115TH CONGRESS 2D SESSION

H. R. 5736

To amend the Public Health Service Act to establish a pilot program to help individuals in recovery from a substance use disorder transition from treatment to independent living and the workforce, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 9, 2018

Mr. Barr (for himself, Mr. Kustoff of Tennessee, Mr. Guthrie, Mr. Mooney of West Virginia, Mr. McKinley, Mr. Fitzpatrick, Mr. Harper, Mr. Rothfus, Mr. Budd, Ms. Tenney, Mr. Curtis, Mr. Gibbs, Mrs. Blackburn, Mr. Roe of Tennessee, and Mrs. Wagner) introduced the following bill; which was referred to the Committee on Education and the Workforce, and in addition to the Committees on Energy and Commerce, and Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Public Health Service Act to establish a pilot program to help individuals in recovery from a substance use disorder transition from treatment to independent living and the workforce, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Comprehensive Addic-
- 3 tion Recovery through Effective Employment and Reentry
- 4 Act" or the "CAREER Act".
- 5 SEC. 2. PILOT PROGRAM TO HELP INDIVIDUALS IN RECOV-
- 6 ERY FROM A SUBSTANCE USE DISORDER
- 7 TRANSITION TO INDEPENDENT LIVING AND
- 8 THE WORKFORCE.
- 9 Part B of title III of the Public Health Service Act
- 10 (42 U.S.C. 243 et seq.) is amended by adding at the end
- 11 the following:
- 12 "SEC. 320B. PILOT PROGRAM TO HELP INDIVIDUALS IN RE-
- 13 COVERY FROM A SUBSTANCE USE DISORDER
- 14 TRANSITION TO INDEPENDENT LIVING AND
- 15 THE WORKFORCE.
- 16 "(a) IN GENERAL.—The Secretary shall establish a
- 17 pilot program to award 5-year grants under subsection
- 18 (b)(1) to States, and 1-year grants under subsection
- 19 (b)(2) to States or Indian tribes, for the purpose of mak-
- 20 ing subgrants to entities under subsection (c) to help indi-
- 21 viduals in recovery from a substance use disorder transi-
- 22 tion from treatment to independent living and the work-
- 23 force.
- 24 "(b) Grants.—
- 25 "(1) 5-YEAR GRANTS.—

1	"(A) IN GENERAL.—The Secretary shall
2	award 5-year grants under this paragraph to 5
3	States that submit an application under para-
4	graph (3). Such States shall be selected—
5	"(i) from among the 10 States with
6	the highest rate of death due to drug over-
7	dose per 100,000 people, based on data
8	from the Centers for Disease Control and
9	Prevention for calendar years 2013
10	through 2017; and
11	"(ii) based on the merits of the pro-
12	posal included in such application and the
13	preferences described in subparagraph (B).
14	"(B) Preferences.—The Secretary, in
15	selecting States for a grant under this para-
16	graph, shall give priority to States from among
17	the States described in subparagraph (A) with
18	the combination of—
19	"(i) the highest average rates of un-
20	employment based on data provided by the
21	Bureau of Labor Statistics for calendar
22	years 2013 through 2017;
23	"(ii) the lowest average labor force
24	participation rates based on data provided

1	by the Bureau of Labor Statistics for cal-
2	endar years 2013 through 2017; and
3	"(iii) the highest prevalence of opioid
4	use disorder based on data provided by the
5	Substance Abuse and Mental Health Serv-
6	ices Administration for calendar years
7	2013 through 2017 as may be available.
8	"(C) Grant funds.—
9	"(i) In general.—The funds from a
10	5-year grant awarded under this paragraph
11	shall be provided to each of the 5 selected
12	States on an annual basis for each of fiscal
13	years 2019 through 2023.
14	"(ii) Carry over.—
15	"(I) IN GENERAL.—The funds
16	awarded under clause (i) for a fiscal
17	year shall remain available for the
18	State to make subgrants under sub-
19	section (c) for such fiscal year, except
20	a State may carry over (subject to
21	subclause (II)) not more than 10 per-
22	cent of such funds for the following
23	fiscal year for such purpose.
24	"(II) Request.—A State may
25	make a request to the Secretary to

