# **Centers for Medicare & Medicaid Services**

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## **Quality Improvement Organization Mediation of Beneficiary Complaints**

We will assess the early experiences of Medicare Quality Improvement Organizations with using a mediation process for beneficiary complaints. Quality Improvement Organizations must review all written complaints from beneficiaries about the quality of services covered by Medicare and inform the beneficiary of the results of that review. Their current contracts also require use of case managers and offer mediation as an alternative mechanism for resolving complaints, unless "serious quality of care issues" are involved. (*OEI; 00-00-00000; expected issue date: FY 2006; new start*)

#### **Medical Education Payments for Dental and Podiatry Residents**

We will continue to determine the appropriateness of including dental and podiatry residents in hospitals' counts of full-time equivalent residents for purposes of direct and indirect graduate medical education (GME) payments. In addition, we will review the written agreements to determine the financial arrangement between the teaching hospital and dental school. Under the Balanced Budget Act (BBA) of 1997, dental and podiatry residents are excluded from caps on the number of residents that hospitals are allowed to count for purposes of direct and indirect GME payments. Hospitals are allowed to count residents at nonhospital sites for purposes of direct and indirect GME payments if they incur all or substantially all of the costs of the training program in the site and meet other regulatory requirements.

(OAS; W-00-05-35025; A-04-00-00000; expected issue date: FY 2005; new start)

#### **Nursing and Allied Health Education Payments**

We will determine the appropriateness of payments for nursing and allied health (NAH) education programs. The Medicare program makes payments to hospitals for provider-operated NAH programs on a reasonable cost basis. We will perform our work at various fiscal intermediaries and providers to determine the validity of claims for these payments. The Office of Management and Budget (OMB) has expressed interest in this area. (*OAS; W-00-05-35123; A-00-00-00000; expected issue date: FY 2005; new start*)

#### **Graduate Medical Education Voluntary Supervision in Nonhospital Settings**

We will study the appropriateness of alternative payment methodologies for GME involving the costs of training residents in nonhospital settings. This study is required by the Medicare Prescription Drug, Improvement and Modernization Act of 2003 (MMA). (OAS; W-00-05-35157; A-02-00-00000; expected issue date: FY 2005; new start)

#### **Postacute Care Transfers**

We will assess the ability of Medicare contractors to limit payments to acute care hospitals for patients who are discharged from a prospective payment system inpatient hospital and admitted to one of several postacute-care settings. This limitation applies to certain diagnosis-related groups (DRG). Our prior reviews indicated that a lack of controls had resulted in significant overpayments.

(OAS; W-00-04-35102; various reviews; expected issue date: FY 2005; work in progress)

#### **Diagnosis-Related Group Coding**

We will examine DRGs that have a history of aberrant coding to determine whether some acute care hospitals exhibit aberrant coding patterns. Under the prospective payment system, the DRGs for inpatient acute care depend on accurate coding of diagnoses and procedures. Inaccurate coding by hospitals can lead to Medicare overpayments. We will determine coding payment error rates and incorporate the results of a recent review by quality improvement organizations.

(OEI; 00-00-00000; expected issue date: FY 2006; new start)

#### **Inpatient Prospective Payment System Wage Indices**

We will determine whether hospital and Medicare controls are adequate to ensure the accuracy of the hospital wage data used for calculating wage indices for the inpatient prospective payment system. We believe that the wage indices are vulnerable to inaccuracy because the data used to calculate them for many metropolitan statistical areas are significantly influenced by information reported by a single hospital. Consequently, a hospital that reports incorrect wage data through its Medicare cost report could receive incorrect DRG reimbursement. We will determine the effect on the Medicare program in terms of incorrect DRG reimbursement. (OAS; W-00-04-35100; various reviews; expected issue date: FY 2005; work in progress)

#### **Inpatient Outlier and Other Charge-Related Issues**

We will continue to determine whether claims for inpatient outlier payments were submitted in accordance with Medicare laws and regulations. We will also continue to assess program vulnerabilities in the current reimbursement policies for outlier payments, including the mechanisms used to establish the outlier threshold.

(OAS; W-00-04-35056; various reviews; expected issue date: FY 2005; work in progress)

#### **Inpatient Rehabilitation Facilities Payments**

We will review payments to inpatient rehabilitation facilities under the prospective payment system to determine the extent to which they were made in accordance with Medicare laws and regulations. We will determine the extent to which admissions to inpatient rehabilitation facilities (IRF) met specific regulatory requirements and whether the facilities billed for services in compliance with Medicare prospective payment system regulations, such as the regulations concerning interrupted stays. We will also review outlier payments made to inpatient rehabilitation facilities. In addition, we will review rural IRFs' patients' length of stay and cost of services to determine whether the Medicare payment increase is justified. (OAS; W-00-04-35103; various reviews; expected issue date: FY 2005; work in progress)

#### Inpatient Rehabilitation Payments—Late Assessments

We will determine the accuracy of Medicare payments for inpatient rehabilitation stays when patient assessments are entered late. Under the inpatient rehabilitation facility prospective payment system, admission and discharge assessments must be entered and transmitted within defined time limits or payment is reduced. We will determine how fiscal intermediaries make these adjustments and confirm that payments are accurate. (*OEI*; 00-00-00000; expected issue date: FY 2005; new start)

#### **Medical Necessity of Inpatient Psychiatric Stays**

This review will determine the extent of any improper Medicare payments for inpatient psychiatric stays due to medical necessity or coverage issues. We will also assess the accuracy of controls to detect any such improper payments. Prospective payment system-exempt psychiatric units and specialty hospitals received over \$2.8 billion for Medicare inpatient stays in 2000. Medical reviews of outpatient psychiatric services provided by prospective payment hospitals and specialty psychiatric hospitals found very high rates of unsupportable or unallowable services (58 percent and 42 percent, respectively). Hence, it is prudent to also review these services in the inpatient setting.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

#### **Consecutive Inpatient Stays**

We will examine the extent to which Medicare beneficiaries received acute and postacute care through sequential stays at different hospitals. Although Medicare allows care in different facilities according to the beneficiary's needs, payments may be denied when one or multiple stays constitute an attempt to circumvent the prospective payment system. We will analyze claims to identify questionable patterns of inpatient and long-term care. (*OEI*; 03-01-00430; expected issue date: FY 2005; work in progress)

#### **Long-Term Care Hospitals Payments**

We will review payments to long-term care hospitals under the prospective payment system to determine the extent to which these payments were made in accordance with Medicare laws and regulations. We will review the appropriateness of early discharges to home, interrupted stays, and outlier payments to these hospitals.

(OAS; W-00-04-35128; various reviews; expected issue date: FY 2005; work in progress)

#### Level of Care in Long-Term Care Hospitals

We will determine whether Medicare beneficiaries in long-term care hospitals are receiving acute-level services or could be cared for in skilled nursing facilities. Explosive growth in the long-term care hospital provider group has raised questions about the type of care being provided. These acute-care hospitals receive payments that can be several times higher than those that skilled nursing facilities receive, so we are responding to concerns that beneficiaries may be inappropriately referred for the level of services they need. (*OEI*; 01-04-00300; expected issue date: FY 2005; work in progress)

#### **Critical Access Hospitals**

We will review hospital cost reports to examine the administrative and other costs incurred by critical access hospitals for inpatient and outpatient services for time periods both prior and subsequent to their conversion to critical access hospitals status. The Medicare Rural Hospital Flexibility Program, established in 1997, designated certain limited service hospitals as critical access hospitals. This program provided that such hospitals would be reimbursed for their reasonable costs in lieu of reimbursement through the prospective payment system. (OAS; W-00-04/05-35101; A-06-00-00000; expected issue date: FY 2005; work in progress)

#### **Organ Acquisition Costs**

We will determine whether organ acquisition costs claimed on Medicare hospital cost reports were accurate and appropriate and excluded costs that should have been allocated to posttransplant activities or other benefiting cost centers. Medicare uses a reasonable cost basis to retrospectively reimburse hospitals for the costs of acquiring organs for transplant. Overpayments can occur if hospitals claim expenses not related to organ acquisition by shifting costs from posttransplant to pretransplant activities and from other hospital cost centers to the organ acquisition cost center. We will also examine Medicare payments related to organ procurement organizations.

(OAS; W-00-05-35083/04-35083; various reviews; expected issue date: FY 2005; work in progress)

#### **Rebates Paid to Hospitals**

This review will determine whether hospitals are properly identifying purchase credits as a separate line item in their Medicare cost reports. We will visit several large vendors and determine the amount of rebates paid to hospitals in a given year. We will then examine a sample of hospitals' Medicare cost reports to determine if the rebates are properly credited. (OAS; W-00-05-35161; A-05-00-00000; expected issue date: FY 2005; new start)

#### **Coronary Artery Stents**

We will review inpatient and outpatient claims involving arterial stent implantation to determine whether Medicare payments for these services were appropriate. Through medical reviews, we

will determine if the services were medically necessary and supported by adequate documentation. We will also review claims for beneficiaries who had stent implantations during multiple surgical procedures to determine if the implantations should have been performed simultaneously.

(OAS; W-00-05-35124; W-00-05-35124; A-00-00-00000; expected issue date: FY 2005; new start)

#### **Outpatient Cardiac Rehabilitation Services**

At the request of CMS, we will attempt to determine whether cardiac rehabilitation services provided by hospital outpatient departments met Medicare coverage requirements. Medicare covers such rehabilitation under the "incident-to" a physician's professional services benefit, which requires that the services of nonphysician personnel be furnished under the physician's direct supervision.

(OAS; W-00-04-35059; various reviews; expected issue date: FY 2005; work in progress)

#### **Outpatient Outlier and Other Charge-Related Issues**

We will determine whether outlier payments to hospital outpatient departments and community mental health centers were in accordance with Medicare laws and regulations and whether current Medicare reimbursement mechanisms appropriately reimburse providers as intended. (OAS; W-00-04-35105; various reviews; expected issue date: FY 2004/05; work in progress)

#### **Lifetime Reserve Days**

We will determine how hospitals comply with the current requirement to notify Medicare beneficiaries about the use of lifetime reserve days and also assess the appropriateness and feasibility of providing an additional notification prior to a beneficiary's exhaustion of them. Medicare beneficiaries are entitled to an unlimited number of 90-day episodes of hospital care. They may also extend their inpatient benefit by up to a lifetime total of 60 days. These are called lifetime reserve days; they are not renewable. The MMA requires us to examine both current notice requirements and a contemplated additional notice at the end of this benefit. (*OEI*; 09-04-00100; expected issue date: FY 2005; work in progress)

#### **Hospital Reporting of Restraint-Related Deaths**

We will assess hospital compliance with Medicare conditions of participation issued in July 1999, which require hospitals to report all patient deaths that may have been caused by restraints or seclusion. We will examine CMS's early experiences with hospital reporting and review Medicare claims and enrollment data to determine whether patient deaths have been adequately reported.

(OEI; 09-04-00350; expected issue date: FY 2005; work in progress)

#### **Beneficiary Access to Home Health Agencies**

We will assess the effect of the prospective payment system on access to home health services by Medicare beneficiaries who have been discharged from the hospital. Since October 2000, when the home health prospective payment system was implemented, the average number of visits per episode of care has fallen dramatically. Home health agencies may be reluctant to accept beneficiaries who need extensive services. We will update our previous work in this area. (*OEI*; 02-04-00260; expected issue date: FY 2005; work in progress)

#### Effect of Prospective Payment System on Quality of Home Health Care

This study will assess the quality of home health care since the implementation of the home health prospective payment system. In October 2000, reimbursement for home health services changed from a cost-based system to a prospective payment system of fixed, predetermined rates. We will determine whether any changes have occurred in the number of hospital readmissions or emergency room admissions.

(OEI; 01-04-00160; expected issue date: FY 2005; work in progress)

#### **Home Health Outlier Payments**

We will determine whether outlier payments to home health agencies were in compliance with Medicare regulations. Intended to be a loss-sharing mechanism for costly cases, an outlier payment is made for an episode whose estimated cost exceeds a threshold amount for each casemix group. We will evaluate the frequency of outliers and whether they cluster in certain Home Health Resource Groups or geographical areas. We also plan to determine whether the current outlier methodology is equitable to all home health agencies. (OAS; W-00-04-35107; various reviews; expected issue date: FY 2005; work in progress)

#### **Enhanced Payments for Home Health Therapy**

We will determine whether home health agencies' therapy services met the threshold for higher payments in compliance with Medicare regulations. We will analyze the number and the duration of therapy visits provided per episode period. (OAS; W-00-04-35108; A-01-04-00000; expected issue date: FY 2005; work in progress)

## Access to Skilled Nursing Facilities Under the Prospective Payment System

We will determine whether the prospective payment system for skilled nursing facilities has adversely affected Medicare beneficiaries' access to care. Studies in 1999, 2000, and 2001 found that under the system, beneficiaries generally had access to needed skilled nursing facilities. However, some patients with certain medical conditions or service needs experienced delays, and some discharge planners attributed these delays to the prospective payment system. We will update our previous work in this area.

