# Union Calendar No. 328 H.R. 1424

# 110TH CONGRESS 2D SESSION

# [Report No. 110-374, Parts I, II, and III]

To amend section 712 of the Employee Retirement Income Security Act of 1974, section 2705 of the Public Health Service Act, and section 9812 of the Internal Revenue Code of 1986 to require equity in the provision of mental health and substance-related disorder benefits under group health plans.

# IN THE HOUSE OF REPRESENTATIVES

#### March 9, 2007

Mr. KENNEDY (for himself, Mr. RAMSTAD, Mr. ABERCROMBIE, Mr. ACKER-MAN, Mr. ALEXANDER, Mr. ALLEN, Mr. ANDREWS, Mr. ARCURI, Mr. BACA, Mr. BACHUS, Mr. BAIRD, MS. BALDWIN, Mr. BARROW, MS. BEAN, Mr. BECERRA, Ms. BERKLEY, Mr. BERMAN, Mr. BERRY, Mr. BISHOP of Georgia, Mr. BISHOP of New York, Mr. BLUMENAUER, Ms. BORDALLO, Mr. BOREN, Mr. BOSWELL, Mr. BOUCHER, Mr. BOYD of Florida, Mr. BRADY of Pennsylvania, Mr. BRALEY of Iowa, Ms. CORRINE BROWN of Florida, Mr. BUTTERFIELD, Mrs. CAPPS, Mr. CAPUANO, Mr. CARDOZA, Mr. CARNAHAN, Mr. CARNEY, Ms. CARSON, Ms. CASTOR, Mr. CHAN-DLER, Mrs. CHRISTENSEN, Ms. CLARKE, Mr. CLAY, Mr. CLEAVER, Mr. CLYBURN, Mr. COHEN, Mr. CONYERS, Mr. COOPER, Mr. COSTA, Mr. COSTELLO, Mr. COURTNEY, Mr. CROWLEY, Mrs. CUBIN, Mr. CUELLAR, Mr. CUMMINGS, Mr. DAVIS of Alabama, Mr. DAVIS of Illinois, Mrs. DAVIS of California, Mr. LINCOLN DAVIS of Tennessee, Mr. DEFAZIO, Ms. DEGETTE, Mr. DELAHUNT, Ms. DELAURO, Mr. DICKS, Mr. DOGGETT, Mr. DONNELLY, Mr. DOYLE, Mr. EDWARDS, Mr. ELLISON, Mr. Ellsworth, Mr. Emanuel, Mrs. Emerson, Mr. Engel, Mr. ENGLISH of Pennsylvania, Ms. ESHOO, Mr. ETHERIDGE, Mr. FALEOMAVAEGA, Mr. FARR, Mr. FATTAH, Mr. FERGUSON, Mr. FILNER, Mr. FRANK of Massachusetts, Mr. FRELINGHUYSEN, Ms. GIFFORDS, Mr. GILCHREST, Mrs. GILLIBRAND, Mr. GONZALEZ, Mr. GORDON of Tennessee, Mr. Al Green of Texas, Mr. Gene Green of Texas, Mr. GRIJALVA, Mr. GUTIERREZ, Mr. HALL of New York, Mr. HARE, Ms. HARMAN, Mr. HASTINGS of Florida, Ms. HERSETH, Mr. HIGGINS, Mr. HINCHEY, Mr. HINOJOSA, Ms. HIRONO, Mr. HODES, Mr. HOLDEN, Mr. HOLT, Mr. HONDA, Ms. HOOLEY, Mr. HOYER, Mr. INSLEE, Mr. ISRAEL, Mr. Jackson of Illinois, Ms. Jackson-Lee of Texas, Mr. Jefferson, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. JOHNSON of Georgia, Mrs. JONES of Ohio, Mr. KAGEN, Mr. KANJORSKI, Ms. KAPTUR, Mr. KELLER of Florida, Mr. KILDEE, Ms. KILPATRICK, Mr. KIND, Mr. KING of New York, Mr. KIRK, Mr. KLEIN of Florida, Mr. KUCINICH, Mr. LAHOOD, Mr. LAMPSON, Mr. LANGEVIN, Mr. LANTOS, Mr. LARSEN of Washington, Mr. LARSON of Connecticut, Mr. LATOURETTE, Ms. LEE, Mr. LEVIN, Mr. LEWIS of Georgia, Mr. LIPINSKI, Mr. LOBIONDO, Mr. LOEBSACK, Ms. ZOE LOFGREN of California, Mrs. LOWEY, Mr. LYNCH, Mrs. MALONEY of New York, Mr. MARKEY, Mr. MARSHALL, Mr. MATHESON, Ms. Matsui, Mrs. McCarthy of New York, Ms. McCollum of Minnesota, Mr. McDermott, Mr. McGovern, Mr. McHugh, Mr. McIn-TYRE, Mr. MCNERNEY, Mr. MCNULTY, Mr. MEEHAN, Mr. MEEK of Florida, Mr. MEEKS of New York, Mr. MICA, Mr. MICHAUD, Ms. MILLENDER-MCDONALD, Mr. GEORGE MILLER of California, Mr. MOL-LOHAN, Mr. MOORE of Kansas, Ms. MOORE of Wisconsin, Mr. MORAN of Virginia, Mr. MURPHY of Connecticut, Mr. TIM MURPHY of Pennsylvania, Mr. MURTHA, Mr. NADLER, Mrs. NAPOLITANO, Mr. NEAL of Massachusetts, Ms. NORTON, Mr. OBERSTAR, Mr. OBEY, Mr. OLVER, Mr. ORTIZ, Mr. PALLONE, Mr. PASCRELL, Mr. PASTOR, Mr. PAYNE, Mr. PERLMUTTER, Mr. PETERSON of Minnesota, Mr. PICKERING, Mr. PLATTS, Mr. POMEROY, Mr. PRICE of North Carolina, Mr. RAHALL, Mr. RANGEL, Mr. RENZI, Mr. REYES, Mr. RODRIGUEZ, Ms. ROS-LEHTINEN, Mr. Ross, Mr. Rothman, Ms. Roybal-Allard, Mr. Ruppersberger, Mr. Rush, Mr. Ryan of Ohio, Mr. Salazar, Ms. Linda T. Sánchez of California, Ms. LORETTA SANCHEZ of California, Mr. SARBANES, Mr. SAXTON, Ms. SCHAKOWSKY, Mr. SCHIFF, Mrs. SCHMIDT, Ms. WASSERMAN SCHULTZ, Ms. SCHWARTZ, Mr. SCOTT of Georgia, Mr. SCOTT of Virginia, Mr. SERRANO, Mr. SESTAK, Mr. SHAYS, Ms. SHEA-PORTER, Mr. SHERMAN, Mr. SIRES, Mr. SKELTON, Ms. SLAUGHTER, Mr. SMITH of Washington, Mr. SMITH of New Jersey, Mr. SNYDER, Ms. SOLIS, Mr. SPACE, Mr. SPRATT, Mr. STARK, Mr. STUPAK, Mr. SUL-LIVAN, MS. SUTTON, Mr. TANNER, Mrs. TAUSCHER, Mr. THOMPSON of Mississippi, Mr. THOMPSON of California, Mr. TIERNEY, Mr. TOWNS, Mr. UDALL of Colorado, Mr. UDALL of New Mexico, Mr. UPTON, Mr. VAN HOLLEN, Ms. VELÁZQUEZ, Mr. VISCLOSKY, Mr. WALSH of New York, Mr. WALZ of Minnesota, Mr. WAMP, Ms. WATERS, Ms. WATSON, Mr. WATT, Mr. WAXMAN, Mr. WEINER, Mr. WELCH of Vermont, Mr. WEXLER, Mr. WILSON of Ohio, Mr. WILSON of South Carolina, Ms. WOOLSEY, Mr. WU, Mr. WYNN, Mr. YARMUTH, and Mr. YOUNG of Alaska) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Education and Labor and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### October 15, 2007

Reported from the Committee on Education and Labor with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

#### October 15, 2007

Reported from the Committee on Ways and Means with an amendment

[Stike out all after the enacting clause and insert the part printed in boldface roman]

#### March 4, 2008

Additional sponsors: Mrs. BONO MACK, Mr. DINGELL, Mr. ALTMIRE, Mr. GERLACH, Mr. EHLERS, Mr. GILLMOR, Mr. DENT, Mr. PATRICK MUR-PHY of Pennsylvania, Mrs. BOYDA of Kansas, Mr. MITCHELL, Mrs. CAPITO, Mr. MILLER of North Carolina, Mr. CRAMER, Mr. BONNER, Mr. WOLF, Mr. HILL, Mr. MELANCON, Mr. SHULER, and Mr. SMITH of Texas

#### March 4, 2008

Reported from the Committee on Energy and Commerce with an amendment; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in boldface italic]

[For text of introduced bill, see copy of bill as introduced on March 9, 2007]

# A BILL

- To amend section 712 of the Employee Retirement Income Security Act of 1974, section 2705 of the Public Health Service Act, and section 9812 of the Internal Revenue Code of 1986 to require equity in the provision of mental health and substance-related disorder benefits under group health plans.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

## **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the
5 "Paul Wellstone Mental Health and Addiction Equity Act
6 of 2007".

## 1 (b) TABLE OF CONTENTS.—The table of contents of this

# 2 Act is as follows:

Sec. 1. Short title; table of contents.

- Sec. 2. Amendments to the Employee Retirement Income Security Act of 1974.
- Sec. 3. Amendments to the Public Health Service Act relating to the group market.

Sec. 4. Amendments to the Internal Revenue Code of 1986.

Sec. 5. Government Accountability Office studies and reports.

3 SEC. 2. AMENDMENTS TO THE EMPLOYEE RETIREMENT IN-

4 COME SECURITY ACT OF 1974.

5 (a) EXTENSION OF PARITY TO TREATMENT LIMITS
6 AND BENEFICIARY FINANCIAL REQUIREMENTS.—Section
7 712 of the Employee Retirement Income Security Act of
8 1974 (29 U.S.C. 1185a) is amended—

9 (1) in subsection (a), by adding at the end the
10 following new paragraphs:

11 "(3) TREATMENT LIMITS.—

12 "(A) NO TREATMENT LIMIT.—If the plan or 13 coverage does not include a treatment limit (as 14 defined in subparagraph (D)) on substantially 15 all medical and surgical benefits in any category 16 of items or services, the plan or coverage may 17 not impose any treatment limit on mental health 18 or substance-related disorder benefits that are 19 classified in the same category of items or serv-20 ices.

21 "(B) TREATMENT LIMIT.—If the plan or
22 coverage includes a treatment limit on substan-

1 tially all medical and surgical benefits in any 2 category of items or services, the plan or coverage 3 may not impose such a treatment limit on men-4 tal health or substance-related disorder benefits for items and services within such category that 5 6 is more restrictive than the predominant treat-7 ment limit that is applicable to medical and sur-8 gical benefits for items and services within such 9 category. 10 "(C) CATEGORIES OF ITEMS AND SERVICES FOR APPLICATION OF TREATMENT LIMITS AND

11 12 BENEFICIARY FINANCIAL REQUIREMENTS.—For 13 purposes of this paragraph and paragraph (4), 14 there shall be the following five categories of 15 items and services for benefits, whether medical 16 and surgical benefits or mental health and sub-17 stance-related disorder benefits, and all medical 18 and surgical benefits and all mental health and 19 substance related benefits shall be classified into 20 one of the following categories:

21 "(i) INPATIENT, IN-NETWORK.—Items
22 and services not described in clause (v) fur23 nished on an inpatient basis and within a
24 network of providers established or recog25 nized under such plan or coverage.

1	"(ii) INPATIENT, OUT-OF-NETWORK.—
2	Items and services not described in clause
3	(v) furnished on an inpatient basis and out-
4	side any network of providers established or
5	recognized under such plan or coverage.
6	"(iii) Outpatient, in-network.—
7	Items and services not described in clause
8	(v) furnished on an outpatient basis and
9	within a network of providers established or
10	recognized under such plan or coverage.
11	"(iv) Outpatient, out-of-net-
12	WORK.—Items and services not described in
13	clause (v) furnished on an outpatient basis
14	and outside any network of providers estab-
15	lished or recognized under such plan or cov-
16	erage.
17	"(v) Emergency care.—Items and
18	services, whether furnished on an inpatient
19	or outpatient basis or within or outside any
20	network of providers, required for the treat-
21	ment of an emergency medical condition
22	(including an emergency condition relating
23	to mental health and substance-related dis-
24	orders).

1	"(D) TREATMENT LIMIT DEFINED.—For
2	purposes of this paragraph, the term 'treatment
3	limit' means, with respect to a plan or coverage,
4	limitation on the frequency of treatment, number
5	of visits or days of coverage, or other similar
6	limit on the duration or scope of treatment
7	under the plan or coverage.
8	"(E) PREDOMINANCE.—For purposes of this
9	subsection, a treatment limit or financial re-
10	quirement with respect to a category of items
11	and services is considered to be predominant if
12	it is the most common or frequent of such type
13	of limit or requirement with respect to such cat-
14	egory of items and services.
15	"(4) Beneficiary financial requirements.—
16	"(A) No beneficiary financial require-
17	MENT.—If the plan or coverage does not include
18	a beneficiary financial requirement (as defined
19	in subparagraph $(C)$ ) on substantially all med-
20	ical and surgical benefits within a category of
21	items and services (specified under paragraph
22	(3)(C)), the plan or coverage may not impose
23	such a beneficiary financial requirement on
24	mental health or substance-related disorder bene-
25	fits for items and services within such category.

"(B) BENEFICIARY FINANCIAL REQUIRE-MENT.—

"(i) 3 TREATMENT OF DEDUCTIBLES. 4 OUT-OF-POCKET LIMITS, AND SIMILAR FI-NANCIAL REQUIREMENTS.—If the plan or 5 6 coverage includes a deductible, a limitation 7 on out-of-pocket expenses, or similar bene-8 ficiary financial requirement that does not 9 apply separately to individual items and 10 services on substantially all medical and 11 surgical benefits within a category of items 12 and services (as specified in paragraph 13 (3)(C)), the plan or coverage shall apply 14 such requirement (or, if there is more than 15 one such requirement for such category of items and services, the predominant re-16 17 quirement for such category) both to med-18 ical and surgical benefits within such cat-19 egory and to mental health and substance-20 related disorder benefits within such cat-21 egory and shall not distinguish in the ap-22 plication of such requirement between such 23 medical and surgical benefits and such 24 mental health and substance-related dis-25 order benefits.

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1	"(ii) Other financial require-
2	MENTS.—If the plan or coverage includes a
3	beneficiary financial requirement not de-
4	scribed in clause (i) on substantially all
5	medical and surgical benefits within a cat-
6	egory of items and services, the plan or cov-
7	erage may not impose such financial re-
8	quirement on mental health or substance-re-
9	lated disorder benefits for items and services
10	within such category in a way that results
11	in greater out-of-pocket expenses to the par-
12	ticipant or beneficiary than the predomi-
13	nant beneficiary financial requirement ap-
14	plicable to medical and surgical benefits for
15	items and services within such category.
16	"(iii) Construction.—Nothing in
17	this subparagraph shall be construed as pro-
18	hibiting the plan or coverage from waiving
19	the application of any deductible for mental
20	health benefits or substance-related disorder
21	benefits or both.
22	"(C) Beneficiary financial require-
23	MENT DEFINED.—For purposes of this para-
24	graph, the term beneficiary financial require-
25	ment' includes, with respect to a plan or cov-

1	erage, any deductible, coinsurance, co-payment,
2	other cost sharing, and limitation on the total
3	amount that may be paid by a participant or
4	beneficiary with respect to benefits under the
5	plan or coverage, but does not include the appli-
6	cation of any aggregate lifetime limit or annual
7	limit."; and
8	(2) in subsection (b)—
9	(A) by striking "construed—" and all that
10	follows through "(1) as requiring" and inserting
11	"construed as requiring";
12	(B) by striking "; or" and inserting a pe-
13	riod; and
14	(C) by striking paragraph (2).
15	(b) Expansion to Substance-Related Disorder
16	Benefits and Revision of Definition.—Such section is
17	further amended—
18	(1) by striking "mental health benefits" and in-
19	serting "mental health or substance-related disorder
20	benefits" each place it appears; and
21	(2) in paragraph (4) of subsection (e)—
22	(A) by striking "Mental health bene-
23	FITS" and inserting "MENTAL HEALTH AND
24	SUBSTANCE-RELATED DISORDER BENEFITS";

1	(B) by striking 'benefits with respect to
2	mental health services" and inserting "benefits
3	with respect to services for mental health condi-
4	tions or substance-related disorders"; and
5	(C) by striking ", but does not include bene-
6	fits with respect to treatment of substance abuse
7	or chemical dependency".
8	(c) Availability of Plan Information About Cri-
9	TERIA FOR MEDICAL NECESSITY.—Subsection (a) of such
10	section, as amended by subsection $(a)(1)$ , is further amend-
11	ed by adding at the end the following new paragraph:
12	"(5) Availability of plan information.—The
13	criteria for medical necessity determinations made
14	under the plan with respect to mental health and sub-
15	stance-related disorder benefits (or the health insur-
16	ance coverage offered in connection with the plan
17	with respect to such benefits) shall be made available
18	in accordance with regulations by the plan adminis-
19	trator (or the health insurance issuer offering such
20	coverage) to any current or potential participant,
21	beneficiary, or contracting provider upon request. The
22	reason for any denial under the plan (or coverage) of
23	reimbursement or payment for services with respect to
24	mental health and substance-related disorder benefits
25	in the case of any participant or beneficiary shall,

1	upon request, be made available in accordance with
2	regulations by the plan administrator (or the health
3	insurance issuer offering such coverage) to the partici-
4	pant or beneficiary.".
5	(d) Minimum Benefit Requirements.—Subsection
6	(a) of such section is further amended by adding at the end
7	the following new paragraph:
8	"(6) Minimum scope of coverage and equity
9	IN OUT-OF-NETWORK BENEFITS.—
10	"(A) Minimum scope of mental health
11	AND SUBSTANCE-RELATED DISORDER BENE-
12	FITS.—In the case of a group health plan (or
13	health insurance coverage offered in connection
14	with such a plan) that provides any mental
15	health or substance-related disorder benefits, the
16	plan or coverage shall include benefits for any
17	mental health condition and substance-related
18	disorder for which benefits are provided under
19	the benefit plan option offered under chapter 89
20	of title 5, United States Code, with the highest
21	average enrollment as of the beginning of the
22	most recent year beginning on or before the be-
23	ginning of the plan year involved.
24	"(B) Equity in coverage of out-of-net-
25	WORK BENEFITS.—

"(i) In general.—In the case of a
plan or coverage that provides both medical
and surgical benefits and mental health or
substance-related disorder benefits, if med-
ical and surgical benefits are provided for
substantially all items and services in a
category specified in clause (ii) furnished
outside any network of providers established
or recognized under such plan or coverage,
the mental health and substance-related dis-
order benefits shall also be provided for
items and services in such category fur-
nished outside any network of providers es-
tablished or recognized under such plan or
coverage in accordance with the require-
ments of this section.
"(ii) CATEGORIES OF ITEMS AND
SERVICES.—For purposes of clause (i), there
shall be the following three categories of
items and services for benefits, whether med-
ical and surgical benefits or mental health
and substance-related disorder benefits, and
all medical and surgical benefits and all
mental health and substance-related dis-

