

115TH CONGRESS  
2D SESSION

# H. R. 6135

To limit the separation of families at or near ports of entry.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 19, 2018

Mr. NADLER (for himself, Ms. LOFGREN, Mr. TED LIEU of California, Ms. JAYAPAL, Mr. GUTIÉRREZ, Mr. PANETTA, Ms. PELOSI, Mr. HOYER, Mr. CLYBURN, Mr. CROWLEY, Ms. SÁNCHEZ, Mr. CUMMINGS, Mr. TAKANO, Ms. DELAURO, Mr. MCGOVERN, Mr. O’ROURKE, Ms. MCCOLLUM, Mr. SMITH of Washington, Ms. BASS, Mr. CORREA, Ms. PINGREE, Mr. CARBAJAL, Mr. YARMUTH, Ms. JACKSON LEE, Mrs. DINGELL, Mr. QUIGLEY, Mr. PAYNE, Mr. RYAN of Ohio, Ms. SCHAKOWSKY, Mr. DEUTCH, Mr. ESPAILLAT, Mr. RUPPERSBERGER, Ms. NORTON, Ms. VELÁZQUEZ, Mr. CASTRO of Texas, Ms. WILSON of Florida, Ms. MENG, Mr. POCAN, Mr. LANGEVIN, Mr. GOMEZ, Mr. RUSH, Mr. SCHNEIDER, Mr. HASTINGS, Mrs. WATSON COLEMAN, Mr. HIGGINS of New York, Ms. DEGETTE, Mr. COOPER, Mr. WELCH, Mr. RICHMOND, Mr. GENE GREEN of Texas, Mr. SIRES, Mr. BLUMENAUER, Mr. CICILLINE, Mr. MOULTON, Ms. LEE, Mrs. CAROLYN B. MALONEY of New York, Mr. DELANEY, Ms. SPEIER, Ms. ROSEN, Mr. THOMPSON of California, Ms. MATSUI, Ms. WASSERMAN SCHULTZ, Mr. LARSEN of Washington, Mr. SCHIFF, Mr. PETERS, Mr. BEYER, Mr. POLIS, Mr. KILDEE, Ms. TITUS, Mr. JOHNSON of Georgia, Mr. LEWIS of Georgia, Mrs. TORRES, Mr. BRENDAN F. BOYLE of Pennsylvania, Mr. CÁRDENAS, Mr. KRISHNAMOORTHY, Mr. VISCLOSKEY, Ms. CASTOR of Florida, Mr. CAPUANO, Mr. THOMPSON of Mississippi, Mr. PERLMUTTER, Mrs. MURPHY of Florida, Mr. SERRANO, Mr. PALLONE, Ms. MOORE, Ms. BARRAGÁN, Ms. DELBENE, Mr. EVANS, Mr. JEFFRIES, Mr. CARTWRIGHT, Ms. BLUNT ROCHESTER, Mr. HUFFMAN, Mr. HIMES, Miss RICE of New York, Ms. HANABUSA, Mr. ENGEL, Mr. BEN RAY LUJÁN of New Mexico, Ms. BORDALLO, Ms. BROWNLEY of California, Mr. COSTA, Mr. GALLEGO, Mr. SEAN PATRICK MALONEY of New York, Mrs. BUSTOS, Mr. BERA, Ms. SEWELL of Alabama, Mr. COURTNEY, Mr. DOGGETT, Mr. AGUILAR, Ms. SHEA-PORTER, Mr. MCNERNEY, Mr. WALZ, Mr. VARGAS, Ms. CLARKE of New York, Mr. BROWN of Maryland, Mr. COHEN, Mr. SHERMAN, Mr. SARBANES, Mr. BRADY of Pennsylvania, Mr. SOTO, Mr. SWALWELL of California, Mrs. NAPOLITANO, Mr. MCEACHIN, Ms. BONAMICI, Mr. CRIST, Mr. KIND, Mr. O’HALLERAN, Ms. TSONGAS, Mr. MICHAEL F. DOYLE of Pennsylvania, Mr. ELLISON, Mr. AL GREEN of Texas, Ms. FRANKEL of Florida, Ms.