(OEI; 02-04-00270; expected issue date: FY 2005; work in progress)

#### Use of Additional Funds Provided to Skilled Nursing Facilities

In July 2003, CMS published a skilled nursing facility (SNF) payment rule which incorporated a cumulative market basket forecast error correction of 3.26 percent to adjust for the difference between actual and forecasted data since 1998. The forecast error correction rule added an additional \$6.9 billion in SNF Medicare payments over 10 years. The nursing home industry committed to using these funds to improve patient care. We will review how the funds for the forecast error correction have been utilized and determine whether SNFs have used the funds to improve patient care.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

#### **Nurse Aide Registries**

We will evaluate nursing home and State compliance with Federal nurse aide registry requirements. Federal regulations require that each State establish and maintain a registry of nurse aides and that nursing homes verify the registry status of a nurse aide before employing the individual. This study will evaluate how registries are established and maintained, how consistently nursing homes check registries, and how State nursing home surveyors assess compliance with registry requirements.

(OEI; 07-03-00830; 07-04-00140; expected issue date: FY 2005; work in progress)

#### **Nursing Home Deficiency Trends**

We will examine the nature and extent of survey and certification deficiencies in nursing homes. In a 2002 report, we found that the proportion of nursing homes cited for deficiencies, the total number of deficiencies, and the key categories of deficiencies directly related to quality of care had all increased since 1998. We will update our previous work in this area. We will also identify patterns of repeated noncompliance with Federal quality standards. *(OEI; multiple reviews; expected issue date: FY 2005; new start)* 

#### Nursing Home Compliance With Minimum Data Set Reporting Requirements

We will examine nursing home compliance with reporting requirements related to the Minimum Data Set. The Minimum Data Set is one of the primary mechanisms for addressing residents' quality of care. This assessment tool partially determines payment for Part A stays and Medicare conditions of participation require that it be reported on all residents for quality oversight purposes as well. We will review data submissions and nursing home records to assess the timeliness of reporting for all nursing home residents and the accuracy of reporting for beneficiaries in Part A covered stays.

(OEI; 02-02-00830; 06-02-00180; expected issue date: FY 2004; work in progress)

#### Nursing Home Resident Assessment and Care Planning

We will examine the type, frequency, and severity of deficiencies related to assessment and care planning for nursing home residents. In previous studies, we have identified increases in deficiencies related to comprehensive assessments, care planning, and the provision of services in accordance with the care plan. We will update our previous work in this area. We will also examine compliance issues and methods that State survey agencies use to identify and deal with MDS assessments and care plans that do not address all the needs of residents. (*OEI*; 00-00-00000; expected issue date: FY 2005; new start)

#### **Enforcement Actions Against Noncompliant Nursing Homes**

We will examine the effectiveness of CMS and State enforcement actions taken against noncompliant nursing homes. Under contracts with CMS, States conduct surveys at least every 15 months to certify that nursing facilities meet the required standards for the Medicare and Medicaid programs. For noncompliant Medicare facilities, CMS is responsible for enforcement actions, including denial of payments, collection of civil monetary penalties, loss of Nurse Aide Training and Competency Evaluation Programs, and other mandatory enforcement actions. We will also assess compliance with and the effectiveness of nursing home plans of correction and determine if States appropriately refer nursing home enforcement cases to CMS. (*OEI; various reviews; expected issue date: FY 2005; work in progress*)

#### **Nursing Home Informal Dispute Resolution**

This study will review trends and outcomes of the nursing home Informal Dispute Resolution process. By law, CMS is required to provide nursing homes an informal opportunity to dispute cited deficiencies. We will determine whether States are offering and providing informal dispute resolution and whether they are following Federal requirements in the way they do this. (*OEI*; 06-02-00750; expected issue date: FY 2005; work in progress)

#### Nursing Home Residents' Rights

We will assess the extent to which nursing home residents and their families are aware of their rights. Nursing home facilities are required to care for their residents in a manner that promotes

maintenance or enhancement of each resident's quality of life and promotes each resident's dignity and respect. We will also determine how nursing homes ensure the personal rights of residents.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

#### **Skilled Nursing Facilities' Involvement in Consecutive Inpatient Stays**

This study will determine whether skilled nursing facility care provided to Medicare beneficiaries with consecutive inpatient stays was medically reasonable and necessary. All skilled nursing facility stays must be preceded by an inpatient hospital stay. This study will focus on beneficiaries who experience three or more consecutive stays, including at least one skilled nursing facility stay. We will also examine the extent and nature of consecutive Medicare hospital inpatient stays.

(OEI; 00-00-00000; expected issue date: FY 2006; new start)

#### **Imaging and Laboratory Services in Nursing Homes**

We will determine the extent and nature of any medically unnecessary or excessive billing for imaging and laboratory services provided to nursing home residents. Medicare pays more than \$200 million a year for such imaging and laboratory services. We will review a sample of services and examine utilization patterns in nursing facilities. (*OEI*; 00-00-00000; expected issue date: FY 2006; new start)

#### **Skilled Nursing Facility Rehabilitation and Infusion Therapy Services**

Through medical review, we will analyze whether rehabilitation and infusion therapy services provided to Medicare beneficiaries in skilled nursing facilities were medically necessary, adequately supported, and actually provided as ordered. The skilled nursing facilities provide infusion and rehabilitation therapy services to Medicare beneficiaries for a variety of medical and postsurgical conditions. These services are provided as ordered by a physician and are administered on-site by the skilled nursing facilities' nursing staff. (OAS; W-00-04-35110; various reviews; expected issue date: FY 2005; work in progress)

#### **State Compliance With Complaint Investigation Guidelines**

We will determine the extent to which States follow CMS guidelines, as well as their own procedures, in investigating abuse complaints. States must investigate all allegations of immediate jeopardy within 2 days and all allegations of actual harm within 10 days. We will examine the procedures that States use to receive, investigate, and resolve complaints. (*OEI*; 01-04-00340; expected issue date: FY 2005; work in progress)

# **Medicare Physicians and Other Health Professionals**

#### **Billing Service Companies**

We will identify and review the relationships among billing companies and the physicians and other Medicare providers who use their services. We will also identify the various types of arrangements physicians and other Medicare providers have with billing services and determine the impact of these arrangements on the physicians' billings. (OAS; W-00-05-35162; various reviews; expected issue date: FY 2005; new start)

#### **Medicare Payments to VA Physicians**

We will assess the validity of Medicare reimbursement for services billed by physicians who receive remuneration from the Department of Veterans Affairs (VA) for the time the physicians reported as being on duty at a VA hospital. Physicians employed by VA may not bill Medicare for services rendered at other hospitals during the times they were on duty at a VA hospital. Our preliminary work has identified a number of VA physicians who received Medicare reimbursements totaling approximately \$105 million for services rendered between January 1, 2001 and June 30, 2003. Using time reporting and payroll documentation from the VA, we will identify the services rendered while the physicians were reported as on duty at the VA hospitals and remunerated for such duty.

(OAS; W-00-04-35155; A-00-00-0000; expected issue date: FY 2005; work in progress)

#### **Care Plan Oversight**

We will evaluate the efficacy of controls over Medicare payments for care plan oversight claims submitted by physicians. Under the Medicare home health and hospice benefits, care plan oversight is physician supervision of beneficiaries who need complex or multidisciplinary care requiring ongoing physician involvement. Reimbursement for care plan oversight increased from \$15 million in 2000 to \$41 million in 2001. We will assess whether these services were provided in accordance with Medicare regulations.

(OAS; W-00-04-35114; A-02-00-00000; expected issue date: FY 2005; work in progress)

#### **Ordering Physicians Excluded From Medicare**

This review will quantify the extent of services, if any, ordered by physicians excluded from Federal health care programs and the amount paid by Medicare Part B. Under Federal regulation, physicians who are excluded from Federal health care programs generally are precluded from ordering or performing services for Medicare beneficiaries. During a current review, we identified a significant number of services that had been ordered by excluded physicians.

(OAS; W-00-04-35116; various reviews; expected issue date: FY 2005; work in progress)

#### **Physician Services at Skilled Nursing Facilities**

We will examine Medicare Part A and Part B claims with overlapping services for skilled nursing facility patients and determine whether duplicate payments were made to either the physicians or the nursing homes for the same patient services. Physicians may bill Medicare only for the professional component of a service on behalf of skilled nursing facility patients. The technical component of physicians' services is covered under the patient's Medicare Part B stay in the skilled nursing facilities and should not be billed separately by the nursing home. Under an exception to this rule, nursing homes may receive Part B payments for both the professional and technical components of physicians' services if both parties have an agreement under which only the nursing home may bill and receive these Part B payments. (OAS; W-00-05-35163; various reviews; expected issue date: FY 2005; new start)

#### **Physician Pathology Services**

Our review will focus on pathology services performed in physicians' offices. Pathology services include the examination of cells or tissue samples by a physician who prepares a report of his findings. Medicare pays over \$1 billion annually to physicians for pathology services. We will identify and review the relationships between physicians who furnish pathology services in their offices and outside pathology companies.

(OAS; W-00-05-35164; various reviews; expected issue date: FY 2005; new start)

#### **Cardiography and Echocardiography Services**

We will review Medicare payments for cardiography and echocardiography services to determine whether physicians billed appropriately for the professional and the technical components of the services. Like many physician services, cardiography and echocardiography include both technical and professional components. When a physician performs the interpretation separately, the modifier 26 should be used to bill Medicare for professional services.

(OAS; W-00-05-35165; various reviews; expected issue date: FY 2005; new start)

#### **Physical and Occupational Therapy Services**

We will review Medicare claims for therapy services provided by physical and occupational therapists to determine whether the services were reasonable and medically necessary, adequately documented, and certified by physician certification statements. Physical and occupational therapies are medically prescribed treatments concerned with improving or restoring functions, preventing further disability, and relieving symptoms. (OAS; W-00-04-35141; various reviews; expected issue date: FY 2005; work in progress)

#### **Part B Mental Health Services**

We will determine whether Medicare Part B mental health services provided in physicians' offices were medically necessary and billed in accordance with Medicare requirements.

Payments for mental health services provided in the physician's office setting accounted for approximately 55 percent of the \$1.3 billion in Medicare payments for Part B mental health services in 2002. In a prior report, we found that Medicare allowed \$185 million for inappropriate mental health services in the outpatient setting. We will also determine the financial impact of claims that do not meet Medicare requirements. (*OEI*; 09-04-00220; expected issue date: FY 2005; work in progress)

### **Wound Care Services**

We will determine whether claims for wound care services were medically necessary and billed in accordance with Medicare requirements. Medicare-allowed amounts for certain wound care services billed by physicians increased from approximately \$98 million in 1998 to \$147 million in 2002. We will also examine the adequacy of controls to prevent inappropriate payments for wound care services.

(OEI; 02-04-00410; expected issue date: FY 2006; work in progress)

## **Coding of Evaluation and Management Services**

We will examine patterns of physician coding of evaluation and management services and determine whether these services were coded accurately. In 2003, Medicare allowed over \$29 billion for evaluation and management services. In prior work, we found that a significant portion of certain categories of these services is billed with incorrect codes resulting in large overpayments. We will also assess the adequacy of controls to identify physicians with aberrant coding patterns.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

#### Use of Modifier –25

We will determine whether providers used modifier –25 appropriately. In general, a provider should not bill evaluation and management codes on the same day as a procedure or other service unless the evaluation and management service is a significant, separately identifiable service from such procedure or service. A provider reports such a circumstance by using modifier –25. In 2001, Medicare allowed over \$23 billion for evaluation and management services. Of that amount, approximately \$1.7 billion was for evaluation and management services billed with modifier –25. We will determine whether these claims were billed and reimbursed appropriately.

