AMENDED GUIDELINES*

*For guidelines other than those shown in this supplement, see the main volume of the 2000 Guidelines Manual.

PART D - OFFENSES INVOLVING DRUGS

1. UNLAWFUL MANUFACTURING, IMPORTING, EXPORTING, TRAFFICKING, OR POSSESSION; CONTINUING CRIMINAL ENTERPRISE

§2D1.1. <u>Unlawful Manufacturing, Importing, Exporting, or Trafficking (Including Possession</u> with Intent to Commit These Offenses); Attempt or Conspiracy

- (a) Base Offense Level (Apply the greatest):
 - (1) 43, if the defendant is convicted under 21 U.S.C. § 841(b)(1)(A), (b)(1)(B), or (b)(1)(C), or 21 U.S.C. § 960(b)(1), (b)(2), or (b)(3), and the offense of conviction establishes that death or serious bodily injury resulted from the use of the substance and that the defendant committed the offense after one or more prior convictions for a similar offense; or
 - (2) **38**, if the defendant is convicted under 21 U.S.C. § 841(b)(1)(A), (b)(1)(B), or (b)(1)(C), or 21 U.S.C. § 960(b)(1), (b)(2), or (b)(3), and the offense of conviction establishes that death or serious bodily injury resulted from the use of the substance; or
 - (3) the offense level specified in the Drug Quantity Table set forth in subsection (c) below.
- (b) Specific Offense Characteristics
 - (1) If a dangerous weapon (including a firearm) was possessed, increase by 2 levels.
 - (2) If the defendant unlawfully imported or exported a controlled substance under circumstances in which (A) an aircraft other than a regularly scheduled commercial air carrier was used to import or export the controlled substance, or (B) the defendant acted as a pilot, copilot, captain, navigator, flight officer, or any other operation officer aboard any craft or vessel carrying a controlled substance, increase by 2 levels. If the resulting offense level is less than level 26, increase to level 26.
 - (3) If the object of the offense was the distribution of a controlled substance in a prison, correctional facility, or detention facility, increase by 2 levels.
 - (4) If (A) the offense involved the importation of methamphetamine or the manufacture of methamphetamine from listed chemicals that the defendant knew were imported unlawfully, and (B) the defendant is not subject to an adjustment under §3B1.2 (Mitigating Role), increase by 2 levels.

- (5) If the offense involved (A) an unlawful discharge, emission, or release into the environment of a hazardous or toxic substance; or (B) the unlawful transportation, treatment, storage, or disposal of a hazardous waste, increase by 2 levels.
- (6) (Apply the greater):
 - (A) If the offense (i) involved the manufacture of amphetamine or methamphetamine; and (ii) created a substantial risk of harm to (I) human life other than a life described in subsection (b)(6)(B); or (II) the environment, increase by 3 levels. If the resulting offense level is less than level 27, increase to level 27.
 - (B) If the offense (i) involved the manufacture of amphetamine or methamphetamine; and (ii) created a substantial risk of harm to the life of a minor or an incompetent, increase by 6 levels. If the resulting offense level is less than level 30, increase to level 30.
- (7) If the defendant meets the criteria set forth in subdivisions (1)-(5) of §5C1.2 (Limitation on Applicability of Statutory Minimum Sentences in Certain Cases) and the offense level determined above is level **26** or greater, decrease by **2** levels.

[Subsection (c) (Drug Quantity Table) is set forth on the following pages.]

- (d) Cross References
 - (1) If a victim was killed under circumstances that would constitute murder under 18 U.S.C. § 1111 had such killing taken place within the territorial or maritime jurisdiction of the United States, apply §2A1.1 (First Degree Murder).
 - (2) If the defendant was convicted under 21 U.S.C. § 841(b)(7) (of distributing a controlled substance with intent to commit a crime of violence), apply §2X1.1 (Attempt, Solicitation, or Conspiracy) in respect to the crime of violence that the defendant committed, or attempted or intended to commit, if the resulting offense level is greater than that determined above.

(c) DRUG QUANTITY TABLE

Controlled Substances and Quantity*

Base Offense Level

(1) M 30 KG or more of Heroin (or the equivalent amount of other Schedule I or II Opiates);

Level 38

- M 150 KG or more of Cocaine (or the equivalent amount of other Schedule I or II Stimulants);
- M 1.5 KG or more of Cocaine Base;
- M 30 KG or more of PCP, or 3 KG or more of PCP (actual);
- M 15 KG or more of Methamphetamine, or 1.5 KG or more of Methamphetamine (actual), or 1.5 KG or more of "Ice";
- M 300 G or more of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M 12 KG or more of Fentanyl;
- M 3 KG or more of a Fentanyl Analogue;
- M 30,000 KG or more of Marihuana;
- M 6,000 KG or more of Hashish;
- M 600 KG or more of Hashish Oil.
- (2) M At least 10 KG but less than 30 KG of Heroin (or the equivalent amount of other Schedule I or II Opiates);

Level 36

- M At least 50 KG but less than 150 KG of Cocaine (or the equivalent amount of other Schedule I or II Stimulants);
- M At least 500 G but less than 1.5 KG of Cocaine Base;
- M At least 10 KG but less than 30 KG of PCP, or at least 1 KG but less than 3 KG of PCP (actual);
- M At least 5 KG but less than 15 KG of Methamphetamine, or at least 500 G but less than 1.5 KG of Methamphetamine (actual), or at least 500 G but less than 1.5 KG of "Ice";
- M At least 100 G but less than 300 G of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 4 KG but less than 12 KG of Fentanyl;
- M At least 1 KG but less than 3 KG of a Fentanyl Analogue;
- M At least 10,000 KG but less than 30,000 KG of Marihuana;
- M At least 2.000 KG but less than 6.000 KG of Hashish:
- M At least 200 KG but less than 600 KG of Hashish Oil.
- (3) M At least 3 KG but less than 10 KG of Heroin (or the equivalent amount of other Schedule I or II Opiates);

- M At least 15 KG but less than 50 KG of Cocaine (or the equivalent amount of other Schedule I or II Stimulants);
- M At least 150 G but less than 500 G of Cocaine Base;
- M At least 3 KG but less than 10 KG of PCP, or at least 300 G but less than 1 KG of PCP (actual);
- M At least 1.5 KG but less than 5 KG of Methamphetamine, or at least 150 G but less than 500 G of Methamphetamine (actual), or at least 150 G but less than 500 G of "Ice":
- M At least 30 G but less than 100 G of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 1.2 KG but less than 4 KG of Fentanyl;
- M At least 300 G but less than 1 KG of a Fentanyl Analogue;

- M At least 3,000 KG but less than 10,000 KG of Marihuana;
- M At least 600 KG but less than 2,000 KG of Hashish;
- M At least 60 KG but less than 200 KG of Hashish Oil.
- (4) M At least 1 KG but less than 3 KG of Heroin (or the equivalent amount of other Schedule I or II Opiates);

Level 32

- M At least 5 KG but less than 15 KG of Cocaine (or the equivalent amount of other Schedule I or II Stimulants);
- M At least 50 G but less than 150 G of Cocaine Base;
- M At least 1 KG but less than 3 KG of PCP, or at least 100 G but less than 300 G of PCP (actual);
- M At least 500 G but less than 1.5 KG of Methamphetamine, or at least 50 G but less than 150 G of Methamphetamine (actual), or at least 50 G but less than 150 G of "Ice":
- M At least 10 G but less than 30 G of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 400 G but less than 1.2 KG of Fentanyl;
- M At least 100 G but less than 300 G of a Fentanyl Analogue;
- M At least 1,000 KG but less than 3,000 KG of Marihuana;
- M At least 200 KG but less than 600 KG of Hashish;
- M At least 20 KG but less than 60 KG of Hashish Oil.
- (5) M At least 700 G but less than 1 KG of Heroin (or the equivalent amount of other Schedule I or II Opiates);

