^{115TH CONGRESS} 2D SESSION H.R.6417

To create a nonimmigrant H–2C work visa program for agricultural workers, to make mandatory and permanent requirements relating to use of an electronic employment eligibility verification system, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 18, 2018

Mr. GOODLATTE (for himself, Mr. PETERSON, Mr. SMITH of Texas, Mr. CUELLAR, Mr. NEWHOUSE, Mr. CONAWAY, Mr. MEADOWS, Mr. WALKER, Mr. Abraham, Mr. Aderholt, Mr. Barr, Mr. Buck, Mr. Calvert, Mr. Chabot, Mr. Cole, Mr. Collins of New York, Mr. Comer, Mr. CRAMER, Mr. CRAWFORD, Mr. CURTIS, Mr. DESJARLAIS, Mr. DUFFY, Mr. DUNN, Mr. ESTES of Kansas, Mr. FASO, Mr. GALLAGHER, Mr. HAR-RIS, Ms. JENKINS of Kansas, Mr. JONES, Mr. LUCAS, Mr. MARINO, Mr. MARSHALL, Mr. NUNES, Mr. REED, Mr. ROSS, Mr. ROUZER, Mr. AUSTIN SCOTT of Georgia, Ms. STEFANIK, Mr. STIVERS, Ms. TENNEY, Mr. THOMPSON of Pennsylvania, Mr. THORNBERRY, Mr. UPTON, Mr. YOHO, Mr. KATKO, Mr. RODNEY DAVIS of Illinois, Mr. HIGGINS of Louisiana, and Mr. Collins of Georgia) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Education and the Workforce, Ways and Means, and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To create a nonimmigrant H–2C work visa program for agricultural workers, to make mandatory and permanent requirements relating to use of an electronic employment eligibility verification system, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
4	(a) SHORT TITLE.—This Act may be cited as the
5	"AG and Legal Workforce Act".
6	(b) TABLE OF CONTENTS.—The table of contents for
7	this Act is as follows:
8	TITLE I—AGRICULTURAL
9	WORKER REFORM
10	SEC. 101. SHORT TITLE.
11	This title may be cited as—
12	(1) the "Agricultural Guestworker Act"; or
13	(2) the "AG Act".
14	SEC. 102. H-2C TEMPORARY AGRICULTURAL WORK VISA
15	PROGRAM.
16	(a) IN GENERAL.—Section $101(a)(15)(H)$ of the Im-
17	migration and Nationality Act (8 U.S.C. 1101(a)(15)(H))
18	is amended by striking "; or (iii)" and inserting ", or (c)
19	who is coming temporarily to the United States to perform
20	agricultural labor or services; or (iii)".
21	(b) DEFINITION.—Section 101(a) of such Act (8
22	U.S.C. 1101(a)) is amended by adding at the end the fol-
23	lowing:

1 "(53) The term 'agricultural labor or services' has 2 the meaning given such term by the Secretary of Agri-3 culture in regulations and includes— "(A) agricultural labor as defined in section 4 5 3121(g) of the Internal Revenue Code of 1986; 6 "(B) agriculture as defined in section 3(f) of 7 the Fair Labor Standards Act of 1938 (29 U.S.C. 8 203(f); 9 "(C) the handling, planting, drying, packing, 10 packaging, processing, freezing, or grading prior to 11 delivery for storage of any agricultural or horti-12 cultural commodity in its unmanufactured state; 13 "(D) all activities required for the preparation, 14 processing or manufacturing of a product of agri-

culture (as such term is defined in such section
3(f)), or fish or shellfish, for further distribution;

17 "(E) forestry-related activities;

18 "(F) aquaculture activities; and

19 "(G) activities related to the management and20 training of equines,

21 except that in regard to labor or services consisting of
22 meat or poultry processing, the term 'agricultural labor
23 or services' only includes the killing of animals and the
24 breakdown of their carcasses.".

1 SEC. 103. ADMISSION OF TEMPORARY H-2C WORKERS.

2 (a) PROCEDURE FOR ADMISSION.—Chapter 2 of title
3 II of the Immigration and Nationality Act (8 U.S.C. 1181
4 et seq.) is amended by inserting after section 218 the fol5 lowing:

6 "SEC. 218A. ADMISSION OF TEMPORARY H-2C WORKERS.

7 "(a) DEFINITIONS.—In this section and section 8 218B:

9 "(1) DISPLACE.—The term 'displace' means to
10 lay off a United States worker from the job for
11 which H–2C workers are sought.

12 "(2) JOB.—The term 'job' refers to all posi13 tions with an employer that—

14 "(A) involve essentially the same respon-15 sibilities;

16 "(B) are held by workers with substan17 tially equivalent qualifications and experience;
18 and

19 "(C) are located in the same place or20 places of employment.

21 "(3) EMPLOYER.—The term 'employer' includes
22 a single or joint employer, including an association
23 acting as a joint employer with its members, who
24 hires workers to perform agricultural labor or serv25 ices.

1	"(4) Forestry-related activities.—The
2	term 'forestry-related activities' includes tree plant-
3	ing, timber harvesting, logging operations, brush
4	clearing, vegetation management, herbicide applica-
5	tion, the maintenance of rights-of-way (including for
6	roads, trails, and utilities), regardless of whether
7	such right-of-way is on forest land, and the har-
8	vesting of pine straw.
9	"(5) H–2C WORKER.—The term 'H–2C worker'
10	means a nonimmigrant described in section
11	101(a)(15)(H)(ii)(c).
12	"(6) LAY OFF.—
13	"(A) IN GENERAL.—The term 'lay off'—
14	"(i) means to cause a worker's loss of
15	employment, other than through a dis-
16	charge for inadequate performance, viola-
17	tion of workplace rules, cause, voluntary
18	departure, voluntary retirement, or the ex-
19	piration of a grant or contract (other than
20	a temporary employment contract entered
21	into in order to evade a condition described
22	in paragraph (4) of subsection (b)); and
23	"(ii) does not include any situation in
24	which the worker is offered, as an alter-
25	native to such loss of employment, a simi-

1	lar position with the same employer at
2	equivalent or higher wages and benefits
3	than the position from which the employee
4	was discharged, regardless of whether or
5	not the employee accepts the offer.
6	"(B) CONSTRUCTION.—Nothing in this
7	paragraph is intended to limit an employee's
8	rights under a collective bargaining agreement
9	or other employment contract.
10	"(7) UNITED STATES WORKER.—The term
11	'United States worker' means any worker who is—
12	"(A) a citizen or national of the United
13	States; or
14	"(B) an alien who is lawfully admitted for
15	permanent residence, is admitted as a refugee
16	under section 207, or is granted asylum under
17	section 208.
18	"(8) Special procedures industry.—The
19	term 'special procedures industry' includes sheep-
20	herding, goat herding, and the range production of
21	livestock, it inerant commercial beekeeping and polli-
22	nation, itinerant animal shearing, and custom com-
23	bining and harvesting.
24	"(b) Petition.—An employer that seeks to employ
25	aliens as H–2C workers under this section shall file with

the Secretary of Homeland Security a petition attesting
 to the following:

3 "(1) OFFER OF EMPLOYMENT.—The employer 4 will offer employment to the aliens on a contractual 5 basis as H–2C workers under this section for a spe-6 cific period of time during which the aliens may not 7 work on an at-will basis (as provided for in section 8 218B), and such contract shall only be required to 9 include a description of each place of employment, period of employment, wages and other benefits to 10 11 be provided, and the duties of the positions.

12 "(2) TEMPORARY LABOR OR SERVICES.—

"(A) IN GENERAL.—The employer is seeking to employ a specific number of H–2C workers on a temporary basis and will provide compensation to such workers at a wage rate no
less than that set forth in subsection (j)(2).

"(B) DEFINITION.—For purposes of this
paragraph, a worker is employed on a temporary basis if the employer intends to employ
the worker for no longer than the time period
set forth in subsection (m)(1) (subject to the
exceptions in subsection (m)(3)).

24 "(3) BENEFITS, WAGES, AND WORKING CONDI25 TIONS.—The employer will provide, at a minimum,

1	the benefits, wages, and working conditions required
2	by subsection (k) to all workers employed in the job
3	for which the H–2C workers are sought.
4	"(4) Nondisplacement of united states
5	WORKERS.—The employer did not displace and will
6	not displace United States workers employed by the
7	employer during the period of employment of the H–
8	2C workers and during the 30-day period imme-
9	diately preceding such period of employment in the
10	job for which the employer seeks approval to employ
11	H–2C workers.
12	"(5) Recruitment.—
13	"(A) IN GENERAL.—The employer—
14	"(i) conducted adequate recruitment
15	before filing the petition; and
16	"(ii) was unsuccessful in locating suf-
17	ficient numbers of willing and qualified
18	United States workers for the job for
19	which the H–2C workers are sought.
20	"(B) OTHER REQUIREMENTS.—The re-
21	cruitment requirement under subparagraph (A)
22	is satisfied if the employer places a local job
23	order with the State workforce agency serving
24	each place of employment, except that nothing
25	in this subparagraph shall require the employer

1	to file an interstate job order under section 653
2	of title 20, Code of Federal Regulations. The
3	State workforce agency shall post the job order
4	on its official agency website for a minimum of
5	30 days and not later than 3 days after receipt
6	using the employment statistics system author-
7	ized under section 15 of the Wagner-Peyser Act
8	(29 U.S.C. 491–2). The Secretary of Labor
9	shall include links to the official Web sites of all
10	State workforce agencies on a single webpage of
11	the official Web site of the Department of
12	Labor.
13	"(C) END OF RECRUITMENT REQUIRE-
14	MENT.—The requirement to recruit United
15	States workers for a job shall terminate on the
16	first day that work begins for the H–2C work-
17	ers.
18	"(6) Offers to united states workers.—
19	The employer has offered or will offer the job for
20	which the H–2C workers are sought to any eligible
21	United States workers who—
22	"(A) apply;
23	"(B) are qualified for the job; and
24	"(C) will be available at the time, at each
25	

25 place, and for the duration, of need.

1	This requirement shall not apply to United States
2	workers who apply for the job on or after the first
3	day that work begins for the H–2C workers.
4	"(7) Provision of insurance.—If the job for
5	which the H–2C workers are sought is not covered
6	by State workers' compensation law, the employer
7	will provide, at no cost to the workers unless State
8	law provides otherwise, insurance covering injury
9	and disease arising out of, and in the course of, the
10	workers' employment, which will provide benefits at
11	least equal to those provided under the State work-
12	ers compensation law for comparable employment.
13	"(8) STRIKE OR LOCKOUT.—The job that is the
14	subject of the petition is not vacant because the
15	former workers in that job are on strike or locked
16	out in the course of a labor dispute.
17	"(c) LIST.—
18	"(1) IN GENERAL.—The Secretary of Homeland
19	Security shall maintain a list of the petitions filed
20	under this subsection, which shall—
21	"(A) be sorted by employer; and
22	"(B) include the number of H–2C workers
23	sought, the wage rate, the period of employ-
24	ment, each place of employment, and the date
25	of need for each alien.

1	"(2) AVAILABILITY.—The Secretary of Home-
2	land Security shall make the list available for public
3	examination.
4	"(d) Petitioning for Admission.—
5	"(1) Consideration of petitions.—For peti-
6	tions filed and considered under this subsection—
7	"(A) the Secretary of Homeland Security
8	may not require such petition to be filed more
9	than 28 days before the first date the employer
10	requires the labor or services of H–2C workers;
11	"(B) within the appropriate time period
12	under subparagraph (C) or (D), the Secretary
13	of Homeland Security shall—
14	"(i) approve the petition;
15	"(ii) reject the petition; or
16	"(iii) determine that the petition is in-
17	complete or obviously inaccurate or that
18	the employer has not complied with the re-
19	quirements of subsection $(b)(5)(A)(i)$
20	(which the Secretary can ascertain by
21	verifying whether the employer has placed
22	a local job order as provided for in sub-
23	section $(b)(5)(B)$;
24	"(C) if the Secretary determines that the
25	petition is incomplete or obviously inaccurate,

1	or that the employer has not complied with the
2	requirements of subsection $(b)(5)(A)(i)$ (which
3	the Secretary can ascertain by verifying wheth-
4	er the employer has placed a local job order as
5	provided for in subsection $(b)(5)(B)$, the Sec-
6	retary shall—
7	"(i) within 5 business days of receipt
8	of the petition, notify the petitioner of the
9	deficiencies to be corrected by means en-
10	suring same or next day delivery; and
11	"(ii) within 5 business days of receipt
12	of the corrected petition, approve or reject
13	the petition and provide the petitioner with
14	notice of such action by means ensuring
15	same or next day delivery; and
16	"(D) if the Secretary does not determine
17	that the petition is incomplete or obviously inac-
18	curate, the Secretary shall not later than 10
19	business days after the date on which such peti-
20	tion was filed, either approve or reject the peti-
21	tion and provide the petitioner with notice of
22	such action by means ensuring same or next
23	day delivery.
24	"(2) ACCESS.—By filing an H–2C petition, the
25	petitioner and each employer (if the petitioner is an

1	association that is a joint employer of workers who
2	perform agricultural labor or services) consent to
3	allow access to each place of employment to the De-
4	partment of Agriculture and the Department of
5	Homeland Security for the purpose of investigations
6	and audits to determine compliance with the immi-
7	gration laws (as defined in section $101(a)(17)$).
8	"(3) Confidentiality of information.—No
9	information contained in a non-fraudulent petition
10	filed by an employer pursuant to subsection (b)
11	which is not otherwise available to the Secretary of
12	Homeland Security may be used—
13	"(A) in a civil or criminal prosecution or
14	investigation of the petitioning employer under
15	section 274A or the Internal Revenue Code of
16	1986 for unlawful employment of an alien who
17	is the beneficiary of such petition; or
18	"(B) for the purpose of initiating or pro-
19	ceeding with removal proceedings with respect
20	to an alien who is the beneficiary of such peti-
21	tion, except in the case of an alien with respect
22	to whom a petition is denied.
23	"(e) Roles of Agricultural Associations.—
24	"(1) TREATMENT OF ASSOCIATIONS ACTING AS
25	EMPLOYERS.—If an association is a joint employer

of workers who perform agricultural labor or serv ices, H-2C workers may be transferred among its
 members to perform the agricultural labor or serv ices on a temporary basis for which the petition was
 approved.

6 "(2) TREATMENT OF VIOLATIONS.—

7 "(A) INDIVIDUAL MEMBER.—If an indi-8 vidual member of an association that is a joint 9 employer commits a violation described in para-10 graph (2) or (3) of subsection (h) or subsection 11 (i)(1), the Secretary of Agriculture shall invoke 12 penalties pursuant to subsections (h) and (i) 13 against only that member of the association un-14 less the Secretary of Agriculture determines 15 that the association participated in, had knowl-16 edge of, or had reason to know of the violation.

17 "(B) Association of agricultural em-18 PLOYERS.—If an association that is a joint em-19 ployer commits a violation described in sub-20 sections (h)(2) and (3) or (i)(1), the Secretary 21 of Agriculture shall invoke penalties pursuant 22 to subsections (h) and (i) against only the asso-23 ciation and not any individual members of the 24 association, unless the Secretary determines 25 that the member participated in the violation.