1	carry over more than 10 percent of
2	the funds awarded under clause (i) for
3	a fiscal year for the following fiscal
4	year for such purpose, and the Sec-
5	retary may grant such request as the
6	Secretary determines appropriate.
7	"(III) Amount for following
8	FISCAL YEAR.—Any amount carried
9	over under this clause shall not im-
10	pact the amount of the funds the Sec-
11	retary awards the State for such fol-
12	lowing fiscal year.
13	"(iii) Return of funds.—Any funds
14	awarded under clause (i) that are not ex-
15	pended during the fiscal year for which the
16	funds are awarded and that are not carried
17	over for the following fiscal year under
18	clause (ii) shall be returned to the Sec-
19	retary to carry out this section. Any funds
20	returned to the Secretary after fiscal year
21	2023 shall be returned to the general fund
22	of the Treasury.
23	"(2) 1-YEAR GRANTS.—
24	"(A) IN GENERAL.—The Secretary shall,
25	for each of fiscal years 2019 through 2023,

award 1-year grants to States or Indian tribes under this paragraph that submit an application in accordance with paragraph (3). Such States or Indian tribes shall be selected for a grant under this paragraph based on criteria established by the Secretary.

"(B) Grant funds.—

"(i) IN GENERAL.—The funds awarded through a grant under subparagraph (A) for a fiscal year shall remain available for the State or Indian tribe to make subgrants under subsection (c) for such fiscal year and may not be carried over for such following fiscal year.

"(ii) Return of funds.—Any funds awarded through a grant under subparagraph (A) that are not expended during the fiscal year of the grant shall be returned to the Secretary to carry out this section. Any funds returned to the Secretary after fiscal year 2023 shall be returned to the general fund of the Treasury.

24 "(3) Applications.—

"(A) IN GENERAL.—Each State desiring a
grant under paragraph (1) and each State or
Indian tribe desiring a grant under paragraph
(2) shall submit an application to the Secretary
at such time and in such manner as the Secretary may reasonably require for such grant.

"(B) Contents.—

"(i) IN GENERAL.—An application submitted under subparagraph (A) shall contain such information as the Secretary may reasonably require, including a proposal for awarding subgrants under subsection (c) and a method for evaluating such subgrants.

"(ii) 5-YEAR GRANTS.—An application submitted under subparagraph (A) for a grant awarded under subsection (b)(1) shall include an assurance that not less than 50 percent of the funds awarded through the grant will be used towards making subgrants under subsection (c) to the entities applying for such subgrants that serve the areas in the State with the highest prevalence of substance use dis-

1	order, based on data determined appro-
2	priate by the Secretary.
3	"(c) Subgrants.—
4	"(1) In general.—Each State that receives a
5	grant under subsection (b)(1) and each State or In-
6	dian tribe that receives a grant under subsection
7	(b)(2) shall award subgrants on a competitive basis
8	to entities that meet the requirements under para-
9	graphs (2) and (3).
10	"(2) Subgrant requirements.—
11	"(A) APPLICATION.—An entity that de-
12	sires a subgrant under this subsection shall
13	submit an application to the State or Indian
14	tribe at such time and in such manner as the
15	State or Indian tribe may reasonably require.
16	"(B) Contents.—An application sub-
17	mitted under subparagraph (A) by an entity
18	shall contain such information as the State or
19	Indian tribe may reasonably require, including
20	a demonstration that the entity has one or more
21	of the following abilities:
22	"(i) The ability to partner with local
23	stakeholders, which may include local em-
24	ployers, community stakeholders, and local
25	and State governments, to identify gaps in

1	the workforce due to the prevalence of sub-
2	stance use disorders.
3	"(ii) The ability to partner with local
4	stakeholders, which may include local em-
5	ployers, community stakeholders, and local
6	and State governments, to offer transi-
7	tional services, including employment and
8	career counseling or job placement, to help
9	individuals in recovery from a substance
10	use disorder transition into the workforce.
11	"(iii) The ability to partner with local
12	stakeholders, which may include local em-
13	ployers, community stakeholders, and local
14	and State governments, to assist employers
15	with informing their employees of the re-
16	sources, such as treatment options for a
17	substance use disorder, that are available
18	to them.
19	"(3) Use of funds.—An entity receiving a
20	subgrant under this subsection shall use the
21	subgrant funds for more than one of the following:
22	"(A) To hire specialists with an expertise
23	in treating substance use disorders, including
24	through residential treatment, to assist with the
25	treatment provided through a subgrant under

