..... (Original Signature of Member)

115TH CONGRESS 1ST SESSION



To amend chapter 83 of title 41, United States Code, to increase the requirement for American-made content, to strengthen the waiver provisions, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. LIPINSKI introduced the following bill; which was referred to the Committee on ______

A BILL

- To amend chapter 83 of title 41, United States Code, to increase the requirement for American-made content, to strengthen the waiver provisions, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Buy American Improvement Act of 2017".
- 6 (b) TABLE OF CONTENTS.—The table of contents for

7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—MATTERS RELATING TO BUY AMERICAN ACT

- Sec. 101. Regulations relating to Buy American Act.
- Sec. 102. Amendments relating to Buy American Act.
- Sec. 103. Report by Comptroller General.
- Sec. 104. Border protection infrastructure.
- Sec. 105. United States obligations under international agreements.
- Sec. 106. Definitions.

TITLE II—BUY AMERICA IMPROVEMENT

- Sec. 201. Annual report.
- Sec. 202. Component requirements and verification.
- Sec. 203. FHWA domestic content standards improvement.
- Sec. 204. Rail Buy America modernization.
- Sec. 205. FAA Buy America modernization.
- Sec. 206. Application of Buy America requirements to projects financed with passenger facility charges.
- Sec. 207. Notice and comment requirement for waiver petitions.
- Sec. 208. Drinking water state revolving funds.
- Sec. 209. Rural Utilities Service Buy American modernization.
- Sec. 210. Community development block grant Buy America modernization.
- Sec. 211. Rural Water Supply Program.
- Sec. 212. Economic development administration Buy American modernization.

Sec. 213. Rail loan and loan guarantee Buy America requirements.

TITLE I—MATTERS RELATING TO BUY AMERICAN ACT

3 SEC. 101. REGULATIONS RELATING TO BUY AMERICAN ACT.

(a) IN GENERAL.—Not later than one year after the 4 5 date of the enactment of this Act, the Administrator for 6 Federal Procurement Policy, in consultation with the Federal Acquisition Regulatory Council, shall promulgate reg-7 8 ulations to standardize and simplify how Federal agencies comply with, report on, and enforce chapter 83 of title 9 10 41, United States Code (commonly known as the Buy American Act). The regulations shall include, at a min-11 12 imum, the following:

13 (1) Guidelines for Federal agencies to deter14 mine, for the purposes of applying sections 8302(a)

1	and $8303(b)(3)$ of such title, the circumstances
2	under which the acquisition of articles, materials, or
3	supplies mined, produced, or manufactured in the
4	United States is inconsistent with the public inter-
5	est.
6	(2) Uniform procedures for each Federal agen-
7	cy to make publicly available, in an easily identifi-
8	able location on the website of the agency, and with-
9	in the following time periods, the following informa-
10	tion:
11	(A) A description of the circumstances in
12	which the head of the agency may waive the re-
13	quirements of chapter 83 of such title.
14	(B) Each waiver made by the head of the
15	agency within 30 days after making such waiv-
16	er, including a detailed justification for the
17	waiver.
18	(3) Rules for Federal agencies to ensure that a
19	project is not disaggregated for purposes of avoiding
20	the applicability of the requirements under chapter
21	83 of such title.
22	(4) Procedures to investigate occurrences when
23	the head of a Federal agency improperly waives the
24	requirements of chapter 83 of such title.

(5) Rules for the Administrator to evaluate the
 percentage of domestic content in a manufactured
 end product, including providing a definition for the
 term "manufactured end product".

5 (b) GUIDELINES RELATING TO INCONSISTENCY WITH PUBLIC INTEREST.—With respect to the guidelines 6 7 developed under subsection (a)(1), the Administrator shall 8 consider any significant decrease in employment in the 9 United States resulting from a waiver to be inconsistent with the public interest and seek to minimize waivers that 10 would result in a decrease in employment in the United 11 12 States in both the short and long term.

13 (c) Rules Relating to Domestic Content.— 14 With respect to the rules developed under subsection 15 (a)(5), the Administrator may not treat components of foreign origin of the same class or kind as those that are 16 17 not mined, produced, or manufactured in the United 18 States in sufficient and reasonably available commercial 19 quantities of a satisfactory quality as domestic content. 20 With respect to providing a definition for the term "manu-21 factured end product", the Administrator shall consider 22 previous judicial rulings on the question of—

(1) whether the product is completed in the
final form required for use by the Federal Government; and

1	(2) whether separate manufacturing stages or
2	continuous processes constitute "manufacturing".
3	SEC. 102. AMENDMENTS RELATING TO BUY AMERICAN ACT.
4	(a) Special Rules Relating to American Mate-
5	RIALS REQUIRED FOR PUBLIC USE.—Section 8302 of title
6	41, United States Code, is amended by adding at the end
7	the following:
8	"(c) Special Rules.—The following rules apply in
9	carrying out the provisions of subsection (a):
10	"(1) Calculation of domestic and non-do-
11	MESTIC OFFERS.—
12	"(A) EXCLUSION OF START-UP COSTS IN
13	CALCULATING COST OF OFFER.—When com-
14	paring offers between domestic entities and
15	non-domestic entities, costs related to the start-
16	up of a project shall be excluded from a domes-
17	tic offer.
18	"(B) UNREASONABLE COST DETERMINA-
19	TION.—
20	"(i) IN GENERAL.—The head of a
21	Federal agency may not determine the cost
22	of acquiring articles, materials, or supplies
23	mined, produced, or manufactured in the
24	United States to be unreasonable under
25	subsection $(a)(1)$, unless the acquisition of

