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CONFIDENTIAL

REPORT  
OF THE  
COMMITTEE ON PATRONAGE  
TO THE  
DEMOCRATIC CAUCUS



WASHINGTON  
1913

CONFIDENTIAL

REPORT

COMMITTEE ON PATRONAGE



## REPORT OF THE COMMITTEE ON PATRONAGE TO THE DEMOCRATIC CAUCUS.

Your committee, after three prolonged sessions, extending over many hours each, have carefully considered your instructions as to the division of the patronage equally among the Democratic Senators and the allowance to be made to the Republican minority, and have endeavored to conform strictly to them.

In response to the second division of your instructions an exhaustive examination in detail of the personnel of the employees of the Senate has been made; and the questions of "how many offices may be dispensed with without injury to the efficiency of the work of the Senate, and the amount to which each Senator is entitled \* \* \* and whether the permanent roll shall be continued and who shall be kept on the list" have been met as fully as the time would allow.

The committee have come to the following conclusions and present the following recommendations to the caucus in obedience to its instructions:

In the first place, they find that there is wisdom in the custom which has grown up of retaining in the service of the Senate those employees who by efficient experience, capacity, and diligence, expedite business to the credit of the Senate and the comfort and advantage of the individual Senators. They, therefore, recommend that the following offices, 20 in number, in the office of the Secretary of the Senate, aggregating a total annual salary list of \$39,960, be filled by their present occupants during good behavior, subject to removal only for good cause and by direction of the appointing officers and the committee on patronage:

*Officers retained, Secretary's office.*

Position:	Salary.
Chief clerk.....	\$3,250
Financial clerk.....	4,250
Enrolling clerk.....	3,000
Principal clerk (O. S.).....	3,000
Assistant financial clerk.....	2,750
Chief bookkeeper.....	2,500
Printing clerk.....	2,500
Clerk compiling history of revenue bills (O. S.).....	2,500
Clerk.....	2,220
Assistant in document room.....	2,250
Clerk in document room (O. S.).....	1,440
Librarian.....	2,500
Keeper of stationery (O. S.).....	2,400

Position—Continued.	Salary.
Laborer in stationery room (colored).....	\$720
3 laborers (colored), at \$840.....	2,520
3 laborers (colored), at \$720.....	2,160
Total.....	\$39,960
Deducting 4 positions held by old soldiers (indicated above by "O. S.")..	9,340
Leaves a total of.....	30,620

By this arrangement the following offices in the office of the Secretary of the Senate would be filled by Republicans retained:

Financial clerk.....	\$4,250
Enrolling clerk.....	3,000
Chief bookkeeper.....	2,500
Printing clerk.....	2,500
Clerk.....	2,220
Librarian.....	2,500
Compiler history of revenue bills (O. S.).....	2,500
Clerk in document room (O. S.).....	1,440
Keeper of stationery (O. S.).....	2,400
Total.....	23,310
Deducting 3 positions held by old soldiers.....	6,340
Leaves a total of.....	16,970

The following offices in the office of the Secretary of the Senate are now filled by Democrats retained by the Republicans:

Chief clerk.....	\$3,250
Principal clerk (O. S.).....	3,000
Assistant financial clerk.....	2,750
Assistant in document room.....	2,250
Clerk.....	2,220
Assistant librarian.....	2,400
Total.....	15,870
Deducting the one position held by an old soldier.....	3,000
Leaves a total of.....	12,870

Thus it is seen that the Republicans are conceded \$4,100 more in patronage than they have heretofore allowed the Democrats.

The committee from their inquiry into the several positions named and provided for in the legislative, executive, and judicial appropriation act, in the office of the Secretary of the Senate, find that the following positions need not be occupied because they are supernumerary:

Compiler of Navy Yearbook, etc.....	\$2,220
Indexer Senate public documents.....	2,220
A clerk.....	2,100
A messenger.....	1,440
A clerk in stationery room.....	1,440
Assistant librarian.....	1,600
Assistant in stationery room.....	2,000
Total.....	13,020

It is believed that this may be done without lessening the efficiency of the clerical and other forces, and it is of opinion that this course ought to be followed.

There can be had by this means a saving of a good deal of money, and while it lessens the amount of patronage which each Senator might have allotted to him, the difference would not be very great and the policy of it would be in true line with the declared promises of the party to administer the affairs of every branch of the Government with as much efficiency and with a greater regard to economy than has been done in the past.