1	this subsection, which may include the use of
2	medication-assisted treatment.
3	"(B) To provide wrap-around services to
4	encourage substance use disorder prevention,
5	treatment, recovery, and rehabilitation, with a
6	focus on ensuring long-term recovery and symp-
7	tom remission.
8	"(C) To help individuals transition from
9	inpatient treatment for a substance use dis-
10	order to the workforce by providing—
11	"(i) career services described in para-
12	graph (2), and training services described
13	in paragraph (3), of section 134(c) of the
14	Workforce Innovation and Opportunity Act
15	(29 U.S.C. 3174(c)); and
16	"(ii) related services described in sec-
17	tion 134(a)(4)(D) of such Act (42 U.S.C.
18	3174(a)(4)(D)).
19	"(D) To implement innovative technologies
20	to make substance use disorder treatment more
21	affordable and accessible, which may include
22	the use of telemedicine, and may assist individ-
23	uals in finding and maintaining employment
24	throughout recovery.

"(E) To provide ongoing outpatient substance use disorder treatment programs, including peer support meetings, for individuals who have recovered or are in recovery from a substance use disorder while they transition from receiving treatment for such disorder to entering the workforce and maintaining employment.

"(F) To assist patients, including through hiring case managers, care coordinators, or trained peer recovery coaches, in recovery from a substance use disorder, including through programs to provide services to develop daily living skills, provide counseling, and provide housing assistance, and through other appropriate Federal Government assistance programs.

"(G) With respect to an entity that provides the full continuum of substance use disorder treatment services, which may include detoxification, residential rehabilitation, recovery housing, evidence-based treatments (which may include the use of medication-assisted treatment), counseling, and recovery supports, to expand such services to include services that may include—

1	"(i) short-term prevocational training
2	services, such as the development of learn-
3	ing skills, communication skills, inter-
4	viewing skills, punctuality, personal main-
5	tenance skills, and professional conduct;
6	"(ii) vocational training, which shall
7	emphasize the skills or knowledge nec-
8	essary for a particular job function or
9	trade; and
10	"(iii) care coordination throughout the
11	short- and long-term substance use dis-
12	order recovery process.
13	"(H) Any other service determined by the
14	Secretary as necessary for achieving the goal of
15	transitioning individuals from treatment for
16	substance use disorders to independent living
17	and the workforce or to encouraging substance
18	use disorder prevention in the workforce.
19	"(d) Consultation.—The Secretary may, in car-
20	rying out the pilot program under this section, consult
21	with the Assistant Secretary for Substance Use and Men-
22	tal Health, the Administrator of the Health Resources and
23	Services Administration, the Secretary of Labor, the Sec-
24	retary of Housing and Urban Development, and the Sec-
25	retary of Education.

"(e) Reporting Requirements.—

"(1) Reports to the secretary.—

"(A) 5-YEAR GRANTS.—Not later than December 31, 2021, each State that has received a grant under subsection (b)(1) shall report to the Secretary on its progress and effectiveness in meeting the objectives of the pilot program under this section, including the progress and effectiveness of the entities receiving subgrants under subsection (c) as demonstrated through reports of such progress and effectiveness submitted to the State by such entities.

"(B) 1-YEAR GRANTS.—Not later than December 31 of the fiscal year following the fiscal year for which a grant is awarded under subsection (b)(2), the State or Indian tribe receiving such grant shall report to the Secretary on its progress and effectiveness in meeting the objectives of the pilot program under this section, including the progress and effectiveness of the entities receiving subgrants under subsection (c) which may be demonstrated through reports of such progress and effectiveness submitted to the State or Indian tribe by such entities.