(OEI; 07-03-00470; expected issue date: FY 2005; work in progress)

## Use of Modifiers With National Correct Coding Initiative Edits

We will determine whether claims were paid appropriately when modifiers were used to bypass National Correct Coding Initiative edits. The initiative, one of CMS's tools for detecting and correcting improper billing, is designed to provide Medicare Part B carriers with code pair edits for use in reviewing claims. A provider may include a modifier to allow payment for both services within the code pair under certain circumstances. In 2001, Medicare paid \$565 million to providers who included the modifier with code pairs within the National Correct Coding Initiative. We will determine whether modifiers were used appropriately. (*OEI*; 03-02-00771; expected issue date: FY 2005; work in progress)

#### "Long Distance" Physician Claims

We will review Medicare claims for face-to-face physician encounters where the practice setting and the beneficiary's location were separated by a significant distance. While all beneficiaries may seek professional services for specialized consultation during leisure travel, those with ongoing illnesses requiring skilled care would be unlikely to travel long distances from home. We will examine these claims to confirm that services were provided and accurately reported. If warranted, we will recommend enhancements to existing program integrity controls. (*OEI; 00-00-00000; expected issue date: FY 2006; new start*)

#### **Provider-Based Entities**

We will determine the extent to which health care entities that have been designated as "provider based" are in compliance with requirements for receiving this designation. In prior work, we found that hospital ownership of physician practices is widespread and that fiscal intermediaries are frequently unaware whether these hospitals are being treated as provider based or freestanding. Medicare and its beneficiaries may be paying excessive amounts for services inappropriately billed as provider based. We will also determine the impact on Medicare reimbursements of entities billing as provider based instead of freestanding. (*OEI*; 00-00-00000; expected issue date: FY 2006; new start)

# **Medicare Medical Equipment and Supplies**

#### **Medical Necessity of Durable Medical Equipment**

This review will determine the appropriateness of Medicare payments for certain items of durable medical equipment, such as power wheelchairs and therapeutic footwear. We will assess whether the suppliers' documentation supports the claim, whether the item was medically necessary, and whether the beneficiary actually received the item. (*OEI*; 00-00-00000; expected issue date: FY 2005; new start)

#### **Medicare Pricing of Equipment and Supplies**

We will compare Medicare payment rates for certain medical equipment and supplies with the rates of other Federal and State health programs, as well as with wholesale and retail prices. Our review will cover such items as wheelchairs, enteral nutrition, and oxygen equipment and supplies.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

## **Prescription Drug Cards**

We will review the processes and controls for the prescription drug discount card program. Effective June 2004, beneficiaries entitled or enrolled under Part A or Part B of the Medicare program are eligible to participate in the prescription drug discount card program. The program will allow them to enroll with Medicare-endorsed sponsors who will negotiate prices on prescription drugs, effectively allowing the beneficiaries to pay lower amounts. Specifically, we will address general and application system controls at CMS and for selected sponsors participating in the program. As part of the program, beneficiaries whose incomes fall within certain ranges of the poverty level qualify for Federal assistance (transitional assistance). Our review will ascertain whether controls are in place to minimize or eliminate fraud, waste, and abuse in transitional assistance payments.

(OAS; W-00-05-35166; various reviews; expected issue date: FY 2005/2006; new start)

## **Employer Subsidies for Drug Coverage**

The MMA includes a provision that provides for making subsidy payments to sponsors of qualified retiree prescription drug plans. The subsidy payments will start in calendar year 2006. To qualify for these subsidies, sponsors must certify to CMS that a qualified retiree's health coverage was at least actuarially equivalent to the standard prescription drug coverage under Medicare Part D (MMA drug benefit). We will ascertain the strength of the controls that CMS will implement to administer this aspect of MMA. This may include verifying some of the sponsors' data, both the actuarial equivalency and qualified retiree information. The sponsors will most likely be submitting these data to CMS prior to 2006. (OAS; W-00-05-35175; various reviews; expected issue date: FY 2006; new start)

#### **Beneficiary Understanding of Drug Discount Card Program**

We will assess beneficiary understanding of the Medicare Prescription Drug Discount Card program and materials CMS provides to beneficiaries. The Medicare Prescription Drug, Improvement and Modernization Act (MMA) of 2003 broadened prescription drug benefits to Medicare beneficiaries beginning in 2006, while creating an interim discount card program. The interim program is available to Medicare beneficiaries without Medicaid prescription drug coverage or other outpatient drug insurance. We will also determine if beneficiary materials comply with MMA requirements and if beneficiaries understand the program. (*OEI*; 05-04-00190; 05-04-00200; expected issue date: FY 2005; new start)

#### **Computation of Average Sales Price**

We will evaluate drug manufacturers' methodologies for computing the average sales price (ASP). This calculation will be used for determining the Medicare reimbursement of certain

classes of drugs. It is a new requirement enacted as part of MMA. (OAS; W-00-05-35174; various reviews; expected issue date: FY 2005; new start)

#### **Collecting and Maintaining Average Sales Price Data**

This study will evaluate CMS's system for collecting and maintaining ASP data. Medicare Part B currently covers prescription drugs furnished incident to physician services, prescription drugs used with durable medical equipment, and other statutorily covered drugs. Under MMA, Medicare will base payments for most of these drugs on ASP. The Act requires manufacturers to report accurate ASP information to CMS. We will also assess CMS's oversight of ASP reporting.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

#### Adequacy of Reimbursement Rate for Drugs Under ASP

According to the MMA, the Inspector General will conduct a study that determines whether physicians' practices in the specialties of hematology, hematology/oncology, and medical oncology are able to purchase drugs at the new reimbursement amounts, which are to be based on ASP. The MMA specifies that the study must take into account practices of different sizes, especially particularly large practices, in determining the adequacy of Medicare reimbursement. (*OEI*; 00-00-00000; OAS; W-00-05-35167; various reviews; expected issue date: FY 2005; new start)

#### Payments for Non-End-Stage Renal Disease Epoetin Alfa

We will determine the appropriateness of Medicare payments for epoetin alfa used by beneficiaries who have not been diagnosed with end-stage renal disease (ESRD). In 2001, Medicare paid over \$800 million for epoetin alfa, nearly four times more than the \$212 million paid in 1998. We will conduct a medical review based on supporting documentation to determine whether the drug was medically necessary, administered in the proper manner, and provided for an indicated usage.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

# **Other Medicare Services**

#### Laboratory Services Rendered During an Inpatient Stay

We will determine the extent to which laboratory services rendered during an inpatient stay are unallowable. The CMS reimbursement for laboratory services is based on two components— physician and technical. The technical component is unallowable under Medicare. Preliminary work indicated that \$73 million of laboratory services were rendered in a hospital setting during inpatient stays nationwide in calendar year 2001. This was a considerable increase in cost over

similar services provided in prior periods. Our review will determine what percentage of these costs are unallowable.

(OAS; W-00-05-35168; various reviews; expected issue date: FY 2005; new start)

## Laboratory Proficiency Testing

We will assess laboratory compliance with Clinical Laboratory Improvement Amendments (CLIA) of 1988 requirements to participate in proficiency testing. Proficiency testing is a statutorily mandated condition of participation in which laboratories are graded for their accuracy in analyzing clinical specimens. It is one of the primary mechanisms for ensuring quality testing. Medicare pays over \$4 billion annually for clinical laboratory services, all of which must meet CLIA requirements.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

## **Independent Diagnostic Testing Facilities**

We will review the medical necessity of Medicare services provided to beneficiaries by independent diagnostic testing facilities. These facilities (formerly known as independent physiological laboratories) may be fixed-location or mobile entities that are independent of a hospital or a physician's office. Medicare covers diagnostic tests performed by such facilities when the services are medically necessary and satisfy certain criteria regarding, among other things, physician supervision and the qualifications of nonphysician personnel. We will determine whether (1) individual facilities provided services for which they had prior approval, (2) the designated level of physician supervision was provided, and (3) the nonphysician personnel who performed the diagnostic tests were properly licensed. (OAS; W-00-04-35066; various reviews; expected issue date: FY 2005; work in progress)

# Therapy Services Provided by Comprehensive Outpatient Rehabilitation Facilities

We will determine whether comprehensive outpatient rehabilitation facilities (CORF) provided and billed physical therapy, speech language pathology, and occupational therapy services in accordance with Medicare eligibility and reimbursement requirements. The Balanced Budget Act of 1997 required a prospective payment system for all CORF services. The Medicare physician fee schedule is used as the prospective payment system for CORF services dated on or after July 1, 2000. Prior OIG reviews found that Medicare paid significant amounts for unallowable or highly questionable therapy services in outpatient rehabilitation facilities and nursing homes. The majority of these services were not reasonable and necessary for the beneficiary's health condition or lacked sufficient documentation. (OAS; W-00-04-35119; various reviews; expected issue date: FY 2005; work in progress)

## New Payment Provisions for Ambulance Services

This review will determine whether payments for ambulance services complied with new Medicare reimbursement regulations. In accordance with the BBA, CMS implemented a national fee schedule covering five levels of service intensity for ground transport and two levels for air transport. The fee schedule is being phased in over the 5 years that began April 1, 2002. We will determine whether the payments to suppliers during the first year of the ambulance fee schedule exceeded levels that would have been paid if the ambulance fee schedule was not in effect.

(OAS; W-00-04-35076; A-01-04-00000; expected issue date: FY 2005; work in progress)

#### **Air Ambulance Services**

Our review will determine whether air ambulance services were provided in accordance with Medicare guidelines. Medicare pays for ambulance transportation services (ground and air) when other means of transportation are contraindicated. It covers air ambulance services when the beneficiary requires immediate and rapid transportation that could not have been provided by land ambulance, when the pickup point is inaccessible by land vehicle, or when great distances or other obstacles (for example, heavy traffic) hinder getting the patient to the nearest hospital with appropriate facilities.

(OAS; W-00-04-35158; various reviews; expected issue date: FY 2005; work in progress)

#### **Quality of Care in Dialysis Facilities**

We will examine the level of CMS oversight of ESRD facilities. Previous reports showed that the length of time between ESRD facility surveys is increasing and that State agencies conduct few complaint investigations due to a lack of resources. We will assess the current level of oversight, especially for facilities showing indications of possible poor quality of care. (*OEI*; 00-00-00000; expected issue date: FY 2006; new start)

#### **Monitoring of Market Prices for Part B Drugs**

The MMA made significant changes to the way Medicare reimburses for Part B drugs. Beginning in 2005, Medicare will generally pay for drugs based on the average sale price methodology. The MMA mandates that OIG conduct studies, which may include market surveys, to determine market prices for Part B drugs. The market prices will then be compared to average sales prices.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

#### Followup on Medicare Part B Payments for Ambulance Services

We will determine whether ambulance companies were paid for services provided to beneficiaries who were in an inpatient status. A recent survey indicated that a significant amount of calendar year 2001 ambulance services were improperly paid by Medicare Part B for periods when the beneficiary was an inpatient. This followup review will cover calendar years 2001 and 2002.

(OAS; W-00-05-35085; A-01-05-00000; expected issue date: FY 2005; new start)

#### Followup on Medicare Part B Payments for Radiology Services

We will determine whether Medicare Part B paid for services provided to beneficiaries who were in an inpatient status. A recent survey indicated that a significant amount of calendar year 2001 radiology services were improperly paid by Medicare Part B for periods when the beneficiary was an inpatient. This followup review will cover calendar years 2001 and 2002. (OAS; W-00-05-35169; A-01-05-00000; expected issue date: FY 2005; new start)

#### **Emergency Health Services for Undocumented Aliens**

We will determine whether the \$250 million appropriation enacted by the MMA for emergency health services furnished to undocumented aliens is appropriately distributed to each State and provider and is used for its intended purpose. The MMA has appropriated \$250 million for each of fiscal years 2005 through 2008 for eligible States and providers. Two-thirds of the funds are to be distributed according to the estimated proportion of undocumented aliens residing in each State; the remaining third is designated for the six States with the highest number of apprehensions of undocumented aliens as reported by the Department of Homeland Security. The new funds are to be paid directly to eligible providers, such as hospitals, physicians and ambulance services, for emergency medical services furnished to undocumented aliens. We will coordinate with departmental components which are also evaluating these distributions. (OAS; W-00-05-35170; various reviews; expected issue date: FY 2005; new start)

# **Medicare Managed Care**

#### **Benefit Stabilization Fund**

This review will examine CMS's controls over payments into and withdrawals from the adjusted community rate proposal benefit stabilization fund. If the estimated capitation paid to the managed care organization (MCO) exceeds the estimated amount for Medicare-covered services, MCOs must use any excess as prescribed by law, including offering additional benefits, reducing members' premiums, accepting a capitation payment reduction for the excess amount, or depositing funds into a stabilization fund administered by CMS. The stabilization fund acts like a savings account in that the MCO can withdraw monies from the fund in future years when capitation payments from Medicare fall short of the MCO's estimated costs of serving Medicare enrollees. In 2001, there was \$100 million in the benefit stabilization fund. All monies in the stabilization fund on January 1, 2006 will be forfeited to the Medicare Trust Funds. The MMA established a new \$10 billion "regional plan stabilization fund" to be used for either 1-year national bonus payments or multiyear adjustments.

(OAS; W-00-05-35171; various reviews; expected issue date: FY 2005; new start)

#### **Adjusted Community Rate Proposals**

This review will determine whether modifications to the 2001 and 2004 adjusted community rate proposals were properly supported. Based on payment increases resulting from the Benefits Improvement and Protection Act of 2000 and the MMA, MCOs may make one or more of the following changes to the proposals: reduce beneficiary premiums; reduce beneficiary cost sharing; enhance benefits; put additional payment amounts received after March 1, 2001 in a benefit stabilization fund; or use additional payment amounts to retain providers (stabilize access) or expand the provider network (enhance access), as long as this stabilization or enhancement does not result in increased premiums, increased cost sharing, or reduced benefits. We will verify documentation that MCOs used the additional payments in accordance with the Acts. We will also determine whether changes in adjusted community rate values to reflect updated per-member-per-month cost, utilization, and membership assumptions were appropriately documented by MCOs.