Level 30

- M At least 3.5 KG but less than 5 KG of Cocaine (or the equivalent amount of other Schedule I or II Stimulants):
- M At least 35 G but less than 50 G of Cocaine Base:
- M At least 700 G but less than 1 KG of PCP, or at least 70 G but less than 100 G of PCP (actual);
- M At least 350 G but less than 500 G of Methamphetamine, or at least 35 G but less than 50 G of Methamphetamine (actual), or at least 35 G but less than 50 G of "Ice";
- M At least 7 G but less than 10 G of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 280 G but less than 400 G of Fentanyl;
- M At least 70 G but less than 100 G of a Fentanyl Analogue;
- M At least 700 KG but less than 1,000 KG of Marihuana;
- M At least 140 KG but less than 200 KG of Hashish:
- M At least 14 KG but less than 20 KG of Hashish Oil.
- (6) M At least 400 G but less than 700 G of Heroin (or the equivalent amount of other Schedule I or II Opiates);

- M At least 2 KG but less than 3.5 KG of Cocaine (or the equivalent amount of other Schedule I or II Stimulants);
- M At least 20 G but less than 35 G of Cocaine Base;
- M At least 400 G but less than 700 G of PCP, or at least 40 G but less than 70 G of PCP (actual);
- M At least 200 G but less than 350 G of Methamphetamine, or at least 20 G but less than 35 G of Methamphetamine (actual), or at least 20 G but less than 35 G of "Ice":
- M At least 4 G but less than 7 G of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);

- M At least 160 G but less than 280 G of Fentanyl;
- M At least 40 G but less than 70 G of a Fentanyl Analogue;
- M At least 400 KG but less than 700 KG of Marihuana;
- M At least 80 KG but less than 140 KG of Hashish;
- M At least 8 KG but less than 14 KG of Hashish Oil.
- (7) M At least 100 G but less than 400 G of Heroin (or the equivalent amount of other Schedule I or II Opiates);

Level 26

- M At least 500 G but less than 2 KG of Cocaine (or the equivalent amount of other Schedule I or II Stimulants);
- M At least 5 G but less than 20 G of Cocaine Base;
- M At least 100 G but less than 400 G of PCP, or at least 10 G but less than 40 G of PCP (actual);
- M At least 50 G but less than 200 G of Methamphetamine, or at least 5 G but less than 20 G of Methamphetamine (actual), or at least 5 G but less than 20 G of "Ice":
- M At least 1 G but less than 4 G of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 40 G but less than 160 G of Fentanyl;
- M At least 10 G but less than 40 G of a Fentanyl Analogue;
- M At least 100 KG but less than 400 KG of Marihuana;
- M At least 20 KG but less than 80 KG of Hashish;
- M At least 2 KG but less than 8 KG of Hashish Oil.
- (8) M At least 80 G but less than 100 G of Heroin (or the equivalent amount of other Schedule I or II Opiates);

Level 24

- M At least 400 G but less than 500 G of Cocaine (or the equivalent amount of other Schedule I or II Stimulants):
- M At least 4 G but less than 5 G of Cocaine Base:
- M At least 80 G but less than 100 G of PCP, or at least 8 G but less than 10 G of PCP (actual);
- M At least 40 G but less than 50 G of Methamphetamine, or at least 4 G but less than 5 G of Methamphetamine (actual), or at least 4 G but less than 5 G of "Ice":
- M At least 800 MG but less than 1 G of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 32 G but less than 40 G of Fentanyl;
- M At least 8 G but less than 10 G of a Fentanyl Analogue;
- M At least 80 KG but less than 100 KG of Marihuana;
- M At least 16 KG but less than 20 KG of Hashish;
- M At least 1.6 KG but less than 2 KG of Hashish Oil.
- (9) M At least 60 G but less than 80 G of Heroin (or the equivalent amount of other Schedule I or II Opiates);

- M At least 300 G but less than 400 G of Cocaine (or the equivalent amount of other Schedule I or II Stimulants);
- M At least 3 G but less than 4 G of Cocaine Base;
- M At least 60 G but less than 80 G of PCP, or at least 6 G but less than 8 G of PCP (actual);
- M At least 30 G but less than 40 G of Methamphetamine, or at least 3 G but less than 4 G of Methamphetamine (actual), or at least 3 G but less than 4 G of "Ice";

- M At least 600 MG but less than 800 MG of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 24 G but less than 32 G of Fentanyl;
- M At least 6 G but less than 8 G of a Fentanyl Analogue;
- M At least 60 KG but less than 80 KG of Marihuana;
- M At least 12 KG but less than 16 KG of Hashish;
- M At least 1.2 KG but less than 1.6 KG of Hashish Oil.
- (10) M At least 40 G but less than 60 G of Heroin (or the equivalent amount of other Schedule I or II Opiates);
- Level 20
- M At least 200 G but less than 300 G of Cocaine (or the equivalent amount of other Schedule I or II Stimulants);
- M At least 2 G but less than 3 G of Cocaine Base;
- M At least 40 G but less than 60 G of PCP, or at least 4 G but less than 6 G of PCP (actual);
- M At least 20 G but less than 30 G of Methamphetamine, or at least 2 G but less than 3 G of Methamphetamine (actual), or at least 2 G but less than 3 G of "Ice":
- M At least 400 MG but less than 600 MG of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 16 G but less than 24 G of Fentanyl;
- M At least 4 G but less than 6 G of a Fentanyl Analogue;
- M At least 40 KG but less than 60 KG of Marihuana;
- M At least 8 KG but less than 12 KG of Hashish;
- M At least 800 G but less than 1.2 KG of Hashish Oil;
- M 40,000 or more units of Schedule I or II Depressants or Schedule III substances;
- M 2,500 or more units of Flunitrazepam.
- (11) M At least 20 G but less than 40 G of Heroin (or the equivalent amount of other Schedule I or II Opiates);
- Level 18
- M At least 100 G but less than 200 G of Cocaine (or the equivalent amount of other Schedule I or II Stimulants);
- M At least 1 G but less than 2 G of Cocaine Base;
- M At least 20 G but less than 40 G of PCP, or at least 2 G but less than 4 G of PCP (actual);
- M At least 10 G but less than 20 G of Methamphetamine, or at least 1 G but less than 2 G of Methamphetamine (actual), or at least 1 G but less than 2 G of "Ice":
- M At least 200 MG but less than 400 MG of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 8 G but less than 16 G of Fentanyl;
- M At least 2 G but less than 4 G of a Fentanyl Analogue;
- M At least 20 KG but less than 40 KG of Marihuana;
- M At least 5 KG but less than 8 KG of Hashish;
- M At least 500 G but less than 800 G of Hashish Oil;
- M At least 20,000 but less than 40,000 units of Schedule I or II Depressants or Schedule III substances:
- M At least 1,250 but less than 2,500 units of Flunitrazepam.
- (12) M At least 10 G but less than 20 G of Heroin (or the equivalent amount of other Schedule I or II Opiates);
 - M At least 50 G but less than 100 G of Cocaine (or the equivalent amount of

other Schedule I or II Stimulants);

