

# Office of National Drug Control Policy

## Drug Policy Information Clearinghouse

### Guam

#### Profile of Drug Indicators

May 2004



ONDCP Drug Policy Information Clearinghouse staff compiled this profile by using the most recent data available from open sources. The data presented are as accurate as the sources from which they were drawn. The information contained in this profile should not be used to rank or compare States or jurisdictions, due to differences in data collection and reporting methods.

## Guam

The following profile contains information on demographics, political figures, programs, crime, drug use, drug trafficking, and enforcement statistics.

### **Demographics**

- Population: 154,805 (2000 Census);<sup>1</sup> 163,941 (July 2003 estimate)<sup>2</sup>
- Race/Ethnicity (2000 Census): 6.89% white, 1.02% black/African American, 33.01% Asian, 49% Native Hawaiian/Other Pacific Islander, 1.23% other ethnic origin/race, 8.84% of two ethnic origins/race,<sup>3</sup>
- Guam is located in Oceania, an island in the North Pacific Ocean, about three-quarters of the way from Hawaii to the Philippines.<sup>4</sup>

### **Politics**

- Governor: Felix P. P. Camacho<sup>5</sup>
- Lieutenant Governor: Kaleo Moylan<sup>6</sup>
- Attorney General: Douglas B. Moylan<sup>7</sup>
- U.S. House of Representative Member: Madeleine Bordallo<sup>8</sup>
- Guam Senate Members: Tony Unpingco (Speaker), Mark Forbes, Tony Blaz, John Salas, Larry Kasperbauer, and Vicente (Ben) C. Pangelinan<sup>9</sup>
- Guam is an organized, unincorporated territory of the United States.<sup>10</sup>

### **Programs/Initiatives**

- Youth Crime Watch of American, Guam Expansion Center<sup>11</sup>  
Operating out of Guam's Department of Youth Affairs, this organization provides awareness presentations to local youth as well as services to help create new programs to fight juvenile delinquency.

### **Federal Funding**

- Drug-Free Communities Support Program<sup>12</sup>  
Since FY 1998 when funding was first available, Guam has not received funding for the Drug-Free Communities Support Program.
- FY 2003 Substance Abuse and Mental Health Services Administration Formula and Discretionary Grant summary for Guam:<sup>13</sup>
  - Center for Mental Health Services: \$2,360,000
  - Center for Substance Abuse Prevention: \$367,548
  - Center for Substance Abuse Treatment: \$0
- Office for Weed and Seed<sup>14</sup>  
No areas in Guam have been officially recognized as Weed and Seed sites.
- FY 2004 Byrne Formula Grant Program amount awarded to Guam: \$1,404,775<sup>15</sup>
- Guam did not receive funding for the FY 2003 Office of Justice Program Drug Court Grant program.<sup>16</sup>
- FY 2002 Office of Justice Program Drug Court Grant amount received in Guam:<sup>17</sup>
  - \$499,576 to Guam Judicial Branch Superior Court of Guam for implementation.
- FY 1996-2002 Residential Substance Abuse Treatment (RSAT) for State Prisoners Formula Grant amount allocated to Guam:

- FY 1996: \$105,412<sup>18</sup>
- FY 1997: \$117,400<sup>19</sup>
- FY 1998: \$250,978<sup>20</sup>
- FY 1999: \$243,220<sup>21</sup>
- FY 2000: \$241,826<sup>22</sup>
- FY 2001: \$242,771<sup>23</sup>
- FY 2002: \$272,763<sup>24</sup>
- FY 2003: \$247,195<sup>25</sup>
- There were no Guam recipients of the FY 2003 Office of Community Oriented Policing and Services (COPS) Methamphetamine Grant.<sup>26</sup>
- There were no recipients in Guam of the FY 2001 Housing and Urban Development Drug Elimination Grant.<sup>27</sup>
- Office of Justice Programs and Community Oriented Policing Services total grant amounts received in Guam (by funding category):<sup>28</sup>
  - Communities (discretionary): \$0.2 million
  - Counter-terrorism (discretionary): \$1.5 million
  - Juvenile Justice:
    - discretionary: \$0.1 million
    - formula: \$1.2 million
  - Law Enforcement:
    - discretionary: \$0.9 million
    - formula: \$2.2 million
  - Substance Abuse:
    - discretionary: \$0.5
    - formula: \$1.6 million
  - Victims:
    - discretionary: \$0
    - formula: 0.4 million
  - Total OJP/COPS funds received in Guam in FY 2002: \$8.6 million