Eliminating these two classes of exemptions from patronage, the following positions are subject to the appointment of the Secretary of the Senate on the nomination of Senators:

Minute and journal clerk.....	\$3,000
Reading clerk.....	3,000
Executive clerk.....	2,750
File clerk.....	2,500
Assistant journal clerk.....	2,500
Clerks, two, at \$2,500.....	5,000
Clerk.....	2,220
Clerk.....	2,100
Clerk.....	1,800
Clerk.....	1,600
Assistant messenger.....	1,200
Assistant in document room.....	2,250
Assistant in document room.....	1,440
First assistant librarian.....	2,400
Assistant librarian.....	1,800
Skilled laborers, 2 at \$1,200.....	2,400
Assistant in stationery room.....	1,200
Total.....	39,160

#### RECAPITULATION, SECRETARY'S OFFICE.

In the office of the Secretary of the Senate there are 49 positions, the salaries of which amount to \$107,060.

Secretary, elected by Senate (including horse hire).....	\$6,920
Assistant Secretary (H. M. Rose), \$5,000, and superintendent of document room (G. H. Boyd), \$3,000, both offices in appropriation act by name....	8,000
9 officers and 7 colored laborers retained on account of efficient experience..	30,520
4 officers, old soldiers, retained on account of Senate resolution 72, of July 14, 1911.....	9,340
7 supernumerary positions proposed to be abolished.....	13,020
19 positions subject to the appointment of the Secretary on nominations by Senators.....	39,180
Total.....	107,060

## OFFICE OF THE SERGEANT AT ARMS.

The committee recommend that the following employees on account of efficient experience be retained during good behavior, subject to removal only for good cause and by direction of the appointing officer and the committee on patronage:

Doherty, E. W., messenger acting as assistant doorkeeper.....	\$1, 800
Edwards, J. F., messenger acting as assistant doorkeeper.....	1, 800
Anderson, R. S., messenger.....	1, 440
McGrain, J. J., storekeeper.....	2, 220
Total.....	7, 260

The committee recommend that the following positions, 66 in number, the salaries which aggregate \$47,660, on account of the character of service rendered, be exempted from patronage:

Clerk on Journal work for Congressional Record.....	\$2, 000
Superintendent of Press Gallery.....	1, 800
Assistant superintendent of Press Gallery.....	1, 400
Messenger for service to press correspondents.....	900
Upholsterer and locksmith.....	1, 440
Cabinetmaker.....	1, 200
3 carpenters, at \$1,080.....	3, 240
Chief telephone operator.....	1, 200
Telephone operator.....	900
Telephone page.....	720
4 skilled laborers, at \$1,000.....	4, 000
Skilled laborer.....	900
Laborer in charge of private passage.....	840
3 attendants in ladies' room, Capitol, at \$720.....	2, 160
2 attendants in ladies' room, Senate Office Building, at \$720.....	1, 440
21 laborers, at \$720 (janitor force).....	15, 120
Elevator conductor.....	1, 200
16 pages, at \$300 (\$2.50 per day).....	4, 800
5 hostlers, Senate stable, at \$480.....	2, 400
Total.....	47, 660

According to the custom of the Senate heretofore, it is recommended that 10 messengers, at \$1,440 each, be detailed from the Sergeant at Arms' office for service to the minority, \$14,400.

Respecting Senate resolution of July 14, 1911, creating an old soldiers' roll, it is found that 26 employees of the Sergeant at Arms, whose salaries aggregate now \$34,512.50, come under its protection. The committee have considered each case and recommend that these employees be given positions whose salaries aggregate \$27,975, a total reduction of \$6,537.50.

Proposed salaries for employees on soldiers' roll, total, \$27,975.

Under the arrangement proposed by your committee the following offices in the office of the Sergeant at Arms would be filled by Republicans retained:

Messenger, acting as assistant doorkeeper.....	\$1, 800
10 messengers detailed to minority Senators, at \$1,440.....	14, 400
5 messengers, old soldiers, at \$1,440.....	7, 200
Foreman, folding room, old soldier.....	1, 400
Mail carrier, old soldier.....	1, 200
Elevator conductor, old soldier.....	1, 200
3 folders, old soldiers, at \$1,000.....	3, 000
2 riding pages, old soldiers, at \$912.50.....	1, 825
5 laborers, old soldiers, at \$720.....	3, 600
Laborer.....	720
7 privates, Capitol police, old soldiers, at \$1,050.....	7, 350
37 positions, total salaries.....	43, 695

The following offices in the office of the Sergeant at Arms are now filled by Democrats retained by Republicans:

Messenger acting as Assistant Doorkeeper.....	\$1, 800
10 messengers detailed to minority Senators, at \$1,440 each.....	14, 400
Messenger.....	1, 440
Storekeeper.....	2, 220
3 elevator conductors, at \$1,200 each.....	3, 600
Elevator conductor, old soldier.....	1, 200
Stenographer in charge furniture accounts, Senate Office Building.....	1, 200
Private, Capitol police.....	1, 050
Laborers (2), at \$720.....	1, 440
21 positions, total salaries.....	28, 350