1	such articles, materials, or supplies would
2	increase the cost of the overall project by
3	more than 25 percent.
4	"(ii) RULE OF CONSTRUCTION.—With
5	respect to the percentage increase required
6	for a determination of unreasonable cost
7	applicable to projects under Department of
8	Defense contracts as of the date of the en-
9	actment of the Buy American Improve-
10	ment Act of 2017, nothing in this subpara-
11	graph may be construed as reducing such
12	percentage increase.
13	"(2) Use outside the united states.—
14	"(A) IN GENERAL.—Notwithstanding the
15	exception described in subsection $(a)(2)(A)$,
16	subsection $(a)(1)$ shall apply to articles, mate-
17	rials, or supplies for use outside the United
18	States if such articles, materials, or supplies are
19	not needed on an urgent basis or are acquired
20	on a regular basis.
21	"(B) Cost analysis.—In any case in
22	which articles, materials, or supplies are to be
23	acquired for use outside the United States and
24	are not needed on an urgent basis or are ac-
25	quired on a regular basis, before entering into

a contract, an analysis shall be made of the dif-1 2 ference in the cost of acquiring such articles, 3 materials, or supplies from a company mining, 4 producing, or manufacturing the articles, mate-5 rials, or supplies in the United States (includ-6 ing the cost of shipping) and the cost of acquir-7 ing such articles, materials, or supplies from a 8 company mining, producing, or manufacturing 9 the articles, materials, or supplies outside the 10 United States (including the cost of shipping). 11 "(3) DOMESTIC AVAILABILITY.—The head of a 12 Federal agency may not determine that an article, 13 material, or supply is not mined, produced, or manu-14 factured in the United States in sufficient and rea-15 sonably available commercial quantities and of a satis factory quality under subsection (a)(1), unless the 16 17 head of the agency first determines that— 18 "(A) domestic production cannot be initi-19 ated without significantly delaying the project 20 for which the article, material, or supply is to be acquired; and 21 22 "(B) a substitutable article, material, or

22 "(B) a substitutable article, material, or
23 supply is not mined, produced, or manufactured
24 in the United States in sufficient and reason-

1	ably available commercial quantities and of a
2	satisfactory quality.".
3	(b) REPORTS.—Subsection (b) of section 8302 of title
4	41, United States Code, is amended to read as follows:
5	"(b) Reports.—
6	"(1) IN GENERAL.—Not later than 180 days
7	after the end of each of fiscal years 2018 through
8	2022, the Director of the Office of Management and
9	Budget, in consultation with the Administrator of
10	General Services, shall submit to the Committee on
11	Oversight and Government Reform of the House of
12	Representatives and the Committee on Homeland
13	Security and Governmental Affairs of the Senate a
14	report on the total amount of acquisitions made by
15	Federal agencies in the relevant fiscal year of arti-
16	cles, materials, or supplies acquired from entities
17	that mine, produce, or manufacture the articles, ma-
18	terials, or supplies outside the United States.
19	"(2) Additional content.—Each report re-
20	quired under paragraph (1) shall separately include,
21	for the fiscal year covered by the report—
22	"(A) the dollar value of any articles, mate-
23	rials, or supplies that were mined, produced, or
24	manufactured outside the United States, in the
25	aggregate and by country;

1 "(B) an itemized list of all waivers made 2 under this chapter with respect to articles, ma-3 terials, or supplies and the country where such 4 articles, materials, or supplies were mined, pro-5 duced, or manufactured; 6 "(C) if any articles, materials, or supplies 7 were acquired from entities that mine, produce, 8 or manufacture such articles, materials, or sup-9 plies outside the United States due to an excep-10 tion (that is not the micro-purchase threshold 11 exception described under subsection (a)(2)(C)), 12 the specific exception that was used to purchase such articles, materials, or supplies; 13 14 "(D) if any articles, materials, or supplies

15 were acquired from entities that mine, produce, 16 or manufacture such articles, materials, or sup-17 plies outside the United States pursuant to a 18 reciprocal defense procurement memorandum of 19 understanding (as described in section 8304), 20 or a trade agreement or least developed country 21 designation described in subpart 25.400 of the 22 Federal Acquisition Regulation, a citation to 23 such memorandum of understanding, trade 24 agreement, or designation; and

"(E) a summary of—

1	"(i) the total procurement funds ex-
2	pended on articles, materials, and supplies
3	mined, produced, or manufactured inside
4	the United States;
5	"(ii) the total procurement funds ex-
6	pended on articles, materials, and supplies
7	mined, produced, or manufactured outside
8	the United States; and
9	"(iii) the total procurement funds ex-
10	pended on articles, materials, and supplies
11	mined, produced, or manufactured outside
12	the United States per country that mined,
13	produced, or manufactured such articles,
14	materials, and supplies.
15	"(3) PUBLIC AVAILABILITY.—Not later than
16	180 days after the end of each relevant fiscal year,
17	the Director of the Office of Management and Budg-
18	et shall make the relevant report required under
19	paragraph (1) publicly available on a website.
20	"(4) EXCEPTION FOR INTELLIGENCE COMMU-
21	NITY.—This subsection does not apply to acquisi-
22	tions made by an agency, or component of an agen-
23	cy, that is an element of the intelligence community
24	as specified in, or designated under, section 3 of the
25	National Security Act of 1947 (50 U.S.C. 3003).".

(c) DEFINITIONS.—Section 8301 of title 41, United
 States Code, is amended by adding at the end the fol lowing:

4 "(3) FEDERAL AGENCY.—The term 'Federal
5 agency' has the meaning given the term 'executive
6 agency' in section 133 of title 41, United States
7 Code.

