${\it CONFIDENTIALITY}$

in

<u>MEDIATION</u>



THE DON ADR PROGRAM May 2002

You may write to:

Department of the Navy ADR Program
Deputy Dispute Resolution Specialist
1000 Navy Pentagon
Washington, DC 20374

or send an e-mail to:

adr@mail.navy.mil

Please visit the DON ADR Website at $\frac{http://adr.navy.mil/}{}$

2nd Printing, November 2002

CONFIDENTIALITY IN MEDIATION

Mediation professionals and publications often refer to "confidentiality," but not everybody knows exactly what the term means. To help you understand confidentiality, the following pages contain the statutory confidentiality provisions applicable to most mediations involving the Department of the Navy. The complete statute is found in Title 5 of the United States Code beginning at section 571, and is entitled the Administrative Dispute Resolution Act of 1996. Most helpful are sections § 574(a) (discussing neutrals) and §574(b) (discussing parties). These begin in this booklet on pages 2 and 3, respectively. The last page of this booklet provides you Federal Rule of Evidence (FRE) 408, which relates to admissibility in court of settlement communications.

Sometimes parties vary the confidentiality rules in their Consent to Mediate or similar agreements, so please make sure you understand anything you sign.

If you want to read further about confidentiality, the Interagency ADR Working Group provides a detailed analysis of the confidentiality statute, published on the World Wide Web at: http://www.adr.gov/confid.pdf. While a mediator can provide legal information like the enclosed code sections, he or she is not serving as an attorney or legal advisor. The participants (and their legal counsel) are ultimately responsible for understanding how these confidentiality rules apply.

Excerpts from the ADRA of 1996

§ 571. Definitions

For the purposes of this subchapter, the term --

. .

(5) "dispute resolution communication" means any oral or written communication prepared for the purposes of a dispute resolution proceeding, including any memoranda, notes or work product of the neutral, parties or nonparty participant; except that a written agreement to enter into a dispute resolution proceeding, or final written agreement or arbitral award reached as a result of a dispute resolution proceeding, is not a dispute resolution communication;

. . .

- (7) "in confidence" means, with respect to information, that the information is provided--
 - (A) with the expressed intent of the source that it not be disclosed; or
 - (B) under circumstances that would create the reasonable expectation on behalf of the source that the information will not be disclosed;

. . .

§ 574. Confidentiality

- (a) Except as provided in subsections (d) and (e), a neutral in a dispute resolution proceeding shall not voluntarily disclose or through discovery or compulsory process be required to disclose any dispute resolution communication or any communication provided in confidence to the neutral, unless-
 - (1) all parties to the dispute resolution proceeding and the neutral consent in writing, and, if the dispute resolution communication was provided by a nonparty participant, that participant also consents in writing;
 - (2) the dispute resolution communication has already been made public;
 - (3) the dispute resolution communication is required by statute to be made public, but a neutral should make such communication public only if no other person is reasonably available to disclose the communication; or
 - (4) a court determines that such testimony or disclosure is necessary to--
 - (A) prevent a manifest injustice;
 - (B) help establish a violation of law; or
 - (C) prevent harm to the public health or safety,

of sufficient magnitude in the particular case to outweigh the integrity of dispute resolution proceedings in general by reducing the confidence of parties in future cases that their communications will remain confidential.

- (b) A party to a dispute resolution proceeding shall not voluntarily disclose or through discovery or compulsory process be required to disclose any dispute resolution communication, unless--
 - (1) the communication was prepared by the party seeking disclosure;
 - (2) all parties to the dispute resolution proceeding consent in writing;
 - (3) the dispute resolution communication has already been made public;
 - (4) the dispute resolution communication is required by statute to be made public;
 - (5) a court determines that such testimony or disclosure is necessary to--
 - (A) prevent a manifest injustice;
 - (B) help establish a violation of law; or

(C) prevent harm to the public health and safety,

of sufficient magnitude in the particular case to outweigh the integrity of dispute resolution proceedings in general by reducing the confidence of parties in future cases that their communications will remain confidential;

- (6) the dispute resolution communication is relevant to determining the existence or meaning of an agreement or award that resulted from the dispute resolution proceeding or to the enforcement of such an agreement or award; or
- (7) except for dispute resolution communications generated by the neutral, the dispute resolution communication was provided to or was available to all parties to the dispute resolution proceeding.
- (c) Any dispute resolution communication that is disclosed in violation of subsection (a) or (b), shall not be admissible in any proceeding relating to the issues in controversy with respect to which the communication was made.

- (1) The parties may agree to alternative confidential procedures for disclosures by a neutral. Upon such agreement the parties shall inform the neutral before the commencement of the dispute resolution proceeding of any modifications to the provisions of subsection (a) that will govern the confidentiality of the dispute resolution proceeding. If the parties do not so inform the neutral, subsection (a) shall apply.
- (2) To qualify for the exemption established under subsection (j), an alternative confidential procedure under this subsection may not provide for less disclosure than the confidential procedures otherwise provided under this section.
- (e) If a demand for disclosure, by way of discovery request or other legal process, is made upon a neutral regarding a dispute resolution communication, the neutral shall make reasonable efforts to notify the parties and any affected nonparty participants of the demand. Any party or affected nonparty participant who receives such notice and within 15 calendar days does not offer to defend a refusal of the neutral to disclose the requested information shall have waived any objection to such disclosure.

- (f) Nothing in this section shall prevent the discovery or admissibility of any evidence that is otherwise discoverable, merely because the evidence was presented in the course of a dispute resolution proceeding.
- (g) Subsections (a) and (b) shall have no effect on the information and data that are necessary to document an agreement reached or order issued pursuant to a dispute resolution proceeding.
- (h) Subsections (a) and (b) shall not prevent the gathering of information for research or educational purposes, in cooperation with other agencies, governmental entities, or dispute resolution programs, so long as the parties and the specific issues in controversy are not identifiable.
- (i) Subsections (a) and (b) shall not prevent use of a dispute resolution communication to resolve a dispute between the neutral in a dispute resolution proceeding and a party to or participant in such proceeding, so long as such dispute resolution communication is disclosed only to the extent necessary to resolve such dispute.
- (j) A dispute resolution communication which is between a neutral and a party and which may not be disclosed under this section shall also be exempt from disclosure under section 552(b)(3).

Federal Rule of Evidence Number 408: Compromise and Offers to Compromise

Evidence of (1) furnishing or offering or promising to furnish, or (2) accepting or offering or promising to accept, a valuable consideration in compromising or attempting to compromise a claim which was disputed as to either validity or amount, is not admissible to prove liability for or invalidity of the claim or its amount. Evidence of conduct or statements made in compromise negotiations is likewise not admissible. This rule does not require the exclusion of any evidence otherwise discoverable merely because it is presented in the course of compromise negotiations. This rule also does not require exclusion when the evidence is offered for another purpose, such as proving bias or prejudice of a witness, negativing a contention of undue delay, or proving an effort to obstruct a criminal investigation or prosecution.

(Rule 408, along with the official comments and annotations, is published in the Title 28 of the United States Code.)