1 "(f) EXPEDITED ADMINISTRATIVE APPEALS.—The 2 Secretary of Homeland Security shall promulgate regula-3 tions to provide for an expedited procedure for the review 4 of a denial of a petition under this section by the Sec-5 retary. At the petitioner's request, the review shall include 6 a de novo administrative hearing at which new evidence 7 may be introduced.

8 "(g) FEES.—The Secretary of Homeland Security 9 shall require, as a condition of approving the petition, the 10 payment of a fee to recover the reasonable cost of proc-11 essing the petition.

12 "(h) ENFORCEMENT.—

13 "(1) INVESTIGATIONS AND AUDITS.—The Sec-14 retary of Agriculture shall be responsible for con-15 ducting investigations and audits, including random 16 audits, of employers to ensure compliance with the 17 requirements of the H–2C program. All monetary 18 fines levied against employers shall be paid to the 19 Department of Agriculture and used to enhance the 20 Department of Agriculture's investigative and audit-21 ing abilities to ensure compliance by employers with 22 their obligations under this section.

23 "(2) VIOLATIONS.—If the Secretary of Agri24 culture finds, after notice and opportunity for a
25 hearing, a failure to fulfill an attestation required by

1	this subsection, or a material misrepresentation of a
2	material fact in a petition under this subsection, the
3	Secretary—
4	"(A) may impose such administrative rem-
5	edies (including civil money penalties in an
6	amount not to exceed \$1,000 per violation) as
7	the Secretary determines to be appropriate; and
8	"(B) may disqualify the employer from the
9	employment of H–2C workers for a period of 1
10	year.
11	"(3) WILLFUL VIOLATIONS.—If the Secretary
12	of Agriculture finds, after notice and opportunity for
13	a hearing, a willful failure to fulfill an attestation re-
14	quired by this subsection, or a willful misrepresenta-
15	tion of a material fact in a petition under this sub-
16	section, the Secretary—
17	"(A) may impose such administrative rem-
18	edies (including civil money penalties in an
19	amount not to exceed \$5,000 per violation, or
20	not to exceed \$15,000 per violation if in the
21	course of such failure or misrepresentation the
22	employer displaced one or more United States
23	workers employed by the employer during the
24	period of employment of H–2C workers or dur-
25	ing the 30-day period immediately preceding

1	such period of employment) in the job the H–
2	2C workers are performing as the Secretary de-
3	termines to be appropriate;
4	"(B) may disqualify the employer from the
5	employment of H–2C workers for a period of 2
6	years;
7	"(C) may, for a subsequent failure to fulfill
8	an attestation required by this subsection, or a
9	misrepresentation of a material fact in a peti-
10	tion under this subsection, disqualify the em-
11	ployer from the employment of H–2C workers
12	for a period of 5 years; and
13	"(D) may, for a subsequent willful failure
14	to fulfill an attestation required by this sub-
15	section, or a willful misrepresentation of a ma-
16	terial fact in a petition under this subsection,
17	permanently disqualify the employer from the
18	employment of H–2C workers.
19	"(i) Failure To Pay Wages or Required Bene-
20	FITS.—
21	"(1) IN GENERAL.—If the Secretary of Agri-
22	culture finds, after notice and opportunity for a
23	hearing, that the employer has failed to provide the
24	benefits, wages, and working conditions that the em-
25	ployer has attested that it would provide under this

1	subsection, the Secretary shall require payment of
2	back wages, or such other required benefits, due any
3	United States workers or H–2C workers employed
4	by the employer.
5	"(2) Amount.—The back wages or other re-
6	quired benefits described in paragraph (1)—
7	"(A) shall be equal to the difference be-
8	tween the amount that should have been paid
9	and the amount that was paid to such workers;
10	and
11	"(B) shall be distributed to the workers to
12	whom such wages or benefits are due.
13	"(j) Minimum Wages, Benefits, and Working
14	Conditions.—
15	"(1) Preferential treatment of H-2C
16	WORKERS PROHIBITED.—
17	"(A) IN GENERAL.—Each employer seek-
18	ing to hire United States workers for the job
19	the H–2C workers will perform shall offer such
20	United States workers not less than the same
21	benefits, wages, and working conditions that the
22	employer will provide to the H–2C workers, ex-
23	cept that if an employer chooses to provide H–
24	2C workers with housing or a housing allow-
25	ance, the employer need not offer housing or a

1 housing allowance to such United States work-2 ers. No job offer may impose on United States workers any restrictions or obligations which 3 4 will not be imposed on H–2C workers. 5 "(B) INTERPRETATION.—Every interpreta-6 tion and determination made under this section 7 or under any other law, regulation, or interpretative provision regarding the nature, scope, 8 9 and timing of the provision of these and any 10 other benefits, wages, and other terms and con-11 ditions of employment shall be made so that— "(i) the services of workers to their 12 13 employers and the employment opportuni-14 ties afforded to workers by the employers, 15 including those employment opportunities that require United States workers or H-16 17 2C workers to travel or relocate in order to 18 accept or perform employment— ''(I) mutually benefit such work-19 20 ers, as well as their families, and em-21 ployers; and "(II) principally benefit neither 22 23 employer nor employee; and

	20
1	"(ii) employment opportunities within
2	the United States benefit the United
3	States economy.
4	"(2) Required wages.—
5	"(A) IN GENERAL.—Each employer peti-
6	tioning for H–2C workers under this subsection
7	(other than in the case of workers who will per-
8	form agricultural labor or services consisting of
9	meat or poultry processing) will offer the H–2C
10	workers, during the period of authorized em-
11	ployment as H–2C workers, wages that are at
12	least the greatest of—
13	"(i) the applicable State or local min-
14	imum wage;
15	"(ii) 115 percent of the Federal min-
16	imum wage; or
17	"(iii) the actual wage level paid by the
18	employer to all other individuals in the job.
19	"(B) Special rules.—
20	"(i) Alternate wage payment sys-
21	TEMS.—An employer can utilize a piece
22	rate or other alternative wage payment
23	system so long as the employer guarantees
24	each worker a wage rate that equals or ex-
25	ceeds the amount required under subpara-

1	graph (A) for the total hours worked in
2	each pay period. Compensation from a
3	piece rate or other alternative wage pay-
4	ment system shall include time spent dur-
5	ing rest breaks, moving from job to job,
6	clean up, or any other nonproductive time,
7	provided that such time does not exceed 20
8	percent of the total hours in the work day.
9	"(ii) MEAT OR POULTRY PROC-
10	ESSING.—Each employer petitioning for
11	H–2C workers under this subsection who
12	will perform agricultural labor or services
13	consisting of meat or poultry processing
14	will offer the H–2C workers, during the
15	period of authorized employment as $H-2C$
16	workers, wages that are at least the great-
17	est of—
18	"(I) the applicable State or local
19	minimum wage;
20	"(II) 150 percent of the Federal
21	minimum wage;
22	"(III) the prevailing wage level
23	for the occupational classification in
24	the area of employment; or

1	"(IV) the actual wage level paid
2	by the employer to all other individ-
3	uals in the job.
4	"(3) Employment guarantee.—
5	"(A) IN GENERAL.—
6	"(i) REQUIREMENT.—Each employer
7	petitioning for workers under this sub-
8	section shall guarantee to offer the H–2C
9	workers and United States workers per-
10	forming the same job employment for the
11	hourly equivalent of not less than 50 per-
12	cent of the work hours set forth in the
13	work contract.
14	"(ii) FAILURE TO MEET GUAR-
15	ANTEE.—If an employer affords the
16	United States workers or the H–2C work-
17	ers less employment than that required
18	under this subparagraph, the employer
19	shall pay such workers the amount which
20	the workers would have earned if the work-
21	ers had worked for the guaranteed number
22	of hours.
23	"(B) CALCULATION OF HOURS.—Any
24	hours which workers fail to work, up to a max-

25 imum of the number of hours specified in the

work contract for a work day, when the workers
have been offered an opportunity to do so, and
all hours of work actually performed (including
voluntary work in excess of the number of
hours specified in the work contract in a work
day) may be counted by the employer in calcu-
lating whether the period of guaranteed employ-
ment has been met.
"(C) LIMITATION.—If the workers aban-
don employment before the end of the work
contract period, or are terminated for cause,
the workers are not entitled to the 50 percent
guarantee described in subparagraph (A).
"(D) TERMINATION OF EMPLOYMENT.—
"(i) IN GENERAL.—If, before the expi-
ration of the period of employment speci-
ration of the period of employment speci- fied in the work contract, the services of
fied in the work contract, the services of
fied in the work contract, the services of the workers are no longer required due to
fied in the work contract, the services of the workers are no longer required due to any form of natural disaster, including
fied in the work contract, the services of the workers are no longer required due to any form of natural disaster, including flood, hurricane, freeze, earthquake, fire,
fied in the work contract, the services of the workers are no longer required due to any form of natural disaster, including flood, hurricane, freeze, earthquake, fire, drought, plant or animal disease, pest in-

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1	paragraph (A) is fulfilled, the employer
2	may terminate the workers' employment.
3	"(ii) REQUIREMENTS.—If a worker's
4	employment is terminated under clause (i),
5	the employer shall—
6	"(I) fulfill the employment guar-
7	antee in subparagraph (A) for the
8	work days that have elapsed during
9	the period beginning on the first work
10	day and ending on the date on which
11	such employment is terminated;
12	"(II) make efforts to transfer the
13	worker to other comparable employ-
14	ment acceptable to the worker; and
15	"(III) not later than 72 hours
16	after termination, notify the Secretary
17	of Agriculture of such termination
18	and stating the nature of the contract
19	impossibility.
20	"(k) Nondelegation.—The Department of Agri-
21	culture and the Department of Homeland Security shall
22	not delegate their investigatory, enforcement, or adminis-

23 trative functions relating to this section or section 218B24 to other agencies or departments of the Federal Govern-25 ment.

1 "(1) COMPLIANCE WITH BIO-SECURITY PROTO-2 COLS.—Except in the case of an imminent threat to health or safety, any personnel from a Federal agency or Federal 3 4 grantee seeking to determine the compliance of an em-5 ployer with the requirements of this section or section 6 218B shall, when visiting such employer's place of employ-7 ment, make their presence known to the employer and 8 sign-in in accordance with reasonable bio-security proto-9 cols before proceeding to any other area of the place of 10 employment.

11 "(m) LIMITATION ON H–2C WORKERS' STAY IN STA12 TUS.—

13 "(1) MAXIMUM PERIOD.—The maximum con14 tinuous period of authorized stay as an H–2C work15 er (including any extensions) is 36 months.

"(2) Requirement to remain outside the 16 17 UNITED STATES.—In the case of H–2C workers 18 whose maximum continuous period of authorized 19 status as H–2C workers (including any extensions) 20 have expired, the aliens may not again be eligible to be H-2C workers until they remain outside the 21 22 United States for a continuous period equal to at 23 least the lesser of 1/12 of the duration of their pre-24 vious period of authorized status an H–2C workers 25 or 60 days.

1 "(3) EXCEPTIONS.—

"(A) The Secretary of Homeland Security 2 shall deduct absences from the United States 3 4 that take place during an H–2C worker's period 5 of authorized status from the period that the 6 alien is required to remain outside the United 7 States under paragraph (2), if the alien or the 8 alien's employer requests such a deduction, and 9 provides clear and convincing proof that the 10 alien qualifies for such a deduction. Such proof 11 shall consist of evidence such as arrival and de-12 parture records, copies of tax returns, and 13 records of employment abroad.

14 "(B) There is no maximum continuous pe-15 riod of authorized status as set forth in para-16 graph (1) or a requirement to remain outside 17 the United States as set forth in paragraph (2)18 for H–2C workers employed as a sheepherder, 19 goatherder, in the range production of livestock, 20 or who return to the workers' permanent resi-21 dence outside the United States each day.

22 "(n) Period of Admission.—

23 "(1) IN GENERAL.—In addition to the max24 imum continuous period of authorized status, work25 ers' authorized period of admission shall include—

"(A) a period of not more than 7 days prior to the beginning of authorized employment as H–2C workers for the purpose of travel to the place of employment; and

"(B) a period of not more than 14 days 5 6 after the conclusion of their authorized employ-7 ment for the purpose of departure from the 8 United States or a period of not more than 30 9 days following the employment for the purpose 10 of seeking a subsequent offer of employment by 11 an employer pursuant to a petition under this 12 section (or pursuant to at-will employment 13 under section 218B during such times as that 14 section is in effect) if they have not reached 15 their maximum continuous period of authorized 16 employment under subsection (m) (subject to 17 the exceptions in subsection (m)(3) unless they 18 accept subsequent offers of employment as H-19 2C workers or are otherwise lawfully present.

"(2) FAILURE TO DEPART.—H-2C workers 20 21 who do not depart the United States within the periods referred to in paragraph (1) or, as applicable, 22 23 paragraph (3), will be considered to have failed to 24 maintain nonimmigrant status as H–2C workers and 25 shall be subject to removal under section

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1 237(a)(1)(C)(i). Such aliens shall be considered to 2 be inadmissible pursuant to section 212(a)(9)(B)(i)3 for having been unlawfully present, with the aliens 4 considered to have been unlawfully present for 181 5 days as of the 15th day following their period of em-6 ployment for the purpose of departure or as of the 7 31st day following their period of employment for 8 the purpose of seeking subsequent offers of employ-9 ment.

"(3) Application for maximum period.— 10 11 Notwithstanding the duration of the work requested 12 by the employer petitioning for the admission of an 13 H-2C worker, if the alien is granted a visa, at the 14 request of the alien, the term of the visa shall be for 15 the maximum period described in subsection (m)(1), 16 except that if such an alien is unable to secure sub-17 sequent employment 30 days after the conclusion of 18 their authorized employment, the alien shall be re-19 quired to depart the United States as described in 20 paragraph (1)(B).

21 "(0) ABANDONMENT OF EMPLOYMENT.—

"(1) REPORT BY EMPLOYER.—Not later than
72 hours after an employer learns of the abandonment of employment by H–2C workers before the
conclusion of their work contracts, the employer

shall notify the Secretary of Agriculture and the
 Secretary of Homeland Security of such abandon ment.

4 "(2) REPLACEMENT OF ALIENS.—An employer
5 may designate eligible aliens to replace H-2C work6 ers who abandon employment notwithstanding the
7 numerical limitation found in section 214(g)(1)(C).
8 "(p) CHANGE TO H-2C STATUS.—

"(1) WAIVER.—In the case of an alien de-9 10 scribed in paragraph (2), the Secretary of Homeland 11 Security shall waive the grounds of inadmissibility 12 under paragraphs (5)(A), (6)(A), (6)(C), (7), (9)(B), and (9)(C) of section 212(a), and the grounds of de-13 14 portability under paragraphs (1)(A) (with respect to 15 the grounds of inadmissibility waived under this 16 paragraph), (1)(B), (1)(C), (3)(A), and (3)(C) of 17 section 237(a), with respect to conduct that occurred 18 prior to the alien first receiving status as an H–2C 19 worker, solely in order to provide the alien with such 20 status.

21 "(2) ALIEN DESCRIBED.—An alien described in
22 this paragraph is an alien who—

23 "(A) was unlawfully present in the United
24 States on July 11, 2018; and

"(B) performed agricultural labor or services in the United States for at least 5.75 hours during each of at least 180 days during the 2year period ending on July 11, 2018.