ROYBAL-ALLARD, Ms. ESHOO, Mrs. DEMINGS, Mr. RASKIN, Mr. NEAL, Mr. KIHUEN, Mr. CONNOLLY, Ms. FUDGE, Mr. SCHRADER, Mr. CARSON of Indiana, Mr. LYNCH, Mr. SCOTT of Virginia, Ms. KUSTER of New Hampshire, Mr. DEFazio, Mr. RUIZ, Mr. SUOZZI, Mr. BUTTERFIELD, Mr. NORCROSS, Mr. LEVIN, Mr. KENNEDY, Mr. GRIJALVA, Mr. KEATING, Mr. PRICE of North Carolina, Mr. DESAULNIER, Mrs. BEATTY, Ms. ADAMS, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. HECK, Ms. JUDY CHU of California, Ms. MAXINE WATERS of California, Mr. MEEKS, Mr. TONKO, Mr. LARSON of Connecticut, Ms. PLASKETT, Ms. CLARK of Massachusetts, Ms. KAPTUR, Mr. PASCRELL, Mrs. LOWEY, Mr. GARAMENDI, Mr. FOSTER, Mr. KHANNA, Mr. DANNY K. DAVIS of Illinois, Mr. NOLAN, Mr. LOWENTHAL, Ms. MICHELLE LUJAN GRISHAM of New Mexico, Ms. ESTY of Connecticut, Mr. LOEBSACK, Mr. BISHOP of Georgia, Mr. CLAY, Mr. GONZALEZ of Texas, Mr. SABLAN, Ms. GABBARD, Mr. CLEAVER, Ms. KELLY of Illinois, Mrs. LAWRENCE, Mrs. DAVIS of California, Mr. KILMER, Mr. LIPINSKI, Mr. VELA, Mr. LAMB, and Mr. LAWSON of Florida) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Homeland Security, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To limit the separation of families at or near ports of entry.

1        *Be it enacted by the Senate and House of Representa-*  
 2        *tives of the United States of America in Congress assembled,*

3        **SECTION 1. SHORT TITLE.**

4        This Act may be cited as the “Keep Families To-  
 5        gether Act”.

6        **SEC. 2. LIMITATION ON THE SEPARATION OF FAMILIES.**

7        (a) IN GENERAL.—An agent or officer of a des-  
 8        ignated agency shall be prohibited from removing a child  
 9        from his or her parent or legal guardian, at or near the

1 port of entry or within 100 miles of a border of the United  
2 States, unless one of the following has occurred:

3 (1) A State court, authorized under State law,  
4 terminates the rights of the parent or legal guard-  
5 ian, determines that it is in the best interests of the  
6 child to be removed from the parent or legal guard-  
7 ian, in accordance with the Adoption and Safe Fam-  
8 ilies Act of 1997 (Public Law 105–89), or makes  
9 any similar determination that is legally authorized  
10 under State law.

11 (2) An official from the State or county child  
12 welfare agency with expertise in child trauma and  
13 development makes a best interests determination  
14 that it is in the best interests of the child to be re-  
15 moved from the parent or legal guardian because the  
16 child is in danger of abuse or neglect at the hands  
17 of the parent or legal guardian, or is a danger to  
18 herself or others.

19 (3) The Chief Patrol Agent or the Area Port  
20 Director in their official and undelegated capacity,  
21 authorizes separation upon the recommendation by  
22 an agent or officer, based on a finding that—

23 (A) the child is a victim of trafficking or  
24 is at significant risk of becoming a victim of  
25 trafficking;

1           (B) there is a strong likelihood that the  
2           adult is not the parent or legal guardian of the  
3           child; or

4           (C) the child is in danger of abuse or ne-  
5           glect at the hands of the parent or legal guard-  
6           ian, or is a danger to themselves or others,  
7           except that, in the case that a child is removed from  
8           his or her parent or legal guardian under this sec-  
9           tion, an independent child welfare expert licensed by  
10          the State or county in which the child was so re-  
11          moved, authorizes the separation not later than 48  
12          hours after such removal, and if such expert does  
13          not authorize such separation, the child shall be re-  
14          united with his or her parent or legal guardian not  
15          later than 48 hours after such determination.