8 "(4) SUBSTANTIALLY ALL.—The term 'substan-9 tially all', with respect to articles, materials, or sup-10 plies mined, produced, or manufactured in the 11 United States, means that the cost of the domestic 12 components of such articles, materials, or supplies 13 exceeds 75 percent of the total cost of all compo-14 nents of such articles, materials, or supplies.

15 "(5) WAIVER.—The term 'waiver', with respect
16 to the acquisition of an article, material, or supply
17 for public use, means the inapplicability of this
18 chapter to the acquisition by reason of any of the
19 following determinations under section 8302(a)(1) or
20 8303(b)(3):

21 "(A) A determination by the head of the
22 Federal agency concerned that the acquisition
23 is inconsistent with the public interest.

1	"(B) A determination by the head of the
2	Federal agency concerned that the cost of the
3	acquisition is unreasonable.
4	"(C) A determination by the head of the
5	Federal agency concerned that the article, ma-
6	terial, or supply is not mined, produced, or
7	manufactured in the United States in sufficient
8	and reasonably available commercial quantities
9	of a satisfactory quality.".
10	(d) Conforming Amendments.—Title 41, United
11	States Code, is amended—
12	(1) in section 8302—
13	(A) in paragraph (1) of subsection (a)—
14	(i) by striking "department or inde-
15	pendent establishment" and inserting
16	"Federal agency"; and
17	(ii) by striking "their acquisition to be
18	inconsistent with the public interest or
19	their cost to be unreasonable" and insert-
20	ing "their acquisition to be inconsistent
21	with the public interest, their cost to be
22	unreasonable, or that the articles, mate-
23	rials, or supplies of the class or kind to be
24	used, or the articles, materials, or supplies
25	from which they are manufactured, are not

1	mined, produced, or manufactured in the
2	United States in sufficient and reasonably
3	available commercial quantities and of a
4	satisfactory quality"; and
5	(B) in paragraph (2) of subsection (a)—
6	(i) in subparagraph (A), by inserting
7	"subject to subsection (c)(2)(A)," before
8	"to articles, materials, or supplies"; and
9	(ii) by amending subparagraph (B) to
10	read as follows:
11	"(B) to any articles, materials, or supplies
12	procured pursuant to a reciprocal defense pro-
13	curement memorandum of understanding (as
14	described in section 8304), or a trade agree-
15	ment or least developed country designation de-
16	scribed in subpart 25.400 of the Federal Acqui-
17	sition Regulation; and"; and
18	(2) in section 8303—
19	(A) in subsection (b)—
20	(i) by striking "department or inde-
21	pendent establishment" each place it ap-
22	pears and inserting "Federal agency";
23	(ii) by amending subparagraph (B) of
24	paragraph (1) to read as follows:

	11
1	"(B) to any articles, materials, or supplies
2	procured pursuant to a reciprocal defense pro-
3	curement memorandum of understanding (as
4	described in section 8304), or a trade agree-
5	ment or least developed country designation de-
6	scribed in subpart 25.400 of the Federal Acqui-
7	sition Regulation; and"; and
8	(iii) in paragraph (3)—
9	(I) in the heading, by striking
10	"Inconsistent with public inter-
11	EST" and inserting "WAIVER AU-
12	THORITY"; and
13	(II) by striking "their purchase
14	to be inconsistent with the public in-
15	terest or their cost to be unreason-
16	able" and inserting "their acquisition
17	to be inconsistent with the public in-
18	terest, their cost to be unreasonable,
19	or that the articles, materials, or sup-
20	plies of the class or kind to be used,
21	or the articles, materials, or supplies
22	from which they are manufactured,
23	are not mined, produced, or manufac-
24	tured in the United States in suffi-
25	cient and reasonably available com-

1	mercial quantities and of a satisfac-
2	tory quality"; and
3	(B) in subsection (c), by striking "depart-
4	ment, bureau, agency, or independent establish-
5	ment" each place it appears and inserting
6	"Federal agency".
7	(e) Exclusion From Inflation Adjustment of

7 (e) EXCLUSION FROM INFLATION ADJUSTMENT OF
8 ACQUISITION-RELATED DOLLAR THRESHOLDS.—Sub9 paragraph (A) of section 1908(b)(2) of title 41, United
10 States Code, is amended by striking "chapter 67" and in11 serting "chapters 67 and 83".

12 SEC. 103. REPORT BY COMPTROLLER GENERAL.

13 Not later than one year after the date of the enact-14 ment of this Act, the Comptroller General of the United 15 States shall report to Congress on the extent to which, in each of fiscal years 2011, 2012, 2013, 2014, 2015, arti-16 17 cles, materials, or supplies acquired by the Federal Government were mined, produced, or manufactured outside 18 19 the United States. Such report shall include for each Fed-20 eral agency the following:

- (1) A summary of total procurement funds expended on articles, materials, and supplies mined,
- 23 produced, or manufactured—
- 24 (A) inside the United States;
- 25 (B) outside the United States; and

1	(C) outside the United States—
2	(i) under each category of waiver
3	under chapter 83 of title 41, United States
4	Code;
5	(ii) under each category of exception
6	under such chapter; and
7	(iii) for each country that mined, pro-
8	duced, or manufactured such articles, ma-
9	terials, and supplies.
10	(2) An analysis of the impact of eliminating the
11	exception for acquisitions for information technology
12	(as defined in section 11101 of title 40, United
13	States Code) that is a commercial item (as defined
14	in section 103 of title 41, United States Code).
15	SEC. 104. BORDER PROTECTION INFRASTRUCTURE.
16	Paragraph (1) of section 604(b) of the American Re-
17	covery and Reinvestment Act of 2009 (Public Law 111–
18	5; 6 U.S.C. 453b(b)(1)) is amended—
19	(1) in subparagraph (C), by striking "; or" and
20	inserting a semicolon;
21	(2) in subparagraph (D), by striking the period
22	at the end and inserting "; or"; and
23	(3) by adding at the end the following:
24	"(E) materials and supplies used in the
25	construction of border protection barriers and

roads constructed under section 102 of the Ille gal Immigration and Reform and Immigrant
 Responsibility Act of 1996 (division C of Public
 Law 104–208; 8 U.S.C. 1103 note).".