(OAS; W-00-04-35041; various reviews; expected issue date: FY 2005; work in progress)

#### Followup on Adjusted Community Rate Proposals

This review will examine CMS's actions to resolve the problems identified in prior audits of adjusted community rate proposals and remedies to ensure that future proposals are accurate and that repayments or enhanced benefits are provided to account for audit findings. Under the BBA of 1997, CMS is required to audit at least one-third of the adjusted community rate proposals of the MCOs participating in the Medicare+Choice program each year. With the start of FY 2003, audits covering 3 years should have been completed. Errors in the proposals identified during the audits may affect Medicare beneficiaries' additional benefits or reduced cost-sharing amounts.

(OAS; W-00-04-35077; various reviews; expected issue date: FY 2005; work in progress)

#### **Administrative Costs**

Using the Federal Employees Health Benefit guidelines, we will examine the administrative amounts currently claimed by MCOs. Under the MMA legislation, beginning in 2006, MCOs will negotiate monthly bid amounts to cover administrative costs such as marketing, taxes, depreciation, reinsurance, interest, and other nonmedical costs. In this new arrangement, the Secretary's negotiating authority will be similar to that exercised by the Office of Personal Management under the benefit program. The Congress has expressed interest in how MCOs determine funding amounts to meet administrative costs, which must be allocable, allowable, reasonable, and limited under the program.

(OAS; W-00-05-35173; various reviews; expected issue date: FY 2005; new start)

#### **Managed Care Encounter Data**

This review will determine the accuracy of Part A encounter data on Medicare beneficiaries. All MCOs are required to submit these data for CMS's use in developing a portion of each organization's monthly capitation rate. The portion of the monthly rate that relates to the encounter data is the risk-adjusted portion, which comprises 10 percent of the rate. The risk-

adjusted portion will eventually comprise 100 percent of the monthly rate. Thus, incorrect or incomplete encounter data could have a significant impact on future Medicare reimbursement. (OAS; W-00-03-35078; various reviews; expected issue date: FY 2005; work in progress)

### **Enhanced Managed Care Payments**

We will complete several reviews to determine whether CMS made proper enhanced capitation payments to MCOs. Medicare provides enhanced capitation payments for beneficiaries who are institutionalized, in ESRD status, or dually eligible for Medicare and Medicaid. Our reviews are focused on the accuracy of controls at both CMS and the MCOs regarding special status categories warranting these enhanced payments.

(OAS; W-00-03-35054; various reviews; expected issue date: FY 2005; work in progress)

#### Enhanced Payments Under the Risk Adjustment Model

We will review CMS's actuarial assumptions and calculations applicable to current payment rates for special status beneficiaries, as well as any projection of future rates. Medicare has traditionally paid an enhanced monthly rate for beneficiaries who are institutionalized or dually eligible for Medicaid. To help ensure that payments more closely reflect the costs of providing care, CMS is currently phasing risk adjustment factors into the payment system; some portion of the current payment enhancement may be left in place. Prior OIG work has shown significant overpayments and underpayments attributable to the enhanced rate system. Given the phase-in of risk adjustment, we will examine the need for continuing enhanced payments. (OAS; W-00-04-35120; various reviews; expected issue date: FY 2005; work in progress)

#### **Managed Care Excessive Medical Costs**

This review will analyze the cost of health care services furnished to beneficiaries enrolled in Medicare+Choice MCOs. Federal rules do not limit the amount that MCOs pay for health care services. They only require the organizations to report actual expenses derived from an accrual accounting system that uses generally accepted accounting principles. Also, Medicare regulations require that MCOs have effective procedures to monitor utilization and control the costs of basic and supplemental health services. We noted that some MCOs reported certain medical costs that were two to three times higher than the national average of all MCOs or significantly higher than similar costs at other plans in the same geographic area or under Medicare fee-for-service. Although CMS has no control over the costs paid by MCOs for services, we believe that understanding the reasons for wide cost variations could help in evaluating the adequacy of Medicare payments.

(OAS; W-00-04-35121; various reviews; expected issue date: FY 2005; work in progress)

#### **Duplicate Medicare Payments to Cost-Based Plans**

This review will quantify the extent, if any, of duplicate Medicare capitation and fee-for-service payments to selected cost-based MCOs. Generally, under capitation agreements, health care providers are paid for services furnished to an MCO's Medicare enrollees through monthly per

capita payments from the MCO. The MCO receives Medicare reimbursement for these payments by claiming them on Medicare cost reports. Accordingly, any Medicare fee-for-service billings that the capitated providers submit for services provided to the MCO's Medicare enrollees will result in duplicate payments. Under CMS regulations, the MCO is responsible for establishing internal controls to detect and prevent such duplicate reimbursement. (OAS; W-00-04-35122; various reviews; expected issue date: FY 2005; work in progress)

#### **Prompt Payment**

We will determine whether MCOs have adhered to Medicare+Choice prompt payment requirements for noncontracting providers. Regulations require that written agreements between MCOs and providers contain a prompt payment provision, the terms of which are developed and agreed to by both the MCO and the relevant provider. Claims must be approved or denied within 30 calendar days from the date of the request. We will examine CMS's oversight of MCOs' compliance with the regulation.

(OAS; W-00-03-35072; various reviews; expected issue date: FY 2005; work in progress)

#### **Marketing Practices of MCOs**

We will determine whether Medicare MCOs market their plans to beneficiaries according to CMS guidelines and assess how CMS monitors compliance with Federal marketing requirements. CMS prohibits discriminatory marketing activities, such as selectively enrolling beneficiaries, soliciting enrollment door-to-door, and using providers to distribute or accept plan materials. In a 1998 study, we found that 43 percent of beneficiaries were asked about health problems when applying with an MCO.

(OEI; 00-00-00000; expected issue date: FY 2006; new start)

#### Managed Care "Deeming" Organizations

This study will determine whether CMS effectively oversees the Medicare+Choice "deeming" organizations. The BBA and the Balanced Budget Refinement Act of 1999 authorized CMS to establish and oversee a program that allows private, national accreditation organizations to deem compliance with certain Medicare+Choice requirements. (*OEI*; 00-00-00000; expected issue date: FY 2006; new start)

## **Medicare Contractor Operations**

#### **Preaward Reviews of Contract Proposals**

At the request of the CMS contracting officer, we will review the cost proposals of various bidders for Medicare contracts. The reports produced by these reviews should assist CMS in negotiating favorable and cost-beneficial contract awards.

(OAS; W-00-04-35002; various reviews; expected issue date: FY 2005; work in progress)

#### **CMS Oversight of Contractor Performance**

This study will evaluate CMS oversight of contractor performance. In prior work, OIG has found problems with CMS oversight of contractors and identified serious breaches of integrity among individual contractors. We will review performance evaluation findings and recommendations, corrective action plans, and CMS actions taken as a result of evaluation findings. We will also determine whether the evaluation process is an effective mechanism for monitoring contractor performance.

(OEI-00-000000; expected issue date: FY 2006; new start)

#### **Program Safeguard Contractor Performance**

We will examine the effectiveness of CMS program safeguard contractors in identifying fraud and abuse. In 2000, CMS began transferring benefit integrity functions from carriers and fiscal intermediaries to specialized entities called program safeguard contractors. We will also evaluate whether program safeguard contractors effectively coordinate information with CMS and its other contractors, determine whether inefficiencies result from any duplication of effort, and determine the adequacy of CMS oversight of these entities. (*OEI*; 03-04-00050; 00-00-00000; expected issue date: FY 2005; new start)

#### Accuracy of the Provider Enrollment, Chain, and Ownership System

We will assess the accuracy of the provider enrollment information in the Provider Enrollment, Chain, and Ownership System and determine whether it contains providers that should have been deactivated in the system. The purpose of the system is to enable Medicare contractors to ensure that only qualified providers and suppliers are enrolled and eligible for Medicare payments; it includes information on Social Security numbers, owners with 5 percent or more investment, exclusions and other sanctions, business history, and other affiliations. In prior reports, both the U.S. Government Accountability Office and OIG have found problems with contractors not verifying enrollment information and not removing unused provider numbers. We will also determine whether the new system has simplified the enrollment process. (*OEI; 00-00-00000; expected issue date: FY 2006; new start*)

#### **Handling of Beneficiary Inquiries**

We will assess Medicare carriers' handling of beneficiary inquiries and complaints. Carriers receive nearly 15 million calls from beneficiaries annually. Our previous work identified some beneficiary problems with access to and accuracy of information. We will evaluate the accuracy of information provided by carriers and assess beneficiary satisfaction with carrier services. (*OEI*; 07-04-00030; expected issue date: FY 2005; work in progress)

#### **Carrier Medical Review: Progressive Corrective Action**

We will determine whether Medicare Part B carriers have implemented medical review progressive corrective action strategies in line with CMS guidelines. In FY 2000, CMS revised

its program integrity policy to include a new plan for conducting medical review. Under this revised policy, carriers are required to apply progressive corrective action strategies when conducting any focused medical reviews of Medicare participating provider claims. We will also determine the extent to which the progressive corrective action is achieving desired results. (*OEI*; 02-03-00300; expected issue date: FY 2005; work in progress)

#### **Duplicate Medicare Part B Payments**

We will determine if carriers made duplicate payments for the same Medicare Part B services. In prior inspections, we found that Medicare carriers made potential duplicate payments within the same carrier and among multiple carriers. Both reports illustrated a significant vulnerability in Medicare's claims processing systems that could lead to substantial losses for the program. We will identify whether CMS or its carriers have taken sufficient corrective actions to prevent such duplicate payments from occurring.

(OEI; 03-04-00090; expected issue date: FY 2005; work in progress)

#### **Contractors' Administrative Costs**

As requested by CMS, we will review administrative costs claimed by various contractors for their Medicare activities, with special attention to costs claimed by terminated contractors. We will determine whether the costs claimed were reasonable, allocable, and allowable under the terms of the contract with CMS as well as applicable Federal Acquisition Regulations. We will coordinate the selection of contractors with CMS staff.

(OAS; W-00-04-35005; various reviews; expected issue date: FY 2005/06; work in progress)

#### **Pension Segmentation**

At CMS's request, we will determine whether Medicare contractors have fully implemented contract clauses requiring them to determine and separately account for the assets and liabilities of the Medicare segments of their pension plans. We will also assess Medicare's share of future pension costs on a segmented basis.

(OAS; W-00-04-35094; various reviews; expected issue date: FY 2005/06; work in progress)

#### **Pension Costs Claimed**

At CMS's request, we will determine whether Medicare contractors have calculated pension costs claimed for reimbursement in accordance with their Medicare contracts and Cost Accounting Standards. We will also determine whether the costs claimed were allocable and allowable under the Medicare contracts.

(OAS; W-00-04-35067; various reviews; expected issue date: FY 2005/06; work in progress)

#### **Unfunded Pension Costs**

This review, which was requested by CMS, will determine whether Medicare contractors identified and eliminated unallowable costs when computing pension costs charged to the

Medicare program. Additionally, we will determine whether pension costs that would have been tax deductible had they been funded were reassigned to future periods. (OAS; W-00-04-35148; various reviews; expected issue date: FY 2005/06; work in progress)

#### **Pension Segment Closing**

As requested by CMS, we will review Medicare carriers and fiscal intermediaries whose Medicare contracts have been terminated, resulting in the closing of their Medicare segments. We will determine the amount of any excess pension assets related to each Medicare segment as of the segment closing date. Regulations and Medicare contracts provide that pension gains that occur when a Medicare segment closes should be credited to the Medicare program. (OAS; W-00-04-35067; various reviews; expected issue date: FY 2005/06; work in progress)

#### Postretirement Benefits and Supplemental Employee Retirement Plan Costs

At CMS's request, we will review the postretirement health benefit costs and the supplemental employee retirement plans of fiscal intermediaries and carriers. Our reviews will determine the allowability, allocability, and reasonableness of the benefits and plans, as well as the costs charged to Medicare contracts.

(OAS; W-00-04-35095; various reviews; expected issue date: FY 2005/06; work in progress)

# **Medicaid Hospitals**

#### **Medicaid Graduate Medical Education Payments**

This review will examine Medicaid Graduate Medical Education (GME) payment programs and the coordination of these payments with Medicare GME payments. Although GME is generally considered a part of the Medicare program, States may elect to provide funds under Medicaid through CMS-approved waivers or State plan amendments.