16          (b) PROHIBITION ON SEPARATION.—

17           (1) IN GENERAL.—A designated agency may  
18           not remove a child from a parent or legal guardian  
19           solely for the policy goal of deterring individuals  
20           from migrating to the United States or for the pol-  
21           icy goal of promoting compliance with civil immigra-  
22           tion laws.

23           (2) PENALTY FOR FAMILY SEPARATION.—Any  
24           person who knowingly separates a child from his or

1 her parent or legal guardian in violation of this sec-  
2 tion, shall be fined not more than \$10,000.

3 (c) DOCUMENTATION REQUIRED.—The Secretary  
4 shall ensure that a separation under subsection (a)(3) is  
5 documented in writing and includes, at a minimum, the  
6 reason for such separation, together with the stated evi-  
7 dence for such separation.

8 **SEC. 3. RECOMMENDATIONS FOR SEPARATION BY AGENTS**  
9 **OR OFFICERS.**

10 (a) IN GENERAL.—Not later than 180 days after the  
11 date of the enactment of this Act, the Secretary, in con-  
12 sultation with the Secretary of Health and Human Serv-  
13 ices, shall develop training and guidance, with an empha-  
14 sis on the best interests of the child, childhood trauma,  
15 attachment, and child development, for use by agents and  
16 officers of designated agencies, in order to standardize the  
17 implementation of section 2(a)(3).

18 (b) ANNUAL REVIEW.—Not less frequently than an-  
19 nually, the Secretary of Health and Human Services shall  
20 review the guidance developed under subsection (a) and  
21 make recommendations to the Secretary to ensure such  
22 guidance is in accordance with current evidence and best  
23 practices in child welfare, child development, and child-  
24 hood trauma.

1 (c) REQUIREMENT.—The guidance under subsection  
2 (a) shall incorporate the presumptions described in section  
3 4.

4 (d) ADDITIONAL REQUIREMENTS.—

5 (1) EVIDENCE-BASED.—The guidance and  
6 training developed under this section shall incor-  
7 porate evidence-based practices.

8 (2) TRAINING REQUIRED.—

9 (A) All agents and officers of designated  
10 agencies, upon hire, and annually thereafter,  
11 shall complete training on adherence to the  
12 guidance under this section.

13 (B) All Chief Patrol Agents and Area Port  
14 Directors, upon hire, and annually thereafter,  
15 shall complete—

16 (i) training on adherence to the guid-  
17 ance under this section; and

18 (ii) 90 minutes of child welfare prac-  
19 tice training that is evidence-based and  
20 trauma-informed.

21 **SEC. 4. PRESUMPTIONS.**

22 The presumptions described in this section are the  
23 following:

24 (1) FAMILY UNITY.—There shall be a strong  
25 presumption in favor of family unity.



1 guardian's native language or in another language the  
2 parent or legal guardian understands, and manner that  
3 is understandable by the parent or legal guardian.

4 **SEC. 6. REQUIRED INFORMATION FOR SEPARATED FAMI-**  
5 **LIES.**

6 (a) IN GENERAL.—Except as provided under sub-  
7 section (c), the Secretary of Health and Human Services,  
8 in consultation with the heads of other designated agen-  
9 cies, on a weekly basis, shall provide the parent or legal  
10 guardian of a child who was separated, the following infor-  
11 mation, at a minimum:

12 (1) A status report on the child's activities dur-  
13 ing the prior week.

14 (2) Information about the education and health  
15 of the child, including any medical treatment pro-  
16 vided to the child or medical treatment rec-  
17 ommended for the child.

18 (3) Information about changes to the child's  
19 immigration status.

20 (4) Other information about the child, designed  
21 to promote and maintain family reunification, as the  
22 Secretary of Health and Human Services determines  
23 in his or her discretion.

24 (b) PHONE COMMUNICATION.—Except as provided  
25 under subsection (c), the Secretary of Health and Human



1 Services, in consultation with the heads of other des-  
2 ignated agencies, on a weekly basis, shall provide the par-  
3 ent or legal guardian of a child who was separated with  
4 phone communication between the parent or legal guard-  
5 ian and his or her child.