5 "(3) Special approval procedures.—Before 6 an alien described in paragraph (2) can be provided 7 with nonimmigrant under section status 8 101(a)(15)(H)(ii)(C), the alien must depart the 9 United States for a period during the interval be-10 tween the date of issuance of final rules carrying out 11 the AG Act and the date that is 12 months after 12 such issuance. If such an alien is the beneficiary of 13 an approved H–2C petition, for the purpose of meet-14 ing such requirement to depart the United States 15 before being provided with nonimmigrant status 16 under section 101(a)(15)(H)(ii)(C), the Secretary 17 shall authorize parole for the alien to travel to the 18 United States without a visa and shall issue an ap-19 propriate document authorizing such travel. Prior to 20 authorizing parole for the alien, the Secretary shall 21 conduct an in person interview, as appropriate, and 22 a background check to determine that the alien is 23 not inadmissible to the United States under section 24 212(a) or deportable under section 237(a), except 25 with regard to the grounds of inadmissibility and

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"(q) Trust Fund To Assure Worker Return.—

4	"(1) ESTABLISHMENT.—There is established in
5	the Treasury of the United States a trust fund (in
6	this section referred to as the 'Trust Fund') for the
7	purpose of providing a monetary incentive for H–2C
8	workers to return to their country of origin upon ex-
9	piration of their visas.
10	"(2) WITHHOLDING OF WAGES; PAYMENT INTO
11	THE TRUST FUND.—
12	"(A) IN GENERAL.—Notwithstanding the
13	Fair Labor Standards Act of 1938 (29 U.S.C.
14	201 et seq.) and State and local wage laws, all
15	employers of H–2C workers shall withhold from
16	the wages of all H–2C workers other than those
17	employed as sheepherders, goatherders, in the
18	range production of livestock, or who return to
19	the their permanent residence outside the
20	United States each day, an amount equivalent
21	to 10 percent of the gross wages of each worker
22	in each pay period and, on behalf of each work-
23	er, transfer such withheld amount to the Trust
24	Fund.

grounds of deportability waived under paragraph
 (1).

"(B) JOBS THAT ARE NOT OF A TEM-1 PORARY OR SEASONAL NATURE.—Employers of 2 3 H-2C workers employed in jobs that are not of 4 a temporary or seasonal nature, other than 5 those employed as a sheepherder, goatherder, or 6 in the range production of livestock, shall also 7 pav into the Trust Fund an amount equivalent 8 to the Federal tax on the wages paid to H-2C 9 workers that the employer would be obligated to 10 pay under chapters 21 and 23 of the Internal 11 Revenue Code of 1986 had the H–2C workers 12 been subject to such chapters. "(3) DISTRIBUTION OF FUNDS.— 13

14 "(A) IN GENERAL.—Except as provided in 15 subparagraph (B), amounts paid into the Trust Fund on behalf of an H–2C worker, and held 16 17 pursuant to paragraph (2)(A) and interest 18 earned thereon, shall be transferred from the 19 Trust Fund to the Secretary of Homeland Se-20 curity, who shall distribute them to the worker 21 if the worker—

"(i) applies to the Secretary of Homeland Security (or the designee of the Secretary) for payment within 120 days of the
expiration of the alien's last authorized

stay in the United States as an $H-2C$
worker, for which they seek amounts from
the Trust Fund;
"(ii) establishes to the satisfaction of
the Secretary of Homeland Security that
they have complied with the terms and
conditions of the H–2C program;
"(iii) once approved by the Secretary
of Homeland Security for payment, phys-
ically appears at a United States embassy
or consulate in the worker's home country;
and
"(iv) establishes their identity to the
satisfaction of the Secretary of Homeland
Security.
"(B) EXCEPTION.—The Secretary of
Homeland Security shall not distribute any
funds described in subparagraph (A) to a work-
er for any period of employment as an H – $2C$
worker during which the worker failed to obtain
and maintain health insurance required under
section 107(b) of the AG and Legal Workforce
Act.
"(4) Administrative expenses.—The

1	ant to paragraph (2)(B), and interest earned there-
2	on, shall be distributed annually to the Secretary of
3	Agriculture and the Secretary of Homeland Security
4	in amounts proportionate to the expenses incurred
5	by such officials in the administration and enforce-
6	ment of the terms of the H–2C program.
7	"(5) LAW ENFORCEMENT.—Notwithstanding
8	any other provision of law, amounts paid into the
9	Trust Fund under paragraph (2), and interest
10	earned thereon, that are not needed to carry out
11	paragraphs (3) and (4) shall, to the extent provided
12	in advance in appropriations Acts, be made available
13	to the Secretary of Homeland Security.
	"(6) Investment of trust fund.—
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14 15	((A) IN GENERAL.—It shall be the duty of
15	"(A) IN GENERAL.—It shall be the duty of
15 16	"(A) IN GENERAL.—It shall be the duty of the Secretary of the Treasury to invest such
15 16 17	"(A) IN GENERAL.—It shall be the duty of the Secretary of the Treasury to invest such portion of the Trust Fund as is not, in the Sec-
15 16 17 18	"(A) IN GENERAL.—It shall be the duty of the Secretary of the Treasury to invest such portion of the Trust Fund as is not, in the Sec- retary's judgment, required to meet current
15 16 17 18 19	"(A) IN GENERAL.—It shall be the duty of the Secretary of the Treasury to invest such portion of the Trust Fund as is not, in the Sec- retary's judgment, required to meet current withdrawals. Such investments may be made
15 16 17 18 19 20	"(A) IN GENERAL.—It shall be the duty of the Secretary of the Treasury to invest such portion of the Trust Fund as is not, in the Sec- retary's judgment, required to meet current withdrawals. Such investments may be made only in interest-bearing obligations of the
 15 16 17 18 19 20 21 	"(A) IN GENERAL.—It shall be the duty of the Secretary of the Treasury to invest such portion of the Trust Fund as is not, in the Sec- retary's judgment, required to meet current withdrawals. Such investments may be made only in interest-bearing obligations of the United States or in obligations guaranteed as to
 15 16 17 18 19 20 21 22 	"(A) IN GENERAL.—It shall be the duty of the Secretary of the Treasury to invest such portion of the Trust Fund as is not, in the Sec- retary's judgment, required to meet current withdrawals. Such investments may be made only in interest-bearing obligations of the United States or in obligations guaranteed as to both principal and interest by the United

25 terest on, and the proceeds from the sale or re-

demption of, any obligations held in the Trust Fund shall be credited to and form a part of the Trust Fund.

"(C) REPORT TO CONGRESS.—It shall be 4 the duty of the Secretary of the Treasury to 5 6 hold the Trust Fund, and (after consultation 7 with the Secretary of Homeland Security) to re-8 port to the Congress each year on the financial 9 condition and the results of the operations of 10 the Trust Fund during the preceding fiscal year 11 and on its expected condition and operations 12 during the next fiscal year. Such report shall be 13 printed as both a House and a Senate docu-14 ment of the session of the Congress in which 15 the report is made.

16 "(r) PROCEDURES FOR SPECIAL PROCEDURES IN17 DUSTRIES.—

"(1) WORK LOCATIONS.—The Secretary of
Homeland Security shall permit an employer in a
special procedures industry or that engages in a forestry-related activity that does not operate at a single fixed place of employment to provide, as part of
its petition, a list of places of employment, which—
"(A) may include an itinerary; and

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"(B) may be subsequently amended at any
 time by the employer, after notice to the Sec retary.

(2)subsection 4 WAGES.—Notwithstanding 5 (j)(2), the Secretary of Agriculture may establish 6 monthly, weekly, or biweekly wage rates for occupations in a Special Procedures Industry for a State 7 8 or other geographic area. For an employer in a Spe-9 cial Procedures Industry that typically pays a 10 monthly wage, the Secretary shall require that H-11 2C workers be paid not less frequently than monthly 12 and at a rate no less than the legally required 13 monthly cash wage in an amount as re-determined 14 annually by the Secretary.

15 "(3) ALLERGY LIMITATION.—An employer en16 gaged in the commercial beekeeping or pollination
17 services industry may require that job applicants be
18 free from bee-related allergies, including allergies to
19 pollen and bee venom.

20 "(s) FLEXIBILITY WITH Respect то START 21 DATES.—Upon approval of a petition with regard to jobs 22 that are of a temporary or seasonal nature, the employer 23 may begin the employment of petitioned-for H–2C workers 24 up to ten months after the first date the employer requires the labor or services of H–2C workers. 25

"(t) ADJUSTMENT OF STATUS.—In applying section
 245 to an alien who is an H–2C worker who was the bene ficiary of a waiver under subsection (p)(1)—

"(1) such alien shall be deemed to have been in-4 5 spected and admitted into the United States; and 6 "(2) in determining the alien's admissibility as 7 an immigrant, paragraphs (5)(A), (6)(A), (6)(C), 8 (7), (9)(B), and (9)(C)(i)(I) of section 212(a) shall 9 not apply with respect to conduct that occurred prior 10 to the alien first receiving status as an H–2C work-11 er.".

(b) AT-WILL EMPLOYMENT.—Chapter 2 of title II of
the Immigration and Nationality Act (8 U.S.C. 1181 et
seq.) is amended by inserting after section 218A (as inserted by subsection (a) of this section) the following:

16 "SEC. 218B. AT-WILL EMPLOYMENT OF TEMPORARY H-2C

17

WORKERS.

18 "(a) IN GENERAL.—An employer that is designated as a 'registered agricultural employer' pursuant to sub-19 20 section (c) may employ aliens as H-2C workers. However, 21 an H–2C worker may only perform labor or services pur-22 suant to this section if the worker is already lawfully 23 present in the United States as an H–2C worker, having 24 been admitted or otherwise provided nonimmigrant status 25 pursuant to section 218A, and has completed the period

of employment specified in the job offer the worker accept-1 2 ed pursuant to section 218A or the employer has termi-3 nated the worker's employment pursuant to section 4 218A(j)(3)(D)(i). An H-2C worker who abandons the em-5 ployment which was the basis for admission or status pur-6 suant to section 218A may not perform labor or services 7 pursuant to this section until the worker has returned to 8 their home country, been readmitted as an H–2C worker 9 pursuant to section 218A and has completed the period 10 of employment specified in the job offer the worker accepted pursuant to section 218A or the employer has termi-11 12 nated the worker's employment pursuant to section 13 218A(j)(3)(D)(i).

"(b) PERIOD OF STAY.—H–2C workers performing
at-will labor or services for a registered agricultural employer are subject to the period of admission, limitation
of stay in status, and requirement to remain outside the
United States contained in subsections (m) and (n) of section 218A.

20 "(c) REGISTERED AGRICULTURAL EMPLOYERS.—
21 The Secretary of Agriculture shall establish a process to
22 accept and adjudicate applications by employers to be des23 ignated as registered agricultural employers. The Sec24 retary shall require, as a condition of approving the appli25 cation, the payment of a fee to recover the reasonable cost

of processing the application. The Secretary shall des ignate an employer as a registered agricultural employer
 if the Secretary determines that the employer—

4 "(1) employs (or plans to employ) individuals
5 who perform agricultural labor or services;

6 "(2) has not been subject to debarment from
7 receiving temporary agricultural labor certifications
8 pursuant to section 101(a)(15)(H)(ii)(a) within the
9 last three years;

10 "(3) has not been subject to disqualification
11 from the employment of H–2C workers within the
12 last five years;

13 "(4) agrees to, if employing H-2C workers pur-14 suant to this section, fulfill the attestations con-15 tained in section 218A(b) as if it had submitted a 16 petition making those attestations (excluding sub-17 section (j)(3) of such section) and not to employ H-18 2C workers who have reached their maximum con-19 tinuous period of authorized status under section 20 218A(m) (subject to the exceptions contained in sec-21 tion 218A(m)(3)) or if the workers have complied 22 with the terms of section 218A(m)(2); and

23 "(5) agrees to notify the Secretary of Agri24 culture and the Secretary of Homeland Security
25 each time it employs H–2C workers pursuant to this

section within 72 hours of the commencement of em ployment and within 72 hours of the cessation of
 employment.

4 "(d) LENGTH OF DESIGNATION.—An employer's des-5 ignation as a registered agricultural employer shall be 6 valid for 3 years, and the Secretary may extend such des-7 ignation for additional 3-year terms upon the reapplication 8 of the employer. The Secretary shall revoke a designation 9 before the expiration of its 3-year term if the employer 10 is subject to disgualification from the employment of H– 2C workers subsequent to being designated as a registered 11 12 agricultural employer.

13 "(e) ENFORCEMENT.—The Secretary of Agriculture shall be responsible for conducting investigations and au-14 15 dits, including random audits, of employers to ensure compliance with the requirements of this section. All monetary 16 17 fines levied against employers shall be paid to the Department of Agriculture and used to enhance the Department 18 19 of Agriculture's investigatory and audit abilities to ensure 20compliance by employers with their obligations under this 21 section and section 218A. The Secretary of Agriculture's 22 enforcement powers and an employer's liability described 23 in subsections (h) through (i) of section 218A are applica-24 ble to employers employing H-2C workers pursuant to this section.". 25

(c) PROHIBITION ON FAMILY MEMBERS.—Section
 101(a)(15)(H) of the Immigration and Nationality Act (8
 U.S.C. 1101(a)(15)(H)) is amended by striking "him;" at
 the end and inserting "him, except that no spouse or child
 may be admitted under clause (ii)(c);".