- M At least 500 MG but less than 1 G of Cocaine Base;
- M At least 10 G but less than 20 G of PCP, or at least 1 G but less than 2 G of PCP (actual);
- M At least 5 G but less than 10 G of Methamphetamine, or at least 500 MG but less than 1 G of Methamphetamine (actual), or at least 500 MG but less than 1 G of "Ice":
- M At least 100 MG but less than 200 MG of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
- M At least 4 G but less than 8 G of Fentanyl;
- M At least 1 G but less than 2 G of a Fentanyl Analogue;
- M At least 10 KG but less than 20 KG of Marihuana;
- M At least 2 KG but less than 5 KG of Hashish;
- M At least 200 G but less than 500 G of Hashish Oil;
- M At least 10,000 but less than 20,000 units of Schedule I or II Depressants or Schedule III substances;
- M At least 625 but less than 1,250 units of Flunitrazepam.
- (13) M At least 5 G but less than 10 G of Heroin (or the equivalent amount of other Schedule I or II Opiates);
 - M At least 25 G but less than 50 G of Cocaine (or the equivalent amount of other Schedule I or II Stimulants):
 - M At least 250 MG but less than 500 MG of Cocaine Base;
 - M At least 5 G but less than 10 G of PCP, or at least 500 MG but less than 1 G of PCP (actual);
 - M At least 2.5 G but less than 5 G of Methamphetamine, or at least 250 MG but less than 500 MG of Methamphetamine (actual), or at least 250 MG but less than 500 MG of "Ice":
 - M At least 50 MG but less than 100 MG of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
 - M At least 2 G but less than 4 G of Fentanyl;
 - M At least 500 MG but less than 1 G of a Fentanyl Analogue;
 - M At least 5 KG but less than 10 KG of Marihuana;
 - M At least 1 KG but less than 2 KG of Hashish;
 - M At least 100 G but less than 200 G of Hashish Oil;
 - M At least 5,000 but less than 10,000 units of Schedule I or II Depressants or Schedule III substances;
 - M At least 312 but less than 625 units of Flunitrazepam.
- M Less than 5 G of Heroin (or the equivalent amount of other Schedule I or II (14) Opiates);
 - M Less than 25 G of Cocaine (or the equivalent amount of other Schedule I or II Stimulants):
 - M Less than 250 MG of Cocaine Base;
 - M Less than 5 G of PCP, or less than 500 MG of PCP (actual);
 - M Less than 2.5 G of Methamphetamine, or less than 250 MG of Methamphetamine (actual), or less than 250 MG of "Ice";
 - M Less than 50 MG of LSD (or the equivalent amount of other Schedule I or II Hallucinogens);
 - M Less than 2 G of Fentanyl;
 - M Less than 500 MG of a Fentanyl Analogue;
 - M At least 2.5 KG but less than 5 KG of Marihuana;
 - M At least 500 G but less than 1 KG of Hashish;

Level 14

M At least 50 G but less than 100 G of Hashish Oil;

M At least 2,500 but less than 5,000 units of Schedule I or II Depressants or Schedule III substances:

M At least 156 but less than 312 units of Flunitrazepam;

M 40,000 or more units of Schedule IV substances (except Flunitrazepam).

(15) M At least 1 KG but less than 2.5 KG of Marihuana;

Level 10

M At least 200 G but less than 500 G of Hashish;

M At least 20 G but less than 50 G of Hashish Oil;

M At least 1,000 but less than 2,500 units of Schedule I or II Depressants or Schedule III substances;

M At least 62 but less than 156 units of Flunitrazepam;

M At least 16,000 but less than 40,000 units of Schedule IV substances (except Flunitrazepam).

(16) M At least 250 G but less than 1 KG of Marihuana;

Level 8

M At least 50 G but less than 200 G of Hashish;

M At least 5 G but less than 20 G of Hashish Oil;

M At least 250 but less than 1,000 units of Schedule I or II Depressants or Schedule III substances;

M Less than 62 units of Flunitrazepam;

M At least 4,000 but less than 16,000 units of Schedule IV substances (except Flunitrazepam);

M 40,000 or more units of Schedule V substances.

(17) M Less than 250 G of Marihuana;

Level 6

M Less than 50 G of Hashish;

M Less than 5 G of Hashish Oil;

M Less than 250 units of Schedule I or II Depressants or Schedule III substances;

M Less than 4,000 units of Schedule IV substances (except Flunitrazepam);

M Less than 40.000 units of Schedule V substances.

*Notes to Drug Quantity Table:

- (A) Unless otherwise specified, the weight of a controlled substance set forth in the table refers to the entire weight of any mixture or substance containing a detectable amount of the controlled substance. If a mixture or substance contains more than one controlled substance, the weight of the entire mixture or substance is assigned to the controlled substance that results in the greater offense level.
- (B) The terms "PCP (actual)" and "Methamphetamine (actual)" refer to the weight of the controlled substance, itself, contained in the mixture or substance. For example, a mixture weighing 10 grams containing PCP at 50% purity contains 5 grams of PCP (actual). In the case of a mixture or substance containing PCP or methamphetamine, use the offense level determined by the entire weight of the mixture or substance, or the offense level determined by the weight of the PCP (actual) or methamphetamine (actual), whichever is greater.
- (C) "Ice," for the purposes of this guideline, means a mixture or substance containing d-methamphetamine hydrochloride of at least 80% purity.

- (D) "Cocaine base," for the purposes of this guideline, means "crack." "Crack" is the street name for a form of cocaine base, usually prepared by processing cocaine hydrochloride and sodium bicarbonate, and usually appearing in a lumpy, rocklike form.
- (E) In the case of an offense involving marihuana plants, treat each plant, regardless of sex, as equivalent to 100 G of marihuana. *Provided*, however, that if the actual weight of the marihuana is greater, use the actual weight of the marihuana.
- (F) In the case of Schedule I or II Depressants, Schedule III substances (except anabolic steroids), Schedule IV substances, and Schedule V substances, one "unit" means one pill, capsule, or tablet. If the substance is in liquid form, one "unit" means 0.5 gms.
- (G) In the case of anabolic steroids, one "unit" means a 10 cc vial of an injectable steroid or fifty tablets. All vials of injectable steroids are to be converted on the basis of their volume to the equivalent number of 10 cc vials (e.g., one 50 cc vial is to be counted as five 10 cc vials).
- (H) In the case of LSD on a carrier medium (<u>e.g.</u>, a sheet of blotter paper), do not use the weight of the LSD/carrier medium. Instead, treat each dose of LSD on the carrier medium as equal to 0.4 mg of LSD for the purposes of the Drug Quantity Table.
- (I) Hashish, for the purposes of this guideline, means a resinous substance of cannabis that includes (i) one or more of the tetrahydrocannabinols (as listed in 21 C.F.R. § 1308.11(d)(25)), (ii) at least two of the following: cannabinol, cannabidiol, or cannabichromene, and (iii) fragments of plant material (such as cystolith fibers).
- (J) Hashish oil, for the purposes of this guideline, means a preparation of the soluble cannabinoids derived from cannabis that includes (i) one or more of the tetrahydrocannabinols (as listed in 21 C.F.R. § 1308.11(d)(25)), (ii) at least two of the following: cannabinol, cannabidiol, or cannabichromene, and (iii) is essentially free of plant material (e.g., plant fragments). Typically, hashish oil is a viscous, dark colored oil, but it can vary from a dry resin to a colorless liquid.

Commentary

<u>Statutory Provisions</u>: 21 U.S.C. §§ 841(a), (b)(1)-(3), (7), 960(a), (b). For additional statutory provision(s), <u>see</u> Appendix A (Statutory Index).

Application Notes:

1. "Mixture or substance" as used in this guideline has the same meaning as in 21 U.S.C. § 841, except as expressly provided. Mixture or substance does not include materials that must be separated from the controlled substance before the controlled substance can be used. Examples of such materials include the fiberglass in a cocaine/fiberglass bonded suitcase, beeswax in a cocaine/beeswax statue, and waste water from an illicit laboratory used to manufacture a controlled substance. If such material cannot readily be separated from the mixture or substance that appropriately is counted in the Drug Quantity Table, the court may use any reasonable method to approximate the weight of the mixture or substance to be counted.

An upward departure nonetheless may be warranted when the mixture or substance counted in the Drug Quantity Table is combined with other, non-countable material in an unusually sophisticated manner in order to avoid detection.

Similarly, in the case of marihuana having a moisture content that renders the marihuana unsuitable for consumption without drying (this might occur, for example, with a bale of rain-soaked marihuana or freshly harvested marihuana that had not been dried), an approximation of the weight of the marihuana without such excess moisture content is to be used.

