# Monthly Report West Virginia Permitting Activities

October 8, 1999

### I. INTRODUCTION

# **Purpose of This Report**

The purpose of this report is to update the West Virginia Congressional Delegation and the public on the status of pending West Virginia surface coal mining permit applications containing plans to construct valley fills. The report covers the activities of the Fish and Wildlife Service (FWS), the Office of Surface Mining (OSM), the U.S. Army Corps of Engineers (COE), the U.S. Environmental Protection Agency (EPA), and the West Virginia Division of Environmental Protection (WVDEP) during the period from September 1, 1999, through September 30, 1999. It relates to both the surface mining program under the authority of the Surface Mining Control and Reclamation Act (SMCRA) and water quality programs authorized by the Clean Water Act (CWA). The background for the activities covered by the report and the individual agency responsibilities are discussed in Appendix II.

### II. PERMIT REVIEW STATUS SUMMARY

Since the last report listing forty-nine SMCRA applications for proposed operations and nine revision/amendment applications for previously permitted operations, one application for a proposed operation with valley fills has received all necessary approvals, Patriot Mining Company S-1006-98.

Two new SMCRA applications for proposed operations and one revision application for an existing operation were submitted in September. This brings the number of pending applications for proposed new operations to fifty and the number of revision/amendment applications to ten. These sixty applications need at least one of the four approvals necessary to begin operations.

Revisions were made to the September estimated SMCRA decision dates for seven applications for proposed operations and two revision/amendment applications. The following is a list of the applications and an explanation of why the estimated date was revised:

- <u>Marrowbone Development S-5025-98</u> Corrections submitted to the application in September are still under review. The estimated decision date is now October.
- <u>Alex Energy S-3005-98</u> Corrections required to the application have not been submitted, including information related to the proposed post-mining land use. The estimated decision date is now November.
- <u>Alex Energy S-3001-99</u> Corrections required to the application have not been submitted. The estimated decision date is now January.
- <u>CC Coal Company S-5002-99</u> Required corrections have not been submitted to WVDEP. The estimated decision date is now October.

- Spartan Mining Co. U-5039-98 Outstanding company corrections exist. The estimated decision date is now October.
- <u>Cumberland River O-5007-97</u> The application is being reviewed for compliance with the August 9, 1999, interagency Memorandum of Understanding on stream buffer zone requirements. The estimated decision date is now November.
- <u>Mid-Vol S-4001-98</u> The application is being reviewed for compliance with the August 9, 1999, interagency Memorandum of Understanding on stream buffer zone requirements. The estimated decision date is now November.
- <u>CC Coal Company S-3007-96, IBR 1</u> The application is being reviewed for compliance with the August 9, 1999, interagency Memorandum of Understanding on stream buffer zone requirements. The estimated decision date is now October.
- Aracoma S-5013-90, AMD 1 The company is revising the proposed post-mining land use. The estimated decision date is now November.

### III. SIGNIFICANT MONTHLY ACTIVITIES

On September 21 and 22, WVDEP hosted an interagency pre-application meeting with companies planning operations with valley fills likely to require a CWA Section 404 Individual Permit. COE, EPA, FWS, and OSM attended the meeting to answer questions about the proposed operations. Each of the eight companies registering for the meeting was given up to two-hours to discuss their plans individually with the five agencies. Feed-back from the meetings will determine if additional meetings are scheduled.

On September 28 WVDEP and OSM proposed revisions to the joint SMCRA application review procedures. The procedures apply to the review of applications for operations with valley fills likely to require a CWA Section 404 Individual Permit. The revised procedures will clarify some of the review procedures and somewhat reduce the amount of time required to provide applicants with the results of the joint reviews. After receiving comments from the other agencies, the revised procedures should be finalized in early October.

On September 28, 1999, COE met with Hobet Mining Inc. and their contractor, Michael Baker Jr., Inc., to discuss the proposed work plan for the Spruce No. 1 Surface Mine Environmental Impact Statement (EIS). The company requested that an EIS be prepared for the operation in July and EPA, FWS, OSM and WVDEP have agreed to participate as cooperating agencies in the NEPA process. As the lead agency, COE has scheduled an interagency meeting on October 13, 1999, to discuss the proposed work plan.