### **Crime and Drug-Related Crime**

- Between July 1, 2001 and June 30, 2002, there were 3 Federal searches executed, six arrests, and nineteen citations executed from drug detector dog alerts made by the DDDU.<sup>29</sup>
- Efforts made by the DRE program in Operation “Blue Fire” from July 2001 to June 2002 led to 30 DUI sobriety checkpoints conducted, 7,022 citations written, 2,438 motorists detained for field sobriety testing, and 71 DUI arrests.<sup>30</sup>
- From July 1, 1999 to June 30, 2000, the Drug Enforcement Administration (DEA) Task Force made 36 drug arrests, the U.S. Customs Task Force made 26 drug arrests, and the Maritime Task Force made 0 drug arrests in Guam.<sup>31</sup>

Number of Arrests by Task Force and Drug Type, Guam, July 1, 1999-June 30, 2000

Arrests by Drug Type	DEA Task Force	US Customs Task Force	Maritime Task Force	Total Arrests
Methamphetamine	32	25	0	57
Marijuana	4	1	0	5
Heroin	0	0	0	0
Cocaine	0	0	0	0
Total	36	26	0	62

➤ Between July 1, 2000 and June 30, 2001 in Guam, there were 54 total drug arrests.<sup>32</sup>

Number of Arrests by Task Force and Drug Type, Guam, July 1, 2000-June 30, 2001

Arrests by Drug Type	DEA Task Force	US Customs Task Force	Maritime Task Force	Total Arrests
Methamphetamine	25	23	5	53
Marijuana	0	0	1	1
Heroin	0	0	0	0
Cocaine	0	0	0	0
Total	25	23	6	54

➤ From July 1, 2001 to June 30, 2002, there were 45 drug arrests in Guam.<sup>33</sup>

Number of Arrests by Task Force and Drug Type, Guam, July 1, 2001-June 30, 2002

Arrests by Drug Type	DEA Task Force	US Customs Task Force	Maritime Task Force	Total Arrests
Methamphetamine	33	11	0	44
Marijuana	1	0	0	1
Heroin	0	0	0	0
Cocaine	0	0	0	0
Total	34	11	0	45

➤ Between July 1, 2001 and June 30, 2002, there were 32 drug cases investigated by the Multi-jurisdictional Task Forces, which includes the DEA Task Force, the U.S. Customs Task Force, and the Maritime Task Force.<sup>34</sup>

Drug Cases Investigated by Drug Type, Guam, July 1, 1999-June 30, 2002

Type of Drug Cases Investigated	July 1, 1999-June 30, 2000	July 1, 2000-June 30, 2001	July 1, 2001-June 30, 2002
Methamphetamine	34	83	31
Marijuana	4	0	1
Cocaine	0	0	0
Heroin	0	0	0
Total	38	83	32

- The prevalence of drugs on the island is perhaps the single most significant factor affecting crime rates. To combat the island’s drug problem, the police department continues to run preventive and outreach programs.<sup>35</sup>
- Robbery offenses in Guam increased from 99 in 1994 to 157 in 1998.<sup>36</sup>

Number of Offenses Known to Law Enforcement, Guam, 1994-1998

Offense Type	1994	1995	1996	1997	1998
Murder	8	8	18	12	9
Manslaughter	1	1	0	0	2
Rape	146	93	166	149	95
Robbery	99	118	102	138	157
Aggravated assault	251	240	231	242	210
Burglary	1,620	2,196	1,980	2,596	1,472
Larceny-theft	4,890	5,248	4,470	5,486	5,121
Motor vehicle theft	521	602	783	980	708
Arson	26	27	14	13	7
Total	17,632	19,657	18,556	20,397	17,171

**Juveniles**

- In 1998, 48.7% of high school youth surveyed in Guam reported marijuana as their drug of choice.<sup>37</sup>

Drug Use Among High School Youth, Guam, 1998

Drug Type	Percentage Response
Alcohol	73.8%
Tobacco	69.8
Marijuana	48.7
Inhalants	16.4
“Ice” (Methamphetamine)	13.2
Stimulants	6.4
Hallucinogens	6.3
Cocaine	3.6
Crack	2.8
Heroin	2.6
Tranquilizers	2.6

**Enforcement**

- Guam Drug Detector Dog Unit (DDDU)<sup>38</sup>  
The DDDU plays an important role in assisting customs services in identifying illicit drugs so that they do not enter the island. This unit contains 2 active, 2 passive, and 2 retired dog teams.

**Trafficking and Seizures**

- During the last reporting period, the Violent Street Crime Task Force identified 16 individuals for drug trafficking, conducted 272 police investigations, made 84 arrests,

confiscated 67 contraband, impounded and released 169 vehicles, seized over 205.5 grams of crystal methamphetamine, seized 34.08 pieces of ecstasy and confiscated 5 firearms.<sup>39</sup>

- Between July 1, 1999 and June 30, 2000, there were 29,669.80 grams (gm) of methamphetamine seized in Guam<sup>40</sup>

Drug Seizures by Task Forces, Guam, July 1, 1999-June 30, 2000

Drug Type	DEA Task Force	US Customs Task Force	Maritime Task Force	Total Drug Seizures
Methamphetamine	19,858.00 gm	9,811.80 gm	0.00 gm	29,669.80 gm
Marijuana	727 plants	462.7 plants	0 plants	1,189.7 plants
Heroin	0.00 gm	0.00 gm	0.00 gm	0.00 gm
Cocaine	0.00 gm	0.00 gm	0.00 gm	0.00 gm
Total	20,585.00	10,274.50	0.00	30,859.50

- Between July 1, 2000 and June 30, 2001, there were 40,845.80 grams (gm) of methamphetamine seized in Guam.<sup>41</sup>

Drug Seizures by Task Forces, Guam, July 1, 2000-June 30, 2001

Drug Type	DEA Task Force	US Customs Task Force	Maritime Task Force	Total Drug Seizures
Methamphetamine	24,000.00 gm	16,845.80 gm	0.00 gm	40,845.80 gm
Marijuana	10,000 plants	32 plants	0 plants	10,032 plants
Heroin	0.00 gm	0.00 gm	0.00 gm	0.00 gm
Cocaine	0.00 gm	0.00 gm	0.00 gm	0.00 gm
Total	34,000.00	16,877.80	0.00	50,877.80

- Between July 1, 2001 and June 30, 2002, there were 25,879.10 grams of methamphetamine seized in Guam.<sup>42</sup>

Drug Seizures by Task Forces, Guam, July 1, 2001-June 30, 2002

Drug Type	DEA Task Force	US Customs Task Force	Maritime Task Force	Total Drug Seizures
Methamphetamine	16,852.00 gm	644.10 gm	8,383.00 gm	25,879.10 gm
Marijuana	6,100 plants	0 plants	887.9 plants	6,987.9 plants
Heroin	0.00 gm	0.00 gm	0.00 gm	0.00 gm
Cocaine	0.00 gm	0.00 gm	0.00 gm	0.00 gm
Total	22,952.00	644.10	9,270.90	32,867.00

- Drugs seized by Multi-jurisdictional Task Forces, which includes the DEA Task Force, the U.S. Customs Task Force, and the Maritime Task, between July 1, 2001 to June 30, 2002 were valued at over \$6 million.<sup>43</sup>

Value of Drugs Seized by Multi-jurisdictional Task Forces, Guam, July 1999-June 2002

Drug Type	July 1, 1999- June 30, 2000	July 1, 2000- June 30, 2001	July 1, 2001- June 30, 2002
Methamphetamine	\$12,849,100.00	\$18,418,950.00	\$6,715,570.00
Marijuana	\$37,634.00	\$10,498,460.00	\$190,578.50
Heroin	\$0.00	\$0.00	\$0.00
Cocaine	\$0.00	\$0.00	\$0.00
Total	\$12,886,734.00	\$28,917,410.00	\$6,906,148.50

**Courts**

- Between July 1, 2001 and June 30, 2002, there were 198 drug charges filed by the Drug Prosecution Task Force. Of the 198 drug charges filed, 75% were for possession of a controlled substance, 14% were for delivery of a controlled substance, 2% were for importation, and 10% were for driving under the influence. During the same reporting period, 250 drug cases pled guilty, 1 drug charge was deferred, and 152 drug charges were dismissed.<sup>44</sup>
- During FY 2001, 25.6% of Federally sentenced defendants in Guam had committed drug offenses. Approximately 95% of these drug offenses involved methamphetamine.<sup>45</sup>

Federal Sentencing Statistics, Drug Offenses, Guam, FY 2001

	Number	Percentage
Powder cocaine	0	0.0%
Crack cocaine	0	0.0
Heroin	0	0.0
Marijuana	1	4.8
Methamphetamine	20	95.2
Other	0	0.0

- The number of drug-related convictions in Guam decreased from 40 during the period of July 1, 1999 to June 30, 2000 to 22 during the period of July 1, 2001 to June 30, 2002.<sup>46</sup>

Number of Drug-Related Convictions, Guam, July 1, 1999-June 30, 2002

Drug Type	July 1, 1999- June 30, 2000	July 1, 2000- June 30, 2001	July 1, 2001- June 30, 2002
Methamphetamine	36	32	21
Marijuana	4	0	1
Cocaine	0	0	0
Heroin	0	0	0
Total	40	32	22

- There were 32 drug-related cases investigated in Guam between July 1, 2001 and June 30, 2002.<sup>47</sup>

Number of Drug-Related Cases Investigated, Guam, July 1, 1999-June 30, 2002

Drug Type	July 1, 1999- June 30, 2000	July 1, 2000- June 30, 2001	July 1, 2001- June 30, 2002
Methamphetamine	34	83	31
Marijuana	4	0	1
Cocaine	0	0	0
Heroin	0	0	0
Total	38	83	32

- There were 19 drug-related cases closed in Guam from July 1, 2001 to June 30, 2002.<sup>48</sup>

Number of Drug-Related Cases Closed, Guam, July 1, 1999-June 30, 2002

Drug Type	July 1, 1999- June 30, 2000	July 1, 2000- June 30, 2001	July 1, 2001- June 30, 2002
Methamphetamine	14	82	18
Marijuana	1	0	1
Cocaine	0	0	0
Heroin	2	0	0
Total	17	82	19

- There were 2,543 drug tests administered by the Guam Probation Services Division between July 1, 2001 and June 30, 2002. Of these drug tests conducted, 2,405 were for drug cases and 138 were for non-drug cases.<sup>49</sup>

Court Ordered Drug Testing Conducted, Guam, July 1, 2001- June 30, 2002

Probation Services	Drug Cases	Non-Drug Cases	Total
Pretrial	234	23	257
Adult	1,703	94	1,797
Juvenile	468	21	489
Total	2,405	138	2,543

**Consequences of Use**

- In 1996, there were 13 drug-related fatal traffic accidents in Guam, which accounted for 76% of all fatal accidents.<sup>50</sup>

Drug-Related Fatal Accidents, Guam, 1992-1996

Year	Percent	Total
1992	57%	16
1993	64%	26
1994	50%	12
1995	26%	18
1996	76%	13



## Treatment

- Methamphetamine abuse (“ice”) is a growing concern in Guam where one in five families estimate that at least one family member experiences physical complications associated with methamphetamine use. A review of 136 treatment centers from Guam’s Department of Mental Health and Substance Abuse showed an increase in methamphetamine admissions over the years. Approximately half of the individuals admitted for treatment of an alcohol or drug problem were methamphetamine users. Approximately two-thirds of methamphetamine users admitted for treatment in Guam meet standards of psychiatric criteria for either methamphetamine abuse or dependence.<sup>51</sup>
- Substance Abuse Treatment Programs in Guam: <sup>52</sup>
  - Aftercare for Parolees Program  
This is a six-month program that meets one night per week for two hours and consists of lectures, videos, guest speakers, a urinalysis program, and parole officer involvement. All components of this program address recovery issues, reintegration issues, coping skills, relationship issues, employment difficulties, anger management, and communication skills. Between July 1, 2001 and June 30, 2002, 60 parolees were referred to this program and 50 parolees completed the program.
  - Drug Education Program  
This program provides a drug education service to substance abusing offenders who are waiting to enter drug treatment. During FY 2000, 162 clients were referred to the drug education program and 90 clients graduated from the program.

## Sources

<sup>1</sup> U.S. Census Web site: <http://www.census.gov>

<sup>2</sup> Central Intelligence Agency, *World Fact Book 2002* Online, Guam: <http://www.cia.gov/cia/publications/factbook/geos/gq.html>

<sup>3</sup> U.S. Census Web site: <http://www.census.gov>

<sup>4</sup> Ibid.

<sup>5</sup> Central Intelligence Agency, *World Fact Book 2002* Online, Guam: <http://www.cia.gov/cia/publications/factbook/geos/gq.html>

<sup>6</sup> Ibid.

<sup>7</sup> Guam Attorney General’s Web site: <http://www.guamattorneygeneral.com/>

<sup>8</sup> U.S. House of Representatives Web site, Guam Representative: <http://www.house.gov/MemStateSearch.html#GU>

<sup>9</sup> Guam Legislature Web site: <http://www.guam.net/gov/senate/>

<sup>10</sup> Ibid.

<sup>11</sup> Youth Crime Watch of American, Guam Expansion Center Web site: <http://www.ycwa.org/network/guam.htm>

<sup>12</sup> Drug-Free Communities Support Program Web site, Guam: <http://ojjdp.ncjrs.org/dfcs/states/gu.html>

<sup>13</sup> Substance Abuse and Mental Health Service Administration Formula and Discretionary Grant Allotments for Guam: <http://www.samhsa.gov/funding/funding.html>

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- <sup>19</sup> Ibid.
- <sup>20</sup> Ibid.
- <sup>21</sup> Ibid.
- <sup>22</sup> Ibid.
- <sup>23</sup> Ibid.
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- <sup>25</sup> Bureau of Justice Assistance, Residential Substance Abuse Treatment for State Prisoners Program: FY 2003 State Allocations: <http://www.ojp.usdoj.gov/BJA/pdf/03RSATAAllocations.PDF>
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- <sup>28</sup> Office of Justice Programs, Department of Justice FY 2002 Awards to Guam:  
<http://www.ojp.usdoj.gov/fy2002grants/map/gustate.htm>
- <sup>29</sup> Guam Bureau of Statistics and Plans, *State Annual Report July 1, 2001 – June 30, 2002*, October 2002
- <sup>30</sup> Ibid.
- <sup>31</sup> Ibid.
- <sup>32</sup> Ibid.
- <sup>33</sup> Ibid.
- <sup>34</sup> Ibid.
- <sup>35</sup> Ibid.
- <sup>36</sup> Guam Department of Commerce, Social Indicators, Number of Offenses Reported, 1994-1998:  
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<http://www.ussc.gov/JUDPACK/2001/gu01.pdf>
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