- 2. The statute and guideline also apply to "counterfeit" substances, which are defined in 21 U.S.C. § 802 to mean controlled substances that are falsely labeled so as to appear to have been legitimately manufactured or distributed.
- 3. Definitions of "firearm" and "dangerous weapon" are found in the Commentary to §1B1.1 (Application Instructions). The enhancement for weapon possession reflects the increased danger of violence when drug traffickers possess weapons. The adjustment should be applied if the weapon was present, unless it is clearly improbable that the weapon was connected with the offense. For example, the enhancement would not be applied if the defendant, arrested at his residence, had an unloaded hunting rifle in the closet. The enhancement also applies to offenses that are referenced to §2D1.1; see §\$2D1.2(a)(1) and (2), 2D1.5(a)(1), 2D1.6, 2D1.7(b)(1), 2D1.8, 2D1.11(c)(1), 2D1.12(c)(1), and 2D2.1(b)(1).
- 4. Distribution of "a small amount of marihuana for no remuneration", 21 U.S.C. § 841(b)(4), is treated as simple possession, to which §2D2.1 applies.
- 5. Any reference to a particular controlled substance in these guidelines includes all salts, isomers, and all salts of isomers. Any reference to cocaine includes ecgonine and coca leaves, except extracts of coca leaves from which cocaine and ecgonine have been removed.
- 6. Where there are multiple transactions or multiple drug types, the quantities of drugs are to be added. Tables for making the necessary conversions are provided below.
- 7. Where a mandatory (statutory) minimum sentence applies, this mandatory minimum sentence may be "waived" and a lower sentence imposed (including a sentence below the applicable guideline range), as provided in 28 U.S.C. § 994(n), by reason of a defendant's "substantial assistance in the investigation or prosecution of another person who has committed an offense." See §5K1.1 (Substantial Assistance to Authorities). In addition, 18 U.S.C. § 3553(f) provides an exception to the applicability of mandatory minimum sentences in certain cases. See §5C1.2 (Limitation on Applicability of Statutory Minimum Sentences in Certain Cases).
- 8. A defendant who used special skills in the commission of the offense may be subject to an enhancement under §3B1.3 (Abuse of Position of Trust or Use of Special Skill). Certain professionals often occupy essential positions in drug trafficking schemes. These professionals include doctors, pilots, boat captains, financiers, bankers, attorneys, chemists, accountants, and others whose special skill, trade, profession, or position may be used to significantly facilitate the commission of a drug offense.
 - Note, however, that if an adjustment from subsection (b)(2)(B) applies, do not apply §3B1.3 (Abuse of Position of Trust or Use of Special Skill).
- 9. Trafficking in controlled substances, compounds, or mixtures of unusually high purity may warrant an upward departure, except in the case of PCP or methamphetamine for which the guideline itself provides for the consideration of purity (see the footnote to the Drug Quantity Table). The purity of the controlled substance, particularly in the case of heroin, may be relevant in the sentencing process because it is probative of the defendant's role or position in the chain of distribution. Since controlled substances are often diluted and combined with other substances as they pass down the chain of distribution, the fact that a defendant is in possession of unusually pure narcotics may

indicate a prominent role in the criminal enterprise and proximity to the source of the drugs. As large quantities are normally associated with high purities, this factor is particularly relevant where smaller quantities are involved.

10. The Commission has used the sentences provided in, and equivalences derived from, the statute (21 U.S.C. § 841(b)(1)), as the primary basis for the guideline sentences. The statute, however, provides direction only for the more common controlled substances, i.e., heroin, cocaine, PCP, methamphetamine, fentanyl, LSD and marihuana. The Drug Equivalency Tables set forth below provide conversion factors for other substances, which the Drug Quantity Table refers to as "equivalents" of these drugs. For example, one gram of a substance containing oxymorphone, a Schedule I opiate, is to be treated as the equivalent of five kilograms of marihuana in applying the Drug Quantity Table.

The Drug Equivalency Tables also provide a means for combining differing controlled substances to obtain a single offense level. In each case, convert each of the drugs to its marihuana equivalent, add the quantities, and look up the total in the Drug Quantity Table to obtain the combined offense level.

For certain types of controlled substances, the marihuana equivalencies in the Drug Equivalency Tables are "capped" at specified amounts (e.g., the combined equivalent weight of all Schedule V controlled substances shall not exceed 999 grams of marihuana). Where there are controlled substances from more than one schedule (e.g., a quantity of a Schedule IV substance and a quantity of a Schedule V substance), determine the marihuana equivalency for each schedule separately (subject to the cap, if any, applicable to that schedule). Then add the marihuana equivalencies to determine the combined marihuana equivalency (subject to the cap, if any, applicable to the combined amounts).

<u>Note</u>: Because of the statutory equivalences, the ratios in the Drug Equivalency Tables do not necessarily reflect dosages based on pharmacological equivalents.

Examples:

- a. The defendant is convicted of selling 70 grams of a substance containing PCP (Level 22) and 250 milligrams of a substance containing LSD (Level 18). The PCP converts to 70 kilograms of marihuana; the LSD converts to 25 kilograms of marihuana. The total is therefore equivalent to 95 kilograms of marihuana, for which the Drug Quantity Table provides an offense level of 24.
- b. The defendant is convicted of selling 500 grams of marihuana (Level 8) and five kilograms of diazepam (Level 8). The diazepam, a Schedule IV drug, is equivalent to 625 grams of marihuana. The total, 1.125 kilograms of marihuana, has an offense level of 10 in the Drug Quantity Table.
- c. The defendant is convicted of selling 80 grams of cocaine (Level 16) and five kilograms of marihuana (Level 14). The cocaine is equivalent to 16 kilograms of marihuana. The total is therefore equivalent to 21 kilograms of marihuana, which has an offense level of 18 in the Drug Quantity Table.
- d. The defendant is convicted of selling 56,000 units of a Schedule III substance, 100,000 units of a Schedule IV substance, and 200,000 units of a Schedule V substance. The marihuana equivalency for the Schedule III substance is 56 kilograms of marihuana (below the cap of 59.99 kilograms of marihuana set forth as the maximum equivalent weight for Schedule III substances). The marihuana equivalency for the Schedule IV substance is subject to a cap

of 4.99 kilograms of marihuana set forth as the maximum equivalent weight for Schedule IV substances (without the cap it would have been 6.25 kilograms). The marihuana equivalency for the Schedule V substance is subject to the cap of 999 grams of marihuana set forth as the maximum equivalent weight for Schedule V substances (without the cap it would have been 1.25 kilograms). The combined equivalent weight, determined by adding together the above amounts, is subject to the cap of 59.99 kilograms of marihuana set forth as the maximum combined equivalent weight for Schedule III, IV, and V substances. Without the cap, the combined equivalent weight would have been 61.99 (56 + 4.99 + .999) kilograms.

DRUG EQUIVALENCY TABLES

Schedule I or II Opiates*

1 gm of Heroin = 1 kg of marihuana
1 gm of Alpha-Methylfentanyl = 10 kg of marihuana
1 gm of Dextromoramide = 670 gm of marihuana
1 gm of Dipipanone = 250 gm of marihuana

1 gm of 3-Methylfentanyl = 10 kg of marihuana 1 gm of 1-Methyl-4-phenyl-4-propionoxypiperidine/MPPP = 700 gm of marihuana

1 gm of 1-(2-Phenylethyl)-4-phenyl-4-acetyloxypiperidine/

PEPAP = 700 gm of marihuana

1 gm of Alphaprodine = 100 gm of marihuana

1 gm of Fentanyl (N-phenyl-N-[1-(2-phenylethyl)-4-

piperidinyl] Propanamide) = 2.5 kg of marihuana
1 gm of Hydromorphone/Dihydromorphinone = 2.5 kg of marihuana
1 gm of Levorphanol = 2.5 kg of marihuana
1 gm of Meperidine/Pethidine = 50 gm of marihuana

1 gm of Methadone = 500 gm of marihuana 1 gm of 6-Monoacetylmorphine = 1 kg of marihuana

1 gm of Morphine = 500 gm of marihuana

1 gm of Oxycodone = 500 gm of marihuana

1 gm of Oxymorphone = 5 kg of marihuana 1 gm of Racemorphan = 800 gm of marihuana 1 gm of Codeine = 80 gm of marihuana 1 gm of Dextropropoxyphene/Propoxyphene-Bulk = 50 gm of marihuana 1 gm of Ethylmorphine = 165 gm of marihuana 1 gm of Hydrocodone/Dihydrocodeinone = 500 gm of marihuana 1 gm of Mixed Alkaloids of Opium/Papaveretum = 250 gm of marihuana 1 gm of Opium = 50 gm of marihuana 1 gm of Levo-alpha-acetylmethadol (LAAM)= 3 kg of marihuana

Cocaine and Other Schedule I and II Stimulants (and their immediate precursors)*

1 gm of Cocaine = 200 gm of marihuana

^{*}Provided, that the minimum offense level from the Drug Quantity Table for any of these controlled substances individually, or in combination with another controlled substance, is level 12.