6 (d) NUMERICAL CAP.—Section 214(g)(1) of the Im7 migration and Nationality Act (8 U.S.C. 1184(g)(1)) is
8 amended—

9 (1) in subparagraph (A), by striking "or" at 10 the end;

(2) in subparagraph (B), by striking the period
at the end and inserting "; or"; and

13 (3) by adding at the end the following:

14 "(C) under section 101(a)(15)(H)(ii)(c)—

"(i) may not exceed 40,000 for aliens 15 16 issued visas otherwise provided or non-17 immigrant status under such section for the 18 purpose of performing agricultural labor or 19 services consisting or meat or poultry proc-20 essing;

21 "(ii) except as otherwise provided under 22 this subparagraph, may not exceed 410,000 for 23 aliens issued visas or otherwise provided non-24 immigrant status under such section for the 25 purpose of performing agricultural labor or

1	services other than agricultural labor or services
2	consisting of meat or poultry processing;
3	"(iii) if the base allocation under clause (ii)
4	is exhausted during any fiscal year the base al-
5	location for that and subsequent fiscal years
6	shall be increased by the lesser of 10 percent
7	(as a percentage of the base allocation for that
8	fiscal year) or a percentage representing the
9	number of petitioned-for aliens (as a percentage
10	of the base allocation for that fiscal year) who
11	would be eligible to be issued visas or otherwise
12	provided nonimmigrant status described in that
13	clause during that fiscal year but for the base
14	allocation being exhausted, and if the increased
15	base allocation is itself exhausted during a sub-
16	sequent fiscal year, the base allocation for that
17	and subsequent fiscal years shall be further in-
18	creased by the lesser of 10 percent (as a per-
19	centage of the increased base allocation for that
20	fiscal year) or a percentage representing the
21	number of petitioned-for aliens (as a percentage
22	of the increased base allocation for that fiscal
23	year) who would be eligible to be issued visas or
24	otherwise provided nonimmigrant status de-
25	scribed in that clause during that fiscal year

but for the increased base allocation being exhausted (subject to clause (iv));

"(iv) if the base allocation under clause (ii) 3 4 is not exhausted during any fiscal year, the base allocation under such clause for subse-5 6 quent fiscal years shall be decreased by the 7 greater of 5 percent (as a percentage of the 8 base allocation for that fiscal year) or a per-9 centage representing the unutilized portion of 10 the base allocation (as a percentage of the base 11 allocation for that fiscal year) during that fiscal 12 year, and if in a subsequent fiscal year the de-13 creased base allocation is itself not exhausted, 14 the base allocation for fiscal years subsequent 15 to that fiscal year shall be further decreased by 16 the greater of 5 percent (as a percentage of the 17 decreased base allocation for that fiscal year) or 18 a percentage representing the unutilized portion 19 of the decreased base allocation (as a percent-20 age of the decreased base allocation for that fis-21 cal year) during that fiscal year (subject to 22 clause (iii) and except that the base allocation 23 shall not fall below 410,000;

24 "(v) for purposes of clause (ii), the numer25 ical limitations shall not apply to any alien—

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1	"(I) who—
2	"(aa) was physically present in
3	the United States on July 11, 2018;
4	and
5	"(bb) performed agricultural
6	labor or services in the United States
7	for at least 5.75 hours during each of
8	at least 180 days during the 2-year
9	period ending on July 11, 2018; or
10	"(II) who has previously been issued a
11	visa or otherwise provided nonimmigrant
12	status pursuant to subclause (a) or (b) of
13	section $101(a)(15)(H)(ii)$, but only to the
14	extent that the alien is being petitioned for
15	by an employer pursuant to section
16	218A(b) who previously employed the alien
17	pursuant to subclause (a) or (b) of section
18	101(a)(15)(H)(ii) beginning no later than
19	July 11, 2018; and
20	"(vi) if, pursuant to clause (iii), the base
21	allocation has been increased by 10 percent in

allocation has been increased by 10 percent in
a fiscal year, once petitioned-for aliens have
been issued visas or otherwise provided nonimmigrant status accounting for 80 percent of
that 10-percent increase in the base allocation,

1	the total number of aliens described in clause
2	(ii) who may be issued visas or otherwise pro-
3	vided nonimmigrant status under this para-
4	graph during that year shall be increased, in
5	addition to any increase under clause (iii), by—
6	((I) for the first 2 fiscal years after
7	the effective date of this paragraph, a
8	number determined appropriate by the
9	Secretary; and
10	"(II) for any subsequent fiscal year,
11	by the lesser of 10 percent (as a percent-
12	age of the base allocation for that fiscal
13	year) or a percentage representing the
14	number of petitioned-for aliens (as a per-
15	centage of the base allocation for that fis-
16	cal year) who would be eligible to be issued
17	visas or otherwise provided nonimmigrant
18	status described in that clause during that
19	fiscal year but for the increased base allo-
20	cation being exhausted,
21	and such further increase under this clause
22	shall not to be considered a part of the base al-
23	location for that fiscal year for the purpose cal-
24	culating the base allocation for subsequent fis-
25	cal years.".

(e) SECRETARY OF AGRICULTURE REVIEW OF AGRI CULTURAL WORK NEEDS.—Section 214 of the Immigra tion and Nationality Act (8 U.S.C. 1184) is amended by
 adding at the end the following:

5 "(s) SECRETARY OF AGRICULTURE REVIEW OF AG6 RICULTURAL WORK NEEDS.—The Secretary of Agri7 culture shall conduct a review, on a continual basis, of—
8 "(1) whether there are indicators of a shortage
9 or surplus of workers performing agricultural labor
10 or services;

"(2) the growth or contraction in the United
States agricultural industry and whether such
growth or contraction has increased or decreased the
demand for workers to perform agricultural labor or
services;

"(3) the level of unemployment and under-16 17 employment of United States workers (as defined in 18 section 218A(a)(7) in agricultural labor or services; 19 "(4) the number of H–2C workers (as defined 20 in section 218A(a)(5)) who in the preceding fiscal 21 year had to depart from the United States or be 22 subject to removal under section 237(a)(1)(C)(i) be-23 cause they could not find additional at-will employ-24 ment within 30 days pursuant to section 218B; and "(5) the estimated number of nonimmigrant ag ricultural workers issued a visa or otherwise pro vided nonimmigrant status pursuant to section
 101(a)(15)(H)(ii)(a) or (c) during preceding fiscal
 years who remain in the United States out of com pliance with the terms of their status.".

7 (f) INTENT.—Section 214(b) of the Immigration and
8 Nationality Act (8 U.S.C. 1184(b)) is amended by striking
9 "section 101(a)(15)(H)(i) except subclause (b1) of such
10 section" and inserting "clause (i), except subclause (b1),
11 or (ii)(c) of section 101(a)(15)(H)".

(g) CLERICAL AMENDMENT.—The table of contents
for the Immigration and Nationality Act (8 U.S.C. 1101
et seq.) is amended by inserting after the item relating
to section 218 the following:

"Sec. 218B. At-will employment of temporary H–2C workers.".

16 SEC. 104. MEDIATION.

17 Nonimmigrants having under section status 18 101(a)(15)(H)(ii)(c) of the Immigration and Nationality 19 Act (8 U.S.C. 1101(a)(15)(H)(ii)(c)) may not bring civil 20actions for damages against their employers, nor may any 21other attorneys or individuals bring civil actions for dam-22 ages on behalf of such nonimmigrants against the non-23 immigrants' employers, unless at least 90 days prior to bringing an action a request has been made to the Federal 24 Mediation and Conciliation Service to assist the parties 25 •HR 6417 IH

in reaching a satisfactory resolution of all issues involving
 all parties to the dispute and mediation has been at tempted.

4 SEC. 105. MIGRANT AND SEASONAL AGRICULTURAL WORK5 ER PROTECTION.

6 Section 3(8)(B)(ii) of the Migrant and Seasonal Agri-7 cultural Worker Protection Act (29)U.S.C. 8 1802(8)(B)(ii)) is amended by striking "under sections 9 101(a)(15)(H)(ii)(a) and 214(c) of the Immigration and Nationality Act." and inserting "under subclauses (a) and 10 (c) of section 101(a)(15)(H)(ii), and section 214(c), of the 11 12 Immigration and Nationality Act.".

13 SEC. 106. BINDING ARBITRATION.

(a) APPLICABILITY.—H-2C workers may, as a condition of employment with an employer, be subject to mandatory binding arbitration and mediation of any grievance
relating to the employment relationship. An employer shall
provide any such workers with notice of such condition of
employment at the time it makes job offers.

(b) ALLOCATION OF COSTS.—Any cost associated
with such arbitration and mediation process shall be
equally divided between the employer and the H–2C workers, except that each party shall be responsible for the cost
of its own counsel, if any.

25 (c) DEFINITIONS.—As used in this section:

(1) The term "condition of employment" means 1 2 a term, condition, obligation, or requirement that is part of the job offer, such as the term of employ-3 4 ment, job responsibilities, employee conduct stand-5 ards, and the grievance resolution process, and to 6 which applicants or prospective H–2C workers must 7 consent or accept in order to be hired for the posi-8 tion. (2) The term "H-2C worker" means a non-9 10 immigrant described in section 218A(a)(5) of the 11 Immigration and Nationality Act, as added by this 12 title. 13 SEC. 107. COVERAGE THROUGH HEALTH EXCHANGES: RE-14 QUIRED HEALTH INSURANCE COVERAGE. 15 (a) COVERAGE THROUGH HEALTH EXCHANGES.—In applying section 1312(f)(3) of the Patient Protection and 16 17 Affordable Care Act (42 U.S.C. 18032(f)(3)), an H-2C 18 worker (as defined in section 218A(a)(5) of the Immigration and Nationality Act, as added by this title) shall not 19 be treated as an individual who is, or is reasonably ex-20 21 pected to be, a citizen or national of the United States or an alien lawfully present in the United States. 22 23

23 (b) REQUIREMENT REGARDING HEALTH INSURANCE24 COVERAGE.—

1	(1) IN GENERAL.—Notwithstanding the Fair
2	Labor Standards Act of 1938 (29 U.S.C. 201 et
3	seq.) and State and local wage laws, not later than
4	21 days after being issued a visa or otherwise pro-
5	vided nonimmigrant status under section
6	101(a)(15)(H)(ii)(c) of the Immigration and Nation-
7	ality Act (8 U.S.C. 1101(a)(15)(H)(ii)(c)), an alien
8	shall, in the case that qualifying health coverage is
9	offered in the State of employment or State of resi-
10	dence of such alien and the alien is eligible for such
11	coverage, for the period of employment specified in
12	section 218A(b)(1) of the Immigration and Nation-
13	ality Act, be enrolled under qualifying health cov-
14	erage.
15	(2) QUALIFYING HEALTH COVERAGE.—For pur-
17	

16 poses of paragraph (1), the term "qualifying health 17 coverage means", with respect to an alien described 18 in such paragraph, the higher of the following levels 19 of coverage applicable to such alien:

20 (A) At a minimum, catastrophic health in21 surance coverage that provides coverage of such
22 individual with respect to at least the State of
23 employment and State of residence of the alien.

24 (B) In the case of an alien whose State of25 residence or State of employment requires such

1	an alien to maintain coverage under health in-
2	surance, such health insurance.
3	SEC. 108. ESTABLISHMENT OF AN AGRICULTURAL WORKER
4	EMPLOYMENT POOL.
5	The Secretary of Agriculture may establish an agri-
6	cultural worker employment pool and an electronic Inter-
7	net-based portal to assist H–2C workers (as such term
8	is defined in section 218A of the Immigration and Nation-
9	ality Act), prospective H–2C workers, and employers to
10	identify job opportunities in the H–2C program and will-
11	ing, able, and available workers for the program, respec-
12	tively, and may charge a fee for the use of such portal.

13 SEC. 109. PREVAILING WAGE.

14 Section 212(p) of the Immigration and Nationality
15 Act (8 U.S.C. 1182(p)) is amended—

16 (1) in paragraph (1), by inserting after "sub-17 sections (a)(5)(A), (n)(1)(A)(i)(II), and 18 (t)(1)(A)(i)(II)" the following: "of this section and 19 section 218A(j)(2)(B)(ii)"; and

20 (2) in paragraph (3), by inserting after "sub-21 sections (a)(5)(A), (n)(1)(A)(i)(II), and 22 (t)(1)(A)(i)(II)" the following: "of this section and 23 section 218A(j)(2)(B)(ii)".

1 SEC. 110. PORTABILITY OF H-2C STATUS.

2 Section 214(n)(1) of the Immigration and Nationality
3 Act (8 U.S.C. 1184(n)(1)) is amended by inserting after
4 "section 101(a)(15)(H)(i)(b)" the following: "or
5 101(a)(15)(H)(ii)(c)".

6 SEC. 111. EFFECTIVE DATES; SUNSET; REGULATIONS.

7 (a) EFFECTIVE DATES; REGULATIONS.—

8 GENERAL.—Sections 102 (1)IN and 1049 through 106 of this title, subsections (a) and (c) 10 through (f) of section 103 of this title, and the 11 amendments made by the sections, shall take effect 12 on the date on which the Secretary issues the rules 13 under paragraph (3), and the Secretary of Home-14 land Security shall accept petitions pursuant to sec-15 tion 218A of the Immigration and Nationality Act, 16 as inserted by this Act, beginning no later than that 17 date. Sections 107 and 109 of this title shall take 18 effect on the date of the enactment of this Act.

19 (2) AT-WILL EMPLOYMENT.—Section 103(b) of
20 this title and the amendments made by that sub21 section shall take effect when—

(A) it becomes unlawful for all persons or
other entities to hire, or to recruit or refer for
a fee, for employment in the United States an
individual (as provided in section 274A(a)(1) of
the Immigration and Nationality Act (8 U.S.C.

1	1324a(a)(1)) without using the verification
2	system set forth in section 274A(d) of such Act,
3	as amended by section 203 of title II, to seek
4	verification of the employment eligibility of an
5	individual; and
6	(B) such verification system, in providing
7	confirmation of an individual's employment eli-
8	gibility, indicates whether an individual is eligi-
9	ble to be employed in all occupations or only to
10	perform agricultural labor or services as a non-
11	immigrant who has been issued a visa or other-
12	wise provided nonimmigrant status under sec-
13	tion $101(a)(15)(H)(ii)(C)$ of the Immigration
14	and Nationality Act.
15	(3) REGULATIONS.—Notwithstanding any other
16	provision of law, not later than the first day of the
17	seventh month that begins after the date of the en-
18	actment of this Act, the Secretary of Homeland Se-
19	curity shall issue final rules, on an interim or other
20	basis, to carry out this title.
21	(b) Operation and Sunset of the H-2A Pro-
22	GRAM.—
23	(1) Application of existing regula-
24	TIONS.—Except as provided in paragraph (2), the

1	published at 73 Federal Register 77110 et seq.
2	(2008) shall be in force for all petitions approved
3	under sections $101(a)(15)(H)(ii)(a)$ and 218 of the
4	Immigration and Nationality Act (8 U.S.C.
5	1101(a)(15)(h)(ii)(a); 8 U.S.C. 1188) beginning on
6	the date of the enactment of this Act, except that
7	the following, as in effect on such date, shall remain
8	in effect, and, to the extent that any rule published
9	at 73 Federal Register 77110 et seq. is in conflict,
10	such rule shall have no force and effect:
11	(A) Paragraph (a) and subparagraphs (1)
12	and (3) of paragraph (b) of section 655.200 of
13	title 20, Code of Federal Regulations.
14	(B) Section 655.201 of title 20, Code of
15	Federal Regulations, except the paragraphs en-
16	titled "Production of Livestock" and "Range".
17	(C) Paragraphs (c), (d) and (e) of section
18	655.210 of title 20, Code of Federal Regula-
19	tions.
20	(D) Section 655.230 of title 20, Code of
21	Federal Regulations.
22	(E) Section 655.235 of title 20, Code of
23	Federal Regulations.
24	(F) The Special Procedures Labor Certifi-

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1	Animal Shearing Industry under the H–2A
2	Program in effect under the Training and Em-
3	ployment Guidance Letter No. 17–06, Change
4	1, Attachment B, Section II, with an effective
5	date of October 1, 2011.
6	(2) EXCEPTION.—
7	(A) IN GENERAL.—The regulations de-
8	scribed in paragraph (1) shall not have any
9	force or effect with respect to any requirement
10	regarding the seasonal nature of agricultural
11	labor or services consisting of dairy cattle and
12	milk production.
13	(B) AMENDMENT.—Section
14	101(a)(15)(H)(ii)(a) of the Immigration and
15	Nationality Act (8 U.S.C.
16	1101(a)(15)(H)(ii)(a)) is amended by inserting
17	"(except that agricultural labor or services con-
18	sisting of dairy cattle and milk production need
19	not be of a temporary or seasonal nature)"
20	after "seasonal nature".
21	(3) SUNSET.—Beginning on the date that is
22	one year after the date on which employers can file
23	petitions pursuant to section 218A of the Immigra-
24	tion and Nationality Act, as added by section 103(a)
25	of this title, no new petitions under sections

101(a)(15)(H)(ii)(a) and 218 of the Immigration
 and Nationality Act (8 U.S.C.
 1101(a)(15)(H)(ii)(a); 8 U.S.C. 1188) shall be accepted.