5 SEC. 105. UNITED STATES OBLIGATIONS UNDER INTER-6 NATIONAL AGREEMENTS.

7 This Act, and the amendments made by this Act,8 shall be applied in a manner consistent with United States9 obligations under international agreements.

10 SEC. 106. DEFINITIONS.

11 In this title:

(1) FEDERAL AGENCY.—The term "Federal agency" has the meaning given the term "executive agency" in section 133 of title 41, United States
Code.

(2) WAIVER.—The term "waiver", with respect 16 17 to the acquisition of an article, material, or supply 18 for public use, means the inapplicability of chapter 19 83 of title 41, United States Code, to the acquisition 20 by reason of any of the following determinations 21 under section 8302(a)(1) or 8303(b)(3) of such title: 22 (A) A determination by the head of the 23 Federal agency concerned that the acquisition

is inconsistent with the public interest.

(B) A determination by the head of the
 Federal agency concerned that the cost of the
 acquisition is unreasonable.

4 (C) A determination by the head of the 5 Federal agency concerned that the article, ma-6 terial, or supply is not mined, produced, or 7 manufactured in the United States in sufficient 8 and reasonably available commercial quantities 9 of a satisfactory quality.

10 TITLE II—BUY AMERICA 11 IMPROVEMENT

12 SEC. 201. ANNUAL REPORT.

Not later than 180 days after the end of each fiscal
year, the Secretary of Transportation shall submit a report to the Committee on Transportation and Infrastructure in the House of Representatives and the Committee
on Commerce, Science, and Transportation in the Senate,
and publish on the Department's website, that—

(1) itemizes all waivers regarding domestic content granted by the Department within that fiscal
year and provides the justification for each waiver;
(2) identifies the country of origin and product
specifications for goods used in construction pursuant to each waiver granted; and

1	(3) summarizes the total value of acquisitions
2	made under each waiver.
3	SEC. 202. COMPONENT REQUIREMENTS AND
4	VERIFICATION.
5	(a) Auditing and Certification Moderniza-
6	TION.—
7	(1) Not later than 6 months after the date of
8	enactment of this Act, the Secretary of Transpor-
9	tation shall—
10	(A) initiate a rulemaking to develop audit
11	procedures for the Federal Transit Administra-
12	tion to review offeror and recipient compliance
13	with domestic content provisions; and
14	(B) issue guidance on best practices for
15	pre-award and post-delivery audits by recipients
16	under section 5323(m) of title 49, United
17	States Code.
18	(2) In developing the guidance required under
19	paragraph $(1)(B)$, the Secretary shall consider best
20	practices for—
21	(A) proper and sufficient documentation
22	requests from bidders by recipients under sec-
23	tion 5323(m) of such title to support certifi-
24	cation of compliance;

1	(B) proper and sufficient documentation
2	requests from bidders by recipients under sec-
3	tion 5323(m) of such title to support pre-award
4	and post-delivery audits;
5	(C) determining the timing and require-
6	ments for post-delivery audit; and
7	(D) verifying the origin of supplier compo-
8	nents and subcomponents.
9	(b) Component Guidance.—Not later than 6
10	months after the date of enactment of this Act, the Sec-
11	retary shall initiate a rulemaking to further develop stand-
12	ards under section 5323(j) of title 49, United States Code,
13	for measuring the percentage value of a component rel-
15	for measuring the percentage take of a component for
13	ative to the entire procurement.
14	ative to the entire procurement.
14 15	ative to the entire procurement. SEC. 203. FHWA DOMESTIC CONTENT STANDARDS IM-
14 15 16	ative to the entire procurement. SEC. 203. FHWA DOMESTIC CONTENT STANDARDS IM- PROVEMENT.
14 15 16 17	ative to the entire procurement. SEC. 203. FHWA DOMESTIC CONTENT STANDARDS IM- PROVEMENT. (a) CMAQ LOOPHOLE.—Section 313(b) of title 23,
14 15 16 17 18	ative to the entire procurement. SEC. 203. FHWA DOMESTIC CONTENT STANDARDS IM- PROVEMENT. (a) CMAQ LOOPHOLE.—Section 313(b) of title 23, United States Code, is amended—
14 15 16 17 18 19	ative to the entire procurement. SEC. 203. FHWA DOMESTIC CONTENT STANDARDS IM- PROVEMENT. (a) CMAQ LOOPHOLE.—Section 313(b) of title 23, United States Code, is amended— (1) by redesignating paragraph (3) as para-
14 15 16 17 18 19 20	ative to the entire procurement. SEC. 203. FHWA DOMESTIC CONTENT STANDARDS IM- PROVEMENT. (a) CMAQ LOOPHOLE.—Section 313(b) of title 23, United States Code, is amended— (1) by redesignating paragraph (3) as para- graph (4);
 14 15 16 17 18 19 20 21 	ative to the entire procurement. SEC. 203. FHWA DOMESTIC CONTENT STANDARDS IM- PROVEMENT. (a) CMAQ LOOPHOLE.—Section 313(b) of title 23, United States Code, is amended— (1) by redesignating paragraph (3) as para- graph (4); (2) in paragraph (2) by striking "or"; and
 14 15 16 17 18 19 20 21 22 	ative to the entire procurement. SEC. 203. FHWA DOMESTIC CONTENT STANDARDS IM- PROVEMENT. (a) CMAQ LOOPHOLE.—Section 313(b) of title 23, United States Code, is amended— (1) by redesignating paragraph (3) as para- graph (4); (2) in paragraph (2) by striking "or"; and (3) by inserting after paragraph (2) the fol-
 14 15 16 17 18 19 20 21 22 23 	ative to the entire procurement. SEC. 203. FHWA DOMESTIC CONTENT STANDARDS IM- PROVEMENT. (a) CMAQ LOOPHOLE.—Section 313(b) of title 23, United States Code, is amended— (1) by redesignating paragraph (3) as para- graph (4); (2) in paragraph (2) by striking "or"; and (3) by inserting after paragraph (2) the fol- lowing:

1	"(A) the cost of components and sub-
2	components produced in the United States is
3	more than 60 percent of the cost of all compo-
4	nents of the rolling stock; and
5	"(B) final assembly of the rolling stock has

6 "(B) final assembly of the rolling stock has
6 occurred in the United States; or".

7 (b) RULE REEVALUATION.—Not later than 1 year 8 after the date of enactment of this Act, the Secretary of 9 Transportation shall review the regulations found in section 635.410 of title 23, Code of Federal Regulations, or 10 any similar successor regulations, to determine whether 11 12 manufactured products other than those containing steel and iron should be considered for the purposes of domestic 13 14 content preferences.

15 SEC. 204. RAIL BUY AMERICA MODERNIZATION.

16 Section 24305(f) of title 49, United States Code, is17 amended by adding at the end the following:

18 "(5) Before applying for an exemption under para-19 graph (4), Amtrak shall enter into an arrangement with 20 the National Institute of Standards and Technology to 21 conduct a supplier scouting process for domestic suppliers 22 that can provide the compliant articles, materials, or sup-23 plies for which an exemption will be sought. Upon conclu-24 sion of the supplier scouting process for a particular article, material, or supply, Amtrak shall submit to the Sec-25

retary a scouting report along with the exemption applica tion. The Secretary shall consider the results of the sup plier scouting process before making a decision on Am trak's exemption application. If the Secretary decides to
 grant the exemption, the Secretary shall publish in the
 Federal Register a summary of the scouting report and
 the reasons for the Secretary's decision.".

8 SEC. 205. FAA BUY AMERICA MODERNIZATION.

9 Section 50101 of title 49, United States Code, is10 amended by adding at the end the following:

11 "(d) SUPPLIER SCOUTING.—Before issuing a waiver12 under subsection (b), the Secretary shall—

13 "(1) consult with the National Institute of14 Standards and Technology; and

"(2) begin a supplier scouting process for domestic suppliers that can provide for those compliant
products for which a waiver will be sought.

"(e) PUBLICATION REQUIRED.—Upon conclusion of
the supplier scouting process required under subsection
(d)(2) for a particular component, material, or subcomponent, the Secretary shall make the results of the supplier
scouting available to the public.".

SEC. 206. APPLICATION OF BUY AMERICA REQUIREMENTS TO PROJECTS FINANCED WITH PASSENGER FACILITY CHARGES.

4 (a) IN GENERAL.—Section 50101(a) of title 49,
5 United States Code, is amended by inserting ", and may
6 approve a project under section 40117," before "only if
7 steel".

8 (b) APPLICABILITY.—The amendment made by sub9 section (a) shall apply to an application submitted pursu10 ant to section 40177(c) of title 49, United States Code,
11 after the date of enactment of this Act.

12 SEC. 207. NOTICE AND COMMENT REQUIREMENT FOR 13 WAIVER PETITIONS.

(a) IN GENERAL.—The Secretary of Transportation
shall require the head of a Federal agency, after receiving
a request for a waiver of any applicable domestic content
requirement under title 49, to publish the request for a
waiver in the Federal Register within 15 days after receiving such request.

(b) NOTICE AND COMMENT.—A waiver under this
section may not be issued before the expiration of the 15day period beginning on the date on which the request
for waiver is published pursuant to subsection (a) to provide the public an opportunity for notice and comment.
(c) PUBLICATION OF WAIVER.—If the Secretary or
head of a Federal Agency issues a waiver, the Secretary

or head shall publish in the Federal Register not later
 than 15 days after issuing such a waiver a detailed jus tification for the waiver that addresses any public com ments received under subsection (b).

5 SEC. 208. DRINKING WATER STATE REVOLVING FUNDS.

6 Section 1452(a)(4) of the Safe Drinking Water Act
7 (42 U.S.C. 300j-12(a)(4)) is amended—

8 (1) by amending subparagraph (A) to read as9 follows:

10 "(A) IN GENERAL.—Funds made available 11 from a State drinking water treatment revolv-12 ing loan fund established under this section 13 may not be used for a project for the construc-14 tion, alteration, maintenance, or repair of col-15 lection, treatment, storage, and distribution fa-16 cilities, including publicly and privately owned 17 pipes or other constructed conveyances, unless 18 all of the iron and steel products used in the 19 project are produced in the United States."; 20 and

21 (2) by amending subparagraph (D) to read as22 follows:

23 "(D) PUBLIC NOTICE; WRITTEN JUS24 TIFICATION.—

1	"(i) PUBLIC NOTICE.—If the Adminis-
2	trator receives a request for a waiver under
3	this paragraph, the Administrator shall—
4	"(I) make available to the public
5	on an informal basis, including on the
6	public website of the Administrator—
7	"(aa) a copy of the request;
8	and
9	"(bb) any information avail-
10	able to the Administrator regard-
11	ing the request; and
12	"(II) provide notice of, and op-
13	portunity for public comment on, the
14	request for a period of not less than
15	15 days before making a finding
16	under subparagraph (C).
17	"(ii) WRITTEN JUSTIFICATION.—If,
18	after the period provided under clause (i),
19	the Administrator makes a finding under
20	subparagraph (C), the Administrator shall
21	publish in the Federal Register a written
22	justification as to why subparagraph (A) is
23	being waived.".

