Congress of the United States Washington, DC 20515

May 19, 2020

Acting Secretary Chad Wolf U.S. Department of Homeland Security 500 12th St. SW Washington, D.C. 20536 Acting Director Matthew T. Albence U.S. Immigration and Customs Enforcement 500 12th St. SW Washington, D.C. 20536

Dear Acting Secretary Wolf and Acting Director Albence:

We write to urge the Department of Homeland Security (DHS) to take immediate action to ensure that all Immigration and Customs Enforcement (ICE) detention centers, including the facilities that contract with ICE, quickly implement the agency's recent commitment to provide 520 free phone call minutes per month for detainees during the coronavirus (COVID-19) pandemic. DHS should also guarantee that any telephonic or remote communication with attorneys remains confidential and unsupervised by detention center staff.

Crowded, unsanitary conditions in ICE detention put nearly 30,000 detainees, and detention center staff, at especially high risk of COVID-19 infection. According to ICE, there have been 1,073 confirmed cases of COVID-19 among those in ICE custody at 49 locations across the country. Forty-four ICE employees at detention centers have also tested positive for the virus. In order to help prevent further spread of the virus, ICE has suspended social and legal visits.

The vast majority of those in ICE detention facilities—more than four out of every five—do not have legal representation in their removal cases, which continue to proceed during the pandemic.² In order to effectively prepare for their immigration court cases, these detainees must communicate with people outside detention who have access to relevant evidence. For those who do have representation in their removal cases, access to meaningful and confidential phone communication with counsel is essential.

We appreciate that ICE has committed to providing 520 free minutes per month for each person in detention, which ICE officials communicated to Congressional staff on May 4, 2020. However, legal service providers have reported uneven implementation of the policy. According to information received by Congress, many facilities have not provided any free minutes, some have provided fewer than 520 minutes, and others have provided detainees with 13 free, tenminute calls per week—but prohibit detainees from carrying over unused minutes. Legal service

¹ See ICE Guidance on COVID-19, https://www.ice.gov/coronavirus.

² See Transactional Records Access Clearinghouse, Syracuse University, State and County Details on Deportation Proceedings in Immigration Court American Immigration Council, March, 2020, https://trac.syr.edu/phptools/immigration/nta/.

providers also report incidents in which their clients do not have access to free calls to counsel on non-recorded lines.³

Accordingly, we respectfully request that DHS and ICE take immediate action to ensure that all ICE facilities, including facilities that contract with ICE, quickly implement the free phone minutes policy and ensure access to unsupervised communication with attorneys. We also respectfully request responses to the following questions by May 29, 2020:

- 1. Please list each detention facility that currently provides all detainees with access to 520 free phone call minutes each month. As used throughout, the term "detention facility" includes ICE detention centers and facilities otherwise used by ICE to detain individuals, including contract facilities and Inter-Governmental Service Agreement (IGSA) facilities.
- 2. When will all detention facilities provide detainees with access to free phone minutes? To the greatest extent practicable, please provide a specific date on which access will be guaranteed for each detention facility.
- 3. Please provide any memoranda or guidance detailing the free phone minutes policy. Please clarify whether this policy will be implemented uniformly across all detention facilities, or whether the agency is allowing modification of the policy (including modification of phone minute allowances) at certain facilities.
- 4. How will ICE ensure that all detention facilities have implemented this policy? Please provide any relevant guidance and communication provided to detention facility staff and operators, including guidance detailing how ICE intends to ensure compliance.
- 5. Please explain how detainees access their free minutes. If detainees' methods of accessing free minutes varies across types of detention facilities, please explain how these methods differ.
- 6. What steps is ICE taking to ensure that all detainees are informed of the availability of free phone minutes, including by providing information in a language they understand? Please provide copies of any notice given to detainees or detention facility staff with regards to accessing free phone call minutes.
- 7. Will ICE ensure that unused minutes are never forfeited, track how many free minutes are used by each person in detention, and evaluate whether additional minutes are needed?
- 8. Please list each detention facility that currently provides all detainees with access to unrecorded phone lines for legal calls.

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³ See also, Immigration Justice Campaign, Complaint Details ICE's Failure to Protect Those in its Custody Amid the COVID-19 Pandemic, May 7, 2020, https://immigrationjustice.us/advocacy/advocacy-issues/covid-19-advocacy/ice-failure-to-protect-those-in-its-custody-amid-the-covid-19/ (detailing instances of lack of access to phone calls with attorneys).

9. When will all detention facilities guarantee access to un-recorded phone lines for legal calls and adopt other measures to ensure that detainees can communicate confidentially with counsel?

Thank you for your attention to this matter. We look forward to your prompt response.

