In the Senate of the United States, March 6, 2008.

Resolved, That the bill from the House of Representatives (H.R. 4040) entitled "An Act to establish consumer product safety standards and other safety requirements for children's products and to reauthorize and modernize the Consumer Product Safety Commission.", do pass with the following

AMENDMENT:

Strike out all after the enacting clause and insert:

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

2 (a) SHORT TITLE.—This Act may be cited as the
3 "CPSC Reform Act".

1 (b) TABLE OF CONTENTS.—The table of contents for

- 2 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Amendment of Consumer Product Safety Act.
 - Sec. 3. Reauthorization.
 - Sec. 4. Personnel.
 - Sec. 5. Full Commission requirement; interim quorum.
 - Sec. 6. Submission of copy of certain documents to Congress.
 - Sec. 7. Public disclosure of information.
 - Sec. 8. Rulemaking.
 - Sec. 9. Prohibition on stockpiling under other Commission-enforced statutes.
 - Sec. 10. Third party certification of children's products.
 - Sec. 11. Tracking labels for products for children.
 - Sec. 12. Substantial product hazard reporting requirement.
 - Sec. 13. Corrective action plans.
 - Sec. 14. Identification of manufacturer by importers, retailers, and distributors.
 - Sec. 15. Prohibited acts.
 - Sec. 16. Penalties.
 - Sec. 17. Preemption.
 - Sec. 18. Sharing of information with Federal, State, local, and foreign government agencies.
 - Sec. 19. Financial responsibility.
 - Sec. 20. Enforcement by State attorneys general.
 - Sec. 21. Whistleblower protections.
 - Sec. 22. Ban on children's products containing lead; lead paint rule.
 - Sec. 23. Alternative measures of lead content.
 - Sec. 24. Study of preventable injuries and deaths of minority children related to certain consumer products.
 - Sec. 25. Cost-benefit analysis under the Poison Prevention Packaging Act of 1970.
 - Sec. 26. Inspector general reports.
 - Sec. 27. Public internet website links.
 - Sec. 28. Child-resistant portable gasoline containers.
 - Sec. 29. Toy safety standard.
 - Sec. 30. All-terrain vehicle safety standard.
 - Sec. 31. Garage door opener standard.
 - Sec. 32. Reducing deaths and injuries from carbon monoxide poisoning.
 - Sec. 33. Completion of cigarette lighter rulemaking.
 - Sec. 34. Consumer product registration forms and standards for durable infant or toddler products.
 - Sec. 35. Repeal.
 - Sec. 36. Consumer Product Safety Commission presence at National Targeting Center of U.S. Customs and Border Protection.
 - Sec. 37. Development of risk assessment methodology to identify shipments of consumer products that are likely to contain consumer products in violation of safety standards.
 - Sec. 38. Seizure and destruction of imported products in violation of consumer product safety standards.
 - Sec. 39. Database of manufacturing facilities and suppliers involved in violations of consumer product safety standards.
 - Sec. 40. Ban on certain products containing specified phthalates.
 - Sec. 41. Equestrian helmets.
 - Sec. 42. Requirements for recall notices.

Sec. 43. Study and report on effectiveness of authorities relating to safety of imported consumer products.

Sec. 44. Ban on importation of toys made by certain manufacturers.

1 SEC. 2. AMENDMENT OF CONSUMER PRODUCT SAFETY ACT.

Except as otherwise expressly provided, whenever in
this Act an amendment or repeal is expressed in terms of
an amendment to, or repeal of, a section or other provision,
the reference shall be considered to be made to a section or
other provision of the Consumer Product Safety Act (15)
U.S.C. 2051 et seq.).

8 SEC. 3. REAUTHORIZATION.

9 (a) IN GENERAL.—Section 32 (15 U.S.C. 2081) is 10 amended—

- (1) by redesignating subsection (c) as subsection
 (e); and
- 13 (2) by striking subsections (a) and (b) and in14 serting the following:

"(a)(1) There are authorized to be appropriated to the
Commission for the purpose of carrying out the provisions
of this Act and any other provision of law the Commission
is authorized or directed to carry out—

"(A) \$88,500,000 for fiscal year 2009;
 "(B) \$96,800,000 for fiscal year 2010;
 "(C) \$106,480,000 for fiscal year 2011;
 "(D) \$117,128,000 for fiscal year 2012;
 "(E) \$128,841,000 for fiscal year 2013;

Sec. 45. Consumer product safety standards use of formaldehyde in textile and apparel articles.

	4
1	``(F) \$141,725,000 for fiscal year 2014; and
2	"(G) \$155,900,000 for fiscal year 2015.
3	"(2) From amounts appropriated pursuant to para-
4	graph (1), there shall shall be made available, for each of
5	fiscal years 2009 through 2015, up to \$1,200,000 for travel,
6	subsistence, and related expenses incurred in furtherance of
7	the official duties of Commissioners and employees with re-
8	spect to attendance at meetings or similar functions, which
9	shall be used by the Commission for such purposes in lieu
10	of acceptance of payment or reimbursement for such ex-
11	penses from any person—
12	(A) seeking official action from, doing business
13	with, or conducting activities regulated by, the Com-
14	mission; or
15	``(B) whose interests may be substantially af-
16	fected by the performance or nonperformance of the
17	Commissioner's or employee's official duties.
18	"(b) There are authorized to be appropriated to the
19	Commission for the Office of Inspector General—
20	"(1) \$1,600,000 for fiscal year 2009;
21	"(2) \$1,770,000 for fiscal year 2010;
22	"(3) \$1,936,000 for fiscal year 2011;
23	"(4) \$2,129,600 for fiscal year 2012;
24	"(5) \$2,342,560 for fiscal year 2013;
25	"(6) \$2,576,820 for fiscal year 2014; and

4

"(7) \$2,834,500 for fiscal year 2015.

2 "(c) There are authorized to be appropriated to the 3 Commission for the purpose of renovation, repair, construction, equipping, and making other necessary capital im-4 5 provements to the Commission's research, development, and testing facility (including bringing the facility into compli-6 7 ance with applicable environmental, safety, and accessi-8 bility standards), \$40,000,000 for fiscal years 2009 and 9 2010.

10 "(d) There are authorized to be appropriated to the 11 Commission for research, in cooperation with the National 12 Institute of Science and Technology, the Food and Drug Ad-13 ministration, and other relevant Federal agencies into safe-14 ty issues related to the use of nanotechnology in consumer 15 products, \$1,000,000 for fiscal years 2009 and 2010.".

16 SEC. 4. PERSONNEL.

1

17 (a) Professional Staff.—

18 (1) IN GENERAL.—The Consumer Product Safety
19 Commission shall increase the number of fulltime per20 sonnel employed by the Commission to at least 500 by
21 October 1, 2013, subject to the availability of appro22 priations.

23 (2) PORTS OF ENTRY; OVERSEAS INSPECTORS.—
24 The Consumer Product Safety Commission shall hire
25 at least 50 additional personnel to be assigned to duty

1	stations at United States ports of entry, or to inspect
2	overseas production facilities, by October 1, 2010, sub-
3	ject to the availability of appropriations.
4	(b) Professional Career Path.—The Commission
5	shall develop and implement a professional career develop-
6	ment program for professional staff to encourage retention
7	of career personnel and provide professional development
8	opportunities for Commission employees.
9	(c) Training Standards.—
10	(1) IN GENERAL.—Not later than 180 days after
11	the date of the enactment of this Act, the Consumer
12	Product Safety Commission shall—
13	(A) develop standards for training product
14	safety inspectors and technical staff employed by
15	the Commission; and
16	(B) submit to Congress a report on such
17	standards.
18	(2) Consultations.—The Commission shall de-
19	velop the training standards required under para-
20	graph (1) in consultation with a broad range of orga-
21	nizations with expertise in consumer product safety
22	issues.
23	SEC. 5. FULL COMMISSION REQUIREMENT; INTERIM
24	QUORUM.
25	(a) Number of Commissioners.—

1	(1) IN GENERAL.—The Congress finds that it is
2	necessary, in order for the Consumer Product Safety
3	Commission to function effectively and carry out the
4	purposes for which the Consumer Product Safety Act
5	was enacted, for the full complement of 5 members of
6	the Commission to serve and participate in the busi-
7	ness of the Commission and urges the President to
8	nominate members to fill any vacancy in the member-
9	ship of the Commission as expeditiously as prac-
10	ticable.
11	(2) Repeal of limitation.—Title III of Public
12	Law 102–389 is amended by striking the first proviso

in the item captioned "CONSUMER PRODUCT SAFETY
COMMISSION, SALARIES AND EXPENSES" (15 U.S.C.
2053 note).

(b) TEMPORARY QUORUM.—Notwithstanding section
4(d) of the Consumer Product Safety Act (15 U.S.C.
2053(d)), 2 members of the Consumer Product Safety Commission, if they are not affiliated with the same political
party, shall constitute a quorum for the transaction of business for the 9-month period beginning on the date of enactment of this Act.

3 (a) IN GENERAL.—Notwithstanding any rule, regula-4 tion, or order to the contrary, the Commission shall comply 5 with the requirements of section 27(k) of the Consumer 6 Product Safety Act (15 U.S.C. 2076(k)) with respect to 7 budget recommendations, legislative recommendations, testimony, and comments on legislation submitted by the Com-8 mission to the President or the Office of Management and 9 Budget after the date of enactment of this Act. 10

(b) REINSTATEMENT OF REQUIREMENT.—Section
3003(d) of Public Law 104–66 (31 U.S.C. 1113 note) is
amended—

14 (1) by striking "or" after the semicolon in para15 graph (31);

16 (2) by redesignating paragraph (32) as (33); and
17 (3) by inserting after paragraph (31) the fol18 lowing:

19 "(32) section 27(k) of the Consumer Product
20 Safety Act (15 U.S.C. 2076(k)); or".

21 SEC. 7. PUBLIC DISCLOSURE OF INFORMATION.

22 Section 6 (15 U.S.C. 2055) is amended—

(1) by inserting "A manufacturer or private labeler shall submit any such mark within 15 calendar
days after the date on which it receives the Commis-

1	sion's offer." after "paragraph (2)." in subsection
2	(a)(3);
3	(2) by striking "30 days" in subsection $(b)(1)$
4	and inserting "15 days";
5	(3) by striking "finds that the public" in sub-
6	section (b)(1) and inserting "publishes a finding that
7	the public";
8	(4) by striking "notice and publishes such a
9	finding in the Federal Register)," in subsection (b)(1)
10	and inserting "notice),";
11	(5) by striking "10 days" in subsection $(b)(2)$
12	and inserting "5 days";
13	(6) by striking "finds that the public" in sub-
14	section (b)(2) and inserting "publishes a finding that
15	the public";
16	(7) by striking "notice and publishes such a
17	finding in the Federal Register." in subsection $(b)(2)$
18	and inserting "notice.";
19	(8) in subsection (b)—
20	(A) by striking "(3)" and inserting
21	"(3)(A)"; and
22	(B) by adding at the end thereof the fol-
23	lowing:
24	"(B) If the Commission determines that the public
25	health and safety requires expedited consideration of an ac-

1	tion brought under subparagraph (A), the Commission may
2	file a request with the District Court for such expedited con-
3	sideration. If the Commission files such a request, the Dis-
4	trict Court shall—
5	((i) assign the matter for hearing at the earliest
6	possible date;
7	"(ii) give precedence to the matter, to the great-
8	est extent practicable, over all other matters pending
9	on the docket of the court at the time;
10	"(iii) expedite consideration of the matter to the
11	greatest extent practicable; and
12	"(iv) grant or deny the requested injunction
13	within 30 days after the date on which the Commis-
14	sion's request was filed with the court.";
15	(9) by striking "section 19 (related to prohibited
16	acts);" in subsection $(b)(4)$ and inserting "any con-
17	sumer product safety rule or provision of this Act or
18	similar rule or provision of any other Act enforced by
19	the Commission;";
20	(10) by striking "or" after the semicolon in sub-
21	section $(b)(5)(B);$
22	(11) by striking "disclosure." in subsection
23	(b)(5)(C) and inserting "disclosure; or";
24	(12) by inserting in subsection $(b)(5)$ after sub-
25	paragraph (C) the following:

1	"(D) the Commission publishes a finding that
2	the public health and safety requires public disclosure
3	with a lesser period of notice than is required under
4	paragraph (1).";
5	(13) in the matter following subparagraph (D) of
6	subsection (b)(5) (as added by paragraph (12) of this
7	section), by striking "section 19(a)," and inserting
8	"any consumer product safety rule or provision under
9	this Act or similar rule or provision of any other Act
10	enforced by the Commission,"; and
11	(14) by adding at the end of subsection (b) the
12	following:
13	"(9) Publicly available database of reported
14	DEATHS, INJURIES, ILLNESS, AND RISK OF SUCH INCI-
15	DENTS.—
16	"(A) IN GENERAL.—Not later than 1 year after
17	the date of enactment of the CPSC Reform Act, the
18	Commission shall establish and maintain a publicly
19	available searchable database accessible on the Com-
20	mission's web site. The database shall include any re-
21	ports of injuries, illness, death, or risk of such injury,
22	illness, or death related to the use of consumer prod-
23	ucts received by the Commission from—
24	''(i) consumers;

1	"(ii) local, State, or Federal government
2	agencies;
3	"(iii) health care professionals, including
4	physicians, hospitals, and coroners;
5	"(iv) child service providers;
6	"(v) public safety entities, including police
7	and fire fighters; and
8	"(vi) other non-governmental sources, other
9	than information provided to the Commission by
10	retailers, manufacturers, or private labelers pur-
11	suant to a voluntary or required submission
12	under section 15 or other mandatory or vol-
13	untary program.
14	"(B) ADDITIONAL CONTENTS.—In addition to
15	the reports described in subparagraph (A), the Com-
16	mission may include in the database any additional
17	information it determines to be in the public interest.
18	"(C) Organization of database.—The Com-
19	mission shall categorize the information available on
20	the database by date, product, manufacturer, the
21	model of the product, and any other category the
22	Commission determines to be in the public interest.
23	"(D) TIMING.—The Commission shall make such
24	reports available on the Commission website no later

than 15 days after the date on which they are re ceived.

3 "(E) REMOVAL OF INACCURATE OR INCORRECT
4 INFORMATION.—If the Commission determines, after
5 investigation, that information made available on the
6 database is incorrect the Commission shall promptly
7 remove it from the database.

8 "(F) MANUFACTURER COMMENTS.—A manufac-9 turer, private labeler, or retailer shall be given an op-10 portunity to comment on any information involving 11 a product manufactured by that manufacturer, or 12 distributed by that private labeler or retailer, as the 13 case may be. Any such comments may be included in 14 the database alongside the information involving such 15 product if requested by the manufacturer, private la-16 beler, or retailer.

17 "(G) DISCLOSURE.—The Commission may not
18 disclose the names or addresses of consumers pursuant
19 to its authority under this subsection.

20 "(H) APPLICATION WITH OTHER PROVISIONS.—
21 Subsection (a) and the preceding paragraphs of this
22 subsection do not apply to the public disclosure of in23 formation received by the Commission under subpara24 graph (A) of this paragraph.".

1	SEC. 8. RULEMAKING.
2	(a) ANPR REQUIREMENT.—
3	(1) IN GENERAL.—Section 9 (15 U.S.C. 2058) is
4	amended—
5	(A) by striking "shall be commenced" in
6	subsection (a) and inserting "may be com-
7	menced";
8	(B) by striking "in the notice" in subsection
9	(b) and inserting "in a notice";
10	(C) by striking "unless, not less than 60
11	days after publication of the notice required in
12	subsection (a), the" in subsection (c) and insert-
13	ing "unless the";
14	(D) by striking "an advance notice of pro-
15	posed rulemaking under subsection (a) relating
16	to the product involved," in the third sentence of
17	subsection (c) and inserting "the notice,"; and
18	(E) by striking "Register." in the matter
19	following paragraph (4) of subsection (c) and in-
20	serting "Register. Nothing in this subsection
21	shall preclude any person from submitting an
22	existing standard or portion of a standard as a
23	proposed consumer product safety standard.".
24	(2) Conforming Amendment.—Section $5(a)(3)$
25	(15 U.S.C. $2054(a)(3)$) is amended by striking "an
26	advance notice of proposed rulemaking or".

(b) RULEMAKING UNDER FEDERAL HAZARDOUS SUB STANCES ACT.—

3	(1) IN GENERAL.—Section 3(a) of the Federal
4	Hazardous Substances Act (15 U.S.C. $1262(a)$) is
5	amended to read as follows:
6	"(a) RULEMAKING.—
7	"(1) IN GENERAL.—Whenever in the judgment of
8	the Commission such action will promote the objec-
9	tives of this Act by avoiding or resolving uncertainty
10	as to its application, the Commission may by regula-
11	tion declare to be a hazardous substance, for the pur-
12	poses of this Act, any substance or mixture of sub-
13	stances, which it finds meets the requirements of sec-
14	$tion \ 2(f)(1)(A).$
15	"(2) PROCEDURE.—Proceedings for the issuance,
16	amendment, or repeal of regulations under this subsection
17	and the admissibility of the record of such proceedings in

18 other proceedings, shall be governed by the provisions of sub-19 sections (f) through (i) of this section.".