1 "(2) REPORT TO CONGRESS.—Not later than 2 December 31, 2024, the Secretary shall submit a re-3 port to Congress, including any applicable author-4 izing committee of the Senate or House of Rep-5 resentatives, evaluating the grants awarded under 6 this section. "(f) AUTHORIZATION OF APPROPRIATIONS.—There 7 is authorized to be appropriated \$200,000,000, for each of fiscal years 2019 through 2023, to carry out this sec-10 tion. Out of such amount appropriated for each such fiscal 11 year— 12 "(1) 75 percent shall be used to make grants 13 under subsection (b)(1); and 14 "(2) 25 percent shall be used to make grants under subsection (b)(2).". 15 16 SEC. 3. TRANSITIONAL HOUSING SERVICES. 17 (a) In General.—Section 105(a) of the Housing and Community Development Act of 1974 (42 U.S.C. 18 19 5305(a)) is amended— 20 (1) in paragraph (25)(D), by striking "and" at 21 the end; 22 (2) in paragraph (26), by striking the period at 23 the end and inserting "; and"; and 24 (3) by adding at the end the following:

1	"(27) providing temporary housing services to
2	individuals who are transitioning out of substance
3	abuse treatment programs for—
4	"(A) a period of not more than 24 months
5	or until the individual secures permanent hous-
6	ing, whichever is earlier; or
7	"(B) such longer period as the Secretary
8	determines necessary.".
9	(b) Additional CDBG Authorization of Appro-
10	PRIATIONS.—
11	(1) Definition of Covered Entity.—In this
12	subsection, the term "covered entity" means—
13	(A) a State (as defined in section 102(a)
14	of the Housing and Community Development
15	Act of 1974 (42 U.S.C. 5302(a)) that is among
16	the 10 States with the highest rate of death due
17	to drug overdose per 100,000 people, based on
18	data from the Centers for Disease Control and
19	Prevention for calendar years 2013 through
20	2017; and
21	(B) any entitlement community located in
22	a State described in subparagraph (A).
23	(2) Authorization of appropriations.—In
24	addition to any amounts appropriated for the com-
25	munity development block grant program under title

1	I of the Housing and Community Development Act
2	of 1974 (42 U.S.C. 5301 et seq.), there are author-
3	ized to be appropriated \$25,000,000 for each of fis-
4	cal years 2019 through 2023, to be allocated by the
5	Secretary of Housing and Urban Development on a
6	competitive basis to covered entities to carry out the
7	activity described in paragraph (27) of section
8	105(a) of such Act (42 U.S.C. 5305(a)), as added
9	by subsection (a).
10	(3) Preferences.—In allocating amounts au-
11	thorized to be appropriated under paragraph (2), the
12	Secretary of Housing and Urban Development shall
13	give priority to—
14	(A) States from among the States de-
15	scribed in paragraph (1)(A) with a combination
16	of—
17	(i) the highest average rates of unem-
18	ployment based on data provided by the
19	Bureau of Labor Statistics for calendar
20	years 2013 through 2017;
21	(ii) the lowest average labor force par-
22	ticipation rates based on data provided by
23	the Bureau of Labor Statistics for cal-
24	endar years 2013 through 2017; and

1	(iii) the highest prevalence of opioid
2	use disorder based on data provided by the
3	Substance Abuse and Mental Health Serv-
4	ices Administration for calendar years
5	2013 through 2017 as may be available;
6	and
7	(B) entitlement communities located in a
8	State described in clause (i), (ii), or (iii) of sub-
9	paragraph (A).
10	SEC. 4. SUBSTANCE USE DISORDER TRANSITION ACTIVI-
11	TIES.
12	(a) Reservations for State Activities.—Section
13	133(a)(1) of the Workforce Innovation and Opportunity
14	Act (29 U.S.C. 3173(a)(1)) is amended—
15	(1) by striking "The Governor" and inserting
16	the following:
17	"(A) IN GENERAL.—The Governor"; and
18	(2) by adding at the end the following:
19	"(B) Substance use disorder transi-
20	TION ACTIVITIES.—
21	"(i) Adult and dislocated
22	FUNDS.—Of the funds reserved as required
23	under section 128(a)(1) and subparagraph
24	(A), the Governor of a State with an appli-
25	cation approved under section 134(a)(4)