6 (c) EXCEPTION.—No information under subsection  
7 (a) or phone communication under subsection (b) shall be  
8 provided to a parent or legal guardian in the case that  
9 a qualified child welfare expert with care and custody of  
10 the child, a child’s advocate, the child’s legal representa-  
11 tion, or the child him or herself concludes it is harmful  
12 or dangerous to the child to communicate with the parent  
13 or legal guardian.

14 **SEC. 7. ANNUAL REPORT ON FAMILY SEPARATION.**

15 Not later than 180 days after the date of the enact-  
16 ment of this Act, and every 6 months thereafter, the Sec-  
17 retary, in consultation with the heads of other designated  
18 agencies, shall submit a report to the committees of juris-  
19 diction, describing each instance in which a child was sep-  
20 arated from a parent or legal guardian, including the fol-  
21 lowing:

- 22 (1) The relationship of the adult to the child.
- 23 (2) The age and gender of the adult and child.
- 24 (3) The length of separation.

1           (4) Whether the adult was charged with a  
2 crime, and if the adult was charged with a crime,  
3 the type of crime.

4           (5) Whether the adult made a claim for asylum,  
5 expressed a fear to return, or applied for other im-  
6 migration relief.

7           (6) Whether the adult was prosecuted if  
8 charged with a crime and the associated outcome of  
9 such charges.

10          (7) The stated reason for, and evidence in sup-  
11 port of, the separation.

12          (8) If the child was part of a sibling group at  
13 the time of the separation, whether the group has  
14 had physical contact and visitation.

15          (9) Whether the child was rendered an unac-  
16 companied alien child.

17          (10) Other information in the Secretary's dis-  
18 cretion.

19 **SEC. 8. CLARIFICATION OF PARENTAL RIGHTS.**

20          If a child is separated from a parent or legal guard-  
21 ian, and a State court has not made a determination that  
22 the parental rights have been terminated, there is a pre-  
23 sumption that—

24           (1) the parental rights remain intact; and



1 fense that the alien has expressed a credible or reasonable  
2 fear of persecution, filed an application for asylum or  
3 withholding of removal, or expressed an intent to file such  
4 an application, and that such application has not been fi-  
5 nally adjudicated, including any appeals thereto.

6 (c) TREATY OBLIGATIONS.—In accordance with the  
7 treaty obligations of the United States under Article 31  
8 of the United Nations Convention Relating to the Status  
9 of Refugees, no alien who has been granted asylum or  
10 withholding of removal in the United States may be pros-  
11 ecuted under section 275(a) or 276(a) of the Immigration  
12 and Nationality Act (8 U.S.C. 1325(a), 1326(a)).

13 **SEC. 11. DEFINITIONS.**

14 In this Act:

15 (1) DESIGNATED AGENCY.—The term “des-  
16 ignated agency” means—

17 (A) the Department of Homeland Security;

18 (B) the Department of Justice; and

19 (C) the Department of Health and Human  
20 Services.

21 (2) AGENT OR OFFICER.—The term “agent or  
22 officer” includes contractors of the Federal Govern-  
23 ment.

24 (3) CHILD.—The term “child” means an indi-  
25 vidual who—

1 (A) has not reached the age of 18; and

2 (B) has no permanent immigration status.

3 (4) COMMITTEES OF JURISDICTION.—The term  
4 “committees of jurisdiction” means—

5 (A) the Committee on the Judiciary and  
6 the Committee on Health, Education, Labor,  
7 and Pensions of the Senate; and

8 (B) the Committee on the Judiciary and  
9 the Committee on Education and the Workforce  
10 of the House of Representatives.

11 (5) FINDING.—The term “finding” means an  
12 individualized written assessment or screening for-  
13 malized as required under section 2(c), and con-  
14 sistent with sections 3, 4, and 8.

15 (6) IN DANGER OF ABUSE OR NEGLECT AT THE  
16 HAND OF THE PARENT OR LEGAL GUARDIAN.—The  
17 term “in danger of abuse or neglect at the hands of  
18 the parent or legal guardian” does not include mi-  
19 grating to or crossing of a border of the United  
20 States.

21 (7) SECRETARY.—Unless otherwise specified,  
22 the term “Secretary” means the Secretary of Home-  
23 land Security.

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