### IV. APPENDICES

Appendix I - West Virginia Permitting Status

Appendix II - Background and Agency Responsibilities and Coordination

# Appendix I West Virginia Permitting Status

# ISSUED PERMITS WITH VALLEY FILLS - REMOVED FROM PENDING LIST - SEPTEMBER 1999 (SMCRA, 401, 402 AND 404 APPROVAL)

Amd = Amendment

IP = Individual 404

IBR = Incidental Boundary Revision

GP = General Nationwide 404

& COUNTY	Sep 10, 1999 Monongalia
404 PERMIT TYPE & ISSUE DATE	3P Sep 10, 19
402 ISSUE DATE	65.00 May 6, 1999 Apr 30, 1999 GP S
401 CERT. DATE	May 6, 1999
LARGEST VF W/S ACRES	65.00
NO. of FILLS	_
ISSUE DATE	Apr 27. 1999
SMCRA PERMIT	\$100698
COMPANY NAME	Patriot Mining Co

# PENDING SURFACE MINING APPLICATIONS WITH VALLEY FILLS - STATEWIDE

I = Issued Permit

PH = Pending Final Decision - DEP Headquarter IP = Individual 404

PC = Pending Company Action

PR = Pending DEP review

GP = Gen. Nationwide 404

404 Application not received if blank

COMPANY NAME	SMCRA PERMIT	* ESTIMAT DECISION D		NO. of FILLS	LARGEST VF W/S ACRES	* 402 ESTIM DECISION	1	404 STATUS	COUNTY
Hobet Mining Inc	S501397	Issued	1	5	1100.00	Issued	ī	IP Pending	Logan
Aracoma Coal Co	U500499	Issued	I	1	66.00	Issued	$\Box$	GP Pending	Logan
Aracoma Coal Co	U500699	Issued	ı	1	125.00	Issued	1	GP Pending	Logan
Appalachian Mining	S300296	Issued	ı	5	350.00	Oct-99	PH	IP Pending	Fayette
Mountain View	S300195	Issued	1	3	380.00	Dec-99	PC		Kanawha
Buffalo Mining	S503295	Issued	ı	3	279.00	Apr-00	PC		Boone/Logan
Spartan Mining Co	U503998	Oct-99	PR	2	40.00	Oct-99	PH		Logan
Marrowbone Dev.	S502598	Oct-99	PC	7	143.00	Oct-99	PH		Mingo
Princess Beverly	S300599	Oct-99	PH	2	189.00	Oct-99	PH		Kanawha
Tom L. Scholl	S300499	Oct-99	PR	4	152.00	Oct-99	PR		Kanawha
Fola Coal Co LLC	S201398	Oct-99	PC	4	237.00	Oct-99	PC		Clay/Nicholas
Vandalia Resources	S201298	Oct-99	PH	4	192.00	Oct-99	PR	IP Pending	Clay
CC Coal Co	S500299	Oct-99	PC	1	35.00	Dec-99	PC		Mingo
Independence Coal	S502597	Oct-99	PC	6	223.00	Jan-00	PC		Boone
Alex Energy Inc.	S300598	Nov-99	PC	9	246.00	Nov-99	PC		Nicholas
Evergreen Mining Co	O201198	Nov-99	PC	1	342.00	Nov-99	PC		Webster
Road Fork Dev.	S501798	Nov-99	PC	5	157.00	Dec-99	PC		Logan
Cumberland River Coal	O500797	Nov-99	PH	3	317.00	Issued	1		Mingo
Mid-Vol Leasing Inc.	S400198	Nov-99	PH	3	178.00	Issued	1		McDowell
Mingo Logan Coal Co	S501598	Dec-99	PC	5	142.00	Oct-99	PH		Logan
Mingo Logan Coal Co	S501998	Dec-99	PC	6	174.00	Oct-99	PH		Logan
CC Coal Co	S500999	Dec-99	PR	13	104.00	Dec-99	PC		Mingo
Bear Cub Coal Co Inc	S400998	Dec-99	PC	2	61.00	Dec-99	PC		Mercer
Independence Coal	S301299	Dec-99	PC	2	497.00	Dec-99	PC		Raleigh
Stollings Trucking	S501499	Dec-99	PC	1	184.00	Dec-99	PC		Logan
Riverside Energy Inc	U401698	Dec-99	PC	1	100.00	Issued	1		Wyoming
Alex Energy Inc.	S300199	Jan-00	PC	3	183.00	Jan-00	PC		Nicholas
Independence Coal	S502798	· · · · · · · · · · · · · · · · · · ·	PC	1	383.00	Jan-00	PC		Boone
Pen Coal	S501299	Jan-00	PC	5	68.00	Jan-00	PC		Wayne/Linc.
Uphold Trucking	S100595	Jan-00	PH	1	92.00	Issued	1		Preston
Baystar Coal Co	S400698	<del>+</del>	PC	1	37.00	Issued	1		McDowell
Elk Run Coal Co	S502898		PC	5	<del></del>	Feb-00	PC	IP Pending	Boone
Marfork Coal Co	U300299		PC	1		Feb-00	PC		Raleigh
Mingo Logan Coal Co	S502297		PC	5	839.00	Jan-00	PC		Logan
Bluestone Coal Corp.	U400999		PR	1	<del></del>	Apr-00	PR		Wyoming
Mid-Vol Leasing Inc.	U400499	<del></del>	PH	1	<del>+</del>	Apr-00	PH	NA	McDowell
Bluestone Coal Corp.	U401799		PC	1	<del></del>	Apr-00	PC		McDowell

# PENDING SURFACE MINING APPLICATIONS WITH VALLEY FILLS - STATEWIDE

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PC = Pending Company Action

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GP = Gen. Nationwide 404

404 Application not received if blank

COMPANY NAME	SMCRA PERMIT	* ESTIMA DECISION		NO. of FILLS	LARGEST VF W/S ACRES	* 402 ESTIM DECISION		404 STATUS	COUNTY
Consol of Kentucky	S501597	May-00	PC	6	571.00	May-00	PC		Mingo
Bluestone Coal Corp.	\$400399	Jun-00	PR	10		Jun-00	PC		Wyoming
Huff Creek Energy	U400299	Jun-00	PC	1	110.00	Jun-00	PC		Wyoming
Bluestone Coal Corp.	S400899	Jun-00	PC	3	235.00	Jun-00	PC		Wyoming
Bluestone Coal Corp.	S400199	Jun-00	PC	2	1000.00	Jun-00	PC		McDowell
JMAC Leasing Inc	S401499	Jun-00	PR	2	191.00	Jun-00	PR		Wyoming
Vandalia Resources	S200599	Jul-00	PC	5	411.00	Jul-00	PC		Nicholas
Marfork Coal Co	U301399	Aug-00	PC	1	284.00	Aug-00	PC		Raleigh
Kingston Resources	S301599	Sep-00	PC	4	183.00	Sep-00	PC		Raleigh
Fola Coal Co LLC	S201199	Oct-00	PC	5	176.00	Oct-00	PC		Nicholas
Premium Energy Inc	S502099	Oct-00	PR	11	244.00	Oct-00	PR		Mingo
Fola Coal Co LLC	S200499	May-01	PR	3	1863.00	May-01	PR		Clay
CC Coal Co	S501799	Sep-01	PC	19	87.00	Sep-01	PC		Mingo