5 SEC. 112. REPORT ON COMPLIANCE AND VIOLATIONS.

6 (a) IN GENERAL.—Not later than 1 year after the 7 first day on which employers can file petitions pursuant 8 to section 218A of the Immigration and Nationality Act, 9 as added by section 103(a) of this title, the Secretary of 10 Homeland Security, in consultation with the Secretary of Agriculture, shall submit to the Committees on the Judici-11 ary of the House of Representatives and the Senate a re-12 13 port on compliance by H–2C workers with the requirements of this title and the Immigration and Nationality 14 15 Act, as amended by this title. In the case of a violation of a term or condition of the temporary agricultural work 16 17 visa program established by this title, the report shall identify the provision or provisions of law violated. 18

(b) DEFINITION.—As used in this section, the term
"H–2C worker" means a nonimmigrant described in section 218A(a)(4) of the Immigration and Nationality Act,
as added by section 103(a) of this title.

1 TITLE II—LEGAL WORKFORCE 2 ACT

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3 SEC. 201. SHORT TITLE.

4 This title may be cited as the "Legal Workforce Act".
5 SEC. 202. EMPLOYMENT ELIGIBILITY VERIFICATION PROC6 ESS.

7 (a) IN GENERAL.—Section 274A(b) of the Immigra8 tion and Nationality Act (8 U.S.C. 1324a(b)) is amended
9 to read as follows:

10 "(b) Employment Eligibility Verification11 Process.—

"(1) NEW HIRES, RECRUITMENT, AND REFERRAL.—The requirements referred to in paragraphs
(1)(B) and (3) of subsection (a) are, in the case of
a person or other entity hiring, recruiting, or referring an individual for employment in the United
States, the following:

18 "(A) ATTESTATION AFTER EXAMINATION
19 OF DOCUMENTATION.—

20 "(i) ATTESTATION.—During the
21 verification period (as defined in subpara22 graph (E)), the person or entity shall at23 test, under penalty of perjury and on a
24 form, including electronic and telephonic
25 formats, designated or established by the

•HR 6417 IH

1	Secretary by regulation not later than 6
2	months after the date of the enactment of
3	the Legal Workforce Act, that it has
4	verified that the individual is not an unau-
5	thorized alien by—
6	"(I) obtaining from the indi-
7	vidual the individual's social security
8	account number or United States
9	passport number and recording the
10	number on the form (if the individual
11	claims to have been issued such a
12	number), and, if the individual does
13	not attest to United States nationality
14	under subparagraph (B), obtaining
15	such identification or authorization
16	number established by the Depart-
17	ment of Homeland Security for the
18	alien as the Secretary of Homeland
19	Security may specify, and recording
20	such number on the form; and
21	"(II) examining—
22	"(aa) a document relating to
23	the individual presenting it de-
24	scribed in clause (ii); or

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1	"(bb) a document relating to
2	the individual presenting it de-
3	scribed in clause (iii) and a docu-
4	ment relating to the individual
5	presenting it described in clause
6	(iv).
7	"(ii) Documents evidencing em-
8	PLOYMENT AUTHORIZATION AND ESTAB-
9	LISHING IDENTITY.—A document de-
10	scribed in this subparagraph is an individ-
11	ual's—
12	"(I) unexpired United States
13	passport or passport card;
14	"(II) unexpired permanent resi-
15	dent card that contains a photograph;
16	"(III) unexpired employment au-
17	thorization card that contains a pho-
18	tograph;
19	"(IV) in the case of a non-
20	immigrant alien authorized to work
21	for a specific employer incident to sta-
22	tus, a foreign passport with Form I–
23	94 or Form I–94A, or other docu-
24	mentation as designated by the Sec-
25	retary specifying the alien's non-

1	immigrant status as long as the pe-
2	riod of status has not yet expired and
3	the proposed employment is not in
4	conflict with any restrictions or limita-
5	tions identified in the documentation;
6	"(V) passport from the Fed-
7	erated States of Micronesia (FSM) or
8	the Republic of the Marshall Islands
9	(RMI) with Form I-94 or Form I-
10	94A, or other documentation as des-
11	ignated by the Secretary, indicating
12	nonimmigrant admission under the
13	Compact of Free Association Between
14	the United States and the FSM or
15	RMI; or
16	"(VI) other document designated
17	by the Secretary of Homeland Secu-
18	rity, if the document—
19	"(aa) contains a photograph
20	of the individual and biometric
21	identification data from the indi-
22	vidual and such other personal
23	identifying information relating
24	to the individual as the Secretary
25	of Homeland Security finds, by

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1	regulation, sufficient for purposes
2	of this clause;
3	"(bb) is evidence of author-
4	ization of employment in the
5	United States; and
6	"(cc) contains security fea-
7	tures to make it resistant to tam-
8	pering, counterfeiting, and fraud-
9	ulent use.
10	"(iii) Documents evidencing em-
11	PLOYMENT AUTHORIZATION.—A document
12	described in this subparagraph is an indi-
13	vidual's social security account number
14	card (other than such a card which speci-
15	fies on the face that the issuance of the
16	card does not authorize employment in the
17	United States).
18	"(iv) Documents establishing
19	IDENTITY OF INDIVIDUAL.—A document
20	described in this subparagraph is—
21	"(I) an individual's unexpired
22	driver's license or identification card if
23	it was issued by a State or American
24	Samoa and contains a photograph and
25	information such as name, date of

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1	birth, gender, height, eye color, and
2	address;
3	"(II) an individual's unexpired
4	U.S. military identification card;
5	"(III) an individual's unexpired
6	Native American tribal identification
7	document issued by a tribal entity rec-
8	ognized by the Bureau of Indian Af-
9	fairs; or
10	"(IV) in the case of an individual
11	under 18 years of age, a parent or
12	legal guardian's attestation under
13	penalty of law as to the identity and
14	age of the individual.
15	"(v) Authority to prohibit use of
16	CERTAIN DOCUMENTS.—If the Secretary of
17	Homeland Security finds, by regulation,
18	that any document described in clause (i),
19	(ii), or (iii) as establishing employment au-
20	thorization or identity does not reliably es-
21	tablish such authorization or identity or is
22	being used fraudulently to an unacceptable
23	degree, the Secretary may prohibit or place
24	conditions on its use for purposes of this
25	paragraph.

1	"(vi) SIGNATURE.—Such attestation
2	may be manifested by either a handwritten
3	or electronic signature.
4	"(B) INDIVIDUAL ATTESTATION OF EM-
5	PLOYMENT AUTHORIZATION.—During the
6	verification period (as defined in subparagraph
7	(E)), the individual shall attest, under penalty
8	of perjury on the form designated or established
9	for purposes of subparagraph (A), that the indi-
10	vidual is a citizen or national of the United
11	States, an alien lawfully admitted for perma-
12	nent residence, or an alien who is authorized
13	under this Act or by the Secretary of Homeland
14	Security to be hired, recruited, or referred for
15	such employment. Such attestation may be
16	manifested by either a handwritten or electronic
17	signature. The individual shall also provide that
18	individual's social security account number or
19	United States passport number (if the indi-
20	vidual claims to have been issued such a num-
21	ber), and, if the individual does not attest to
22	United States nationality under this subpara-
23	graph, such identification or authorization num-
24	ber established by the Department of Homeland

1	Security for the alien as the Secretary may
2	specify.
3	"(C) RETENTION OF VERIFICATION FORM
4	AND VERIFICATION.—
5	"(i) IN GENERAL.—After completion
6	of such form in accordance with subpara-
7	graphs (A) and (B), the person or entity
8	shall—
9	"(I) retain a paper, microfiche,
10	microfilm, or electronic version of the
11	form and make it available for inspec-
12	tion by officers of the Department of
13	Homeland Security, the Department
14	of Justice, or the Department of
15	Labor during a period beginning on
16	the date of the recruiting or referral
17	of the individual, or, in the case of the
18	hiring of an individual, the date on
19	which the verification is completed,
20	and ending—
21	"(aa) in the case of the re-
22	cruiting or referral of an indi-
23	vidual, 3 years after the date of
24	the recruiting or referral; and

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1	"(bb) in the case of the hir-
2	ing of an individual, the later of
3	3 years after the date the
4	verification is completed or one
5	year after the date the individ-
6	ual's employment is terminated;
7	and
8	"(II) during the verification pe-
9	riod (as defined in subparagraph (E)),
10	make an inquiry, as provided in sub-
11	section (d), using the verification sys-
12	tem to seek verification of the identity
13	and employment eligibility of an indi-
14	vidual.
15	"(ii) Confirmation.—
16	"(I) CONFIRMATION RE-
17	CEIVED.—If the person or other entity
18	receives an appropriate confirmation
19	of an individual's identity and work
20	eligibility under the verification sys-
21	tem within the time period specified,
22	the person or entity shall record on
23	the form an appropriate code that is
24	provided under the system and that
25	indicates a final confirmation of such

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identity and work eligibility of the individual.

"(II) TENTATIVE NONCONFIRMA-3 4 TION RECEIVED.—If the person or other entity receives a tentative non-5 6 confirmation of an individual's iden-7 tity or work eligibility under the 8 verification system within the time pe-9 riod specified, the person or entity 10 shall so inform the individual for 11 whom the verification is sought. If the 12 individual does not contest the non-13 confirmation within the time period 14 specified, the nonconfirmation shall be 15 considered final. The person or entity 16 shall then record on the form an ap-17 propriate code which has been pro-18 vided under the system to indicate a 19 final nonconfirmation. If the indi-20 vidual does contest the nonconfirma-21 tion, the individual shall utilize the 22 process for secondary verification pro-23 vided under subsection (d). The non-24 confirmation will remain tentative 25 until a final confirmation or noncon-

1	firmation is provided by the
2	verification system within the time pe-
3	riod specified. In no case shall an em-
4	ployer terminate employment of an in-
5	dividual because of a failure of the in-
6	dividual to have identity and work eli-
7	gibility confirmed under this section
8	until a nonconfirmation becomes final.
9	Nothing in this clause shall apply to a
10	termination of employment for any
11	reason other than because of such a
12	failure. In no case shall an employer
13	rescind the offer of employment to an
14	individual because of a failure of the
15	individual to have identity and work
16	eligibility confirmed under this sub-
17	section until a nonconfirmation be-
18	comes final. Nothing in this subclause
19	shall apply to a rescission of the offer
20	of employment for any reason other
21	than because of such a failure.
22	"(III) FINAL CONFIRMATION OR
23	NONCONFIRMATION RECEIVED.—If a
24	final confirmation or nonconfirmation
25	is provided by the verification system

regarding an individual, the person or

2	entity shall record on the form an ap-
3	propriate code that is provided under
4	the system and that indicates a con-
5	firmation or nonconfirmation of iden-
6	tity and work eligibility of the indi-
7	vidual.
8	"(IV) EXTENSION OF TIME.—If
9	the person or other entity in good
10	faith attempts to make an inquiry
11	during the time period specified and
12	the verification system has registered
13	that not all inquiries were received
14	during such time, the person or entity
15	may make an inquiry in the first sub-
16	sequent working day in which the
17	verification system registers that it
18	has received all inquiries. If the
19	verification system cannot receive in-
20	quiries at all times during a day, the
21	person or entity merely has to assert
22	that the entity attempted to make the
23	inquiry on that day for the previous
24	sentence to apply to such an inquiry,

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1	and does not have to provide any ad-
2	ditional proof concerning such inquiry.
3	"(V) CONSEQUENCES OF NON-
4	CONFIRMATION.—
5	"(aa) TERMINATION OR NO-
6	TIFICATION OF CONTINUED EM-
7	PLOYMENT.—If the person or
8	other entity has received a final
9	nonconfirmation regarding an in-
10	dividual, the person or entity
11	may terminate employment of the
12	individual (or decline to recruit
13	or refer the individual). If the
14	person or entity does not termi-
15	nate employment of the indi-
16	vidual or proceeds to recruit or
17	refer the individual, the person or
18	entity shall notify the Secretary
19	of Homeland Security of such
20	fact through the verification sys-
21	tem or in such other manner as
22	the Secretary may specify.
23	"(bb) FAILURE TO NO-
24	TIFY.—If the person or entity
25	fails to provide notice with re-

1	spect to an individual as required
2	under item (aa), the failure is
3	deemed to constitute a violation
4	of subsection $(a)(1)(A)$ with re-
5	spect to that individual.
6	"(VI) Continued Employment
7	AFTER FINAL NONCONFIRMATION.—If
8	the person or other entity continues to
9	employ (or to recruit or refer) an indi-
10	vidual after receiving final noncon-
11	firmation, a rebuttable presumption is
12	created that the person or entity has
13	violated subsection (a)(1)(A).
14	"(D) Effective dates of new proce-
15	DURES.—
16	"(i) HIRING.—Except as provided in
17	clause (iii), the provisions of this para-
18	graph shall apply to a person or other enti-
19	ty hiring an individual for employment in
20	the United States as follows:
21	"(I) With respect to employers
22	having 10,000 or more employees in
23	the United States on the date of the
24	enactment of the Legal Workforce
25	Act, on the date that is 6 months

1	after the date of the enactment of
2	such Act.
3	"(II) With respect to employers
4	having 500 or more employees in the
5	United States, but less than 10,000
6	employees in the United States, on
7	the date of the enactment of the
8	Legal Workforce Act, on the date that
9	is 12 months after the date of the en-
10	actment of such Act.
11	"(III) With respect to employers
12	having 20 or more employees in the
13	United States, but less than 500 em-
14	ployees in the United States, on the
15	date of the enactment of the Legal
16	Workforce Act, on the date that is 18
17	months after the date of the enact-
18	ment of such Act.
19	"(IV) With respect to employers
20	having 1 or more employees in the
21	United States, but less than 20 em-
22	ployees in the United States, on the
23	date of the enactment of the Legal
24	Workforce Act, on the date that is 24

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1	months after the date of the enact-
2	ment of such Act.
3	"(ii) Recruiting and referring.—
4	Except as provided in clause (iii), the pro-
5	visions of this paragraph shall apply to a
6	person or other entity recruiting or refer-
7	ring an individual for employment in the
8	United States on the date that is 12
9	months after the date of the enactment of
10	the Legal Workforce Act.
11	"(iii) Agricultural labor or serv-
12	ICES.—With respect to an employee per-
13	forming agricultural labor or services, this
14	paragraph shall not apply with respect to
15	the verification of the employee until the
16	date that is 24 months after the date of
17	the enactment of the Legal Workforce Act.
18	An employee described in this clause shall
19	not be counted for purposes of clause (i).
20	"(iv) EXTENSIONS.—Upon request by
21	an employer having 50 or fewer employees,
22	the Secretary shall allow a one-time 6-
23	month extension of the effective date set
24	out in this subparagraph applicable to such
25	employer. Such request shall be made to

1	the Secretary and shall be made prior to
2	such effective date.
3	"(v) TRANSITION RULE.—Subject to
4	paragraph (4), the following shall apply to
5	a person or other entity hiring, recruiting,
6	or referring an individual for employment
7	in the United States until the effective
8	date or dates applicable under clauses (i)
9	through (iii):
10	"(I) This subsection, as in effect
11	before the enactment of the Legal
12	Workforce Act.
13	"(II) Subtitle A of title IV of the
14	Illegal Immigration Reform and Im-
15	migrant Responsibility Act of 1996 (8
16	U.S.C. 1324a note), as in effect be-
17	fore the effective date in section $7(c)$
18	of the Legal Workforce Act.
19	"(III) Any other provision of
20	Federal law requiring the person or
21	entity to participate in the E–Verify
22	Program described in section 403(a)
23	of the Illegal Immigration Reform and
24	Immigrant Responsibility Act of 1996
25	(8 U.S.C. 1324a note), as in effect be-

