic pay payable for GS-15  
25 of the General Schedule.

1           (4) STAFF.—The Director may appoint and fix  
2           the pay of additional personnel as the Director con-  
3           siders appropriate.

4           (5) APPLICABILITY OF CERTAIN CIVIL SERVICE  
5           LAWS.—The Director and staff of the Commission  
6           shall be appointed subject to the provisions of title  
7           5, United States Code, governing appointments in  
8           the competitive service, and shall be paid in accord-  
9           ance with the provisions of chapter 51 and sub-  
10          chapter III of chapter 53 of that title relating to  
11          classification and General Schedule pay rates.

12          (j) OTHER ADMINISTRATIVE MATTERS.—

13           (1) POSTAL AND PRINTING SERVICES.—The  
14          Commission may use the United States mails and  
15          obtain printing and binding services in the same  
16          manner and under the same conditions as other de-  
17          partments and agencies of the United States.

18           (2) ADMINISTRATIVE SUPPORT SERVICES.—  
19          Upon the request of the Commission, the Adminis-  
20          trator of General Services shall provide to the Com-  
21          mission, on a reimbursable basis, the administrative  
22          support services necessary for the Commission to  
23          carry out its duties under this title.

24           (3) EXPERTS AND CONSULTANTS.—The Com-  
25          mission may procure temporary and intermittent



1 services under section 3109(b) of title 5, United  
2 States Code.

3 (k) SUNSET OF COMMISSION.—The Commission shall  
4 terminate on December 31, 2033, unless reauthorized by  
5 Congress.

6 SEC. \_\_\_\_\_. (a) IN GENERAL.—The Commission shall  
7 review the efficiency and public need for each agency in  
8 accordance with the criteria described in section 5.

9 (b) RECOMMENDATIONS; REPORT TO CONGRESS.—  
10 The Commission shall submit to Congress and the Presi-  
11 dent not later than September 1 of each year a report  
12 containing—

13 (1) an analysis of the efficiency of operation  
14 and public need for each agency to be reviewed in  
15 the year in which the report is submitted pursuant  
16 to the schedule submitted to Congress under section  
17 2;

18 (2) recommendations on whether each such  
19 agency should be abolished or reorganized;

20 (3) recommendations on whether the functions  
21 of any other agencies should be consolidated, trans-  
22 ferred, or reorganized in an agency to be reviewed  
23 in the year in which the report is submitted pursu-  
24 ant to the schedule submitted to Congress under  
25 section 2; and

1           (4) recommendations for administrative and  
2           legislative action with respect to each such agency,  
3           but not including recommendations for appropriation  
4           levels.

5           (c) DRAFT LEGISLATION.—The Commission shall  
6           submit to Congress and the President not later than Sep-  
7           tember 1 of each year a draft of legislation to carry out  
8           the recommendations of the Commission under subsection  
9           (b).

10          (d) INFORMATION GATHERING.—The Commission  
11          shall—

12                (1) conduct public hearings on the abolishment  
13                of each agency reviewed under subsection (b);

14                (2) provide an opportunity for public comment  
15                on the abolishment of each such agency;

16                (3) require the agency to provide information to  
17                the Commission as appropriate; and

18                (4) consult with the General Accounting Office,  
19                the Office of Management and Budget, the Comp-  
20                troller General, and the chairman and ranking mi-  
21                nority members of the committees of Congress with  
22                oversight responsibility for the agency being re-  
23                viewed regarding the operation of the agency.

24           (e) USE OF PROGRAM INVENTORY.—The Commis-  
25           sion shall use the program inventory prepared under sec-

1 tion 9 in reviewing the efficiency and public need for each  
2 agency under subsection (a).

3 SEC. \_\_\_\_\_. The Commission shall evaluate the effi-  
4 ciency and public need for each agency pursuant to section  
5 4 using the following criteria:

6 (1) The effectiveness, and the efficiency of the  
7 operation of, the programs carried out by each such  
8 agency.

9 (2) Whether the programs carried out by the  
10 agency are cost-effective.

11 (3) Whether the agency has acted outside the  
12 scope of its original authority, and whether the origi-  
13 nal objectives of the agency have been achieved.

14 (4) Whether less restrictive or alternative meth-  
15 ods exist to carry out the functions of the agency.

16 (5) The extent to which the jurisdiction of, and  
17 the programs administered by, the agency duplicate  
18 or conflict with the jurisdiction and programs of  
19 other agencies.

20 (6) The potential benefits of consolidating pro-  
21 grams administered by the agency with similar or  
22 duplicative programs of other agencies, and the po-  
23 tential for consolidating such programs.

1           (7) The number and types of beneficiaries or  
2 persons served by programs carried out by the agen-  
3 cy.

4           (8) The extent to which any trends, develop-  
5 ments, and emerging conditions that are likely to af-  
6 fect the future nature and extent of the problems or  
7 needs that the programs carried out by the agency  
8 are intended to address.

9           (9) The extent to which the agency has com-  
10 plied with the provisions contained in the Govern-  
11 ment Performance and Results Act of 1993 (Public  
12 Law 103–62; 107 Stat. 285).

13           (10) The promptness and effectiveness with  
14 which the agency seeks public input and input from  
15 State and local governments on the efficiency and ef-  
16 fectiveness of the performance of the functions of  
17 the agency.

18           (11) Whether the agency has worked to enact  
19 changes in the law that are intended to benefit the  
20 public as a whole rather than the specific business,  
21 institution, or individuals that the agency regulates.

22           (12) The extent to which the agency has en-  
23 couraged participation by the public as a whole in  
24 making its rules and decisions rather than encour-  
25 aging participation solely by those it regulates.

1           (13) The extent to which the public participa-  
2           tion in rulemaking and decisionmaking of the agency  
3           has resulted in rules and decisions compatible with  
4           the objectives of the agency.

5           (14) The extent to which the agency complies  
6           with section 552 of title 5, United States Code (com-  
7           monly known as the “Freedom of Information Act”).

8           (15) The extent to which the agency complies  
9           with equal employment opportunity requirements re-  
10          garding equal employment opportunity.

11          (16) The extent of the regulatory, privacy, and  
12          paperwork impacts of the programs carried out by  
13          the agency.

14          (17) The extent to which the agency has coordi-  
15          nated with State and local governments in per-  
16          forming the functions of the agency.

17          (18) The potential effects of abolishing the  
18          agency on State and local governments.

19          (19) The extent to which changes are necessary  
20          in the authorizing statutes of the agency in order  
21          that the functions of the agency can be performed  
22          in the most efficient and effective manner.

23          SEC. \_\_\_\_\_. (a) MONITORING OF IMPLEMENTATION  
24          OF RECOMMENDATIONS.—The Commission shall monitor  
25          implementation of laws enacting provisions that incor-

1 porate recommendations of the Commission with respect  
2 to abolishment or reorganization of agencies.

3 (b) MONITORING OF OTHER RELEVANT LEGISLA-  
4 TION.—

5 (1) IN GENERAL.—The Commission shall review  
6 and report to Congress on all legislation introduced  
7 in either house of Congress that would establish—

8 (A) a new agency; or

9 (B) a new program to be carried out by an  
10 existing agency.

11 (2) REPORT TO CONGRESS.—The Commission  
12 shall include in each report submitted to Congress  
13 under paragraph (1) an analysis of whether—

14 (A) the functions of the proposed agency  
15 or program could be carried out by one or more  
16 existing agencies;

17 (B) the functions of the proposed agency  
18 or program could be carried out in a less re-  
19 strictive manner than the manner proposed in  
20 the legislation; and

21 (C) the legislation provides for public input  
22 regarding the performance of functions by the  
23 proposed agency or program.

24 SEC. \_\_\_\_\_. The Commission may promulgate such  
25 rules as necessary to carry out this title.

1       SEC. \_\_\_\_\_. If the position of an employee of an agen-  
2 cy is eliminated as a result of the abolishment of an agen-  
3 cy in accordance with this title, there shall be a reasonable  
4 effort to relocate such employee to a position within an-  
5 other agency.