1	order benefits shall be classified into one of
2	the following categories:
3	"(I) EMERGENCY.—Items and
4	services, whether furnished on an inpa-
5	tient or outpatient basis, required for
6	the treatment of an emergency medical
7	condition (including an emergency
8	condition relating to mental health or
9	substance-related disorders).
10	"(II) INPATIENT.—Items and
11	services not described in subclause $(I)$
12	furnished on an inpatient basis.
13	"(III) OUTPATIENT.—Items and
14	services not described in subclause $(I)$
15	furnished on an outpatient basis.".
16	(e) Construction.—Subsection (a) of such section is
17	further amended by adding at the end the following new
18	paragraph:
19	"(7) CONSTRUCTION.—Nothing in this section
20	shall be construed to limit a group health plan (or
21	health insurance offered in connection with such a
22	plan) from managing the provision of medical, sur-
23	gical, mental health or substance-related disorder ben-
24	efits through any of the following methods:
25	"(A) the application of utilization review;

1	``(B) the application of authorization or
2	management practices;
3	``(C) the application of medical necessity
4	and appropriateness criteria; or
5	(D) other processes intended to ensure that
6	beneficiaries receive appropriate care and medi-
7	cally necessary services for covered benefits;
8	to the extent such methods are recognized both by in-
9	dustry and by providers and are not prohibited under
10	applicable State laws.".
11	(f) Revision of Increased Cost Exemption.—
12	Paragraph (2) of subsection (c) of such section is amended
13	to read as follows:
14	"(2) Increased cost exemption.—
15	"(A) IN GENERAL.—With respect to a group
16	health plan (or health insurance coverage offered
17	in connection with such a plan), if the applica-
18	tion of this section to such plan (or coverage) re-
19	sults in an increase for the plan year involved
20	of the actual total costs of coverage with respect
21	to medical and surgical benefits and mental
22	health and substance-related disorder benefits
23	under the plan (as determined and certified
24	under subparagraph (C)) by an amount that ex-
25	ceeds the applicable percentage described in sub-

1	paragraph $(B)$ of the actual total plan costs, the
2	
	provisions of this section shall not apply to such
3	plan (or coverage) during the following plan
4	year, and such exemption shall apply to the plan
5	(or coverage) for 1 plan year.
6	"(B) Applicable percentage.—With re-
7	spect to a plan (or coverage), the applicable per-
8	centage described in this paragraph shall be—
9	"(i) 2 percent in the case of the first
10	plan year which begins after the effective
11	date of the amendments made by section
12	101 of the Paul Wellstone Mental Health
13	and Addiction Equity Act of 2007; and
14	"(ii) 1 percent in the case of each sub-
15	sequent plan year.
16	"(C) Determinations by actuaries.—
17	Determinations as to increases in actual costs
18	under a plan (or coverage) for purposes of this
19	subsection shall be made and certified by a
20	qualified and licensed actuary who is a member
21	in good standing of the American Academy of
22	Actuaries.
23	"(D) 6-month determinations.—If a
24	group health plan (or a health insurance issuer
25	offering coverage in connection with such a plan)

1	seeks an exemption under this paragraph, deter-
2	minations under subparagraph (A) shall be
3	made after such plan (or coverage) has complied
4	with this section for the first 6 months of the
5	plan year involved.
6	"(E) NOTIFICATION.—An election to modify
7	coverage of mental health and substance-related
8	disorder benefits as permitted under this para-
9	graph shall be treated as a material modification
10	in the terms of the plan as described in section
11	102(a) and notice of which shall be provided a
12	reasonable period in advance of the change.
13	"(F) NOTIFICATION OF APPROPRIATE AGEN-
14	СҮ.—
15	"(i) IN GENERAL.—A group health
16	plan that, based on upon a certification de-
17	scribed under subparagraph (C), qualifies
18	for an exemption under this paragraph,
19	and elects to implement the exemption, shall
20	notify the Department of Labor of such elec-
21	tion.
22	"(ii) Requirement.—A notification
23	under clause (i) shall include—
24	"(I) a description of the number
25	of covered lives under the plan (or cov-

1	erage) involved at the time of the noti-
2	fication, and as applicable, at the time
3	of any prior election of the cost-exemp-
4	tion under this paragraph by such
5	plan (or coverage);
6	"(II) for both the plan year upon
7	which a cost exemption is sought and
8	the year prior, a description of the ac-
9	tual total costs of coverage with respect
10	to medical and surgical benefits and
11	mental health and substance-related
12	disorder benefits under the plan; and
13	"(III) for both the plan year upon
14	which a cost exemption is sought and
15	the year prior, the actual total costs of
16	coverage with respect to mental health
17	and substance-related disorder benefits
18	under the plan.
19	"(iii) Confidentiality.—A notifica-
20	tion under clause (i) shall be confidential.
21	The Department of Labor shall make avail-
22	able, upon request to the appropriate com-
23	mittees of Congress and on not more than
24	an annual basis, an anonymous itemization
25	of such notifications, that includes—

1	"(I) a breakdown of States by the
2	size and any type of employers submit-
3	ting such notification; and
4	"(II) a summary of the data re-
5	ceived under clause (ii).
6	"(G) No impact on application of state
7	LAW.—The fact that a plan or coverage is ex-
8	empt from the provisions of this section under
9	subparagraph (A) shall not affect the application
10	of State law to such plan or coverage.".
11	(g) Change in Exclusion for Smallest Employ-
12	ERS.—Subsection $(c)(1)(B)$ of such section is amended—
13	(1) by inserting "(or 1 in the case of an em-
14	ployer residing in a State that permits small groups
15	to include a single individual)" after "at least 2" the
16	first place it appears; and
17	(2) by striking "and who employs at least 2 em-
18	ployees on the first day of the plan year".
19	(h) Elimination of Sunset Provision.—Such sec-
20	tion is amended by striking subsection (f).
21	(i) Clarification Regarding Preemption.—Such
22	section is further amended by inserting after subsection (e)
23	the following new subsection:
24	"(f) PREEMPTION, RELATION TO STATE LAWS.—

1 "(1) IN GENERAL.—This part shall not be con-2 strued to supersede any provision of State law which 3 establishes, implements, or continues in effect any 4 consumer protections, benefits, methods of access to 5 benefits, rights, external review programs, or remedies 6 solely relating to health insurance issuers in connec-7 tion with group health insurance coverage (including 8 benefit mandates or regulation of group health plans 9 of 50 or fewer employees) except to the extent that 10 such provision prevents the application of a require-11 ment of this part.

12 "(2) CONTINUED PREEMPTION WITH RESPECT TO
13 GROUP HEALTH PLANS.—Nothing in this section shall
14 be construed to affect or modify the provisions of sec15 tion 514 with respect to group health plans.

16 "(3) OTHER STATE LAWS.—Nothing in this sec-17 tion shall be construed to exempt or relieve any per-18 son from any laws of any State not solely related to 19 health insurance issuers in connection with group 20 health coverage insofar as they may now or hereafter 21 relate to insurance, health plans, or health cov-22 erage.'".

23 (j) Conforming Amendments to Heading.—

24 (1) IN GENERAL.—The heading of such section is
25 amended to read as follows:

1	"SEC. 712. EQUITY IN MENTAL HEALTH AND SUBSTANCE-
2	RELATED DISORDER BENEFITS.".
3	(2) Clerical Amendment.—The table of con-
4	tents in section 1 of such Act is amended by striking
5	the item relating to section 712 and inserting the fol-
6	lowing new item:
	"Sec. 712. Equity in mental health and substance-related disorder benefits.".
7	(k) Effective Date.—
8	(1) IN GENERAL.—The amendments made by
9	this section shall apply with respect to plan years be-
10	ginning on or after January 1, 2008.
11	(2) Special rule for collective bargaining
12	AGREEMENTS.—In the case of a group health plan
13	maintained pursuant to one or more collective bar-
14	gaining agreements between employee representatives
15	and one or more employers ratified before the date of
16	the enactment of this Act, the amendments made by
17	this section shall not apply to plan years beginning
18	before the later of—
19	(A) the date on which the last of the collec-
20	tive bargaining agreements relating to the plan
21	terminates (determined without regard to any
22	extension thereof agreed to after the date of the
23	enactment of this Act), or
24	(B) January 1, 2010.

For purposes of subparagraph (A), any plan amend ment made pursuant to a collective bargaining agree ment relating to the plan which amends the plan sole ly to conform to any requirement imposed under an
 amendment under this section shall not be treated as
 a termination of such collective bargaining agree ment.

8 (1) DOL ANNUAL SAMPLE COMPLIANCE.—The Sec-9 retary of Labor shall annually sample and conduct random 10 audits of group health plans (and health insurance coverage offered in connection with such plans) in order to determine 11 12 their compliance with the amendments made by this Act 13 and shall submit to the appropriate committees of Congress an annual report on such compliance with such amend-14 15 ments.

16 (m) Assistance to Participants and Bene-FICIARIES.—The Secretary of Labor shall provide assist-17 ance to participants and beneficiaries of group health plans 18 with any questions or problems with compliance with the 19 requirements of this Act. The Secretary shall notify partici-20 21 pants and beneficiaries when they can obtain assistance 22 from State consumer and insurance agencies and the Sec-23 retary shall coordinate with State agencies to ensure that 24 participants and beneficiaries are protected and afforded the rights provided under this Act. 25

1 SEC. 3. AMENDMENTS TO THE PUBLIC HEALTH SERVICE

ACT RELATING TO THE GROUP MARKET.

3	(a) EXTENSION OF PARITY TO TREATMENT LIMITS
4	AND BENEFICIARY FINANCIAL REQUIREMENTS.—Section
5	2705 of the Public Health Service Act (42 U.S.C. 300gg-
6	5) is amended—
7	(1) in subsection (a), by adding at the end the
8	following new paragraphs:
9	"(3) TREATMENT LIMITS.—
10	"(A) No treatment limit.—If the plan or
11	coverage does not include a treatment limit (as
12	defined in subparagraph $(D)$ ) on substantially
13	all medical and surgical benefits in any category
14	of items or services (specified in subparagraph
15	(C)), the plan or coverage may not impose any
16	treatment limit on mental health and substance-
17	related disorder benefits that are classified in the
18	same category of items or services.
19	"(B) TREATMENT LIMIT.—If the plan or
20	coverage includes a treatment limit on substan-
21	tially all medical and surgical benefits in any
22	category of items or services, the plan or coverage
23	may not impose such a treatment limit on men-
24	tal health and substance-related disorder benefits
25	for items and services within such category that
26	are more restrictive than the predominant treat-
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ment limit that is applicable to medical and surgical benefits for items and services within such category.

4 "(C) CATEGORIES OF ITEMS AND SERVICES FOR APPLICATION OF TREATMENT LIMITS AND 5 6 BENEFICIARY FINANCIAL REQUIREMENTS.—For 7 purposes of this paragraph and paragraph (4), 8 there shall be the following four categories of 9 items and services for benefits, whether medical 10 and surgical benefits or mental health and sub-11 stance-related disorder benefits, and all medical 12 and surgical benefits and all mental health and 13 substance related benefits shall be classified into 14 one of the following categories: 15 "(i) INPATIENT, IN-NETWORK.—Items

15(i) INTATIENT, IN-METWORK.—Items16and services furnished on an inpatient basis17and within a network of providers estab-18lished or recognized under such plan or cov-19erage.

20 "(ii) INPATIENT, OUT-OF-NETWORK.—
21 Items and services furnished on an inpa22 tient basis and outside any network of pro23 viders established or recognized under such
24 plan or coverage.

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1	"(iii) Outpatient, in-network.—
2	Items and services furnished on an out-
3	patient basis and within a network of pro-
4	viders established or recognized under such
5	plan or coverage.
6	"(iv) OUTPATIENT, OUT-OF-NET-
7	WORK.—Items and services furnished on an
8	outpatient basis and outside any network of
9	providers established or recognized under
10	such plan or coverage.
11	"(D) TREATMENT LIMIT DEFINED.—For
12	purposes of this paragraph, the term 'treatment
13	limit' means, with respect to a plan or coverage,
14	limitation on the frequency of treatment, number
15	of visits or days of coverage, or other similar
16	limit on the duration or scope of treatment
17	under the plan or coverage.
18	"(E) Predominance.—For purposes of this
19	subsection, a treatment limit or financial re-
20	quirement with respect to a category of items
21	and services is considered to be predominant if
22	it is the most common or frequent of such type
23	of limit or requirement with respect to such cat-
24	egory of items and services.
25	"(4) BENEFICIARY FINANCIAL REQUIREMENTS.—

1	"(A) No beneficiary financial require-
2	MENT.—If the plan or coverage does not include
3	a beneficiary financial requirement (as defined
4	in subparagraph $(C)$ ) on substantially all med-
5	ical and surgical benefits within a category of
6	items and services (specified in paragraph
7	(3)(C)), the plan or coverage may not impose
8	such a beneficiary financial requirement on
9	mental health and substance-related disorder
10	benefits for items and services within such cat-
11	egory.
12	"(B) BENEFICIARY FINANCIAL REQUIRE-
13	MENT.—
14	"(i) TREATMENT OF DEDUCTIBLES,
15	OUT-OF-POCKET LIMITS, AND SIMILAR FI-
16	NANCIAL REQUIREMENTS.—If the plan or
17	coverage includes a deductible, a limitation
18	on out-of-pocket expenses, or similar bene-
19	ficiary financial requirement that does not
20	apply separately to individual items and
21	services on substantially all medical and
22	surgical benefits within a category of items
23	and services, the plan or coverage shall
24	apply such requirement (or, if there is more
25	than one such requirement for such category

1	of items and services, the predominant re-
2	quirement for such category) both to med-
3	ical and surgical benefits within such cat-
4	egory and to mental health and substance-
5	related disorder benefits within such cat-
6	egory and shall not distinguish in the ap-
7	plication of such requirement between such
8	medical and surgical benefits and such
9	mental health and substance-related dis-
10	order benefits.
11	"(ii) Other financial require-
12	MENTS.—If the plan or coverage includes a
13	beneficiary financial requirement not de-
14	scribed in clause (i) on substantially all
15	medical and surgical benefits within a cat-
16	egory of items and services, the plan or cov-
17	erage may not impose such financial re-
18	quirement on mental health and substance-
19	related disorder benefits for items and serv-
20	ices within such category in a way that is
21	more costly to the participant or beneficiary
22	than the predominant beneficiary financial
23	requirement applicable to medical and sur-
24	gical benefits for items and services within
25	such category.

1	"(C) BENEFICIARY FINANCIAL REQUIRE-
2	MENT DEFINED.—For purposes of this para-
3	graph, the term beneficiary financial require-
4	ment' includes, with respect to a plan or cov-
5	erage, any deductible, coinsurance, co-payment,
6	other cost sharing, and limitation on the total
7	amount that may be paid by a participant or
8	beneficiary with respect to benefits under the
9	plan or coverage, but does not include the appli-
10	cation of any aggregate lifetime limit or annual
11	limit."; and
12	(2) in subsection (b)—
13	(A) by striking "construed—" and all that
14	follows through "(1) as requiring" and inserting
15	"construed as requiring";
16	(B) by striking "; or" and inserting a $pe$ -
17	riod; and
18	(C) by striking paragraph (2).
19	(b) Expansion to Substance-Related Disorder
20	Benefits and Revision of Definition.—Such section is
21	further amended—
22	(1) by striking "mental health benefits" and in-
23	serting "mental health and substance-related disorder
24	benefits" each place it appears; and
25	(2) in paragraph (4) of subsection (e)—

1	(A) by striking "Mental health bene-
2	FITS" and inserting "MENTAL HEALTH AND
3	SUBSTANCE-RELATED DISORDER BENEFITS";
4	(B) by striking "benefits with respect to
5	mental health services" and inserting "benefits
6	with respect to services for mental health condi-
7	tions or substance-related disorders"; and
8	(C) by striking ", but does not include bene-
9	fits with respect to treatment of substances abuse
10	or chemical dependency".
11	(c) Availability of Plan Information About Cri-
12	TERIA FOR MEDICAL NECESSITY.—Subsection (a) of such
13	section, as amended by subsection $(a)(1)$ , is further amend-
14	ed by adding at the end the following new paragraph:
15	"(5) Availability of plan information.—The
16	criteria for medical necessity determinations made
17	under the plan with respect to mental health and sub-
18	stance-related disorder benefits (or the health insur-
19	ance coverage offered in connection with the plan
20	with respect to such benefits) shall be made available
21	by the plan administrator (or the health insurance
22	issuer offering such coverage) to any current or poten-
23	tial participant, beneficiary, or contracting provider
24	upon request. The reason for any denial under the
25	plan (or coverage) of reimbursement or payment for

1	services with respect to mental health and substance-
2	related disorder benefits in the case of any partici-
3	pant or beneficiary shall, upon request, be made
4	available by the plan administrator (or the health in-
5	surance issuer offering such coverage) to the partici-
6	pant or beneficiary.".
7	(d) Minimum Benefit Requirements.—Subsection
8	(a) of such section is further amended by adding at the end
9	the following new paragraph:
10	"(6) Minimum scope of coverage and equity
11	IN OUT-OF-NETWORK BENEFITS.—
12	"(A) Minimum scope of mental health
13	AND SUBSTANCE-RELATED DISORDER BENE-
14	FITS.—In the case of a group health plan (or
15	health insurance coverage offered in connection
16	with such a plan) that provides any mental
17	health and substance-related disorder benefits,
18	the plan or coverage shall include benefits for
19	any mental health condition or substance-related
20	disorder for which benefits are provided under
21	the benefit plan option offered under chapter 89
22	of title 5, United States Code, with the highest
23	average enrollment as of the beginning of the
24	most recent year beginning on or before the be-
25	ginning of the plan year involved.

1	"(B) Equity in coverage of out-of-net-
2	WORK BENEFITS.—

3 "(i) IN GENERAL.—In the case of a 4 plan or coverage that provides both medical and surgical benefits and mental health and 5 6 substance-related disorder benefits, if med-7 ical and surgical benefits are provided for 8 substantially all items and services in a 9 category specified in clause (ii) furnished outside any network of providers established 10 11 or recognized under such plan or coverage, 12 the mental health and substance-related dis-13 order benefits shall also be provided for 14 items and services in such category fur-15 nished outside any network of providers es-16 tablished or recognized under such plan or 17 coverage in accordance with the require-18 ments of this section.