20 (2) PROCEDURE.—Section 2(q)(2) of the Federal
21 Hazardous Substances Act (15 U.S.C. 1261(q)(2)) is
22 amended by striking "Proceedings for the issuance,
23 amendment, or repeal of regulations pursuant to
24 clause (B) of subparagraph (1) of this paragraph
25 shall be governed by the provisions of sections 701(e),

1	(f), and (g) of the Federal Food, Drug, and Cosmetic
2	Act: Provided, That if" and inserting "Proceedings
3	for the issuance, amendment, or repeal of regulations
4	pursuant to clause (B) of subparagraph (1) of this
5	paragraph shall be governed by the provisions of sub-
6	sections (f) through (i) of section 3 of this Act, except
7	that if".
8	(3) ANPR REQUIREMENT.—Section 3 of the Fed-
9	eral Hazardous Substances Act (15 U.S.C. 1262) is
10	amended—
11	(A) by striking "shall be commenced" in
12	subsection (f) and inserting "may be com-
13	menced";
14	(B) by striking "in the notice" in subsection
15	(g)(1) and inserting "in a notice"; and
16	(C) by striking "unless, not less than 60
17	days after publication of the notice required in
18	subsection (f), the" in subsection (h) and insert-
19	ing "unless the".
20	(4) Other conforming amendments.—The
21	Federal Hazardous Substances Act (15 U.S.C. 1261 et
22	seq.) is amended—
23	(A) by striking paragraphs (c) and (d) of
24	section 2 and inserting the following:

1	"(c) The term 'Commission' means the Consumer
2	Product Safety Commission.";
3	(B) by striking "Secretary" each place it
4	appears and inserting "Commission" except—
5	(i) in section $10(b)$ (15 U.S.C.
6	1269(b));
7	(ii) in section 14 (15 U.S.C. 1273);
8	and
9	(<i>iii</i>) <i>in section 21(a) (15 U.S.C.</i>
10	1276(a));
11	(C) by striking "Department" each place it
12	appears, except in sections $5(c)(6)(D)(i)$ and
13	14(b) (15 U.S.C. $1264(c)(6)(D)(i)$ and $1273(b))$,
14	and inserting "Commission";
15	(D) by striking "he" and "his" each place
16	they appear in reference to the Secretary and in-
17	serting "it" and "its", respectively;
18	(E) by striking "Secretary of Health, Edu-
19	cation, and Welfare" each place it appears in
20	section 10(b) (15 U.S.C. 1269(b)) and inserting
21	"Commission";
22	(F) by striking "Secretary of Health, Edu-
23	cation, and Welfare" each place it appears in
24	section 14 (15 U.S.C. 1273) and inserting "Com-
25	mission";

1	(G) by striking "Department of Health,
2	Education, and Welfare" in section 14(b) (15
3	U.S.C. 1273(b)) and inserting "Commission";
4	(H) by striking "Consumer Product Safety
5	Commission" each place it appears and insert-
6	ing "Commission";
7	(I) by striking "(hereinafter in this section
8	referred to as the 'Commission')" in section
9	14(d) (15 U.S.C. $1273(d)$) and section $20(a)(1)$
10	(15 U.S.C. 1275(a)(1)); and
11	(J) by striking paragraph (5) of section
12	18(b) (15 U.S.C. 1261 note).
13	(c) Rulemaking under Flammable Fabrics Act.—
14	(1) IN GENERAL.—Section 4 of the Flammable
15	Fabrics Act (15 U.S.C. 1193) is amended—
16	(A) by striking "shall be commenced" in
17	subsection (g) and inserting "may be commenced
18	by a notice of proposed rulemaking or"; and
19	(B) by striking "unless, not less than 60
20	days after publication of the notice required in
21	subsection (g), the" in subsection (i) and insert-
22	ing "unless the".
23	(2) OTHER CONFORMING AMENDMENTS.—The
24	Flammable Fabrics Act (15 U.S.C. 1193) is

25 amended—

1	(A) by striking paragraph (i) of section 2
2	(15 U.S.C. 1191(i)) and inserting the following:
3	"(i) The term 'Commission' means the Consumer
4	Product Safety Commission.";
5	(B) by striking "Secretary of Commerce"
6	each place it appears and inserting "Commis-
7	sion";
8	(C) by striking "Secretary" each place it
9	appears and inserting "Commission", except in
10	sections 9 and 14 (15 U.S.C. 1198 and 1201);
11	(D) by striking "he" and "his" each place
12	they appear in reference to the Secretary and in-
13	serting "it" and "its", respectively;
14	(E) by striking paragraph (5) of section
15	4(e) (15 U.S.C. 1193(e)) and redesignating para-
16	graph (6) as paragraph (5);
17	(F) by striking "Consumer Product Safety
18	Commission (hereinafter in this section referred
19	to as the 'Commission')" in section 15 (15
20	U.S.C. 1202) and inserting "Commission";
21	(G) by striking section $16(d)$ (15 U.S.C.
22	1203(d)) and inserting the following:
23	"(d) In this section, a reference to a flammability
24	standard or other regulation for a fabric, related material,
25	or product in effect under this Act includes a standard of

1	flammability continued in effect by section 11 of the Act
2	of December 14, 1967 (Public Law 90–189)."; and
3	(H) by striking "Consumer Product Safety
4	Commission" in section 17 (15 U.S.C. 1204) and
5	inserting "Commission".
6	SEC. 9. PROHIBITION ON STOCKPILING UNDER OTHER
7	COMMISSION-ENFORCED STATUTES.
8	Section 9(g)(2) (15 U.S.C. 2058(g)(2)) is amended—
9	(1) by inserting "or to which a rule under any
10	other law enforced by the Commission applies," after
11	"applies,"; and
12	(2) by striking "consumer product safety" the
13	second, third, and fourth places it appears.
15	secona, mira, ana journe places le appears.
13 14	SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S
14	SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S
14 15	SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S PRODUCTS.
14 15 16	SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S PRODUCTS. (a) IN GENERAL.—Section 14(a) (15 U.S.C. 2063(a))
14 15 16 17	SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S PRODUCTS. (a) IN GENERAL.—Section 14(a) (15 U.S.C. 2063(a)) is amended—
14 15 16 17 18	SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S PRODUCTS. (a) IN GENERAL.—Section 14(a) (15 U.S.C. 2063(a)) is amended— (1) by redesignating paragraph (2) as para-
14 15 16 17 18 19	SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S PRODUCTS. (a) IN GENERAL.—Section 14(a) (15 U.S.C. 2063(a)) is amended— (1) by redesignating paragraph (2) as para- graph (5);
 14 15 16 17 18 19 20 	SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S PRODUCTS. (a) IN GENERAL.—Section 14(a) (15 U.S.C. 2063(a)) is amended— (1) by redesignating paragraph (2) as para- graph (5); (2) by striking "Every manufacturer" in para-
 14 15 16 17 18 19 20 21 	 SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S PRODUCTS. (a) IN GENERAL.—Section 14(a) (15 U.S.C. 2063(a)) is amended— (1) by redesignating paragraph (2) as paragraph (5); (2) by striking "Every manufacturer" in paragraph (1) and inserting "Except as provided in para-
 14 15 16 17 18 19 20 21 22 	 SEC. 10. THIRD PARTY CERTIFICATION OF CHILDREN'S PRODUCTS. (a) IN GENERAL.—Section 14(a) (15 U.S.C. 2063(a)) is amended— (1) by redesignating paragraph (2) as paragraph (5); (2) by striking "Every manufacturer" in paragraph (1) and inserting "Except as provided in paragraph (2), every manufacturer";

(4) by inserting after paragraph (1) the fol lowing:

3 "(2) Beginning 60 days after the date on which the 4 Commission publishes notice of an interim procedure des-5 ignated under subsection (d)(2) of this section, every manu-6 facturer, or its designee, of a children's product (and the 7 private labeler, or its designee, of such product if it bears 8 a private label) manufactured or imported after such 60th 9 day that is subject to a children's product safety standard 10 shall—

"(A) have the product tested by a third party 11 12 laboratory qualified to perform such tests or testing 13 programs; and 14 "(B) issue a certification which shall— 15 "(i) certify that such product meets that 16 standard; and 17 "(ii) specify the applicable children's prod-18 uct safety standard."; 19 (5) by striking "Such certificate shall" in para-20 graph (3) as redesignated by paragraph (1) and in-21 serting "A certificate required under this subsection shall"; and 22 23 (6) in paragraph (5), as redesignated by paragraph (1)— 24

1	(A) by striking "required by paragraph (1)
2	of this subsection," and inserting "required by
3	paragraph (1) or (2) (as the case may be),"; and
4	(B) by striking "requirement under para-
5	graph (1)" and inserting "requirement under
6	paragraph (1) or (2) (as the case may be)".
7	(b) Testing programs.—Section 14(b) (15 U.S.C.
8	2063(b)) is amended—
9	(1) by inserting "(1)" before the first sentence;
10	(2) by designating the second sentence as para-
11	graph (2); and
12	(3) in paragraph (2), as so designated, by strik-
13	ing "Any test or" and inserting "Except as provided
14	in subsection (a)(2), any test or".
15	(c) Children's Products; Testing by Inde-
16	PENDENT THIRD LABORATORIES; CERTIFICATION.—Section
17	14 (15 U.S.C. 2063) is amended by adding at the end the
18	following:
19	"(d) Application to Other Consumer Products;
20	Certifier Standards; Audit.—
21	"(1) In general.—The Commission—
22	"(A) within 1 year after the date of enact-
23	ment of the CPSC Reform Act shall by rule—
24	"(i) establish protocols and
25	standards—

1	``(I) for acceptance of certification
2	or continuing guarantees of compliance
3	by manufacturers under this section;
4	and
5	"(II) for verifying that products
6	tested by third party laboratories com-
7	ply with applicable standards under
8	this Act and other Acts enforced by the
9	Commission;
10	"(ii) prescribe standards for accredita-
11	tion of third party laboratories, either by
12	the Commission or by 1 or more inde-
13	pendent standard-setting organizations to
14	which the Commission delegates authority,
15	to engage in certifying compliance under
16	subsection $(a)(2)$ for children's products or
17	products to which the Commission extends
18	the certification requirements of that sub-
19	section;
20	"(iii) establish requirements, or dele-
21	gate authority to 1 or more independent
22	standard-setting organizations, for third
23	party laboratory testing, as the Commission
24	determines to be necessary to ensure compli-
25	ance with any applicable rule or order, of

24
random samples of products certified under
this section to determine whether they meet
the requirements for certification;
"(iv) establish requirements for peri-
odic audits of third party laboratories by
an independent standard-setting organiza-
tion as a condition for accreditation of such
laboratories under this section; and
``(v) establish a program by which
manufacturers may label products as com-
pliant with the certification requirements of
subsection $(a)(2)$; and
((B) may by rule extend the certification
requirements of subsection $(a)(2)$ to other con-
sumer products or to classes or categories of con-
sumer products.
"(2) INTERIM PROCEDURE.—Within 30 days
after the date of enactment of the CPSC Reform Act,
the Commission shall—
((A) consider existing laboratory testing
certification procedures established by inde-
pendent standard-setting organizations; and
((B) designate an existing procedure, or ex-
isting procedures, for manufacturers of children's

1	products to follow until the Commission issues a
2	final rule under paragraph (1)(A).
3	"(e) DEFINITIONS.—In this section:
4	"(1) CHILDREN'S PRODUCT.—The term 'chil-
5	dren's product' means a consumer product designed
6	or intended for use by, or care of, a child 7 years of
7	age or younger that is introduced into the interstate
8	stream of commerce. In determining whether a prod-
9	uct is intended for use by a child 7 years of age or
10	younger, the following factors shall be considered:
11	``(A) A statement by a manufacturer about
12	the intended use of such product, including a
13	label on such product, if such statement is rea-
14	sonable.
15	((B) Whether the product is represented in
16	its packaging, display, promotion, or advertising
17	as appropriate for children 7 years of age or
18	younger.
19	(C) Whether the product is commonly rec-
20	ognized by consumers as being intended for use
21	by a child 7 years of age or younger.
22	"(D) The Age Determination Guidelines
23	issued by the Commission in September 2002
24	and any subsequent version of such Guideline.

1	"(2) Children's product safety stand-
2	ARD.—The term 'children's product safety standard'
3	means a consumer product safety rule or standard
4	under this Act or any other Act enforced by the Com-
5	mission, or a rule or classification under this Act or
6	any other Act enforced by the Commission declaring
7	a consumer product to be a banned hazardous product
8	or substance.
9	"(3) Third party laboratory.—
10	"(A) IN GENERAL.—The term 'third party
11	laboratory' means a testing entity that—
12	"(i) is designated by the Commission,
13	or by an independent standard-setting orga-
14	nization to which the Commission qualifies
15	as capable of making such a designation, as
16	a testing laboratory that is competent to
17	test products for compliance with applicable
18	safety standards under this Act and other
19	Acts enforced by the Commission; and
20	"(ii) except as provided in subpara-
21	graph (C), is a non-governmental entity
22	that is not owned, managed, or controlled
23	by the manufacturer or private labeler.
24	"(B) TESTING AND CERTIFICATION OF ART
25	MATERIALS AND PRODUCTS.—A certifying orga-

1	nization (as defined in appendix A to section
2	1500.14(b)(8) of title 16, Code of Federal Regula-
3	tions) meets the requirements of subparagraph
4	(A)(ii) with respect to the certification of art
5	material and art products required under this
6	section or by regulations issued under the Fed-
7	eral Hazardous Substances Act.
8	"(C) Firewalled proprietary labora-
9	TORIES.—Upon request, the Commission may
10	certify a laboratory that is owned, managed, or
11	controlled by the manufacturer or private labeler
12	as a third party laboratory if the Commission—
13	"(i) finds that certification of the lab-
14	oratory would provide equal or greater con-
15	sumer safety protection than the manufac-
16	turer's use of an independent third party
17	laboratory;
18	"(ii) establishes procedures to ensure
19	that the laboratory is protected from undue
20	influence, including pressure to modify or
21	hide test results, by the manufacturer or
22	private labeler; and
23	"(iii) establishes procedures for con-
24	fidential reporting of allegations of undue
25	influence to the Commission.

1	"(D) Provisional certification.—
2	"(i) In general.—Upon application
3	made to the Commission less than 1 year
4	after the date of enactment of the CPSC Re-
5	form Act, the Commission may provide pro-
6	visional certification of a laboratory de-
7	scribed in subparagraph (C) of this para-
8	graph, or a laboratory described in sub-
9	paragraph (A) of this paragraph, upon a
10	showing that the laboratory—
11	((I) is certified under laboratory
12	testing certification procedures estab-
13	lished by an independent standard-set-
14	ting organization; or
15	``(II) provides consumer safety
16	protection that is equal to or greater
17	than that which would be provided by
18	use of an independent third party lab-
19	oratory.
20	"(ii) DEADLINE.—The Commission
21	shall grant or deny any such application
22	within 45 days after receiving the completed
23	application.
24	"(iii) Expiration.—Any such certifi-
25	cation shall expire 90 days after the date on

	29
1	which the Commission publishes final rules
2	under subsections $(a)(2)$ and (d) .
3	"(iv) Anti-gap provision.—Within 45
4	days after receiving a complete application
5	for certification under the final rule pre-
6	scribed under subsections $(a)(2)$ and (d) of
7	this section from a laboratory provisionally
8	certified under this subparagraph, the Com-
9	mission shall grant or deny the application
10	if the application is received by the Com-
11	mission no later than 45 days after the date
12	on which the Commission publishes such
13	final rule.
14	"(E) Decertification.—The Commission,
15	or an independent standard-setting organization
16	to which the Commission has delegated such au-
17	thority, may decertify a third party laboratory
18	(including a laboratory certified as a third party
19	laboratory under subparagraph (B) of this para-
20	graph) if it finds, after notice and investigation,
21	that a manufacturer or private labeler has ex-
22	erted undue influence on the laboratory.".
23	(d) Conforming Amendments.—Section 14(b) (15
24	U.S.C. 2063(b)) is amended—

1	(1) by striking "consumer products which are
2	subject to consumer product safety standards" and in-
3	serting "a consumer product that is subject to a con-
4	sumer product safety standard, a children's product
5	that is subject to a children's product safety standard,
6	or either such product that is subject to any other rule
7	under this Act (or a similar rule under any other Act
8	enforced by the Commission)"; and
9	(2) by striking ", at the option of the person re-
10	quired to certify the product," and inserting "be re-
11	quired by the Commission to".
12	(e) LABEL AND CERTIFICATION.—Not later than 1
13	year after the date of enactment of this Act, the Consumer
14	Product Safety Commission shall prescribe a rule in ac-
15	cordance with section $14(a)(5)$ and (d) of the Consumer
16	Product Safety Act (15 U.S.C. 2063(a)(5) and (d)) for chil-
17	dren's products (as defined in subsection (e) of such section).
18	(f) Prohibition on Imports of Children's Prod-
19	ucts Without Third Party Testing Certification.—
20	Section 17(a) (15 U.S.C. 2066(a)) is amended—
21	(1) by striking "or" at the end of paragraph (4);
\mathbf{r}	(9) by striking $((a))$ in rangement (5) and in

22 (2) by striking "(g)." in paragraph (5) and in23 serting a "(g); or"; and

24 (3) by adding at the end the following:

"(6) is a children's product, as that term is de fined in section 14(e), or a product for which the
 Commission, under section 14(d)(1), has required cer tification under section 14(a)(2), that is not accom panied by a certificate from a third party as required
 by section 14(a)(2).".