1 gm of N-Ethylamphetamine = 80 gm of marihuana 1 gm of Fenethylline = 40 gm of marihuana 1 gm of Amphetamine = 200 gm of marihuana 1 gm of Dextroamphetamine = 200 gm of marihuana 1 gm of Methamphetamine = 2 kg of marihuana 1 gm of Methamphetamine (Actual) = 20 kg of marihuana 1 gm of "Ice" = 20 kg of marihuana 1 gm of Khat = .01 gm of marihuana 1 gm of 4-Methylaminorex ("Euphoria")= 100 gm of marihuana 1 gm of Methylphenidate (Ritalin)= 100 gm of marihuana 1 gm of Phenmetrazine = 80 gm of marihuana 1 gm Phenylacetone/P₂P (when possessed for the purpose of manufacturing methamphetamine) = 416 gm of marihuana 1 gm Phenylacetone/ P_2P (in any other case) = 75 gm of marihuana 1 gm of Cocaine Base ("Crack") = 20 kg of marihuana 100 gm of marihuana 1 gm of Aminorex = 1 gm of Methcathinone = 380 gm of marihuana 1 gm of N-N-Dimethylamphetamine = 40 gm of marihuana

*Provided, that the minimum offense levelfrom Drug Quantity Table for any of these controlled substances individually, or in combination with another controlled substance, is level 12.

70 gm of marihuana

1 kg of marihuana

1 kg of marihuana

2.5 kg of marihuana

LSD, PCP, and Other Schedule I and II Hallucinogens (and their immediate precursors)*

1 gm of Bufotenine =

1 gm of D-Lysergic Acid Diethylamide/Lysergide/LSD = 100 kg of marihuana 1 gm of Diethyltryptamine/DET = 80 gm of marihuana 1 gm of Dimethyltryptamine/DMT = 100 gm of marihuana 1 gm of Mescaline = 10 gm of marihuana 1 gm of Mushrooms containing Psilocin and/or Psilocybin (Dry) = 1 gm of marihuana 1 gm of Mushrooms containing Psilocin and/or Psilocybin (Wet) = 0.1 gm of marihuana 1 gm of Peyote (Dry) = 0.5 gm of marihuana 1 gm of Peyote (Wet) = 0.05 gm of marihuana 1 gm of Phencyclidine/PCP = 1 kg of marihuana 1 gm of Phencyclidine (actual) /PCP (actual) = 10 kg of marihuana 1 gm of Psilocin = 500 gm of marihuana 1 gm of Psilocybin = 500 gm of marihuana

1 gm of 2,5-Dimethoxy-4-methylamphetamine/DOM = 1.67 kg of marihuana

1 gm of Pyrrolidine Analog of Phencyclidine/PHP =

1 gm of Thiophene Analog of Phencyclidine/TCP =

1 gm of 4-Bromo-2,5-Dimethoxyamphetamine/DOB =

1 gm of 3,4-Methylenedioxyamphetamine/MDA = 50 gm of marihuana 1 gm of 3,4-Methylenedioxymethamphetamine/MDMA = 35 gm of marihuana 1 gm of 3,4-Methylenedioxy-N-ethylamphetamine/MDEA= 30 gm of marihuana

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1 gm of 1-Piperidinocyclohexanecarbonitrile/PCC = 680 gm of marihuana 1 gm of N-ethyl-1-phenylcyclohexylamine (PCE) = 1 kg of marihuana *Provided, that the minimum offense level from the Drug Quantity Table for any of these controlled substances individually, or in combination with another controlled substance, is level 12. Schedule I Marihuana 1 gm of Marihuana/Cannabis, granulated, powdered, etc. = 1 gm of marihuana 50 gm of marihuana 1 gm of Hashish Oil = 1 gm of Cannabis Resin or Hashish = 5 gm of marihuana 1 gm of Tetrahydrocannabinol, Organic = 167 gm of marihuana 1 gm of Tetrahydrocannabinol, Synthetic = 167 gm of marihuana Flunitrazepam ** 1 unit of Flunitrazepam = 16 gm of marihuana ** Provided, that the combined equivalent weight of flunitrazepam, all Schedule I or II depressants, Schedule III substances, Schedule IV substances, and Schedule V substances shall not exceed 99.99 kilograms of marihuana. The minimum offense level from the Drug Quantity Table for flunitrazepam individually, or in combination with any Schedule I or II depressants, Schedule III substances, Schedule IV substances, and Schedule V substances is level 8. Schedule I or II Depressants *** 1 unit of a Schedule I or II Depressant = 1 gm of marihuana ***Provided, that the combined equivalent weight of all Schedule I or II depressants, Schedule III substances, Schedule IV substances (except flunitrazepam), and Schedule V substances shall not exceed 59.99 kilograms of marihuana. Schedule III Substances **** 1 unit of a Schedule III Substance = 1 gm of marihuana ****Provided, that the combined equivalent weight of all Schedule III substances, Schedule I or II depressants, Schedule IV substances (except flunitrazepam), and Schedule V substances shall not exceed 59.99 kilograms of marihuana.

Schedule IV Substances (except flunitrazepam) *****

1 unit of a Schedule IV Substance (except Flunitrazepam)=

0.0625 gm of marihuana

*****Provided, that the combined equivalent weight of all Schedule IV (except flunitrazepam) and V substances shall not exceed 4.99 kilograms of marihuana.

Schedule V Substances ******

1 unit of a Schedule V Substance =

0.00625 gm of marihuana

******Provided, that the combined equivalent weight of Schedule V substances shall not exceed 999 grams of marihuana.

To facilitate conversions to drug equivalencies, the following table is provided:

MEASUREMENT CONVERSION TABLE

1 oz = 28.35 gm 1 lb = 453.6 gm 1 lb = 0.4536 kg 1 gal = 3.785 liters 1 qt = 0.946 liters 1 gm = 1 ml (liquid) 1 liter = 1,000 ml 1 kg = 1,000 gm 1 gm = 1,000 mg 1 grain = 64.8 mg.

11. If the number of doses, pills, or capsules but not the weight of the controlled substance is known, multiply the number of doses, pills, or capsules by the typical weight per dose in the table below to estimate the total weight of the controlled substance (e.g., 100 doses of Mescaline at 500 mg per dose = 50 gms of mescaline). The Typical Weight Per Unit Table, prepared from information provided by the Drug Enforcement Administration, displays the typical weight per dose, pill, or capsule for certain controlled substances. Do not use this table if any more reliable estimate of the total weight is available from case-specific information.

TYPICAL WEIGHT PER UNIT (DOSE, PILL, OR CAPSULE) TABLE

Hallucinogens

MDA*	100 mg
Mescaline	500 mg
PCP*	5 mg
Peyote (dry)	12 gm
Peyote (wet)	120 gm
Psilocin*	10 mg
Psilocybe mushrooms (dry)	5 gm
Psilocybe mushrooms (wet)	50 gm
Psilocybin*	10 mg
2,5-Dimethoxy-4-methylamphetamine (STP, DOM)*	3 mg

Marihuana

1 marihuana cigarette 0.5 gm

Stimulants

Amphetamine*10 mgMethamphetamine*5 mgPhenmetrazine (Preludin)*75 mg

*For controlled substances marked with an asterisk, the weight per unit shown is the weight of the actual controlled substance, and not generally the weight of the mixture or substance containing the controlled substance. Therefore, use of this table provides a very conservative estimate of the total weight.

12. Types and quantities of drugs not specified in the count of conviction may be considered in determining the offense level. See §1B1.3(a)(2) (Relevant Conduct). Where there is no drug seizure or the amount seized does not reflect the scale of the offense, the court shall approximate the quantity of the controlled substance. In making this determination, the court may consider, for example, the price generally obtained for the controlled substance, financial or other records, similar transactions in controlled substances by the defendant, and the size or capability of any laboratory involved.

If the offense involved both a substantive drug offense and an attempt or conspiracy (e.g., sale of five grams of heroin and an attempt to sell an additional ten grams of heroin), the total quantity involved shall be aggregated to determine the scale of the offense.

In an offense involving an agreement to sell a controlled substance, the agreed-upon quantity of the controlled substance shall be used to determine the offense level unless the sale is completed and the amount delivered more accurately reflects the scale of the offense. For example, a defendant agrees to sell 500 grams of cocaine, the transaction is completed by the delivery of the controlled substance - actually 480 grams of cocaine, and no further delivery is scheduled. In this example, the amount delivered more accurately reflects the scale of the offense. In contrast, in a reverse sting, the agreed-upon quantity of the controlled substance would more accurately reflect the scale of the offense because the amount actually delivered is controlled by the government, not by the defendant. If, however, the defendant establishes that he or she did not intend to provide, or was not reasonably capable of providing, the agreed-upon quantity of the controlled substance, the court shall exclude from the offense level determination the amount of controlled substance that the defendant establishes that he or she did not intend to provide or was not reasonably capable of providing.

- 13. Certain pharmaceutical preparations are classified as Schedule III, IV, or V controlled substances by the Drug Enforcement Administration under 21 C.F.R. § 1308.13-15 even though they contain a small amount of a Schedule I or II controlled substance. For example, Tylenol 3 is classified as a Schedule III controlled substance even though it contains a small amount of codeine, a Schedule II opiate. For the purposes of the guidelines, the classification of the controlled substance under 21 C.F.R. § 1308.13-15 is the appropriate classification.
- 14. Where (A) the amount of the controlled substance for which the defendant is accountable under §1B1.3 (Relevant Conduct) results in a base offense level greater than 36, (B) the court finds that this offense level overrepresents the defendant's culpability in the criminal activity, and (C) the defendant qualifies for a mitigating role adjustment under §3B1.2 (Mitigating Role), a downward departure may be warranted. The court may depart to a sentence no lower than the guideline range that would have resulted if the defendant's Chapter Two offense level had been offense level 36. Provided, that a defendant is not eligible for a downward departure under this provision if the defendant:

- (a) has one or more prior felony convictions for a crime of violence or a controlled substance offense as defined in §4B1.2 (Definitions of Terms Used in Section 4B1.1);
- (b) qualifies for an adjustment under §3B1.3 (Abuse of Position of Trust or Use of Special Skill);
- (c) possessed or induced another participant to use or possess a firearm in the offense;
- (d) had decision-making authority;
- (e) owned the controlled substance or financed any part of the offense; or
- (f) sold the controlled substance or played a substantial part in negotiating the terms of the sale.

<u>Example</u>: A defendant, who the court finds meets the criteria for a downward departure under this provision, has a Chapter Two offense level of 38, a 2-level reduction for a minor role from §3B1.2, and a 3-level reduction for acceptance of responsibility from §3E1.1. His final offense level is 33. If the defendant's Chapter Two offense level had been 36, the 2-level reduction for a minor role and 3-level reduction for acceptance of responsibility would have resulted in a final offense level of 31. Therefore, under this provision, a downward departure not to exceed 2 levels (from level 33 to level 31) would be authorized.

- 15. If, in a reverse sting (an operation in which a government agent sells or negotiates to sell a controlled substance to a defendant), the court finds that the government agent set a price for the controlled substance that was substantially below the market value of the controlled substance, thereby leading to the defendant's purchase of a significantly greater quantity of the controlled substance than his available resources would have allowed him to purchase except for the artificially low price set by the government agent, a downward departure may be warranted.
- 16. LSD on a blotter paper carrier medium typically is marked so that the number of doses ("hits") per sheet readily can be determined. When this is not the case, it is to be presumed that each 1/4 inch by 1/4 inch section of the blotter paper is equal to one dose.
 - In the case of liquid LSD (LSD that has not been placed onto a carrier medium), using the weight of the LSD alone to calculate the offense level may not adequately reflect the seriousness of the offense. In such a case, an upward departure may be warranted.
- 17. In an extraordinary case, an upward departure above offense level 38 on the basis of drug quantity may be warranted. For example, an upward departure may be warranted where the quantity is at least ten times the minimum quantity required for level 38. Similarly, in the case of a controlled substance for which the maximum offense level is less than level 38 (e.g., the maximum offense level in the Drug Quantity Table for flunitrazepam is level 20), an upward departure may be warranted if the drug quantity substantially exceeds the quantity for the highest offense level established for that particular controlled substance.
- 18. For purposes of the guidelines, a "plant" is an organism having leaves and a readily observable root formation (<u>e.g.</u>, a marihuana cutting having roots, a rootball, or root hairs is a marihuana plant).
- 19. If the offense involved importation of methamphetamine, and an adjustment from subsection (b)(2) applies, do not apply subsection (b)(4).

20. <u>Hazardous or Toxic Substances.</u>—Subsection (b)(5) applies if the conduct for which the defendant is accountable under §1B1.3 (Relevant Conduct) involved any discharge, emission, release, transportation, treatment, storage, or disposal violation covered by the Resource Conservation and Recovery Act, 42 U.S.C. § 6928(d), the Federal Water Pollution Control Act, 33 U.S.C. § 1319(c), or the Comprehensive Environmental Response, Compensation, and Liability Act, 42 U.S.C. §§ 5124, 9603(b). In some cases, the enhancement under subsection (b)(5) may not adequately account for the seriousness of the environmental harm or other threat to public health or safety (including the health or safety of law enforcement and cleanup personnel). In such cases, an upward departure may be warranted. Additionally, any costs of environmental cleanup and harm to persons or property should be considered by the court in determining the amount of restitution under §5E1.1 (Restitution) and in fashioning appropriate conditions of supervision under §5B1.3 (Conditions of Probation) and 5D1.3 (Conditions of Supervised Release).

21. <u>Substantial Risk of Harm Associated with the Manufacture of Amphetamine and Methamphetamine.</u>

- (A) <u>Factors to Consider</u>.—In determining, for purposes of subsection (b)(6), whether the offense created a substantial risk of harm to human life or the environment, the court may consider factors such as the following:
 - (i) The quantity of any chemicals or hazardous or toxic substances found at the laboratory, or the manner in which the chemicals or substances were stored.
 - (ii) The manner in which hazardous or toxic substances were disposed, or the likelihood of release into the environment of hazardous or toxic substances.
 - (iii) The duration of the offense, or the extent of the manufacturing operation.
 - (iv) The location of the amphetamine or methamphetamine laboratory (<u>e.g.</u>, in a residential neighborhood or a remote area) and the number of human lives placed at substantial risk of harm.
- (B) Definitions.—For purposes of subsection (b)(6)(B):

"Incompetent" means an individual who is incapable of taking care of the individual's self or property because of a mental or physical illness or disability, mental retardation, or senility.

"Minor" has the meaning given that term in Application Note 1 of the Commentary to §2A3.1 (Criminal Sexual Abuse).

<u>Background</u>: Offenses under 21 U.S.C. §§ 841 and 960 receive identical punishment based upon the quantity of the controlled substance involved, the defendant's criminal history, and whether death or serious bodily injury resulted from the offense.

The base offense levels in §2D1.1 are either provided directly by the Anti-Drug Abuse Act of 1986 or are proportional to the levels established by statute, and apply to all unlawful trafficking. Levels 32 and 26 in the Drug Quantity Table are the distinctions provided by the Anti-Drug Abuse Act; however, further refinement of drug amounts is essential to provide a logical sentencing structure for drug offenses. To determine these finer distinctions, the Commission consulted numerous experts and practitioners, including authorities at the Drug Enforcement Administration, chemists, attorneys, probation officers,

and members of the Organized Crime Drug Enforcement Task Forces, who also advocate the necessity of these distinctions. Where necessary, this scheme has been modified in response to specific congressional directives to the Commission.

