#### Log of Meeting

**SUBJECT:** Consumer Recall Notification Initiative

**Date of Meeting:** December 10, 2001

**Log Entry Source:** Alan H. Schoem, Director, Office of Compliance

**Date of Log Entry:** December 18, 2001

**Location:** CPSC Headquarters

#### **CPSC** Attendees:

Commissioner Mary Sheila Gall Alan H. Schoem Eric Stone Michael Gidding Marc Schoem Patricia Fairall Dennis Wilson Michael Gougisha

#### **Non CPSC Attendees:**

Retail Store Trade Associations, individual retail stores, credit card companies, credit bureaus, Federal Trade Commission, testing laboratories (See attached attendance list).

**Summary of Meeting:** (Videotape of the meeting is on file in the CPSC's Office of the Secretary 301-504-0800 x 1232)

Alan H. Schoem welcomed everyone to the meeting. He made a few remarks about the purpose of the meeting—to receive a report from a task force exploring the use of electronic data bases, specifically credit card information, to identify purchasers of recalled products.

Kathleen McCarthy, Esq. With Williams-Sonoma gave a report (see below) on the results of numerous conference call meetings held by her task force. Generally, she reported that the participants in the conference calls believes a central data base is not a viable option. The credit bureaus believe that under the law, if they are provided with a list of credit card numbers, they can release information that identifies the consumer to a governmental agency, such as the CPSC. They believe they cannot provide this information to a retailer or a manufacturer. Thus, the task force concluded, CPSC participation in the process is crucial and CPSC must be willing to participate. The FTC

staff expressed the view that CPSC could contract with a third party to mail recall notice to consumers identified by the credit bureaus.

With respect to retailers, there are a number of challenges. Can retailers provide credit card numbers to credit bureaus, what are retailers responsibility under various statutes.

The task force also believes CPSC should work with an independent human factors firm to analyze why consumers respond to some recalls and not to others and how recall notification can be made more effective. They also expressed a desire for a "National Recall Registry" linking existing CPSC, FDA and NHTSA sites.

During the open discussion, representatives of retail trade associations expressed the view that there is no universally applicable format or system to support linking SKUs to credit cards. Further, there were issues with storage capacity and cost.

CPSC staff stated it would continue to explore the use of electronic databases to enhance the effectiveness of recalls.

#### Recall Notification Effectiveness Initiative Task Force Progress Report

#### Monday, December 10, 2001

#### **ATTENDEES**

Bill Knegendorf Safety Alerts

Anne Fortney Associated Credit Bureau
Mallory Duncan National Retail Federation
Sarah Whitaker National Retail Federation

Laura BergerFTCBill HaynesFTCClaudia SimonsFTC

Barbara Parisi Thompson Hine

Tanya Chin Ross Safe Kids Wayne Morris AHAM John Whalen BNA Joan Murphy PSL

Walt Sanders Sanders & Associates

Jim ConwayDMAMo CainIMRAGordon GillermanUL

Kathleen McCarthy Williams-Sonoma Ray Messina Discover Card

William Binzel Mastercard International

Patty Adam ATMI Grafton Gayle GSG

Alan Schoem CPSC
Marc Schoem CPSC
Mike Gidding CPSC
Pat Fairall CPSC

Jonathan Midgett CPSC / Human Factors

# RECALL NOTIFICATION EFFFECTIVENESS COMMITTEE

Report to CPSC
December 10, 2001

### COMMITTEE GOAL

To evaluate how retailers and manufacturers can utilize electronic consumer databases to communicate recall information to consumers

### Committee Activities

- Committee Participants Retailers, Manufacturers, Trade Associations, Credit Bureaus, Entrepreneurs
- 6 Group Conference Calls
- (2 Retailer only others open to all)
- Regular status re-caps

# Issues Examined

- Central Database Concept
- Credit Bureau Databases
- Privacy Laws
- Other Electronic Resources

## FINDINGS

- 1) "CENTRAL DATABASE" NOT a viable option
- Privacy
- Security

#### FINDINGS

#### • 2) CREDIT BUREAU DATABASES

• Conclusion: If provided with a list of credit card numbers, the credit bureaus can release identifying information to a governmental agency, such as CPSC, pursuant to FCRA 608.

# Legalities - FCRA & GLB

• Credit Bureau activities fall under jurisdiction of the FCRA

• GLB applicable to retailers, not Credit Bureaus

Credit Bureaus cannot "reverse append"

• Current Federal case law holds that a Credit Bureau creates a "consumer report" under FCRA when it provides consumer identifying information to a retailer who has submitted a credit card number

- No "Safe Harbor"
- No FTC Rulings
- FTC lacks regulatory powers to carve out an exception to reverse append this in the event of a recall

- EXCEPTION- FCRA Section 608
- Allows a Credit Bureau to extract the identifying information
- Allows a government agency to receive the identifying information for a specific purpose
- Does not allow release back to retailer or to a third party

#### **CONCLUSION**

In connection with a recall, the Credit Bureaus can release consumer identifying information to the CPSC

# CPSC PARTICIPATION

Since Credit Bureaus can only release identifying information to a governmental agency
CPSC participation is crucial

## CPSC ISSUES

- Is CPSC willing/able to accept customer identifying information from Credit Bureaus?
- Is CPSC willing to accept responsibility for contacting the consumers?

#### CPSC LEGAL ISSUES

- Under the FCRA exception, what can CPSC do with the information?
- Can CPSC release the consumer identifying information to a 3rd party to contact consumers?
- If so, what safeguards must be utilized?

# RETAILER CHALLENGES

• No one size fits all solution for all retailers

- Size
- System
- Record retention
- Volume
- Form of Payment

# Retailer Legal Issues

- Can Retailer provide credit card numbers to Credit Bureaus?
- Are they a Financial Institution under GLB?
- Will this trigger a notification requirement?
- Will every customer using a credit card need to be informed of this use and given an opportunity to opt out?

# UNDERSTANDING EFFECTIVE RECALL NOTIFICATION

The Nagging Question

- Why do consumers respond to some recalls and not others?
- What is the most effective means of communicating recall information?
- What will capture the consumer's attention?
- Is there a risk of over notification?

## Recommendation

• CPSC should work with an independent human factors firm to analyze why consumers respond to some recall notifications and ignore or choose not to act on others.

# Existing Resources

- NATIONAL RECALL REGISTY
- Link existing CPSC, FDA, NHTSA sites
- Allow consumers to register for notification of recalls by product, product category or manufacturer

# National Recall Registry

#### **BENEFITS**

- CPSC site already exists and is a fantastic resource
- Would allow for e-mail notification
- Would educate consumers
- Would generate media coverage and publicity

## CONCLUSIONS

- Central Database Concept not viable
- Using Credit Bureau Databases may work, but will require CPSC ownership
- Need to understand Consumer Behavior
- Existing CPSC site may offer best short term electronic database solution