# PENDING REVISIONS TO EXISTING PERMITS WITH VALLEY FILLS - STATEWIDE

Amd = Amendment

IBR = Incidental Boundary Revision

IP = Individual 404

I = Issued Permit

PH = Pending Final Decision - DEP Headquarter GP = Gen. Nationwide 404

404 Application not received if blank

PC = Pending Company Action

PR = Pending DEP review

COMPANY NAME		SMCRA PERMIT	* ESTIMA DECISION		NO. of FILLS	LARGEST VF W/S ACRES	* 402 ESTIN DECISION		404 STATUS	COUNTY
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Bluestone Coal	IBR 3	U401587	Issued		1	176.00	Oct-99	PR	GP Pending	vvyoming
Chicopee Coal Co	IBR 3	S500395	Issued	1	1	60.00	Dec-99	PH	GP Issued	Logan
CC Coal Co	IBR 1	S300796	Oct-99	PC	6	69.00	Oct-99	PR		Kanawha
Aracoma Coal Co	Amd 1	S501390	Nov-99	PC	1	89.00	Issued			Logan
Mingo Logan Coal	IBR 2	S506692	Nov-99	PC	1	113.00	Nov-99	PC		Mingo/Logan
Peerless Eagle	Amd1	S302193	Nov-99	PC	6	116.00	Nov-99	PC		Clay/Nicholas
Catenary Coal Co.	Amd 2	S300495	Dec-99	PC	1	207.00	Dec-99	PC		Boone
Marrowbone Dev.	Amd 1	S500692	Dec-99	PR	4	76.00	Dec-99	PH		Mingo
Marrowbone Dev.	IBR 5	U500597	Jan-00	PR	1	43.00	Dec-99	PC		Mingo
Tri County Mining	Amd 1	S500997	Dec-99	PR	2	55.00	Dec-99	PC		Mingo

# ISSUED PERMITS WITH VALLEY FILLS (SMCRA, 401, 402 AND 404 APPROVAL)

Amd = Amendment IBR = Incidental Boundary Revision

COMPANY NAME		SMCRA PERMIT	ISSUE DATE OF FINAL PERMIT	COUNTY
Patriot Mining Co		S100698	Sep 10, 1999	Monongalia
Catenary Coal Co.		U300198	Aug 31, 1999	Kanawha
Paynter Branch		S401298	Aug 25, 1999	Wyoming
Catenary Coal Co.	IBR 3	U303693	Aug 23, 1999	Kanawha
DDS Leasing Inc		U400798	Aug 20, 1999	McDowell
Pen Coal		S502698	Jul 23, 1999	Lincoln
Hobet Mining	IBR 1	S003882	Jul 23, 1999	Boone
Mingo Logan Coal Co	Amd 1	U504491	Jun 30, 1999	Mingo/Logan
Eastern Assoc. Coal		U500898	Jun 21, 1999	Boone
Catenary Coal Co.	Amd 1	S300495	Jun 10, 1999	Boone
Bluestone Coal	·	U401398	Jun 4, 1999	Wyoming
Pen Coal	IBR 5	S502797	Apr 30, 1999	Mingo/Logan
Marrowbone Dev.		S502998	Apr 27, 1999	Mingo
Triple B Leasing Corp.		S300998	Apr 21, 1999	Raleigh
Pen Coal	IBR 1	S503996	Apr 21, 1999	Lincoln/Logan
Vandalia Resources		S200798	Apr 15, 1999	Clay
Evergreen Mining Co	IBR3	S024076	Mar 29, 1999	Webster
MEPCO Inc.		S100896	Mar 29, 1999	Monongalia

### APPENDIX II

# **Background**

There are four environmental permits and/or approvals needed for any coal mining operation proposing to place mining material (excess spoil) in the waters of the United States, i.e., to construct a valley fill. These include a surface coal mining permit issued under authority of the Surface Mining Control and Reclamation Act (SMCRA), and three approvals/permits issued under authority of the Clean Water Act (CWA). The CWA approvals/permits consist of a Section 402 National Pollutant Discharge Elimination System permit, a Section 401 water quality certification, and a Section 404 permit. Five agencies have primary responsibilities related to the review and/or issuance of these approvals/permits; the Fish and Wildlife Service (FWS), the Office of Surface Mining (OSM), the U.S. Army Corps of Engineers (COE), the U.S. Environmental Protection Agency (EPA), and the West Virginia Division of Environmental Protection (WVDEP).