The base offense levels at levels 26 and 32 establish guideline ranges with a lower limit as close to the statutory minimum as possible; <u>e.g.</u>, level 32 ranges from 121 to 151 months, where the statutory minimum is ten years or 120 months.

For marihuana plants, the Commission has adopted an equivalency of 100 grams per plant, or the actual weight of the usable marihuana, whichever is greater. The decision to treat each plant as equal to 100 grams is premised on the fact that the average yield from a mature marihuana plant equals 100 grams of marihuana. In controlled substance offenses, an attempt is assigned the same offense level as the object of the attempt. Consequently, the Commission adopted the policy that each plant is to be treated as the equivalent of an attempt to produce 100 grams of marihuana, except where the actual weight of the usable marihuana is greater.

Specific Offense Characteristic (b)(2) is derived from Section 6453 of the Anti-Drug Abuse Act of 1988.

Frequently, a term of supervised release to follow imprisonment is required by statute for offenses covered by this guideline. Guidelines for the imposition, duration, and conditions of supervised release are set forth in Chapter Five, Part D (Supervised Release).

Because the weights of LSD carrier media vary widely and typically far exceed the weight of the controlled substance itself, the Commission has determined that basing offense levels on the entire weight of the LSD and carrier medium would produce unwarranted disparity among offenses involving the same quantity of actual LSD (but different carrier weights), as well as sentences disproportionate to those for other, more dangerous controlled substances, such as PCP. Consequently, in cases involving LSD contained in a carrier medium, the Commission has established a weight per dose of 0.4 milligram for purposes of determining the base offense level.

The dosage weight of LSD selected exceeds the Drug Enforcement Administration's standard dosage unit for LSD of 0.05 milligram (i.e., the quantity of actual LSD per dose) in order to assign some weight to the carrier medium. Because LSD typically is marketed and consumed orally on a carrier medium, the inclusion of some weight attributable to the carrier medium recognizes (A) that offense levels for most other controlled substances are based upon the weight of the mixture containing the controlled substance without regard to purity, and (B) the decision in Chapman v. United States, 111 S.Ct. 1919 (1991) (holding that the term "mixture or substance" in 21 U.S.C. § 841(b)(1) includes the carrier medium in which LSD is absorbed). At the same time, the weight per dose selected is less than the weight per dose that would equate the offense level for LSD on a carrier medium with that for the same number of doses of PCP, a controlled substance that comparative assessments indicate is more likely to induce violent acts and ancillary crime than is LSD. (Treating LSD on a carrier medium as weighing 0.5 milligram per dose would produce offense levels equivalent to those for PCP.) Thus, the approach decided upon by the Commission will harmonize offense levels for LSD offenses with those for other controlled substances and avoid an undue influence of varied carrier weight on the applicable offense level. Nonetheless, this approach does not override the applicability of "mixture or substance" for the purpose of applying any mandatory minimum sentence (see Chapman; §5G1.1(b)).

Subsection (b)(5) implements the instruction to the Commission in section 303 of Public Law 103-237.

Subsection (b)(6) implements the instruction to the Commission in section 102 of Public Law 106–878.

Historical Note: Effective November 1, 1987. Amended effective January 15, 1988 (see Appendix C, amendments 19, 20, and 21); November 1, 1989 (see Appendix C, amendments 123-134, 302, and 303); November 1, 1990 (see Appendix C, amendment 318); November 1, 1991 (see Appendix C, amendments 369-371 and 394-396); November 1, 1992 (see Appendix C, amendments 446 and 447); November 1, 1993 (see Appendix C, amendments 479, 484-488, and 499); September 23, 1994 (see Appendix C, amendment 509); November 1, 1994 (see Appendix C, amendments 505); November 1, 1995 (see Appendix C, amendments 514-518); November 1, 1997 (see Appendix C, amendments 555 and 556); November 1, 2000 (see Appendix C, amendments 594 and 605); December 16, 2000 (see Appendix C, amendment 608).

§2D1.10. <u>Endangering Human Life While Illegally Manufacturing a Controlled Substance;</u> <u>Attempt or Conspiracy</u>

- (a) Base Offense Level (Apply the greater):
 - (1) 3 plus the offense level from the Drug Quantity Table in §2D1.1; or
 - **(2) 20**.
- (b) Specific Offense Characteristic
 - (1) (Apply the greater):
 - (A) If the offense involved the manufacture of amphetamine or methamphetamine, increase by 3 levels. If the resulting offense level is less than level 27, increase to level 27.
 - (B) If the offense (i) involved the manufacture of amphetamine or methamphetamine; and (ii) created a substantial risk of harm to the life of a minor or an incompetent, increase by 6 levels. If the resulting offense level is less than level 30, increase to level 30.

Commentary

Statutory Provision: 21 U.S.C. § 858.

Application Note:

- 1. <u>Substantial Risk of Harm Associated with the Manufacture of Amphetamine and Methamphetamine.</u>
 - (A) <u>Factors to Consider.</u>—In determining, for purposes of subsection (b)(1)(B), whether the offense created a substantial risk of harm to the life of a minor or an incompetent, the court may consider factors such as the following:
 - (i) The quantity of any chemicals or hazardous or toxic substances found at the laboratory, or the manner in which the chemicals or substances were stored.
 - (ii) The manner in which hazardous or toxic substances were disposed, or the

likelihood of release into the environment of hazardous or toxic substances.

- (iii) The duration of the offense, or the extent of the manufacturing operation.
- (iv) The location of the amphetamine or methamphetamine laboratory (<u>e.g.</u>, in a residential neighborhood or a remote area) and the number of human lives placed at substantial risk of harm.
- (B) <u>Definitions.</u>—For purposes of subsection (b)(1)(B):

"Incompetent" means an individual who is incapable of taking care of the individual's self or property because of a mental or physical illness or disability, mental retardation, or senility.

"Minor" has the meaning given that term in Application Note 1 of the Commentary to §2A3.1 (Criminal Sexual Abuse).

<u>Background</u>: Subsection (b)(1) implements the instruction to the Commission in section 102 of Public Law 106-878.

<u>Historical Note</u>: Effective November 1, 1989 (<u>see</u> Appendix C, amendment 140). Amended effective November 1, 1992 (<u>see</u> Appendix C, amendment 447); December 16, 2000 (<u>see</u> Appendix C, amendment 608).

SUPPLEMENT TO THE 2000 SUPPLEMENT TO APPENDIX C

This supplement to the 2000 supplement to Appendix C presents the emergency amendments to §§2D1.1 (Unlawful Manufacturing, Importing, Exporting, or Trafficking (Including Possession with Intent to Commit These Offenses); Attempt or Conspiracy) and 2D1.10 (Endangering Human Life While Illegally Manufacturing a Controlled Substance; Attempt or Conspiracy), effective December 16, 2000.

The format under which the amendments are presented in Appendix C, including the 2000 supplement and this supplement, is designed to facilitate a comparison between previously existing and amended provisions, in the event it becomes necessary to reference the former guideline, policy statement, or commentary language. For amendments to the guidelines, policy statements, and official commentary effective November 1, 2000, and earlier, see the main volume of Appendix C and the 2000 supplement.

AMENDMENT

Amendment: Section 2D1.1(b)(5) is amended by striking the comma after "substance" and inserting a semicolon.

Section 2D1.1(b) is amended by redesignating subdivision (6) as subdivision (7); and by inserting after subdivision (5) the following:

- "(6) (Apply the greater):
 - (A) If the offense (i) involved the manufacture of amphetamine or methamphetamine; and (ii) created a substantial risk of harm to (I) human life other than a life described in subsection (b)(6)(B); or (II) the environment, increase by 3 levels. If the resulting offense level is less than level 27, increase to level 27.
 - (B) If the offense (i) involved the manufacture of amphetamine or methamphetamine; and (ii) created a substantial risk of harm to the life of a minor or an incompetent, increase by 6 levels. If the resulting offense level is less than level 30, increase to level 30.".

The Commentary to § 2D1.1 captioned "Application Notes" is amended in Note 20 by inserting "Hazardous or Toxic Substances.—" before "Subsection (b)(5)".

