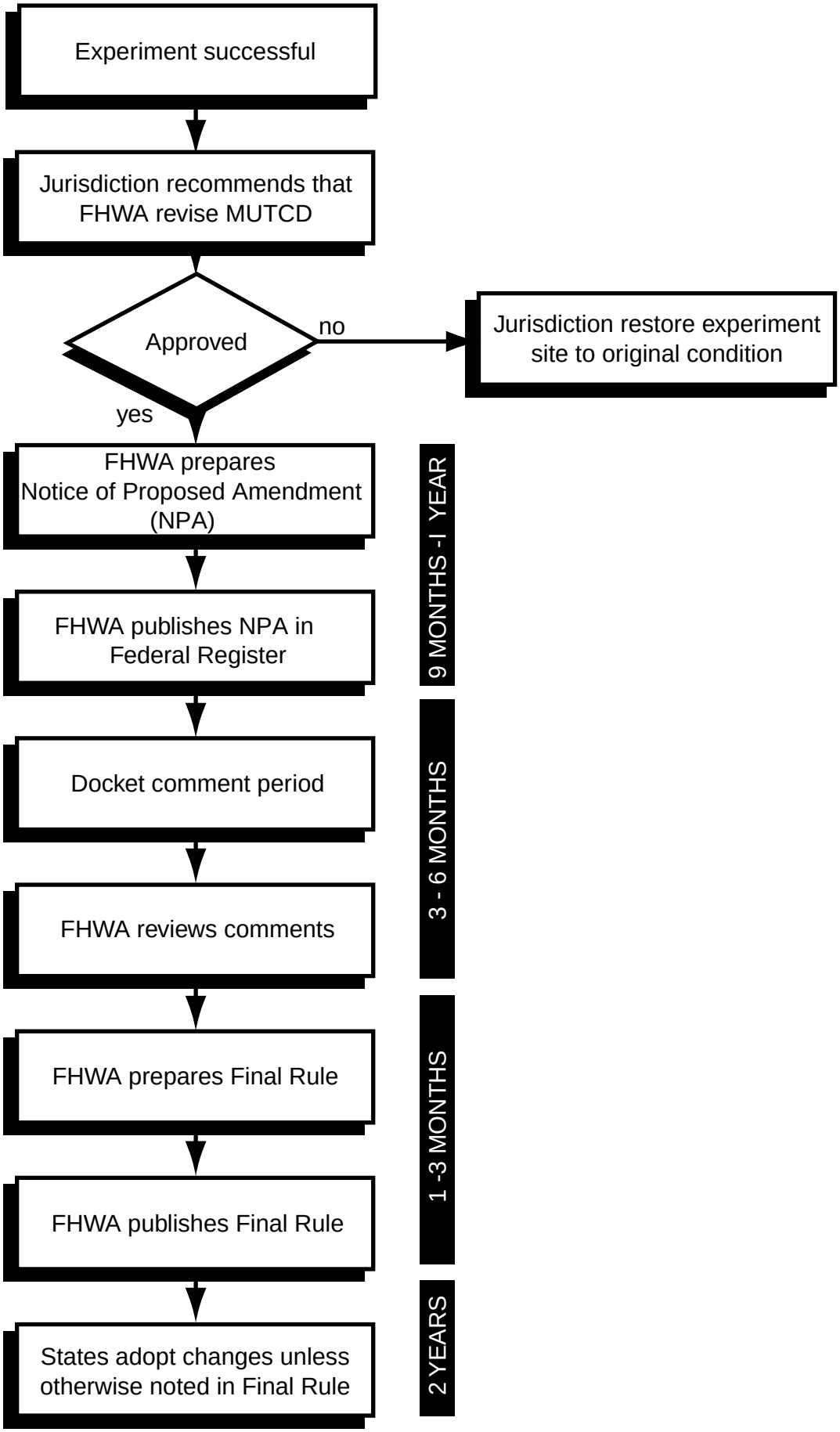Process to Incorporate New Traffic Control Device into MUTCD