In West Virginia, federal authorization to issue three of the four required approvals/permits has been delegated to WVDEP. The authority to issue the fourth permit, the CWA Section 404 permit, is with COE. Section 404 permits can be either a General Permit for discharges that have only minimal adverse effects or an Individual Permit for projects that have impacts above the minimal level to the waters of the United States.

In the summer of 1998, several West Virginia citizens and the West Virginia Highlands Conservancy filed suit against WVDEP and COE in Federal District Court claiming approval of valley fills and other mining practices were resulting in an inappropriate application of the requirements of CWA and the approved West Virginia program under SMCRA. In December 1998, the parties to the suit, as well as EPA, FWS, and OSM, negotiated a Settlement Agreement for the portions of the litigation dealing with COE activities. The Settlement Agreement committed EPA, COE, OSM, FWS, and WVDEP to two major activities:

- 1. Prepare an Environmental Impact Statement considering policies, guidance and decision-making processes to minimize certain adverse environmental effects of mountaintop mining operations and to environmental resources that could be affected by the size and location of valley fills, and
- 2. Develop an interim permitting process, including a Memorandum of Understanding (MOU), providing for interagency coordination to ensure compliance with all applicable federal and State requirements. The interim approach also requires an Individual Permit under Section 404 of CWA for any mountaintop mining operation in West Virginia that has more than minimal adverse effects to the waters of the United States (as specified by the Settlement Agreement, generally those with fills in streams draining watersheds of 250 acres and greater, or those with more than minimal cumulative adverse impacts).

The required MOU was signed by the five agencies on April 7, 1999. This report addresses the MOU and the interim permitting activities discussed under paragraph 2 above. It includes permitting activities for all pending applications proposing to construct valley fills, regardless of whether they qualify for a General Permit or require an Individual Permit under Section 404 of CWA. It includes applications undergoing review by COE or WVDEP at the time the settlement agreement was signed, as well as additional applications received since that time.

# **Agency Coordination and Responsibilities**

Each of the five signatory agencies to the Settlement Agreement have specific duties and responsibilities under applicable laws and regulations. A brief description of these duties follows.

WVDEP is the first agency approached when a mine operator seeks the necessary environmental approvals and permits to conduct a proposed surface coal mining operation. It is responsible for implementation, administration, and enforcement of the SMCRA regulatory program in West Virginia. This includes review and approval of permit applications for surface mining operations as well as inspection and enforcement at the mine site until reclamation responsibilities are completed and all performance bonds are released. WVDEP also has responsibility for the National Pollutant Discharge Elimination System (NPDES) program for coal mining operations in accordance with Section 402 of CWA and the water quality certification required by Section 401 of CWA.

COE is the agency authorized by Section 404 of CWA to issue permits regulating the discharge of dredged or fill material into the waters of the United States, including valley fills. These permits consist of two basic types, Individual Permits which are specific to a particular site and Nationwide permits which are issued under the General Permit process. General Permits may be granted for discharges that have no more than minimal adverse impacts on the waters of the United States. If the discharge may have more than minimal impacts, an Individual Permit under Section 404 of CWA is required. These Individual Permits can be issued only after practicable alternatives which are less damaging to the aquatic environment have been considered and it is determined that the waters of the United States will not be significantly degraded.

EPA is responsible for providing technical assistance to COE for the CWA Section 404 regulatory program and oversight of and technical assistance to WVDEP for the NPDES program.

FWS is responsible for the implementation, administration, and enforcement of the Endangered Species Act. In addition, under the Fish and Wildlife Coordination Act, agencies proposing projects affecting waters of the United States are required to consult with FWS to ensure that fish and wildlife conservation is considered along with other features. Coordination with FWS is required for both SMCRA and CWA actions.

OSM is responsible for oversight of and technical assistance to the SMCRA regulatory program implemented by WVDEP. The oversight provisions of SMCRA do not provide for direct federal review of permit applications nor grant veto authority over the issuance of a specific permit. However, for activities under the MOU, OSM is providing technical assistance to the WVDEP by reviewing pending applications and coordinating with other federal agencies.