1 may reserve a sum of not more than 5 per-2 cent of each of the amounts allotted to the 3 State under paragraphs (1)(B) and (2)(B) of section 132(b) for a fiscal year for substance use disorder transition activities de-6 scribed in section 134(a)(4). Notwith-7 standing sections 128(a)(2), 129(b), and 8 134(a), the Governor may not use an 9 allotted amount under section 127(b)(1)(C) for those activities. 10 11 VOCATIONAL REHABILITATION FUNDS.—The Governor of a State with 12 13 such an approved application may reserve 14 funds as described in section 110(e) of the Rehabilitation Act of 1973 (29 U.S.C. 15 730(e)) for substance use disorder transi-16 17 tion activities described in section 18 134(a)(4).". 19 (b) STATEWIDE EMPLOYMENT AND TRAINING AC-20 TIVITIES.— 21 (1) IN GENERAL.—Section 134(a)(1) of the 22 Workforce Innovation and Opportunity Act (29) 23 U.S.C. 3174(a)(1) is amended— 24 (A) in subparagraph (A), by striking "and" at the end: 25

1	(B) in subparagraph (B), in the matter
2	following clause (ii), by striking the period and
3	inserting "; and; and
4	(C) by adding at the end the following:
5	"(C) as described in section 133(a)(1)(B),
6	may be used for substance use disorder transi-
7	tion activities as described in paragraph (4), re-
8	gardless of whether the funds were allotted to
9	the State under paragraph (1) or (2) of section
10	132(b).".
11	(2) Substance use disorder transition ac-
12	TIVITIES.—Section 134(a) of the Workforce Innova-
13	tion and Opportunity Act (29 U.S.C. 3174(a)) is
14	amended by adding at the end the following:
15	"(4) Substance use disorder transition
16	ACTIVITIES.—
17	"(A) Definitions.—In this paragraph:
18	"(i) Appropriate secretary.—The
19	term 'appropriate Secretary' means—
20	"(I) except as provided in sub-
21	clause (II), the Secretary of Labor; or
22	(Π) if the application involves
23	funds reserved under section 110(e) of
24	the Rehabilitation Act of 1973 (29
25	U.S.C. 730(e)), the Secretary of

1	Labor and the Secretary of Edu-
2	cation.
3	"(ii) Substance use disorder.—
4	The term 'substance use disorder' means
5	such a disorder within the meaning of the
6	term in title V of the Public Health Service
7	Act (42 U.S.C. 290aa et seq.).
8	"(iii) Substance use disorder
9	TRANSITION ACTIVITIES.—The term 'sub-
10	stance use disorder transition activities'
11	means activities authorized under subpara-
12	graph (D) or (E).
13	"(B) ELIGIBLE STATES.—To be eligible to
14	use the funds reserved under clause (i) or (ii)
15	of section 133(a)(1)(B) for substance use dis-
16	order transition activities described in this
17	paragraph, a State shall—
18	"(i) submit to the appropriate Sec-
19	retary an application seeking flexibility to
20	use the reserved funds for such activities,
21	and submit the application at such time, in
22	such manner, and containing such infor-
23	mation as the appropriate Secretary may
24	require, including an assurance that the
25	State will award subgrants to entities on

1	the basis of the ability of the entities to
2	provide the substance use disorder transi-
3	tion activities involved, including any pro-
4	grams that the entities propose to provide
5	that lead to recognized postsecondary cre-
6	dentials; and
7	"(ii) obtain approval of the applica-
8	tion.
9	"(C) Subgrants.—An eligible State may
10	use the funds reserved under clause (i) or (ii)
11	of section 133(a)(1)(B) to make subgrants to
12	one-stop operators and nonprofit organizations,
13	to provide services under subparagraph (D) and
14	(at the election of the State) subparagraph (E).
15	"(D) Career services.—An entity that
16	receives a subgrant under subparagraph (C)
17	shall use the subgrant funds to assist individ-
18	uals in recovery from a substance use disorder
19	in transitioning to the workforce, by providing
20	career services (such as the services described
21	in section 134(c)(2)) and related services, which
22	may include one or more of—
23	"(i) providing ongoing career coun-
24	seling, both before and after job placement,
25	with a focus on individual employment