1	fore the effective date in section $7(c)$
2	of the Legal Workforce Act, including
3	Executive Order 13465 (8 U.S.C.
4	1324a note; relating to Government
5	procurement).
6	"(E) VERIFICATION PERIOD DEFINED.—
7	"(i) IN GENERAL.—For purposes of
8	this paragraph:
9	"(I) In the case of recruitment or
10	referral, the term 'verification period'
11	means the period ending on the date
12	recruiting or referring commences.
13	"(II) In the case of hiring, the
14	term 'verification period' means the
15	period beginning on the date on which
16	an offer of employment is extended
17	and ending on the date that is three
18	business days after the date of hire,
19	except as provided in clause (iii). The
20	offer of employment may be condi-
21	tioned in accordance with clause (ii).
22	"(ii) Job offer may be condi-
23	TIONAL.—A person or other entity may
24	offer a prospective employee an employ-
25	ment position that is conditioned on final

1 verification of the identity and employment 2 eligibility of the employee using the procedures established under this paragraph. 3 "(iii) SPECIAL RULE.—Notwithstand-4 ing clause (i)(II), in the case of an alien 5 6 who is authorized for employment and who 7 provides evidence from the Social Security 8 Administration that the alien has applied 9 for a social security account number, the 10 verification period ends three business days 11 after the alien receives the social security 12 account number. 13 "(2) Reverification for individuals with 14 LIMITED WORK AUTHORIZATION.— "(A) IN GENERAL.—Except as provided in 15 subparagraph (B), a person or entity shall 16 17 make an inquiry, as provided in subsection (d), 18 using the verification system to seek reverifica-19 tion of the identity and employment eligibility 20 of all individuals with a limited period of work 21 authorization employed by the person or entity 22 during the three business days after the date on 23 which the employee's work authorization expires as follows: 24

"(i) With respect to employers having 10,000 or more employees in the United States on the date of the enactment of the Legal Workforce Act, beginning on the
States on the date of the enactment of the
Legal Workforce Act, beginning on the
date that is 6 months after the date of the
enactment of such Act.
"(ii) With respect to employers having
500 or more employees in the United
States, but less than 10,000 employees in
the United States, on the date of the en-
actment of the Legal Workforce Act, be-
ginning on the date that is 12 months
after the date of the enactment of such
Act.
"(iii) With respect to employers hav-
ing 20 or more employees in the United
States, but less than 500 employees in the
United States, on the date of the enact-
ment of the Legal Workforce Act, begin-
ning on the date that is 18 months after
the date of the enactment of such Act.
"(iv) With respect to employers hav-
ing 1 or more employees in the United
ing 1 or more employees in the United States, but less than 20 employees in the

1 ment of the Legal Workforce Act, begin-2 ning on the date that is 24 months after the date of the enactment of such Act. 3 "(B) AGRICULTURAL LABOR OR SERV-4 5 ICES.—With respect to an employee performing 6 agricultural labor or services, or an employee 7 recruited or referred by a farm labor contractor 8 (as defined in section 3 of the Migrant and Sea-9 sonal Agricultural Worker Protection Act (29) 10 U.S.C. 1801)), subparagraph (A) shall not 11 apply with respect to the reverification of the 12 employee until the date that is 24 months after 13 the date of the enactment of the Legal Work-14 force Act. For purposes of the preceding sen-15 tence, the term 'agricultural labor or services' 16 has the meaning given such term by the Sec-17 retary of Agriculture in regulations and in-18 cludes agricultural labor as defined in section 19 3121(g) of the Internal Revenue Code of 1986, 20 agriculture as defined in section 3(f) of the 21 Fair Labor Standards Act of 1938 (29 U.S.C. 22 203(f)), the handling, planting, drying, packing, 23 packaging, processing, freezing, or grading 24 prior to delivery for storage of any agricultural 25 or horticultural commodity in its unmanufac-

1	tured state, all activities required for the prepa-
2	ration, processing, or manufacturing of a prod-
3	uct of agriculture (as such term is defined in
4	such section $3(f)$ for further distribution, and
5	activities similar to all the foregoing as they re-
6	late to fish or shellfish facilities. An employee
7	described in this subparagraph shall not be
8	counted for purposes of subparagraph (A).
9	"(C) REVERIFICATION.—Paragraph
10	(1)(C)(ii) shall apply to reverifications pursuant
11	to this paragraph on the same basis as it ap-
12	plies to verifications pursuant to paragraph (1),
13	except that employers shall—
14	"(i) use a form designated or estab-
15	lished by the Secretary by regulation for
16	purposes of this paragraph; and
17	"(ii) retain a paper, microfiche, micro-
18	film, or electronic version of the form and
19	make it available for inspection by officers
20	of the Department of Homeland Security,
21	the Department of Justice, or the Depart-
22	ment of Labor during the period beginning
23	on the date the reverification commences
24	and ending on the date that is the later of
25	3 years after the date of such reverification

1	or 1 year after the date the individual's
2	employment is terminated.
3	"(3) Previously hired individuals.—
4	"(A) ON A MANDATORY BASIS FOR CER-
5	TAIN EMPLOYEES.—
6	"(i) IN GENERAL.—Not later than the
7	date that is 6 months after the date of the
8	enactment of the Legal Workforce Act, an
9	employer shall make an inquiry, as pro-
10	vided in subsection (d), using the
11	verification system to seek verification of
12	the identity and employment eligibility of
13	any individual described in clause (ii) em-
14	ployed by the employer whose employment
15	eligibility has not been verified under the
16	E–Verify Program described in section
17	403(a) of the Illegal Immigration Reform
18	and Immigrant Responsibility Act of 1996
19	(8 U.S.C. 1324a note).
20	"(ii) Individuals described.—An
21	individual described in this clause is any of
22	the following:
23	"(I) An employee of any unit of
24	a Federal, State, or local government.

1	"(II) An employee who requires a
2	Federal security clearance working in
3	a Federal, State or local government
4	building, a military base, a nuclear
5	energy site, a weapons site, or an air-
6	port or other facility that requires
7	workers to carry a Transportation
8	Worker Identification Credential
9	(TWIC).
10	"(III) An employee assigned to
11	perform work in the United States
12	under a Federal contract, except that
13	this subclause—
14	"(aa) is not applicable to in-
15	dividuals who have a clearance
16	under Homeland Security Presi-
17	dential Directive 12 (HSPD 12
18	clearance), are administrative or
19	overhead personnel, or are work-
20	ing solely on contracts that pro-
21	vide Commercial Off The Shelf
22	goods or services as set forth by
23	the Federal Acquisition Regu-
24	latory Council, unless they are

1	subject to verification under sub-
2	clause (II); and
3	"(bb) only applies to con-
4	tracts over the simple acquisition
5	threshold as defined in section
6	2.101 of title 48, Code of Federal
7	Regulations.
8	"(B) ON A MANDATORY BASIS FOR MUL-
9	TIPLE USERS OF SAME SOCIAL SECURITY AC-
10	COUNT NUMBER.—In the case of an employer
11	who is required by this subsection to use the
12	verification system described in subsection (d),
13	or has elected voluntarily to use such system,
14	the employer shall make inquiries to the system
15	in accordance with the following:
16	"(i) The Commissioner of Social Secu-
17	rity shall notify annually employees (at the
18	employee address listed on the Wage and
19	Tax Statement) who submit a social secu-
20	rity account number to which more than
21	one employer reports income and for which
22	there is a pattern of unusual multiple use.
23	The notification letter shall identify the
24	number of employers to which income is
25	being reported as well as sufficient infor-

1	mation notifying the employee of the proc-
2	ess to contact the Social Security Adminis-
3	tration Fraud Hotline if the employee be-
4	lieves the employee's identity may have
5	been stolen. The notice shall not share in-
6	formation protected as private, in order to
7	avoid any recipient of the notice from
8	being in the position to further commit or
9	begin committing identity theft.
10	"(ii) If the person to whom the social
11	security account number was issued by the
12	Social Security Administration has been
13	identified and confirmed by the Commis-
14	sioner, and indicates that the social secu-
15	rity account number was used without
16	their knowledge, the Secretary and the
17	Commissioner shall lock the social security
18	account number for employment eligibility
19	verification purposes and shall notify the
20	employers of the individuals who wrong-
21	fully submitted the social security account
22	number that the employee may not be
23	work eligible.
24	"(iii) Each employer receiving such

notification of an incorrect social security

1	account number under clause (ii) shall use
2	the verification system described in sub-
3	section (d) to check the work eligibility sta-
4	tus of the applicable employee within 10
5	business days of receipt of the notification.
6	"(C) ON A VOLUNTARY BASIS.—Subject to
7	paragraph (2), and subparagraphs (A) through
8	(C) of this paragraph, beginning on the date
9	that is 30 days after the date of the enactment
10	of the Legal Workforce Act, an employer may
11	make an inquiry, as provided in subsection (d),
12	using the verification system to seek verification
13	of the identity and employment eligibility of any
14	individual employed by the employer. If an em-
15	ployer chooses voluntarily to seek verification of
16	any individual employed by the employer, the
17	employer shall seek verification of all individ-
18	uals employed at the same geographic location
19	or, at the option of the employer, all individuals
20	employed within the same job category, as the
21	employee with respect to whom the employer
22	seeks voluntarily to use the verification system.
23	An employer's decision about whether or not
24	voluntarily to seek verification of its current
25	workforce under this subparagraph may not be

1	considered by any government agency in any
2	proceeding, investigation, or review provided for
3	in this Act.
4	"(D) VERIFICATION.—Paragraph (1)(C)(ii)
5	shall apply to verifications pursuant to this
6	paragraph on the same basis as it applies to
7	verifications pursuant to paragraph (1) , except
8	that employers shall—
9	"(i) use a form designated or estab-
10	lished by the Secretary by regulation for
11	purposes of this paragraph; and
12	"(ii) retain a paper, microfiche, micro-
13	film, or electronic version of the form and
14	make it available for inspection by officers
15	of the Department of Homeland Security,
16	the Department of Justice, or the Depart-
17	ment of Labor during the period beginning
18	on the date the verification commences and
19	ending on the date that is the later of 3
20	years after the date of such verification or
21	1 year after the date the individual's em-
22	ployment is terminated.
23	"(4) Early compliance.—
24	"(A) Former e-verify required users,
25	INCLUDING FEDERAL CONTRACTORS.—Notwith-

1	standing the deadlines in paragraphs (1) and
2	(2), beginning on the date of the enactment of
3	the Legal Workforce Act, the Secretary is au-
4	thorized to commence requiring employers re-
5	quired to participate in the E–Verify Program
6	described in section 403(a) of the Illegal Immi-
7	gration Reform and Immigrant Responsibility
8	Act of 1996 (8 U.S.C. 1324a note), including
9	employers required to participate in such pro-
10	gram by reason of Federal acquisition laws
11	(and regulations promulgated under those laws,
12	including the Federal Acquisition Regulation),
13	to commence compliance with the requirements
14	of this subsection (and any additional require-
15	ments of such Federal acquisition laws and reg-
16	ulation) in lieu of any requirement to partici-
17	pate in the E–Verify Program.
18	"(B) Former e-verify voluntary
19	USERS AND OTHERS DESIRING EARLY COMPLI-

USERS AND OTHERS DESIRING EARLY COMPLIANCE.—Notwithstanding the deadlines in paragraphs (1) and (2), beginning on the date of
the enactment of the Legal Workforce Act, the
Secretary shall provide for the voluntary compliance with the requirements of this subsection
by employers voluntarily electing to participate

in the E–Verify Program described in section
 403(a) of the Illegal Immigration Reform and
 Immigrant Responsibility Act of 1996 (8 U.S.C.
 1324a note) before such date, as well as by
 other employers seeking voluntary early compli ance.

7 ((5))COPYING OF DOCUMENTATION PER-8 MITTED.—Notwithstanding any other provision of 9 law, the person or entity may copy a document pre-10 sented by an individual pursuant to this subsection 11 and may retain the copy, but only (except as other-12 wise permitted under law) for the purpose of com-13 plying with the requirements of this subsection.

14 "(6) LIMITATION ON USE OF FORMS.—A form
15 designated or established by the Secretary of Home16 land Security under this subsection and any infor17 mation contained in or appended to such form, may
18 not be used for purposes other than for enforcement
19 of this Act and any other provision of Federal crimi20 nal law.

21 "(7) GOOD FAITH COMPLIANCE.—

22 "(A) IN GENERAL.—Except as otherwise
23 provided in this subsection, a person or entity
24 is considered to have complied with a require25 ment of this subsection notwithstanding a tech-

1	nical or procedural failure to meet such require-
2	ment if there was a good faith attempt to com-
3	ply with the requirement.
4	"(B) EXCEPTION IF FAILURE TO CORRECT
5	AFTER NOTICE.—Subparagraph (A) shall not
6	apply if—
7	"(i) the failure is not de minimus;
8	"(ii) the Secretary of Homeland Secu-
9	rity has explained to the person or entity
10	the basis for the failure and why it is not
11	de minimus;
12	"(iii) the person or entity has been
13	provided a period of not less than 30 cal-
14	endar days (beginning after the date of the
15	explanation) within which to correct the
16	failure; and
17	"(iv) the person or entity has not cor-
18	rected the failure voluntarily within such
19	period.
20	"(C) EXCEPTION FOR PATTERN OR PRAC-
21	TICE VIOLATORS.—Subparagraph (A) shall not
22	apply to a person or entity that has or is engag-
23	ing in a pattern or practice of violations of sub-
24	section $(a)(1)(A)$ or $(a)(2)$.

1 "(8) SINGLE EXTENSION OF DEADLINES UPON 2 CERTIFICATION.—In a case in which the Secretary 3 of Homeland Security has certified to the Congress 4 that the employment eligibility verification system 5 required under subsection (d) will not be fully oper-6 ational by the date that is 6 months after the date 7 of the enactment of the Legal Workforce Act, each 8 deadline established under this section for an em-9 ployer to make an inquiry using such system shall 10 be extended by 6 months. No other extension of such 11 a deadline shall be made except as authorized under 12 paragraph (1)(D)(iv).".

(b) DATE OF HIRE.—Section 274A(h) of the Immigration and Nationality Act (8 U.S.C. 1324a(h)) is
amended by adding at the end the following:

16 "(4) DEFINITION OF DATE OF HIRE.—As used
17 in this section, the term 'date of hire' means the
18 date of actual commencement of employment for
19 wages or other remuneration, unless otherwise speci20 fied.".