The committee, from their inquiry into the several positions named and provided for in the legislative, executive, and judicial appropriation act, in the office of the Sergeant at Arms of the Senate, find that the following positions need not be occupied, because they are supernumerary:

Assistant Sergeant at Arms.....	\$2, 500
Messenger.....	1, 440
Messenger, Senate Office Building.....	1, 440
Folder.....	1, 000
Attendant in charge bathroom, Senate Office Building.....	1, 800
Two attendants in bathroom, Senate Office Building, at \$720 each.....	1, 440
Janitor, bathroom, Senate Office Building.....	720
Attendant, women's toilet room, Senate Office Building.....	720
17 employees carried on "Maltby Building roll".....	17, 200
17 privates, Capitol police—reduction made by legislative appropriation act— at \$1,050.....	17, 850
Total.....	46, 190

Subtracting the above classes of exceptions and the positions recommended to be abolished, the following positions are subject to the appointment of the Sergeant at Arms on the nomination of Senators:

2 messengers on the floor of the Senate, at \$2,000.....	\$4,000.00
2 messengers, acting assistant doorkeepers, at \$1,800.....	3,600.00
21 messengers, at \$1,440.....	30,240.00
Messenger at card door.....	1,600.00
Postmaster.....	2,250.00
Chief clerk, post office.....	1,800.00
6 mail carriers, at \$1,200.....	7,200.00
2 messengers, acting as mail carriers, at \$1,200.....	2,400.00
Riding page.....	912.50
Assistant in folding room.....	1,400.00
Clerk, folding room.....	1,200.00
2 folders, at \$1,000.....	2,000.00
8 folders, at \$840.....	6,720.00
Stenographer in charge of furniture accounts, Senate Office Building.....	1,200.00
Janitor.....	1,200.00
Laborer.....	840.00
Laborer.....	720.00
Telephone operator.....	900.00
Night telephone operator.....	720.00
8 conductors of elevators, Capitol, at \$1,200 each.....	9,600.00
13 conductors of elevators, Senate Office Building, at \$1,200 each.....	15,600.00
Captain of police.....	1,800.00
Lieutenant of police.....	1,200.00
Special police officer, Capitol.....	1,200.00
9 privates, Capitol police, at \$1,050.....	9,450.00
Special police officer, Senate Office Building.....	1,200.00
16 privates, police, Senate Office Building, at \$1,050.....	16,800.00
Foreman, Senate stable.....	900.00
106 positions, total salaries.....	128,652.50

#### RECAPITULATION, SERGEANT AT ARMS' OFFICE.

In the office of the Sergeant at Arms of the Senate there are 258 positions, the salaries of which amount to \$284,241.50.

Sergeant at Arms, elected by Senate, salary and horse hire.....	\$6,920.00
Assistant Doorkeeper and Acting Assistant Doorkeeper, elected by Senate, at \$2,592.....	5,104.00
4 employees, retained on account of efficient experience.....	7,260.00
24 employees, 16 pages, 21 laborers, and 5 hostlers, exempted from patronage on account of character of service rendered.....	47,660.00
10 messengers, detailed to minority Senators.....	14,400.00
25 employees, old soldiers, retained on account of Senate resolution of July 14, 1911.....	27,975.00
45 supernumerary positions, proposed to be abolished.....	46,190.00
106 positions, subject to the appointment of the Sergeant at Arms on nomination by Senators.....	128,852.50
Total.....	284,241.50

#### OLD SOLDIERS' ROLL OF THE SENATE.

The committee find themselves confronted by the following resolution (S. Res. 72), which was introduced by the late Senator Heyburn, of Idaho, and adopted on July 14, 1911:

*Resolved*, That the Secretary of the Senate and the Sergeant at Arms of the Senate are hereby directed to retain in the employ of the Senate those persons who served in the Union Army during the late Civil War and whose service in the Senate is necessary and satisfactory and who are not otherwise provided for, and to continue such persons in their positions until cause for their removal shall have been reported to and approved of by the Senate and their removal directed.

The names and positions of those entitled at that date to the protection of this provision and who have qualified by exhibiting honorable discharges from the service or pension certificates are given below, together with the salaries and the total amount thereof:

#### Old soldiers' roll of the Senate.

[Under (Heyburn) Senate resolution 72, July 14, 1911.]