7 (q) CPSC CONSIDERATION OF EXISTING REQUIRE-MENTS.—In establishing standards for laboratories certified 8 9 to perform testing under section 14 of the Consumer Prod-10 uct Safety Act, as amended by this section, the Consumer Product Safety Commission may consider standards and 11 12 protocols for certification of such laboratories by inde-13 pendent standard-setting organizations that are in effect on 14 the date of enactment of this Act, but shall ensure that the 15 final rule prescribed under subsections (a)(2) and (d) of 16 that section incorporates, as the standard for certification, 17 the most current scientific and technological standards and techniques available. 18

19 SEC. 11. TRACKING LABELS FOR PRODUCTS FOR CHIL-20DREN.

(a) LABELING REQUIREMENT FOR INTERNET AND
CATALOGUE ADVERTISING OF CERTAIN TOYS AND
GAMES.—Section 24 of the Federal Hazardous Substances
Act (15 U.S.C. 1278) is amended—

1	(1) by redesignating subsections (c) and (d) as
2	subsections (d) and (e), respectively; and
3	(2) by inserting after subsection (b) the fol-
4	lowing:
5	"(c) Internet, Catalogue, and Other Adver-
6	TISING.—
7	"(1) Requirement.—
8	"(A) CAUTIONARY STATEMENT.—Any ad-
9	vertisement that provides a direct means of pur-
10	chase posted by a manufacturer, retailer, dis-
11	tributor, private labeler, or licensor for any toy,
12	game, balloon, small ball, or marble that requires
13	a cautionary statement under subsections (a)
14	and (b), including any advertisement on Internet
15	websites or in catalogues or other distributed ma-
16	terials, shall include the appropriate cautionary
17	statement required under such subsections in its
18	entirety displayed on or immediately adjacent to
19	such advertisement. A manufacturer, distributor,
20	private labeler, or licensor that uses a retailer to
21	advertise a product shall inform the retailer of
22	any cautionary statement that may apply to
23	such products in any communication to the re-
24	tailer that contains information about the prod-
25	ucts to be advertised. The requirement imposed

1	by the preceding sentence shall only apply to ad-
2	vertisements by the retailer if the manufacturer,
3	importer, distributor, private labeler, or licensor
4	affirmatively informs the retailer that such cau-
5	tionary statement is required for the product.
6	"(B) DISPLAY.—The cautionary statement
7	described in subparagraph (A) shall be promi-
8	nently displayed—
9	((i) in the primary language used in
10	the advertisement, catalogue, or Internet
11	website;
12	"(ii) in conspicuous and legible type in
13	contrast by typography, layout, or color
14	with other material printed or displayed in
15	such advertisement; and
16	"(iii) in a manner consistent with
17	part 1500 of title 16, Code of Federal Regu-
18	lations.
19	"(C) DEFINITIONS.—In this paragraph, the
20	terms 'manufacturer, retailer, distributor, pri-
21	vate labeler, and licensor'—
22	"(i) mean any individual who, by such
23	individual's occupation holds himself or
24	herself out as having knowledge or skill pe-
25	culiar to consumer products, including any

1	person who is in the business of manufac-
2	turing, selling, distributing, labeling, licens-
3	ing, or otherwise placing in the stream of
4	commerce consumer products; but
5	"(ii) do not include an individual
6	whose selling activity is intermittent and
7	does not constitute a trade or business.
8	"(2) Enforcement.—The requirement under
9	paragraph (1) shall be treated as a consumer product
10	safety standard promulgated under section 7 of the
11	Consumer Product Safety Act (15 U.S.C. 2056). The
12	publication or distribution of any advertisement that
13	is not in compliance with paragraph (1) shall be
14	treated as a prohibited act under section 19 of such
15	Act (15 U.S.C. 2068).".
16	(b) TRACKING LABELS FOR PRODUCTS FOR CHIL-

(b) TRACKING LABELS FOR PRODUCTS FOR CHILDREN.—Section 14(a) of the Consumer Product Safety Act
(15 U.S.C. 2063(a)), as amended by section 10(a) of this
Act, is further amended by adding at the end thereof the
following:

21 "(6) Effective 1 year after the date of enactment 22 of the CPSC Reform Act, the manufacturer of a chil-23 dren's product or other consumer product (as may be 24 required by the Commission in its discretion after a 25 rulemaking proceeding) shall place distinguishing

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2	practicable, that will enable the ultimate purchaser to
3	ascertain the manufacturer, production time period,
4	and cohort (including the batch, run number, or other
5	identifying characteristic) of production of the prod-
6	uct by reference to those marks.".
7	(c) Advertising, Labeling, and Packaging Rep-
8	RESENTATION.—Section 14(c) (15 U.S.C. 2063(c)) is
9	amended—
10	(1) by striking "(c) The" and inserting "(c)(1)
11	The";
12	(2) by striking "rule)—" and inserting "rule):";
13	(3) by redesignating paragraphs (1) , (2) , and (3)
14	as subparagraphs (A), (B), and (C), respectively;
15	(4) by indenting the sentence beginning "Such
16	labels" and inserting "(2)" before "Such labels"; and
17	(5) by adding at the end thereof the following:
18	"(4) If an advertisement, label, or package contains
19	a reference to a consumer product safety standard, a state-
20	ment with respect to whether the product meets all applica-
21	ble requirements of that standard.".
22	SEC. 12. SUBSTANTIAL PRODUCT HAZARD REPORTING RE-
23	QUIREMENT.

Section 15(b) (15 U.S.C. 2064(b)) is amended— 24

1	(1) by striking "consumer product distributed in
2	commerce," and inserting "consumer product (or
3	other product or substance over which the Commission
4	has jurisdiction under this or any other Act, except
5	for motor vehicle equipment as defined in section
6	30102(a)(7) of title 49, United States Code) distrib-
7	uted in commerce,";
8	(2) by redesignating paragraphs (2) and (3) as
9	paragraphs (3) and (4), respectively; and
10	(3) by inserting after paragraph (1) the fol-
11	lowing:
12	"(2) fails to comply with any rule or standard
13	promulgated by the Commission under this or any
14	other Act;".
15	SEC. 13. CORRECTIVE ACTION PLANS.
16	Section 15(d) (15 U.S.C. 2064(d)) is amended—
17	(1) by inserting "(1)" after "(d)";
18	(1) by inserving (1) after (a) ,
	(1) by inserting (1) after (a), (2) by redesignating paragraphs (1), (2), and (3)
19	
19 20	(2) by redesignating paragraphs (1), (2), and (3)
	(2) by redesignating paragraphs (1), (2), and (3) as subparagraphs (A), (B), and (C);
20	 (2) by redesignating paragraphs (1), (2), and (3) as subparagraphs (A), (B), and (C); (3) by striking "more (A)" in subparagraph (C),
20 21	 (2) by redesignating paragraphs (1), (2), and (3) as subparagraphs (A), (B), and (C); (3) by striking "more (A)" in subparagraph (C), as redesignated, and inserting "more (i)";
20 21 22	 (2) by redesignating paragraphs (1), (2), and (3) as subparagraphs (A), (B), and (C); (3) by striking "more (A)" in subparagraph (C), as redesignated, and inserting "more (i)"; (4) by striking "or (B)" in subparagraph (C), as

1	and inserting "any one or more of the following ac-
2	tions it determines to be in the public interest:";
3	(6) by indenting the sentence beginning "An
4	order" and inserting "(2)" before "An order";
5	(7) by striking "satisfactory to the Commission,"
6	and inserting "for approval by the Commission,";
7	(8) by striking ''described in paragraph (3).''
8	and inserting "described in paragraph $(1)(C)$."; and
9	(9) by adding at the end the following:
10	"(3)(A) If the Commission approves an action plan,
11	it shall indicate its approval in writing.
12	"(B) If the Commission finds that an approved action
13	plan is not effective, or that the manufacturer, retailer, or
14	distributor is not executing an approved action plan effec-

15 tively, the Commission may by order amend, or require16 amendment of, the action plan.

17 "(C) If the Commission determines, after notice and 18 opportunity for comment, that a manufacturer, retailer, or 19 distributor has failed to comply substantially with its obli-20 gations under its action plan, the Commission may revoke 21 its approval of the action plan. The manufacturer, retailer, 22 or distributor to which the action plan applies may not 23 distribute the product to which the action plan relates in 24 commerce after receipt of notice of a revocation of the action 25 plan.". 1 SEC. 14. IDENTIFICATION OF MANUFACTURER BY IMPORT-

2	ERS, RETAILERS, AND DISTRIBUTORS.
3	Section 16 (15 U.S.C. 2065) is amended by adding
4	at the end thereof the following:
5	"(c) Upon request by an officer or employee duly des-
6	ignated by the Commission—
7	"(1) every importer, retailer, or distributor of a
8	consumer product (or other product or substance over
9	which the Commission has jurisdiction under this or
10	any other Act) shall identify the manufacturer of that
11	product by name, address, or such other identifying
12	information as the officer or employee may request to
13	the extent that the information is known, or can be
14	determined, by the importer, retailer, or distributor;
15	and
16	"(2) every manufacturer shall identify by name,
17	address, or such other identifying information as the
18	officer or employee may request—
19	"(A) each retailer or distributor to which it
20	directly supplied a given consumer product (or
21	other product or substance over which the Com-
22	mission has jurisdiction under this or any other
23	Act);
24	(B) each subcontractor involved in the pro-
25	duction or fabrication of such product or sub-
26	stance; and

"(C) each subcontractor from which it ob-
v v v
tained a component thereof.".
SEC. 15. PROHIBITED ACTS.
(a) SALE OF RECALLED PRODUCTS.—Section 19(a)
(15 U.S.C. 2068(a)) is amended—
(1) by striking paragraph (1) and inserting the
following:
"(1) sell, offer for sale, manufacture for sale, dis-
tribute in commerce, or import into the United States
any consumer product, or other product or substance
that is regulated under this Act or any other Act en-
forced by the Commission, that is—
"(A) not in conformity with an applicable
consumer product safety standard under this
Act, or any similar rule under any such other
Act;
``(B) subject to voluntary corrective action
taken by the manufacturer, in consultation with
the Commission, of which action the Commission
has notified the public, but only if the seller, dis-
tributor, or manufacturer knew or should have
known of such voluntary corrective action; or
"(C) subject to an order issued under sec-
tion 12 or 15 of this Act, designated a banned

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1	hazardous substance under the Federal Haz-
2	ardous Substances Act (15 U.S.C. 1261 et seq.);";
3	(2) by striking "or" after the semicolon in para-
4	graph (7);
5	(3) by striking "and" after the semicolon in
6	paragraph (8);
7	(4) by striking "insulation)." in paragraph (9)
8	and inserting "insulation);"; and
9	(5) by striking "18(b)." in paragraph (10) and
10	inserting "18(b); or".
11	(b) Export of Recalled Products.—
12	(1) IN GENERAL.—Section 18 (15 U.S.C. 2067)
13	is amended by adding at the end thereof the following:
14	"(c) Notwithstanding any other provision of law, the
15	Commission may prohibit a person from exporting from the
16	United States for purpose of sale any consumer product,
17	or other product or substance that is regulated under this
18	Act of any other Act enforced by the Commission, that the
19	Commission determines, after notice to the manufacturer—
20	"(1) is not in conformity with an applicable
21	consumer product safety standard under this Act or
22	with a similar rule under any such other Act and
23	does not violate applicable safety standards estab-
24	lished by the importing country;

1	"(2) is subject to an order issued under section
2	12 or 15 of this Act or designated as a banned haz-
3	ardous substance under the Federal Hazardous Sub-
4	stances Act (15 U.S.C. 1261 et seq.); or
5	"(3) is subject to voluntary corrective action
6	taken by the manufacturer, in consultation with the
7	Commission, of which action the Commission has no-
8	tified the public and that would have been subject to
9	mandatory corrective action under this Act or any
10	other Act enforced by the Commission if voluntary
11	corrective action had not been taken by the manufac-
12	turer, except that the Commission may permit such a
13	product to be exported if it meets applicable safety
14	standards established by the importing country.".
15	(2) $PENALTY.$ —Section $19(a)$ (15 U.S.C.
16	2068(a)), as amended by subsection (a) of this section,
17	is further amended—
18	(A) by striking "or" after the semicolon in
19	paragraph (10);
20	(B) by striking "37." in paragraph (11)
21	and inserting "37; or"; and
22	(C) by adding at the end thereof the fol-
23	lowing:
24	"(12) violate an order of the Commission under
25	section $18(c)$.".

1	(3)	Conforming	AMENDMENTS	TO	OTHER
2	ACTS.—				

3	(A) FEDERAL HAZARDOUS SUBSTANCES
4	ACT.—Section 5(b)(3) of the Federal Hazardous
5	Substances Act (15 U.S.C. 1264(b)(3)) is amend-
6	ed by striking "substance presents an unreason-
7	able risk of injury to persons residing in the
8	United States," and inserting "substance is pro-
9	hibited under section 18(c) of the Consumer
10	Product Safety Act,".

(B) FLAMMABLE FABRICS ACT.—Section 15
of the Flammable Fabrics Act (15 U.S.C. 1202)
is amended by adding at the end thereof the following:

"(d)(1) Notwithstanding any other provision of law,
except as provided in paragraph (2), the Consumer Product
Safety Commission may prohibit a person from exporting
from the United States for purpose of sale any fabric, related material, or product that the Commission determines,
after notice to the manufacturer—

21 "(A) is not in conformity with an applicable
22 consumer product safety standard under the Con23 sumer Product Safety Act or with a rule under this
24 Act;

1	``(B) is subject to an order issued under section
2	12 or 15 of the Consumer Product Safety Act or des-
3	ignated as a banned hazardous substance under the
4	Federal Hazardous Substances Act (15 U.S.C. 1261 et
5	seq.); or
6	``(C) is subject to voluntary corrective action
7	taken by the manufacturer, in consultation with the
8	Commission, of which action the Commission has no-
9	tified the public and that would have been subject to
10	mandatory corrective action under this or another Act
11	enforced by the Commission if voluntary corrective
12	action had not been taken by the manufacturer.
13	"(2) The Commission may permit the exportation of
14	a fabric, related material, or product described in para-
15	graph (1) if it meets applicable safety standards of the
16	country to which it is being exported.".
17	(c) False Certification of Compliance With
18	Testing Laboratory Standard.—Section 19(a) (15
19	U.S.C. 2068(a)), as amended by subsection (b)(2) of this
20	section, is further amended—
21	(1) by striking "or" after the semicolon in para-
22	graph (11);
23	(2) by striking " $18(c)$." in paragraph (12) and
24	inserting "18(c); or"; and
25	(3) by adding at the end thereof the following:

1	"(13) sell, offer for sale, distribute in commerce,
2	or import into the United States any consumer prod-
3	uct bearing a registered safety certification mark
4	owned by an accredited conformity assessment body,
5	which mark is known, or should have been known, by
6	such person to be used in a manner unauthorized by
7	the owner of that certification mark.".
8	(d) Misrepresentation of Information in Inves-
9	TIGATION.—Section 19(a) (15 U.S.C. 2068(a)), as amended
10	by subsection (c) of this section, is further amended—
11	(1) by striking "or" after the semicolon in para-
12	graph (12);
13	(2) by striking "false." in paragraph (13) and
14	inserting "false; or"; and
15	(3) by adding at the end thereof the following:
16	"(14) misrepresent to any officer or employee of
17	the Commission the scope of consumer products sub-
18	ject to an action required under section 12 or 15, or
19	to make a material misrepresentation to such an offi-
20	cer or employee in the course of an investigation
21	under this Act or any other Act enforced by the Com-
22	mission.".
23	(e) Certificates of Compliance With Mandatory
24	STANDARDS.—Section 19(a)(6) (15 U.S.C. 2068(a)(6)) is
25	amended to read as follows:

1	"(6) fail to furnish a certificate required by this
2	Act or any other Act enforced by the Commission, or
3	to issue a false certificate if such person in the exer-
4	cise of due care has reason to know that the certificate
5	is false or misleading in any material respect; or to
6	fail to comply with any rule under section 14(c);".
7	(f) UNDUE INFLUENCE ON THIRD PARTY LABORA-
8	TORIES.—Section 19(a) (15 U.S.C. 2068(a)), as amended
9	by subsection (d) of this section, is further amended—
10	(1) by striking "or" after the semicolon in para-
11	graph (13);
12	(2) by striking "Commission." in paragraph
13	(14) and inserting "Commission; or"; and
14	(3) by adding at the end thereof the following:
15	"(15) exercise, or attempt to exercise, undue in-
16	fluence on a third party laboratory (as defined in sec-
17	tion $14(e)(2)$) with respect to the testing, or reporting
18	of the results of testing, of any product for compliance
19	with a standard under this Act or any other Act en-
20	forced by the Commission.".
21	SEC. 16. PENALTIES.
22	(a) Civil Penalties.—

23 (1) IN GENERAL.—Section 20(a) (15 U.S.C.