1	preferences while weighing the skill needs
2	of industries in the local area;
3	"(ii) promoting systemic job develop-
4	ment, by facilitating voluntary programs
5	and relationships between participants and
6	local employers to create potential employ-
7	ment opportunities;
8	"(iii) providing benefits counseling—
9	"(I) to ensure participants re-
10	ceive accurate information regarding
11	how employment will affect access to
12	various Federal programs, such as the
13	Medicaid program established under
14	title XIX of the Social Security Act
15	(42 U.S.C. 1396 et seq.) and the sup-
16	plemental security income program es-
17	tablished under title XVI of that Act
18	(42 U.S.C. 1381 et seq.); and
19	"(II) to advise participants on
20	ways to transition away from the pro-
21	grams described in subclause (I)
22	through maintaining employment;
23	"(iv) creating voluntary programs
24	with employers to establish a work and
25	treatment arrangement, such as an Em-

1	ployee Assistance Program, for employees
2	in recovery from a substance use disorder
3	"(v) providing educational materials
4	or training to employers to enable the em-
5	ployers to inform their employees of the re-
6	sources, such as treatment options for a
7	substance use disorder, that are available
8	to them; and
9	"(vi) any other career services that
10	are determined to be necessary by the ap-
11	propriate Secretary and that would assist
12	individuals in recovery from a substance
13	use disorder in transitioning to the work-
14	force.
15	"(E) Training services.—An entity that
16	receives a subgrant under subparagraph (C)
17	shall (at the election of the State) use the
18	subgrant funds to assist individuals in recovery
19	from a substance use disorder in transitioning
20	to the workforce, by providing training serv-
21	ices.".
22	(c) Administration.—Section 181 of the Workforce
23	Innovation and Opportunity Act (29 U.S.C. 3241) is
24	amended—

- 1 (1) by redesignating subsection (g) as sub-2 section (h); and
- 3 (2) by inserting after subsection (f) the fol-4 lowing:
- 5 "(g) Relationship to Other Laws.—

- "(1) DISABILITY NONDISCRIMINATION LAW.—
 Subject to paragraph (2), an employer that employs, or considers for employment, any individual who receives services under this section or under section 320B of the Public Health Service Act shall have an absolute defense to any claim (including a charge) of unlawful discrimination on the basis of disability under a covered law, that alleges that the employer discriminated against that individual (which may include refusing to hire or terminating the employment of the individual) based on alcohol addiction or past substance use disorder for which the individual receives such services.
 - "(2) Rule of construction.—Nothing in paragraph (1) shall be construed to eliminate the duty of the employer, to an employee who is an individual who receives such services, to provide a reasonable accommodation for an alcohol disorder, or a past substance use disorder, that is a disability under a covered law.

1 "(3) Definitions.—In this subsection: "(A) COVERED LAW.—The term 'covered 2 law' means title I of the Americans with Dis-3 4 abilities Act of 1990 (42 U.S.C. 12111 et seq.), 5 title V of the Rehabilitation Act of 1973 (29 6 U.S.C. 791 et seq.), or a State law (including 7 local law), that prohibits discrimination on the 8 basis of disability in employment. 9 "(B) Substance use disorder.—The term 'substance use disorder' means such a dis-10 11 order within the meaning of the term in title V 12 of the Public Health Service Act (42 U.S.C. 290aa et seq.).". 13 14 (d) Other Core Programs.—Section 110 of the 15 Rehabilitation Act of 1973 (29 U.S.C. 730) is amended by adding at the end the following: 16 17 "(e)(1) In the case of a transition State, from any 18 State allotment under subsection (a) for a fiscal year, the 19 State may reserve not more than 5 percent of the allotted 20 funds for substance use disorder transition activities de-21 scribed in section 134(a)(4) of the Workforce Innovation 22 and Opportunity Act (29 U.S.C. 3174(a)(4)). 23 "(2) In this section, the term 'transition State' means State with an application approved under section

- 1 134(a)(4) of the Workforce Innovation and Opportunity
- 2 Act.".

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