#### Office of the Secretary of the Senate:

A. C. Parkinson, principal clerk (D.).....	\$3,000.00
J. C. Donaldson, assistant librarian.....	1,800.00
C. N. Richards, keeper of stationery.....	2,400.00
R. R. Dutton, clerk.....	1,440.00
Total.....	8,640.00

#### Office of the Sergeant at Arms of the Senate:

J. A. Abbott, messenger, acting as assistant doorkeeper.....	1,800.00
Wm. M. Palmer, messenger.....	1,440.00
Geo. H. Bond, messenger.....	1,440.00
James McArthur, messenger.....	1,440.00
A. D. Gaston, messenger.....	1,440.00
A. J. Maxham, messenger.....	1,440.00
O. M. Osbon, messenger.....	1,440.00
E. P. Getchell, messenger.....	1,440.00
D. S. Corser, messenger.....	1,440.00
W. G. Gallager, messenger.....	1,440.00
D. M. Earle, messenger.....	1,440.00

#### Senate Post Office:

J. A. Crystal, postmaster.....	2,250.00
G. M. Turner, mail carrier.....	1,200.00
E. W. Foster, riding page.....	912.50

#### Senate folding room—

H. H. Brewer, foreman.....	1,500.00
M. T. Coates, folder.....	1,000.00
J. W. Curran, folder.....	1,000.00

#### Senate Office Building—

J. Russell Williams (D.), elevator conductor.....	1,200.00
Peter Reily, elevator conductor.....	1,200.00
H. Baer, special officer.....	1,200.00

#### Maltby—

C. C. Burr, elevator conductor.....	800.00
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Total.....	28,362.50
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## Capitol police:

J. P. Megrew, captain.....	\$1,800.00
John Hammond, lieutenant.....	1,200.00
George Butler, private.....	1,050.00
J. A. Burrows, private.....	1,050.00
H. A. Kasson, private.....	1,050.00
Total.....	6,150.00
Grand total.....	43,152.50

To attempt to repeal this class legislation (few Senators were acquainted with the true import of the resolution) might, it is apprehended, lead to a long debate and through misconception of the true intent of the party arouse a hostile excitement which would not be justified by the results. It has therefore been thought a safer plan to suggest to the appointing officers the method of gradually putting these men when found inefficient and incompetent into places carrying less salary and of less weighty and important duties, and to fill the vacancies thus created with men adapted to the work, capable of doing it well, and worth the money. If the service were not handicapped by this necessity, it can be seen without demonstration that a considerable saving in positions could be had, and consequently of salaries.

The committee find in many instances that positions are filled by men whose duties are entirely apart from the places they occupy. It is suggested that this is one of those causes of offense which invites criticism and should cease to exist. The manner and method of doing this, it is believed, can be safely intrusted to the appointing officers of the Senate, if this suggestion meets with the approval of the caucus.

## MALTBY.

The committee recommend that what is known as the Maltby roll (miscellaneous items on account of Maltby Building in the contingent allowance of the Senate), carrying \$17,280, be immediately abolished. The last appropriation act does this after July 1, 1913, and transfers some of the employees to the regular roll of the Senate, where they will be placed if their services are found to be necessary.

## BATHROOMS, SENATE OFFICE BUILDING.

It is recommended that the bathrooms of the Senate Office Building be abolished. In doing this it would dispense with the services of a masseur at \$1,800 and three assistants at \$720 each.

On June 13, 1911, it is understood from accurate sources the net amount of patronage to be divided among the 51 Republican Senators amounted to \$206,835, which gave each about \$4,200.

By deducting the amount of the old soldiers' roll of the Senate, \$43,152.50, which was subject to patronage in June, 1911, before the passage of the Heyburn resolution in July, it will be seen that the total residue of patronage was \$163,682.50, or about \$3,273 to each Republican Senator.

Assuming that the recommendations of this committee will be accepted by the caucus, each Democratic Senator will be entitled to recommend appointments to positions the salaries of which will amount in the aggregate to \$3,360.

The committee recommend that the Secretary of the Senate, the Sergeant at Arms of the Senate, and the Superintendent of the Capitol, by and with the approval of the committee on patronage, readjust the distribution of those offices to which appointments are to be made on recommendation, so that each Democratic Senator shall receive as nearly as practicable the amount of patronage due him under this plan.

The Republicans allowed the Democrats in the Secretary's office 6 positions with salaries totaling \$15,870, and in the Sergeant at Arms' office 21 positions totaling \$28,350, a grand total of \$44,220. The Democrats under this proposed arrangement allow the Republicans 9 positions in the Secretary's office, \$23,310, and 37 in the Sergeant at Arms' office, \$43,695, a grand total of \$67,005. This makes a difference in favor of Republicans of \$22,785, which is largely accounted for by the old soldiers' roll now exempted from patronage.

*Patronage to be available.*

## Sergeant at Arms' office:

Total appropriation for salaries.....	\$284,241.50
Total amount of exemptions for all causes.....	155,399.00

Balance .....	\$128,842.50
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## Secretary's office:

Total appropriation for salaries.....	107,060.00
Total amount of exemptions for all causes.....	67,900.00

Balance .....	39,160.00
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Total amount of patronage, both offices.....	168,002.50
Divided by 50 Democratic Senators.....	3,360.00