24 2069(a)) is amended—

10
(A) by striking "\$5,000" and inserting
<i>``\$250,000'';</i>
(B) by striking " $$1,250,000$ " each place it
appears and inserting "\$20,000,000"; and
(C) by striking "December 1, 1994," in
paragraph $(3)(B)$ and inserting "December 1,
2011,".
(2) Federal hazardous substances act.—
Section 5(c) of the Federal Hazardous Substances Act
(15 U.S.C. 1264(c)) is amended—
(A) by striking " $5,000$ " in paragraph (1)
and inserting "\$250,000";
(B) by striking " $$1,250,000$ " each place it
appears in paragraph (1) and inserting
"\$20,000,000"; and
(C) by striking "December 1, 1994," in
paragraph (6)(B) and inserting "December 1,
2011,".
(3) FLAMMABLE FABRICS ACT.—Section 5(e) of
the Flammable Fabrics Act (15 U.S.C. 1194(e)) is
amended—
(A) by striking " $5,000$ " in paragraph (1)
and inserting "\$250,000";
(B) by striking "\$1,250,000" in paragraph
(1) and inserting "\$20,000,000"; and

1	(C) by striking "December 1, 1994," in
2	paragraph $(5)(B)$ and inserting "December 1,
3	2011,".
4	(4) MAXIMUM PENALTY FOR CERTAIN VIOLA-
5	TIONS.—Section 20(a)(1) (15 U.S.C. 2069(a)), section
6	5(c)(1) of the Federal Hazardous Substances Act (15
7	U.S.C. 1264(c)), and section 5(e)(1) of the Flammable
8	Fabrics Act (15 U.S.C. 1194(e)) are each amended by
9	inserting "The Commission shall impose civil pen-
10	alties exceeding \$10,000,000 under this paragraph
11	only when issuing a finding of aggravated cir-
12	cumstances." after "violations.".
13	(b) Criminal Penalties.—
14	(1) IN GENERAL.—Section 21(a) (15 U.S.C.
15	2070(a)) is amended to read as follows:
16	"(a) Violation of section 19 of this Act is punishable
17	by—
18	"(1) imprisonment for not more than 5 years for
19	a knowing and willful violation of that section;
20	"(2) a fine determined under section 3571 of title
21	18, United States Code; or
22	"(3) both.".
23	(2) Directors, officers, and agents.—Sec-
24	tion 21(b) (15 U.S.C. 2070(b)) is amended by striking
25	"19, and who has knowledge of notice of noncompli-

1	ance received by the corporation from the Commis-
2	sion," and inserting "19".
3	(3) Under the federal hazardous sub-
4	STANCES ACT.—Section 5(a) of the Federal Haz-
5	ardous Substances Act (15 U.S.C. 1264(a)) is amend-
6	ed by striking "one year, or a fine of not more than
7	\$3,000, or both such imprisonment and fine." and in-
8	serting "5 years, a fine determined under section
9	3571 of title 18, United States Code, or both.".
10	(4) UNDER THE FLAMMABLE FABRICS ACT.—
11	Section 7 of the Flammable Fabrics Act (15 U.S.C.
12	1196) is amended to read as follows:
13	"PENALTIES
14	"SEC. 7. Violation of section 3 or 8(b) of this Act, or
15	failure to comply with section 15(c) of this Act, is punish-
16	able by—
17	"(1) imprisonment for not more than 5 years for
18	a knowing and willful violation of that section;
19	"(2) a fine determined under section 3571 of title
20	18, United States Code; or
21	"(3) both.".
22	(c) Civil Penalty Criteria.—Within 1 year after
23	the date of enactment of this Act, the Consumer Product
24	Safety Commission shall initiate a rulemaking in accord-
25	ance with section 553 of title 5, United States Code, to es-
26	tablish additional criteria for the imposition of civil pen-
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alties under section 20 of the Consumer Product Safety Act 1 2 (15 U.S.C. 2069) and any other Act enforced by the Com-3 mission, including factors to be considered in establishing the amount of such penalties, such as repeat violations, the 4 5 precedential value of prior adjudicated penalties, the factors described in section 20(b) of the Consumer Product Safety 6 7 Act (15 U.S.C. 2069(b)), and other circumstances. Section 8 20 (15 U.S.C. 2069) is amended—

9 (1) by striking "charged." in subsection (b) and 10 inserting "charged, including how to mitigate undue 11 adverse economic impacts on small businesses."; and 12 (2) by striking "charged," in subsection (c) and 13 inserting "charged (including how to mitigate undue 14 adverse economic impacts on small businesses),".

(d) CRIMINAL PENALTIES TO INCLUDE ASSET FOR16 FEITURE.—Section 21 (15 U.S.C. 2070) is amended by
17 adding at the end thereof the following:

"(c)(1) In addition to the penalties provided by subsection (a), the penalty for a criminal violation of this Act
or any other Act enforced by the Commission may include
the forfeiture of assets associated with the violation.

"(2) In this subsection, the term 'criminal violation'
means a violation of this Act or any other Act enforced by
the Commission for which the violator is sentenced to pay
a fine, be imprisoned, or both.".

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1 SEC. 17. PREEMPTION.

2 The provisions of sections 25 and 26 of the Consumer 3 Product Safety Act (15 U.S.C. 2074 and 2075, respec-4 tively)), section 18 of the Federal Hazardous Substances Act 5 (15 U.S.C. 1261 note), section 16 of the Flammable Fabrics 6 Act (15 U.S.C. 1203), and section 7 of the Poison Packaging Prevention Act of 1970 (15 U.S.C. 1476) establishing the 7 extent to which those Acts preempt, limit, or otherwise affect 8 any other Federal, State, or local law, any rule, procedure, 9 10 or regulation, or any cause of action under State or local law may not be expanded or contracted in scope, or limited, 11 12 modified or extended in application, by any rule or regula-13 tion thereunder, or by reference in any preamble, statement of policy, executive branch statements, or other matter asso-14 ciated with the publication of any such rule or regulation. 15 16 SEC. 18. SHARING OF INFORMATION WITH FEDERAL, STATE, 17 LOCAL, AND FOREIGN GOVERNMENT AGEN-18 CIES.

19 Section 29 (15 U.S.C. 2078) is amended by adding
20 at the end thereof the following:

21 "(f)(1) The Commission may make information ob22 tained by the Commission under section 6 available to any
23 Federal, State, local, or foreign government agency upon
24 the prior certification of an appropriate official of any such
25 agency, either by a prior agreement or memorandum of un26 derstanding with the Commission or by other written cer† HR 4040 EAS

tification, that such material will be maintained in con fidence and will be used only for official law enforcement
 or consumer protection purposes, if—

4 "(A) the agency has set forth a bona fide legal
5 basis for its authority to maintain the material in
6 confidence;

7 "(B) the materials are to be used for purposes of
8 investigating, or engaging in enforcement proceedings
9 related to, possible violations of—

"(i) laws regulating the manufacture, importation, distribution, or sale of defective or unsafe consumer products, or other practices substantially similar to practices prohibited by any
law administered by the Commission;

"(ii) a law administered by the Commission, if disclosure of the material would further
a Commission investigation or enforcement proceeding; or

"(iii) with respect to a foreign law enforcement agency, with the approval of the Attorney
General, other foreign criminal laws, if such foreign criminal laws are offenses defined in or covered by a criminal mutual legal assistance treaty
in force between the government of the United

1	States and the foreign law enforcement agency's
2	government; and
3	``(C) the foreign government agency is not from
4	a foreign state that the Secretary of State has deter-
5	mined, in accordance with section 6(j) of the Export
6	Administration Act of 1979 (50 U.S.C. App. 2405(j)),
7	has repeatedly provided support for acts of inter-
8	national terrorism, unless and until such determina-
9	tion is rescinded pursuant to section $6(j)(4)$ of that
10	Act (50 U.S.C. App. 2405(j)(4)).
11	"(2) Except as provided in paragraph (3) of this sub-
12	section, the Commission shall not be required to disclose
13	under section 552 of title 5, United States Code, or any
14	other provision of law—
15	"(A) any material obtained from a foreign gov-
16	ernment agency, if the foreign government agency has
17	requested confidential treatment, or has precluded
18	such disclosure under other use limitations, as a con-
19	dition of providing the material;
20	``(B) any material reflecting a consumer com-
21	plaint obtained from any other foreign source, if the
22	foreign source supplying the material has requested
23	confidential treatment as a condition of providing the
24	material; or

"(C) any material reflecting a consumer com plaint submitted to a Commission reporting mecha nism sponsored in part by foreign government agen cies.

5 "(3) Nothing in this subsection shall authorize the
6 Commission to withhold information from the Congress or
7 prevent the Commission from complying with an order of
8 a court of the United States in an action commenced by
9 the United States or the Commission.

10 "(4) The Commission may terminate a memorandum 11 of understanding or other agreement with another agency 12 if it determines that the other agency has not handled infor-13 mation made available by the Commission under para-14 graph (1) or has failed to maintain confidentiality with 15 respect to the information.

16 "(5) In this subsection, the term 'foreign government
17 agency' means—

18 "(A) any agency or judicial authority of a for-19 eign government, including a foreign state, a political 20 subdivision of a foreign state, or a multinational or-21 ganization constituted by and comprised of foreign 22 states, that is vested with law enforcement or inves-23 tigative authority in civil, criminal, or administra-24 tive matters; and

1	
1	"(B) any multinational organization, to the ex-
2	tent that it is acting on behalf of an entity described
3	in subparagraph (A).".
4	SEC. 19. FINANCIAL RESPONSIBILITY.
5	(a) IN GENERAL.—The Act (15 U.S.C. 2051 et seq.)
6	is amended by adding at the end thereof the following:
7	"FINANCIAL RESPONSIBILITY
8	"SEC. 39. (a) The Commission, in a rulemaking pro-
9	ceeding, may establish procedures to require the posting of
10	an escrow, proof of insurance, or security acceptable to the
11	Commission by—
12	"(1) a person that has committed multiple sig-
13	nificant violations of this Act or any rule or Act en-
14	forced by the Commission;
15	"(2) the manufacturer or distributor of a cat-
16	egory or class of consumer products; or
17	"(3) the manufacturer or distributor of any con-
18	sumer product or any product or substance regulated
19	under any other Act enforced by the Commission.
20	"(b) Amount.—The escrow, proof of insurance, or se-
21	curity required by the Commission under subsection (a)
22	shall be in an amount sufficient—
23	"(1) to cover the costs of an effective recall of the
24	product or substance; or
25	"(2) to cover the costs of holding the product and
26	the destruction of the product should such action be
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1	required by the Commission under this Act or any
2	other act enforced by the Commission.".
3	(b) Conforming Amendments.—
4	(1) The table of contents is amended by striking
5	the item relating to section 10 and inserting the fol-
6	lowing:
	"Sec. 10. [Repealed].".

(2) The table of contents is amended by inserting 7

8 after the item relating to section 34 the following:

- "Sec. 35. Interim cellulose insulation safety standard.
- "Sec. 36. Congressional veto of consumer product safety rules.
- "Sec. 37. Information reporting.

- "Sec. 38. Low-speed electric bicycles.
- "Sec. 39. Financial responsibility.".

9 SEC. 20. ENFORCEMENT BY STATE ATTORNEYS GENERAL.

10 (a) IN GENERAL.—The Act (15 U.S.C. 2051 et seq.)

is amended by inserting after section 26 the following: 11

12 "ENFORCEMENT BY STATE ATTORNEYS GENERAL

13 "SEC. 26A. (a) Except as provided in subsection (f), 14 whenever the attorney general of a State has reason to be-15 lieve that the interests of the residents of that State have 16 been, or are being, threatened or adversely affected by a violation of any consumer product safety rule, regulation, 17 standard, certification or labeling requirement, or order 18 prescribed under this Act or any other Act enforced by the 19 20 Commission (including the sale of a voluntarily or 21 mandatorily recalled product or of a banned hazardous sub-22 stance or product), the State, as parens patriae, may bring a civil action on behalf of its residents in an appropriate
 district court of the United States to obtain injunctive relief
 provided under such Act.

4 "(b) The State shall serve written notice to the Com5 mission of any civil action under subsection (a) at least
6 0 days prior to initiating such civil action. The notice
7 shall include a copy of the complaint to be filed to initiate
8 such civil action, except that if it is not feasible for the
9 State to provide such prior notice, the State shall provide
10 notice immediately upon instituting such civil action.

"(c) Upon receiving the notice required by subsection
(b), the Commission may intervene in such civil action and
upon intervening—

14 "(1) be heard on all matters arising in such civil
15 action; and

16 "(2) file petitions for appeal of a decision in
17 such civil action.

18 "(d) Nothing in this section shall prevent the attorney 19 general of a State from exercising the powers conferred on the attorney general, or other authorized State officer, by 20 21 the laws of such State. Nothing in this section shall prohibit 22 the attorney general of a State, or other authorized State 23 officer, from proceeding in State or Federal court on the 24 basis of an alleged violation of any civil or criminal statute of that State. 25

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1	"(e) In a civil action brought under subsection (a)—
2	"(1) the venue shall be a judicial district in
3	which—
4	"(A) the manufacturer, distributor, or re-
5	tailer operates; or
6	"(B) the manufacturer, distributor, or re-
7	tailer is authorized to do business;
8	"(2) process may be served without regard to the
9	territorial limits of the district or of the State in
10	which the civil action is instituted; and
11	"(3) a person who participated with a manufac-
12	turer, distributor, or retailer in an alleged violation
13	that is being litigated in the civil action may be
14	joined in the civil action without regard to the resi-
15	dence of the person.
16	"(f) If the Commission has instituted a civil action
17	or an administrative action for violation of this Act or any
18	other Act enforced by the Commission, no State attorney
19	general, or other official or agency of a State, may bring
20	an action under this section during the pendency of that
21	action against any defendant named in the complaint of
22	the Commission for any violation of this Act alleged in the
23	complaint.
24	"(g) If the attorney general of the State prevails in

24 "(g) If the attorney general of the State prevails in25 any civil action under subsection (a), it can recover reason-

able costs and attorney fees from the manufacturer, dis tributor, or retailer. Any attorney's fees recovered pursuant
 to this subsection shall be reviewed by the court to ensure
 that those fees are consistent with section 2060(f) of this
 title.

6 "(h) If private counsel is retained to assist in any civil
7 action under subsection (a), the private counsel retained to
8 assist the State may not share with participants in other
9 private civil actions that arise out of the same operative
10 facts any information that is—

11 (1) subject to a litigation privilege; and

(2) was obtained during discovery in the action
under subsection (a).

14 The private counsel retained to assist the State may not
15 use any information that is subject to a litigation privilege
16 and that was obtained while assisting the State in the ac17 tion under subsection (a) in any other private civil actions
18 that arise out of the same operative facts.".

(b) CONFORMING AMENDMENT.—The table of contents
20 is amended by inserting after the item relating to section
21 26 the following:

"Sec. 26A. Enforcement by state attorneys general.".

22 SEC. 21. WHISTLEBLOWER PROTECTIONS.

23 (a) IN GENERAL.—The Act (15 U.S.C. 2051 et seq.),

- 24 as amended by section 19, is further amended by adding
- 25 at the end the following:

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1	"WHISTLEBLOWER PROTECTION
2	"SEC. 40. (a) No manufacturer, private labeler, dis-
3	tributor, or retailer, nor any Federal, State, or local govern-
4	ment agency, may discharge an employee or otherwise dis-
5	criminate against an employee with respect to compensa-
6	tion, terms, conditions, or privileges of employment because
7	the employee, whether at the employee's initiative or in the
8	ordinary course of the employee's duties (or any person act-
9	ing pursuant to a request of the employee)—
10	"(1) provided, caused to be provided, or is about
11	to provide or cause to be provided to the employer, the
12	Federal Government, or the attorney general of a
13	State information relating to any violation of, or any
14	act or omission the employee reasonably believes to be
15	a violation of an order, regulation, rule, or other pro-
16	vision of this Act or any other Act enforced by the
17	Commission;
18	"(2) testified or is about to testify in a pro-
19	ceeding concerning such violation;
20	"(3) assisted or participated or is about to assist
21	or participate in such a proceeding; or
22	"(4) objected to, or refused to participate in, any
23	activity policy practice or assigned task that the

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activity, policy, practice, or assigned task that the
employee (or other such person) reasonably believed to
be in violation of an order, regulation, rule, or other

provision of this Act or any other Act enforced by the
 Commission.

3 (b)(1) A person who believes that he or she has been discharged or otherwise discriminated against by any per-4 5 son in violation of subsection (a) may, not later than 180 days after the date on which such violation occurs, file (or 6 7 have any person file on his or her behalf) a complaint with the Secretary of Labor alleging such discharge or discrimi-8 9 nation and identifying the person responsible for such act. Upon receipt of such a complaint, the Secretary shall no-10 11 tify, in writing, the person named in the complaint of the 12 filing of the complaint, of the allegations contained in the complaint, of the substance of evidence supporting the com-13 plaint, and of the opportunities that will be afforded to such 14 15 person under paragraph (2).

16 ((2)(A) Not later than 60 days after the date of receipt 17 of a complaint filed under paragraph (1) and after afford-18 ing the complainant and the person named in the com-19 plaint an opportunity to submit to the Secretary a written response to the complaint and an opportunity to meet with 20 21 a representative of the Secretary to present statements from 22 witnesses, the Secretary shall initiate an investigation and determine whether there is reasonable cause to believe that 23 24 the complaint has merit and notify, in writing, the complainant and the person alleged to have committed a viola-25

tion of subsection (a) of the Secretary's findings. If the Sec-1 2 retary concludes that there is reasonable cause to believe 3 that a violation of subsection (a) has occurred, the Secretary shall accompany the Secretary's findings with a prelimi-4 5 nary order providing the relief prescribed by paragraph (3)(B). Not later than 30 days after the date of notification 6 7 of findings under this paragraph, either the person alleged to have committed the violation or the complainant may 8 9 file objections to the findings or preliminary order, or both, and request a hearing on the record. The filing of such objec-10 11 tions shall not operate to stay any reinstatement remedy contained in the preliminary order. Any such hearing shall 12 be conducted expeditiously. If a hearing is not requested in 13 such 30-day period, the preliminary order shall be deemed 14 a final order that is not subject to judicial review. 15

"(B)(i) The Secretary shall dismiss a complaint filed
under this subsection and shall not conduct an investigation
otherwise required under subparagraph (A) unless the complainant makes a prima facie showing that any behavior
described in paragraphs (1) through (4) of subsection (a)
was a contributing factor in the unfavorable personnel action alleged in the complaint.

23 "(ii) Notwithstanding a finding by the Secretary that
24 the complainant has made the showing required under
25 clause (i), no investigation otherwise required under sub-

paragraph (A) shall be conducted if the employer dem onstrates, by clear and convincing evidence, that the em ployer would have taken the same unfavorable personnel ac tion in the absence of that behavior.

5 "(iii) The Secretary may determine that a violation of subsection (a) has occurred only if the complainant dem-6 7 onstrates that any behavior described in paragraphs (1) 8 through (4) of subsection (a) was a contributing factor in 9 the unfavorable personnel action alleged in the complaint. 10 "(iv) Relief may not be ordered under subparagraph 11 (A) if the employer demonstrates by clear and convincing 12 evidence that the employer would have taken the same unfa-13 vorable personnel action in the absence of that behavior.

14 ((3)(A) Not later than 120 days after the date of con-15 clusion of any hearing under paragraph (2), the Secretary shall issue a final order providing the relief prescribed by 16 this paragraph or denying the complaint. At any time be-17 fore issuance of a final order, a proceeding under this sub-18 19 section may be terminated on the basis of a settlement 20 agreement entered into by the Secretary, the complainant, 21 and the person alleged to have committed the violation.

"(B) If, in response to a complaint filed under paragraph (1), the Secretary determines that a violation of subsection (a) has occurred, the Secretary shall order the person
who committed such violation—

"(i) to take affirmative action to abate the viola tion;

3 "(ii) to reinstate the complainant to his or her
4 former position together with compensation (includ5 ing back pay) and restore the terms, conditions, and
6 privileges associated with his or her employment; and
7 "(iii) to provide compensatory damages to the
8 complainant.

9 If such an order is issued under this paragraph, the Sec-10 retary, at the request of the complainant, shall assess 11 against the person against whom the order is issued a sum 12 equal to the aggregate amount of all costs and expenses (in-13 cluding attorneys' and expert witness fees) reasonably in-14 curred, as determined by the Secretary, by the complainant 15 for, or in connection with, the bringing of the complaint 16 upon which the order was issued.

17 "(C) If the Secretary finds that a complaint under
18 paragraph (1) is frivolous or has been brought in bad faith,
19 the Secretary may award to the prevailing employer a rea20 sonable attorneys' fee, not exceeding \$1,000, to be paid by
21 the complainant.

"(4) If the Secretary has not issued a final decision
within 210 days after the filing of the complaint, or within
90 days after receiving a written determination, the complainant may bring an action at law or equity for review

1 in the appropriate district court of the United States with 2 jurisdiction, which shall have jurisdiction over such an action without regard to the amount in controversy, and 3 4 which action shall, at the request of either party to such 5 action, be tried by the court with a jury. The proceedings shall be governed by the same legal burdens of proof speci-6 7 fied in paragraph (2)(B). The court shall have jurisdiction to grant all relief necessary to make the employee whole, 8 9 including injunctive relief and compensatory damages, 10 including—

"(A) reinstatement with the same seniority status that the employee would have had, but for the discharge or discrimination;

"(B) the amount of back pay, with interest; and
"(C) compensation for any special damages sustained as a result of the discharge or discrimination,
including litigation costs, expert witness fees, and
reasonable attorney fees.

19 "(5)(A) Any person adversely affected or aggrieved by 20 a final order issued under paragraph (3) may obtain review 21 of the order in the United States Court of Appeals for the 22 circuit in which the violation, with respect to which the 23 order was issued, allegedly occurred or the circuit in which 24 the complainant resided on the date of such violation. The 25 petition for review must be filed not later than 60 days after the date of the issuance of the final order of the Sec retary. Review shall conform to chapter 7 of title 5, United
 States Code. The commencement of proceedings under this
 subparagraph shall not, unless ordered by the court, operate
 as a stay of the order.

6 "(B) An order of the Secretary with respect to which
7 review could have been obtained under subparagraph (A)
8 shall not be subject to judicial review in any criminal or
9 other civil proceeding.

10 "(6) Whenever any person has failed to comply with 11 an order issued under paragraph (3), the Secretary may 12 file a civil action in the United States district court for 13 the district in which the violation was found to occur, or 14 in the United States district court for the District of Colum-15 bia, to enforce such order. In actions brought under this 16 paragraph, the district courts shall have jurisdiction to 17 grant all appropriate relief including, but not limited to, 18 injunctive relief and compensatory damages.

19 "(7)(A) A person on whose behalf an order was issued 20 under paragraph (3) may commence a civil action against 21 the person to whom such order was issued to require compli-22 ance with such order. The appropriate United States dis-23 trict court shall have jurisdiction, without regard to the 24 amount in controversy or the citizenship of the parties, to 25 enforce such order. "(B) The court, in issuing any final order under this
 paragraph, may award costs of litigation (including rea sonable attorneys' and expert witness fees) to any party
 whenever the court determines such award is appropriate.

5 "(8) Notwithstanding paragraphs (1) through (7), a
6 Federal employee shall be limited to the remedies available
7 under chapters 12 and 23 of title 5, United States Code,
8 for any violation of this section.

9 "(c) Any nondiscretionary duty imposed by this sec10 tion shall be enforceable in a mandamus proceeding brought
11 under section 1361 of title 28, United States Code.

12 "(d) Subsection (a) shall not apply with respect to an 13 employee of a manufacturer, private labeler, distributor, or 14 retailer who, acting without direction from such manufac-15 turer, private labeler, distributor, or retailer (or such per-16 son's agent), deliberately causes a violation of any require-17 ment relating to any violation or alleged violation of any 18 order, regulation, or consumer product safety standard 19 under this Act or any other law enforced by the Commis-20 sion.".

(b) CONFORMING AMENDMENT.—The table of contents,
as amended by section 19 of this Act, is further amended
by inserting after the item relating to section 39 the following:

"Sec. 40. Whistleblower protection.".

1SEC. 22. BAN ON CHILDREN'S PRODUCTS CONTAINING2LEAD; LEAD PAINT RULE.

3 (a) IN GENERAL.—Beginning on the date that is 1
4 year after the date of enactment of this Act, any children's
5 product (as defined in section 14(e) of the Consumer Prod6 uct Safety Act (15 U.S.C. 2063(e))) that contains lead shall
7 be treated as a banned hazardous substance under the Fed8 eral Hazardous Substances Act (15 U.S.C. 1261 et seq.).
9 (b) TRACE AMOUNTS OF LEAD.—

10 (1) INITIAL STANDARD.—For purposes of sub-11 section (a), a children's product shall be considered to 12 contain lead if any part of the product contains lead 13 or lead compounds and the lead content of such part 14 (calculated as lead metal) is greater than 0.03 percent 15 by weight of the total weight of such part (or such 16 lesser amount as may be established by the Commission by regulation). 17

18 (2) Reduced threshold.—

19 (A) IN GENERAL.—Beginning on the date 20 that is 3 years after the date of enactment of this 21 Act, paragraph (1) shall be applied by sub-22 stituting "0.01 percent" for "0.03 percent" un-23 less the Consumer Product Safety Commission 24 determines that a standard of 0.01 percent is not 25 technologically feasible. The Commission may 26 make such a determination only after notice and

1	a hearing and after analyzing the public health
2	protections associated with substantially reduc-
3	ing lead in children's products.
4	(B) ALTERNATIVE REDUCTION.—If the
5	Commission determines under subparagraph (A)
6	that the 0.01 percent standard is not techno-
7	logically feasible, the Commission shall, by regu-
8	lation, establish a lesser amount that is the low-
9	est amount of lead, lower than 0.03 percent by
10	weight, the Commission determines to be techno-
11	logically feasible to achieve. The amount of lead
12	established by the Commission under the pre-
13	ceding sentence shall be substituted for the 0.03
14	percent standard under paragraph (1) beginning
15	on the date that is 3 years after the date of en-
16	actment of this Act.
17	(c) Exceptions.—
18	(1) INACCESSIBLE COMPONENTS.—
19	(A) IN GENERAL.—Subsection (a) does not
20	apply to a component of a children's product
21	that is not accessible to a child because it is not
22	physically exposed by reason of a sealed covering
23	or casing and will not become physically exposed
24	through normal and reasonably foreseeable use
25	and abuse of the product.

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1	(B) INACCESSIBILITY PROCEEDING.—With-
2	in 2 years after the date of enactment of this Act,
3	the Commission shall promulgate a rule pro-
4	viding guidance with respect to what product
5	components, or classes of components, will be
6	considered to be inaccessible for purposes of sub-
7	paragraph (A).
8	(C) Application pending cpsc guid-
9	ANCE.—Until the Commission promulgates a
10	rule pursuant to subparagraph (B) , the deter-
11	mination of whether a product component is in-
12	accessible to a child shall be made in accordance
13	with the requirements of subparagraph (A) for
14	considering a component to be inaccessible to a
15	child.
16	(D) CERTAIN BARRIERS DISQUALIFIED.—
17	For purposes of this paragraph, paint, coatings,
18	or electroplating may not be considered to be a
19	barrier that would render lead in the substrate
20	inaccessible to a child through normal and rea-
21	sonably foreseeable use and abuse of the product.
22	(2) Electronics.—If the Commission deter-
23	mines that it is not feasible for certain electronic de-
24	vices, including batteries, to comply with subsection

1	(a) at the time the regulations take effect, the Com-
2	mission shall, by regulation—
3	(A) issue standards to reduce the exposure
4	of and accessibility to lead in such electronic de-
5	vices; and
6	(B) establish a schedule by which such elec-
7	tronic devices shall be in full compliance with
8	the regulations prescribed under subsection (a).
9	(3) Lead crystal.—The Commission may by
10	rule provide that subsection (a) does not apply to lead
11	crystal if the Commission determines, after notice and
12	a hearing, that the lead content in lead crystal will
13	neither—
14	(A) result in the absorption of lead into the
15	human body; nor
16	(B) have an adverse impact on public
17	health and safety.
18	(d) REGULATIONS.—Notwithstanding the provisions of
19	subsection (b), the Commission may by regulation establish
20	such lower thresholds for lead content in children's products
21	than those set forth in subsection (b) as the Commission
22	finds to be technologically feasible.
23	(e) PAINT STANDARD FOR ALL PRODUCTS.—Effective
24	on the date that is 1 year after the date of enactment of
25	this Act, the Consumer Product Safety Commission shall

modify section 1303.1 of its regulations (16 C.F.R. 1303.1)
 by substituting "0.009 percent" for "0.06 percent" in sub section (a) of that section.

4 (f) APPLICATION WITH ASTM F963.—To the extent 5 that any standard or rule promulgated by the Consumer Product Safety Commission under this section (or any sec-6 7 tion of the Consumer Product Safety Act or any other Act 8 enforced by the Commission, as such Acts are affected by 9 this section) is inconsistent with the ASTM F963 standard, such promulgated standard or rule shall supersede the 10 11 ASTM F963 standard to the extent of the inconsistency.

12 SEC. 23. ALTERNATIVE MEASURES OF LEAD CONTENT.

13 The Consumer Product Safety Commission, in cooperation with the National Academy of Sciences and the 14 National Institute of Standards and Technology, shall 15 study the feasibility of establishing a measurement stand-16 ard based on a units-of-mass-per-area standard (similar to 17 18 existing measurement standards used by the Department of Housing and Urban Development and the Environmental 19 Protection Agency to measure for metals in household paint 20 21 and soil, respectively) that is statistically comparable to the 22 parts-per-million measurement standard currently used in 23 laboratory analysis.

1	SEC. 24. STUDY OF PREVENTABLE INJURIES AND DEATHS
2	OF MINORITY CHILDREN RELATED TO CER-
3	TAIN CONSUMER PRODUCTS.

4 (a) IN GENERAL.—Within 90 days after the date of
5 enactment of this Act, the Government Accountability Office
6 shall initiate a study to assess disparities in the risks and
7 incidence of preventable injuries and deaths among children
8 of minority populations, including Black, Hispanic, Amer9 ican Indian, Alaskan Native, Native Hawaiian, and Asian/
10 Pacific Islander children in the United States.

(b) REQUIREMENTS.—The study shall examine the racial disparities of the rates of preventable injuries and
deaths related to suffocation, poisonings, and drowning including those associated with the use of cribs, mattresses
and bedding materials, swimming pools and spas, and toys
and other products intended for use by children.

(c) REPORT.—Not later than 1 year after the date of
enactment of this Act, the Comptroller General shall report
the findings to the Senate Commerce, Science, and Transportation Committee and the House of Representatives Energy and Commerce Committee. The report shall include—
(1) the Government Accountability Office's find-

ings on the incidence of preventable risks of injury
and death among children of minority populations
and recommendations for minimizing such increased
risks;

1	(2) recommendations for public outreach, aware-
2	ness, and prevention campaigns specifically aimed at
3	racial minority populations; and
4	(3) recommendations for education initiatives
5	that may reduce current statistical disparities.
6	SEC. 25. COST-BENEFIT ANALYSIS UNDER THE POISON PRE-
7	VENTION PACKAGING ACT OF 1970.
8	Section 3 of the Poison Prevention Packaging Act of
9	1970 (15 U.S.C. 1472) is amended by adding at the end
10	thereof the following:
11	"(e) Nothing in this Act shall be construed to require
12	the Secretary, in establishing a standard under this section,
13	to prepare a comparison of the costs that would be incurred
14	in complying with such standard with the benefits of such
15	standard.".
16	SEC. 26. INSPECTOR GENERAL REPORTS.
17	(a) Implementation by the Commission.—
18	(1) IN GENERAL.—The Inspector General of the
19	Consumer Product Safety Commission shall conduct
20	reviews and audits of implementation of the Con-
21	sumer Product Safety Act by the Commission,
22	including—
23	(A) an assessment of the ability of the Com-
24	mission to enforce subsections $(a)(2)$ and (d) of
25	section 14 of the Act (15 U.S.C. 2063), as

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1	amended by section 10 of this Act, including the
2	ability of the Commission to enforce the prohibi-
3	tion on imports of children's products without
4	third party testing certification under section
5	17(a)(6) of the Act (15 U.S.C. 2066)(a)(6), as
6	added by section 10 of this Act;
7	(B) an assessment of the ability of the Com-
8	mission to enforce section $14(a)(6)$ of the Act (15
9	U.S.C. 2063(a)(6)), as added by section 11 of
10	this Act, and section 16(c) of the Act, as added
11	by section 14 of this Act ; $and(C)$ an audit of the
12	Commission's capital improvement efforts, in-
13	cluding construction of a new testing facility.
14	(2) ANNUAL REPORT.—The Inspector General
15	shall submit an annual report, setting forth the In-
16	spector General's findings, conclusions, and rec-
17	ommendations from the reviews and audits under
18	paragraph (1), for each of fiscal years 2009 through
19	2015 to the Commission, the Senate Committee on
20	Commerce, Science, and Transportation, and the
21	House of Representatives Committee on Energy and
22	Commerce.
23	(b) FMDLOVEE COMDLAINTS

23 (b) Employee Complaints.—

	• •
1	(1) IN GENERAL.—Within 1 year after the date
2	of enactment of this Act, the Inspector General shall
3	conduct a review of—
4	(A) complaints received by the Inspector
5	General from employees of the Commission about
6	failures of other employees to properly enforce
7	the rules or regulations of the Consumer Product
8	Safety Act or any other Act enforced by the Com-
9	mission, including the negotiation of corrective
10	action plans in the recall process; and
11	(B) the process by which corrective action
12	plans are negotiated by the Commission, includ-
13	ing an assessment of the length of time for these
14	negotiations and the effectiveness of the plans.
15	(2) Report.—The Inspector General shall sub-
16	mit a report, setting forth the Inspector General's
17	findings, conclusions, and recommendations, to the
18	Commission, the Senate Committee on Commerce,
19	Science, and Transportation, and the House of Rep-
20	resentatives Committee on Energy and Commerce.
21	(c) LEAKS.—
22	(1) IN GENERAL.—Within 1 year after the date
23	of enactment of this Act, the Inspector General
24	shall—

1	
1	(A) conduct a review of whether, and to
2	what extent, there have been unauthorized and
3	unlawful disclosures of information by Members,
4	officers, or employees of the Commission to per-
5	sons regulated by the Commission that are not
6	authorized to receive such information; and
7	(B) to the extent that such unauthorized
8	and unlawful disclosures have occurred,
9	determine—
10	(i) what class or kind of information
11	was most frequently involved in such disclo-
12	sures; and
13	(ii) how frequently such disclosures
14	have occurred.
15	(2) Report.—The Inspector General shall sub-
16	mit a report, setting forth the Inspector General's
17	findings, conclusions, and recommendations, to the
18	Commission, the Senate Committee on Commerce,
19	Science, and Transportation, and the House of Rep-
20	resentatives Committee on Energy and Commerce.
21	SEC. 27. PUBLIC INTERNET WEBSITE LINKS.
22	Not later than 30 days after the date of enactment of
23	this Act, the Consumer Product Safety Commission shall
24	establish and maintain—

1	(1) a direct link on the homepage of its Internet
2	website to the Internet website of the Commission's
3	Office of Inspector General; and
4	(2) a mechanism on the homepage of the Office
5	of Inspector General's Internet website by which indi-
6	viduals may anonymously report cases of waste,
7	fraud, or abuse with respect to the Commission.
8	SEC. 28. CHILD-RESISTANT PORTABLE GASOLINE CON-
9	TAINERS.
10	(a) Consumer Product Safety Rule.—
11	(1) ESTABLISHMENT.—There is established, as a
12	consumer product safety rule promulgated by the
13	Commission in accordance with section 9 of the Con-
14	sumer Product Safety Act (15 U.S.C. 2058), a re-
15	quirement that each portable gasoline container for
16	sale in the United States shall conform to the child-
17	resistance requirements for closures on portable gaso-
18	line containers specified in the standard ASTM
19	F2517–05, issued by ASTM International.
20	(b) REVISION OF RULE.—
21	(1) IN GENERAL.—Except as provided in para-
22	graph (2), if, after the date of the enactment of this
23	Act, ASTM International proposes to revise the child
24	resistance requirements of ASTM F2517–05—

1	(A) ASTM International shall notify the
2	Commission of the proposed revision; and
3	(B) the proposed revision shall be incor-
4	porated in the consumer product safety rule es-
5	tablished by subsection (a).
6	(2) EXCEPTION.—If, not later than 60 days after
7	the date of the notice described in paragraph $(1)(A)$,
8	the Commission notifies ASTM International that the
9	Commission has determined that such revision is in-
10	consistent with subsection (a), the requirement of
11	paragraph (1)(B) shall not apply.
12	(c) Implementing Regulations.—With respect to
13	the promulgation of any regulations by the Commission to
14	implement the requirements of this section—
15	(1) section 553 of title 5, United States Code,
16	shall apply; and
17	(2) sections 7 and 9 of the Consumer Product
18	Safety Act (15 U.S.C. 2056 and 2058) shall not
19	apply.
20	(d) REPORT.—Not later than 2 years after the date
21	of enactment of this Act, the Commission shall submit to
22	the Senate Committee on Commerce, Science, and Trans-
23	portation and the House of Representatives Committee on
24	Energy and Commerce a report on—

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1	(1) the degree of industry compliance with the
2	consumer product safety rule established by subsection
3	(a);
4	(2) any enforcement actions brought by the Com-
5	mission to enforce such rule; and
6	(3) incidents involving children interacting with
7	portable gasoline containers (including both those that
8	are and are not in compliance with the rule estab-
9	lished by subsection (a)).
10	(e) DEFINITIONS.—In this section:
11	(1) Commission.—The term "Commission"
12	means the Consumer Product Safety Commission.
13	(2) Portable gasoline container.—The term
14	"portable gasoline container" means any portable
15	gasoline container intended for use by consumers.
16	(f) Effective Date.—The rule established by sub-
17	section (a) shall apply to portable gasoline containers man-
18	ufactured on or after the date that is 6 months after the
19	date of enactment of this Act.
20	SEC. 29. TOY SAFETY STANDARD.
21	(a) IN GENERAL.—Beginning 60 days after the date
22	of enactment of this Act, ASTM International Standard
23	F963–07, Consumer Safety Specifications for Toy Safety,
24	as it exists on the date of enactment of this Act shall be

25 considered to be a consumer product safety rule issued by

the Consumer Product Safety Commission under section 9
 of the Consumer Product Safety Act (15 U.S.C. 2058).

3 (b) REVISIONS.—If more than 60 days after the date 4 of enactment of this Act, ASTM International proposes to 5 revise Standard F963–07, Consumer Safety Specifications for Toy Safety, or a successor standard, it shall notify the 6 7 Commission of the proposed revision and the proposed revi-8 sion shall be incorporated in the consumer product safety 9 rule. The revised standard shall be considered to be a con-10 sumer product safety rule issued by the Consumer Product 11 Safety Commission under section 9 of the Consumer Product Safety Act (15 U.S.C. 2058), effective 30 days after the 12 13 date on which ASTM International notifies the Commission 14 of the revision unless, within 60 days after receiving that 15 notice, the Commission notifies ASTM International that it has determined that the proposed revision does not im-16 prove the safety of the consumer product covered by the 17 standard. If the Commission so notifies ASTM Inter-18 national with respect to a proposed revision of the standard, 19 the existing standard shall continue to be considered to be 20 a consumer product safety rule without regard to the pro-21 22 posed revision.

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1	SEC. 30. ALL-TERRAIN VEHICLE SAFETY STANDARD.
2	(a) IN GENERAL.—The Act (15 U.S.C. 2051 et seq.),
3	as amended by section 21 of this Act, is further amended
4	by adding at the end thereof the following:
5	"ALL-TERRAIN VEHICLE SAFETY STANDARD
6	"Sec. 41. (a) IN GENERAL.—
7	"(1) MANDATORY STANDARD.—Notwithstanding
8	any other provision of law, within 90 days after the
9	date of enactment of the CPSC Reform Act the Com-
10	mission shall publish in the Federal Register as a
11	mandatory consumer product safety standard the
12	American National Standard for Four Wheel All-Ter-
13	rain Vehicles Equipment Configuration, and Perform-
14	ance Requirements developed by the Specialty Vehicle
15	Institute of America (American National Standard
16	ANSI/SVIA–1–2007). The standard shall take effect
17	150 days after it is published.
18	"(2) Compliance with standard.—After the
19	standard takes effect, it shall be unlawful for any
20	manufacturer or distributor to import into or dis-

tribute in commerce in the United States any new assembled or unassembled all-terrain vehicle unless—

23 "(A) the vehicle complies with each applica24 ble provision of the standard;

25 "(B) the vehicle is subject to an ATV action
26 plan filed with the Commission before the date of

1	enactment of the CPSC Reform Act, or subse-
2	quently filed with and approved by the Commis-
3	sion, and bears a label certifying such compli-
4	ance and identifying the manufacturer, importer
5	or private labeler and the ATV action plan to
6	which it is subject; and
7	"(C) the manufacturer or distributor is in
8	compliance with all provisions of the applicable
9	ATV action plan.
10	"(3) VIOLATION.—The failure to comply with
11	any requirement of paragraph (2) shall be deemed to
12	be a failure to comply with a consumer product safety
13	rule under this Act and subject to all of the penalties
14	and remedies available under this Act.
15	"(4) Compliant models with additional fea-
16	TURES.—Paragraph (2) shall not be construed to pro-
17	hibit the distribution in interstate commerce of new
18	all-terrain vehicles that comply with the requirements
19	of that paragraph but also incorporate characteristics
20	or components that are not covered by those require-
21	ments. Any such characteristics or components shall
22	be subject to the requirements of section 15 of this Act.
23	"(b) Modification of All-Terrain Vehicle Safe-
24	TY STANDARD.—

1	"(1) ANSI REVISIONS.—If the American Na-
2	tional Standard ANSI/SVIA–1–2007 is revised
3	through the applicable consensus standards develop-
4	ment process after the date on which the product safe-
5	ty standard for all-terrain vehicles is published in the
6	Federal Register, the American National Standards
7	Institute shall notify the Commission of the revision.
8	"(2) Commission Action.—Within 120 days
9	after it receives notice of such a revision by the Amer-
10	ican National Standards Institute, the Commission
11	shall issue a notice of proposed rulemaking in accord-
12	ance with section 553 of title 5, United States Code,
13	to amend the product safety standard for all-terrain
14	vehicles to include any such revision that the Com-
15	mission determines is reasonably related to the safe
16	performance of all-terrain vehicles, and notify the In-
17	stitute of any provision it has determined not to be
18	so related. The Commission shall promulgate an
19	amendment to the standard for all-terrain vehicles
20	within 180 days after the date on which the notice of
21	proposed rulemaking for the amendment is published
22	in the Federal Register.
23	"(3) UNREASONABLE RISK OF INJURY.—Notwith-
24	standing any other provision of this Act, the Commis-

25 sion may, pursuant to sections 7 and 9 of this Act,

amend the product safety standard for all-terrain ve hicles to include any additional provision that the
 Commission determines is reasonably necessary to re duce an unreasonable risk of injury associated with
 the performance of all-terrain vehicles.

6 "(4) CERTAIN PROVISIONS NOT APPLICABLE.— 7 Sections 7, 9, 11, and 30(d) of this Act shall not 8 apply to promulgation of any amendment of the 9 product safety standard under paragraph (2). Judi-10 cial review of any amendment of the standard under 11 paragraph (2) shall be in accordance with chapter 7 12 of title 5, United States Code.

13 "(c) Requirements for 3-Wheeled All-Terrain 14 VEHICLES.—Until a mandatory consumer product safety rule applicable to 3-wheeled all-terrain vehicles promul-15 16 gated pursuant to this Act is in effect, new 3-wheeled allterrain vehicles may not be imported into or distributed 17 in commerce in the United States. Any violation of this 18 19 subsection shall be considered to be a violation of section 20 19(a)(1) of this Act and may also be enforced under section 21 17 of this Act.

22 "(d) FURTHER PROCEEDINGS.—

23 "(1) DEADLINE.—The Commission shall issue a
24 final rule in its proceeding entitled 'Standards for All

1	Terrain Vehicles and Ban of Three-wheeled All Ter-
2	rain Vehicles'.
3	"(2) Categories of youth atvs.—In the final
4	rule, the Commission may provide for a multiple fac-
5	tor method of categorization that, at a minimum,
6	takes into account—
7	"(A) the weight of the vehicle;
8	"(B) the maximum speed of the vehicle;
9	"(C) the velocity at which a vehicle of a
10	given weight is traveling at the maximum speed
11	of the vehicle;
12	(D) the age of children for whose operation
13	the vehicle is designed or who may reasonably be
14	expected to operate the vehicle; and
15	``(E) the average weight of children for
16	whose operation the vehicle is designed or who
17	may reasonably be expected to operate the vehi-
18	cle.
19	"(e) DEFINITIONS.—In this section:
20	"(1) All-terrain vehicle or atv.—The term
21	'all-terrain vehicle' or 'ATV' means—
22	"(A) any motorized, off-highway vehicle de-
23	signed to travel on 3 or 4 wheels, having a seat
24	designed to be straddled by the operator and
25	handlebars for steering control; but

1	"(B) does not include a prototype of a mo-
2	torized, off-highway, all-terrain vehicle or other
3	motorized, off-highway, all-terrain vehicle that is
4	intended exclusively for research and develop-
5	ment purposes unless the vehicle is offered for
6	sale.
7	"(2) ATV ACTION PLAN.—The term 'ATV action
8	plan' means a written plan or letter of undertaking
9	that describes actions the manufacturer or distributor
10	agrees to take to promote ATV safety, including rider
11	training, dissemination of safety information, age
12	recommendations, other policies governing marketing
13	and sale of the vehicles, the monitoring of such sales,
14	and other safety related measures, and that is sub-
15	stantially similar to the plans described under the
16	heading The Undertakings of the Companies in the
17	Commission Notice published in the Federal Register
18	on September 9, 1998 (63 FR 48199–48204).".
19	(b) GAO STUDY.—The Comptroller General shall con-
20	duct a study of the utility, recreational, and other benefits
21	of all-terrain vehicles to which section 38 of the Consumer
22	Product Safety Act (15 U.S.C. 2085) applies, and the costs
23	associated with all-terrain vehicle-related accidents and in-
24	juries.

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(c) CONFORMING AMENDMENT.—The table of contents,
 as amended by section 21 of this Act, is further amended
 by inserting after the item relating to section 40 the fol lowing:

"Sec. 41. All-terrain vehicle safety standard.".

5 (d) EFFECTIVE DATE.—The amendment made by sub6 section (a) shall take effect 90 days after the date of enact7 ment of this Act.

8 SEC. 31. GARAGE DOOR OPENER STANDARD.

9 (a) IN GENERAL.—Notwithstanding section 203(b) of the Consumer Product Safety Improvement Act of 1990 (15 10 11 U.S.C. 2056 note) or any amendment by the American Na-12 tional Standards Institute and Underwriters Laboratories, Inc. of its Standards for Safety-UL 325, all automatic resi-13 14 dential garage door operators that directly drive the door 15 in the closing direction that are manufactured more than 16 6 months after the date of enactment of this Act shall in-17 clude an external secondary entrapment protection device that does not require contact with a person or object for 18 19 the garage door to reverse.

(b) EXCEPTION.—Except as provided in subsection (c),
subsection (a) does not apply to the manufacture of an automatic residential garage door operator without a secondary
external entrapment protection device that does not require
contact by a company that manufactured such an operator
before the date of enactment of this Act if Underwriters Lab† HR 4040 EAS

oratory, Inc., certified that automatic residential garage
 door operator as meeting its Standards for Safety-UL 325
 before the date of enactment of this Act.

4 (c) REVIEW AND REVISION.—

5 (1) IN GENERAL.—Within 1 year after the date
6 of enactment of this Act, the Consumer Product Safe7 ty Commission shall review, and if necessary revise,
8 its automatic residential garage door operator safety
9 standard, including the requirement established by
10 subsection (a), to ensure that the standard provides
11 maximum protection for public health and safety.

12 (2) REVISED STANDARD.—The exception pro-13 vided by subsection (b) shall not apply to automatic 14 residential garage door operators manufactured after 15 the effective date of any such revised standard if that 16 standard adopts the requirement established by sub-17 section (a).

18 SEC. 32. REDUCING DEATHS AND INJURIES FROM CARBON
 19 MONOXIDE POISONING.

(a) IN GENERAL.—The Consumer Product Safety
Commission shall issue a final rule in its proceeding entitled "Portable Generators" for which the Commission issued
an advance notice of proposed rulemaking on December 12,
2006 (71 Fed. Reg. 74472), no later than 18 months after
the date of enactment of this Act.

1 (b) REPORT.—Not later than 120 days after the date 2 of enactment of this Act, the Consumer Product Safety Com-3 mission shall submit a report to the Senate Committee on 4 Commerce, Science, and Transportation that— 5 (1) reviews the effectiveness of its labeling re-6 quirements for charcoal briquettes $(16 \ C.F.R.$ 7 1500.14(b)(6)) during the windstorm that struck the 8 Pacific Northwest beginning on December 14, 2006; 9 (2) identifies any specific challenges faced by 10 non-English speaking populations with use of the cur-11 rent standards: and 12 (3) contains recommendations for improving the 13 labels on charcoal briquettes. 14 SEC. 33. COMPLETION OF CIGARETTE LIGHTER RULE-15 MAKING. 16 The Consumer Product Safety Commission shall issue 17 a final rule mandating general safety standards for cigarette lighters in its proceedings entitled "Safety Standard 18 for Cigarette Lighters" for which the Commission issued an 19 20 advance notice of proposed rulemaking on April 11, 2005 21 (68 Fed. Reg. 11339) no later than 24 months after the date 22 of enactment of this Act.

1	SEC. 34. CONSUMER PRODUCT REGISTRATION FORMS AND
2	STANDARDS FOR DURABLE INFANT OR TOD-
3	DLER PRODUCTS.
4	(a) Short Title.—This section may be cited as the
5	"Danny Keysar Child Product Safety Notification Act".
6	(b) SAFETY STANDARDS.—
7	(1) IN GENERAL.—The Commission shall—
8	(A) in consultation with representatives of
9	consumer groups, juvenile product manufactur-
10	ers, and independent child product engineers and
11	experts, examine and assess the effectiveness of
12	any voluntary consumer product safety stand-
13	ards for durable infant or toddler product; and
14	(B) in accordance with section 553 of title
15	5, United States Code, promulgate consumer
16	product safety rules that—
17	(i) are substantially the same as such
18	voluntary standards; or
19	(ii) are more stringent than such vol-
20	untary standards, if the Commission deter-
21	mines that more stringent standards would
22	further reduce the risk of injury associated
23	with such products.
24	(c) Requirements for Cribs.—
25	(1) MANUFACTURE, SALE, RESALE AND LEASE
26	OF CRIBS.—It shall be unlawful for any commercial

1	user to manufacture, sell, contract to sell or resell,
2	lease, sublet, offer or provide for use or otherwise
3	place in the stream of commerce any new or used full-
4	size or non-full size crib, including a portable crib
5	and a crib-pen, that is not in compliance with the
6	mandatory rule promulgated in section $(b)(1)$ and
7	(b)(2).
8	(2) Commercial users include but are not limited
9	to hotel, motel or similar transient lodging facilities
10	and day care centers.
11	(3) Definition of commercial user.—
12	(A) IN GENERAL.—In this subsection, the
13	term "commercial user" means—
14	(i) any person that manufactures, sells,
15	or contracts to sell full-size cribs or non-full-
16	size cribs; or
17	(ii) any person that deals in full-size
18	or non-full-size cribs that are not new or
19	that otherwise, based on the person's occu-
20	pation, holds oneself out as having knowl-
21	edge or skill peculiar to full-size cribs or
22	non-full-size cribs, including child care fa-
23	cilities and family child care homes; or
24	(iii) is in the business of contracting to
25	sell or resell, lease, sublet, or otherwise plac-

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1	ing in the stream of commerce full-size cribs
2	or non-full-size cribs that are not new.
3	(4) TIMETABLE FOR RULEMAKING.—Not later
4	than 1 year after the date of the enactment of this
5	Act, the Commission shall commence the rulemaking
6	required under paragraph (1) and shall promulgate
7	rules for no fewer than 2 categories of durable infant
8	or toddler products every 6 months thereafter, begin-
9	ning with the product categories that the Commission
10	determines to be of highest priority, until the Com-
11	mission has promulgated standards for all such prod-
12	uct categories. Thereafter, the Commission shall peri-
13	odically review and revise the rules set forth under
14	this subsection to ensure that such rules provide the
15	highest level of safety for such products that is fea-
16	sible.
17	(d) Consumer Product Registration Forms.—
18	(1) IN GENERAL.—Not later than 1 year after
19	the date of enactment of this Act, the Commission
20	shall, pursuant to its authority under section 16(b) of
21	the Consumer Product Safety Act (15 U.S.C.
22	2065(b)), promulgate final consumer product safety
23	rules that require manufacturers of durable infant or
24	toddler products—

1	(A) in accordance with paragraph (2), to
2	provide consumers with postage-paid consumer
3	registration forms with each such product;
4	(B) in accordance with paragraph (5), to
5	maintain a record of the names, addresses, e-
6	mail addresses, and other contact information of
7	consumers who register their ownership of such
8	products with the manufacturer in order to im-
9	prove the effectiveness of manufacturer cam-
10	paigns to recall such products; and
11	(C) to place permanently the manufacturer
12	name and contact information, model name and
13	number, and the date of manufacture on each
14	durable infant or toddler product.
15	(2) Requirements for registration
16	FORMS.—
17	(A) IN GENERAL.—The registration forms
18	required by paragraph (1)(A) shall provide space
19	sufficiently large to permit easy, legible record-
20	ing of the information specified in subparagraph
21	(B)(i).
22	(B) ELEMENTS.—Such forms shall include
23	the following:
24	(i) Spaces for a consumer to provide
25	the following:

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1	(I) The consumer's name.
2	(II) The consumer's postal ad-
3	dress.
4	(III) The consumer's telephone
5	number.
6	(IV) The consumer's e-mail ad-
7	dress.
8	(ii) The manufacturer's name.
9	(iii) The model name and number for
10	the product.
11	(iv) The date of manufacture of the
12	product.
13	(v) A message that—
14	(I) explains the purpose of the
15	registration; and
16	(II) is designed to encourage con-
17	sumers to complete the registration.
18	(vi) A statement that information pro-
19	vided by the consumer shall not be used for
20	any purpose other than to facilitate a recall
21	of or safety alert regarding that product.
22	(vii) A message that explains the op-
23	tion to register via the Internet, as required
24	by paragraph (4).

(C) Placement.—Such form shall be at-
tached to the surface of each durable infant or
toddler product so that, as a practical matter,
the consumer will notice and handle the form
after purchasing the product.
(3) TEXT AND FORMAT OF REGISTRATION
FORMS.—In promulgating regulations under para-
graph (1), the Commission may prescribe the exact
text and format of such form.
(4) INTERNET REGISTRATION.—In promulgating
regulations under paragraph (1), the Commission
shall require manufacturers of durable infant or tod-

regulations under paragraph (1), the Commission
shall require manufacturers of durable infant or toddler products to provide a mechanism for consumers
to submit to the manufacturer via the Internet electronic versions of the registration forms required by
paragraph (1)(A).

17 (5) RECORD KEEPING AND NOTIFICATION RE18 QUIREMENTS.—

19(A) IN GENERAL.—The rules promulgated20under paragraph (1) shall require each manufac-21turer of a durable infant or toddler product—22(i) to maintain a record of consumers23who register for such product that includes24all of the information provided by such con-25sumers; and

1	(ii) to use such information to notify
2	such consumers in the event of a voluntary
3	or involuntary recall of, or safety alert re-
4	garding, such product.
5	(B) Period of maintenance.—Such rules
6	shall require such manufacturers of durable in-
7	fant or toddler products to maintain the records
8	described in subparagraph $(A)(i)$ for a period of
9	not less than 6 years after the date of manufac-
10	ture of the product concerned.
11	(C) LIMITATION ON USE OF INFORMATION
12	COLLECTED.—The rules promulgated under
13	paragraph (1) shall prohibit manufacturers from
14	using or disseminating to any other party the
15	information collected by the manufacturer under
16	this subsection for any purpose other than notifi-
17	cation to the consumer concerned in the event of
18	a product recall or safety alert regarding the
19	product concerned.
20	(D) RESERVATION.—Nothing in this section
21	requires a manufacturer to collect, retain, or use
22	any information unless it is provided by the con-
23	sumer.
24	(e) REPORT AND STUDY.—Not later than 4 years after
25	the date of enactment of this Act, the Commission shall—

1	(1) conduct a study on the effectiveness of the
2	rules promulgated under subsection (a) in facilitating
3	product recalls; and
4	(2) submit to Congress a report on the findings
5	of the Commission with respect to the study required
6	by paragraph (1).
7	(f) Use of Alternative Recall Notification
8	Technology.—
9	(1) IN GENERAL.—If the Commission determines
10	that a recall notification technology can be used by a
11	manufacturer of durable infant or toddler products
12	and such technology is as effective or more effective in
13	facilitating recalls of durable infant or toddler prod-
14	ucts as the registration forms required by subsection
15	(a)—
16	(A) the Commission shall submit to the
17	Committee on Commerce, Science, and Transpor-
18	tation of the Senate and the Committee on En-
19	ergy and Commerce of the House of Representa-
20	tives a report on such determination; and
21	(B) a manufacturer of durable infant or
22	toddler products that uses such technology in lieu
23	of such registration forms to facilitate recalls of
24	durable infant or toddler products shall be con-
25	sidered in compliance with the regulations pro-

1	mulgated under such subsection with respect to
2	subparagraphs (A) and (B) of paragraph (1) of
3	such subsection.
4	(2) Study and report.—Not later than 1 year
5	after the date of the enactment of this Act and peri-
6	odically thereafter as the Commission considers ap-
7	propriate, the Commission shall—
8	(A) for a period of not less than 6 months
9	and not more than 1 year—
10	(i) conduct a review of recall notifica-
11	tion technology; and
12	(ii) assess, through testing and empir-
13	ical study, the effectiveness of such tech-
14	nology in facilitating recalls of durable in-
15	fant or toddler products; and
16	(B) submit to the committees described in
17	paragraph $(1)(A)$ a report on the review and as-
18	sessment required by subparagraph (A) .
19	(3) Regulations.—The Commission shall pre-
20	scribe regulations to carry out this subsection.
21	(g) DEFINITIONS.—In this section:
22	(1) Commission.—The term "Commission"
23	means the Consumer Product Safety Commission.
24	(2) DURABLE INFANT OR TODDLER PRODUCT.—
25	The term "durable infant or toddler product" means

1	a durable product intended for use by, or that may
2	be reasonably expected to be used by, children younger
3	than the age of 5 years, including the following:
4	(A) Full-size cribs and nonfull-size cribs.
5	(B) Toddler beds.
6	(C) High chairs, booster chairs, and hook-on
7	chairs.
8	(D) Bath seats.
9	(E) Gates and other enclosures for confining
10	a child.
11	(F) Play yards.
12	(G) Stationary activity centers.
13	(H) Infant carriers.
14	(I) Strollers.
15	(J) Walkers.
16	(K) Swings.
17	(L) Bassinets and cradles.
18	SEC. 35. REPEAL.
19	Section 30 (15 U.S.C. 2079) is amended by striking
20	subsection (d) and redesignating subsections (e) and (f) as
21	subsections (d) and (e), respectively.

1 SEC. 36. CONSUMER PRODUCT SAFETY COMMISSION PRES-2 ENCE AT NATIONAL TARGETING CENTER OF 3 **U.S. CUSTOMS AND BORDER PROTECTION.** 4 (a) IN GENERAL.—Except as provided in subsection 5 (c), not later than 6 months after the date of the enactment 6 of this Act, the Consumer Product Safety Commission shall 7 enter into a memorandum of understanding with the Secretary of Homeland Security for the assignment by the 8

9 Commission of not less than 1 full-time equivalent per10 sonnel to work at the National Targeting Center of U.S.
11 Customs and Border Protection.

12 (b) RESPONSIBILITIES.—Any personnel assigned 13 under subsection (a) shall, in cooperation with other per-14 sonnel working at the National Targeting Center, identify 15 products, before such products are imported into the cus-16 toms territory of the United States, that—

17 (1) are intended for importation into such cus18 toms territory; and

19 (2) pose a high risk to consumer safety.

(c) WAIVER.—The Consumer Product Safety Commission may waive the requirement of subsection (a) if the
Commission determines that an assignment under subsection (a) would not improve the effectiveness of the Commission in identifying products described in subsection (b)
before such products are imported into the customs territory
of the United States.

1	SEC. 37. DEVELOPMENT OF RISK ASSESSMENT METHOD-
2	OLOGY TO IDENTIFY SHIPMENTS OF CON-
3	SUMER PRODUCTS THAT ARE LIKELY TO CON-
4	TAIN CONSUMER PRODUCTS IN VIOLATION
5	OF SAFETY STANDARDS.
6	(a) IN GENERAL.—Not later than 1 year after the date
7	of the enactment of this Act, the Consumer Product Safety
8	Commission shall develop a risk assessment methodology for
9	identification of shipments of consumer products that are—
10	(1) intended for import into the customs terri-
11	tory of the United States; and
12	(2) are likely to include consumer products that
13	would be refused admission into such customs terri-
14	tory under section 17(a) of the Consumer Product
15	Safety Act (15 U.S.C. 2066(a)).
16	(b) Use of International Trade Data System.—
17	The methodology developed under subsection (a) shall, as
18	far as practicable, use the International Trade Data System
19	(ITDS) established under section 411(d) of the Tariff Act
20	of 1930 (19 U.S.C. 1411) to evaluate and assess information
21	about shipments of consumer products intended for import
22	into the customs territory of the United States before such
23	shipments enter such customs territory.
24	(c) AUTHORIZATION OF APPROPRIATIONS.—There are

25 authorized to be appropriated such sums as may be nec-26 essary to carry out this section.

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1	SEC. 38. SEIZURE AND DESTRUCTION OF IMPORTED PROD-
2	UCTS IN VIOLATION OF CONSUMER PRODUCT
3	SAFETY STANDARDS.
4	(a) List of Product Defects That Constitute A
5	SUBSTANTIAL PRODUCT HAZARD.—
6	(1) IN GENERAL.—Not later than 6 months after
7	the date of the enactment of this Act, the Consumer
8	Product Safety Commission shall publish a list of
9	product defects that constitute a substantial product
10	hazard (as defined in section 15 of the Consumer
11	Product Safety Act (15 U.S.C. 2064)).
12	(2) UPDATES.—The Consumer Product Safety
13	Commission shall, as the Commission considers
14	appropriate—
15	(A) update the list required by paragraph
16	(1); and
17	(B) provide a copy of the updated list to the
18	Secretary of Homeland Security.
19	(b) Destruction of Noncompliant Imported
20	PRODUCTS.—Section 17(e) (15 U.S.C. 2066(e)) is amended
21	to read as follows:
22	"(e) PRODUCT DESTRUCTION.—The Secretary of
23	Homeland Security shall ensure the destruction of any
24	product refused admission into the customs territory of the
25	United States under this section unless such product is ex-
26	ported, under regulations prescribed by the Secretary or the
	† HR 4040 EAS

Commission, as appropriate, within 90 days of the date of
 notice of such refusal or within such additional time as may
 be permitted pursuant to such regulations.".

4 (c) INSPECTION AND RECORD KEEPING REQUIREMENTS
5 AS CONDITIONS ON IMPORTATION.—Section 17(g) (15
6 U.S.C. 2066(g)) is amended by striking "Commission may"
7 and inserting "Commission shall".

8 (d) PROVISION OF INFORMATION TO COOPERATING
9 AGENCIES.—Section 17(h)(2) (15 U.S.C. 2066(h)(2)) is
10 amended by striking "Commission may" and inserting
11 "Commission shall".

(e) CONSTRUCTION.—Section 17 (15 U.S.C. 2066) is
amended by adding at the end the following:

"(i) CONSTRUCTION.—Nothing in this section shall be
construed to prevent the Secretary of Homeland Security
from prohibiting entry or directing the destruction or export of a consumer product under any other provision of
law.".

(f) CONFORMING AMENDMENTS.—Such section 17 is
20 further amended—

(1) in subsection (a), by striking "Any consumer" and inserting "REFUSAL OF ADMISSION.—
Any consumer";

(2) in subsection (b), by striking "The" in the
first sentence and inserting "SAMPLES.—The";

1	(3) in subsection (c), by striking "If" and insert-
2	ing "Modification.—If";
3	(4) in subsection (d), by striking "All actions"
4	in the first sentence and inserting "SUPERVISION OF
5	Modifications.—All actions";
6	(5) in subsection (f), by striking "All expenses"
7	in the first sentence and inserting "PAYMENT OF EX-
8	PENSES OCCASIONED BY REFUSAL OF ADMISSION.—
9	All expenses";
10	(6) in subsection (g), by striking "The Commis-
11	sion" and inserting "IMPORTATION CONDITIONED
12	UPON MANUFACTURER'S COMPLIANCE.—The Com-
13	mission";
14	(7) in subsection (h), by striking "(h)(1) The
15	Commission" and inserting "(h) PRODUCT SURVEIL-
16	LANCE PROGRAM.—(1) The Commission".
17	(g) Technical Amendments.—Such section 17 is
18	further amended—
19	(1) by striking "Secretary of the Treasury" each
20	place it occurs and inserting "Secretary of Homeland
21	Security"; and
22	(2) by striking "Department of the Treasury"
23	each place it occurs and inserting "Department of
24	Homeland Security".

1	SEC. 39. DATABASE OF MANUFACTURING FACILITIES AND
2	SUPPLIERS INVOLVED IN VIOLATIONS OF
3	CONSUMER PRODUCT SAFETY STANDARDS.
4	(a) Documentation of Acts and Omissions.—If the
5	Consumer Product Safety Commission discovers evidence
6	that a violation of a consumer product safety rule was the
7	result of an act or omission by a manufacturing facility
8	or supplier, the Commission shall document the following:
9	(1) The date on which the violation occurred.
10	(2) A description of the violation and the cir-
11	cumstances that led to the violation.
12	(3) Details of the act or omission and the rela-
13	tion of such act or omission to the violation.
14	(4) Identifying information about the manufac-
15	turing facility or supplier, including the name and
16	address of such manufacturing facility or supplier.
17	(b) DATABASE.—The Consumer Product Safety Com-
18	mission shall establish and maintain a database that con-
19	tains the following:
20	(1) All of the information documented under sub-
21	section (a).
22	(2) Any information submitted under subsection
23	(d).
24	(c) NOTICE.—The Commission shall take reasonable
25	steps to provide notice to each manufacturing facility or
26	supplier documented in the database required by subsection

(b) of the inclusion of such manufacturing facility or sup-1 plier in such database and the reasons for such inclusion. 2 3 (d) COMMENTS.—The Commission shall establish a process by which a manufacturing facility or supplier in-4 5 cluded in the database required by subsection (b) for an act or omission described in subsection (a) may submit in-6 7 formation to the Commission for inclusion in the database. Such information may consist of— 8

9 (1) evidence refuting evidence contained in the 10 database that a violation described in subsection (a) 11 was the result of an act or omission by such manufac-12 turing facility or supplier; and

(2) evidence of remedial measures taken by such
manufacturing facility or supplier to correct such act
or omission.

16 Information submitted under this subsection shall be treated17 the same as information in the database for purposes of18 subsections (g) and (h).

(e) AVAILABILITY OF DATABASE TO U.S. CUSTOMS
AND BORDER PROTECTION.—The Consumer Product Safety
Commission shall make the database established under subsection (b) available on a real-time basis to the Commissioner responsible for the U.S. Customs and Border Protection of the Department of Homeland Security.

(f) USE OF DATABASE BY U.S. CUSTOMS AND BORDER
 PROTECTION.—The Commissioner responsible for the U.S.
 Customs and Border Protection of the Department of Home land Security shall use the information stored in the data base required by subsection (b) in determining—
 (1) whether a container being imported into the

United States contains consumer products that are in
violation of a consumer product safety standard of the
Commission; and

(2) whether action should be taken with respect
to any consumer products in such container under
section 17 of the Consumer Product Safety Act (15
U.S.C. 2066).

