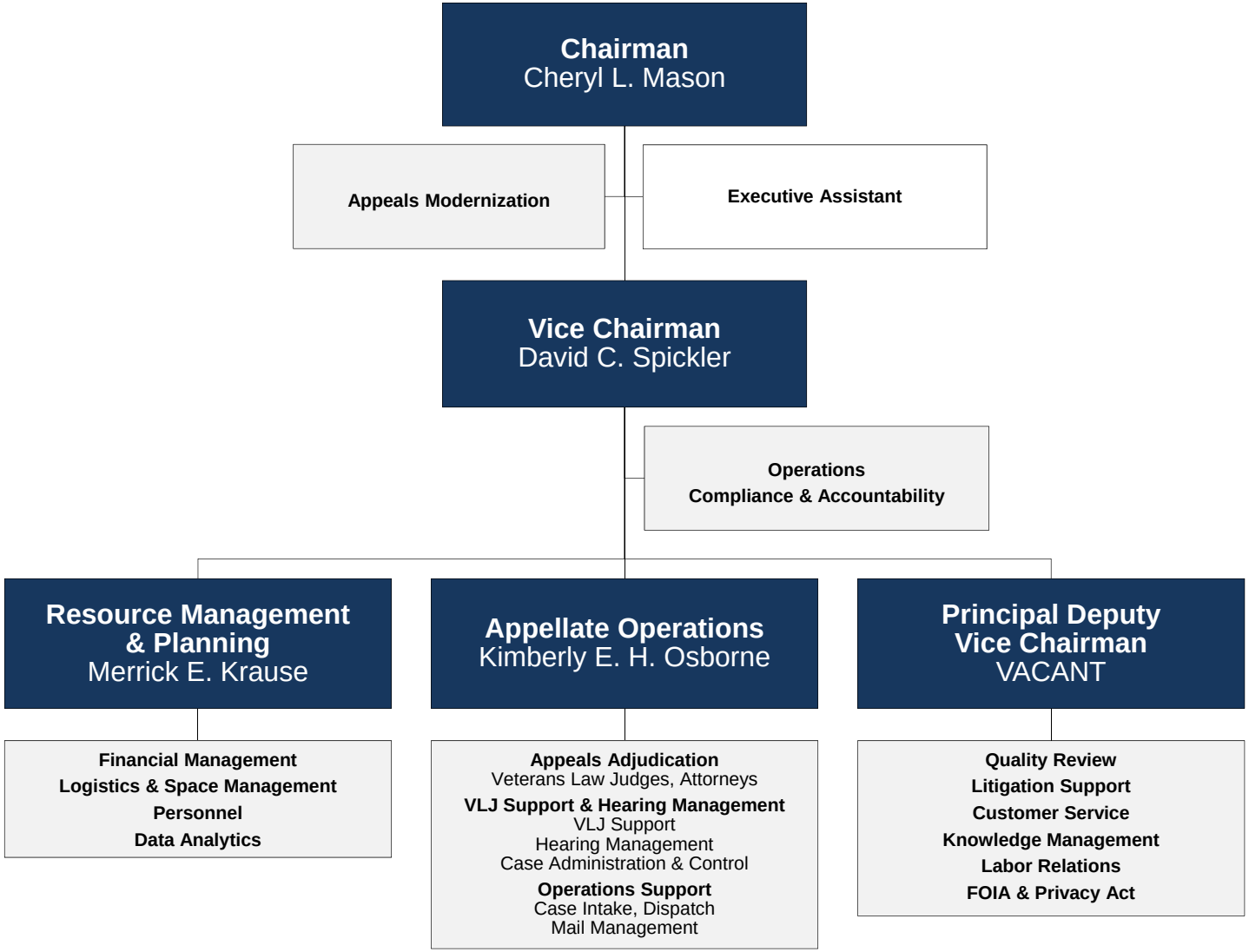Board of Veterans' Appeals