21 SEC. 203. EMPLOYMENT ELIGIBILITY VERIFICATION SYS22 TEM.

23 Section 274A(d) of the Immigration and Nationality
24 Act (8 U.S.C. 1324a(d)) is amended to read as follows:

"(d) Employment Eligibility Verification Sys TEM.—

3 "(1) IN GENERAL.—Patterned on the employ-4 ment eligibility confirmation system established 5 under section 404 of the Illegal Immigration Reform 6 and Immigrant Responsibility Act of 1996 (8 U.S.C. 7 1324a note), the Secretary of Homeland Security 8 shall establish and administer a verification system 9 through which the Secretary (or a designee of the 10 Secretary, which may be a nongovernmental enti-11 ty)---

"(A) responds to inquiries made by persons at any time through a toll-free telephone
line and other toll-free electronic media concerning an individual's identity and whether the
individual is authorized to be employed; and

"(B) maintains records of the inquiries
that were made, of verifications provided (or
not provided), and of the codes provided to inquirers as evidence of their compliance with
their obligations under this section.

"(2) INITIAL RESPONSE.—The verification system shall provide confirmation or a tentative nonconfirmation of an individual's identity and employment eligibility within 3 working days of the initial

inquiry. If providing confirmation or tentative non confirmation, the verification system shall provide an
 appropriate code indicating such confirmation or
 such nonconfirmation.

"(3) Secondary confirmation process in 5 6 CASE OF TENTATIVE NONCONFIRMATION.—In cases of tentative nonconfirmation, the Secretary shall 7 8 specify, in consultation with the Commissioner of 9 Social Security, an available secondary verification 10 process to confirm the validity of information pro-11 vided and to provide a final confirmation or noncon-12 firmation not later than 10 working days after the date on which the notice of the tentative noncon-13 14 firmation is received by the employee. The Secretary, 15 in consultation with the Commissioner, may extend 16 this deadline once on a case-by-case basis for a pe-17 riod of 10 working days, and if the time is extended, 18 shall document such extension within the verification 19 system. The Secretary, in consultation with the 20 Commissioner, shall notify the employee and em-21 ployer of such extension. The Secretary, in consulta-22 tion with the Commissioner, shall create a standard 23 process of such extension and notification and shall 24 make a description of such process available to the 25 public. When final confirmation or nonconfirmation

1	is provided, the verification system shall provide an
2	appropriate code indicating such confirmation or
3	nonconfirmation.
4	"(4) Design and operation of system
5	The verification system shall be designed and oper-
6	ated—
7	"(A) to maximize its reliability and ease of
8	use by persons and other entities consistent
9	with insulating and protecting the privacy and
10	security of the underlying information;
11	"(B) to respond to all inquiries made by
12	such persons and entities on whether individ-
13	uals are authorized to be employed and to reg-
14	ister all times when such inquiries are not re-
15	ceived;
16	"(C) with appropriate administrative, tech-
17	nical, and physical safeguards to prevent unau-
18	thorized disclosure of personal information;
19	"(D) to have reasonable safeguards against
20	the system's resulting in unlawful discrimina-
21	tory practices based on national origin or citi-
22	zenship status, including—
23	"(i) the selective or unauthorized use
24	of the system to verify eligibility; or

1	"(ii) the exclusion of certain individ-
2	uals from consideration for employment as
3	a result of a perceived likelihood that addi-
4	tional verification will be required, beyond
5	what is required for most job applicants;
6	"(E) to maximize the prevention of iden-
7	tity theft use in the system; and
8	"(F) to limit the subjects of verification to
9	the following individuals:
10	"(i) Individuals hired, referred, or re-
11	cruited, in accordance with paragraph (1)
12	or (4) of subsection (b).
13	"(ii) Employees and prospective em-
14	ployees, in accordance with paragraph (1) ,
15	(2), (3), or (4) of subsection (b).
16	"(iii) Individuals seeking to confirm
17	their own employment eligibility on a vol-
18	untary basis.
19	"(5) Responsibilities of commissioner of
20	Social security.—As part of the verification sys-
21	tem, the Commissioner of Social Security, in con-
22	sultation with the Secretary of Homeland Security
23	(and any designee of the Secretary selected to estab-
24	lish and administer the verification system), shall es-
25	tablish a reliable, secure method, which, within the

1 time periods specified under paragraphs (2) and (3), 2 compares the name and social security account num-3 ber provided in an inquiry against such information 4 maintained by the Commissioner in order to validate 5 (or not validate) the information provided regarding 6 an individual whose identity and employment eligi-7 bility must be confirmed, the correspondence of the 8 name and number, and whether the individual has 9 presented a social security account number that is 10 not valid for employment. The Commissioner shall 11 not disclose or release social security information 12 (other than such confirmation or nonconfirmation) 13 under the verification system except as provided for 14 in this section or section 205(c)(2)(I) of the Social 15 Security Act.

16 "(6) RESPONSIBILITIES OF SECRETARY OF
17 HOMELAND SECURITY.—

18 "(A) IN GENERAL.—As part of the 19 verification system, the Secretary of Homeland 20 Security (in consultation with any designee of 21 the Secretary selected to establish and admin-22 ister the verification system), shall establish a 23 reliable, secure method, which, within the time 24 periods specified under paragraphs (2) and (3), 25 compares the name and alien identification or

1 authorization number (or any other information 2 as determined relevant by the Secretary) which 3 are provided in an inquiry against such infor-4 mation maintained or accessed by the Secretary in order to validate (or not validate) the infor-5 6 mation provided, the correspondence of the 7 name and number, whether the alien is author-8 ized to be employed in the United States, or to 9 the extent that the Secretary determines to be 10 feasible and appropriate, whether the records 11 available to the Secretary verify the identity or 12 status of a national of the United States.

13 "(B) AGRICULTURAL LABORERS.—The 14 Secretary of Homeland Security shall ensure 15 that, by the date that is 24 months after the 16 date of the enactment of the Legal Workforce 17 Act, whenever the verification system provides 18 confirmation of an individual's employment eli-19 gibility, it indicates whether the individual is el-20 igible to be employed in all occupations or only 21 to perform agricultural labor or services as a 22 nonimmigrant who has been issued a visa or 23 otherwise provided nonimmigrant status under 24 section 101(a)(15)(H)(ii)(C).

"(7) UPDATING INFORMATION.—The Commis-1 2 sioner of Social Security and the Secretary of Home-3 land Security shall update their information in a 4 manner that promotes the maximum accuracy and 5 shall provide a process for the prompt correction of 6 erroneous information, including instances in which 7 it is brought to their attention in the secondary 8 verification process described in paragraph (3).

9 "(8) LIMITATION ON USE OF THE
10 VERIFICATION SYSTEM AND ANY RELATED SYS11 TEMS.—

12 "(A) NO NATIONAL IDENTIFICATION 13 CARD.—Nothing in this section shall be con-14 strued to authorize, directly or indirectly, the 15 issuance or use of national identification cards 16 or the establishment of a national identification 17 card.

18 "(B) CRITICAL INFRASTRUCTURE.—The 19 Secretary may authorize or direct any person or 20 entity responsible for granting access to, pro-21 tecting, securing, operating, administering, or 22 regulating part of the critical infrastructure (as 23 defined in section 1016(e) of the Critical Infra-24 structure Protection Act of 2001 (42 U.S.C. 25 5195c(e)) to use the verification system to the

1 extent the Secretary determines that such use 2 will assist in the protection of the critical infra-3 structure. "(9) REMEDIES.—If an individual alleges that 4 5 the individual would not have been dismissed from 6 a job but for an error of the verification mechanism, the individual may seek compensation only through 7 8 the mechanism of the Federal Tort Claims Act, and 9 injunctive relief to correct such error. No class ac-10 tion may be brought under this paragraph.". 11 SEC. 204. RECRUITMENT, REFERRAL, AND CONTINUATION 12 OF EMPLOYMENT. 13 (a) Additional Changes to Rules for Recruit-14 MENT, REFERRAL, AND CONTINUATION OF EMPLOY-15 MENT.—Section 274A(a) of the Immigration and Nationality Act (8 U.S.C. 1324a(a)) is amended— 16 17 (1) in paragraph (1)(A), by striking "for a fee"; 18 (2) in paragraph (1), by amending subpara-19 graph (B) to read as follows: 20 "(B) to hire, continue to employ, or to re-21 cruit or refer for employment in the United 22 States an individual without complying with the 23 requirements of subsection (b)."; and 24 (3) in paragraph (2), by striking "after hiring 25 an alien for employment in accordance with paragraph (1)," and inserting "after complying with
 paragraph (1),".

3 (b) DEFINITION.—Section 274A(h) of the Immigra4 tion and Nationality Act (8 U.S.C. 1324a(h)), as amended
5 by this title, is further amended by adding at the end the
6 following:

"(5) DEFINITION OF RECRUIT OR REFER.—As 7 8 used in this section, the term 'refer' means the act 9 of sending or directing a person who is in the United 10 States or transmitting documentation or information 11 to another, directly or indirectly, with the intent of 12 obtaining employment in the United States for such 13 person. Only persons or entities referring for remu-14 neration (whether on a retainer or contingency 15 basis) are included in the definition, except that 16 union hiring halls that refer union members or non-17 union individuals who pay union membership dues 18 are included in the definition whether or not they re-19 ceive remuneration, as are labor service entities or 20 labor service agencies, whether public, private, for-21 profit, or nonprofit, that refer, dispatch, or other-22 wise facilitate the hiring of laborers for any period 23 of time by a third party. As used in this section, the 24 term 'recruit' means the act of soliciting a person 25 who is in the United States, directly or indirectly,

1 and referring the person to another with the intent 2 of obtaining employment for that person. Only per-3 sons or entities referring for remuneration (whether 4 on a retainer or contingency basis) are included in 5 the definition, except that union hiring halls that 6 refer union members or nonunion individuals who 7 pay union membership dues are included in this defi-8 nition whether or not they receive remuneration, as 9 are labor service entities or labor service agencies, 10 whether public, private, for-profit, or nonprofit that 11 recruit, dispatch, or otherwise facilitate the hiring of 12 laborers for any period of time by a third party.". 13 (c) EFFECTIVE DATE.—The amendments made by 14 this section shall take effect on the date that is 1 year 15 after the date of the enactment of this Act, except that the amendments made by subsection (a) shall take effect 16 17 6 months after the date of the enactment of this Act inso-18 far as such amendments relate to continuation of employ-19 ment.

20 SEC. 205. GOOD FAITH DEFENSE.

Section 274A(a)(3) of the Immigration and Nationality Act (8 U.S.C. 1324a(a)(3)) is amended to read as
follows:

24 "(3) GOOD FAITH DEFENSE.—

1	"(A) DEFENSE.—An employer (or person
2	or entity that hires, employs, recruits, or refers
3	(as defined in subsection $(h)(5)$), or is otherwise
4	obligated to comply with this section) who es-
5	tablishes that it has complied in good faith with
6	the requirements of subsection (b)—
7	"(i) shall not be liable to a job appli-
8	cant, an employee, the Federal Govern-
9	ment, or a State or local government,
10	under Federal, State, or local criminal or
11	civil law for any employment-related action
12	taken with respect to a job applicant or
13	employee in good-faith reliance on informa-
14	tion provided through the system estab-
15	lished under subsection (d); and
16	"(ii) has established compliance with
17	its obligations under subparagraphs (A)
18	and (B) of paragraph (1) and subsection
19	(b) absent a showing by the Secretary of
20	Homeland Security, by clear and con-
21	vincing evidence, that the employer had
22	knowledge that an employee is an unau-
23	thorized alien.
24	"(B) MITIGATION ELEMENT.—For pur-
25	poses of subparagraph (A)(i), if an employer

1	proves by a preponderance of the evidence that
2	the employer uses a reasonable, secure, and es-
3	tablished technology to authenticate the identity
4	of the new employee, that fact shall be taken
5	into account for purposes of determining good
6	faith use of the system established under sub-
7	section (d).
8	"(C) FAILURE TO SEEK AND OBTAIN
9	VERIFICATION.—Subject to the effective dates
10	and other deadlines applicable under subsection
11	(b), in the case of a person or entity in the
12	United States that hires, or continues to em-
13	ploy, an individual, or recruits or refers an indi-
14	vidual for employment, the following require-
15	ments apply:
16	"(i) FAILURE TO SEEK
17	VERIFICATION.—
18	"(I) IN GENERAL.—If the person
19	or entity has not made an inquiry,
20	under the mechanism established
21	under subsection (d) and in accord-
22	ance with the timeframes established
23	under subsection (b), seeking
24	verification of the identity and work
25	eligibility of the individual, the de-

1	fense under subparagraph (A) shall
2	not be considered to apply with re-
3	spect to any employment, except as
4	provided in subclause (II).
5	"(II) Special rule for fail-
6	URE OF VERIFICATION MECHANISM.—
7	If such a person or entity in good
8	faith attempts to make an inquiry in
9	order to qualify for the defense under
10	subparagraph (A) and the verification
11	mechanism has registered that not all
12	inquiries were responded to during the
13	relevant time, the person or entity can
14	make an inquiry until the end of the
15	first subsequent working day in which
16	the verification mechanism registers
17	no nonresponses and qualify for such
18	defense.
19	"(ii) Failure to obtain
20	VERIFICATION.—If the person or entity
21	has made the inquiry described in clause
22	(i)(I) but has not received an appropriate
23	verification of such identity and work eligi-
24	bility under such mechanism within the
25	time period specified under subsection

1	(d)(2) after the time the verification in-
2	quiry was received, the defense under sub-
3	paragraph (A) shall not be considered to
4	apply with respect to any employment after
5	the end of such time period.".
6	SEC. 206. PREEMPTION AND STATES' RIGHTS.
7	Section 274A(h)(2) of the Immigration and Nation-
8	ality Act (8 U.S.C. 1324a(h)(2)) is amended to read as
9	follows:
10	"(2) Preemption.—
11	"(A) SINGLE, NATIONAL POLICY.—The
12	provisions of this section preempt any State or
13	local law, ordinance, policy, or rule, including
14	any criminal or civil fine or penalty structure,
15	insofar as they may now or hereafter relate to
16	the hiring, continued employment, or status
17	verification for employment eligibility purposes,
18	of unauthorized aliens.
19	"(B) STATE ENFORCEMENT OF FEDERAL
20	LAW.—
21	"(i) BUSINESS LICENSING.—A State,
22	locality, municipality, or political subdivi-
23	sion may exercise its authority over busi-
24	ness licensing and similar laws as a pen-
25	alty for failure to use the verification sys-

1 tem described in subsection (d) to verify 2 employment eligibility when and as re-3 quired under subsection (b). 4 "(ii) GENERAL RULES.—A State, at 5 its own cost, may enforce the provisions of 6 this section, but only insofar as such State 7 follows the Federal regulations imple-8 menting this section, applies the Federal 9 penalty structure set out in this section, 10 and complies with all Federal rules and 11 guidance concerning implementation of this 12 section. Such State may collect any fines 13 assessed under this section. An employer 14 may not be subject to enforcement, includ-15 ing audit and investigation, by both a Fed-16 eral agency and a State for the same viola-17 tion under this section. Whichever entity, 18 the Federal agency or the State, is first to 19 initiate the enforcement action, has the 20 right of first refusal to proceed with the enforcement action. The Secretary must 21 22 provide copies of all guidance, training, 23 and field instructions provided to Federal 24 officials implementing the provisions of 25 this section to each State.".

1 SEC. 207. REPEAL.

2 (a) IN GENERAL.—Subtitle A of title IV of the Illegal
3 Immigration Reform and Immigrant Responsibility Act of
4 1996 (8 U.S.C. 1324a note) is repealed.