(OAS; W-00-03-31018; various reviews; expected issue date: FY 2005; work in progress)

#### **Hospital Outlier Payments**

We will determine whether Medicaid State agencies ensured that day and cost outliers paid under State Medicaid programs were limited to extraordinarily long lengths of stay or high costs. Prior OIG work involving Medicare claims for hospital outliers identified vulnerabilities in the Medicare payment methodology. We will expand our efforts to several States. (OAS; W-00-04-31069; various reviews; expected issue date: FY 2005; work in progress)

#### Medicaid Diagnosis-Related Group Payment Window

This review will determine whether prospective payment system hospitals submitted Medicaid claims for inpatient-stay-related laboratory and other services within 3 days of hospital

admission and the potential cost savings that would result from State prohibition of this practice. Several previous reviews found that hospitals had improperly submitted separate Medicare billings for inpatient-stay-related laboratory and other services performed within 3 days of admission. Such billings are prohibited by Medicare regulations because the costs of these services are already included in each hospital's diagnosis-related group (DRG) discharge rate.

As a result of our prior reviews in the Medicare program, fiscal intermediaries recovered over \$100 million in overpayments for the period 1983 to 1991, and as a result of an OIG-Department of Justice project, over \$100 million was collected for the period 1992 to 1996. We will determine if these types of overpayments exist in State Medicaid programs that have regulations similar to those of the Medicare program.

(OAS; W-00-03-31029; various reviews; expected issue date: FY 2005; work in progress)

#### **Disproportionate Share Hospital Payments**

At CMS's request, we are reviewing several States' disproportionate share hospital (DSH) payments to selected hospitals to verify that the States calculated the payments according to their approved State plans and that the payments to individual hospitals did not exceed the limits imposed by the Omnibus Budget Reconciliation Act of 1993. Under section 1923(g) of the Social Security Act, DSH payments to an individual hospital may not exceed that hospital's uncompensated care costs.

(OAS; W-00-04-31001; various reviews; expected issue date: FY 2005; work in progress)

#### Hospital Eligibility for Disproportionate Share Hospital Payments

This review will determine whether States are appropriately determining hospitals' eligibility for Medicaid DSH payments. Section 1923 of the Social Security Act requires hospitals to meet certain criteria before being deemed eligible to receive DSH payments. During several prior reviews, we found that States were making DSH payments to hospitals that did not meet the eligibility standards in section 1923 of the Social Security Act. (OAS; W-00-05-31084; various reviews; expected issue date: FY 2006; new start)

# **Medicaid Long-Term and Community Care**

#### **Payments to Public Nursing Facilities**

We will determine the adequacy of Medicaid payments to public nursing facilities in States that have enhanced payment programs for such facilities. Focusing on those facilities that have been identified as providing low quality of care, we will determine if such care resulted from inappropriately spent Medicaid payments or from Medicaid payment rates that were not adequate to support higher quality of care. If we find that the rates were inadequate, we will determine whether enhanced Medicaid payments remained at the nursing facilities or were returned to the States through intergovernmental transfers. During prior reviews of upper payment limits, we identified millions of dollars in Medicaid payments that public nursing facilities had returned to State governments through intergovernmental transfers. (OAS; W-00-03-31030; various reviews; expected issue date: FY 2005; work in progress)

## **Community Residence Claims**

This review will determine if States have improperly claimed Federal financial participation under the Medicaid program for beneficiaries who reside in community residences for the mentally ill or mentally disabled. OIG work in one State indicated that some providers were improperly claiming Medicaid reimbursement for beneficiaries who had changed living arrangements and were no longer living at the community residences. (OAS; W-00-05-31087; various reviews; expected issue date: FY 2005; new start)

#### **Assisted Living Facilities**

In several States, we will determine whether providers were improperly reimbursed for services provided to residents of assisted living facilities and the financial impact on the Medicaid program. In some States, assisted living facilities receive a daily Medicaid rate for their residents' home care services. Outside providers should not submit separate claims for home care services because these services are included in the Medicaid rates paid to the assisted living facilities.

(OAS; W-00-04-31076; various reviews; expected issue date: FY 2005; work in progress)

#### **Medicaid Home Health Care Services**

This review will examine Medicaid home health services in one State. As part of these services, the State administers the elderly home care waiver program that provides for reimbursement of traditional home health care services as well as nonmedical home care services. The purpose of this program is to avoid or postpone long-term institutionalization of elderly homebound Medicaid beneficiaries. Services covered under this waiver program include case management, home-delivered meals, homemaker services, companion services, and adult day care. Our review will determine if the services paid under this waiver program were in accordance with the State plan waiver. We will also review the traditional home care services provided to dually eligible beneficiaries to ensure that Medicaid payments did not duplicate any Medicare coverage. (OAS; W-00-04-39008; A-01-04-00007; expected issue date: FY 2005; work in progress)

#### **Targeted Case Management**

We will determine whether Medicaid payments claimed by States for targeted case management services were in accordance with Federal requirements. The Social Security Act defines case management as services that assist individuals eligible under the State plan in gaining access to needed medical, social, educational, and other services. However, payments for such services cannot duplicate payments made to public agencies under other program authorities for the same service.

(OAS; W-00-04-39010; various reviews; expected issue date: FY 2005; work in progress)

#### **Personal Care Services**

At CMS's request, this review will determine if States have improperly claimed Federal financial participation for personal care services provided under the Medicaid program. Personal care services relate to assistance in activities of daily living such as eating, bathing, and dressing. Prior reviews in one State noted problems in this area. For the 6-month period from April 1 through September 30, 2002, that State claimed over \$489 million of Federal financial participation for personal care services.

(OAS; W-00-05-31035; various reviews; expected issue date: FY 2005; new start)

#### Home- and Community-Based Services Administrative Costs

At the request of CMS, we will determine whether selected States claimed costs for home- and community-based services in accordance with Federal and State regulations and whether the States are properly monitoring compliance with the requirements of the program. These waivers allow States to provide health care services and personal care in the home and community to help individuals avoid or delay the need to enter an institution. In one State, we will review how a mental retardation agency administers services under a waiver. The agency retains a portion of the amounts due to service providers to cover administrative costs. Our review will determine whether this State has properly followed Federal antifactoring and other rules governing provider rate setting and payment.

(OAS; W-00-03-39003; various reviews; expected issue date: FY 2005; work in progress)

#### Medicaid Eligibility and the Working Disabled

We will evaluate how Federal and State agencies determine Medicaid eligibility for working disabled individuals. The Congress created a variety of programs, frequently called Medicaid pathways, which allow low-income disabled individuals to keep or obtain Medicaid coverage as earnings increase. Medicaid eligibility is determined by Medicaid and Social Security Administration offices. CMS has requested OIG to ascertain how effectively the State and local offices are assuring eligibility for working disabled individuals. (*OEI*; 00-00-00000; expected issue date: FY 2005; new start)

## **Medicaid Mental Health Services**

#### Nursing Home Residents With Mental Illness and Mental Retardation

We will the assess the Preadmission Screening and Resident Review (PASRR) program for Medicaid nursing facility residents aged 22 to 64 with a serious mental illness or mental retardation. The Omnibus Budget Reconciliation Act of 1987 requires preadmission screening for mental illness and mental retardation. In a January 2001 report, we found that PASRRs were not in compliance with Federal requirements. We will update our previous work in this area. This review will evaluate CMS's oversight of States' PASRR programs, State Medicaid agencies' oversight of the PASRR process, and the extent to which nursing facilities comply with PASRR requirements. (*OEI*; 00-00-00000; expected issue date: FY 2006; new start)

#### **Claims for Residents of Institutions for Mental Diseases**

Our review will determine whether States improperly claimed Federal Medicaid funds for 21- to 64-year-old residents of private and county institutions for mental diseases. Our prior work found that some States did not comply with Federal regulations prohibiting Federal funding for services provided to such patients. We will also determine if improper claims were made for residents of institutions for mental diseases who were under age 21. (OAS; W-00-03-31005; various reviews; expected issue date: FY 2005; work in progress)

#### **Medicaid Services for Mentally Disabled Persons**

At the request of CMS, we will review the methodology under which one State claims costs for services to mentally disabled persons. In some cases, the State reimburses its providers less than the actual amount it claims as Federal financial participation on the Medicaid expenditure reports. This may result in the State claiming excess Federal financial participation. (OAS; W-00-04-39012; A-04-00-00000; expected issue date: FY 2005; work in progress)

#### **Rehabilitation Services for Persons With Mental Illnesses**

At the request of CMS, we will review one State's claims for Medicaid rehabilitation services for persons with mental illnesses to determine the allowability of those claims. The costs and number of providers associated with providing rehabilitation services has increased significantly. The State Medicaid agency under review is also reporting payments for rehabilitation services made by three other agencies of the State. We have found that State Medicaid agency scrutiny of claims from sister State agencies can be inadequate, which increases the Federal financial risk. (OAS; W-00-04-39013; A-06-04-00033; expected issue date: FY 2005; work in progress)

#### **Community Mental Health Centers**

At the request of CMS, we will determine whether Medicaid payments to community mental health centers are made in accordance with applicable Federal and State regulation and guidance. Specifically, we will review a proposal for claiming administrative costs in one State to determine whether claims submitted under this proposal were eligible for Federal financial participation. Prior reviews of Medicare payments to community mental health centers identified problems including payments for noncovered services and payments for services provided to beneficiaries who did not meet eligibility requirements. (OAS; W-00-04-39020; A-05-00-00000; expected issue date: FY 2005; work in progress)

#### **Medicaid Reimbursement for Intermediate Care Facilities**

We will determine if the Medicaid per diem rates for intermediate care facility services are reasonable and adequately supported. In one State, we found that per diem rates for developmentally disabled clients were paid without independent verification that the rates are based on accurate or correct costs. During FY 2001-2002, the State paid about \$102 million to intermediate care facilities. We will examine whether States are monitoring the development of per diem rates to ensure that they are based on accurate costs.

(OAS; W-00-05-31086; various reviews; expected issue date: FY 2005; new start)

#### **Restraint and Seclusion in Children's Psychiatric Residential Treatment** Facilities

This study will determine whether psychiatric residential treatment facilities for children are in compliance with CMS regulations regarding the use of restraint and seclusion. In January 2001, CMS issued regulations establishing standards for the use of restraints and seclusion for residential treatment facilities serving those under age 21. The standards limit the use of restraints or seclusion to emergency safety situations, and include age-specific time limits for restraints or seclusion orders. States are required to conduct on-site inspections of 20 percent of their residential treatment facilities. We will review CMS oversight of State monitoring activities as well as State oversight.

(OEI; 00-00-00000; expected issue date: FY 2006; new start)

# Medicaid/State Children's Health Insurance Program

# **Duplicate Claims for Medicaid and State Children's Health Insurance Program**

At the request of CMS, we will determine whether States have obtained Federal funds under both the Medicaid program and the State Children's Health Insurance Program (SCHIP) for services provided to the same beneficiary. Preliminary information indicates that one State may have claimed Federal funding through both programs for services provided to the same beneficiary. We will determine if this situation exists in other States and the financial impact of the problem.

(OAS; W-00-03-31041; various reviews; expected issue date: FY 2005; work in progress)

#### **Enrollment of Medicaid Eligibles in SCHIP**

We will determine whether States have enrolled Medicaid-eligible children in SCHIP. The Medicare, Medicaid, and SCHIP Balanced Budget Refinement Act of 1999 requires that OIG examine this issue every 3 years. We issued the first of these studies in February 2001. As mandated by the Act, we took our sample from those States that operate separate SCHIP programs and concluded that Medicaid-eligible children were not being enrolled in SCHIP. We will expand the scope of our followup study to include an examination of enrollment

experiences in a sample of States that use the two other SCHIP models. (*OEI*; 07-03-00220; expected issue date: FY 2005; work in progress)

#### **State Evaluations of SCHIP Programs**

We will assess States' evaluations of their SCHIP performance goals, particularly those focused on reducing the number of uninsured children. The Medicare, Medicaid, and SCHIP Balanced Budget Refinement Act of 1999 requires that OIG make this assessment every 3 years. Our first study, issued in February 2001, found that questionable evaluations undermined the reliability of State reports of success and that the evaluations demonstrated technical and conceptual weaknesses. We recommended that CMS develop a more specific framework for the content and structure of the State reports and that CMS and the Health Resources and Services Administration provide guidance and assistance to States in conducting useful evaluations. This followup study will assess the extent to which the Department has enhanced its technical assistance to States on using program evaluations to reduce the number of uninsured children. (*OEI*; 05-03-00280; expected issue date: FY 2004; work in progress)

#### **Detecting and Investigating Fraud and Abuse in SCHIP**

We will determine the extent to which separate SCHIP programs are in compliance with Federal regulations for detecting and investigating fraud and abuse, and examine States' experiences with fraud and abuse. Regulations at 42 CFR 457.915(a) requires States to establish procedures for ensuring program integrity and detecting fraudulent or abusive activity for their separate SCHIP programs. This inspection will not only evaluate States' compliance with Federal regulations and their experiences with fraud and abuse, but it will also establish a benchmark for SCHIP fraud and abuse activities for future work in this area. (*OEI*; 00-00-00000; expected issue date: FY 2005; new start)

# **Medicaid Drug Reimbursement**

#### **Average Manufacturer Price and Average Wholesale Price**

This review will examine the relationship between average manufacturer price (AMP) and average wholesale price (AWP). AMP is used for Medicaid drug rebate purposes and is based on actual sales data for drug manufacturers. AWP is a published catalogue price that most States use as a basis for Medicaid drug reimbursement. AWP has been the subject of numerous reviews and its shortcomings as a basis for reimbursement have been widely documented. This review will provide additional information to help ensure that Medicaid does not overpay for prescription drugs. We will also examine other Medicaid drug rebate trends, such as the significance of the best price in the rebate amount, to determine whether drug manufacturers are circumventing the requirements of the Medicaid drug rebate legislation. (OAS; W-00-04-31072; various reviews; expected issue date: FY 2005; work in progress)

#### Medicaid Drug Rebates—Computation of AMP and Best Price

We will evaluate the adequacy of drug manufacturers' methodologies for computing AMP and best price. Both the AMP and the best price reported to CMS by manufacturers are used to determine the drug rebates paid to States. Any inaccuracies in the amounts reported can significantly affect rebate amounts. Our prior reports, issued in 1992, 1995, and 1997, noted that drug manufacturers did not consistently define the retail class of trade in their computations. In addition, we will assess CMS's oversight of drug manufacturers' recalculations of AMP and best price. It is critical that CMS effectively oversee the recalculation process to ensure that State Medicaid programs are receiving the appropriate drug rebates.