1SEC. 209. RURAL UTILITIES SERVICE BUY AMERICAN MOD-2ERNIZATION.

3 Section 232 of the Department of Agriculture Reor4 ganization Act of 1994 (7 U.S.C. 6942) is amended by
5 adding at the end the following new subsection:

6 "(d) DOMESTIC SOURCE REQUIREMENT FOR STEEL,
7 IRON, AND MANUFACTURED GOODS USED IN RURAL
8 UTILITIES SERVICE SUPPORTED PROJECTS.—

9 ((1))Buy AMERICAN REQUIRED.—Notwith-10 standing any other provision of law, funds made 11 available under a program carried out by the Sec-12 retary through the Rural Utilities Service, including 13 a program specified in subsection (c), may not be 14 used, in whole or in part, for a project utilizing steel, 15 iron, or manufactured goods unless the steel, iron, and manufactured goods are produced in the United 16 17 States.

18 "(2) SCOPE.—The requirement specified in 19 paragraph (1) applies to each contract for a project 20 referred to in such paragraph, regardless of the 21 funding source of the contract, if at least one con-22 tract for the project is funded with amounts made 23 available under a program referred to in such para-24 graph.

25 "(3) WAIVER AUTHORITY; CONDITIONS.—

1	"(A) IN GENERAL.—The Administrator of
2	the Rural Utilities Service may grant a waiver
3	from the requirements of paragraph (1) or (2)
4	for a project referred to in paragraph (1) only
5	if the Administrator finds that—
6	"(i) applying the requirement in such
7	paragraph would be inconsistent with the
8	public interest, as determined in accord-
9	ance with the regulations required under
10	subparagraph (B);
11	"(ii) the steel, iron, or manufactured
12	goods required for the project are not pro-
13	duced in the United States—
14	"(I) in sufficient and reasonably
15	available quantities; or
16	"(II) to a satisfactory quality; or
17	"(iii) the use of steel, iron, and manu-
18	factured goods produced in the United
19	States for a project will increase the total
20	cost of the project by more than 25 per-
21	cent.
22	"(B) PUBLIC INTEREST CRITERIA.—Not
23	later than one year after the date of enactment
24	of the Buy American Improvement Act of 2017,
25	the Administrator shall issue regulations estab-

lishing the criteria that the Administrator shall
 use to determine whether the application of
 paragraph (1) or (2) is inconsistent with the
 public interest for purposes of subparagraph
 (A)(i).

6 "(C) REQUEST FOR WAIVER.—A recipient 7 of assistance under a program referred to in 8 paragraph (1) seeking a waiver under subpara-9 graph (A) shall submit to the Administrator a 10 request for the waiver in such form and con-11 taining such information as the Administrator 12 may require.

13 "(D) NOTICE AND COMMENT FOR WAIVER 14 REQUESTS.—Within 15 days after the date on 15 which the Administrator receives a request for 16 a waiver under subparagraph (C), the Adminis-17 trator shall publish in the Federal Register no-18 tice of the request for a waiver. The Adminis-19 trator may not grant the waiver before the expi-20 ration of the 15-day period beginning on the 21 date of the publication of the notice to provide 22 the public an opportunity for notice and com-23 ment.

24 "(E) NOTICE OF WAIVERS.—Within 15
25 days after granting a waiver request under this

1	paragraph, the Administrator shall publish in
2	the Federal Register notice of the waiver, in-
3	cluding-
4	"(i) the justification for the waiver;
5	"(ii) the Administrator's response to
6	any public comments received under sub-
7	paragraph (D) with respect to the request
8	for that waiver; and
9	"(iii) an employment impact analysis
10	of the cumulative effect of the waiver, to-
11	gether with all other waivers previously
12	granted under this paragraph during the
13	preceding one-year period, on manufac-
14	turing employment in the United States.
15	"(4) Manufactured goods defined.—In
16	this subsection, the term 'manufactured goods' has
17	the meaning given that term pursuant to the regula-
18	tions required by section 106 of the Buy American
19	Improvement Act of 2017.".
20	SEC. 210. COMMUNITY DEVELOPMENT BLOCK GRANT BUY
21	AMERICA MODERNIZATION.
22	Section 105 of the Housing and Community Develop-
22	
23	ment Act of 1974 (42 U.S.C. 5305) is amended by adding
23 24	ment Act of 1974 (42 U.S.C. 5305) is amended by adding at the end the following new subsection:

1 "(1) DOMESTIC SOURCE REQUIREMENT FOR 2 STEEL, IRON, AND MANUFACTURED GOODS .--- Not-3 withstanding any other provision of law, funds made 4 available from a grant under section 106 may not be 5 used, in whole or in part, for any project or activity 6 unless all of the steel, iron, and manufactured goods 7 used for the project or activity are produced in the 8 United States.

9 "(2) SCOPE.—The requirement specified in 10 paragraph (1) shall apply to all contracts for any 11 project or activity carried out in whole or in part 12 with funds made available from a grant under sec-13 tion 106, regardless of the funding source of such 14 contracts, if at least one contract for such project or 15 activity is funded with amounts made available from 16 a grant under section 106.