5 (b) REFERENCES.—Any reference in any Federal law, Executive order, rule, regulation, or delegation of au-6 7 thority, or any document of, or pertaining to, the Depart-8 ment of Homeland Security, Department of Justice, or the 9 Social Security Administration, to the employment eligi-10 bility confirmation system established under section 404 11 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1324a note) is deemed to 12 13 refer to the employment eligibility confirmation system established under section 274A(d) of the Immigration and 14 Nationality Act, as amended by this title. 15

(c) EFFECTIVE DATE.—This section shall take effect
on the date that is 24 months after the date of the enactment of this Act.

(d) CLERICAL AMENDMENT.—The table of sections,
in section 1(d) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, is amended by striking the items relating to subtitle A of title IV.

23 SEC. 208. PENALTIES.

24 Section 274A of the Immigration and Nationality Act
25 (8 U.S.C. 1324a) is amended—

26 (1) in subsection (e)(1)—

1	(A) by striking "Attorney General" each
2	place such term appears and inserting "Sec-
3	retary of Homeland Security"; and
4	(B) in subparagraph (D), by striking
5	"Service" and inserting "Department of Home-
6	land Security'';
7	(2) in subsection (e)(4)—
8	(A) in subparagraph (A), in the matter be-
9	fore clause (i), by inserting ", subject to para-
10	graph (10)," after "in an amount";
11	(B) in subparagraph (A)(i), by striking
12	"not less than $$250$ and not more than
13	2,000 and inserting "not less than $2,500$
14	and not more than \$5,000";
15	(C) in subparagraph (A)(ii), by striking
16	"not less than \$2,000 and not more than
17	5,000" and inserting "not less than $5,000$
18	and not more than \$10,000";
19	(D) in subparagraph (A)(iii), by striking
20	"not less than \$3,000 and not more than
21	10,000 and inserting "not less than $10,000$
22	and not more than \$25,000"; and

23 (E) by moving the margin of the continu-24 ation text following subparagraph (B) two ems

1	to the left and by amending subparagraph (B)
2	to read as follows:
3	"(B) may require the person or entity to
4	take such other remedial action as is appro-
5	priate.";
6	(3) in subsection (e)(5)—
7	(A) in the paragraph heading, strike "PA-
8	PERWORK'';
9	(B) by inserting ", subject to paragraphs
10	(10) through (12)," after "in an amount";
11	(C) by striking "\$100" and inserting
12	``\$1,000'';
13	(D) by striking "\$1,000" and inserting
14	"\$25,000"; and
15	(E) by adding at the end the following:
16	"Failure by a person or entity to utilize the em-
17	ployment eligibility verification system as re-
18	quired by law, or providing information to the
19	system that the person or entity knows or rea-
20	sonably believes to be false, shall be treated as
21	a violation of subsection (a)(1)(A).";
22	(4) by adding at the end of subsection (e) the
23	following:
24	"(10) Exemption from penalty for good
25	FAITH VIOLATION.—In the case of imposition of a

1	civil penalty under paragraph (4)(A) with respect to
2	a violation of subsection $(a)(1)(A)$ or $(a)(2)$ for hir-
3	ing or continuation of employment or recruitment or
4	referral by person or entity and in the case of impo-
5	sition of a civil penalty under paragraph (5) for a
6	violation of subsection $(a)(1)(B)$ for hiring or re-
7	cruitment or referral by a person or entity, the pen-
8	alty otherwise imposed may be waived or reduced if
9	the violator establishes that the violator acted in
10	good faith.
11	"(11) MITIGATION ELEMENT.—For purposes of
12	paragraph (4), the size of the business shall be
13	taken into account when assessing the level of civil
14	money penalty.
15	"(12) Authority to debar employers for
16	CERTAIN VIOLATIONS.—
17	"(A) IN GENERAL.—If a person or entity
18	is determined by the Secretary of Homeland Se-
19	curity to be a repeat violator of paragraph
20	(1)(A) or (2) of subsection (a), or is convicted
21	of a crime under this section, such person or
22	entity may be considered for debarment from
23	the receipt of Federal contracts, grants, or co-
24	operative agreements in accordance with the de-
25	barment standards and pursuant to the debar-

ment procedures set forth in the Federal Acquisition Regulation.

"(B) DOES NOT HAVE CONTRACT, GRANT, 3 4 AGREEMENT.—If the Secretary of Homeland 5 Security or the Attorney General wishes to have 6 a person or entity considered for debarment in 7 accordance with this paragraph, and such an 8 person or entity does not hold a Federal con-9 tract, grant or cooperative agreement, the Sec-10 retary or Attorney General shall refer the mat-11 ter to the Administrator of General Services to 12 determine whether to list the person or entity 13 on the List of Parties Excluded from Federal 14 Procurement, and if so, for what duration and 15 under what scope.

16 "(C) HAS CONTRACT, GRANT, AGREE-17 MENT.—If the Secretary of Homeland Security 18 or the Attorney General wishes to have a per-19 son or entity considered for debarment in ac-20 cordance with this paragraph, and such person 21 or entity holds a Federal contract, grant or co-22 operative agreement, the Secretary or Attorney 23 General shall advise all agencies or departments 24 holding a contract, grant, or cooperative agree-25 ment with the person or entity of the Govern-

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1	ment's interest in having the person or entity
2	considered for debarment, and after soliciting
3	and considering the views of all such agencies
4	and departments, the Secretary or Attorney
5	General may refer the matter to any appro-
6	priate lead agency to determine whether to list
7	the person or entity on the List of Parties Ex-
8	cluded from Federal Procurement, and if so, for
9	what duration and under what scope.
10	"(D) REVIEW.—Any decision to debar a
11	person or entity in accordance with this para-
12	graph shall be reviewable pursuant to part 9.4
13	of the Federal Acquisition Regulation.
14	"(13) Office for state and local govern-
15	MENT COMPLAINTS.—The Secretary of Homeland
16	Security shall establish an office—
17	"(A) to which State and local government
18	agencies may submit information indicating po-
19	tential violations of subsection (a), (b), or
20	(g)(1) that were generated in the normal course
21	of law enforcement or the normal course of
22	other official activities in the State or locality;
23	"(B) that is required to indicate to the
24	complaining State or local agency within five
25	business days of the filing of such a complaint

1	by identifying whether the Secretary will fur-
2	ther investigate the information provided;
3	"(C) that is required to investigate those
4	complaints filed by State or local government
5	agencies that, on their face, have a substantial
6	probability of validity;
7	"(D) that is required to notify the com-
8	plaining State or local agency of the results of
9	any such investigation conducted; and
10	"(E) that is required to report to the Con-
11	gress annually the number of complaints re-
12	ceived under this paragraph, the States and lo-
13	calities that filed such complaints, and the reso-
14	lution of the complaints investigated by the Sec-
15	retary."; and
16	(5) by amending paragraph (1) of subsection (f)
17	to read as follows:
18	"(1) CRIMINAL PENALTY.—Any person or enti-
19	ty which engages in a pattern or practice of viola-
20	tions of subsection (a) (1) or (2) shall be fined not
21	more than \$5,000 for each unauthorized alien with
22	respect to which such a violation occurs, imprisoned
23	for not more than 18 months, or both, notwith-
24	standing the provisions of any other Federal law re-
25	lating to fine levels.".

2 Section 1546(b) of title 18, United States Code, is
3 amended—

4 (1) in paragraph (1), by striking "identification
5 document," and inserting "identification document
6 or document meant to establish work authorization
7 (including the documents described in section
8 274A(b) of the Immigration and Nationality Act),";
9 and

(2) in paragraph (2), by striking "identification
document" and inserting "identification document or
document meant to establish work authorization (including the documents described in section 274A(b)
of the Immigration and Nationality Act),".

15 SEC. 210. PROTECTION OF SOCIAL SECURITY ADMINISTRA 16 TION PROGRAMS.

(a) FUNDING UNDER AGREEMENT.—Effective for
fiscal years beginning on or after October 1, 2019, the
Commissioner of Social Security and the Secretary of
Homeland Security shall enter into and maintain an
agreement which shall—

(1) provide funds to the Commissioner for the
full costs of the responsibilities of the Commissioner
under section 274A(d) of the Immigration and Nationality Act (8 U.S.C. 1324a(d)), as amended by
this title, including (but not limited to)—

1	(A) acquiring, installing, and maintaining
2	technological equipment and systems necessary
3	for the fulfillment of the responsibilities of the
4	Commissioner under such section 274A(d), but
5	only that portion of such costs that are attrib-
6	utable exclusively to such responsibilities; and
7	(B) responding to individuals who contest
8	a tentative nonconfirmation provided by the em-
9	ployment eligibility verification system estab-
10	lished under such section;
11	(2) provide such funds annually in advance of
12	the applicable quarter based on estimating method-
13	ology agreed to by the Commissioner and the Sec-
14	retary (except in such instances where the delayed
15	enactment of an annual appropriation may preclude
16	such quarterly payments); and
17	(3) require an annual accounting and reconcili-
18	ation of the actual costs incurred and the funds pro-
19	vided under the agreement, which shall be reviewed
20	by the Inspectors General of the Social Security Ad-
21	ministration and the Department of Homeland Secu-
22	rity.
23	(b) Continuation of Employment Verification
24	IN ABSENCE OF TIMELY AGREEMENTIn any case in
25	which the agreement required under subsection (a) for any

fiscal year beginning on or after October 1, 2019, has not 1 been reached as of October 1 of such fiscal year, the latest 2 3 agreement between the Commissioner and the Secretary 4 of Homeland Security providing for funding to cover the 5 costs of the responsibilities of the Commissioner under 6 section 274A(d) of the Immigration and Nationality Act 7 (8 U.S.C. 1324a(d)) shall be deemed in effect on an in-8 terim basis for such fiscal year until such time as an 9 agreement required under subsection (a) is subsequently 10 reached, except that the terms of such interim agreement shall be modified by the Director of the Office of Manage-11 12 ment and Budget to adjust for inflation and any increase 13 or decrease in the volume of requests under the employment eligibility verification system. In any case in which 14 15 an interim agreement applies for any fiscal year under this subsection, the Commissioner and the Secretary shall, not 16 17 later than October 1 of such fiscal year, notify the Com-18 mittee on Ways and Means, the Committee on the Judici-19 ary, and the Committee on Appropriations of the House 20 of Representatives and the Committee on Finance, the 21 Committee on the Judiciary, and the Committee on Ap-22 propriations of the Senate of the failure to reach the 23 agreement required under subsection (a) for such fiscal 24 year. Until such time as the agreement required under 25 subsection (a) has been reached for such fiscal year, the

Commissioner and the Secretary shall, not later than the
 end of each 90-day period after October 1 of such fiscal
 year, notify such Committees of the status of negotiations
 between the Commissioner and the Secretary in order to
 reach such an agreement.

6 SEC. 211. FRAUD PREVENTION.

7 (a) BLOCKING MISUSED SOCIAL SECURITY ACCOUNT 8 NUMBERS.—The Secretary of Homeland Security, in con-9 sultation with the Commissioner of Social Security, shall 10 establish a program in which social security account numbers that have been identified to be subject to unusual 11 12 multiple use in the employment eligibility verification sys-13 tem established under section 274A(d) of the Immigration and Nationality Act (8 U.S.C. 1324a(d)), as amended by 14 15 this title, or that are otherwise suspected or determined to have been compromised by identity fraud or other mis-16 17 use, shall be blocked from use for such system purposes unless the individual using such number is able to estab-18 19 lish, through secure and fair additional security proce-20dures, that the individual is the legitimate holder of the 21 number.

(b) ALLOWING SUSPENSION OF USE OF CERTAIN SOCIAL SECURITY ACCOUNT NUMBERS.—The Secretary of
Homeland Security, in consultation with the Commissioner of Social Security, shall establish a program which

shall provide a reliable, secure method by which victims 1 2 of identity fraud and other individuals may suspend or 3 limit the use of their social security account number or 4 other identifying information for purposes of the employ-5 ment eligibility verification system established under section 274A(d) of the Immigration and Nationality Act (8) 6 7 U.S.C. 1324a(d)), as amended by this title. The Secretary 8 may implement the program on a limited pilot program 9 basis before making it fully available to all individuals.

10 (c) Allowing Parents To Prevent Theft of THEIR CHILD'S IDENTITY.—The Secretary of Homeland 11 12 Security, in consultation with the Commissioner of Social 13 Security, shall establish a program which shall provide a reliable, secure method by which parents or legal guard-14 15 ians may suspend or limit the use of the social security account number or other identifying information of a 16 17 minor under their care for the purposes of the employment 18 eligibility verification system established under 274A(d) of 19 the Immigration and Nationality Act (8 U.S.C. 1324a(d)), as amended by this title. The Secretary may implement 20 21 the program on a limited pilot program basis before making it fully available to all individuals. 22

3 An employer or entity who uses the photo matching tool, if required by the Secretary as part of the verification 4 5 system, shall match, either visually, or using facial recognition or other verification technology approved or re-6 7 quired by the Secretary, the photo matching tool photo-8 graph to the photograph on the identity or employment 9 eligibility document provided by the individual or to the 10 face of the employee submitting the document for employment verification purposes, or both, as determined by the 11 12 Secretary.

13 SEC. 213. IDENTITY AUTHENTICATION EMPLOYMENT ELIGI14 BILITY VERIFICATION PILOT PROGRAMS.

15 Not later than 24 months after the date of the enact-16 ment of this Act, the Secretary of Homeland Security, after consultation with the Commissioner of Social Secu-17 rity and the Director of the National Institute of Stand-18 19 ards and Technology, shall establish by regulation not less than 2 Identity Authentication Employment Eligibility 20 21 Verification pilot programs, each using a separate and distinct technology (the "Authentication Pilots"). The pur-22 23 pose of the Authentication Pilots shall be to provide for 24 identity authentication and employment eligibility verification with respect to enrolled new employees which 25 shall be available to any employer that elects to participate 26 •HR 6417 IH

in either of the Authentication Pilots. Any participating 1 2 employer may cancel the employer's participation in the 3 Authentication Pilot after one year after electing to par-4 ticipate without prejudice to future participation. The Sec-5 retary shall report to the Committee on the Judiciary of the House of Representatives and the Committee on the 6 7 Judiciary of the Senate the Secretary's findings on the 8 Authentication Pilots, including the authentication tech-9 nologies chosen, not later than 12 months after commencement of the Authentication Pilots. 10

11 SEC. 214. INSPECTOR GENERAL AUDITS.

12 (a) IN GENERAL.—Not later than 1 year after the 13 date of the enactment of this Act, the Inspector General 14 of the Social Security Administration shall complete audits 15 of the following categories in order to uncover evidence 16 of individuals who are not authorized to work in the 17 United States:

18 (1) Workers who dispute wages reported on
19 their social security account number when they be20 lieve someone else has used such number and name
21 to report wages.

(2) Children's social security account numbersused for work purposes.

(3) Employers whose workers present signifi cant numbers of mismatched social security account
 numbers or names for wage reporting.

4 (b) SUBMISSION.—The Inspector General of the So-5 cial Security Administration shall submit the audits completed under subsection (a) to the Committee on Ways and 6 7 Means of the House of Representatives and the Committee on Finance of the Senate for review of the evidence of 8 9 individuals who are not authorized to work in the United States. The Chairmen of those Committees shall then de-10 11 termine information to be shared with the Secretary of Homeland Security so that such Secretary can investigate 12 13 the unauthorized employment demonstrated by such evidence. 14