19 *"(ii)* CATEGORIES OFITEMS AND 20 SERVICES.—For purposes of clause (i), there 21 shall be the following three categories of 22 items and services for benefits, whether med-23 ical and surgical benefits or mental health 24 and substance-related disorder benefits, and 25 all medical and surgical benefits and all

- 1 mental health and substance-related dis-2 order benefits shall be classified into one of the following categories: 3 4 (I)EMERGENCY.—Items and 5 services, whether furnished on an inpa-6 tient or outpatient basis, required for 7 the treatment of an emergency medical 8 condition (including an emergency 9 condition relating to mental health 10 and substance-related disorders). 11 *"(II)* INPATIENT.—Items and 12 services not described in subclause (I) 13 furnished on an inpatient basis. 14 "(III) OUTPATIENT.—Items and 15 services not described in subclause (I) 16 furnished on an outpatient basis.". 17 (e) REVISION OF INCREASED COST EXEMPTION.— Paragraph (2) of subsection (c) of such section is amended 18 19 to read as follows: 20 "(2) Increased cost exemption.— 21 "(A) IN GENERAL.—With respect to a group 22 health plan (or health insurance coverage offered 23 in connection with such a plan), if the applica-24 tion of this section to such plan (or coverage) re-
- 25 sults in an increase for the plan year involved

1	of the actual total costs of coverage with respect
2	to medical and surgical benefits and mental
3	health and substance-related disorder benefits
4	under the plan (as determined and certified
5	under subparagraph $(C)$ ) by an amount that ex-
6	ceeds the applicable percentage described in sub-
7	paragraph $(B)$ of the actual total plan costs, the
8	provisions of this section shall not apply to such
9	plan (or coverage) during the following plan
10	year, and such exemption shall apply to the plan
11	(or coverage) for 1 plan year.
12	"(B) APPLICABLE PERCENTAGE.—With re-
13	spect to a plan (or coverage), the applicable per-
14	centage described in this paragraph shall be—
15	"(i) 2 percent in the case of the first
16	plan year which begins after the date of the
17	enactment of the Paul Wellstone Mental
18	Health and Addiction Equity Act of 2007;
19	and
20	"(ii) 1 percent in the case of each sub-
21	sequent plan year.
22	"(C) Determinations by actuaries.—
23	Determinations as to increases in actual costs
24	under a plan (or coverage) for purposes of this
25	subsection shall be made by a qualified actuary

who is a member in good standing of the American Academy of Actuaries. Such determinations shall be certified by the actuary and be made available to the general public. "(D) 6-MONTH DETERMINATIONS.—If a group health plan (or a health insurance issuer offering coverage in connection with such a plan) seeks an exemption under this paragraph, deter-

9 minations under subparagraph (A) shall be 10 made after such plan (or coverage) has complied with this section for the first 6 months of the 12 plan year involved.

13 "(E) NOTIFICATION.—A group health plan 14 under this part shall comply with the notice re-15 quirement under section 712(c)(2)(E) of the Em-16 ployee Retirement Income Security Act of 1974 17 with respect to the a modification of mental 18 health and substance-related disorder benefits as 19 permitted under this paragraph as if such sec-20 tion applied to such plan.".

21 (f) CHANGE IN EXCLUSION FOR SMALLEST EMPLOY-22 ERS.—Subsection (c)(1)(B) of such section is amended—

23 (1) by inserting "(or 1 in the case of an employer residing in a State that permits small groups 24

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1	to include a single individual)" after "at least 2" the
2	first place it appears; and
3	(2) by striking "and who employs at least 2 em-
4	ployees on the first day of the plan year".
5	(g) Elimination of Sunset Provision.—Such sec-
6	tion is amended by striking out subsection (f).
7	(h) Clarification Regarding Preemption.—Such
8	section is further amended by inserting after subsection (e)
9	the following new subsection:
10	"(f) PREEMPTION, RELATION TO STATE LAWS.—
11	"(1) IN GENERAL.—Nothing in this section shall
12	be construed to preempt any State law that provides
13	greater consumer protections, benefits, methods of ac-
14	cess to benefits, rights or remedies that are greater
15	than the protections, benefits, methods of access to
16	benefits, rights or remedies provided under this sec-
17	tion.
18	"(2) Construction.—Nothing in this section
19	shall be construed to affect or modify the provisions
20	of section 2723 with respect to group health plans.".
21	(i) Conforming Amendment to Heading.—The
22	heading of such section is amended to read as follows:

1 "SEC. 2705.".

2 (j) EFFECTIVE DATE.—The amendments made by this
3 section shall apply with respect to plan years beginning on
4 or after January 1, 2008.

5 SEC. 4. AMENDMENTS TO THE INTERNAL REVENUE CODE 6 OF 1986.

7 (a) EXTENSION OF PARITY TO TREATMENT LIMITS
8 AND BENEFICIARY FINANCIAL REQUIREMENTS.—Section
9 9812 of the Internal Revenue Code of 1986 is amended—
10 (1) in subsection (a), by adding at the end the
11 following new paragraphs:

12 "(3) TREATMENT LIMITS.—

13 "(A) NO TREATMENT LIMIT.—If the plan does not include a treatment limit (as defined in 14 15 subparagraph (D)) on substantially all medical 16 and surgical benefits in any category of items or 17 services (specified in subparagraph (C)), the 18 plan may not impose any treatment limit on 19 mental health and substance-related disorder 20 benefits that are classified in the same category 21 of items or services.

"(B) TREATMENT LIMIT.—If the plan includes a treatment limit on substantially all
medical and surgical benefits in any category of
items or services, the plan may not impose such
a treatment limit on mental health and sub-

1	stance-related disorder benefits for items and
2	services within such category that are more re-
3	strictive than the predominant treatment limit
4	that is applicable to medical and surgical bene-
5	fits for items and services within such category.
6	"(C) CATEGORIES OF ITEMS AND SERVICES
7	FOR APPLICATION OF TREATMENT LIMITS AND
8	BENEFICIARY FINANCIAL REQUIREMENTS.—For
9	purposes of this paragraph and paragraph (4),
10	there shall be the following four categories of
11	items and services for benefits, whether medical
12	and surgical benefits or mental health and sub-
13	stance-related disorder benefits, and all medical
14	and surgical benefits and all mental health and
15	substance related benefits shall be classified into
16	one of the following categories:
17	"(i) INPATIENT, IN-NETWORK.—Items
18	and services furnished on an inpatient basis
19	and within a network of providers estab-
20	lished or recognized under such plan or cov-
21	erage.
22	"(ii) INPATIENT, OUT-OF-NETWORK.—
23	Items and services furnished on an inpa-
24	tient basis and outside any network of pro-

1	viders established or recognized under such
2	plan or coverage.
3	"(iii) Outpatient, in-network.—
4	Items and services furnished on an out-
5	patient basis and within a network of pro-
6	viders established or recognized under such
7	plan or coverage.
8	"(iv) Outpatient, Out-of-net-
9	work.—Items and services furnished on an
10	outpatient basis and outside any network of
11	providers established or recognized under
12	such plan or coverage.
13	"(D) TREATMENT LIMIT DEFINED.—For
14	purposes of this paragraph, the term 'treatment
15	limit' means, with respect to a plan, limitation
16	on the frequency of treatment, number of visits
17	or days of coverage, or other similar limit on the
18	duration or scope of treatment under the plan.
19	"(E) PREDOMINANCE.—For purposes of this
20	subsection, a treatment limit or financial re-
21	quirement with respect to a category of items
22	and services is considered to be predominant if
23	it is the most common or frequent of such type
24	of limit or requirement with respect to such cat-
25	egory of items and services.

1 "(4) BENEFICIARY FINANCIAL REQUIREMENTS.— 2 "(A) NO BENEFICIARY FINANCIAL REQUIRE-MENT.—If the plan does not include a bene-3 4 ficiary financial requirement (as defined in sub-5 paragraph (C)) on substantially all medical and 6 surgical benefits within a category of items and 7 services (specified in paragraph (3)(C)), the plan 8 may not impose such a beneficiary financial re-9 quirement on mental health and substance-re-10 lated disorder benefits for items and services 11 within such category. 12 (B)BENEFICIARY FINANCIAL REQUIRE-13 MENT.---14 (i)TREATMENT OF DEDUCTIBLES, 15 OUT-OF-POCKET LIMITS, AND SIMILAR FI-16 NANCIAL REQUIREMENTS.—If the plan or 17 coverage includes a deductible, a limitation 18 on out-of-pocket expenses, or similar bene-19 ficiary financial requirement that does not 20 apply separately to individual items and 21 services on substantially all medical and 22 surgical benefits within a category of items and services, the plan or coverage shall 23 24 apply such requirement (or, if there is more 25 than one such requirement for such category

1	of items and services, the predominant re-
2	quirement for such category) both to med-
3	ical and surgical benefits within such cat-
4	egory and to mental health and substance-
5	related disorder benefits within such cat-
6	egory and shall not distinguish in the ap-
7	plication of such requirement between such
8	medical and surgical benefits and such
9	mental health and substance-related dis-
10	order benefits.
11	"(ii) Other financial require-
12	MENTS.—If the plan includes a beneficiary
13	financial requirement not described in
14	clause (i) on substantially all medical and
15	surgical benefits within a category of items
16	and services, the plan may not impose such
17	financial requirement on mental health and
18	substance-related disorder benefits for items
19	and services within such category in a way
20	that is more costly to the participant or
21	beneficiary than the predominant bene-
22	ficiary financial requirement applicable to
23	medical and surgical benefits for items and
24	services within such category.

1	"(C) BENEFICIARY FINANCIAL REQUIRE-
2	MENT DEFINED.—For purposes of this para-
3	graph, the term beneficiary financial require-
4	ment' includes, with respect to a plan, any de-
5	ductible, coinsurance, co-payment, other cost
6	sharing, and limitation on the total amount that
7	may be paid by a participant or beneficiary
8	with respect to benefits under the plan, but does
9	not include the application of any aggregate life-
10	time limit or annual limit."; and
11	(2) in subsection (b)—
12	(A) by striking "construed—" and all that
13	follows through "(1) as requiring" and inserting
14	"construed as requiring";
15	(B) by striking "; or" and inserting a pe-
16	riod; and
17	(C) by striking paragraph (2).
18	(b) Expansion to Substance-Related Disorder
19	Benefits and Revision of Definition.—Such section is
20	further amended—
21	(1) by striking "mental health benefits" and in-
22	serting "mental health and substance-related disorder
23	benefits" each place it appears; and
24	(2) in paragraph (4) of subsection (e)—

1	(A) by striking "Mental health bene-
2	FITS" in the heading and inserting "MENTAL
3	HEALTH AND SUBSTANCE-RELATED DISORDER
4	BENEFITS'';
5	(B) by striking "benefits with respect to
6	mental health services" and inserting "benefits
7	with respect to services for mental health condi-
8	tions or substance-related disorders"; and
9	(C) by striking ", but does not include bene-
10	fits with respect to treatment of substances abuse
11	or chemical dependency".
12	(c) Availability of Plan Information About Cri-
13	TERIA FOR MEDICAL NECESSITY.—Subsection (a) of such
14	section, as amended by subsection $(a)(1)$ , is further amend-
15	ed by adding at the end the following new paragraph:
16	"(5) Availability of plan information.—The
17	criteria for medical necessity determinations made
18	under the plan with respect to mental health and sub-
19	stance-related disorder benefits shall be made avail-
20	able by the plan administrator to any current or po-
21	tential participant, beneficiary, or contracting pro-
22	vider upon request. The reason for any denial under
23	the plan of reimbursement or payment for services
24	with respect to mental health and substance-related
25	disorder benefits in the case of any participant or

beneficiary shall, upon request, be made available by
 the plan administrator to the participant or bene ficiary.".

4 (d) MINIMUM BENEFIT REQUIREMENTS.—Subsection
5 (a) of such section is further amended by adding at the end
6 the following new paragraph:

7 "(6) MINIMUM SCOPE OF COVERAGE AND EQUITY
8 IN OUT-OF-NETWORK BENEFITS.—

9 "(A) Minimum scope of mental health 10 AND SUBSTANCE-RELATED DISORDER BENE-11 FITS.—In the case of a group health plan (or 12 health insurance coverage offered in connection 13 with such a plan) that provides any mental 14 health and substance-related disorder benefits. 15 the plan or coverage shall include benefits for 16 any mental health condition or substance-related 17 disorder for which benefits are provided under 18 the benefit plan option offered under chapter 89 19 of title 5, United States Code, with the highest 20 average enrollment as of the beginning of the 21 most recent year beginning on or before the be-22 ginning of the plan year involved.

23 "(B) EQUITY IN COVERAGE OF OUT-OF-NET24 WORK BENEFITS.—

1	"(i) In general.—In the case of a
2	plan that provides both medical and sur-
3	gical benefits and mental health and sub-
4	stance-related disorder benefits, if medical
5	and surgical benefits are provided for sub-
6	stantially all items and services in a cat-
7	egory specified in clause (ii) furnished out-
8	side any network of providers established or
9	recognized under such plan or coverage, the
10	mental health and substance-related dis-
11	order benefits shall also be provided for
12	items and services in such category fur-
13	nished outside any network of providers es-
14	tablished or recognized under such plan in
15	accordance with the requirements of this
16	section.
17	"(ii) CATEGORIES OF ITEMS AND
18	SERVICES.—For purposes of clause (i), there
19	shall be the following three categories of
20	items and services for benefits, whether med-
21	ical and surgical benefits or mental health
22	and substance-related disorder benefits, and
23	all medical and surgical benefits and all
24	mental health and substance-related dis-

order benefits shall be classified into one $q$	one	of
the following categories:		
"(I) EMERGENCY.—Items and	aı	nd
services, whether furnished on an inpa	inp	pa-
tient or outpatient basis, required for	ved f	for
the treatment of an emergency medica	redic	cal
condition (including an emergency	rgen	cy
condition relating to mental health	heal	lth
and substance-related disorders).		
"(II) INPATIENT.—Items and	aı	nd
services not described in subclause (I	ıse (	(I)
furnished on an inpatient basis.		
"(III) OUTPATIENT.—Items and	s an	nd
services not described in subclause (I	ıse (	(I)
furnished on an outpatient basis.".	".	
(e) Revision of Increased Cost Exemption.—	ION	
Paragraph (2) of subsection (c) of such section is amended	nend	led
to read as follows:		
"(2) Increased cost exemption.—		
"(A) IN GENERAL.—With respect to a group	grot	up
health plan, if the application of this section to	tion	to
such plan results in an increase for the plan	e pla	an
year involved of the actual total costs of coverage	vera	ıge
with respect to medical and surgical benefits and	ts an	nd
mental health and substance-related disorder	isord	ler

1	benefits under the plan (as determined and cer-
2	tified under subparagraph $(C)$ ) by an amount
3	that exceeds the applicable percentage described
4	in subparagraph $(B)$ of the actual total plan
5	costs, the provisions of this section shall not
6	apply to such plan during the following plan
7	year, and such exemption shall apply to the plan
8	for 1 plan year.
9	"(B) Applicable percentage.—With re-
10	spect to a plan, the applicable percentage de-
11	scribed in this paragraph shall be—
12	"(i) 2 percent in the case of the first
13	plan year which begins after the date of the
14	enactment of the Paul Wellstone Mental
15	Health and Addiction Equity Act of 2007;
16	and
17	"(ii) 1 percent in the case of each sub-
18	sequent plan year.
19	"(C) DETERMINATIONS BY ACTUARIES.—
20	Determinations as to increases in actual costs
21	under a plan for purposes of this subsection shall
22	be made by a qualified actuary who is a member
23	in good standing of the American Academy of
24	Actuaries. Such determinations shall be certified

1	by the actuary and be made available to the gen-
2	eral public.
3	"(D) 6-month determinations.—If a
4	group health plan seeks an exemption under this
5	paragraph, determinations under subparagraph
6	(A) shall be made after such plan has complied
7	with this section for the first 6 months of the
8	plan year involved.".
9	(f) Change in Exclusion for Smallest Employ-
10	ERS.—Subsection (c)(1) of such section is amended to read
11	as follows:
12	"(1) Small employer exemption.—
13	"(A) IN GENERAL.—This section shall not
14	apply to any group health plan for any plan
15	year of a small employer.
16	"(B) Small employer.—For purposes of
17	subparagraph (A), the term 'small employer'
18	means, with respect to a calendar year and a
19	plan year, an employer who employed an aver-
20	age of at least 2 (or 1 in the case of an employer
21	residing in a State that permits small groups to
22	include a single individual) but not more than
23	50 employees on business days during the pre-
24	ceding calendar year. For purposes of the pre-
25	ceding sentence, all persons treated as a single

1	employer under subsection (b), (c), (m), or (o) of
2	section 414 shall be treated as 1 employer and
3	rules similar to rules of subparagraphs $(B)$ and
4	(C) of section $4980D(d)(2)$ shall apply.".
5	(g) Elimination of Sunset Provision.—Such sec-
6	tion is amended by striking subsection (f).
7	(h) Conforming Amendments to Heading.—
8	(1) IN GENERAL.—The heading of such section is
9	amended to read as follows:
10	"SEC. 9812.".
11	(2) Clerical Amendment.—The table of sec-
12	tions for subchapter B of chapter 100 of the Internal
13	Revenue Code of 1986 is amended by striking the item
14	relating to section 9812 and inserting the following
15	new item:
	"Sec. 9812. Equity in mental health and substance-related disorder benefits.".
16	(i) EFFECTIVE DATE.—The amendments made by this
17	section shall apply with respect to plan years beginning on
18	or after January 1, 2008.
19	SEC. 5. STUDIES AND REPORTS.
20	(a) Implementation of Act.—
21	(1) GAO STUDY.—The Comptroller General of
22	the United States shall conduct a study that evaluates
23	the effect of the implementation of the amendments
24	made by this Act on—
25	(A) the cost of health insurance coverage;

	(B)	acces	ss to h	ealth	insura	ince c	overage	e (in-
cludi	ng ti	he av	vailabi	ility q	f in-ne	etworl	k provid	lers);
	(C) t	the q	uality	of he	alth ca	ıre;		
	(D)	Med	licare,	Med	licaid,	and	State	and
local	mer	ntal	health	and	subst	ance	abuse t	treat-

7 (E) the number of individuals with private 8 insurance who received publicly funded health 9 care for mental health and substance-related dis-10 orders:

11 (F) spending on public services, such as the 12 criminal justice system, special education, and 13 income assistance programs;

14 (G) the use of medical management of men-15 tal health and substance-related disorder benefits 16 and medical necessity determinations by group 17 health plans (and health insurance issuers offer-18 ing health insurance coverage in connection with 19 such plans) and timely access by participants 20 and beneficiaries to clinically-indicated care for 21 mental health and substance-use disorders; and 22 (H) other matters as determined appro-

23 priate by the Comptroller General.

24 (2) REPORT.—Not later than 2 years after the 25 date of enactment of this Act, the Comptroller General

*ment spending;* 

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shall prepare and submit to the appropriate commit tees of the Congress a report containing the results of
 the study conducted under paragraph (1).

4 (b) GAO Report on Uniform Patient Placement CRITERIA.—Not later than 18 months after the date of the 5 enactment of this Act, the Comptroller General shall submit 6 7 to the appropriate committees of each House of the Congress 8 a report on availability of uniform patient placement cri-9 teria for mental health and substance-related disorders that 10 could be used by group health plans and health insurance issuers to guide determinations of medical necessity and the 11 12 extent to which health plans utilize such criteria. If such 13 criteria do not exist, the report shall include recommendations on a process for developing such criteria. 14

15 (c) DOL BIANNUAL REPORT ON OBSTACLES IN OB-16 TAINING COVERAGE.—Every two years, the Secretary of 17 Labor, in consultation with the Secretaries of Health and 18 Human Services and the Treasury, shall submit to the ap-19 propriate committees of each House of the Congress a report 20 on obstacles that individuals face in obtaining mental 21 health and substance-related disorder care under their 22 health plans.