14 (g) LIMITATION ON DISCLOSURE OF INFORMATION IN
15 DATABASE.—

16 (1) IN GENERAL.—The Consumer Product Safety 17 Commission and the Commissioner responsible for the 18 U.S. Customs and Border Protection of the Depart-19 ment of Homeland Security shall not disclose any in-20 formation contained in or provide access to the data-21 base required by subsection (b) to any person except 22 as provided in paragraph (2), provided that this lim-23 itation does not apply to the disclosure of information 24 that was collected, received, or maintained by the Commission for purpose other than inclusion in the
 database.

3	(2) Exception for law enforcement and na-
4	TIONAL SECURITY.—The Consumer Product Safety
5	Commission and the Commissioner responsible for the
6	U.S. Customs and Border Protection of the Depart-
7	ment of Homeland Security may disclose information
8	contained in and provide access to the database re-
9	quired by subsection (b) to a law enforcement agency
10	or an intelligence agency of the United States if the
11	Commission or the Commissioner determine that such
12	disclosure is necessary—
13	(A) to prevent a crime; or
14	(B) to detect, prevent, or respond to a threat
15	to national security.
16	(3) EXEMPTION FROM FREEDOM OF INFORMA-
17	tion act disclosure requirements.—The data-
18	base required by subsection (b) shall not be subject to
19	the disclosure requirements of section 552 or $552A$ of
20	title 5, United States Code.
21	(h) Limitation on Use of Information in Data-
22	BASE FOR CERTAIN CIVIL OR CRIMINAL PENALTIES.—
23	(1) Prohibition on imposition by consumer
24	PRODUCT SAFETY COMMISSION OF PENALTIES SOLELY
25	ON BASIS OF DATABASE.—The Consumer Product

Safety Commission may not impose any penalty
 under section 20 or 21 of the Consumer Product Safe ty Act (15 U.S.C. 2069, 2070) on any person solely
 on the inclusion of information on a person in the
 database required by subsection (b).

6 (2) PROHIBITION ON IMPOSITION BY U.S. CUS-7 TOMS AND BORDER PROTECTION OF PENALTIES SOLE-8 LY ON BASIS OF DATABASE.—Notwithstanding any 9 other provision of law, the Commissioner responsible 10 for the U.S. Customs and Border Protection of the 11 Department of Homeland Security may not impose 12 any civil or criminal penalty on any person solely on 13 the inclusion of information on a person in the data-14 base required by subsection (b).

(i) AUTHORIZATION OF APPROPRIATIONS.—There are
authorized to be appropriated such sums as may be necessary to carry out this section.

18 SEC. 40. BAN ON CERTAIN PRODUCTS CONTAINING SPECI19 FIED PHTHALATES.

(a) BANNED HAZARDOUS SUBSTANCE.—Effective January 1, 2009, any children's product or child care article
that contains a specified phthalate shall be treated as a
banned hazardous substance under the Federal Hazardous
Substances Act (15 U.S.C. 1261 et seq.) and the prohibi-

tions contained in section 4 of such Act shall apply to such
 product or article.

3 (b) PROHIBITION ON USE OF CERTAIN ALTERNATIVES
4 TO SPECIFIED PHTHALATES IN CHILDREN'S PRODUCTS
5 AND CHILD CARE ARTICLES.—

6 (1) IN GENERAL.—If a manufacturer modifies a 7 children's product or child care article that contains 8 a specified phthalate to comply with the ban under 9 subsection (a), such manufacturer shall not use any 10 of the prohibited alternatives to specified phthalates 11 described in paragraph (2).

(2) PROHIBITED ALTERNATIVES TO SPECIFIED
PHTHALATES.—The prohibited alternatives to specified phthalates described in this paragraph are the
following:

16 (A) Carcinogens rated by the Environ17 mental Protection Agency as Group A, Group B,
18 or Group C carcinogens.

19(B) Substances described in the List of20Chemicals Evaluated for Carcinogenic Potential21of the Environmental Protection Agency as fol-22lows:

23 (i) Known to be human carcinogens.
24 (ii) Likely to be human carcinogens.

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1	(iii) Suggestive of being human car-
2	cinogens.
3	(C) Reproductive toxicants identified by the
4	Environmental Protection Agency that cause any
5	of the following:
6	(i) Birth defects.
7	(ii) Reproductive harm.
8	(iii) Developmental harm.
9	(c) Preemption.—Nothing in this section or section
10	18(b)(1)(B) of the Federal Hazardous Substances Act (15
11	U.S.C. 1261 note) shall preclude or deny any right of any
12	State or political subdivision thereof to adopt or enforce any
13	provision of State or local law that—
14	(1) applies to a phthalate that is not described
15	in subsection $(d)(3)$;
16	(2) applies to a phthalate described in subsection
17	(d)(3) that is not otherwise regulated under this sec-
18	tion;
19	(3) with respect to any phthalate, requires the
20	provision of a warning of risk, illness, or injury; or
21	(4) prohibits the use of alternatives to phthalates
22	that are not described in subsection $(b)(2)$.
23	(d) DEFINITIONS.—In this section:
24	(1) CHILDREN'S PRODUCT.—The term "chil-
25	dren's product" means a toy or any other product de-

1	signed or intended by the manufacturer for use by a
2	child when the child plays.
3	(2) CHILD CARE ARTICLE.—The term "child care
4	article" means all products designed or intended by
5	the manufacturer to facilitate sleep, relaxation, or the
6	feeding of children, or to help children with sucking
7	or teething.
8	(3) Children's product or child care arti-
9	CLE THAT CONTAINS A SPECIFIED PHTHALATE.—The
10	term "children's product or child care article that
11	contains a specified phthalate" means—
12	(A) a children's product or a child care ar-
13	ticle any part of which contains any combina-
14	tion of di-(2-ethylhexyl) phthalate (DEHP),
15	dibutyl phthalate (DBP), or benzyl butyl phthal-
16	ate (BBP) in concentrations exceeding 0.1 per-
17	cent; and
18	(B) a children's product or a child care ar-
19	ticle intended for use by a child that—
20	(i) can be placed in a child's mouth;
21	and
22	(ii)(I) contains any combination of
23	diisononyl phthalate (DINP), diisodecyl
24	phthalate (DIDP), or di-n-octyl phthalate

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1	(DnOP), in concentrations exceeding 0.1
2	percent; or
3	(II) contains any combination of di- $(2-$
4	ethylhexyl) phthalate (DEHP), dibutyl
5	phthalate (DBP), benzyl butyl phthalate
6	(BBP), diisononyl phthalate (DINP),
7	diisodecyl phthalate (DIDP), or di-n-octyl
8	phthalate (DnOP), in concentrations exceed-
9	ing 0.1 percent.
10	SEC. 41. EQUESTRIAN HELMETS.
11	(a) STANDARDS.—
12	(1) IN GENERAL.—Every equestrian helmet man-
13	ufactured on or after the date that is 9 months after
14	the date of the enactment of this Act shall meet—
15	(A) the interim standard specified in para-
16	graph (2), pending the establishment of a final
17	standard pursuant to paragraph (3); and
18	(B) the final standard, once that standard
19	has been established under paragraph (3).
20	(2) INTERIM STANDARD.—The interim standard
21	for equestrian helmets is the American Society for
22	Testing and Materials (ASTM) standard designated
23	as F 1163.
24	(3) FINAL STANDARD.—

1	(A) Requirement.—Not later than 60
2	days after the date of the enactment of this Act,
3	the Consumer Product Safety Commission shall
4	begin a proceeding under section 553 of title 5,
5	United States Code—
6	(i) to establish a final standard for
7	equestrian helmets that incorporates all the
8	requirements of the interim standard speci-
9	fied in paragraph (2);
10	(ii) to provide in the final standard a
11	mandate that all approved equestrian hel-
12	mets be certified to the requirements pro-
13	mulgated under the final standard by an
14	organization that is accredited to certify
15	personal protection equipment in accord-
16	ance with ISO Guide 65; and
17	(iii) to include in the final standard
18	any additional provisions that the Commis-
19	sion considers appropriate.
20	(B) INAPPLICABILITY OF CERTAIN LAWS.—
21	Sections 7, 9, and 30(d) of the Consumer Prod-
22	uct Safety Act (15 U.S.C. 2056, 2058, and
23	2079(d)) shall not apply to the proceeding under
24	this subsection, and section 11 of such Act (15

1	U.S.C. 2060) shall not apply with respect to any
2	standard issued under such proceeding.
3	(C) EFFECTIVE DATE.—The final standard
4	shall take effect not later than 1 year after the
5	date it is issued.
6	(4) Failure to meet standards.—
7	(A) FAILURE TO MEET INTERIM STAND-
8	ARD.—Until the final standard takes effect, an
9	equestrian helmet that does not meet the interim
10	standard, required under paragraph (1)(A), shall
11	be considered in violation of a consumer product
12	safety standard promulgated under the Con-
13	sumer Product Safety Act.
14	(B) STATUS OF FINAL STANDARD.—The
15	final standard developed under paragraph (3)
16	shall be considered a consumer product safety
17	standard promulgated under the Consumer Prod-
18	uct Safety Act.
19	(b) DEFINITIONS.—In this section:
20	(1) Approved equestrian helmet.—The term
21	"approved equestrian helmet" means an equestrian
22	helmet that meets—
23	(A) the interim standard specified in sub-
24	section (a)(2), pending establishment of a final
25	standard under subsection $(a)(3)$; and

1	(B) the final standard, once it is effective
2	under subsection $(a)(3)$.
3	(2) Equestrian helmet.—The term "eques-
4	trian helmet" means a hard shell head covering in-
5	tended to be worn while participating in an eques-
6	trian event or activity.
7	SEC. 42. REQUIREMENTS FOR RECALL NOTICES.
8	(a) IN GENERAL.—Section 15 (15 U.S.C. 2064) is
9	amended by adding at the end the following:
10	"(i) Requirements for Recall Notices.—
11	"(1) IN GENERAL.—If the Commission deter-
12	mines that a product distributed in commerce pre-
13	sents a substantial product hazard and that action
14	under subsection (d) is in the public interest, the
15	Commission may order the manufacturer or any dis-
16	tributor or retailer of the product to distribute notice
17	of the action to the public. The notice shall include
18	the following:
19	"(A) A description of the product,
20	including—
21	"(i) the model number or stock keeping
22	unit (SKU) number of the product;
23	"(ii) the names by which the product is
24	commonly known; and
25	"(iii) a photograph of the product.

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1	(B) A description of the action being taken
2	with respect to the product.
3	"(C) The number of units of the product (C)
4	with respect to which the action is being taken.
5	(D) A description of the substantial prod-
6	uct hazard and the reasons for the action.
7	``(E) An identification of the manufactur-
8	ers, importers, distributers, and retailers of the
9	product.
10	``(F) The locations where, and Internet
11	websites from which, the product was sold.
12	``(G) The name and location of the factory
13	at which the product was produced.
14	((H) The dates between which the product
15	was manufactured and sold.
16	((I) The number and a description of any
17	injuries or deaths associated with the product,
18	the ages of any individuals injured or killed, and
19	the dates on which the Commission received in-
20	formation about such injuries or deaths.
21	(J) A description of
22	"(i) any remedy available to a con-
23	sumer;
24	"(ii) any action a consumer must take
25	to obtain a remedy; and

1	"(iii) any information a consumer
2	needs to take to obtain a remedy or infor-
3	mation about a remedy, such as mailing
4	addresses, telephone numbers, fax numbers,
5	and email addresses.
6	"(K) Any other information the Commis-
7	sion determines necessary.
8	"(2) Notices in languages other than
9	ENGLISH.—The Commission may require a notice de-
10	scribed in paragraph (1) to be distributed in a lan-
11	guage other than English if the Commission deter-
12	mines that doing so is necessary to adequately protect
13	the public.".
14	(b) Publication of Information on Recalled
15	PRODUCTS.—Beginning not later than 1 year after the date
16	of the enactment of this Act, the Consumer Product Safety
17	Commission shall make the following information available
18	to the public as the information becomes available to the
19	Commission:
20	(1) Progress reports and incident updates with
21	respect to action plans implemented under section

23 2064(d)).

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24 (2) Statistics with respect to injuries and deaths
25 associated with products that the Commission deter-

15(d) of the Consumer Product Safety Act (15 U.S.C.

1	mines present a substantial product hazard under sec-
2	tion 15(c) of the Consumer Product Safety Act (15
3	$U.S.C.\ 2064(c)).$
4	(3) The number and type of communication from
5	consumers to the Commission with respect to each
6	product with respect to which the Commission takes
7	action under section 15(d) of the Consumer Product
8	Safety Act (15 U.S.C. 2064(d)).
9	SEC. 43. STUDY AND REPORT ON EFFECTIVENESS OF AU-
10	THORITIES RELATING TO SAFETY OF IM-
11	PORTED CONSUMER PRODUCTS.
12	Not later than 180 days after the date of the enactment
13	of this Act, the Comptroller General of the United States
14	shall—
15	(1) conduct a study of the authorities and provi-
16	sions of the Consumer Product Safety Act (15 U.S.C.
17	2051 et seq.) to assess the effectiveness of such authori-
18	ties and provisions in preventing unsafe consumer
19	products from entering the customs territory of the
20	United States;
21	(2) develop a plan to improve the effectiveness of
22	the Consumer Product Safety Commission in pre-
23	venting unsafe consumer products from entering such
24	customs territory and

customs territory; and

1	(3) submit to Congress a report on the findings
2	of the Comptroller General with respect to paragraphs
3	(1) through (3), including legislative recommenda-
4	tions related to—
5	(A) inspection of foreign manufacturing
6	plants by the Consumer Product Safety Commis-
7	sion; and
8	(B) requiring foreign manufacturers to con-
9	sent to the jurisdiction of United States courts
10	with respect to enforcement actions by the Con-
11	sumer Product Safety Commission.
12	SEC. 44. BAN ON IMPORTATION OF TOYS MADE BY CERTAIN
13	MANUFACTURERS.
14	
14	Section 17 (15 U.S.C. 2066) is amended—
14	Section 17 (15 U.S.C. 2066) is amended— (1) in subsection (a), as amended by section
15	(1) in subsection (a), as amended by section
15 16	(1) in subsection (a), as amended by section 10(f) of this Act—
15 16 17	 (1) in subsection (a), as amended by section 10(f) of this Act— (A) in paragraph (5), by striking "; or"
15 16 17 18	 (1) in subsection (a), as amended by section 10(f) of this Act— (A) in paragraph (5), by striking "; or" and inserting a semicolon;
15 16 17 18 19	 (1) in subsection (a), as amended by section 10(f) of this Act— (A) in paragraph (5), by striking "; or" and inserting a semicolon; (B) in paragraph (6), by striking the period
15 16 17 18 19 20	 (1) in subsection (a), as amended by section 10(f) of this Act— (A) in paragraph (5), by striking "; or" and inserting a semicolon; (B) in paragraph (6), by striking the period at the end and inserting "; or"; and
 15 16 17 18 19 20 21 	 (1) in subsection (a), as amended by section 10(f) of this Act— (A) in paragraph (5), by striking "; or" and inserting a semicolon; (B) in paragraph (6), by striking the period at the end and inserting "; or"; and (C) by adding at the end the following:
 15 16 17 18 19 20 21 22 	 (1) in subsection (a), as amended by section 10(f) of this Act— (A) in paragraph (5), by striking "; or" and inserting a semicolon; (B) in paragraph (6), by striking the period at the end and inserting "; or"; and (C) by adding at the end the following: "(7) is a toy classified under heading 9503,

1	"(A) has shown a persistent pattern of
2	manufacturing such toys with defects that con-
3	stitute substantial product hazards (as defined in
4	section $15(a)(2)$; or
5	``(B) has manufactured such toys that
6	present a risk of injury to the public of such a
7	magnitude that the Commission has determined
8	that a permanent ban on all imports of such toys
9	manufactured by such company is equitably jus-
10	tified."; and
11	(2) by adding at the end the following:
12	"(i) Whenever the Commission makes a determination
13	described in subsection $(a)(7)$ with respect to a manufac-
14	turer, the Commission shall submit to the Secretary of
15	Homeland Security information that appropriately identi-
16	fies the manufacturer.
17	"(j) Not later than March 31 of each year, the Commis-
18	sion shall submit to Congress an annual report identifying,
19	for the 12-month period preceding the report—
20	"(1) toys classified under heading 9503, 9504, or
21	9505 of the Harmonized Tariff Schedule of the United
22	States that—
23	"(A) were offered for importation into the
24	customs territory of the United States; and

1	``(B) the Commission found to be in viola-
2	tion of a consumer product safety standard; and
3	"(2) the manufacturers, by name and country,
4	that were the subject of a determination described in
5	subsection $(a)(7)(A)$ and (B) .".
6	SEC. 45. CONSUMER PRODUCT SAFETY STANDARDS USE OF
7	FORMALDEHYDE IN TEXTILE AND APPAREL
8	ARTICLES.
9	(a) Study on Use of Formaldehyde in Manufac-
10	TURING OF TEXTILE AND APPAREL ARTICLES.—Not later
11	than 2 years after the date of the enactment of this Act,
12	the Consumer Product Safety Commission shall conduct a
13	study on the use of formaldehyde in the manufacture of tex-
14	tile and apparel articles, or in any component of such arti-
15	cles, to identify any risks to consumers caused by the use
16	of formaldehyde in the manufacturing of such articles, or
17	components of such articles.

Attest:

Secretary.



AMENDMENT