6       SEC. \_\_\_\_\_. (a) PREPARATION.—The Comptroller  
7 General and the Director of the Congressional Budget Of-  
8 fice, in cooperation with the Director of the Congressional  
9 Research Service, shall prepare an inventory of Federal  
10 programs (in this title referred to as the “program inven-  
11 tory”) within each agency.

12       (b) PURPOSE.—The purpose of the program inven-  
13 tory is to advise and assist the Congress and the Commis-  
14 sion in carrying out the requirements of this title. Such  
15 inventory shall not in any way bind the committees of the  
16 Senate or the House of Representatives with respect to  
17 their responsibilities under this title and shall not infringe  
18 on the legislative and oversight responsibilities of such  
19 committees. The Comptroller General shall compile and  
20 maintain the inventory and the Director of the Congres-  
21 sional Budget Office shall provide budgetary information  
22 for inclusion in the inventory.

23       (c) INVENTORY CONTENT.—The program inventory  
24 shall set forth for each program each of the following mat-  
25 ters:

1           (1) The specific provision or provisions of law  
2 authorizing the program.

3           (2) The committees of the Senate and the  
4 House of Representatives which have legislative or  
5 oversight jurisdiction over the program.

6           (3) A brief statement of the purpose or pur-  
7 poses to be achieved by the program.

8           (4) The committees which have jurisdiction over  
9 legislation providing new budget authority for the  
10 program, including the appropriate subcommittees of  
11 the Committees on Appropriations of the Senate and  
12 the House of Representatives.

13           (5) The agency and, if applicable, the subdivi-  
14 sion thereof responsible for administering the pro-  
15 gram.

16           (6) The grants-in-aid, if any, provided by such  
17 program to State and local governments.

18           (7) The next reauthorization date for the pro-  
19 gram.

20           (8) A unique identification number which links  
21 the program and functional category structure.

22           (9) The year in which the program was origi-  
23 nally established and, where applicable, the year in  
24 which the program expires.



1           (10) Where applicable, the year in which new  
2           budget authority for the program was last author-  
3           ized and the year in which current authorizations of  
4           new budget authority expire.

5           (d) BUDGET AUTHORITY.—The report also shall set  
6           forth for each program whether the new budget authority  
7           provided for such programs is—

8           (1) authorized for a definite period of time;

9           (2) authorized in a specific dollar amount but  
10          without limit of time;

11          (3) authorized without limit of time or dollar  
12          amounts;

13          (4) not specifically authorized; or

14          (5) permanently provided,

15          as determined by the Director of the Congressional Budg-  
16          et Office.

17          (e) CBO INFORMATION.—For each program or group  
18          of programs, the program inventory also shall include in-  
19          formation prepared by the Director of the Congressional  
20          Budget Office indicating each of the following matters:

21               (1) The amounts of new budget authority au-  
22               thorized and provided for the program for each of  
23               the preceding four fiscal years and, where applicable,  
24               the four succeeding fiscal years.

1           (2) The functional and subfunctional category  
2           in which the program is presently classified and was  
3           classified under the fiscal year 2014 budget.

4           (3) The identification code and title of the ap-  
5           propriation account in which budget authority is  
6           provided for the program.

7           (f) MUTUAL EXCHANGE OF INFORMATION.—The  
8           General Accounting Office, the Congressional Research  
9           Service, and the Congressional Budget Office shall permit  
10          the mutual exchange of available information in their pos-  
11          session which would aid in the compilation of the program  
12          inventory.

13          (g) ASSISTANCE BY EXECUTIVE BRANCH.—The Of-  
14          fice of Management and Budget, and the Executive agen-  
15          cies and the subdivisions thereof shall, to the extent nec-  
16          essary and possible, provide the General Accounting Office  
17          with assistance requested by the Comptroller General in  
18          the compilation of the program inventory.

19          SEC. \_\_\_\_\_. As used in this title, the term “agency”  
20          has the meaning given that term by section 105 of title  
21          5, United States Code, except that such term includes an  
22          advisory committee as that term is defined in section  
23          102(2) of the Federal Advisory Committee Act.

1       SEC. \_\_\_\_\_. Amounts appropriated to carry out this  
2 title shall be offset by a reduction in amounts appropriated  
3 to carry out programs of other Federal agencies.