1	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
2	(a) SHORT TITLE.—This Act may be cited as
3	the "Paul Wellstone Mental Health and Addic-
4	tion Equity Act of 2007".
5	(b) TABLE OF CONTENTS.—The table of con-
6	tents of this Act is as follows:
	<ul> <li>Sec. 1. Short title; table of contents.</li> <li>Sec. 2. Amendments to the Employee Retirement Income Security Act of 1974.</li> <li>Sec. 3. Amendments to the Public Health Service Act relating to the group market.</li> <li>Sec. 4. Amendments to the Internal Revenue Code of 1986.</li> <li>Sec. 5. Government Accountability Office studies and reports.</li> </ul>
7	SEC. 2. AMENDMENTS TO THE EMPLOYEE RETIREMENT IN-
8	COME SECURITY ACT OF 1974.
9	(a) EXTENSION OF PARITY TO TREATMENT
10	LIMITS AND BENEFICIARY FINANCIAL REQUIRE-
11	MENTS.—Section 712 of the Employee Retire-
12	ment Income Security Act of 1974 (29 U.S.C.
13	1185a) is amended—
14	(1) in subsection (a), by adding at the
15	end the following new paragraphs:
16	"(3) TREATMENT LIMITS.—
17	"(A) NO TREATMENT LIMIT.—If the
18	plan or coverage does not include a
19	treatment limit (as defined in sub-
20	paragraph (D)) on substantially all
21	medical and surgical benefits in any
22	category of items or services, the plan

or coverage may not impose any treatment limit on mental health and substance-related disorder benefits that are classified in the same category of items or services.

"(B) TREATMENT LIMIT.—If the plan 6 or coverage includes a treatment 7 limit on substantially all medical and 8 surgical benefits in any category of 9 items or services, the plan or cov-10 11 erage may not impose such a treatment limit on mental health and sub-12 stance-related disorder benefits for 13 14 items and services within such category that are more restrictive than 15 the predominant treatment limit that 16 17 is applicable to medical and surgical 18 benefits for items and services within 19 such category.

20 "(C) CATEGORIES OF ITEMS AND
21 SERVICES FOR APPLICATION OF TREAT22 MENT LIMITS AND BENEFICIARY FINAN23 CIAL REQUIREMENTS.—For purposes of
24 this paragraph and paragraph (4),
25 there shall be the following four cat-

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1	egories of items and services for ben-
2	efits, whether medical and surgical
3	benefits or mental health and sub-
4	stance-related disorder benefits, and
5	all medical and surgical benefits and
6	all mental health and substance re-
7	lated benefits shall be classified into
8	one of the following categories:
9	"(i) INPATIENT, IN-NETWORK.—
10	Items and services furnished on
11	an inpatient basis and within a
12	network of providers established
13	or recognized under such plan or
14	coverage.
15	"(ii) INPATIENT, OUT-OF-NET-
16	WORK.—Items and services fur-
17	nished on an inpatient basis and
18	outside any network of providers
19	established or recognized under
20	such plan or coverage.
21	"(iii) OUTPATIENT, IN-NET-
22	WORK.—Items and services fur-
23	nished on an outpatient basis and
24	within a network of providers es-

tablished or recognized under such plan or coverage.

3 "(iv) OUTPATIENT, OUT-OF-NET4 WORK.—Items and services fur5 nished on an outpatient basis and
6 outside any network of providers
7 established or recognized under
8 such plan or coverage.

"(D) TREATMENT LIMIT DEFINED.— 9 10 For purposes of this paragraph, the term 'treatment limit' means, with re-11 12 spect to a plan or coverage, limitation 13 on the frequency of treatment, num-14 ber of visits or days of coverage, or other similar limit on the duration or 15 scope of treatment under the plan or 16 17 coverage.

18 "(E) **PREDOMINANCE.**—For pur-19 poses of this subsection, a treatment limit or financial requirement with 20 21 respect to a category of items and 22 services is considered to be predominant if it is the most common or fre-23 quent of such type of limit or require-24

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1	ment with respect to such category of
2	items and services.
3	"(4) BENEFICIARY FINANCIAL REQUIRE-
4	MENTS.—
5	"(A) NO BENEFICIARY FINANCIAL RE-
6	QUIREMENT.—If the plan or coverage
7	does not include a beneficiary finan-
8	cial requirement (as defined in sub-
9	paragraph (C)) on substantially all
10	medical and surgical benefits within
11	a category of items and services
12	(specified under paragraph (3)(C)),
13	the plan or coverage may not impose
14	such a beneficiary financial require-
15	ment on mental health and sub-
16	stance-related disorder benefits for
17	items and services within such cat-
18	egory.
19	"(B) BENEFICIARY FINANCIAL RE-
20	QUIREMENT.—
21	"(i) TREATMENT OF
22	DEDUCTIBLES, OUT-OF-POCKET LIM-
23	ITS, AND SIMILAR FINANCIAL RE-
24	QUIREMENTS.—If the plan or cov-
25	erage includes a deductible, a lim-

itation on out-of-pocket expenses, 1 or similar beneficiary financial 2 requirement that does not apply 3 separately to individual items and 4 services on substantially all med-5 ical and surgical benefits within a 6 7 category of items and services (as specified in paragraph (3)(C)), the 8 plan or coverage shall apply such 9 10 requirement (or, if there is more than one such requirement for 11 such category of items and serv-12 ices, the predominant require-13 14 ment for such category) both to medical and surgical benefits 15 within such category and to men-16 17 tal health and substance-related 18 disorder benefits within such cat-19 egory and shall not distinguish in 20 the application of such requirement between such medical and 21 22 surgical benefits and such mental health and substance-related dis-23 order benefits. 24

"(ii) OTHER FINANCIAL REQUIRE-1 MENTS.—If the plan or coverage 2 includes a beneficiary financial 3 requirement not described 4 in clause (i) on substantially all med-5 ical and surgical benefits within a 6 category of items and services. 7 the plan or coverage may not im-8 pose such financial requirement 9 on mental health and substance-10 related disorder benefits for items 11 12 and services within such category in a way that is more costly to the 13 14 participant or beneficiary than the predominant beneficiary fi-15 nancial requirement applicable to 16 17 medical and surgical benefits for 18 items and services within such 19 category. 20 **"(C) BENEFICIARY FINANCIAL** RE-21 QUIREMENT DEFINED.—For purposes of 22 this paragraph, the term 'beneficiary financial requirement' includes, with 23 24 respect to a plan or coverage, any de-

ductible, coinsurance, co-payment,

1	other cost sharing, and limitation on
2	the total amount that may be paid by
3	a participant or beneficiary with re-
4	spect to benefits under the plan or
5	coverage, but does not include the ap-
6	plication of any aggregate lifetime
7	limit or annual limit."; and
8	(2) in subsection (b)—
9	(A) by striking "construed—" and
10	all that follows through "(1) as requir-
11	ing" and inserting "construed as re-
12	quiring";
13	(B) by striking "; or" and insert-
14	ing a period; and
15	(C) by striking paragraph (2).
16	(b) EXPANSION TO SUBSTANCE-RELATED DIS-
17	ORDER BENEFITS AND REVISION OF DEFINI-
18	TION.—Such section is further amended—
19	(1) by striking "mental health bene-
20	fits" and inserting "mental health and
21	substance-related disorder benefits" each
22	place it appears; and
23	(2) in paragraph (4) of subsection
24	(e)—

1(A) by striking "MENTAL HEALTH2BENEFITS" and inserting "MENTAL3HEALTH AND SUBSTANCE-RELATED DIS-4ORDER BENEFITS";

(B) by striking "benefits with respect to mental health services" and inserting "benefits with respect to services for mental health conditions or substance-related disorders"; and

10 (C) by striking ", but does not in11 clude benefits with respect to treat12 ment of substances abuse or chemical
13 dependency".

14 (c) AVAILABILITY OF PLAN INFORMATION ABOUT CRITERIA FOR MEDICAL NECESSITY.-15 Subsection (a) of such section, as amended by 16 subsection (a)(1), is further amended by add-17 ing at the end the following new paragraph: 18 19 "(5) AVAILABILITY OF PLAN INFORMA-20 TION.—The criteria for medical necessity 21 determinations made under the plan with

respect to mental health and substancerelated disorder benefits (or the health
insurance coverage offered in connection
with the plan with respect to such bene-

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fits) shall be made available by the plan 1 administrator (or the health insurance 2 issuer offering such coverage) to any cur-3 rent or potential participant, beneficiary, 4 or contracting provider upon request. 5 The reason for any denial under the plan 6 7 (or coverage) of reimbursement or pavment for services with respect to mental 8 health and substance-related disorder 9 10 benefits in the case of any participant or 11 beneficiary shall, upon request, be made 12 available by the plan administrator (or the health insurance issuer offering such 13 coverage) to the participant or bene-14 ficiary.". 15

16 (d) MINIMUM BENEFIT REQUIREMENTS.—
17 Subsection (a) of such section is further
18 amended by adding at the end the following
19 new paragraph:

20 "(6) MINIMUM SCOPE OF COVERAGE AND
21 EQUITY IN OUT-OF-NETWORK BENEFITS.—

22 "(A) MINIMUM SCOPE OF MENTAL
23 HEALTH AND SUBSTANCE-RELATED DIS24 ORDER BENEFITS.—In the case of a
25 group health plan (or health insur-

ance coverage offered in connection 1 with such a plan) that provides any 2 mental health and substance-related 3 disorder benefits, the plan or cov-4 erage shall include benefits for any 5 mental health condition or substance-6 related disorder for which benefits 7 8 are provided under the benefit plan option offered under chapter 89 of 9 10 title 5, United States Code, with the 11 highest average enrollment as of the 12 beginning of the most recent year beginning on or before the beginning of 13 the plan year involved. 14

15 "(B) EQUITY IN COVERAGE OF OUT 16 OF-NETWORK BENEFITS.—

17 "(i) IN GENERAL.—In the case 18 of a plan or coverage that provides both medical and surgical 19 20 benefits and mental health and 21 substance-related disorder bene-22 fits, if medical and surgical benefits are provided for substantially 23 all items and services in a cat-24 egory specified in clause (ii) fur-25

nished outside any network of 1 providers established or recog-2 nized under such plan or cov-3 erage, the mental health and sub-4 stance-related disorder benefits 5 shall also be provided for items 6 7 and services in such category furnished outside any network of 8 providers established or recog-9 nized under such plan or cov-10 11 erage in accordance with the re-12 quirements of this section.

"(ii) CATEGORIES OF ITEMS AND 13 14 **SERVICES.**—For purposes of clause (i), there shall be the following 15 three categories of items and 16 17 services for benefits. whether 18 medical and surgical benefits or 19 mental health and substance-re-20 lated disorder benefits, and all 21 medical and surgical benefits and 22 all mental health and substancerelated disorder benefits shall be 23 classified into one of the fol-24 lowing categories: 25

1	"(I) EMERGENCY.—Items
2	and services, whether fur-
3	nished on an inpatient or out-
4	patient basis, required for the
5	treatment of an emergency
6	medical condition (including
7	an emergency condition relat-
8	ing to mental health and sub-
9	stance-related disorders).
10	"(II) INPATIENT.—Items
11	and services not described in
12	subclause (I) furnished on an
13	inpatient basis.
14	"(III) OUTPATIENT.—Items
15	and services not described in
16	subclause (I) furnished on an
17	outpatient basis.".
18	(e) REVISION OF INCREASED COST EXEMP-
19	TION.—Paragraph (2) of subsection (c) of such
20	section is amended to read as follows:
21	"(2) INCREASED COST EXEMPTION.—
22	"(A) IN GENERAL.—With respect to
23	a group health plan (or health insur-
24	ance coverage offered in connection
25	with such a plan), if the application

of this section to such plan (or cov-1 erage) results in an increase for the 2 plan year involved of the actual total 3 costs of coverage with respect to med-4 ical and surgical benefits and mental 5 health and substance-related disorder 6 benefits under the plan (as deter-7 mined and certified under subpara-8 graph (C)) by an amount that exceeds 9 the applicable percentage described 10 11 in subparagraph (B) of the actual total plan costs, the provisions of this 12 section shall not apply to such plan 13 (or coverage) during the following 14 15 plan year, and such exemption shall apply to the plan (or coverage) for 1 16 17 plan year. 18 **"(B) APPLICABLE** PERCENTAGE. With respect to a plan (or coverage), 19 20 the applicable percentage described 21 in this paragraph shall be— 22 "(i) 2 percent in the case of the first plan year which begins 23

after the date of the enactment of
the Paul Wellstone Mental Health

and Addiction Equity Act of 2007; 1 2 and "(ii) 1 percent in the case of 3 each subsequent plan year. 4 **"(C) DETERMINATIONS** BY 5 ACTU-**ARIES.**—Determinations 6 as to increases in actual costs under a plan 7 (or coverage) for purposes of this sub-8 section shall be made by a qualified 9 actuary who is a member in good 10 standing of the American Academy of 11 Actuaries. Such determinations shall 12 be certified by the actuary and be 13 14 made available to the general public. "(D) 6-MONTH DETERMINATIONS.—If 15 a group health plan (or a health in-16 17 surance issuer offering coverage in 18 connection with such a plan) seeks an

exemption under this paragraph, determinations under subparagraph (A)
shall be made after such plan (or coverage) has complied with this section
for the first 6 months of the plan year
involved.

"(E) NOTIFICATION.—An election to 1 modify coverage of mental health and 2 substance-related disorder benefits as 3 permitted under this paragraph shall 4 be treated as a material modification 5 in the terms of the plan as described 6 in section 102(a)(1) and shall be sub-7 8 ject to the applicable notice requirements under section 104(b)(1).". 9 (f) CHANGE IN EXCLUSION FOR SMALLEST EM-10 PLOYERS.—Subsection (c)(1)(B) of such section 11 is amended— 12 13 (1) by inserting "(or 1 in the case of 14 an employer residing in a State that permits small groups to include a single indi-15 vidual)" after "at least 2" the first place it 16 17 appears; and 18 (2) by striking "and who employs at 19 least 2 employees on the first day of the 20 plan year". 21 (g) ELIMINATION OF SUNSET PROVISION.— 22 Such section is amended by striking out subsection (f). 23 24 (h) CLARIFICATION REGARDING PREEMP-25 TION.—Such section is further amended by inserting after subsection (e) the following new
 subsection:

3 "(f) PREEMPTION, RELATION TO STATE 4 LAWS.—

"(1) IN GENERAL.—Nothing in this sec-5 6 tion shall be construed to preempt any State law that provides greater consumer 7 protections, benefits, methods of access 8 to benefits, rights or remedies that are 9 greater than the protections, benefits, 10 11 methods of access to benefits, rights or 12 remedies provided under this section.

"(2) ERISA.—Nothing in this section
shall be construed to affect or modify the
provisions of section 514 with respect to
group health plans.".

17 (i) CONFORMING AMENDMENTS TO HEAD18 ING.—

19 (1) IN GENERAL.—The heading of such
20 section is amended to read as follows:
21 "SEC. 712.".

(2) CLERICAL AMENDMENT.—The table
of contents in section 1 of such Act is
amended by striking the item relating to

section 712 and inserting the following
 new item:

"Sec. 712. Equity in mental health and substance-related disorder benefits.".

3 (j) EFFECTIVE DATE.—The amendments 4 made by this section shall apply with respect 5 to plan years beginning on or after January 6 1, 2008.

7 SEC. 3. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
8 ACT RELATING TO THE GROUP MARKET.

9 (a) EXTENSION OF PARITY TO TREATMENT 10 LIMITS AND BENEFICIARY FINANCIAL REQUIRE-11 MENTS.—Section 2705 of the Public Health 12 Service Act (42 U.S.C. 300gg-5) is amended— 13 (1) in subsection (a), by adding at the

14 end the following new paragraphs:

15 **"(3) TREATMENT LIMITS.**—

"(A) NO TREATMENT LIMIT.—If the 16 17 plan or coverage does not include a 18 treatment limit (as defined in subparagraph (D)) on substantially all 19 20 medical and surgical benefits in any 21 category of items or services (speci-22 fied in subparagraph (C)), the plan or 23 coverage may not impose any treatment limit on mental health and sub-24

stance-related disorder benefits that are classified in the same category of items or services.

"(B) TREATMENT LIMIT.—If the plan 4 or coverage includes a treatment 5 limit on substantially all medical and 6 7 surgical benefits in any category of items or services, the plan or cov-8 erage may not impose such a treat-9 ment limit on mental health and sub-10 stance-related disorder benefits for 11 items and services within such cat-12 egory that are more restrictive than 13 14 the predominant treatment limit that is applicable to medical and surgical 15 benefits for items and services within 16 17 such category.

18 "(C) CATEGORIES OF ITEMS AND 19 SERVICES FOR APPLICATION OF TREAT-20 MENT LIMITS AND BENEFICIARY FINAN-21 CIAL REQUIREMENTS.—For purposes of 22 this paragraph and paragraph (4), there shall be the following four cat-23 egories of items and services for ben-24 efits, whether medical and surgical 25

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1	benefits or mental health and sub-
2	stance-related disorder benefits, and
3	all medical and surgical benefits and
4	all mental health and substance re-
5	lated benefits shall be classified into
6	one of the following categories:
7	"(i) INPATIENT, IN-NETWORK.—
8	Items and services furnished on
9	an inpatient basis and within a
10	network of providers established
11	or recognized under such plan or
12	coverage.
13	"(ii) INPATIENT, OUT-OF-NET-
14	WORK.—Items and services fur-
15	nished on an inpatient basis and
16	outside any network of providers
17	established or recognized under
18	such plan or coverage.
19	"(iii) OUTPATIENT, IN-NET-
20	WORK.—Items and services fur-
21	nished on an outpatient basis and
22	within a network of providers es-
23	tablished or recognized under
24	such plan or coverage.

1	"(iv) OUTPATIENT, OUT-OF-NET-
2	WORK.—Items and services fur-
3	nished on an outpatient basis and
4	outside any network of providers
5	established or recognized under
6	such plan or coverage.
7	"(D) TREATMENT LIMIT DEFINED.—
8	For purposes of this paragraph, the
9	term 'treatment limit' means, with re-
10	spect to a plan or coverage, limitation
11	on the frequency of treatment, num-
12	ber of visits or days of coverage, or
13	other similar limit on the duration or
14	scope of treatment under the plan or
15	coverage.
16	"(E) PREDOMINANCE.—For pur-
17	poses of this subsection, a treatment
18	limit or financial requirement with
19	respect to a category of items and
20	services is considered to be predomi-
21	nant if it is the most common or fre-

quent of such type of limit or requirement with respect to such category of items and services.

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1 "(4) BENEFICIARY FINANCIAL REQUIRE-2 MENTS.—

3 "(A) NO BENEFICIARY FINANCIAL RE-QUIREMENT.—If the plan or coverage 4 5 does not include a beneficiary financial requirement (as defined in sub-6 paragraph (C)) on substantially all 7 medical and surgical benefits within 8 9 a category of items and services 10 (specified in paragraph (3)(C)), the 11 plan or coverage may not impose such a beneficiary financial require-12 ment on mental health and sub-13 14 stance-related disorder benefits for items and services within such cat-15 16 egory.