17 "(3) WAIVER AUTHORITY; CONDITIONS.—

18 "(A) AUTHORITY.—The Secretary may
19 grant a waiver from the requirements of para20 graph (1) or (2) for a project or activity, but
21 only if the Secretary finds that—

22 "(i) applying such paragraph would be
23 inconsistent with the public interest, as de24 termined in accordance with the regula25 tions required under subparagraph (B);

1	"(ii) the steel, iron, or manufactured
2	goods required for a project or activity are
3	not produced in the United States—
4	"(I) in sufficient and reasonably
5	available quantities; or
6	"(II) to a satisfactory quality; or
7	"(iii) the use of steel, iron, and manu-
8	factured goods produced in the United
9	States for a project or activity will increase
10	the total cost of the project or activity by
11	more than 25 percent.
12	"(B) PUBLIC INTEREST CRITERIA.—Not
13	later than 1 year after the date of the enact-
14	ment of this subsection, the Secretary shall
15	issue regulations establishing the criteria that
16	the Secretary shall use to determine whether
17	the application of paragraph (1) or (2) is incon-
18	sistent with the public interest for purposes of
19	subparagraph (A)(i).
20	"(C) Requests for waivers.—A recipi-
21	ent of assistance under section 106 seeking a
22	waiver under subparagraph (A) shall submit to
23	the Secretary a request for the waiver in such
24	form and containing such information as the
25	Secretary may require. The Secretary shall pub-

1	lish the request for a waiver in the Federal
2	Register within 15 days after receiving such re-
3	quest.
4	"(D) NOTICE AND COMMENT FOR WAIVER
5	REQUESTS.—The Secretary may not issue a
6	waiver before the expiration of the 15-day pe-
7	riod beginning on the date of the publication of
8	the notice to provide the public an opportunity
9	for notice and comment
10	"(E) NOTICE OF WAIVERS.—Within 15
11	days after granting a waiver request under this
12	paragraph, the Secretary shall publish in the
13	Federal Register notice of the waiver, includ-
14	ing—
15	"(i) a detailed justification for the
16	waiver;
17	"(ii) the Secretary's response to any
18	public comments received under subpara-
19	graph (D) with respect to the request for
20	such waiver; and
21	"(iii) an employment impact analysis
22	of the cumulative effect of the waiver, to-
23	gether with all other waivers previously
24	granted under this paragraph during the

1	preceding one-year period, on manufac-
2	turing employment in the United States.
3	"(4) MANUFACTURED GOODS DEFINED.—In
4	this subsection, the term 'manufactured goods' has
5	the meaning given that term pursuant to the regula-
6	tions required by section 106 of the Buy American
7	Improvement Act of 2017.".
8	SEC. 211. RURAL WATER SUPPLY PROGRAM.
9	(a) BUY AMERICA ACT REQUIREMENTS.—The Rural
10	Water Supply Act of 2006 (43 U.S.C. 2401 et seq.) is
11	amended by adding at the end the following:
12	"SEC. 111. BUY AMERICA.
13	"(a) Domestic Source Requirement for Steel,
14	Iron, and Manufactured Goods.—
15	"(1) IN GENERAL.—Notwithstanding any other
16	provision of law, funds made available under this
17	title may not be used, in whole or in part, for a
18	project for the construction of treatment works un-
19	less the steel, iron, and manufactured goods used for
20	the project are produced in the United States.
21	"(2) Scope.—The requirements of this section
22	apply to all contracts for the construction of projects
23	regardless of the funding source of such contracts,
24	if at least one contract for the construction is fund-

1	"(b) Exceptions.—
2	"(1) Issuance of waivers.—The Secretary
3	may waive the requirements of subsection (a) only if
4	the Secretary finds that—
5	"(A) applying subsection (a) would be in-
6	consistent with the public interest;
7	"(B) the steel, iron, or manufactured
8	goods required for a project are not produced in
9	the United States—
10	"(i) in sufficient and reasonably avail-
11	able quantities; or
12	"(ii) to a satisfactory quality; or
13	"(C) the use of steel, iron, and manufac-
14	tured goods produced in the United States for
15	a project will increase the total cost of the
16	project by more than 25 percent.
17	"(2) Regulations.—Not later than 1 year
18	after the date of enactment of this section, the Sec-
19	retary shall issue regulations establishing the criteria
20	that the Secretary shall use to determine whether
21	the application of subsection (a) is inconsistent with
22	the public interest for purposes of paragraph (1)(A).
23	"(3) Requests for waivers.—A recipient of
24	assistance under this title seeking a waiver under
25	paragraph (1) shall submit to the Secretary a re-

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1	quest for the waiver in such form and containing
2	such information as the Secretary may require.
3	"(c) Notice and Comment for Waiver Peti-
4	TIONS.—
5	"(1) The Secretary shall publish the request for
6	a waiver in the Federal Register not later than 15
7	days after receiving such request.
8	"(2) A waiver may not be issued before the ex-
9	piration of the 15-day period beginning on the date
10	on which the request for waiver is published pursu-
11	ant to paragraph (1) to provide the public an oppor-
12	tunity for notice and comment.
13	"(3) If the Secretary issues a waiver, the Sec-
14	retary shall publish in the Federal Register not later
15	than 15 days after issuing such a waiver—
16	"(A) a detailed justification for the waiver
17	that addresses any public comments received
18	under paragraph $(a)(1)$; and
19	"(B) provides an employment impact anal-
20	ysis of the cumulative effect of all waivers
21	under subsection (b) issued by the Secretary
22	during the preceding calendar year on manufac-
23	turing employment in the United States.".
24	(b) CLERICAL AMENDMENT.—The table of contents
25	of the Rural Water Supply Act of 2006 (43 U.S.C. 2401

1 et seq.) is amended by adding after the item for section

2 110 the following:

"Sec. 111. Buy America."

3 SEC. 212. ECONOMIC DEVELOPMENT ADMINISTRATION BUY

4

AMERICAN MODERNIZATION.