(OEI; 00-00-00000; OAS; W-00-03-31042; various reviews; expected issue date: FY 2005; new start for OEI, work in progress for OAS)

#### **Oversight of Drug Manufacturer Recalculations for Medicaid Drug Rebates**

We will assess CMS's oversight of drug manufacturers' recalculations of AMP and best price. For each Medicaid covered drug, manufacturers must submit AMP and best price data to CMS on a quarterly basis. Manufacturers may request rebate recalculations, which may result in downward adjustments to previously paid rebates and credits to the manufacturer. It is critical that CMS effectively oversee the recalculation process to ensure that State Medicaid programs are receiving the appropriate drug rebates.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

#### **Indexing the Generic Drug Rebate**

We will analyze generic drug expenditures over a period of time to determine whether pricing substantially increased compared with the consumer price index for urban consumers. For brand-name drugs under the Medicaid rebate program, the AMP is indexed to the consumer price index for urban consumers using a baseline AMP. No such comparisons and indexing are made for rebates for generic drugs, which are simply set at AMP times a fixed percentage. Our review will quantify any potential savings from indexing generic drugs.

(OAS; W-00-04-31073; various reviews; expected issue date: FY 2005; work in progress)

#### Drug Rebate Impact From Drugs Incorrectly Classified as Generic

We will determine whether drug manufacturers are incorrectly classifying brand-name drugs as generic drugs for rebate purposes. Drug manufacturers issue rebates to States, which remit to the Federal Government a percentage of the rebate amount based on their level of Federal financial participation. For generic drugs, the rebates represent 11 percent of the drugs' AMP; for brand-name drugs, the rebates represent the greater of 15.1 percent of AMP or the difference between AMP and best price. Both AMP and the best price reported to CMS by manufacturers are used in determining drug rebates paid to States. We will select a sample of the most utilized drugs for this review.

(OAS; W-00-05-31085; A-06-00-00000; expected issue date: FY 2005; new start)

#### **Dispute Resolution in the Medicaid Prescription Drug Rebate Program**

This study will assess how Medicaid drug rebate disputes between State Medicaid programs and drug manufacturers are resolved. For Medicaid drug rebates, CMS calculates the unit rebate amount for each drug; State Medicaid agencies use this information, along with their own utilization data, to calculate total rebates owed by drug manufacturers. CMS developed a Dispute Resolution Program to address manufacturers' disputes about State utilization data. When disputes are not properly resolved, State Medicaid programs are at risk for not receiving drug rebates. We will review the dispute process and how CMS facilitates resolution between States and manufacturers.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

#### **Medicaid Drug Rebate Collections**

This review will determine the amount of uncollected drug rebates that States have billed to drug manufacturers as well as the controls that States have for their rebate programs. In order for a manufacturer's drugs to be eligible for reimbursement by State Medicaid programs, the manufacturer is required to enter into a rebate agreement with CMS and pay quarterly rebates to States. Our reviews in the early 1990s found large amounts of rebates in dispute; as a result, CMS established a dispute resolution team to aid the States and drug manufacturers in settling disputes. Recent information indicates that large amounts of drug rebates remain uncollected due to disputes by drug manufacturers.

(OAS; W-00-03-31043; various reviews; expected issue date: FY 2005; work in progress)

#### **Overprescribing of OxyContin and Other Psychotropic Drugs**

This review will analyze Medicaid paid claims data to identify beneficiaries who have received significant amounts of OxyContin and the prescribing physicians. OxyContin is a pain medication with a very high street value. In 1999, various strengths of OxyContin represented three of the top four most-reimbursed generic drugs (in terms of dollars) in the Medicaid program. Through analyses involving medical reviews, the nature of diagnoses, and physician specialties, we will evaluate the appropriateness of the prescriptions. As part of this review, we will examine prescribing patterns for other psychotropic drugs, including Hydrocodone, Xanax, Diazepam, and Soma.

(OAS; W-00-04-31075; A-06-04-00000; expected issue date: FY 2005; work in progress)

#### Accuracy of Pricing Drugs in the Federal Upper Limit Program

We will examine how CMS administers the Federal Upper Limit Program for drugs covered under Medicaid. In 1987, CMS regulations created upper limit standards to limit the amount that Medicaid could reimburse for certain generic drugs. Our previous studies indicated that the published Federal Upper Limit prices often did not reflect true market prices, costing the Medicaid program millions of dollars. This study will determine whether CMS is setting appropriate prices for drugs under the Medicaid Federal Upper Limit Program. (*OEI*; 00-00-00000; expected issue date: FY 2005; new start)

### **Medicaid Drug Utilization Review Program**

This study will assess Drug Utilization Review programs in the Medicaid program and how States monitor the cost of drugs and safety to patients. The Omnibus Budget Reconciliation Act of 1990 requires States to establish Drug Utilization Review programs to monitor and control the cost of prescription drugs. States are required to provide for prospective review of the appropriateness of prescriptions prior to dispensing and for retrospective review through analysis of claims processing data. We will evaluate those prepayment and postpayment controls and outcomes.

(OEI; 04-04-00250, expected issue date: FY 2005; new start)

# **Other Medicaid Services**

#### **Family Planning Services**

At the request of CMS, we will determine whether several States improperly claimed enhanced Federal funding for family planning services and the financial impact on the Medicaid program. States may claim Medicaid reimbursement for family planning services at the enhanced Federal matching rate of 90 percent. Prior work identified services that should not have been claimed at the enhanced rate.

(OAS; W-00-04-31078; various reviews; expected issue date: FY 2005; work in progress)

#### **School-Based Health Services**

We will determine whether Medicaid payments for school-based health services were in accordance with laws and regulations. States are permitted to use their Medicaid programs to help pay for certain health care services, such as physical and speech therapy, delivered to children in schools. Schools may also receive Medicaid reimbursement for the costs of administrative activities, such as Medicaid outreach, application assistance, and coordination and monitoring of health services. Some of this work was requested by CMS. (OAS; W-00-03-31048/31050/31051/39002/31017/31061/31062; various reviews; expected issue date: FY 2005; work in progress)

#### **Adult Rehabilitative Services**

At the request of CMS, we will determine whether adult rehabilitative services claimed by a selected State met Federal Medicaid reimbursement requirements. Preliminary work related to child rehabilitation services identified numerous claims for services not eligible for Medicaid. We will determine if similar problems exist in the adult services program. (OAS; W-00-03-39005; various reviews; expected issue date: FY 2005; work in progress)

#### **Controls Over the Vaccine for Children Program**

At the request of CMS, we will review a few States to determine whether controls are in place to prevent Medicaid payments to providers for vaccines obtained through the Vaccines for Children Program. The program provides free vaccines to low-income children who are eligible for Medicaid, have no health insurance, are Native American, and/or are underinsured. The Centers for Disease Control and Prevention pays for the vaccines, either directly or through reimbursement to States. There have been reports of improper and potentially fraudulent practices in this area.

(OAS; W-00-04-39015; various reviews; expected issue date: FY 2005; work in progress)

#### **Outpatient Alcoholism Services**

We will determine whether providers were reimbursed for improper claims for outpatient alcoholism services. Medicaid reimbursement is available for outpatient alcoholism services provided in hospital-based or freestanding clinics. Prior work identified significant noncompliance with Federal and State regulations. In several States, we will conduct reviews at the providers that receive the largest amounts of Medicaid reimbursement. (OAS; W-00-04-31079; various reviews; expected issue date: FY 2005; work in progress)

#### **Claims Paid for Clinical Diagnostic Laboratory Services**

This review will assess whether Medicaid payments for certain laboratory and pathology tests exceeded Medicare rates for the same tests. The Social Security Act limits Medicaid payments for clinical laboratory tests to the amounts payable for the same tests on the Medicare fee schedule. Prior OIG work, as well as discussions with CMS officials, indicated that one State continues to submit Medicaid claims that exceed the allowable rates for laboratory and pathology tests.

(OAS; W-00-05-31093; A-01-05-00000; expected issue date: FY 2005; new start)

#### Payments for Services Provided After Beneficiaries' Deaths

In selected States, we will determine whether providers billed and were reimbursed for Medicaid services that occurred after beneficiaries' dates of death. One State auditor's review determined that the State paid \$82 million for services to almost 27,000 apparently deceased beneficiaries during a period of almost 6 years.

(OAS; W-00-03-31021; various reviews; expected issue date: FY 2005; work in progress)

#### Marketing and Enrollment Practices by Medicaid Managed Care Entities

We will determine whether managed care entities used appropriate marketing and enrollment practices for Medicaid beneficiaries. Under the Balanced Budget Act of 1997, managed care entities may not distribute marketing materials without prior State approval; may not distribute false or misleading information; must distribute marketing materials within the entire service area specified in their contract; and may not conduct door-to-door, telephone, or other cold-call

marketing practices. We will also review how States ensure compliance with these rules. (*OEI*; 07-04-00170; expected issue date: FY 2005; work in progress)

#### **Factors Affecting the Development, Referral, and Disposition of Medicaid Fraud Cases: State Agency and Medicaid Fraud Control Unit Experiences**

We will review how State Medicaid agencies identify and refer suspected fraud cases to Medicaid Fraud Controls Units (MFCUs). Federal law requires that State Medicaid agencies refer suspected fraud cases to MFCUs, which are responsible for investigating and prosecuting Medicaid fraud cases. In prior work, we found that a significant number of potential fraud cases were not being referred to MFCUs. We will evaluate State processes and the effectiveness of Medicaid fraud referrals to MFCUs.

(OEI-07-04-00180; expected issue date: FY 2005; work in progress)

# **Medicaid Administration**

#### **Contingency Fee Payment Arrangements**

We will determine the extent to which State Medicaid agencies have contracted with consultants through contingency fee payment arrangements and the impact of these arrangements on the submission of questionable or improper claims to the Federal Government. Some State Medicaid agencies use consulting firms to help identify ways to maximize Federal Medicaid reimbursement. In some cases, the States pay the consulting firms a percentage of the increase in Federal Medicaid funding.