17 "(B) BENEFICIARY FINANCIAL RE18 QUIREMENT.—

19 "(i) **TREATMENT** OF 20 DEDUCTIBLES, OUT-OF-POCKET LIM-21 ITS, AND SIMILAR FINANCIAL RE-22 QUIREMENTS.—If the plan or coverage includes a deductible, a lim-23 24 itation on out-of-pocket expenses, or similar beneficiary financial 25

requirement that does not apply separately to individual items and services on substantially all medical and surgical benefits within a category of items and services, the plan or coverage shall apply such requirement (or, if there is more than one such requirement for such category of items and the predominant services. quirement for such category) both to medical and surgical benefits within such category and to men-

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- tal health and substance-related disorder benefits within such category and shall not distinguish in the application of such require
  - ment between such medical and surgical benefits and such mental
  - health and substance-related dis-

order benefits. 21

> "(ii) OTHER FINANCIAL REQUIRE-MENTS.—If the plan or coverage includes a beneficiary financial requirement not described in

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clause (i) on substantially all med-1 ical and surgical benefits within a 2 category of items and services, 3 the plan or coverage may not im-4 pose such financial requirement 5 on mental health and substance-6 7 related disorder benefits for items and services within such category 8 in a way that is more costly to the 9 participant or beneficiary than 10 the predominant beneficiary fi-11 12 nancial requirement applicable to medical and surgical benefits for 13 items and services within such 14 15 category.

**"(C) BENEFICIARY FINANCIAL** 16 RE-17 QUIREMENT DEFINED.—For purposes of 18 this paragraph, the term 'beneficiary financial requirement' includes, with 19 20 respect to a plan or coverage, any de-21 ductible, coinsurance, co-payment, 22 other cost sharing, and limitation on 23 the total amount that may be paid by 24 a participant or beneficiary with respect to benefits under the plan or 25

1	coverage, but does not include the ap-
2	plication of any aggregate lifetime
3	limit or annual limit."; and
4	(2) in subsection (b)—
5	(A) by striking "construed—" and
6	all that follows through "(1) as requir-
7	ing" and inserting "construed as re-
8	quiring";
9	(B) by striking "; or" and insert-
10	ing a period; and
11	(C) by striking paragraph (2).
12	(b) EXPANSION TO SUBSTANCE-RELATED DIS-
13	ORDER BENEFITS AND REVISION OF DEFINI-
14	TION.—Such section is further amended—
15	(1) by striking "mental health bene-
16	fits" and inserting "mental health and
17	substance-related disorder benefits" each
18	place it appears; and
19	(2) in paragraph (4) of subsection
20	(e)—
21	(A) by striking "Mental health
22	BENEFITS" and inserting "MENTAL
22	
23	HEALTH AND SUBSTANCE-RELATED DIS-

(B) by striking "benefits with re-1 spect to mental health services" and 2 inserting "benefits with respect to 3 services for mental health conditions 4 or substance-related disorders"; and 5 (C) by striking ", but does not in-6 7 clude benefits with respect to treatment of substances abuse or chemical 8 9 dependency".

10 (c) AVAILABILITY OF PLAN INFORMATION
11 ABOUT CRITERIA FOR MEDICAL NECESSITY.—
12 Subsection (a) of such section, as amended by
13 subsection (a)(1), is further amended by add14 ing at the end the following new paragraph:

"(5) AVAILABILITY OF PLAN INFORMA-15 TION.—The criteria for medical necessity 16 17 determinations made under the plan with 18 respect to mental health and substance-19 related disorder benefits (or the health 20 insurance coverage offered in connection 21 with the plan with respect to such bene-22 fits) shall be made available by the plan administrator (or the health insurance 23 24 issuer offering such coverage) to any current or potential participant, beneficiary, 25

or contracting provider upon request. 1 The reason for any denial under the plan 2 (or coverage) of reimbursement or pay-3 ment for services with respect to mental 4 5 health and substance-related disorder benefits in the case of any participant or 6 7 beneficiary shall, upon request, be made available by the plan administrator (or 8 the health insurance issuer offering such 9 coverage) to the participant or bene-10 11 ficiary.".

12 (d) MINIMUM BENEFIT REQUIREMENTS.—
13 Subsection (a) of such section is further
14 amended by adding at the end the following
15 new paragraph:

16 "(6) MINIMUM SCOPE OF COVERAGE AND
17 EQUITY IN OUT-OF-NETWORK BENEFITS.—

18 "(A) MINIMUM SCOPE OF MENTAL 19 HEALTH AND SUBSTANCE-RELATED DIS-20 ORDER BENEFITS.—In the case of a group health plan (or health insur-21 22 ance coverage offered in connection 23 with such a plan) that provides any mental health and substance-related 24 disorder benefits, the plan or cov-25

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1	erage shall include benefits for any
2	mental health condition or substance-
3	related disorder for which benefits
4	are provided under the benefit plan
5	option offered under chapter 89 of
6	title 5, United States Code, with the
7	highest average enrollment as of the
8	beginning of the most recent year be-
9	ginning on or before the beginning of
10	the plan year involved.
11	"(B) EQUITY IN COVERAGE OF OUT-
12	OF-NETWORK BENEFITS.—
13	"(i) IN GENERAL.—In the case
14	of a plan or coverage that pro-
15	vides both medical and surgical
16	benefits and mental health and
17	substance-related disorder bene-
18	fits, if medical and surgical bene-
19	fits are provided for substantially
20	all items and services in a cat-
21	egory specified in clause (ii) fur-
22	nished outside any network of
23	providers established or recog-
24	nized under such plan or cov-
25	erage, the mental health and sub-

1	stance-related disorder benefits
2	shall also be provided for items
3	and services in such category fur-
4	nished outside any network of
5	providers established or recog-
6	nized under such plan or cov-
7	erage in accordance with the re-
8	quirements of this section.

9 "(ii) CATEGORIES OF ITEMS AND SERVICES.—For purposes of clause 10 (i), there shall be the following 11 three categories of items and 12 services for benefits, whether 13 medical and surgical benefits or 14 mental health and substance-re-15 lated disorder benefits, and all 16 medical and surgical benefits and 17 18 all mental health and substance-19 related disorder benefits shall be classified into one of the fol-20 lowing categories: 21

22 "(I) EMERGENCY.—Items
23 and services, whether fur24 nished on an inpatient or out25 patient basis, required for the

treatment of an emergency
medical condition (including
an emergency condition relat-
ing to mental health and sub-
stance-related disorders).
"(II) INPATIENT.—Items
and services not described in
subclause (I) furnished on an
inpatient basis.
"(III) OUTPATIENT.—Items
and services not described in
subclause (I) furnished on an
outpatient basis.".
(e) REVISION OF INCREASED COST EXEMP-
.—Paragraph (2) of subsection (c) of such
on is amended to read as follows:
"(2) INCREASED COST EXEMPTION.—
"(A) IN GENERAL.—With respect to
a group health plan (or health insur-
ance coverage offered in connection
ance coverage offered in connection with such a plan), if the application
<u> </u>
with such a plan), if the application
with such a plan), if the application of this section to such plan (or cov-

1	ical and surgical benefits and mental
2	health and substance-related disorder
3	benefits under the plan (as deter-
4	mined and certified under subpara-
5	graph (C)) by an amount that exceeds
6	the applicable percentage described
7	in subparagraph (B) of the actual
8	total plan costs, the provisions of this
9	section shall not apply to such plan
10	(or coverage) during the following
11	plan year, and such exemption shall
12	apply to the plan (or coverage) for 1
13	plan year.
14	"(B) APPLICABLE PERCENTAGE.—
15	With respect to a plan (or coverage),
16	the applicable percentage described
17	in this paragraph shall be—
18	"(i) 2 percent in the case of
19	the first plan year which begins
20	after the date of the enactment of
21	the Paul Wellstone Mental Health
22	and Addiction Equity Act of 2007;
23	and
24	"(ii) 1 percent in the case of
25	each subsequent plan year.

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"(C) 1 **DETERMINATIONS** BY ACTU-**ARIES.**—Determinations 2 to inas creases in actual costs under a plan 3 (or coverage) for purposes of this sub-4 section shall be made by a qualified 5 actuary who is a member in good 6 7 standing of the American Academy of Actuaries. Such determinations shall 8 9 be certified by the actuary and be 10 made available to the general public. "(D) 6-MONTH DETERMINATIONS.—If

12 a group health plan (or a health insurance issuer offering coverage in 13 connection with such a plan) seeks an 14 exemption under this paragraph, de-15 terminations under subparagraph (A) 16 17 shall be made after such plan (or cov-18 erage) has complied with this section for the first 6 months of the plan year 19 involved. 20

21 "(E) NOTIFICATION.—A group 22 health plan under this part shall comply with the notice requirement 23 under section 712(c)(2)(E) of the Em-24 ployee Retirement Income Security 25

1	Act of 1974 with respect to the a
2	modification of mental health and
3	substance-related disorder benefits as
4	permitted under this paragraph as if
5	such section applied to such plan.".
6	(f) CHANGE IN EXCLUSION FOR SMALLEST EM-
7	PLOYERS.—Subsection (c)(1)(B) of such section
8	is amended—
9	(1) by inserting "(or 1 in the case of
10	an employer residing in a State that per-
11	mits small groups to include a single indi-
12	vidual)" after "at least 2" the first place it
13	appears; and
14	(2) by striking "and who employs at
15	least 2 employees on the first day of the
16	plan year".
17	(g) Elimination of Sunset Provision.—
18	Such section is amended by striking out sub-
19	section (f).
20	(h) CLARIFICATION REGARDING PREEMP-
21	TION.—Such section is further amended by in-
22	serting after subsection (e) the following new
23	subsection:
24	"(f) PREEMPTION, RELATION TO STATE
25	LAWS.—

"(1) IN GENERAL.—Nothing in this sec-1 2 tion shall be construed to preempt any State law that provides greater consumer 3 protections, benefits, methods of access 4 to benefits, rights or remedies that are 5 6 greater than the protections, benefits, 7 methods of access to benefits, rights or remedies provided under this section. 8

9 "(2) CONSTRUCTION.—Nothing in this
10 section shall be construed to affect or
11 modify the provisions of section 2723
12 with respect to group health plans.".

13 (i) CONFORMING AMENDMENT TO HEADING.—
14 The heading of such section is amended to
15 read as follows:

16 **"SEC. 2705."**.

(j) EFFECTIVE DATE.—The amendments
made by this section shall apply with respect
to plan years beginning on or after January
1, 2008.

21 SEC. 4. AMENDMENTS TO THE INTERNAL REVENUE CODE
22 OF 1986.

23 (a) EXTENSION OF PARITY TO TREATMENT
24 LIMITS AND BENEFICIARY FINANCIAL REQUIRE-

MENTS.—Section 9812 of the Internal Revenue
 Code of 1986 is amended—

3 (1) in subsection (a), by adding at the
4 end the following new paragraphs:

5 "(3) TREATMENT LIMITS.—In the case of 6 a group health plan that provides both 7 medical and surgical benefits and mental 8 health or substance-related disorder ben-9 efits—

"(A) NO TREATMENT LIMIT.—If the 10 11 plan does not include a treatment 12 limit (as defined in subparagraph (D)) on substantially all medical and sur-13 gical benefits in any category of items 14 or services (specified in subpara-15 graph (C)), the plan may not impose 16 17 any treatment limit on mental health 18 or substance-related disorder benefits 19 that are classified in the same cat-20 egory of items or services.

21 "(B) TREATMENT LIMIT.—If the plan
22 includes a treatment limit on sub23 stantially all medical and surgical
24 benefits in any category of items or
25 services, the plan may not impose

such a treatment limit on mental 1 health or substance-related disorder 2 benefits for items and services within 3 such category that is more restrictive 4 than the predominant treatment limit 5 6 that is applicable to medical and sur-7 gical benefits for items and services 8 within such category.

"(C) CATEGORIES OF 9 ITEMS AND SERVICES FOR APPLICATION OF TREAT-10 MENT LIMITS AND BENEFICIARY FINAN-11 CIAL REQUIREMENTS.—For purposes of 12 13 this paragraph and paragraph (4), there shall be the following five cat-14 egories of items and services for ben-15 efits, whether medical and surgical 16 17 benefits or mental health and sub-18 stance-related disorder benefits, and all medical and surgical benefits and 19 all mental health and substance re-20 lated benefits shall be classified into 21 22 one of the following categories:

23 "(i) INPATIENT, IN-NETWORK.—
24 Items and services not described
25 in clause (v) furnished on an in-

patient basis and within a network of providers established or recognized under such plan.

4 "(ii) INPATIENT, OUT-OF-NET-5 WORK.—Items and services not de-6 scribed in clause (v) furnished on 7 an inpatient basis and outside 8 any network of providers estab-9 lished or recognized under such 10 plan.

11"(iii) OUTPATIENT, IN-NET-12WORK.—Items and services not de-13scribed in clause (v) furnished on14an outpatient basis and within a15network of providers established16or recognized under such plan.

17 "(iv) OUTPATIENT, OUT-OF-NET18 WORK.—Items and services not de19 scribed in clause (v) furnished on
20 an outpatient basis and outside
21 any network of providers estab22 lished or recognized under such
23 plan.

24 "(v) EMERGENCY CARE.—Items
25 and services, whether furnished

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1	on an inpatient or outpatient
2	basis or within or outside any
3	network of providers, required
4	for the treatment of an emer-
5	gency medical condition (includ-
6	ing an emergency condition relat-
7	ing to mental health or substance-
8	related disorders).
9	"(D) TREATMENT LIMIT DEFINED.—
10	For purposes of this paragraph, the
11	term 'treatment limit' means, with re-
12	spect to a plan, limitation on the fre-
13	quency of treatment, number of visits
14	or days of coverage, or other similar
15	limit on the duration or scope of
16	treatment under the plan.
17	"(E) PREDOMINANCE.—For pur-
18	poses of this subsection, a treatment
19	limit or financial requirement with
20	respect to a category of items and
21	services is considered to be predomi-
22	nant if it is the most common or fre-
23	quent of such type of limit or require-

ment with respect to such category of

25 items and services.

1	"(4) BENEFICIARY FINANCIAL REQUIRE-
2	MENTS.—In the case of a group health
3	plan that provides both medical and sur-
4	gical benefits and mental health or sub-
5	stance-related disorder benefits—
6	"(A) NO BENEFICIARY FINANCIAL RE-
7	QUIREMENT.—If the plan does not in-
8	clude a beneficiary financial require-
9	ment (as defined in subparagraph
10	(C)) on substantially all medical and
11	surgical benefits within a category of
12	items and services (specified in para-
13	graph (3)(C)), the plan may not im-
14	pose such a beneficiary financial re-
15	quirement on mental health or sub-
16	stance-related disorder benefits for
17	items and services within such cat-
18	egory.
19	"(B) BENEFICIARY FINANCIAL RE-
20	QUIREMENT.—
21	"(i) TREATMENT OF
22	DEDUCTIBLES, OUT-OF-POCKET LIM-
23	ITS, AND SIMILAR FINANCIAL RE-
24	QUIREMENTS.—If the plan includes
25	a deductible, a limitation on out-

1	of-pocket expenses, or similar
2	beneficiary financial requirement
3	that does not apply separately to
4	individual items and services on
5	substantially all medical and sur-
6	gical benefits within a category of
7	items and services, the plan shall
8	apply such requirement (or, if
9	there is more than one such re-
10	quirement for such category of
11	items and services, the predomi-
12	nant requirement for such cat-
13	egory) both to medical and sur-
14	gical benefits within such cat-
15	egory and to mental health and
16	substance-related disorder bene-
17	fits within such category and
18	shall not distinguish in the appli-
19	cation of such requirement be-
20	tween such medical and surgical
21	benefits and such mental health
22	and substance-related disorder
23	benefits.
24	"(ii) OTHER FINANCIAL REQUIRE-
25	MENTS.—If the plan includes a

beneficiary financial requirement 1 not described in clause (i) on sub-2 stantially all medical and surgical 3 benefits within a category of 4 items and services, the plan may 5 not impose such financial re-6 quirement on mental health or 7 substance-related disorder bene-8 fits for items and services within 9 10 such category in a way that re-11 sults in greater out-of-pocket ex-12 penses to the participant or beneficiary than the predominant ben-13 14 eficiary financial requirement applicable to medical and surgical 15 benefits for items and services 16 17 within such category. 18 "(iii) CONSTRUCTION.—Nothing

in this subparagraph shall be construed as prohibiting the plan
from waiving the application of
any deductible for mental health
benefits or substance-related disorder benefits or both.

"(**C**) 1 **BENEFICIARY FINANCIAL** RE-2 QUIREMENT DEFINED.—For purposes of this paragraph, the term 'beneficiary 3 financial requirement' includes, with 4 respect to a plan, any deductible, co-5 6 insurance, co-payment, other cost 7 sharing, and limitation on the total 8 amount that may be paid by a participant or beneficiary with respect to 9 10 benefits under the plan, but does not 11 include the application of any aggregate lifetime limit or annual limit.", 12 13 and 14 (2) in subsection (b)— (A) by striking "construed—" and 15 all that follows through "(1) as requir-16 ing" and inserting "construed as re-17 18 quiring", (B) by striking "; or" and insert-19 20 ing a period, and 21 (C) by striking paragraph (2). 22 (b) EXPANSION TO SUBSTANCE-RELATED DIS-ORDER BENEFITS AND REVISION OF DEFINI-23 TION.—Section 9812 of such Code is further 24 25 amended—

1	(1) by striking "mental health bene-
2	fits" each place it appears (other than in
3	any provision amended by paragraph (2))
4	and inserting "mental health or sub-
5	stance-related disorder benefits",
6	(2) by striking "mental health bene-
7	fits" each place it appears in subsections
8	(a)(1)(B)(i), $(a)(1)(C)$ , $(a)(2)(B)(i)$ , and
9	(a)(2)(C) and inserting "mental health
10	and substance-related disorder benefits",
11	and
12	(3) in subsection (e), by striking para-
13	graph (4) and inserting the following new
14	paragraphs:
15	"(4) MENTAL HEALTH BENEFITS.—The
16	term 'mental health benefits' means bene-
17	fits with respect to services for mental
18	health conditions, as defined under the
19	terms of the plan, but does not include
20	substance-related disorder benefits.
21	"(5) SUBSTANCE-RELATED DISORDER
22	BENEFITS.—The term 'substance-related
23	disorder benefits' means benefits with re-
24	spect to services for substance-related

disorders, as defined under the terms of
 the plan.".

3 (c) AVAILABILITY OF PLAN INFORMATION 4 ABOUT CRITERIA FOR MEDICAL NECESSITY.— 5 Subsection (a) of section 9812 of such Code, as 6 amended by subsection (a)(1), is further 7 amended by adding at the end the following 8 new paragraph:

9 "(5) AVAILABILITY OF PLAN INFORMA-10 TION.—The criteria for medical necessity determinations made under the plan with 11 12 respect to mental health and substancerelated disorder benefits shall be made 13 available by the plan administrator to 14 any current or potential participant, ben-15 eficiary, or contracting provider upon re-16 17 quest. The reason for any denial under 18 the plan of reimbursement or payment 19 for services with respect to mental health 20 and substance-related disorder benefits 21 in the case of any participant or bene-22 ficiary shall, upon request, be made available by the plan administrator to the par-23 ticipant or beneficiary.". 24

(d) MINIMUM BENEFIT REQUIREMENTS.—
 Subsection (a) of section 9812 of such Code is
 further amended by adding at the end the fol lowing new paragraph:

5 "(6) MINIMUM SCOPE OF COVERAGE AND
6 EQUITY IN OUT-OF-NETWORK BENEFITS.—

7 "(A) MINIMUM SCOPE OF MENTAL 8 HEALTH AND SUBSTANCE-RELATED DIS-ORDER BENEFITS.—In the case of a 9 10 group health plan that provides any mental health or substance-related 11 12 disorder benefits, the plan shall include benefits for any mental health 13 14 condition or substance-related disorder included in the most recent edi-15 tion of the Diagnostic and Statistical 16 17 Manual of Mental Disorders pub-18 lished by the American Psychiatric 19 Association.