Sincerely,

Amy Klobuchar United States Senator

Richard J. Durbin United States Senator

/s/ Charles E. Schumer United States Senator

/s/ Dianne Feinstein United States Senator

/s/ Patrick Leahy
United States Senator

/s/ Sheldon Whitehouse United States Senator

/s/ Christopher A. Coons United States Senator

/s/ Richard Blumenthal United States Senator

/s/ Mazie K. Hirono United States Senator

/s/ Cory A. Booker United States Senator

/s/ Kamala D. Harris United States Senator Jerrold Nadler Member of Congress

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Zoe Lofgren

Member of Congress

/s/ Nanette Diaz Barragán Member of Congress

/s/ Karen Bass Member of Congress

/s/ Donald S. Beyer, Jr. Member of Congress

/s/ Earl Blumenauer Member of Congress

/s/ Salud O. Carbajal Member of Congress

/s/ Joaquin Castro Member of Congress

/s/ Judy Chu Member of Congress

/s/ Lou Correa Member of Congress

/s/ Jason Crow Member of Congress

/s/ Edward J. Markey	/s/ Susan A. Davis
United States Senator	Member of Congress
/s/ Tom Udall	/s/ Val B. Demings
United States Senator	Member of Congress
/s/ Kirsten Gillibrand	/s/ Eliot L. Engel
United States Senator	Member of Congress
/s/ Martin Heinrich	/s/ Veronica Escobar
United States Senator	Member of Congress
/s/ Elizabeth Warren	/s/ Adriano Espaillat
United States Senator	Member of Congress
/s/ Kyrsten Sinema	/s/ Bill Foster
United States Senator	Member of Congress
/s/ Ron Wyden	/s/ Jesús G. "Chuy" García
United States Senator	Member of Congress
/s/ Tammy Duckworth	/s/ Sylvia R. Garcia
United States Senator	Member of Congress
/s/ Bernard Sanders	/s/ Raúl M. Grijalva
United States Senator	Member of Congress
/s/ Chris Van Hollen	/s/ Deb Haaland
United States Senator	Member of Congress
/s/ Chris Van Hollen	/s/ Deb Haaland
/s/ Chris Van Hollen	/s/ Deb Haaland
United States Senator	Member of Congress
/s/ Catherine Cortez Masto	/s/ Alcee L. Hastings
/s/ Chris Van Hollen	/s/ Deb Haaland
United States Senator	Member of Congress
/s/ Catherine Cortez Masto	/s/ Alcee L. Hastings
United States Senator	Member of Congress
/s/ Tim Kaine	/s/ Pramila Jayapal
/s/ Chris Van Hollen United States Senator /s/ Catherine Cortez Masto United States Senator /s/ Tim Kaine United States Senator /s/ Michael F. Bennet	/s/ Deb Haaland Member of Congress /s/ Alcee L. Hastings Member of Congress /s/ Pramila Jayapal Member of Congress /s/ Henry C. "Hank" Johnson, Jr.
/s/ Chris Van Hollen United States Senator /s/ Catherine Cortez Masto United States Senator /s/ Tim Kaine United States Senator /s/ Michael F. Bennet United States Senator /s/ Robert Menendez	/s/ Deb Haaland Member of Congress /s/ Alcee L. Hastings Member of Congress /s/ Pramila Jayapal Member of Congress /s/ Henry C. "Hank" Johnson, Jr. Member of Congress /s/ Joseph P. Kennedy, III

/s/ Sherrod Brown /s/ Alan Lowenthal **United States Senator** Member of Congress /s/ Mark R. Warner /s/ Carolyn B. Maloney **United States Senator** Member of Congress /s/ James P. McGovern /s/ Grace Meng Member of Congress Member of Congress /s/ Debbie Mucarsel-Powell /s/ Grace F. Napolitano Member of Congress Member of Congress /s/ Joe Neguse /s/ Eleanor Holmes Norton Member of Congress Member of Congress /s/ Ilhan Omar /s/ Frank Pallone, Jr. Member of Congress Member of Congress /s/ Mark Pocan /s/ Ayanna Pressley Member of Congress Member of Congress /s/ Jamie Raskin /s/ Mike Quigley Member of Congress Member of Congress /s/ Cedric L. Richmond /s/ Linda T. Sánchez Member of Congress Member of Congress /s/ Albio Sires /s/ Jan Schakowsky Member of Congress Member of Congress /s/ Adam Smith /s/ Darren Soto Member of Congress Member of Congress /s/ Bennie G. Thompson /s/ Juan Vargas Member of Congress Member of Congress /s/ Filemon Vela /s/ Nydia M. Velázquez Member of Congress Member of Congress /s/ Debbie Wasserman Schultz /s/ Bonnie Watson Coleman Member of Congress Member of Congress

/s/ Frederica S. Wilson Member of Congress