



**National Guard Bureau**  
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## Military Construction

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# Legislative Analysis of Military Construction Bill for Fiscal Year 2005 (HR 4837/H Rpt 108-773)

19 October 2004

*"Our priorities and our vision focuses on leveraging the talents, the abilities, the selfless commitment and the enthusiasm of these Soldiers and Airmen. As Chief of the National Guard Bureau, my mission is to ensure that they receive the latest training, complete and modern equipment, and an organizational and command structure worthy of their mission and their service."*

Lieutenant General H Steven Blum  
Chief, National Guard Bureau  
2005 National Guard Posture Statement

## Table of Contents

<i>Executive Summary</i> .....	3
<i>General Provisions</i> .....	4
<i>Audit Trail Documents:</i> .....	4
<i>Notification Requirements for Changes in Scope:</i> .....	4
<i>Army National Guard Projects</i> .....	5
<i>Conference Language</i> .....	7
<i>Air National Guard Projects</i> .....	8
<i>Conference Language</i> .....	10

## Executive Summary

The House completed its mark-up of the FY05 Military Construction bill 15 July 2004 (HR 4836/HRpt 108-607). The Senate completed its mark-up 15 July 2004 (S 2674/SRpt 108-309). On Saturday, October 9<sup>th</sup> the House passed by a vote of 435 to 0 for passage of the FY05 MilCon appropriations bill. Senate is expected to pass MilCon conference report Monday, October 11<sup>th</sup> afternoon. Finally, the President signed the bill into law on Thursday, October 13<sup>th</sup>.

The following table summarizes the major marks:

<i>Dollars are in thousands</i>	<i>FY05 Request</i>	<i>HASC Delta</i>	<i>SASC Delta</i>	<i>HAC Delta</i>	<i>SAC Delta</i>	<i>Conf. Approps Delta</i>
<b>Army National Guard</b>						
Major Construction	\$260,331	81,606	75,243	51,596	65,300	47,702
Unspecified Minor construction	\$4,472	2,700	0	2,700	10,384	4,728
Planning and Design	\$30,854	13,262	530	44,137	10,424	7,657
<b>Total, Army National Guard</b>	<b>\$295,657</b>	<b>97,568</b>	<b>75,773</b>	<b>98,433</b>	<b>86,108</b>	<b>60,087</b>
<b>Air National Guard</b>						
Major Construction	\$108,300	50,700	87,050	46,300	87,050	18,593
Unspecified Minor construction	\$5,500	0	0	0	2,290	340
Planning and Design	\$13,568	6,552	0	6,865	14,375	4,185
Recission (PL 108-132)						-5,000
<b>Total, Air National Guard</b>	<b>\$127,368</b>	<b>57,252</b>	<b>87,050</b>	<b>53,165</b>	<b>103,715</b>	<b>18,118</b>

The following summarizes the major language provisions from the report:

- The Conference bill boosts President Bush's request by \$450 million, or 5 percent, and is \$687 million, or 7 percent, above the amount appropriated for fiscal 2004 (PL 108-132).
- ARNG Totals:
  - Total Funding \$446,748,000
  - Total Unspecified Minor Construction \$9,200,000
  - Total Planning and Design \$38,502,000
- ANG Totals:
  - Total Funding \$243,043,000
  - Total Unspecified Minor Construction \$5,840,000
  - Total Planning and Design \$17,753,000

## General Provisions

### Audit Trail Documents

The Department of Defense is directed to continue submitting audit trail documents on a semi-annual basis. The conferees stress that all documents must include: “the appropriated amount, the amount formally reprogrammed, the amount of below threshold reprogramming, the current funded level, the contract award date, the contract amount, and the current working estimate, along with explanatory notes as necessary, for each project as budgeted in the Construction Annex, as well as projects funded under Minor Construction and Family Housing Improvements.”

A maximum of one line per project is allotted within the document. All projects from the current fiscal year, in addition to any within the prior four fiscal years must be included in the audit trail documents.

### Notification Requirements for Changes in Scope

Scope reduction notification applies not only to a reduction in engineering based attributes, but *also* when a reduction of 25 percent or more is taken from the amount appropriated for a project—this is a point often misinterpreted by the services. Scope reductions in excess of 25 percent also may not be made until the appropriate Congressional Committees have been notified and a 21-day period has elapsed. This mandatory requirement is independent of any reprogramming request, and must precede any request to reprogram excess funds, by at least 21 days. An accurate understanding of the statutory notification requirement is necessary to ensure transparency in the military construction program, as well as to restore Congress' ability to exercise proper oversight of the funds appropriated for military construction.

### Budgetary Cap on Housing Privatization

The conferees dropped the provisions affecting the Military Housing Privatization Initiative (MHPI).

### Responses to Congressional Inquiries

Conferees adopt the House provision requiring the SecDef or any other official of the DoD to respond in writing within 21 days to questions or inquiries from the Chairman or other Members of the House-MILCON pursuant to House-MILCON hearings or other activities.

### Fort Hunter Liggett, CA

Conferees modify the Senate provision to provide the Secretary of Agriculture the right of first refusal to negotiate over disposal of any land at Fort Hunter Liggett determined to be in excess of military needs. If and when transferred to the National Forest System, the conferees expect the Army to comply with all pertinent environmental regulations concerning remediation of the land.

## Army National Guard Projects

State	Project	FY05 PB	HASC	SASC	HAC	SAC	CONF
AL	Centreville Readiness Center (ADRS)	\$5,537	PB	PB	PB	PB	PB
	Clanton Readiness Center (ADRS)	\$3,649	PB	PB	PB	PB	PB
	Haleyville Joint Armed Forces Reserve Center	---	\$13,849	---	\$13,849	---	\$13,849
	Oneota Readiness Center (ADRS)	\$4,527	PB	PB	PB	PB	PB
AZ	Camp Navajo Qualification Training Range	\$3,000	PB	PB	PB	PB	PB
AR	Camp Robinson Army Aviation Support Fac	\$33,020	PB	PB	PB	PB	PB
	Fort Chaffee: Ammunition Supply Point	\$13,798	PB	PB	PB	PB	PB
CA	Camp Parks Readiness Center (ADRS)	\$11,318	PB	PB	PB		PB
CO	Denver Army Aviation Support Fac	\$21,000	PB	PB	PB	PB	PB
	Army Aviation Support Facility	\$13,000	PB	PB	---	PB	(1) <sup>2</sup>
	Ft Carson Automated Qualification/Training Range	\$3,205	PB	PB	PB	PB	PB
CT	Southington Readiness Center add/alt ADRS	---	\$4,087	---	\$4,087	---	\$4,087
FL	Camp Blanding Regional Training Institute PHI	---	\$12,000	---	\$12,000	---	\$12,000
GA	Savannah Army Aviation Support Fac <sup>3</sup>	\$16,554	PB	PB	PB	PB	PB
IL	Springfield Total Army School System	\$13,596	PB	PB	PB	PB	PB
	Galesburg Readiness Center PHII	---	\$4,400	\$4,000	\$4,400	\$4,400	\$4,400

<sup>1</sup> SRpt 108-309 combined Denver Aviation Support Facility and Army Aviation Support Facility into 1 program for a total of \$34,000,000.

<sup>2</sup> Conferees allowed funding of Army Aviation support facilities to continue and included the funding in one line item

<sup>3</sup> SRpt 108-309 places this project in Defense-wide programs.

State	Project	FY05 PB	HASC	SASC	HAC	SAC	CONF
IN	Remington Readiness Center (ADRS) add/alt	\$1,458	PB	PB	PB	PB	PB
	Gary Armed Forces Reserve Center	---	---	\$9,380	---	\$9,380	\$9,380
IA	Camp Dodge Company Grade Quarters	---	\$3,485	\$3,485	\$3,485	\$3,485	\$3,485
KS	Topeka Readiness Center (ADRS) add/alt	\$3,086	PB	PB	PB	PB	PB
LA	Camp Beauregard Army Aviation Support Facility	\$15,738	PB	PB	PB	PB	PB
MI	Grandledge Army Aviation Support Fac <sup>4</sup>	\$18,200	PB	PB	PB	PB	PB
	Grandledge Army Aviation Support Fac (Budget Amend)	\$9,400	PB	PB	---	PB	(2) <sup>5</sup>
MS	Gulfport Organizational Maintenance Shop	---	---	\$4,650	---	\$4,650	\$4,650
	Camp Shelby MOU	---	\$5,300	---	\$5,300	---	\$5,300
	Shelby-Wastewater	---	---	---	---	---	\$2,700
MT	Havre Readiness Center (ADRS)	\$2,398	PB	PB	PB	PB	PB
	Helena Army Aviation Support Fac	\$7,600	PB	PB	---	PB	PB
	Dillion Readiness Center	---	---	\$4,786	---	\$4,786	\$4,786
NE	Hastings Modified Record Fire Range	\$1,487	PB	PB	PB	PB	PB
NV	Henderson Readiness Center	---	---	\$12,853	---	\$12,853	\$12,853
NY	Auburn Organizational Maintenance Shop	\$2,472	PB	PB	PB	PB	PB
	Auburn Readiness Center (ADRS) add/alt	\$4,406	PB	PB	PB	PB	PB
	Ft Drum Readiness Center (ADRS)	\$6,489	PB	PB	PB	PB	PB
	Kingston Organizational Maintenance Shop	\$3,827	PB	PB	PB	PB	PB
	Utica Readiness Center (ADRS) add/alt	\$5,704	PB	PB	PB	PB	PB
NC	Burlington Readiness Center (ADRS) add/alt	\$1,360	PB	PB	PB	PB	PB

<sup>4</sup> SRpt 108-309 combined Grandledge projects for a total of \$27,600,000

<sup>5</sup> Conferees allowed funding of Army Aviation support facilities to continue and included the funding in one line item

State	Project	FY05 PB	HASC	SASC	HAC	SAC	CONF
	Ft Bragg Regional Training Center PH III	\$6,319	PB	PB	PB	PB	PB
	Windsor Organizational Maintenance Shop	\$2,409	PB	PB	PB	PB	PB
OH	Columbus Organizational Maintenance Shop add/alt ADRS	\$2,225	PB	PB	PB	PB	PB
	Columbus Combined Support Maintenance Shop PHI	---	\$9,980	---	\$9,980	---	\$9,980
OK	Camp Gruber Machine Gun Range	---	\$3,201	---	\$3,201	---	\$3,201
OR	Eugene Armed Forces Reserve Center PH2	\$12,635	PB	PB	PB	PB	PB
	Salem Army Aviation Support Complex	---	\$4,917	---	\$4,917	---	\$4,917
PA	Ft Indiantown Gap Unit Equipment Training Site	---	\$20,387	---	\$20,387	---	\$20,387
SD	Mobridge Readiness Center	\$2,944	PB	PB	PB	PB	PB
TN	Nashville Readiness Center PHI	---	---	\$9,142	---	\$9,142	\$9,142
	Smyrna Joint Forces Reserve Center	---	---	\$13,589	---	\$13,589	\$13,589
VA	Ft.Pickett Infantry Platoon Battle Course SBCT	\$5,170	PB	PB	PB	PB	PB
	Mil Ops On Urban Terrain Assault Course	\$1,409	PB	PB	PB	PB	PB
WA	Camp Murray Readiness Center (ADRS) add/alt	\$1,400	PB	PB	PB	PB	PB

Conference Language

*Georgia—Army National Guard Armory, Fulton County Airport— Brown Field.* The conferees agree that within funds provided for planning and design in this account, \$100,000 shall be made available to conduct a feasibility study on the relocation of this armory to Dobbins Air Reserve Base, Georgia.

Conference bill dropped funding for the Lenoir Organizational Maintenance Shop in North Carolina at \$3,015,000 and the Charleston Readiness Center in South Carolina for \$10,358,000.

## Air National Guard Projects

State	Project	FY05 PB	HASC	SASC	HAC	SAC	CONF
AR	Vehicle Maintenance & Aerospace Complex	---	---	\$6,000	---	\$6,000	\$6,000
CA	Fresno-Yosemite Medical Training and Security Forces Complex <sup>6</sup>	---	---	\$4,700	---	\$4,700	---
FL	Jacksonville Int Airport F-15 Corrosion Control Fac	---	\$4,000	---	\$4,000	---	\$4,000
ID	ADAL Base Supply Complex (Gowen Field)	---	---	\$3,500	---	\$3,500	\$3,500
KS	Forbes Field Operation and Training Complex	---	\$9,800	---	\$9,800	---	\$9,800
MA	Otis ANGB Airfield Obstruction	\$4,000	PB	PB	PB	PB	PB
	Otis ANG Replace Control Tower	---	\$7,000	---	\$7,000	---	\$7,000
MI	Selfridge ANGB Joint Security Forces Facility	---	---	\$9,700	---	\$9,700	\$9,700
	Selfridge Visitor/ID Complex	---	\$4,000	---	\$4,000	---	\$4,000
	Kellogg Field Fire Crash Rescue	---	\$5,100	\$5,100	\$5,100	\$5,100	\$5,100
	Alpena Squadron Operations Training Facility	---	---	\$8,500	---	\$8,500	---
MN	Duluth IAP ASA Crew Quarters	\$3,000	PB	PB	PB	PB	PB

<sup>6</sup> SRpt 108-309 places this project in Defense-wide projects



State	Project	FY05 PB	HASC	SASC	HAC	SAC	CONF
	ASA ARM, DEARM Apron and Taxiway	\$4,000	PB	PB	PB	PB	PB
	ASA Relocate Base Entrance Road	\$3,500	PB	PB	PB	PB	PB
NH	Pease ANGB Aircraft Parking Ramp	---	\$4,900	\$4,900	\$4,900	\$4,900	\$4,900
NJ	Atlantic City IAP Replace Alert Complex	\$10,400	PB	PB	PB	PB	PB
	Atlantic City IAP Replace Alert 2 Shelters	---	\$2,300	---	\$2,300	---	\$2,300
NY	Hancock Field Replace Mobility Processing Center	---	\$2,300	---	\$2,300	---	\$2,300
OH	Toledo Express Airport Logistics Complex	---	\$6,900	---	\$6,900	---	\$6,900
SD	Joe Foss Field Squadron Operations Facility	---	---	\$7,000	---	\$7,000	\$7,000
TN	Memphis IAP C-5 Aircraft Parking Apron & Hydrant Refuel	\$15,500	PB	PB	PB	PB	PB
	C-5 Corrosion Control Hanger	\$26,000	PB	PB	PB	PB	PB
	C-5 Site Prep	---	---	---	---	---	\$5,000
VT	Burlington Composite Deployment Training Facility	---	---	\$6,000	---	\$6,000	\$6,000
WV	E WV Regional Airport (Martinsburg) C-5 Maintenance Hanger and shops	\$36,000	PB	PB	PB	PB	PB
	Construction C-5 Apron	---	---	\$17,000	---	\$17,000	\$13,000
	Flight Simulator C-5	---	---	\$4,150	---	\$4,150	\$4,150

State	Project	FY05 PB	HASC	SASC	HAC	SAC	CONF
	Yeager Fire Crash Rescue	---	---	\$6,000	---	\$6,000	\$6,000
WI	Truax Field ASA Munitions Maintenance and Storage Complex	\$5,900	PB	PB	PB	PB	PB
	Volt Field Replace Joint Squadron Operations Fac	---	---	\$4,500	---	---	\$4,500

### Conference Language

*C-5 Upgrade Shops, Memphis, TN.*—Conferees direct a \$5 million rescission from the previous years allocation in Public Law 108-132.