20 "(B) EQUITY IN COVERAGE OF OUT21 OF-NETWORK BENEFITS.—

22 "(i) IN GENERAL.—In the case
23 of a group health plan that pro24 vides both medical and surgical
25 benefits and mental health or

1	substance-related disorder bene-
2	fits, if medical and surgical bene-
3	fits are provided for substantially
4	all items and services in a cat-
5	egory specified in clause (ii) fur-
6	nished outside any network of
7	providers established or recog-
8	nized under such plan, the mental
9	health and substance-related dis-
10	order benefits shall also be pro-
11	vided for items and services in
12	such category furnished outside
13	any network of providers estab-
14	lished or recognized under such
15	plan in accordance with the re-
16	quirements of this section.
17	"(ii) CATEGORIES OF ITEMS AND
18	SERVICES.—For purposes of clause
19	(i), there shall be the following
20	three categories of items and
21	services for benefits, whether
22	medical and surgical benefits or

lated disorder benefits, and all medical and surgical benefits and

mental health and substance-re-

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- all mental health and substancerelated disorder benefits shall be classified into one of the following categories:
- "(**I**) **EMERGENCY.**—Items 5 and services, whether fur-6 7 nished on an inpatient or outpatient basis, required for the 8 9 treatment of an emergency medical condition (including 10 11 an emergency condition relating to mental health or sub-12 stance-related disorders). 13
- 14"(II)INPATIENT.—Items15and services not described in16subclause (I) furnished on an17inpatient basis.
- 18 "(III) OUTPATIENT.—Items
  19 and services not described in
  20 subclause (I) furnished on an
  21 outpatient basis.".
  22 (e) REVISION OF INCREASED COST EXEMP-

23 TION.—Paragraph (2) of section 9812(c) of such
24 Code is amended to read as follows:

25 "(2) INCREASED COST EXEMPTION.—

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"(A) IN GENERAL.—With respect to 1 a group health plan, if the application 2 of this section to such plan results in 3 an increase for the plan year involved 4 of the actual total costs of coverage 5 with respect to medical and surgical 6 7 benefits and mental health and substance-related disorder **benefits** 8 under the plan (as determined and 9 certified under subparagraph (C)) by 10 an amount that exceeds the applica-11 ble percentage described in subpara-12 graph (B) of the actual total plan 13 costs, the provisions of this section 14 shall not apply to such plan during 15 the following plan year, and such ex-16 17 emption shall apply to the plan for 1 18 plan year.

19 "(B) APPLICABLE PERCENTAGE.—
20 With respect to a plan, the applicable
21 percentage described in this para22 graph shall be—

23 "(i) 2 percent in the case of
24 the first plan year to which this
25 paragraph applies, and

"(ii) 1 percent in the case of
 each subsequent plan year.

"(C) DETERMINATIONS BY ACTU-ARIES.—Determinations as to increases in actual costs under a plan for purposes of this subsection shall be made by a qualified and licensed actuary who is a member in good standing of the American Academy of Actuaries. Such determinations shall be certified by the actuary and be made available to the general public.

"(D) 6-MONTH DETERMINATIONS.—If 13 a group health plan seeks an exemp-14 tion under this paragraph, deter-15 minations under subparagraph (A) 16 17 shall be made after such plan has 18 complied with this section for the first 6 months of the plan year in-19 volved.". 20

(f) CHANGE IN EXCLUSION FOR SMALLEST EMPLOYERS.—Paragraph (1) of section 9812(c) of
such Code is amended to read as follows:

24 "(1) SMALL EMPLOYER EXEMPTION.—

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"(A) IN GENERAL.—This section shall not apply to any group health plan for any plan year of a small employer.

"(B) SMALL EMPLOYER.—For pur-5 poses of subparagraph (A), the term 6 7 'small employer' means, with respect to a calendar year and a plan year, an 8 9 employer who employed an average of at least 2 (or 1 in the case of an em-10 ployer residing in a State that per-11 12 mits small groups to include a single individual) but not more than 50 em-13 ployees on business days during the 14 preceding calendar year. For pur-15 poses of the preceding sentence, all 16 17 persons treated as a single employer 18 under subsection (b), (c), (m), or (o) of 19 section 414 shall be treated as 1 em-20 ployer and rules similar to rules of subparagraphs (B) and (C) of section 21 22 4980D(d)(2) shall apply.".

23 (g) ELIMINATION OF SUNSET PROVISION.—
24 Section 9812 of such Code is amended by
25 striking subsection (f).

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1	(h) CONFORMING AMENDMENTS TO HEAD-
2	ING.—
3	(1) IN GENERAL.—The heading of sec-
4	tion 9812 of such Code is amended to
5	read as follows:
6	"SEC. 9812. EQUITY IN MENTAL HEALTH AND SUBSTANCE-
7	<b>RELATED DISORDER BENEFITS.".</b>
8	(2) CLERICAL AMENDMENT.—The table
9	of sections for subchapter B of chapter
10	100 of such Code is amended by striking
11	the item relating to section 9812 and in-
12	serting the following new item:
	"Sec. 9812. Equity in mental health and substance-related dis- order benefits.".
13	(i) EFFECTIVE DATE.—
14	(1) IN GENERAL.—Except as otherwise
15	provided in this subsection, the amend-
16	ments made by this section shall apply
17	with respect to plan years beginning on
18	or after January 1, 2008.
19	(2) ELIMINATION OF SUNSET.—The
20	amendment made by subsection (g) shall
21	apply to benefits for services furnished
22	after December 31, 2007.
23	(3) Special rule for collective bar-
24	GAINING AGREEMENTS.—In the case of a

1	group health plan maintained pursuant
2	to one or more collective bargaining
3	agreements between employee represent-
4	atives and one or more employers ratified
5	before the date of the enactment of this
6	Act, the amendments made by this sec-
7	tion (other than subsection (g)) shall not
8	apply to plan years beginning before the
9	later of—
10	(A) the date on which the last of
11	the collective bargaining agreements
12	relating to the plan terminates (deter-
13	mined without regard to any exten-
14	sion thereof agreed to after the date
15	of the enactment of this Act), or
16	(B) January 1, 2010.
17	For purposes of subparagraph (A), any
18	plan amendment made pursuant to a col-
19	lective bargaining agreement relating to
20	the plan which amends the plan solely to
21	conform to any requirement imposed
22	under an amendment under this section
23	shall not be treated as a termination of
24	such collective bargaining agreement.

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1	SEC. 5. GOVERNMENT ACCOUNTABILITY OFFICE STUDIES
2	AND REPORTS.
3	(a) IMPLEMENTATION OF ACT.—
4	(1) STUDY.—The Comptroller General
5	of the United States shall conduct a study
6	that evaluates the effect of the implemen-
7	tation of the amendments made by this
8	Act on—
9	(A) the cost of health insurance
10	coverage;
11	(B) access to health insurance
12	coverage (including the availability of
13	in-network providers);
14	(C) the quality of health care;
15	(D) Medicare, Medicaid, and State
16	and local mental health and sub-
17	stance abuse treatment spending;
18	(E) the number of individuals
19	with private insurance who received
20	publicly funded health care for men-
21	tal health and substance-related dis-
22	orders;
23	(F) spending on public services,
24	such as the criminal justice system,
25	special education, and income assist-
26	ance programs;

(G) the use of medical manage-1 ment of mental health and substance-2 related disorder benefits and medical 3 necessity determinations by group 4 health plans (and health insurance 5 issuers offering health insurance cov-6 erage in connection with such plans) 7 and timely access by participants and 8 beneficiaries to clinically-indicated 9 care for mental health and substance-10 11 use disorders; and 12 (H) other matters as determined

appropriate by the Comptroller General.

(2) REPORT.—Not later than 2 years
after the date of enactment of this Act,
the Comptroller General shall prepare
and submit to the appropriate committees of the Congress a report containing
the results of the study conducted under
paragraph (1).

(b) BIANNUAL REPORT ON OBSTACLES IN OBTAINING COVERAGE.—Every two years, the
Comptroller General shall submit to each
House of the Congress a report on obstacles

that individuals face in obtaining mental
 health and substance-related disorder care
 under their health plans.

(c) UNIFORM PATIENT PLACEMENT 4 CRI-TERIA.—Not later than 18 months after the 5 date of the enactment of this Act, the Comp-6 7 troller General shall submit to each House of 8 the Congress a report on availability of uni-9 form patient placement criteria for mental 10 health and substance-related disorders that 11 could be used by group health plans and 12 health insurance issuers to guide determina-13 tions of medical necessity and the extent to 14 which health plans utilize such critiera. If 15 such criteria do not exist, the report shall in-16 clude recommendations on a process for de-17 veloping such criteria.

18 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

19 (a) SHORT TITLE.—This Act may be cited as 20 the "Paul Wellstone Mental Health and Addic-

21 *tion Equity Act of 2007".* 

22 (b) TABLE OF CONTENTS.—The table of con-

23 tents of this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Amendments to the Employee Retirement Income Security Act of 1974.

Sec. 3. Amendments to the Public Health Service Act relating to the group market.

Sec. 4. Amendments to the Internal Revenue Code of 1986. Sec. 5. Government Accountability Office studies and reports.

SEC. 2. AMENDMENTS TO THE EMPLOYEE RETIREMENT IN-1 2 COME SECURITY ACT OF 1974. 3 (a) EXTENSION OF PARITY TO TREATMENT LIMITS AND BENEFICIARY FINANCIAL REQUIRE-4 MENTS.—Section 712 of the Employee Retire-5 ment Income Security Act of 1974 (29 U.S.C. 6 1185a) is amended— 7 8 (1) in subsection (a), by adding at the 9 end the following new paragraphs: "(3) TREATMENT LIMITS.— 10 "(A) NO TREATMENT LIMIT.—If the 11 plan or coverage does not include a 12 treatment limit (as defined in sub-13 paragraph (D)) on substantially all 14 medical and surgical benefits in any 15 category of items or services, the plan 16 17 or coverage may not impose any treatment limit on mental health and sub-18 19 stance-related disorder benefits that are classified in the same category of 20 21 items or services. "(B) TREATMENT LIMIT.—If the plan 22 23 or coverage includes a treatment limit on substantially all medical and sur-24

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gical benefits in any category of items 1 2 or services, the plan or coverage may not impose such a treatment limit on 3 mental health and substance-related 4 disorder benefits for items and serv-5 ices within such category that are 6 7 more restrictive than the predominant treatment limit that is applicable to 8 medical and surgical benefits for 9 items and services within such cat-10 11 egory.

"(**C**) 12 **CATEGORIES** OF ITEMS AND 13 SERVICES FOR APPLICATION OF TREAT-14 MENT LIMITS AND BENEFICIARY FINAN-15 CIAL REQUIREMENTS.—For purposes of this paragraph and paragraph (4), 16 17 there shall be the following four cat-18 egories of items and services for benefits, whether medical and surgical 19 20 benefits or mental health and sub-21 stance-related disorder benefits, and 22 all medical and surgical benefits and all mental health and substance re-23 lated benefits shall be classified into 24 one of the following categories: 25

1	"(i) INPATIENT, IN-NETWORK.—
2	Items and services furnished on
3	an inpatient basis and within a
4	network of providers established
5	or recognized under such plan or
6	coverage.
7	"(ii) INPATIENT, OUT-OF-NET-
8	WORK.—Items and services fur-
9	nished on an inpatient basis and
10	outside any network of providers
11	established or recognized under
12	such plan or coverage.
13	"(iii) OUTPATIENT, IN-NET-
14	WORK.—Items and services fur-
15	nished on an outpatient basis and
16	within a network of providers es-
17	tablished or recognized under
18	such plan or coverage.
19	"(iv) OUTPATIENT, OUT-OF-NET-
20	WORK.—Items and services fur-
21	nished on an outpatient basis and
22	outside any network of providers
23	established or recognized under
24	such plan or coverage.

1 "(D) TREATMENT LIMIT DEFINED.— 2 For purposes of this paragraph, the term 'treatment limit' means, with re-3 spect to a plan or coverage, limitation 4 on the frequency of treatment, number 5 of visits or days of coverage, or other 6 similar limit on the duration or scope 7 of treatment under the plan or cov-8 9 erage. "(E) PREDOMINANCE.—For purposes 10 11 of this subsection, a treatment limit or 12 financial requirement with respect to a category of items and services is 13 considered to be predominant if it is 14 the most common or frequent of such 15 type of limit or requirement with re-16 17 spect to such category of items and 18 services. 19 "(4) **Beneficiary financial require-**20 MENTS. 21 "(A) NO BENEFICIARY FINANCIAL RE-QUIREMENT.—If the plan or coverage 22 does not include a beneficiary finan-23 cial requirement (as defined in sub-24 paragraph (C)) on substantially all 25

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1	medical and surgical benefits within
2	a category of items and services (spec-
3	ified under paragraph (3)(C)), the
4	plan or coverage may not impose such
5	a beneficiary financial requirement
6	on mental health and substance-re-
7	lated disorder benefits for items and
8	services within such category.
9	"(B) BENEFICIARY FINANCIAL RE-
10	QUIREMENT.—
11	"(i) TREATMENT OF
12	DEDUCTIBLES, OUT-OF-POCKET LIM-
13	ITS, AND SIMILAR FINANCIAL RE-
14	QUIREMENTS.—If the plan or cov-
15	erage includes a deductible, a lim-
16	itation on out-of-pocket expenses,
17	or similar beneficiary financial
18	requirement that does not apply
19	separately to individual items and
20	services on substantially all med-
21	ical and surgical benefits within a
22	category of items and services (as
23	specified in paragraph (3)(C)), the
24	plan or coverage shall apply such
25	requirement (or, if there is more

1	than one such requirement for
2	such category of items and serv-
3	ices, the predominant requirement
4	for such category) both to medical
5	and surgical benefits within such
6	category and to mental health and
7	substance-related disorder bene-
8	fits within such category and
9	shall not distinguish in the appli-
10	cation of such requirement be-
11	tween such medical and surgical
12	benefits and such mental health
13	and substance-related disorder
14	benefits.
15	"(ii) Other financial require-
16	MENTS.—If the plan or coverage in-
17	cludes a beneficiary financial re-
18	quirement not described in clause
19	(i) on substantially all medical
20	and surgical benefits within a cat-
21	egory of items and services, the
22	plan or coverage may not impose
23	such financial requirement on
24	mental health and substance-re-
25	lated disorder benefits for items

1	and services within such category
2	in a way that is more costly to the
3	participant or beneficiary than
4	the predominant beneficiary fi-
5	nancial requirement applicable to
6	medical and surgical benefits for
7	items and services within such
8	category.
9	"(C) BENEFICIARY FINANCIAL RE-
10	QUIREMENT DEFINED.—For purposes of
11	this paragraph, the term 'beneficiary
12	financial requirement' includes, with
13	respect to a plan or coverage, any de-
14	ductible, coinsurance, co-payment,
15	other cost sharing, and limitation on
16	the total amount that may be paid by
17	a participant or beneficiary with re-
18	spect to benefits under the plan or
19	coverage, but does not include the ap-
20	plication of any aggregate lifetime
21	limit or annual limit."; and
22	(2) in subsection (b)—
23	(A) by striking "construed—" and
24	all that follows through "(1) as re-

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1	quiring" and inserting "construed as
2	requiring";
3	(B) by striking "; or" and inserting
4	a period; and
5	(C) by striking paragraph (2).
6	(b) EXPANSION TO SUBSTANCE-RELATED DIS-
7	ORDER BENEFITS AND REVISION OF DEFINITION.
8	Such section is further amended—
9	(1) by striking "mental health bene-
10	fits" and inserting "mental health and
11	substance-related disorder benefits" each
12	place it appears; and
13	(2) in paragraph (4) of subsection
14	(e)—
15	(A) by striking "Mental health
16	BENEFITS" and inserting "MENTAL
17	HEALTH AND SUBSTANCE-RELATED DIS-
18	ORDER BENEFITS";
19	(B) by striking "benefits with re-
20	spect to mental health services" and
21	inserting "benefits with respect to
22	services for mental health conditions
23	or substance-related disorders"; and
24	(C) by striking ", but does not in-
25	clude benefits with respect to treat-

ment of substances abuse or chemical dependency".

3 (c) AVAILABILITY OF PLAN INFORMATION 4 ABOUT CRITERIA FOR MEDICAL NECESSITY.—Sub-5 section (a) of such section, as amended by sub-6 section (a)(1), is further amended by adding at 7 the end the following new paragraph:

"(5) AVAILABILITY OF PLAN INFORMA-8 9 TION.—The criteria for medical necessity determinations made under the plan with 10 respect to mental health and substance-11 related disorder benefits (or the health in-12 surance coverage offered in connection 13 with the plan with respect to such bene-14 fits) shall be made available by the plan 15 administrator (or the health insurance 16 17 issuer offering such coverage) to any cur-18 rent or potential participant, beneficiary, 19 or contracting provider upon request. The 20 reason for any denial under the plan (or coverage) of reimbursement or payment 21 22 for services with respect to mental health and substance-related disorder benefits in 23 the case of any participant or beneficiary 24 25 shall, upon request, be made available by

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the plan administrator (or the health in surance issuer offering such coverage) to
 the participant or beneficiary.".

4 (d) MINIMUM BENEFIT REQUIREMENTS.—Sub5 section (a) of such section is further amended
6 by adding at the end the following new para7 graph:

8 "(6) MINIMUM SCOPE OF COVERAGE AND 9 EQUITY IN OUT-OF-NETWORK BENEFITS.—

"(A) MINIMUM SCOPE OF MENTAL 10 11 HEALTH AND SUBSTANCE-RELATED DIS-12 ORDER BENEFITS.—In the case of a group health plan (or health insur-13 ance coverage offered in connection 14 with such a plan) that provides any 15 mental health and substance-related 16 17 disorder benefits, the plan or coverage 18 shall include benefits for any mental 19 health condition or substance-related 20 disorder for which benefits are pro-21 vided under the benefit plan option offered under chapter 89 of title 5, 22 United States Code, with the highest 23 average enrollment as of the begin-24 ning of the most recent year beginning 25

1	on or before the beginning of the plan
2	year involved.
3	"(B) EQUITY IN COVERAGE OF OUT-
4	OF-NETWORK BENEFITS.—
5	"(i) IN GENERAL.—In the case of
6	a plan or coverage that provides
7	both medical and surgical bene-
8	fits and mental health and sub-
9	stance-related disorder benefits, if
10	medical and surgical benefits are
11	provided for substantially all
12	items and services in a category
13	specified in clause (ii) furnished
14	outside any network of providers
15	established or recognized under
16	such plan or coverage, the mental
17	health and substance-related dis-
18	order benefits shall also be pro-
19	vided for items and services in
20	such category furnished outside
21	any network of providers estab-
22	lished or recognized under such
23	plan or coverage in accordance
24	with the requirements of this sec-
25	tion.

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1	"(ii) CATEGORIES OF ITEMS AND
2	SERVICES.—For purposes of clause
3	(i), there shall be the following
4	three categories of items and serv-
5	ices for benefits, whether medical
6	and surgical benefits or mental
7	health and substance-related dis-
8	order benefits, and all medical
9	and surgical benefits and all men-
10	tal health and substance-related
11	disorder benefits shall be classi-
12	fied into one of the following cat-
13	egories:
14	"(I) EMERGENCY.—Items
15	and services, whether fur-
16	nished on an inpatient or out-
17	patient basis, required for the
18	treatment of an emergency
19	medical condition (including
20	an emergency condition relat-
21	ing to mental health and sub-
22	stance-related disorders).
23	"(II) INPATIENT.—Items

and services not described in

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1	subclause (I) furnished on an
2	inpatient basis.
3	"(III) OUTPATIENT.—Items
4	and services not described in
5	subclause (I) furnished on an
6	outpatient basis.".
7	(e) REVISION OF INCREASED COST EXEMP-
8	TION.—Paragraph (2) of subsection (c) of such
9	section is amended to read as follows:
10	"(2) Increased cost exemption.—
11	"(A) IN GENERAL.—With respect to
12	a group health plan (or health insur-
13	ance coverage offered in connection
14	with such a plan), if the application
15	of this section to such plan (or cov-
16	erage) results in an increase for the
17	plan year involved of the actual total
18	costs of coverage with respect to med-
19	ical and surgical benefits and mental
20	health and substance-related disorder
21	benefits under the plan (as deter-
22	mined and certified under subpara-
23	graph (C)) by an amount that exceeds
24	the applicable percentage described
25	in subparagraph (B) of the actual

1	total plan costs, the provisions of this
2	section shall not apply to such plan
3	(or coverage) during the following
4	plan year, and such exemption shall
5	apply to the plan (or coverage) for 1
6	plan year.
7	"(B) APPLICABLE PERCENTAGE.—
8	With respect to a plan (or coverage),
9	the applicable percentage described
10	in this paragraph shall be—
11	"(i) 2 percent in the case of the
12	first plan year which begins after
13	the date of the enactment of the
14	Paul Wellstone Mental Health and
15	Addiction Equity Act of 2007; and
16	"(ii) 1 percent in the case of
17	each subsequent plan year.
18	"(C) DETERMINATIONS BY ACTU-
19	ARIES.—Determinations as to increases
20	in actual costs under a plan (or cov-
21	erage) for purposes of this subsection
22	shall be made by a qualified actuary
23	who is a member in good standing of
24	the American Academy of Actuaries.
25	Such determinations shall be certified

by the actuary and be made available to the general public.

"(D) 6-MONTH DETERMINATIONS.—If 3 a group health plan (or a health in-4 surance issuer offering coverage in 5 6 connection with such a plan) seeks an exemption under this paragraph, de-7 terminations under subparagraph (A) 8 shall be made after such plan (or cov-9 10 erage) has complied with this section for the first 6 months of the plan year 11 involved. 12

13 "(E) NOTIFICATION.—An election to modify coverage of mental health and 14 substance-related disorder benefits as 15 permitted under this paragraph shall 16 17 be treated as a material modification 18 in the terms of the plan as described 19 in section 102(a)(1) and shall be subject to the applicable notice require-20 ments under section 104(b)(1).". 21

(f) CHANGE IN EXCLUSION FOR SMALLEST EMPLOYERS.—Subsection (c)(1)(B) of such section
is amended—

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(1) by inserting "(or 1 in the case of an
 employer residing in a State that permits
 small groups to include a single indi vidual)" after "at least 2" the first place it
 appears; and

6 (2) by striking "and who employs at 7 least 2 employees on the first day of the 8 plan year".

9 (g) ELIMINATION OF SUNSET PROVISION.— 10 Such section is amended by striking out sub-11 section (f).

12 (h) CLARIFICATION REGARDING PREEMP-13 TION.—Such section is further amended by in-14 serting after subsection (e) the following new 15 subsection:

16 "(f) PREEMPTION, RELATION TO STATE
17 LAWS.—

18 "(1) IN GENERAL.—Nothing in this section shall be construed to preempt any 19 State law that provides greater consumer 20 21 protections, benefits, methods of access to 22 benefits, rights or remedies that are great-23 er than the protections, benefits, methods of access to benefits, rights or remedies 24 provided under this section. 25

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1	"(2) ERISA.—Nothing in this section
2	shall be construed to affect or modify the
3	provisions of section 514 with respect to
4	group health plans.".
5	(i) Conforming Amendments to Head-
6	ING.—
7	(1) IN GENERAL.—The heading of such
8	section is amended to read as follows:
9	"SEC. 712. Equity in mental health and substance-related dis-
10	order benefits.".
11	(2) CLERICAL AMENDMENT.—The table
12	of contents in section 1 of such Act is
13	amended by striking the item relating to
14	section 712 and inserting the following
15	new item:
	"Sec. 712. Equity in mental health and substance-related dis- order benefits.".
16	(j) EFFECTIVE DATE.—The amendments
17	made by this section shall apply with respect
18	to plan years beginning on or after January 1,
19	2008.
20	SEC. 3. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
21	ACT RELATING TO THE GROUP MARKET.
22	(a) EXTENSION OF PARITY TO TREATMENT
23	LIMITS AND BENEFICIARY FINANCIAL REQUIRE-

1	MENTS.—Section 2705 of the Public Health
2	Service Act (42 U.S.C. 300gg–5) is amended—
3	(1) in subsection (a), by adding at the
4	end the following new paragraphs:
5	"(3) TREATMENT LIMITS.—
6	"(A) NO TREATMENT LIMIT.—If the
7	plan or coverage does not include a
8	treatment limit (as defined in sub-
9	paragraph (D)) on substantially all
10	medical and surgical benefits in any
11	category of items or services (specified
12	in subparagraph (C)), the plan or cov-
13	erage may not impose any treatment
14	limit on mental health or substance-
15	related disorder benefits that are clas-
16	sified in the same category of items or
17	services.
18	"(B) TREATMENT LIMIT.—If the plan
19	or coverage includes a treatment limit
20	on substantially all medical and sur-
21	gical benefits in any category of items
22	or services, the plan or coverage may
23	not impose such a treatment limit on
24	mental health or substance-related
25	disorder benefits for items and serv-

1ices within such category that is more2restrictive than the predominant3treatment limit that is applicable to4medical and surgical benefits for5items and services within such cat-6egory.

"(**C**) 7 CATEGORIES OF ITEMS AND 8 SERVICES FOR APPLICATION OF TREAT-9 MENT LIMITS AND BENEFICIARY FINAN-10 CIAL REQUIREMENTS.—For purposes of 11 this paragraph and paragraph (4), 12 there shall be the following five categories of items and services for bene-13 fits, whether medical and surgical 14 benefits or mental health and sub-15 stance-related disorder benefits, and 16 17 all medical and surgical benefits and 18 all mental health and substance re-19 lated benefits shall be classified into one of the following categories: 20

21 "(i) INPATIENT, IN-NETWORK.—
22 Items and services not described
23 in clause (v) furnished on an in24 patient basis and within a net25 work of providers established or

recognized under such plan or coverage.

3	"(ii) INPATIENT, OUT-OF-NET-
4	WORK.—Items and services not de-
5	scribed in clause (v) furnished on
6	an inpatient basis and outside
7	any network of providers estab-
8	lished or recognized under such
9	plan or coverage.

*"(iii)* 10 **OUTPATIENT**, **IN-NET-**WORK.—Items and services not de-11 scribed in clause (v) furnished on 12 an outpatient basis and within a 13 14 network of providers established or recognized under such plan or 15 16 coverage.

17"(iv) OUTPATIENT, OUT-OF-NET-18WORK.—Items and services not de-19scribed in clause (v) furnished on20an outpatient basis and outside21any network of providers estab-22lished or recognized under such23plan or coverage.

24"(v) EMERGENCY CARE.—Items25and services, whether furnished

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1	on an inpatient or outpatient
2	basis or within or outside any net-
3	work of providers, required for the
4	treatment of an emergency med-
5	ical condition (as defined in sec-
6	tion 1867(e) of the Social Security
7	Act, including an emergency con-
8	dition relating to mental health
9	and substance-related disorders).
10	"(D) TREATMENT LIMIT DEFINED.—
11	For purposes of this paragraph, the
12	term 'treatment limit' means, with re-
13	spect to a plan or coverage, limitation
14	on the frequency of treatment, number
15	of visits or days of coverage, or other
16	similar limit on the duration or scope
17	of treatment under the plan or cov-
18	erage.
19	"(E) PREDOMINANCE.—For purposes
20	of this subsection, a treatment limit or
21	financial requirement with respect to
22	a category of items and services is
23	considered to be predominant if it is
24	the most common or frequent of such
25	type of limit or requirement with re-

1	spect to such category of items and
2	services.
3	"(4) BENEFICIARY FINANCIAL REQUIRE-
4	MENTS.—
5	"(A) NO BENEFICIARY FINANCIAL RE-
6	QUIREMENT.—If the plan or coverage
7	does not include a beneficiary finan-
8	cial requirement (as defined in sub-
9	paragraph (C)) on substantially all
10	medical and surgical benefits within
11	a category of items and services (spec-
12	ified in paragraph (3)(C)), the plan or
13	coverage may not impose such a bene-
14	ficiary financial requirement on men-
15	tal health or substance-related dis-
16	order benefits for items and services
17	within such category.
18	"(B) BENEFICIARY FINANCIAL RE-
19	QUIREMENT.—
20	"(i) TREATMENT OF
21	DEDUCTIBLES, OUT-OF-POCKET LIM-
22	ITS, AND SIMILAR FINANCIAL RE-
23	QUIREMENTS.—If the plan or cov-
24	erage includes a deductible, a lim-
25	itation on out-of-pocket expenses,

1	or similar beneficiary financial
2	requirement that does not apply
3	separately to individual items and
4	services on substantially all med-
5	ical and surgical benefits within a
6	category of items and services, the
7	plan or coverage shall apply such
8	requirement (or, if there is more
9	than one such requirement for
10	such category of items and serv-
11	ices, the predominant requirement
12	for such category) both to medical
13	and surgical benefits within such
14	category and to mental health and
15	substance-related disorder bene-
16	fits within such category and
17	shall not distinguish in the appli-
18	cation of such requirement be-
19	tween such medical and surgical
20	benefits and such mental health
21	and substance-related disorder
22	benefits.
23	"(ii) Other financial require-
24	MENTS.—If the plan or coverage in-
25	cludes a beneficiary financial re-

1	quirement not described in clause
2	(i) on substantially all medical
3	and surgical benefits within a cat-
4	egory of items and services, the
5	plan or coverage may not impose
6	such financial requirement on
7	mental health or substance-re-
8	lated disorder benefits for items
9	and services within such category
10	in a way that is more costly to the
11	participant or beneficiary than
12	the predominant beneficiary fi-
13	nancial requirement applicable to
14	medical and surgical benefits for
15	items and services within such
16	category.
17	"(C) BENEFICIARY FINANCIAL RE-
18	QUIREMENT DEFINED.—For purposes of
19	this paragraph, the term 'beneficiary
20	financial requirement' includes, with
21	respect to a plan or coverage, any de-
22	ductible, coinsurance, co-payment,
23	other cost sharing, and limitation on
24	the total amount that may be paid by
25	a participant or beneficiary with re-

1	spect to benefits under the plan or
2	coverage, but does not include the ap-
3	plication of any aggregate lifetime
4	limit or annual limit."; and
5	(2) in subsection (b)—
6	(A) by striking "construed—" and
7	all that follows through "(1) as re-
8	quiring" and inserting "construed as
9	requiring";
10	(B) by striking "; or" and inserting
11	a period; and
12	(C) by striking paragraph (2).
13	(b) Expansion to Substance-Related Dis-
14	ORDER BENEFITS AND REVISION OF DEFINITION.
15	Such section is further amended—
16	(1) by striking "mental health bene-
17	fits" and inserting "mental health or sub-
18	stance-related disorder benefits" each
19	place it appears; and
20	(2) in paragraph (4) of subsection
21	(e)—
22	(A) by striking "Mental health
23	BENEFITS" and inserting "MENTAL
24	HEALTH AND SUBSTANCE-RELATED DIS-
25	ORDER BENEFITS";

1	(B) by striking "benefits with re-
2	spect to mental health services" and
3	inserting "benefits with respect to
4	services for mental health conditions
5	or substance-related disorders"; and
6	(C) by striking ", but does not in-
7	clude benefits with respect to treat-
8	ment of substance abuse or chemical
9	dependency".
10	(c) Availability of Plan Information
11	About Criteria for Medical Necessity.—Sub-
12	section (a) of such section, as amended by sub-
13	section (a)(1), is further amended by adding at
14	the end the following new paragraph:
15	"(5) AVAILABILITY OF PLAN INFORMA-
16	TION.—The criteria for medical necessity
17	determinations made under the plan with
18	respect to mental health and substance-
19	related disorder benefits (or the health in-
20	surance coverage offered in connection
21	with the plan with respect to such bene-
22	fits) shall be made available by the plan
23	administrator (or the health insurance
24	issuer offering such coverage) to any cur-
25	rent or potential participant, beneficiary,

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1	or contracting provider upon request. The
2	reason for any denial under the plan (or
3	coverage) of reimbursement or payment
4	for services with respect to mental health
5	and substance-related disorder benefits in
6	the case of any participant or beneficiary
7	shall, upon request, be made available by
8	the plan administrator (or the health in-
9	surance issuer offering such coverage) to
10	the participant or beneficiary.".
11	(d) Minimum Benefit Requirements.—Sub-
12	section (a) of such section is further amended
13	by adding at the end the following new para-
14	graph:
15	"(6) MINIMUM SCOPE OF COVERAGE AND
16	EQUITY IN OUT-OF-NETWORK BENEFITS.—
17	"(A) MINIMUM SCOPE OF MENTAL
18	HEALTH AND SUBSTANCE-RELATED DIS-
19	ORDER BENEFITS.—In the case of a
20	group health plan (or health insur-

ance coverage offered in connection

with such a plan) that provides any

mental health or substance-related

disorder benefits, the plan or coverage

shall include benefits for any mental

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1	health condition or substance-related
2	disorder included in the most recent
3	edition of the Diagnostic and Statis-
4	tical Manual of Mental Disorders pub-
5	lished by the American Psychiatric As-
6	sociation.
7	"(B) EQUITY IN COVERAGE OF OUT-
8	OF-NETWORK BENEFITS.—
9	"(i) IN GENERAL.—In the case of
10	a group health plan (or health in-
11	surance coverage offered in con-
12	nection with such a plan) that
13	provides both medical and sur-
14	gical benefits and mental health
15	or substance-related disorder ben-
16	efits, if medical and surgical bene-
17	fits are provided for substantially
18	all items and services in a cat-
19	egory specified in clause (ii) fur-
20	nished outside any network of pro-
21	viders established or recognized
22	under such plan or coverage, the
23	mental health and substance-re-
24	lated disorder benefits shall also
25	be provided for items and services

1	in such category furnished outside
2	any network of providers estab-
3	lished or recognized under such
4	plan or coverage in accordance
5	with the requirements of this sec-
6	tion.
7	"(ii) Categories of items and
8	SERVICES.—For purposes of clause
9	(i), there shall be the following
10	three categories of items and serv-
11	ices for benefits, whether medical
12	and surgical benefits or mental
13	health and substance-related dis-
14	order benefits, and all medical
15	and surgical benefits and all men-
16	tal health and substance-related
17	disorder benefits shall be classi-
18	fied into one of the following cat-
19	egories:
20	"(I) EMERGENCY.—Items
21	and services, whether fur-
22	nished on an inpatient or out-
23	patient basis, required for the
24	treatment of an emergency
25	medical condition (including

1	an emergency condition relat-
2	ing to mental health or sub-
-	stance-related disorders).
4	"(II) INPATIENT.—Items
-	
5	and services not described in
6	subclause (I) furnished on an
7	inpatient basis.
8	"(III) OUTPATIENT.—Items
9	and services not described in
10	subclause (I) furnished on an
11	outpatient basis.".
12	(e) Revision of Increased Cost Exemp-
13	TION.—Paragraph (2) of subsection (c) of such
14	section is amended to read as follows:
15	"(2) Increased cost exemption.—
16	"(A) IN GENERAL.—With respect to
17	a group health plan (or health insur-
18	ance coverage offered in connection
19	with such a plan), if the application
20	of this section to such plan (or cov-
21	erage) results in an increase for the
22	plan year involved of the actual total
23	costs of coverage with respect to med-
24	ical and surgical benefits and mental
25	health and substance-related disorder

1	benefits under the plan (as deter-
2	mined and certified under subpara-
3	graph (C)) by an amount that exceeds
4	the applicable percentage described
5	in subparagraph (B) of the actual
6	total plan costs, the provisions of this
7	section shall not apply to such plan
8	(or coverage) during the following
9	plan year, and such exemption shall
10	apply to the plan (or coverage) for 1
11	plan year.
12	"(B) APPLICABLE PERCENTAGE.—
13	With respect to a plan (or coverage),
14	the applicable percentage described
15	in this paragraph shall be—
16	"(i) 2 percent in the case of the
17	first plan year to which this para-
18	graph applies; and
19	"(ii) 1 percent in the case of
20	each subsequent plan year.
21	"(C) DETERMINATIONS BY ACTU-
22	ARIES.—Determinations as to increases
23	in actual costs under a plan (or cov-
24	erage) for purposes of this subsection
25	shall be made by a qualified and li-

1	censed actuary who is a member in
2	good standing of the American Acad-
3	emy of Actuaries. Such determinations
4	shall be certified by the actuary and
5	be made available to the general pub-
6	lic.
7	"(D) 6-MONTH DETERMINATIONS.—If
8	a group health plan (or a health in-
9	surance issuer offering coverage in
10	connection with such a plan) seeks an
11	exemption under this paragraph, de-
12	terminations under subparagraph (A)
13	shall be made after such plan (or cov-
14	erage) has complied with this section
15	for the first 6 months of the plan year
16	involved.
17	"(E) NOTIFICATION.—A group
18	health plan under this part shall com-
19	ply with the notice requirement under
20	section $712(c)(2)(E)$ of the Employee
21	Retirement Income Security Act of
22	1974 with respect to a modification of
23	mental health and substance-related
24	disorder benefits as permitted under

this paragraph as if such section ap plied to such plan.".

3 (f) CHANGE IN EXCLUSION FOR SMALLEST EM4 PLOYERS.—Subsection (c)(1)(B) of such section
5 is amended—

6 (1) by inserting "(or 1 in the case of an 7 employer residing in a State that permits 8 small groups to include a single indi-9 vidual)" after "at least 2" the first place it 10 appears; and

(2) by striking "and who employs at
least 2 employees on the first day of the
plan year".

14 (g) ELIMINATION OF SUNSET PROVISION.—
15 Such section is amended by striking out sub16 section (f).