The Commentary to \$2D1.1 captioned "Application Notes" is amended by adding at the end the following:

- "21. <u>Substantial Risk of Harm Associated with the Manufacture of Amphetamine and Methamphetamine.</u>—
 - (A) <u>Factors to Consider</u>.—In determining, for purposes of subsection (b)(6), whether the offense created a substantial risk of harm to human life or the environment, the court may consider factors such as the following:
 - (i) The quantity of any chemicals or hazardous or toxic substances found at the laboratory, or the manner in which the chemicals or substances were stored.
 - (ii) The manner in which hazardous or toxic substances were disposed, or the likelihood of release into the environment of hazardous or toxic

substances.

- (iii) The duration of the offense, or the extent of the manufacturing operation.
- (iv) The location of the amphetamine or methamphetamine laboratory (<u>e.g.</u>, in a residential neighborhood or a remote area) and the number of human lives placed at substantial risk of harm.
- (B) Definitions.—For purposes of subsection (b)(6)(B):

'Incompetent' means an individual who is incapable of taking care of the individual's self or property because of a mental or physical illness or disability, mental retardation, or senility.

'Minor' has the meaning given that term in Application Note 1 of the Commentary to §2A3.1 (Criminal Sexual Abuse).".

The Commentary to §2D1.1 captioned "Background" is amended by adding at the end the following:

" Subsection (b)(5) implements the instruction to the Commission in section 303 of Public Law 103–237.

Subsection (b)(6) implements the instruction to the Commission in section 102 of Public Law 106–878.".

Section 2D1.10 is amended by inserting after subsection (a) the following:

- "(b) Specific Offense Characteristic
 - (1) (Apply the greater):
 - (A) If the offense involved the manufacture of amphetamine or methamphetamine, increase by 3 levels. If the resulting offense level is less than level 27, increase to level 27.
 - (B) If the offense (i) involved the manufacture of amphetamine or methamphetamine; and (ii) created a substantial risk of harm to the life of a minor or an incompetent, increase by 6 levels. If the resulting offense level is less than level 30, increase to level 30.".

The Commentary to §2D1.10 is amended by adding at the end the following:

"Application Note:

- 1. <u>Substantial Risk of Harm Associated with the Manufacture of Amphetamine and Methamphetamine.</u>
 - (A) <u>Factors to Consider.</u>— In determining, for purposes of subsection (b)(1)(B), whether the offense created a substantial risk of harm to the life of a minor or an incompetent, the court may consider factors such as the following:

- (i) The quantity of any chemicals or hazardous or toxic substances found at the laboratory, or the manner in which the chemicals or substances were stored.
- (ii) The manner in which hazardous or toxic substances were disposed, or the likelihood of release into the environment of hazardous or toxic substances.
- (iii) The duration of the offense, or the extent of the manufacturing operation.
- (iv) The location of the amphetamine or methamphetamine laboratory (<u>e.g.</u>, in a residential neighborhood or a remote area) and the number of human lives placed at substantial risk of harm.
- (B) <u>Definitions.</u>—For purposes of subsection (b)(1)(B):

'Incompetent' means an individual who is incapable of taking care of the individual's self or property because of a mental or physical illness or disability, mental retardation, or senility.

'Minor' has the meaning given that term in Application Note 1 of the Commentary to §2A3.1 (Criminal Sexual Abuse).

<u>Background</u>: Subsection (b)(1) implements the instruction to the Commission in section 102 of Public Law 106–878.".

Reason for Amendment: This amendment addresses the directive in section 102 (the "substantial risk directive") of the Methamphetamine and Club Drug Anti-Proliferation Act of 2000 (the "Act"), Pub. L. 106–878.

The Act requires the Commission to promulgate amendments under emergency amendment authority. Although the Act generally provides that the Commission shall promulgate various amendments "as soon as practicable," the substantial risk directive specifically requires that the amendment implementing the directive shall apply "to any offense occurring on or after the date that is 60 days after the date of the enactment" of the Act.

The directive instructs the Commission to amend the federal sentencing guidelines with respect to any offense relating to the manufacture, attempt to manufacture, or conspiracy to manufacture amphetamine or methamphetamine in (1) the Controlled Substances Act (21 U.S.C. § 801 et seq.); (2) the Controlled Substances Import and Export Act (21 U.S.C. § 951 et seq.); or (3) the Maritime Drug Law Enforcement Act (46 U.S.C. App. § 1901 et seq.).

The Act requires the Commission, in carrying out the substantial risk directive, to provide the following enhancements—

- (A) if the offense created a substantial risk of harm to human life (other than a life described in subparagraph (B)) or the environment, increase the base offense level for the offense—
 - (i) by not less than 3 offense levels above the applicable level in effect on the date of the enactment of this Act; or

- (ii) if the resulting base offense level after an increase under clause (i) would be less than level 27, to not less than level 27; or
- (B) if the offense created a substantial risk of harm to the life of a minor or incompetent, increase the base offense level for the offense—
 - (i) by not less than 6 offense levels above the applicable level in effect on the date of the enactment of this Act; or
 - (ii) if the resulting base offense level after an increase under clause (i) would be less than level 30, to not less than level 30.

The pertinent aspects of this amendment are as follows:

- (1) <u>Guidelines Amended.</u>—The amendment provides new enhancements in §§2D1.1 (Unlawful Manufacturing, Importing, Exporting, or Trafficking) and 2D1.10 (Endangering Human Life While Illegally Manufacturing a Controlled Substance) that also apply in the case of an attempt or a conspiracy to manufacture amphetamine or methamphetamine. The amendment does not amend §2D1.11 (Unlawfully Distributing, Importing, Exporting or Possessing a Listed Chemical) or §2D1.12 (Unlawful Possession, Manufacture, Distribution, or Importation or Prohibited Flask or Equipment). Although offenses that involve the manufacture of amphetamine or methamphetamine also are referenced in Appendix (A) (Statutory Index) to §§2D1.11 and 2D1.12, the cross reference in these guidelines, which applies if the offense involved the manufacture of a controlled substance, will result in application of §2D1.1 and accordingly, the new enhancements.
- (2) <u>Structure</u>.—The basic structure of the amendment to §§2D1.1 and 2D1.10 tracks the structure of the directive. Accordingly, in §2D1.1, the amendment provides a three-level increase and a minimum offense level of level 27 if the offense (A) involved the manufacture of amphetamine or methamphetamine; and (B) created a substantial risk of either harm to human life or the environment. For offenses that created a substantial risk of harm to the life of a minor or an incompetent, the amendment provides a six-level increase and a minimum offense level of 30.

However, the structure of the amendment in §2D1.10 differs from that in §2D1.1 with respect to the first prong of the enhancement (regarding substantial risk of harm to human life or to the environment). Specifically, the amendment provides a three-level increase and a minimum offense level of level 27 if the offense involved the manufacture of amphetamine or methamphetamine without making application of the enhancement dependent upon whether the offense also involved a substantial risk of either harm to human life or the environment. Consideration of whether the offense involved a substantial risk of harm to human life is unnecessary because §2D1.10 applies only to convictions under 21 U.S.C. § 858, and the creation of a substantial risk of harm to human life is an element of a § 858 offense. Therefore, the base offense level already takes into account the substantial risk of harm to human life. Consideration of whether the offense involved a substantial risk of harm to the environment is unnecessary because the directive predicated application of the enhancement on substantial risk of harm either to human life or to the environment, and the creation of a substantial risk of harm to human life is necessarily present because it is an element of the offense.

(3) <u>Determining "Substantial Risk of Harm"</u>.—Neither the directive nor any statutory provision defines "substantial risk of harm". Based on an analysis of relevant case law that interpreted "substantial risk of harm", the amendment provides commentary setting forth factors that may be relevant in determining whether a particular offense created a substantial risk of harm.

(4) <u>Definitions</u>.—The definition of "incompetent" is modeled after several state statutes, which proved useful for purposes of this amendment.

The definition of "minor" has the meaning given that term in Application Note 1 of the Commentary to §2A3.1 (Criminal Sexual Abuse).

Effective Date: The effective date of this amendment is December 16, 2000.