(OAS; W-00-04-31045; various reviews; expected issue date: FY 2005; work in progress)

#### **Upper Payment Limits**

We will determine how CMS's March 2001 revised regulations have affected State enhanced payments. States have the flexibility to pay different rates to the same class of providers, such as hospitals or nursing facilities, as long as the payments, in aggregate, do not exceed the upper payment limit (UPL) (what Medicare would have paid for the services). The revised CMS regulations include three separate aggregate limits—one each for private, State-operated, and city/county-operated facilities. Our work will focus on the amount of Medicaid funding claimed by selected States as part of UPL programs, as well as the use of the funds. (OAS; W-00-03-31002; various reviews; expected issue date: FY 2005; work in progress)

#### **Calculation of Upper Payment Limits for Transition States**

At the request of CMS, we will determine whether State UPLs were reasonable and calculated in accordance with CMS's March 2001 revised regulations and the approved State plans. In addition, for States with UPL methodologies for hospitals, we will determine if States properly included UPL payments when calculating disproportionate share hospital-specific payment

limits. Since the revised regulations include transition periods for State compliance, we will also determine whether selected States are properly transitioning to the new regulations. (OAS; W-00-03-39001; various reviews; expected issue date: FY 2005; work in progress)

# State Match for Medicaid Upper Payment Limit Reimbursement

This review will determine whether States are appropriately contributing at least 40 percent of the required Medicaid State/local match for Medicaid UPL payments and whether certified public expenditures are being used inappropriately as the State's share of Medicaid UPL payments. While certified public expenditures may be used to cover a portion of a State's matching costs, a State plan for medical assistance must provide for financial participation by the State equal to at least 40 percent of the non-Federal share of the expenditures. OIG's work in one State showed that certified public expenditures at qualified non-State government-owned or operated public hospitals were inappropriately used as State match for private hospitals' Medicaid UPL payments for a 9-month period ending June 30, 2001. (OAS; W-00-05-31088; various reviews; expected issue date: FY 2005; new start)

# **Medicaid Provider Tax Issues**

At the request of CMS, we will examine State and health care-related taxes imposed on various Medicaid providers to determine whether those taxes comply with applicable Federal regulations and are being used for the stated purposes. The Social Security Act limits Federal financial participation in States' medical assistance expenditures when the States receive funds from other sources, including impermissible health-care related taxes. Prior OIG work has raised concerns regarding States' use of health-care related taxes, including whether taxes received by States adversely affect the providers required to pay the taxes. (OAS; W-00-04-39019; various reviews; expected issue date: FY 2005; work in progress)

#### **State-Employed Physicians and Other Practitioners**

We will review Medicaid payments to physicians and other health care practitioners who are State employees. Recently, several States submitted State plan amendments to CMS requesting that enhanced payments be made to State-employed physicians. Often, these payments were supplemental values based on a relationship between regular physician payments and the physician's customary charges. Although CMS denied these proposed amendments, we are interested in further analyzing physician payments. OMB has expressed interest in this area. (OAS; W-00-04-31081; various reviews; expected issue date: FY 2005; work in progress)

#### **Skilled Professional Medical Personnel**

At the request of CMS, we will determine whether States have improperly claimed enhanced Federal funding for skilled professional medical personnel. For these professionals, States may claim Federal funds at the enhanced rate of 75 percent.

(OAS; W-00-04-31077/39017; various reviews; expected issue date: FY 2005; work in progress)

#### **Physician Assistant Reimbursement**

We will determine if improper or ineligible claims for physician assistant reimbursement have been made to Medicaid. Many doctors' offices employ physician assistants, often in areas where doctors are difficult to recruit. To claim Medicaid reimbursement, physician assistants must be enrolled as nonbilling providers and have their claims submitted by the employing physician or physician group. Among other requirements, the employing physician or physician group must directly supervise the physician assistants and no duplication or increase in Medicaid charges may be made by the physician for a service solely because assistance has been provided by a physician assistant.

(OAS; W-00-05-31089; various reviews; expected issue date: FY 2005; new start)

#### **Medicaid Claims for Excluded Providers**

This review will determine if States have improperly claimed Federal financial participation under the Medicaid program for providers who have been excluded from participation. OIG excludes providers primarily because of fraud and abuse or other adverse actions. States receive notification of these excluded providers and should not be paying their claims. (OAS; W-00-05-31090; various reviews; expected issue date: FY 2005; new start)

#### **Administrative Costs of Other Public Agencies**

At the request of CMS, we will determine whether the administrative costs claimed by selected States were reasonable, allocable, and allowable for reimbursement under the Medicaid program. State Medicaid agencies have limited incentive or capacity to carefully scrutinize Medicaid administrative claims generated by other State agencies. Our work will include costs claimed at the regular 50-percent matching rate and at the enhanced 75-percent rate. (OAS; W-00-03-39004; various reviews; expected issue date: FY 2005; work in progress)

#### Administrative Costs for Medicaid Managed Care Contracts

This review will determine administrative cost levels for each managed care organization, health insuring organization, prepaid inpatient health plan, and prepaid ambulatory health plan in all States with managed care programs. We will survey all State Medicaid agencies with managed care programs to determine the breakdown of capitation payments by medical and administrative/profit components. Managed care regulations effective August 13, 2002 require actuarially sound capitation rates based on costs and utilization of Medicaid State plan services and populations (42 CFR § 438.6(c)). In a prior review, we found that administrative costs in one State totaled 8 percent in State FY 2001 and 11.1 percent in State FY 2002. However, for the same years, administrative costs in counties exceeded 15 percent and several counties exceeded 25 percent in administrative costs each year.

(OAS; W-00-05-31070; various reviews; expected issue date: FY 2005; new start)

## **University-Contributed Indirect Costs**

We will determine whether State agencies are claiming indirect costs related to contracts with State universities as Medicaid administrative costs, although the State agencies do not pay these indirect costs. An audit of one State agency's Medicaid administrative costs revealed that the agency had several service contracts with State universities under which the State agency did not pay the universities all indirect costs associated with providing the services but only the amount the State was contracted to pay. However, the State agency claimed the indirect costs as Medicaid administrative costs and received additional Federal total reimbursement. (OAS; W-00-05-31091; various reviews; expected issue date: FY 2005; new start)

#### Federal Financial Participation for Medicaid Cost Allocation Plans

This review will determine whether Medicaid administrative costs claimed through cost allocation plans are allowable, reasonable, and supported in accordance with applicable laws, regulations, program policies, and the State plan. Section 1903(a)(2) through (5) and (7) of the Social Security Act allows States to claim Federal matching funds ranging from 50 percent to 100 percent for administrative costs. CMS requires States to submit cost allocation plans to identify, measure, and allocate all costs to each of the programs operated by the State Medicaid agency.

(OAS; W-00-05-31092; various reviews; expected issue date: FY 2005; new start)

#### **Medicaid Accounts Receivable**

At the request of CMS, we will examine States' procedures for identifying, recording, and collecting Medicaid overpayments from providers. We will also determine whether States have refunded the Federal share of collected overpayments to the Federal Government, including Medicaid recoveries resulting from fraud and abuse collection efforts. According to recent information, one State may have written off overpayments without reporting these amounts to CMS and may not have pursued the most prudent methods for recovering identified overpayments. In such cases, the State may have avoided repayment of the Federal share of overpayments.

(OAS; W-00-03-31047; various reviews; OEI; 00-00-00000; expected issue date: FY 2005; work in progress)

#### **Section 1115 Demonstration Waiver**

At CMS's request, we will evaluate the financial management of a demonstration project for a county with a large Medicaid population. Specifically, CMS requested that OIG review the flow of funding, expenditures claimed for ambulatory services, and administrative costs. Section 1115 of the Social Security Act authorizes demonstration projects that are likely to assist in promoting the objectives of the Medicaid program.

(OAS; W-00-04-39006; A-09-04-00038; expected issue date: FY 2005; work in progress)

#### **Medicaid Management Information System Expenditures**

At the request of CMS, we will review a State's Medicaid Management Information System (MMIS). This MMIS has experienced major startup problems and the State has made substantial Medicaid claims without a thorough review of documentation to support them. The State is using an "enterprisewide" MMIS, which processes claims for the State employee and university health programs as well as Medicaid claims. We will determine whether MMIS expenditures claimed at the 75-percent Federal financial payment reimbursement level are reasonably supported and properly classified.

(OAS; W-00-04-39011; A-04-04-00002; expected issue date: FY 2005; work in progress)

#### **Appropriateness of Medicaid Payments**

We will identify Medicaid expenditures for services such as home health, dental, and outpatient mental health that are duplicative, unsupported, or unnecessary. Prior OIG investigations and evaluations have found inappropriate or fraudulent payments for services in Medicare. We will examine the extent of inappropriate Medicaid payments for various types of services. (*OEI*; 04-04-00210; 00-00-00000; expected issue date: FY 2006; work in progress)

#### Medicaid FFS Payments for Beneficiaries Enrolled in Managed Care

This study will determine the appropriateness of Medicaid fee-for-service provider payments made on behalf of beneficiaries enrolled in Medicaid or Medicare managed care organizations. Previous OIG audits have found millions of dollars worth of duplicate fee-for-service payments for managed care enrollees. We will identify duplicate fee-for-service payments and vulnerabilities in State processes.

(OEI; 00-00-00000, expected issue date: FY 2005; new start)

#### CMS Oversight of Home- and Community-Based Waivers

We will evaluate CMS regional office oversight of Medicaid Home and Community Based Services (HCBS) waivers funded under the authority of section 1915(c) of the Social Security Act. Under section 1915(c) States are allowed to offer support services to Medicaid recipients in the community who would otherwise require institutional care. In January 2001, CMS implemented a national review protocol for use by CMS regional offices in its oversight of State waiver programs; previously, each region used its own protocol. In a further effort to make monitoring more effective and efficient, CMS issued interim guidance in January 2004 which established a national review process that places reliance on documentation submitted by State agencies to CMS regional offices. Our study will review the new CMS regional office oversight process.

(OEI; 00-00-00000; expected issue date: FY 2006; new start)

# Security Planning for CMS Systems Under Development

We will determine whether CMS has adequately addressed information systems security requirements as major new systems are designed, developed/acquired, and implemented. Federal law and departmental policy require that information security be practiced throughout the life cycle of each system. CMS uses a Systems Development Life Cycle roadmap to manage the design, development, and implementation of new systems. At CMS's central office, we will determine whether the roadmap was appropriately structured to meet all Federal information security requirements. Subsequently, we will review security plans and related internal control deliverables for major new systems, such as the Health Insurance General Ledger Accounting System, the Medicare Managed Care Systems Redesign, and the Common Working File System Redesign, to determine whether they conform to Federal guidelines and incorporate best practices from the public and private sectors.

(OAS; W-00-04-41001; various reviews; expected issue date: FY 2005; work in progress)

#### Accuracy of the Fraud Investigation Database

We will determine the uses, accuracy, and reliability of CMS's Fraud Investigation Database. The database was developed in 1996 to assist in the prevention, detection, and deterrence of fraudulent activity in the Medicare and Medicaid programs. With increased use of computerized data to identify Medicare and Medicaid program vulnerabilities, the integrity of this database is essential. This study will also follow up on specific complaints about the database and identify ways to correct any problems identified.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

#### **Medicaid Statistical Information System**

In two States, we will determine the integrity and completeness of eligibility and claim data in the Medicaid Statistical Information System. Federal legislation requires that all States submit their eligibility and claim data on a quarterly basis to CMS by using the system. The data are subject to quality edits to ensure that they fall within certain acceptable error tolerance guidelines. CMS then creates tape files which serve as a historical source of nationwide Medicaid eligibility and paid claim data. These files are used for such purposes as health care research and evaluation, program utilization and expenditure forecasting, analyses of policy alternatives, and responses to congressional inquiries.

(OAS; W-00-04-41003; A-02-00-00000; expected issue date: FY 2005; new start)

# State Controls Over Medicaid Payments and Program Eligibility

We will evaluate State information systems controls over Medicaid claim processing and program eligibility. Medicaid uses several systems to process Medicaid claims and claims for beneficiaries who are dually eligible for Medicaid and Medicare. We have not reviewed these

systems to determine the security of the data. Our review will cover (1) entitywide security program planning and management, (2) access controls, (3) application software development and change controls, (4) system software, (5) segregation of duties, and (6) service continuity. In addition, we will follow up on unresolved findings from self-assessments and any other relevant audit reports on information systems controls.

(OAS; W-00-04-40019; various reviews; expected issue date: FY 2005; work in progress)

#### **Replacement State Medicaid System**

We will assess the effectiveness of one State's monitoring of a replacement Medicaid system. The review will focus on the State's oversight of key dates for implementing system components and actions taken to ensure that effective controls are in place as the new system goes online. The State's \$340 million contract to develop the system calls for the establishment of an extensive data warehouse environment for analyzing hundreds of millions of annual Medicaid claims, the upgrade of the existing MMIS software, and the development of a new Electronic Medicaid Eligibility Verification System.

(OAS; W-00-05-41004; A-02-00-00000; expected issue date: FY 2005; new start)

#### **Smart Card Technology**

At CMS's request, we will assess the use of "smart card" technology in Medicare demonstrations as a means of creating portable, electronic patient medical records. Our review will focus on information security, data privacy, and program integrity concerns. The Secretary's Advisory Commission on Regulatory Reform recommended that HHS establish a multidisciplinary panel to evaluate the use of this technology in the Medicare program and that OIG provide technical assistance to prevent fraud and abuse. We plan to determine the current state of the technology; identify risk assessments performed by information security, data privacy, and insurance fraud experts; and provide recommendations on the suitability of using smart cards in Medicare health care demonstration projects, as well as measures to mitigate potential risks.

(OAS; W-00-05-41005; A-00-00-00000; expected issue date: FY 2005; new start)

#### Compliance With the Health Insurance Portability and Accountability Act Privacy Final Rule—University Hospital

Our review will determine whether a university hospital meets the requirements of the Health Insurance Portability and Accountability Act (HIPAA) Final Privacy Rule with respect to protected health information of Medicare beneficiaries. The Final Rule mandated that, by April 15, 2003, HIPAA-covered providers meet minimum requirements for protecting all health information that is individually identifiable. We will determine whether Medicare beneficiaries' HIPAA privacy rights are being met at the University hospital; that is, that mandated protections are in place to ensure that internal use, disclosure, and amendment of protected health information is in accordance with the Final Rule.

(OAS; W-00-04-41006; A-05-04-00000; expected issue date: FY 2005; work in progress)

## **MCO's Compliance With HIPAA**

We will evaluate an MCO's general and application controls over electronic transmission of patient data to determine compliance with HIPAA security requirements. The HIPAA Security Rule required covered entities to maintain reasonable procedures to prevent accidental or intentional disclosure of electronic patient health care data. (OAS; W-00-05-41007; A-04-00-00000; expected issue date: FY 2005; new start)

# **General Administration**

#### FY 2004 Medicare Error Rate Estimate

This annual review will determine whether CMS has produced a valid and reliable Medicare feefor-service paid claims error rate estimate for FY 2004. FY 2004 will be the second year that CMS has developed the error rate, but the first year that the projection will include data on all provider types for a full year. We will examine whether CMS has adequately implemented its Comprehensive Error Rate Testing (CERT) program to review all Medicare fee-for-service claims except prospective payment system inpatient claims, and we will examine the Hospital Payment Monitoring Program (HPMP) to produce an error rate for prospective payment system hospitals.

(OAS; W-00-04-40011; A-17-00-00000; expected issue date: FY 2005; work in progress)

#### FY 2005 Medicare Error Rate Estimate

This annual review will determine whether CMS has produced a valid and reliable Medicare feefor-service paid claims error rate estimate for FY 2005. FY 2005 will be the third year that CMS has developed the error rate and the second year that the projection will include data on all provider types for a full year. We will examine whether CMS has adequately implemented its CERT program to review all Medicare fee-for-service claims except prospective payment system inpatient claims and we will examine the HPMP to produce an error rate for prospective payment system hospitals.

(OAS; W-00-05-40011; A-17-00-00000; expected issue date: FY 2006; new start)

#### **Group Purchasing Organizations**

We will continue to determine how group purchasing organizations (GPOs) and their members used revenue obtained from vendor fees. We will analyze the impact of GPO arrangements on the Medicare program, including how GPO owners and members report vendor fees on Medicare cost reports.

(OAS; W-00-04-35093; various reviews; expected issue date: FY 2005; work in progress)

## **Contractual Arrangements With Suppliers**

We plan to evaluate contractual arrangements in which a supplier, such as a laboratory or durable medical equipment company, agrees to operate the service on behalf of a physician's practice or a hospital. We will review the structure of financial arrangements and will determine whether these arrangements are having an effect on the Medicare program. (OAS; W-00-05-35172; various reviews; expected issue date: FY 2005; new start)

#### **Corporate Integrity Agreements**

We will continue to review compliance audit work plans and annual audit reports submitted by health care providers as required by the corporate integrity agreements that the providers signed to settle false claims actions. The objective of our reviews is to ensure that the requirements of the settlement agreements have been met.

(OAS; W-00-04-35028; various reviews; expected issue date: no report; work in progress)

#### **State Medical Boards as a Source of Patient Safety Data**

We will examine the extent and type of patient safety data available to State medical boards concerning possible systemic problems, as well as the extent that these data are shared or could be shared with CMS and health care facilities to reduce preventable medical errors. This inquiry is directly related to the central charge of the Secretary's Patient Care Task Force, which seeks to identify data sources that can improve patient safety. Our prior reviews of medical boards indicated that they were a potentially important, but largely untapped, source of patient safety data. Since the Institute of Medicine has indicated that preventable medical errors account for as many as 98,000 deaths a year, making full use of the boards' patient safety data is vital. (*OEI*; 01-02-00690; expected issue date: FY 2005; work in progress)

#### Payments for Services to Dually Eligible Beneficiaries

This study will determine whether State Medicaid agencies and Medicare contractors have complied with Medicare and Medicaid requirements when paying dually eligible claims. When individuals are dually eligible for both Medicare and Medicaid, Medicare is responsible for paying the Medicare benefits. When States identify a Medicare liability, they must submit claims to Medicare within certain time limits and request recovery. We will examine how effectively States and Medicare contractors coordinate to ensure timely and adequate payments. (*OEI*; 00-00-00000; expected issue date: FY 2005; new start)

#### Nursing Home Quality of Care: Promising Approaches

In a series of reviews, we will examine effective practices that lead to high quality of care in nursing homes. For example, we will examine functional status outcomes; staffing measures, including salary, training, recruitment, and retention levels; and organizational characteristics

and model practice systems associated with positive outcomes. We will also explore ways to assess the impact of reimbursement levels on quality of care. (*OEI*; 01-04-00070; expected issue date: FY 2005; work in progress)

# Payments to Psychiatric Facilities Improperly Certified as Nursing Facilities

We will determine whether psychiatric facilities have been improperly certified as nursing homes and quantify any resulting inappropriate Medicare and Medicaid expenditures. Medicare is prohibited by statute from certifying any nursing facility that is "primarily for the care and treatment of mental diseases." We will identify nursing facilities that operate primarily as psychiatric facilities, examine their State certification, and determine the amount of any inappropriate Medicare and Medicaid reimbursement.

(OEI; 00-00-00000; expected issue date: FY 2005; new start)

# Investigations

The Office of Investigations (OI) conducts investigations of fraud and misconduct to safeguard the Department's programs and to protect the beneficiaries of those programs.

Investigative activities are designed to prevent waste, fraud, and abuse in departmental programs by identifying systemic weaknesses in vulnerable program areas. These weaknesses can be eliminated through corrective management actions, regulations, or legislation; by pursuing criminal convictions and program exclusions; and by recovering damages and penalties through civil and administrative proceedings. Each year, thousands of complaints from various sources are brought to OIG's attention for development, investigation, and appropriate conclusion. This Work Plan identifies investigative focus areas in which we will concentrate our resources, subject to the demands of current case referrals.

# **Health Care Fraud**

OIG spends significant resources in the investigation of fraud committed against the Medicare and Medicaid programs. OI conducts many investigations in conjunction with other law enforcement agencies, such as the Federal Bureau of Investigation, the United States Postal Inspection Service, the Internal Revenue Service, and the various State Medicaid Fraud Control Units.

OI will investigate individuals, facilities, or entities that bill Medicare and/or Medicaid for services not rendered, claims that manipulate payment codes in an effort to inflate reimbursement amounts, and other false claims submitted to obtain program funds. OI will also investigate business arrangements that violate the Federal health care anti-kickback statute.

Investigative focus areas include pharmaceutical fraud. Working jointly with such partners as the Drug Enforcement Administration and State and local authorities, OI will continue to identify and investigate illegal schemes to market, obtain, use, and distribute prescription drugs.

By investigating these schemes, OI aims to stop the inflating of drug prices common in the pharmaceutical industry, protect the Medicare and Medicaid programs from making improper payments, deter the illegal use of prescription drugs, and curb the danger associated with street distribution of highly addictive medications.

OI will also increase its attention to quality-of-care issues for beneficiaries residing in nursing facilities. With the continuous growth of the elderly population, nursing facilities and their residents have become common victims of fraudulent schemes. All too often, Medicare and Medicaid programs are improperly billed for medically unnecessary services and for services either not rendered or not rendered as prescribed. We are also working to protect the vulnerable Medicare population from scams involving identity theft related to the new prescription drug discount card program.

OI does not investigate individuals, facilities, or entities that merely commit errors or mistakes on claims submitted to the Medicare or Medicaid program. OI works with CMS contractors, specifically the program safeguard contractors, to identify specific patterns of misconduct by reviewing a compilation of integrated Medicare Part A, Part B, and Part C and Medicaid claims.

#### **Provider Self-Disclosure**

To encourage health care providers to promptly self-disclose improper conduct that threatens Federal health care programs, including Medicare and Medicaid, OIG has made a concerted effort to educate providers on the advantages of self-disclosure.

In October 1998, OIG announced a flexible self-disclosure protocol for use by all health care providers doing business with Federal health care programs. The protocol offers health care providers specific steps including a detailed audit methodology that they may undertake if they wish to work openly and cooperatively with OIG. Numerous providers have been accepted under this protocol. These providers range from hospitals to laboratories to physicians. OIG believes that both the Federal Government and the providers benefit from this program.

The self-disclosure protocol is designed only for providers that believe a potential violation of the law has occurred. Matters exclusively involving overpayments or errors that do not indicate violations of the law should be brought directly to the attention of the entity responsible for claim processing and payment.

# Legal Counsel

In addition to providing day-to-day internal legal advice and representation to OIG, the Office of Counsel to the Inspector General (OCIG) coordinates OIG's role in the resolution of civil and administrative health care fraud cases, including the litigation of program exclusions and civil monetary penalties and assessments, as well as the negotiation and monitoring of corporate

integrity agreements. OCIG also issues special fraud alerts, special advisory bulletins, and advisory opinions regarding the application of OIG's sanction authorities and is responsible for developing OIG regulations, including new safe harbor regulations under the anti-kickback statute. Work planned in FY 2005 includes the following:

# **Compliance Program Guidance to the Health Care Industry**

We will continue to issue compliance program guidance to assist the health care industry in establishing voluntary corporate compliance programs and in developing effective internal controls that promote adherence to applicable Federal statutes, regulations, and the program requirements of Federal health care plans. The adoption and implementation of voluntary compliance programs significantly advance the prevention of fraud, abuse, and waste in Federal health care programs while furthering the health care industry's fundamental mission to provide quality patient care. We published Draft Supplemental Compliance Program Guidance for Hospitals on June 8, 2004, with public comments due by July 23, 2004. We will review all comments and plan to issue final supplemental guidance during FY 2005.

# **Resolution of False Claims Act Cases and Negotiation of Corporate Integrity Agreements**

We will continue to work closely with OIG investigators and auditors and with prosecutors from DOJ to develop and pursue False Claims Act cases against individuals and entities that defraud the Government, where adequate evidence of violations exists. We will provide further assistance to DOJ prosecutors in litigation and in settlement negotiations arising from these cases. We also will continue to consider whether to implement OIG's exclusion authority based on these defendants' conduct. When appropriate and necessary, we will continue to require these defendants to implement compliance measures, in the form of integrity agreements, aimed at ensuring future compliance with Federal health care program requirements.

# **Providers' Compliance With Corporate Integrity Agreements**

We will continue to assess the compliance of providers with the terms of over 375 corporate integrity agreements (and settlements with integrity provisions) into which they entered as part of the settlement of fraud and abuse allegations. We will continue to conduct site visits to entities that are subject to the integrity agreements to verify compliance efforts, to confirm information submitted by the entities to OIG, and to assist with compliance generally. Included in this

monitoring process will be systems reviews to determine whether a provider's compliance mechanisms are appropriate and to identify any problem areas and establish a basis for corrective action. Where appropriate, we will continue to impose sanctions on providers that breach their integrity agreement obligations.

# **Advisory Opinions and Fraud Alerts**

As part of OIG's ongoing efforts to foster compliance efforts by providers and industry groups, we will respond to requests for formal advisory opinions on the application of the anti-kickback

statute and other fraud and abuse statutes to particular business arrangements or practices. We will also issue special fraud alerts and advisory bulletins, as warranted, to inform the health care industry more generally of particular practices that we determine are suspect.

## Anti-Kickback Safe Harbors

In FY 2005, we anticipate publishing regulations for several new safe harbor exemptions from the anti-kickback statute, including safe harbors related to the new MMA. Also, we will continue to evaluate comments that we solicited from the public concerning proposals for additional safe harbors.

#### **Patient Anti-Dumping Statute Enforcement**

We expect to continue to review and, when appropriate evidence exists, continue the negotiation, settlement, and litigation of cases involving violations of the patient anti-dumping statute, the Emergency Medical Treatment and Labor Act.

#### **Program Exclusions**

Based on cases developed by OI, we anticipate reviewing and implementing the exclusion of several thousand providers from participation in Federal health care programs. When warranted, we also expect to affirmatively initiate program exclusions against individuals and entities that submitted false or fraudulent claims, failed to provide services that met professionally recognized standards of care, or otherwise engaged in conduct actionable under section 1128 of the Social Security Act or other statutes authorizing exclusions by OIG.

#### **Civil Monetary Penalties**

We will continue to pursue civil monetary penalty cases, when supported by appropriate evidence, based on the submission of false or fraudulent claims; the offer, payment, solicitation, or receipt of remuneration (kickbacks) in violation of section 1128B(b) of the Social Security Act; and other offenses actionable under section 1128A of the Act and other civil monetary penalty authorities delegated to OIG.