(h) CLARIFICATION REGARDING PREEMPTION.—Such section is further amended by inserting after subsection (e) the following new
subsection:

21 "(f) PREEMPTION, RELATION TO STATE
22 LAWS.—

23 "(1) IN GENERAL.—Nothing in this sec24 tion shall be construed to preempt any
25 State law that provides greater consumer

1	protections, benefits, methods of access to
2	benefits, rights or remedies that are great-
3	er than the protections, benefits, methods
4	of access to benefits, rights or remedies
5	provided under this section.
6	"(2) CONSTRUCTION.—Nothing in this
7	section shall be construed to affect or
8	modify the provisions of section 2723 with
9	respect to group health plans.".
10	(i) Conforming Amendment to Heading.—
11	The heading of such section is amended to
12	read as follows:
13	"SEC. 2705. EQUITY IN MENTAL HEALTH AND SUBSTANCE-
14	<b>RELATED DISORDER BENEFITS.".</b>
15	(j) EFFECTIVE DATE.—
16	(1) IN GENERAL.—Except as otherwise
17	provided in this subsection, the amend-
18	ments made by this section shall apply
19	with respect to plan years beginning on or
20	after January 1, 2008.
21	(2) ELIMINATION OF SUNSET.—The
22	amendment made by subsection (g) shall
23	apply to benefits for services furnished
24	after December 31, 2007.

1	(3) Special rule for collective bar-
2	GAINING AGREEMENTS.—In the case of a
3	group health plan maintained pursuant
4	to one or more collective bargaining
5	agreements between employee representa-
6	tives and one or more employers ratified
7	before the date of the enactment of this
8	Act, the amendments made by this section
9	shall not apply to plan years beginning
10	before the later of—
11	(A) the date on which the last of
12	the collective bargaining agreements
13	relating to the plan terminates (deter-
14	mined without regard to any exten-
15	sion thereof agreed to after the date of
16	the enactment of this Act), or
17	(B) January 1, 2010.
18	For purposes of subparagraph (A), any
19	plan amendment made pursuant to a col-
20	lective bargaining agreement relating to
21	the plan which amends the plan solely to
22	conform to any requirement imposed
23	under an amendment under this section
24	shall not be treated as a termination of
25	such collective bargaining agreement.

1 (k) CONSTRUCTION REGARDING USE OF MED-2 ICAL MANAGEMENT TOOLS.—Nothing in this Act 3 shall be construed to prohibit a group health 4 plan or health insurance issuer from using 5 medical management tools as long as such 6 management tools are based on valid medical 7 evidence and are relevant to the patient whose 8 medical treatment is under review.

9 SEC. 4. AMENDMENTS TO THE INTERNAL REVENUE CODE 10 OF 1986.

(a) EXTENSION OF PARITY TO TREATMENT
LIMITS AND BENEFICIARY FINANCIAL REQUIREMENTS.—Section 9812 of the Internal Revenue
Code of 1986 is amended—

15 (1) in subsection (a), by adding at the
16 end the following new paragraphs:

17 "(3) TREATMENT LIMITS.—

"(A) NO TREATMENT LIMIT.—If the 18 19 plan does not include a treatment limit (as defined in subparagraph 20 (D)) on substantially all medical and 21 surgical benefits in any category of 22 items or services (specified in sub-23 24 paragraph (C)), the plan may not impose any treatment limit on mental 25

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health and substance-related disorder benefits that are classified in the same category of items or services. "(B) TREATMENT LIMIT.—If the plan includes a treatment limit on substantially all medical and surgical benefits in any category of items or services, the plan may not impose such a

8 treatment limit on mental health and 9 substance-related disorder benefits for 10 items and services within such cat-11 12 egory that are more restrictive than the predominant treatment limit that 13 is applicable to medical and surgical 14 benefits for items and services within 15 such category. 16

17 "(C) CATEGORIES OF ITEMS AND 18 SERVICES FOR APPLICATION OF TREAT-19 MENT LIMITS AND BENEFICIARY FINAN-20 CIAL REQUIREMENTS.—For purposes of 21 this paragraph and paragraph (4), 22 there shall be the following four categories of items and services for bene-23 fits, whether medical and surgical 24 benefits or mental health and sub-25

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1	stance-related disorder benefits, and
2	all medical and surgical benefits and
3	all mental health and substance re-
4	lated benefits shall be classified into
5	one of the following categories:
6	"(i) INPATIENT, IN-NETWORK.—
7	Items and services furnished on
8	an inpatient basis and within a
9	network of providers established
10	or recognized under such plan or
11	coverage.
12	"(ii) Inpatient, out-of-net-
13	WORK.—Items and services fur-
14	nished on an inpatient basis and
15	outside any network of providers
16	established or recognized under
17	such plan or coverage.
18	"(iii) OUTPATIENT, IN-NET-
19	WORK.—Items and services fur-
20	nished on an outpatient basis and
21	within a network of providers es-
22	tablished or recognized under
23	such plan or coverage.
24	"(iv) OUTPATIENT, OUT-OF-NET-
25	WORK.—Items and services fur-

1nished on an outpatient basis and2outside any network of providers3established or recognized under4such plan or coverage.

"(D) TREATMENT LIMIT DEFINED.— 5 6 For purposes of this paragraph, the 7 term 'treatment limit' means, with respect to a plan, limitation on the fre-8 quency of treatment, number of visits 9 or days of coverage, or other similar 10 11 limit on the duration or scope of treat-12 ment under the plan.

"(E) PREDOMINANCE.—For purposes 13 of this subsection, a treatment limit or 14 financial requirement with respect to 15 a category of items and services is 16 17 considered to be predominant if it is 18 the most common or frequent of such 19 type of limit or requirement with respect to such category of items and 20 services. 21

22 "(4) BENEFICIARY FINANCIAL REQUIRE23 MENTS.—

24 "(A) NO BENEFICIARY FINANCIAL RE25 QUIREMENT.—If the plan does not in-

1	clude a beneficiary financial require-
2	ment (as defined in subparagraph
3	(C)) on substantially all medical and
4	surgical benefits within a category of
5	items and services (specified in para-
6	graph (3)(C)), the plan may not im-
7	pose such a beneficiary financial re-
8	quirement on mental health and sub-
9	stance-related disorder benefits for
10	items and services within such cat-
11	egory.
12	"(B) BENEFICIARY FINANCIAL RE-
13	QUIREMENT.—
14	"(i) <b>TREATMENT</b> OF
15	DEDUCTIBLES, OUT-OF-POCKET LIM-
16	ITS, AND SIMILAR FINANCIAL RE-
17	QUIREMENTS.—If the plan or cov-
18	erage includes a deductible, a lim-
19	itation on out-of-pocket expenses,
20	or similar beneficiary financial
21	requirement that does not apply
22	separately to individual items and
23	services on substantially all med-
24	ical and surgical benefits within a
25	category of items and services, the

plan or coverage shall apply such 1 requirement (or, if there is more 2 than one such requirement for 3 such category of items and serv-4 ices, the predominant requirement 5 6 for such category) both to medical 7 and surgical benefits within such category and to mental health and 8 substance-related disorder bene-9 fits within such category and 10 11 shall not distinguish in the appli-12 cation of such requirement between such medical and surgical 13 14 benefits and such mental health and substance-related disorder 15 benefits. 16 17 "(ii) OTHER FINANCIAL REQUIRE-18 MENTS.—If the plan includes a beneficiary financial requirement 19 20 not described in clause (i) on substantially all medical and sur-21 22 gical benefits within a category of 23 items and services, the plan may not impose such financial require-24 ment on mental health and sub-25

1	stance-related disorder benefits
2	for items and services within such
3	category in a way that is more
4	costly to the participant or bene-
5	ficiary than the predominant ben-
6	eficiary financial requirement ap-
7	plicable to medical and surgical
8	benefits for items and services
9	within such category.
10	"(C) BENEFICIARY FINANCIAL RE-
11	QUIREMENT DEFINED.—For purposes of
12	this paragraph, the term 'beneficiary
13	financial requirement' includes, with
14	respect to a plan, any deductible, coin-
15	surance, co-payment, other cost shar-
16	ing, and limitation on the total
17	amount that may be paid by a partici-
18	pant or beneficiary with respect to
19	benefits under the plan, but does not
20	include the application of any aggre-
21	gate lifetime limit or annual limit.";
22	and
23	(2) in subsection (b)—
24	(A) by striking "construed—" and
25	all that follows through "(1) as re-

quiring" and inserting "construed as
requiring";
(B) by striking "; or" and inserting
a period; and
(C) by striking paragraph (2).
(b) Expansion to Substance-Related Dis-
ORDER BENEFITS AND REVISION OF DEFINITION.
Such section is further amended—
(1) by striking "mental health bene-
fits" and inserting "mental health and
substance-related disorder benefits" each
place it appears; and
(2) in paragraph (4) of subsection
(e)—
(A) by striking "Mental health
BENEFITS" in the heading and insert-
ing "Mental health and substance-
RELATED DISORDER BENEFITS";
(B) by striking "benefits with re-
spect to mental health services" and
inserting "benefits with respect to
services for mental health conditions
or substance-related disorders"; and
(C) by striking ", but does not in-
clude benefits with respect to treat-

ment of substances abuse or chemical dependency".

3 (c) AVAILABILITY OF PLAN INFORMATION 4 ABOUT CRITERIA FOR MEDICAL NECESSITY.—Sub-5 section (a) of such section, as amended by sub-6 section (a)(1), is further amended by adding at 7 the end the following new paragraph:

"(5) AVAILABILITY OF PLAN INFORMA-8 9 TION.—The criteria for medical necessity determinations made under the plan with 10 respect to mental health and substance-11 12 related disorder benefits shall be made available by the plan administrator to 13 any current or potential participant, ben-14 eficiary, or contracting provider upon re-15 quest. The reason for any denial under 16 17 the plan of reimbursement or payment for 18 services with respect to mental health and substance-related disorder benefits in the 19 case of any participant or beneficiary 20 21 shall, upon request, be made available by 22 the plan administrator to the participant or beneficiary.". 23

24 (d) MINIMUM BENEFIT REQUIREMENTS.—Sub25 section (a) of such section is further amended

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3	"(6) MINIMUM SCOPE OF COVERAGE AND
4	EQUITY IN OUT-OF-NETWORK BENEFITS.—
5	"(A) MINIMUM SCOPE OF MENTAL
6	HEALTH AND SUBSTANCE-RELATED DIS-
7	ORDER BENEFITS.—In the case of a
8	group health plan (or health insur-
9	ance coverage offered in connection
10	with such a plan) that provides any
11	mental health and substance-related
12	disorder benefits, the plan or coverage
13	shall include benefits for any mental
14	health condition or substance-related
15	disorder for which benefits are pro-
16	vided under the benefit plan option of-
17	fered under chapter 89 of title 5,
18	United States Code, with the highest
19	average enrollment as of the begin-
20	ning of the most recent year beginning
21	on or before the beginning of the plan
22	year involved.
<b>7</b> 2	$((\mathbf{D}) \mathbf{E}_{OUTW} \mathbf{D} \mathbf{C}_{OUTDACE} \mathbf{O} \mathbf{E}_{OUTD}$

23 "(B) EQUITY IN COVERAGE OF OUT24 OF-NETWORK BENEFITS.—

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1	"(i) IN GENERAL.—In the case of
2	a plan that provides both medical
3	and surgical benefits and mental
4	health and substance-related dis-
5	order benefits, if medical and sur-
6	gical benefits are provided for
7	substantially all items and serv-
8	ices in a category specified in
9	clause (ii) furnished outside any
10	network of providers established
11	or recognized under such plan or
12	coverage, the mental health and
13	substance-related disorder bene-
14	fits shall also be provided for
15	items and services in such cat-
16	egory furnished outside any net-
17	work of providers established or
18	recognized under such plan in ac-
19	cordance with the requirements of
20	this section.
21	"(ii) CATEGORIES OF ITEMS AND
22	SERVICES.—For purposes of clause
23	(i), there shall be the following
24	three categories of items and serv-
25	ices for benefits, whether medical

1	and surgical benefits or mental
2	health and substance-related dis-
3	order benefits, and all medical
4	and surgical benefits and all men-
5	tal health and substance-related
6	disorder benefits shall be classi-
7	fied into one of the following cat-
8	egories:
9	"(I) EMERGENCY.—Items
10	and services, whether fur-
11	nished on an inpatient or out-
12	patient basis, required for the
13	treatment of an emergency
14	medical condition (including
15	an emergency condition relat-
16	ing to mental health and sub-
17	stance-related disorders).
18	"(II) INPATIENT.—Items
19	and services not described in
20	subclause (I) furnished on an
21	inpatient basis.
22	"(III) OUTPATIENT.—Items
23	and services not described in
24	subclause (I) furnished on an
25	outpatient basis.".

(e) REVISION OF INCREASED COST EXEMP TION.—Paragraph (2) of subsection (c) of such
 section is amended to read as follows:

"(2) INCREASED COST EXEMPTION.— 4 5 "(A) IN GENERAL.—With respect to 6 a group health plan, if the applica-7 tion of this section to such plan re-8 sults in an increase for the plan year involved of the actual total costs of 9 10 coverage with respect to medical and surgical benefits and mental health 11 and substance-related disorder bene-12 fits under the plan (as determined 13 and certified under subparagraph 14 (C)) by an amount that exceeds the ap-15 plicable percentage described in sub-16 17 paragraph (B) of the actual total plan costs, the provisions of this section 18 19 shall not apply to such plan during the following plan year, and such ex-20 21 emption shall apply to the plan for 1 22 plan year.

23 "(B) APPLICABLE PERCENTAGE.—
24 With respect to a plan, the applicable

1	percentage described in this para-
2	graph shall be—
3	"(i) 2 percent in the case of the
4	first plan year which begins after
5	the date of the enactment of the
6	Paul Wellstone Mental Health and
7	Addiction Equity Act of 2007; and
8	"(ii) 1 percent in the case of
9	each subsequent plan year.
10	"(C) DETERMINATIONS BY ACTU-
11	ARIES.—Determinations as to increases
12	in actual costs under a plan for pur-
13	poses of this subsection shall be made
14	by a qualified actuary who is a mem-
15	ber in good standing of the American
16	Academy of Actuaries. Such deter-
17	minations shall be certified by the ac-
18	tuary and be made available to the
19	general public.
20	"(D) 6-MONTH DETERMINATIONS.—If
21	a group health plan seeks an exemp-
22	tion under this paragraph, determina-
23	tions under subparagraph (A) shall be
24	made after such plan has complied

1	with this section for the first 6 months
2	of the plan year involved.".
3	(f) CHANGE IN EXCLUSION FOR SMALLEST EM-
4	PLOYERS.—Subsection (c)(1) of such section is
5	amended to read as follows:
6	"(1) SMALL EMPLOYER EXEMPTION.—
7	"(A) IN GENERAL.—This section
8	shall not apply to any group health
9	plan for any plan year of a small em-
10	ployer.
11	"(B) SMALL EMPLOYER.—For pur-
12	poses of subparagraph (A), the term
13	'small employer' means, with respect
14	to a calendar year and a plan year,
15	an employer who employed an average
16	of at least 2 (or 1 in the case of an em-
17	ployer residing in a State that permits
18	small groups to include a single indi-
19	vidual) but not more than 50 employ-
20	ees on business days during the pre-
21	ceding calendar year. For purposes of
22	the preceding sentence, all persons
23	treated as a single employer under
24	subsection (b), (c), (m), or (o) of sec-
25	tion 414 shall be treated as 1 employer

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1	and rules similar to rules of subpara-
2	graphs (B) and (C) of section
3	4980D(d)(2) shall apply.".
4	(g) Elimination of Sunset Provision.—
5	Such section is amended by striking subsection
6	(f).
7	(h) CONFORMING AMENDMENTS TO HEAD-
8	ING.—
9	(1) IN GENERAL.—The heading of such
10	section is amended to read as follows:
11	"SEC. 9812. Equity in mental health and substance-related dis-
12	order benefits.".
13	(2) Clerical Amendment.—The table
14	of sections for subchapter B of chapter
15	100 of the Internal Revenue Code of 1986
16	is amended by striking the item relating
17	to section 9812 and inserting the following
18	new item:
	"Sec. 9812. Equity in mental health and substance-related dis- order benefits.".
19	(i) EFFECTIVE DATE.—The amendments
20	made by this section shall apply with respect
21	to plan years beginning on or after January 1,
22	2008.

1	SEC. 5. GOVERNMENT ACCOUNTABILITY OFFICE STUDIES
2	AND REPORTS.
3	(a) Implementation of Act.—
4	(1) Study.—The Comptroller General
5	of the United States shall conduct a study
6	that evaluates the effect of the implemen-
7	tation of the amendments made by this
8	Act on—
9	(A) the cost of health insurance
10	coverage;
11	(B) access to health insurance cov-
12	erage (including the availability of in-
13	network providers);
14	(C) the quality of health care;
15	(D) Medicare, Medicaid, and State
16	and local mental health and sub-
17	stance abuse treatment spending;
18	(E) the number of individuals
19	with private insurance who received
20	publicly funded health care for men-
21	tal health and substance-related dis-
22	orders;
23	(F) spending on public services,
24	such as the criminal justice system,
25	special education, and income assist-
26	ance programs;

1	(G) the use of medical manage-
2	ment of mental health and substance-
3	related disorder benefits and medical
4	necessity determinations by group
5	health plans (and health insurance
6	issuers offering health insurance cov-
7	erage in connection with such plans)
8	and timely access by participants and
9	beneficiaries to clinically-indicated
10	care for mental health and substance-
11	use disorders; and
12	(H) other matters as determined
13	appropriate by the Comptroller Gen-
14	eral.
15	(2) REPORT.—Not later than 2 years
16	after the date of enactment of this Act, the
17	Comptroller General shall prepare and
18	submit to the appropriate committees of
19	the Congress a report containing the re-
20	sults of the study conducted under para-
21	graph (1).
22	(b) BIANNUAL REPORT ON OBSTACLES IN OB-
23	TAINING COVERAGE.—Every two years, the
24	Comptroller General shall submit to each

25 House of the Congress a report on obstacles

that individuals face in obtaining mental
 health and substance-related disorder care
 under their health plans.

4 UNIFORM PATIENT PLACEMENT (c)CRI-5 TERIA.—Not later than 18 months after the 6 date of the enactment of this Act, the Comp-7 troller General shall submit to each House of 8 the Congress a report on availability of uni-9 form patient placement criteria for mental 10 health and substance-related disorders that 11 could be used by group health plans and 12 health insurance issuers to guide determina-13 tions of medical necessity and the extent to 14 which health plans utilize such criteria. If 15 such criteria do not exist, the report shall in-16 clude recommendations on a process for devel-17 oping such criteria.

**Union Calendar No. 328** 

110TH CONGRESS H. R. 1424

[Report No. 110-374, Parts I, II, and III]

## A BILL

To amend section 712 of the Employee Retirement Income Security Act of 1974, section 2705 of the Public Health Service Act, and section 9812 of the Internal Revenue Code of 1986 to require equity in the provision of mental health and substance-related disorder benefits under group health plans.

March 4, 2008

Reported from the Committee on Energy and Commerce with an amendment; committed to the Committee of the Whole House on the State of the Union and ordered to be printed