5 (a) IN GENERAL.—Title VI of the Federal Water
6 Pollution Control Act (33 U.S.C. 1381 et seq.) is amended
7 by adding at the end the following:

8 "SEC. 609. BUY AMERICA.

9 "(a) DOMESTIC SOURCE REQUIREMENT FOR STEEL,
10 IRON, AND MANUFACTURED GOODS.—

11 "(1) IN GENERAL.—Notwithstanding any other provision of law, funds made available from a State 12 13 water pollution control revolving fund established 14 under this title grants and loan programs adminis-15 tered by the Economic Development Agency's Public 16 Works and Economic Development Program may 17 not be used, in whole or in part, for a project for 18 the construction of treatment works unless the steel, 19 iron, and manufactured goods used for the project 20 are produced in the United States.

21 "(2) SCOPE.—The requirements of this section
22 apply to all contracts for the construction of treat23 ment works carried out within the scope of the ap24 plicable finding, determination, or decision under
25 section 511(c)(1), regardless of the funding source

1	of such contracts, if at least one contract for the
2	construction is funded with amounts made available
3	to carry out this title.
4	"(b) Exceptions.—
5	"(1) ISSUANCE OF WAIVERS.—The Adminis-
6	trator may waive the requirements of subsection (a)
7	only if the Administrator finds that—
8	"(A) applying subsection (a) would be in-
9	consistent with the public interest, as deter-
10	mined in accordance with the regulations re-
11	quired under paragraph (2);
12	"(B) the steel, iron, or manufactured
13	goods required for a project are not produced in
14	the United States—
15	"(i) in sufficient and reasonably avail-
16	able quantities; or
17	"(ii) to a satisfactory quality; or
18	"(C) the use of steel, iron, and manufac-
19	tured goods produced in the United States for
20	a project will increase the total cost of the
21	project by more than 25 percent.
22	"(2) Regulations.—Not later than 1 year
23	after the date of enactment of this section, the Ad-
24	ministrator shall issue regulations establishing the
25	criteria that the Administrator shall use to deter-

mine whether the application of subsection (a) is in consistent with the public interest for purposes of
 paragraph (1)(A).

4 "(3) REQUESTS FOR WAIVERS.—A recipient of
5 assistance under this title seeking a waiver under
6 paragraph (1) shall submit to the Administrator a
7 request for the waiver in such form and containing
8 such information as the Administrator may require.
9 "(c) NOTICE AND COMMENT FOR WAIVER PETI10 TIONS.—

"(1) The Administrator shall publish the request for a waiver in the Federal Register within 15
days after receiving such request.

"(2) A waiver may not be issued before the expiration of the 15-day period beginning on the date
on which the request for waiver is published pursuant to paragraph (1) to provide the public an opportunity for notice and comment.

"(3) If the Administrator issues a waiver, the
Administrator shall publish in the Federal Register
within 15 days of issuing such a waiver—

22 "(A) a detailed justification for the waiver
23 that addresses any public comments received
24 under paragraph (a)(1); and

1	"(B) provides an employment impact anal-
2	ysis of the cumulative effect of all waivers
3	under subsection (b) issued by the Adminis-
4	trator during the preceding calendar year on
5	manufacturing employment in the United
6	States.".
7	(b) CLERICAL AMENDMENT.—The table of contents
8	of the Federal Water Pollution Control Act (33 U.S.C.
9	1381 et seq.) is amended by adding after the item for sec-
10	tion 608 the following:
	"Sec. 609. Buy America."
11	SEC. 213. RAIL LOAN AND LOAN GUARANTEE BUY AMERICA
11	SEC. 215. RAIL DOAN AND LOAN GOARANTEE DOT AMERICA
12	REQUIREMENTS.
12	REQUIREMENTS.
12 13	REQUIREMENTS. Section 502(h)(3) of the Railroad Revitalization and
12 13 14	REQUIREMENTS. Section 502(h)(3) of the Railroad Revitalization and Regulatory Reform Act of 1976 (45 U.S.C. 822(h)(3)) is
12 13 14 15	REQUIREMENTS. Section 502(h)(3) of the Railroad Revitalization and Regulatory Reform Act of 1976 (45 U.S.C. 822(h)(3)) is amended—
12 13 14 15 16	REQUIREMENTS. Section 502(h)(3) of the Railroad Revitalization and Regulatory Reform Act of 1976 (45 U.S.C. 822(h)(3)) is amended— (1) in subparagraph (A) by striking "and" at
12 13 14 15 16 17	REQUIREMENTS. Section 502(h)(3) of the Railroad Revitalization and Regulatory Reform Act of 1976 (45 U.S.C. 822(h)(3)) is amended— (1) in subparagraph (A) by striking "and" at the end;
12 13 14 15 16 17 18	REQUIREMENTS. Section 502(h)(3) of the Railroad Revitalization and Regulatory Reform Act of 1976 (45 U.S.C. 822(h)(3)) is amended— (1) in subparagraph (A) by striking "and" at the end; (2) in subparagraph (B) by striking the period
12 13 14 15 16 17 18 19	REQUIREMENTS. Section 502(h)(3) of the Railroad Revitalization and Regulatory Reform Act of 1976 (45 U.S.C. 822(h)(3)) is amended— (1) in subparagraph (A) by striking "and" at the end; (2) in subparagraph (B) by striking the period at the end and inserting "; and"; and
12 13 14 15 16 17 18 19 20	REQUIREMENTS. Section 502(h)(3) of the Railroad Revitalization and Regulatory Reform Act of 1976 (45 U.S.C. 822(h)(3)) is amended— (1) in subparagraph (A) by striking "and" at the end; (2) in subparagraph (B) by striking the period at the end and inserting "; and"; and (3) by adding at the end the following: