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# CMS Manual System

## Pub. 100-14 Medicare End Stage Renal Disease Network Organizations

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Department of Health &  
Human Services (DHHS)  
Centers for Medicare &  
Medicaid Services (CMS)

Transmittal 7

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**I. SUMMARY OF CHANGES:** We have revised Chapter 7 – Sanctions and ESRD Complaints and Grievances to list sections 80 and 90 in the Table of Contents, which had inadvertently been deleted in the first transmittal. We have clarified what documentation the Network should have prior to initiating a sanction recommendation and have revised several sections under ESRD Complaints and Grievances.

**NEW/REVISED MATERIAL - EFFECTIVE DATE: April 26, 2004**

**IMPLEMENTATION DATE: April 26, 2004**

*Disclaimer for manual changes only: The revision date and transmittal number apply to the red italicized material only. Any other material was previously published and remains unchanged. However, if this revision contains a table of contents, you will receive the new/revised information only, and not the entire table of contents.*

### II. SCHEDULE OF CHANGES (R = REVISED, N = NEW, D = DELETED)

R/N/D	CHAPTER/SECTION/SUBSECTION/TITLE
R	7/ Table of Contents
R	7/20/ Network's Role Prior to Initiating Sanction Recommendations
R	7/30/ Written Documentation Requirements for Sanction Recommendations
R	7/40/ Forwarding Sanction Recommendations
R	7/50/ Project Officer's (PO) Role in Sanction Procedures
R	7/60/ Regional Office's (RO) Role in Sanction Procedures
R	7/80/ Duration and Removal of Alternative Sanctions
R	7/90/ Quality of Care Referrals
R	7/100/ Definitions for the ESRD Complaint and Grievance Process
R	7/120/ Role of Network in a Complaint/Grievance
R	7/130/ ESRD Complaint and Grievance Process
R	7/130/130.1/ Facility Awareness of the Complaint/Grievance Process
R	7/130/130.2/ Use of Facility Complaint/Grievance Process
R	7/130/130.3/ Determination of Network Involvement
R	7/130/130.4/ Receiving a Complaint/Grievance
R	7/130/130.5/ Request of Grievance in Writing
R	7/130/130.6/ Referring Complaints and Grievances
R	7/130/130.7/ Written Acknowledgment of Grievance
R	7/130/130.8/ Investigation of Complaints and Grievances
R	7/130/130.9/ Life-Threatening Situations

R	7/130/130.10/ Challenging Patient Situations
R	7/130/130.11/ Advocating for Patient Rights
R	7/130/130.12/ Addressing a Complaint or Grievance
R	7/130/130.13/ Follow-Up of a Grievance
R	7/130/130.14/ Conclusion of a Grievance Investigation
R	7/130/130.15/ Report and Letter to the Grievant
R	7/140/140.1/ Complaint/Grievance Is Closed
R	7/140/140.2/ Complaint/Grievance Is Resolved
R	7/140/140.3/ Complaint/Grievance Is Referred
R	7/140/140.4/ Complaint/Grievance Is Reopened
R	7/150/ Improvement Plans (IPs)
R	7/150/150.1/ Content of IPs
R	7/150/150.2/ Time Period for Review and Acceptance/Rejection of IPs
R	7/150/150.3/ IP Tracking System
R	7/150/150.4/ Conclusion of IP
R	7/160/160.1/ Identity of Complainant/Grievant
R	7/160/160.2/ Identity of Practitioner
R	7/160/160.3/ Identity of Facility
R	7/170/ Personal Representative
R	7/190/Exhibit 7-1/ ESRD Network Complaint Process
R	7/190/Exhibit 7-2/ ESRD Network Grievance Process
R	7/190/Exhibit 7-4/ Time Table for Complaints and Grievances
R	7/190/Exhibit 7-5/ Model Response Letter of Acknowledgement of a Written Complaint/Grievance
R	7/190/Exhibit 7-6/ Consent to Disclose Identity – Model Form
R	7/190/Exhibit 7-7/ Designation of a Representative – Model Form
R	7/190/Exhibit 7-8/ Final Response to Grievant – Model Letter

**III. ATTACHMENTS:**

	<b>Business Requirements</b>
<b>X</b>	<b>Manual Instruction</b>
	<b>Confidential Requirements</b>
	<b>One-Time Notification</b>
	<b>Recurring Update Notification</b>

# Medicare ESRD Network Organizations

## Chapter 7 – Sanctions and ESRD Complaints and Grievances

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### Table of Contents

*(Rev. 7, 03-12-04)*

### Sanctions

60 – Regional *Office's* (RO) Role in Sanction Procedures

*80 – Duration and Removal of Alternative Sanctions*

90 – Quality of Care Referrals

### *ESRD Complaints and Grievances*

150 – Improvement Plans (*IPs*)

150.1 – Content of *IPs*

160.1 – Identity of Complainant/*Grievant*

160.2 – *Identity of Practitioner*

160.3 – *Identity of Facility*

Exhibit 7-1 - ESRD *Network* Complaint Process

Exhibit 7-2 - ESRD *Network* Grievance Process

## 20 - Network's Role Prior to Initiating Sanction Recommendations

*(Rev. 7, 03-12-04)*

### ENO 705

The Network must have a plan for monitoring facilities'/providers' compliance with Network goals. The plan for monitoring facility/provider compliance with Network goals must be distributed to CMS and to all facilities/providers in the network area. The Network must use its monitoring plan to identify facilities/providers, which consistently fail to cooperate with Network plans and goals or to follow the recommendation of the Medical Review Board (MRB).

If the Network identifies a facility/*provider* that is not cooperating in meeting goals and objectives, *and/or is not providing appropriate medical care, recommend to CMS alternative sanctions for that provider/facility.* The Network *should consult* its *RO* project officer (PO) or Survey and Certification Branch for guidance if it is uncertain whether *there is* enough documentation to proceed with the sanction recommendation. If after three months, the Network has exhausted all reasonable efforts to gain facility compliance, and has documented that the facility has failed to cooperate with Network goals and objectives, the Network may recommend to the RO the imposition of an alternative sanction. (See [42 CFR 405.2181](#).) Alternative sanction recommendations must be facility focused, not physician focused. However, physicians who fail to comply with the Network performance goals to such a degree that they are considered to be failing to meet their obligation to provide quality care must be referred to the Quality Improvement Organization (QIO) or the Office of the Inspector General. Before the Network submits an alternative sanction recommendation to the *RO* PO, the Network must document the details of the situation and that the facility is still not in compliance with Network goals and plans, including the following deficiencies:

- Consistently fails to cooperate with and meet performance expectations in regards to Network plans or goals as specified in the contract with CMS;
- Consistently fails to follow recommendations of the MRB;
- Fails to permit the Network MRB, without just cause, to conduct an on-site review; or
- Fails to submit data as required so that *the Network* can prepare *its* Network Annual Report.

All fraud and abuse cases should be referred to Federal or State fraud and abuse enforcement agencies responsible for the investigation or identification of fraud or abuse in the Medicare or Medicaid programs. (See [42 CFR 480.137](#).)

## 30 - Written Documentation Requirements for Sanction Recommendations

*(Rev. 7, 03-12-04)*

### ENO 710

To support its recommendation that an ESRD facility should be recommended for an alternative sanction, the Network must provide the RO with the following written documentation. The documentation can be in the form of written correspondence between the facility and the Network, written notes, and/or contact reports documenting telephone conversations:

- Documentation that the facility was notified in writing of *the Network's* goals and objectives;
- Documentation of the goal, objective, or plan that the facility has failed to meet;
- Actions the Network took to inform the facility that it was not complying with *Network* goals, objectives, or plans;
- Documentation that the facility was given an opportunity to make corrections;
- Follow-up actions taken to resolve the problem (e.g., documentation of phone calls to the facility asking for specific information) which demonstrate the Network's attempts to work with the facility to resolve the problem; and
- Documentation of the facility's failure to submit an action plan, or the submission of an unacceptable action plan, if applicable.

If the facility's failure to meet the Network's goals, plans, etc., causes the Network to fail to meet *its* statutory contractual obligations, the Network must take action. The Network *must* use its professional judgment in deciding when it has provided enough assistance to the facility. A maximum time of three months is allowed for the facility to meet the Network's goals, plans, etc.

## 40 - Forwarding Sanction Recommendations

*(Rev. 7, 03-12-04)*

### ENO 715

The Network alerts its RO PO of its intent to recommend a sanction after the Network has fully documented, in writing, the facility's failure to comply with *Network* goals and objectives. The Network submits two copies of *its* documentation and a cover letter

addressed to the appropriate Associate Regional Administrator (ARA) through *its* RO PO and includes:

- The name, address, and Medicare provider number of the *involved* facility;
- The Network goal or objective with which the facility failed to comply;
- A brief summary of the basis for the sanction recommendation;
- An outline of what documentation the facility must submit and *the action(s) the facility must take* in order to remove the sanction;
- The individual in the Network whom the RO can contact for further information and assistance; and
- The name and phone number of the Network's PO.

The Network organizes the information in notebook form with a chronological summary and a table of contents.

**NOTE:** Appropriate RO is defined as the RO that services the State where the facility is located.

## **50 - Project Officer's (PO) Role in Sanction Procedures**

*(Rev. 7, 03-12-04)*

### **ENO 720**

The RO PO forwards the sanction recommendation for processing to the ARA of the RO that services the State where the facility is located. The PO will also alert CMS *Central Office (CO)* of a potential sanction action against an ESRD facility.

## **60 – Regional *Office's* (RO) Role in Sanction Procedures**

*(Rev. 7, 03-12-04)*

### **ENO 725**

The RO (Survey and Certification Branch) has the responsibility for implementation of an alternative sanction recommendation. When an alternative sanction recommendation is received, the RO will:

- Review the sanction recommendation for completeness, and determine if there is sufficient information to process the sanction recommendation and the type of sanction to impose;

- Notify the RO Survey and Certification Branch and the State Survey Agency of the potential sanction action to determine if there has been any State action past or pending;
- Select the mechanism that provides the most effective means to encourage the facility to come into compliance with the requirement; and
- Review the sanction recommendation and make the final determination whether or not to sanction a facility.

If additional information and/or assistance is needed to process the case, the RO will contact the Network.

## **70 – RO Role in Notice and Appeal Rights**

*(Rev. 7, 03-12-04)*

### **ENO 730**

The RO Survey and Certification Branch notifies the facility of the alternative sanction and its effective date. The effective date of the sanction is at least 30 days after the date of the notice.

When the RO proposes to apply an alternative sanction, the facility is given written notice of the proposed sanction and 15 days in which to request a hearing. Unless the facility requests a hearing within 15 days, the RO notifies the Network and the public about the reasons for the sanction and when it will take effect. If the facility requests a hearing, the RO will provide an informal hearing by an official who was not involved in making the sanction decision. During the informal hearing, the facility:

- May be represented by counsel;
- Has access to the information on which the allegation was based; and
- May present oral or written evidence and documentation to refute the finding of failure to participate in Network activities and pursue Network goals.

If the written decision, based on the informal hearing, supports application of the alternative sanction, the RO, at least 30 days before the effective date of the sanction, will provide the facility with a second written notice that specifies the effective date of and the reasons for the sanction. The RO will notify the Network and the public of the sanction.

## **80 - Duration and Removal of Alternative Sanctions**

*(Rev. 7, 03-12-04)*

### **ENO 735**

*All dialysis facilities must participate in Network activities and pursue Network goals. (See [42 CFR 405.2134](#).) An alternative sanction may be imposed by the RO in the facility's area when a facility fails to participate in the activities and pursue the goals of the ESRD Network that is designated to cover its geographic area and that failure does not jeopardize patient health. Alternative sanctions may include denial of payment for patients accepted for services after the imposition of the sanctions, reduction of payments, or withholding of payments. An alternative sanction remains in effect until CMS determines that the supplier of ESRD services (dialysis facility) is making a reasonable effort and is in substantial compliance with the requirement to cooperate in Network plans and goals. The RO may ask the Network for its assistance in verifying the facility's compliance with the requirements.*

## **90 – Quality of Care Referrals**

*(Rev. 7, 03-12-04)*

### **ENO 740**

If at any time while conducting Network contract activities, the Network identifies situations or collects information which indicates that a physician may be failing to meet his/her obligation to provide quality care, the Network refers the issue to the appropriate QIO for peer review. Concurrently, *the Network* advises *its RO* PO of the situation and its actions.



# ESRD Complaints and Grievances

## 100 – Definitions for the ESRD Complaint and Grievance Process

*(Rev. 7, 03-12-04)*

1. **Closed** – A complaint or grievance has been handled to the extent available to Network resources. (See [§140.1](#).)
2. **Complaint** – A written, verbal, or electronic request for assistance initiated by or on behalf of an ESRD patient(s) regarding concern(s) about ESRD issues including but not limited to care, treatment, or providers.
3. **Complainant** – An individual who expresses a concern by filing a complaint.
4. **Grievance** – A *written, verbal, or electronic* request for a formal investigation of a complaint, or a serious complaint involving a facility, physician, or other provider.
5. **Grievant** – An individual who expresses a concern through a formal process by filing a grievance.
6. **Inquiry** – A written, verbal, or electronic request from individuals or facilities for information, advice, referral, or educational materials that usually does not require problem resolution.
7. **Medicare Beneficiary** – An individual who, due to age, disability, or end stage renal disease, is entitled to receive benefits under Medicare.
8. **Personal Representative** – An individual designated to represent another individual for a designated reason and a specific length of time. (See [§170](#).)
9. **Referred** – The complainant or grievant has been sent to the agency or individual that can most appropriately respond to the complaint or grievance. *Alternatively* the complainant/grievant has been given the appropriate contact information for the best agency or individual to assist him/her with the concern and will make the contact himself/herself. (See [§130.6](#) and [§140.3](#).)
10. **Reopened** – A previously closed inquiry, complaint, or grievance that has reoccurred. (See [§140.4](#).)
11. **Resolved** - The complaint or grievance has been explained, corrected, or settled by the Network so that the complainant is in agreement with *or understands* the determination or outcome. (See [§140.2](#).)

## 110 – ESRD Complaints and Grievances

*(Rev. 7, 03-12-04)*

### ENO 755

The Network must implement procedures for evaluating and resolving patient grievances as required in [§1881\(c\)\(2\)\(D\)](#) of the Act and CMS regulations at [42 CFR 405.2112\(g\)](#). In addition the Omnibus Budget Reconciliation Act amended the Act in 1989 to provide ESRD Networks with confidentiality in the medical review process (see [§1160](#) of the Act) and a limitation on the Network's liability. (See [§1157](#) of the Act.)

It is the responsibility of the Network to assure that an impartial review of grievances by Network staff and the MRB occurs without conflict of interest. (See [§180](#).)

## 120 - Role of Network in a Complaint/Grievance

*(Rev. 7, 03-12-04)*

### ENO 760

*The Network shall assume a proactive role in the prevention, facilitation, and resolution of complaints and grievances, including implementing educational programs that will assist facility staff in handling difficult situations. (See Chapter 6, §40 of this Manual.)*

The Network's role in resolving a complaint, grievances, or inquiry will vary, depending upon the situation. The following are examples of different roles that the Network may assume:

#### A. Expert Investigator

The Network may assume the role of an expert investigator, when the quality of care provided to a patient(s) is an issue, the investigation's focus is the individual complaint and any overall patterns of care within the facility related to the complaint. For example, if a patient complains about the procedures used to initiate dialysis, the Network *investigates the complaint by reviewing the techniques used by the facility to initiate dialysis on* potentially affected patients.

#### B. Facilitator

When communication between the patient and the facility is problematic, the Network's role may be to facilitate communication and the resolution of differences.

### **C. Advocate**

Networks advocate for individual patient's rights and/or the rights of all patients at a facility, depending on the situation. A Network acts for *the* greater good when the situation involves a threatening or **violent patient**.

### **D. Referral Agent**

Issues that are not specifically ESRD Network issues, such as staff safety, fraud, and compliance with the Conditions for Coverage (CfC), should be handled by SAs or other local, State, or Federal agencies. Each Network must maintain a current list of appropriate local, State, and Federal resources to use as referrals for beneficiaries and/or complainants in need of assistance. (See [§130.6](#))

### **E. Coordinator**

Where potentially serious quality of care concerns and/or CfC issues are involved, the Network alerts the appropriate RO and RO PO immediately and coordinate its investigation with the SA to avoid duplication of effort and conflicting outcomes. (See [§130.8](#).)

### **F. Educator**

The Network acts as an educator providing information and/or a referral to an appropriate resource when patients, families or facility staff request or require information/ education about ESRD, treatment of ESRD, or appropriateness of care.

## **130 - ESRD Complaint and Grievance Process**

*(Rev. 7, 03-12-04)*

### **ENO 765**

The Network is responsible for implementing a procedure for receiving, evaluating, and resolving complaints and grievances by determining the appropriate action(s) needed to assist the complainant/grievant and to resolve the concern. (Refer to [§110](#).) Document all complaints and grievances in SIMS. *Describe and report in the Quarterly Progress and Status Report, patient and facility concerns/grievances and Network actions and interventions in a narrative format.* It is expected that most complaints will be resolved quickly and will not become a formal grievance, *however, the choice is up to the complainant/grievant.*

In resolving a complaint involving patient care, gather information on the telephone, by letter/email, by conducting on-site reviews, or by performing other investigative activities concerning care provided by a facility or a provider as appropriate (as determined by the MRB and [42 CFR 405.2112](#)). In making a determination, the Network should utilize recognized standards of care to assure proper treatment for ESRD patients.

If resolution of the complaint through the Network's intervention as an advocate, facilitator, or educator is possible, the informal complaint process may be used and the formal grievance process is not required. However, if the Network is requested by the beneficiary to conduct a formal review and evaluation, or if a formal process is the best way to address a complaint, the formal grievance process should be initiated. (See [Exhibit 7-1](#), ESRD Network Complaint Process and [Exhibit 7-2](#), ESRD Network Grievance Process.)

### **130.1 – Facility Awareness of the Complaint/Grievance Process**

*(Rev. 7, 03-12-04)*

#### **ENO 765.1**

The Network provides ESRD patients in its jurisdiction with information about patient's rights and how to file a complaint or grievance with the Network and with the State survey agency. The Network provides its toll-free number. In addition, the Network assures *that* each facility is aware of its responsibility to inform its patients of the facility's grievance procedure (in accordance with [42 CFR 405.2138\(e\)](#)).

*As directed, appropriate, and/or necessary (necessity would result from, for example, a substantive change to the Network grievance process), Networks should provide updated information to facilities in its Network area with a directive that each facility make the information available to its patients or inform its patients on how to contact the Network to obtain the information.*

### **130.2 – Use of Facility Complaint/Grievance Process**

*(Rev. 7, 03-12-04)*

#### **ENO 765.2**

All ESRD patients should be informed about the facility complaint/grievance process and encouraged to use it before requesting Network assistance. However, there may be instances when the patient does not wish to approach the facility staff or the provider *and requests Network assistance*. It is not mandatory that patients utilize the facility grievance process before contacting you.

#### **EXAMPLE**

A patient, who expresses concern about the attitudes of the staff at the facility, and is afraid to approach the facility staff for fear of retribution, asks for the Network's assistance without discussing the problem with facility staff. In this instance, the Network may investigate and *try to* resolve the problem. If the problem is severe or the facility is resistant to correcting the problem, the Network should refer the complaint to the SA and/or coordinate *its* activities with the SA *to avoid duplication of effort and ensure the best outcome*. *The Network also notifies its RO PO about the referral to the SA.*

All complaints or grievances directed to the Network require some type of action by the Network. *ESRD quality of care issues that the Network becomes aware of should be addressed, however*, the Network is not expected to monitor Web sites for quality of care issues.

### **130.3 – Determination of Network Involvement**

*(Rev. 7, 03-12-04)*

ENO 765.3

The Network has the authority under [§1881\(c\)\(2\)\(D\)](#) of the Act to act on all complaints/grievances regarding a Medicare certified facility or made by a Medicare beneficiary alleging a facility's failure to provide care and services to which beneficiaries are entitled. All complaints alleging a situation that could affect the health or safety of beneficiaries should be investigated immediately by the Network or referred to the SA or other appropriate authority. *The Network may have a confidential conversation with the SA or other appropriate authority in order to determine whether the case should be referred.*

It is important for *the Network* to determine if the complaint is an issue appropriately handled by the Network or if it should be referred. The Network makes a preliminary determination when the complaint is first received. Then the *Network* makes a final determination after *it has* gathered information about the complaint/grievance. The Network may refer a complaint or grievance at any time during the complaint/grievance process.

### **130.4 - Receiving a Complaint/Grievance**

*(Rev. 7, 03-12-04)*

ENO 765.4

The Network may receive a written or verbal inquiry, complaint, or grievance from an ESRD patient, a personal representative (See [§170](#)), a family member, a friend, a facility employee, a physician, a Federal or State agency, a patient advocate, or a concerned individual. In addition, other sources, such as the media, may make the Network aware of quality of ESRD care issues that should prompt an investigation. The Network may be requested to investigate certain cases by its PO. The Network may also receive referrals of complaints affecting or made by ESRD patients from Quality Improvement Organization(s) (QIOs), SAs, other ESRD Networks, the Medicare 1-800 Hotline, Medicare fiscal intermediaries, *and CMS Central Office*.

The Network receives and acknowledges all complaints and grievances directed to *it*. Complaints or grievances may be made anonymously. A complainant's or grievant's identity must remain confidential unless specific permission is given by the complainant or grievant to use or release his/her name. The Network always asks the complainant/grievant

if his/her name can be revealed before the Network begins its investigation. The Network *always* documents the complainant's position on maintaining confidentiality and when possible obtains a written authorization. The Network *should* not wait for written authorization before beginning its investigation.

When written or verbal complaints/grievances are received, they should be documented by entering them into SIMS. The Network should keep supporting documents and related correspondence in a confidential file. There may be occasions when a complaint/grievance recurs, and a closed case needs to be reopened because of a further need for review, investigation, and/or action. When the Network reopens a case, it counts it as a new case, but *it should be* linked to *any* previous cases so that patterns *of concern can be identified*. If a case is linked to another case or there are multiple complainants *about the same problem (e.g., threatening staff at a facility or malfunction of dialysis machines in a given area)*, the Network documents the linkage in the SIMS Contact section until SIMS is able to automatically link related cases.

When a complainant contacts the Network with a problem, there are three options for handling any given situation:

### **1. Informal complaint process**

An informal complaint process allows the Network to communicate with the facility/practitioner by phone, letter, fax, email, or in person. This process does not require a formal written report to the complainant. The Network will work with the involved parties to shepherd a workable solution.

### **2. Formal grievance process**

A formal grievance process *is* usually a longer process. *This involves* a CMS-specified investigation process (*described in §§100 – 190 of this chapter*), a grievance determination, due process for the involved parties, and a final written report *in a letter to the beneficiary*.

### **3. Referral**

A referral to an appropriate agency or entity, is made when the issue falls under that agency's or entity's authority (e.g., failure to meet a Condition for Coverage would be referred to the State survey agency for action.)

The Network can recommend one of the above options to the complainant, but it must present all options. The Network uses the complaint handling option that the complainant prefers. A grievance automatically initiates the formal process. Regardless of whether a formal or informal process is used initially, the process used may be changed *later*.

Within five days of receipt, the Network acknowledges all written complaints either in writing or by phone. The Network writes a letter to a complainant *that* states the

complaint, explains the options for handling the situation, and provides a Network contact person and a toll-free phone number. All grievances should be acknowledged in writing within *five* working days of receipt. (See [Exhibit 7-4](#), Model Response Letter of Acknowledgement for a Written Complaint/Grievance)

*In responding to a grievance or a written complaint*, the Network explains in writing the disclosure provisions that will govern *Network activities*. *It also explains that the final grievance response letter will include as much information as the Network is permitted to disclose under those provisions.*

1. The Network advises that in a grievance/complaint it will not reveal the grievant's/complainant's identity during its investigation/review process without his/her consent. However, explain that because of the small patient population in dialysis facilities, identification by the provider/involved practitioner may occur, even when confidentiality is maintained;
2. The Network advises anonymous complainants or grievants that their complaints/*grievances* will be investigated but *the Network* will be unable to report back to them without their name and address. Explain that because of the small patient population in dialysis facilities, identification by the provider/involved practitioner may occur, even when anonymity is maintained;
3. The Network advises that the complainant or grievant needs to inform the Network, either by telephone or in writing, of his/her decision regarding the use of his/her name in the investigation/resolution process. . (See [Exhibit 7-5](#), Model Response Letter of Acknowledgement for a Written Complaint/Grievance, and [Exhibit 7-6](#), Consent to Disclose Identity – Model Form);
4. The Network advises the grievant only that once *its* review is completed, *the Network is* required to advise the provider/involved practitioner of *its* determination and solicit comments prior to the release of *the Network's* response to the grievant. Thirty days are allowed for the submission of comments;
5. The Network advises the *grievant* that information which explicitly or implicitly identifies the practitioner is confidential and cannot be disclosed without the practitioner's consent (see [42 CFR 480.133\(a\)\(2\)\(B\)\(iii\)](#)); *and that the confidential information in the grievance response letter pertaining to the grievant may be disclosed by the grievant in any context, including litigation, provided no other patient or provider is identified. If a physician consents to have his/her name released in the grievance letter that information is confidential and may not be re-released without the physician's consent* (see [42 CFR 480.107](#)).

6. The Network assures the complainant/grievant that regardless of whether his/her name remains confidential; the Network will investigate the complaint/grievance and will act on the findings. If the case is investigated as an anonymous *grievance*, and there is no contact information, the Network will be unable to provide him/her with a final report *letter*.

## 130.5 - Request of Grievance in Writing

*(Rev. 7, 03-12-04)*

### ENO 765.5

Whenever possible, a grievance received via telephone or in person should be confirmed by the grievant in writing; however, **a written confirmation is not required.**

Once a grievance is received/initiated, the Network starts its investigation of the grievance immediately. For a potential life-threatening situation, *the Network* refers the complaint to the SA and immediately *notifies* its RO *PO* and the RO responsible for the State in which the dialysis facility is located. (See [§130.9](#))

## 130.6 – Referring Complaints and Grievances

*(Rev. 7, 03-12-04)*

### ENO 765.6

The Network is responsible for reviewing the issue(s) raised by a complaint or grievance and determining the action required (e.g., investigation or referral). If there is a question *about how to handle* a complaint or grievance, the Network seeks direction from its RO PO. If the Network and its RO PO determine that a complaint or grievance concerns an issue that would more appropriately be handled by another agency, organization, or licensing board, *the Network* advises the complainant/grievant and either provides the referral information to the complainant/grievant or makes the referral to:

#### 1. Carrier, Fiscal Intermediary (FI), and RO Medicare Coordinator

If the grievance concerns a payment or denial of services, *the Network* refers the complainant to the appropriate carrier or intermediary or to the RO representative who works with carriers or intermediaries.

#### 2. State Survey Agency (SA)

Life threatening situations should be referred immediately to the SA (see [§130.9](#)). If the complaint/grievance is not life threatening but involves Conditions for Coverage (CfC), *the Network* coordinates its activities with the SA *and/or* refers the complaint. *The* Network may provide quality improvement (QI) assistance whether or not the



complaint has been referred to *the* SA. *The Network may also provide* QI assistance when the facility requests it as a result of a SA investigation *or survey*.

### **3. Quality Improvement Organization (QIO)**

*The Network refers* complaints or grievances involving hospital inpatient stays, nursing homes, and ambulatory surgical centers *or any other setting that is outside of the Network's scope of authority* to the QIO for peer review in the State where the hospital or service provider is located whether or not the complaint/grievance is specifically related to ESRD treatment or services. The complaint may involve care or services for comorbid conditions.

#### **EXAMPLE**

An ESRD patient complains that he failed to receive diabetic foot care while in the hospital. The lack of care resulted in a gangrenous heel ulcer and his foot being amputated. *The Network* should refer this complaint to the QIO responsible for the area where the physician and hospital *are* located.

#### **EXAMPLE**

A dialysis facility staff person complains that several ESRD patients with pneumonia had been discharged prematurely from a particular hospital and have had to be readmitted within a few days of discharge due to serious complications. The complaint should be referred for review to the QIO responsible for the state in which the hospital is located.

### **4. CMS Regional Office**

*The Network refers* complaints/grievances that *indicate a facility's unwillingness to meet any of the CfCs, or failure to participate in Network activities and to meet Network goals*, to the CMS RO. *(See §130.8.) Any complaint or grievance that is potentially an immediate and serious threat to patient health and safety, should be referred immediately to the appropriate SA and the appropriate RO. The Network should refer* to the CMS Web site for the most recent Associate Regional Administrator (ARA) list.

#### **EXAMPLE**

*A Medicare ESRD patient alleges that a provider's dialyzer processing equipment is not always functioning correctly and that today there were repeated malfunctions resulting in 5 patients becoming very sick and requiring emergency care and hospitalization. The Network* should refer this complaint to its CMS RO *and the SA immediately*.

## 5. State Licensing Boards

*The Network* refers complaints/grievances about a physician or other provider services furnished in private offices, clinics or other ambulatory settings to the appropriate QIO for review, investigation and a determination as to whether the complaint/grievance should be referred to an accreditation, licensing, or certification agency.

### EXAMPLE

A relative of an ESRD patient complained that her father's doctor failed to treat his decubitus ulcer, which became infected and resulted in a fatal septicemia. Since the alleged lack of care resulted in the death of the complainant's father, *the Network* should refer the case to the QIO for peer review and discuss the case with the RO PO to determine whether or not the case should also be referred to the State Physicians' Licensing Board.

## 6. Managed Care Organization (MCO)

If the patient is a known managed care patient, *the Network should* refer complaints/grievances about services furnished contractually for the MCO to the MCO's department for patient complaints. If the complaint is about the MCO itself, *the Network should* refer the complaint to the CMS RO *responsible* for the state in which the *MCO* is located.

### EXAMPLE

A patient complained *to the Network* that *her* MCO is preventing *her* from receiving a transplant by requiring *her* to use an out-of-state transplant center when a local Medicare certified center is available. The patient should be referred to the CMS RO.

## 7. Federal or State Agencies

*If the Network determines that a complaint or grievance raises a potential or alleged fraud or abuse issue, the Network may refer a complaint or grievance to Federal or State fraud and abuse enforcement agencies responsible for the investigation of fraud or abuse of the Medicare or Medicaid program without a request. [See [42 CFR 480.137\(b\)](#).]*

### EXAMPLE

*A beneficiary calls and complains that her physician has repeatedly billed Medicare for services that she did not receive and on inquiry the physician's billing office refused to make any adjustments saying that the bill was prepared according to their instructions and that it was correct. The Network may refer this case to the States Medicare/Medicaid Fraud Unit for investigation of the allegation.*

## 130.7 - Written Acknowledgment of Grievance

(Rev. )

### ENO 765.7

When a formal grievance is received, *the Network's* written acknowledgement should be provided to the grievant within five business days. The letter of acknowledgement must:

- State the grievance;
- Advise that the Network will look into the issues raised by the grievant;
- Explain the disclosure provisions that will govern *the* final response; (See [§130.15.](#))
- Explain the review process and provide approximate time frames;
- Explain that *the Network* will notify the grievant of any delays;
- Advise that additional information/documentation can be submitted at any time;
- Advise the grievant if the grievance is more appropriately handled by another agency. If the grievance is referred, provide a contact person and the name, address, and phone number of the agency receiving the referral; and
- Provide the Network's name, address, and toll-free telephone number and a contact person who the grievant should contact to provide additional information about his/her grievance or to check on the progress of the investigation.

## 130.8 – Investigation of Complaints and Grievances

*(Rev. 7, 03-12-04)*

### ENO 765.8

The Network focuses its investigation on gathering information objectively in order to determine the validity of the allegation stated in the grievance or complaint. The Network starts its investigation by obtaining as much information as is available and/or necessary in order to fully understand the issue(s). Information may be gathered from the complainant/grievant, and/or facility by phone, letter, fax, e-mail, in person, or on-site visit. During the investigation of a grievance the Network staff and/or the MRB may interview the complainant/grievant, patients, or facility staff and may review medical records or other records to make determinations about the quality of care provided. If in gathering information about the complaint or grievance, the Network observes a situation which it believes poses a substantial risk to public health, not related to the complaint/grievance, the

Network should advise the facility to report the problem to *the* SA or the Network reports *it* for them.

## **130.9 – Life-Threatening Situations**

*(Rev. 7, 03-12-04)*

### **ENO 765.9**

If the complaint or grievance appears to present an immediate and serious threat to patient health and safety, forward it immediately (within 24 hours of receipt or determination) to the appropriate SA and RO ARA or ARA designee, which services the state/SA where the facility is located. The Network keeps *its* RO PO informed. Although initial contact with the appropriate RO may be via telephone, immediately follow the call with a written confirmation of the situation either by e-mail or FAX. If the RO requests the Network's assistance, the Network makes itself available to consult and/or begin the investigation immediately. If the RO asks the Network to investigate the complaint/grievance, the Network reports its findings to the RO as soon as possible.

## **130.10 – Challenging Patient Situations**

*(Rev. 7, 03-12-04)*

### **ENO 765.10**

If a complaint or grievance involves discharge of a disruptive, abusive, or violent patient, the Network investigates the situation by obtaining information from all involved parties. In all cases, the safety of all patients and/or staff should be the primary concern during the resolution process. The Network tries to determine what the facility and the patient have done to resolve the problem. The facility should upon admission advise the patient of the facility rules and discharge policy and should, when possible, make an effort to work with the patient toward a successful outcome. The Network may facilitate communication between the patient/complainant and the facility staff, but the Network should not provide services that are the responsibility of the facility and the facility social worker (e.g., finding placement in another facility). If on investigation, *the Network believes* the facility may be in violation of the CfC, *the Network should* refer the case to the SA. (See [42 CFR 405.2100](#).) *If a facility's policy or procedure contradicts/does not comply with the CfC, the Network advises the facility before referring the case to the SA. Upon request, the Network may assist a facility in developing policies and procedures that are in compliance with Medicare regulations. However, even when the Network provides assistance, a facility's compliance remains the responsibility of the facility.*

## 130.11 – Advocating for Patient Rights

*(Rev. 7, 03-12-04)*

### ENO 765.11

The Network advocates for patient rights with the understanding that the patient is responsible for his/her behavior. Patient rights are found at [42 CFR 405.2138](#). If attempts to resolve the complaint/problem(s) fail and the facility wants to discharge the patient, *the Network* may request that the facility provide advance discharge notice preferably 30 days before discharge. The facility should also be notified that they are required to assist with alternate placement. Whenever possible the patient's nephrologist should be involved in the discharge and transfer planning. If the patient requests *a list*, the Network provides the patient with a list of facilities. If a patient has been discharged from a unit and the unit was unable to place the patient in another outpatient dialysis facility and the patient is no longer being followed by a dialysis facility social worker, the Network may assist the patient if requested by the patient. It is not the responsibility of the Network to place patients in dialysis facilities. The Network evaluates its involvement on a case-by-case basis with consultation from its RO PO and the SA as appropriate.

## 130.12 – Addressing a Complaint or Grievance

*(Rev. 7, 03-12-04)*

### ENO 765.12

The Network addresses complaints and grievances as described in [§120](#). The Network assists in the resolution of the complaint or grievance by acting in the appropriate capacity between the complainant/grievant and the facility, physician, provider, or supplier. The Network advises the facility and practitioner that **it** will be responding to the grievant or complainant. When appropriate, a complaint or grievance may be resolved by requiring the facility to develop and implement an improvement plan (IP). The Network should monitor the progress the facility makes to correct or improve the problem. A complaint/grievance may be closed on the completion of the *IP*. If on completion of the *IP*, the facility has failed to adequately address/correct the identified problem, the Network may ask that a revised *IP* be carried out or *after the Network has notified the facility*, the Network may refer the complaint/grievance *to the SA or other appropriate agency*.

*All complaints should be handled as quickly as possible. Whenever possible the time frame should be shortened, with the exception of the time allowed for the notice of determination to the provider. Do not shorten the time allowed for the provider/facility response, unless a response is received prior to the end of the 30-day period and no follow-up is needed.*

## 130.13 – Follow-Up of a Grievance

*(Rev. 7, 03-12-04)*

### ENO 765.13

After addressing a grievance, the Network may want to follow-up with the grievant if *it has* concerns about the correction or recurrence of the problem. In following up on a grievance *the Network tries* to determine if the outcome of the grievance process met the needs of the grievant/patient. Grievant satisfaction is desired, not required.

## 130.14 – Conclusion of a Grievance Investigation

*(Rev. 7, 03-12-04)*

### ENO 765.14

*In accordance with §1881(c)(2)(D) of the Act, the Network* advises the facility, physician and/or involved practitioner of *its* findings and recommendations. At least 30 days prior to reporting *its* final determination to the grievant, the Network provides the involved physician and/or practitioner with an opportunity to submit additional information or comments relating to the initial grievance determination. *If physician or practitioner* comments *are to be considered, they must be* made in writing before a final Network determination is made and the *final report* letter to the grievant is written and sent.

1. *The Network affords* the involved practitioner 15 calendar days (within the 30 day time period prior to sending the *report* letter to the grievant) to respond. *The Network advises* the physician and the facility that *it* will be sending a final report *letter* to the grievant *and that the* physician's response, if there is one, must be received prior to the release of the report to the grievant if it is to be included in the response letter.
2. *The Network sends* a letter containing a grievance report (see [§130.15](#)) to all of the involved parties, the grievant/patient representative, provider and facility *and protects* the confidentiality of the grievant and the practitioner, unless the grievant and/or the practitioner have agreed to the release of his/her name (see [§160](#)). The Network should conclude a formal grievance within 90 calendar days of receipt of the grievance. In those instances where more than 90 days are required for the determination to be made and the grievance process to be completed, *the Network notifies* all parties including the RO PO, of the reason for the delay and the anticipated date for the conclusion of the activity.
3. In concluding a grievance investigation, *the Network advises* the grievant to contact the Network if the problem is not resolved or if it occurs again. If the problem is a recurring one at the involved facility, the Network should follow-up by checking

with the grievant and/or the facility to make sure the problem was actually resolved and remained resolved.

## 130.15 – Report and Letter to the Grievant

*(Rev. 7, 03-12-04)*

### ENO 770

The Network's report to the grievant should be contained in a summary letter that includes the following:

- A brief description of the grievance and the investigation;
- The extent to which the problem described in the grievance was verified;
- If the situation resulted in Network recommendations to the facility; and/or
- If the situation has been or is being corrected by the facility; and whether the facility in implementing an Improvement Plan (IP) and will be monitored to assure correction/improvement is made. (See [Exhibit 7-8](#), Final Response to Grievant Model Letter.)

If the Network has facilitated a resolution of the grievance, *it should* list the agreed upon actions and remedies (facility, physician/provider and grievant/patient responsibilities) as well as information on how to contact the Network and a person at the facility that will be in charge of implementing the facility's actions.

The Network's report to the grievant should be of a general nature and should not detail all the specifics of the investigation. *Do* not identify the practitioner(s), without the consent of the *physician or* practitioner(s) at issue. (See [42 CFR 480.133\(a\)\(2\)\(iii\)](#). *Do* not use the name of another patient *or individual* without his/her permission. In the grievance report, a Network may disclose facility-specific information concerning the grievance. (See [§160](#) below and [42 CFR 480.101\(b\)](#).)

If the Network's MRB is involved in the grievance process, the deliberations of the MRB are considered predecisional and confidential and are not to be released. (See [42 CFR 480.139](#) and [42 CFR 480.101\(b\)](#).)

In addition, the letter should include a detailed explanation of other options and contacts for those options, such as referral to the SA or the appropriate RO, which the grievant may pursue if he/she is not satisfied with the Network grievance process including the outcome. (See [Exhibit 7-8](#), Final Response to the Grievant Model Letter.)

## 140 – Potential Outcomes of Complaint/Grievance Process

*(Rev. 7, 03-12-04)*

### ENO 775

There are several possible outcomes for beneficiary complaints and grievances.

#### 140.1 - Complaint/Grievance Is Closed

*(Rev. 7, 03-12-04)*

A case is closed and the Network complaint/grievance activities may be suspended when the complaint or grievance has been referred, investigated, or acted on by another agency or when no further action can be taken *by* or required of the Network. The following situations are examples of when it is unnecessary for a Network to continue its investigation or to make a determination:

1. Complainant died and the complaint became moot because it only pertained to that person and the complaint was not related to the death, e.g., the complainant wanted to dialyze on a different shift; or
2. The *facility or* provider is no longer in business, and the Network is unable to pursue an investigation.

In both of these situations, the Network keeps its RO PO informed about the situation. The complainant/grievant may be dissatisfied with the results of the investigation because the Network is:

1. Unable to confirm the alleged problem; or
2. Unable to modify facility *and/or provider actions* to the extent that the complainant/grievant desires. (In some instances, although the Network has identified a situation that is problematic for the complainant, there may be no regulatory requirement that the *facilities/providers* change their policies, procedures or behaviors in the problematic area.)

#### EXAMPLE

The facility's hours of operation did not allow the beneficiary to schedule dialysis at a convenient time for his/her job. Although it is preferred that facilities accommodate their patients' work schedules, there is no requirement in the CfC. If the facility cannot adjust the patient's treatment times and if the patient requests the Network's assistance, the Network should assist the patient in identifying alternative options, such as a nearby facility with the desired treatment hours.



## 140.2 - Complaint/Grievance Is Resolved

*(Rev. 7, 03-12-04)*

The complaint is considered to be resolved when:

1. The complaint/grievance has been explained, corrected or settled by the Network so that the complainant/grievant is in agreement with the determination and/or the outcome, or
2. The involved parties comply with the desired outcome.

### EXAMPLES

- A. The Network's assistance with communications between the complainant/grievant and the facility staff results in a satisfactory outcome for the complainant/grievant;
- B. The investigation determines that it is appropriate for the facility to implement changes and an acceptable improvement plan is developed and carried out, and resulting in satisfactory facility changes; or
- C. An explanation/educational effort resolves the complainant's/grievant's concern *or helps him/her to understand a facility policy.*

## 140.3 - Complaint/Grievance Is Referred

**(Rev. )**

A complaint or grievance may be referred when a complainant makes a request for referral or when *the Network* determines that the concern/grievance falls under the authority or jurisdiction of another entity or agency, or if the complainant/grievant is dissatisfied with the Network's determination. A complaint or grievance can be referred so that it may be assessed by another appropriate entity. (See [§130.6](#).)

## 140.4 - Complaint/Grievance Is Reopened

*(Rev. 7, 03-12-04)*

A complaint or grievance is reopened when a complaint/grievance, that had previously been resolved, becomes an issue again. The case is opened as a new case but is linked to the original case so that the Network can have the benefit of the original case work and determine if a pattern exists. The Network documents the linkage as a narrative in the SIMS - *Contact* section *until automatic links are installed.* (See [§130.4](#))

## 150 – Improvement Plans (*IPs*)

(Rev. 7, 03-12-04)

### ENO 780

The Network requests an IP if you have determined that a single situation of or a pattern of substandard care exists which has, or may have, an impact on the health or well-being of one or more Medicare beneficiaries. The intervention *should be* designed *to* correct the problem(s) identified. The facility or provider develops the intervention and the Network approves it. However, if requested, the Network should assist the facility with the intervention development. When the Network requires an IP to be developed, the Network informs the RO PO and enters the IP and related activities into SIMS. Facility IPs may be shared with the RO and SA on request.

### 150.1 – Content of *IPs*

(Rev. 7, 03-12-04)

#### ENO 780.1

A facility must submit *its* IP in writing or electronically. The IP should:

- Identify and confirm an opportunity for improvement;
- Describe the implementation of an intervention activity to correct the problem;
- Describe the staff and material resources that will be dedicated to the intervention;
- Provide an expeditious timetable including all interim steps and a final completion date; and
- Propose a methodology, which will allow *the Network* to periodically monitor the intervention activities and outcomes to ensure that the problem has been corrected and that it does not recur.

### 150.2 – Time Period for Review and Acceptance/Rejection of IPs

(Rev. 7, 03-12-04)

#### ENO 780.2

The facility has 15 calendar days to submit an IP after *it is* requested by the Network and the Network has up to 30 days to accept or reject the IP. An IP must be finalized and implemented within 60 calendar days *after the date the Network requested the IP*. If possible the IP should be completed within one to three months.

## **150.3 – IP Tracking System**

*(Rev. 7, 03-12-04)*

### **ENO 780.3**

The Network should develop an internal tracking system to ensure adherence to the improvement plan scope and time line until the capability is in SIMS. The Network should also contact the facility at least once a month to *check on the implementation of the IP and to* offer assistance and support.

## **150.4 – Conclusion of IP**

*(Rev. 7, 03-12-04)*

### **ENO 780.4**

At the conclusion of the approved time period (usually one to three months) for completion of the IP, *the Network* determines whether the facility has complied with the plan and if the problem has been adequately addressed. The determination may be made by onsite inspection, off-site review of material provided by the facility, or by a conference call with the involved parties, or any combination of the three.

## **150.5 – Non-Compliance With IP**

*(Rev. 1, 07-11-03)*

### **ENO 780.5**

If the Network determines that the facility has not complied with the IP, after timely Network internal reviews, a decision will be made by the Network whether to amend the existing IP, or recommend a sanction to the RO, and/or refer the situation to the SA. The Network should notify its PO of the facility's non-compliance and the action that will be taken.

## **160 – Confidentiality and Disclosure of Information**

*(Rev. 1, 07-11-03)*

### **ENO 785**

A patient's/complainant's/grievant's identity is confidential information and may not be revealed unless the patient/complainant/grievant or personal representative (see [Exhibit 7-5](#), Consent to Disclose Identity – Model Form) has specifically authorized release of his/her name. The Network is subject to [§1160](#) of the Act and

[42 CFR Part 480](#) and should comply with these disclosure requirements. Title 42 CFR Part 480 permits disclosure of the patient's identity to the SA on request of the SA.

The Network maintains all complaint investigation/resolution correspondence and documentation (not captured in SIMS) in a confidential file in a locked cabinet. On request, provide the RO PO with the complaint/grievance file and SIMS documentation for on-site review. The RO PO will advise the ARA or the ARA designee at the appropriate RO about the grievance when the situation requires ARA involvement.

## **160.1 – Identity of Complainant/*Grievant***

*(Rev. 7, 03-12-04)*

### **ENO 785.1**

The Network asks the complainant/grievant if he/she may be identified during the investigation and resolution process. **When possible**, verbal consent for the release of the complainant's/grievant's identity should be *requested* during the first contact. The Network must document the complainant's/grievant's consent or lack of consent. The Network *should not* wait for written authorization before taking action.

Consult with the complainant/grievant throughout the complaint/grievance process. If the Network is unable to pursue resolution of the complaint/grievance without releasing the complainant's/grievant's identity, the Network advises the complainant/grievant immediately. The complainant/grievant may reconsider and authorize the release of his/her name. If the patient still does not wish the Network to release/use his/her name the Network may act on or refer the complaint as an anonymous complaint. If the complaint/grievance becomes irresolvable due to confidentiality issues, the Network advises the complainant/grievant in writing that the process cannot be continued, and outlines any other available alternatives (refers CfC issues to the SA). A potentially irresolvable complaint/grievance can occur when a *complainant's/grievant's* refusal to authorize release of his/her name, prevents the facility from focusing its corrective action. Occasionally, however, the problem may be resolved without the release of his/her name, if by raising the concern, the facility becomes sensitive to the issue and makes an effort to improve or correct the situation generally. (See [Exhibit 7-5](#), Consent to Disclose Identity – Model Form.)

*Grievances that are shared with the Network's Medical Review Board or a Network Grievance Committee when reviewed outside the Network office should have the names of all individuals and facilities blinded to protect the confidentiality of involved parties. (See [42 CFR 480.135](#).)*

## 160.2 – Identity of Practitioner

*(Rev. 7, 03-12-04)*

### ENO 785.2

The identity of a practitioner should not be revealed in the grievance report letter without the consent of the practitioner at issue. (See [42 CFR 480.133 \(a\)\(2\)\(iii\)](#).)

## 160.3 –Identity *of Facility*

*(Rev. 7, 03-12-04)*

### ENO 785.3

The identification of a facility and disclosure of facility information *to Federal or State enforcement agencies, licensing and certification boards/bodies*, may occur upon request by Federal and State enforcement agencies, licensing and certification bodies, State and local public health officials *needing the information to carry out their legislated functions*. (See [42 CFR 480.137 and 480.138](#) for disclosure provisions.) *A description of non-confidential information can be found at [42 CFR 480.120 \(a\)\(7\)](#)*. In addition, it is acceptable to release aggregate statistics about the number and types of complaints/grievances as long as individual patients/complainants/grievants/*practitioners/reviewers* cannot be identified implicitly or explicitly. *Facility information released for other than impending or occurring facility survey or investigation requires that the facility be notified of the release of information. (See [42 CFR 480.105](#).)*

## 170 – Personal Representative

*(Rev. 7, 03-12-04)*

### ENO 790

A personal representative is an individual designated by a court of competent jurisdiction or by the beneficiary, as evidenced by a document signed by such beneficiary, to act on his/her behalf. An individual/patient/beneficiary may designate whomever he/she chooses as his/her personal representative by executing a Power of Attorney, a Durable Power of Attorney, or a *witnessed*, signed, and dated proxy statement. The patient representative may act for the person they represent in any capacity that *is* authorized. *The personal representative can be authorized to conduct a single transaction or to assume ongoing responsibility for an identified purpose such as a financial transaction(s), healthcare decision(s), or advocacy*. The court may appoint a Guardian of the Person or a Representative Payee if the individual is deemed incompetent. The appointment may be for a single action/transaction or it may last for the life of the individual. The names of the involved parties, the duration of the appointment and the extent of the power should be stated in the court document. Whenever a third party acts as a representative of an adult

patient in the filing of a complaint/grievance, the Network obtains a copy of the document appointing them as representative before releasing any confidential information or the results of Network activities. *If a proxy appointment or designation of a personal representative document is FAXed to the Network, the Network should obtain verification of the authenticity of the document either by contacting the authorizing individual or by obtaining the original document or a copy of the original document by mail.* (See [Exhibit 7-6](#), Designation of a Representative – Model Form.)

*It should also be noted that the appointing individual may revoke any authority given to a personal representative at any time. On the other hand, the individual making the appointment needs to be confident that the individual being designated, as personal representative is willing to assume the responsibility incurred by the appointment.*

A third party can, however, file a complaint or grievance on behalf of a patient/*beneficiary* without being a lawfully appointed personal representative. Even though a third party may file a complaint/*grievance*, they would not be authorized to receive a report of findings that contained any confidential information (information that would implicitly or explicitly identify a patient or a practitioner) unless they obtained legal appointment or personal designation in writing by the patient/*beneficiary* and provided the Network with a copy of the document.

## **180 – Conflict of Interest**

**(Rev. 1, 07-11-03)**

### **ENO 795**

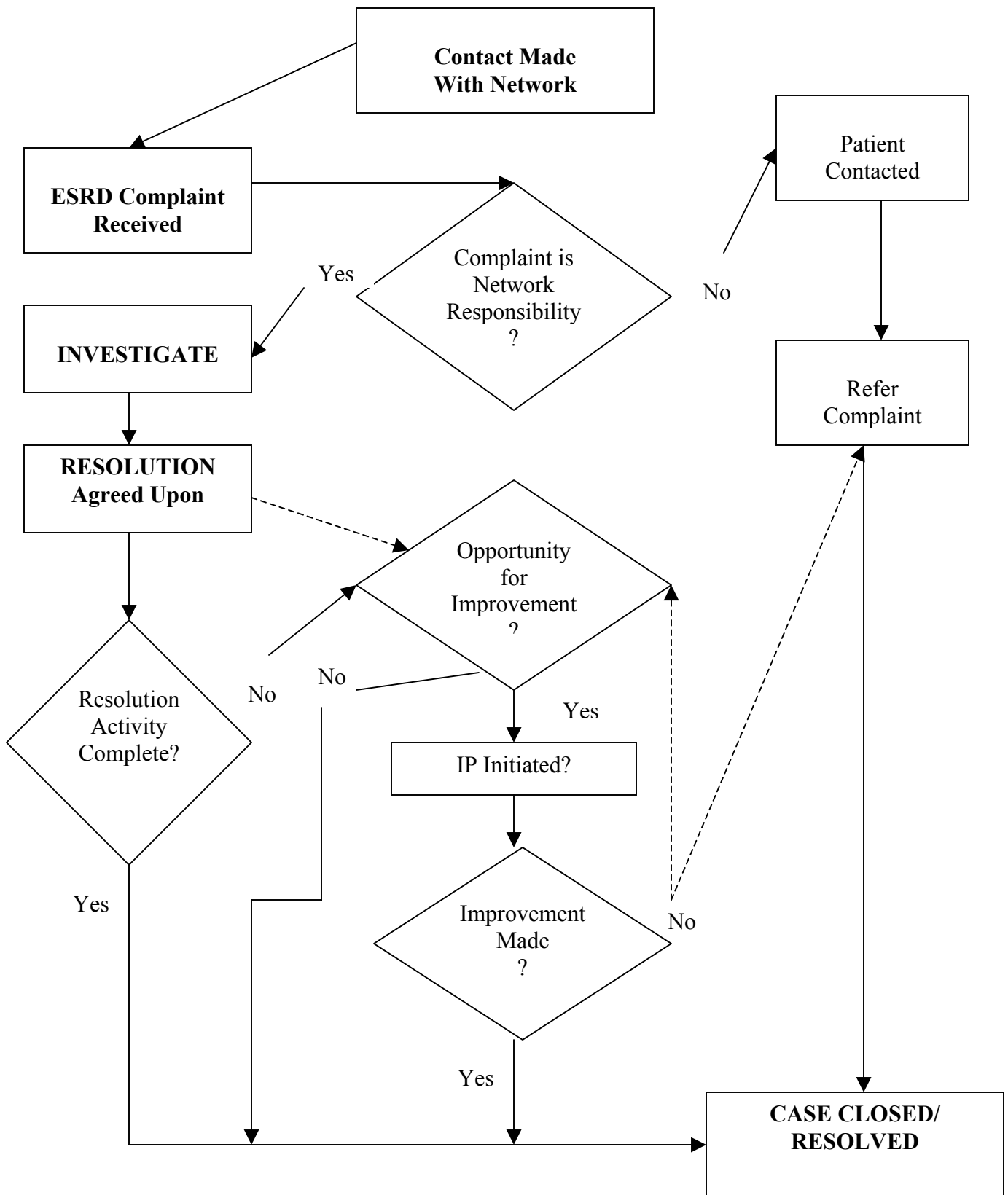
The Network ensures that a conflict of interest or potential conflict of interest does not exist among members of a complaint/grievance committee, a MRB committee, or a board of directors handling a grievance. Any individual who has direct involvement with the complainant/grievant or the provider under investigation, whether it is a financial, professional or personal relationship, should be excluded from participation in the investigation and resolution of the complaint/grievance. (See [§1881\(c\)](#) of the Act.)

## **190 – Exhibits**

**(Rev. 1, 07-11-03)**

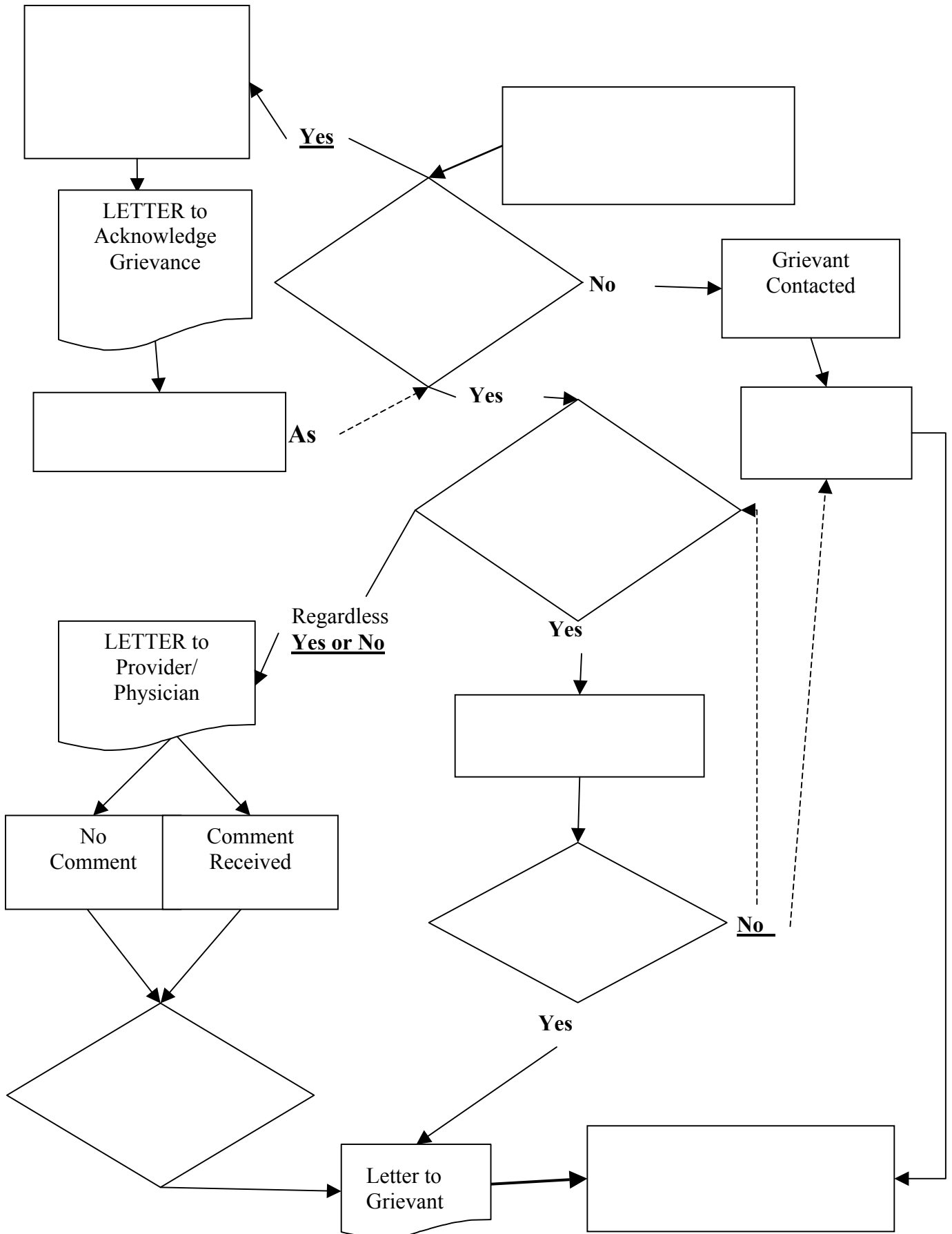
# Exhibit 7-1 - ESRD *Network* Complaint Process

(Rev. 7, 03-12-04)



# Exhibit 7-2 - ESRD *Network* Grievance Process

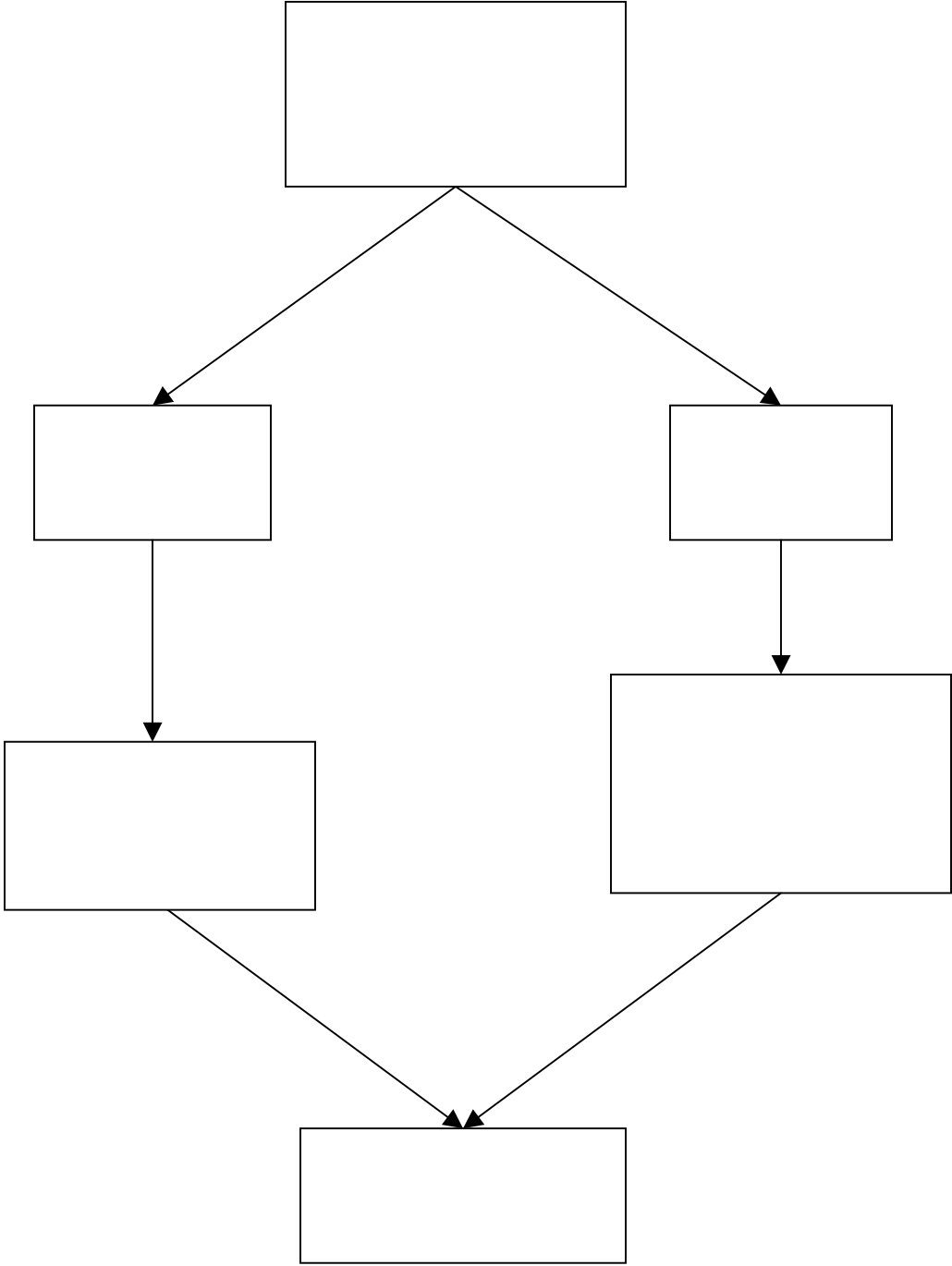
(Rev. 7, 03-12-04)





**Exhibit 7-3 - ESRD Inquiry Process**

**(Rev. 1, 07-11-03)**



## Exhibit 7-4 - Time Table for Complaints and Grievances

(Rev. 7, 03-12-04)

Contact Type	Acknowledge Complaint	Investigation, Review, and Make Initial Determination	<i>Determination Letter to Provider &amp; Request for Provider Comment</i>	Final Report/ Letter	Total Days
<b>Complaint (verbal)</b>	Acknowledge complaint & describe complaint/grievance process during first contact	Gather information & try to resolve the complaint as quickly as possible	Letter <b>not</b> required.	Follow-up by phone or letter as appropriate	Usually 1 – 90 days plus follow-up as necessary
<b>Complaint (written)</b>	Letter or call <i>of</i> acknowledgement sent within 5 business days from receipt of complaint letter.	Gather information & try to resolve the complaint as quickly as possible	Letter <b>not</b> required.	Follow-up by phone or letter as appropriate	Usually 1 – 90 days plus follow-up as needed.
<b>Complaint becomes a grievance</b>	Letter of acknowledgement sent within 5 business days from the time a complaint becomes a grievance	Up to 50 calendar days for intake and resolution	30 days (includes response time from the provider)	5 days after 30 day response time – letter sent to grievant	Up to 90 days plus follow-up as needed
<b>Grievance</b>	Letter of acknowledgement sent within 5 business days from receipt of grievance	Up to 50 calendar days for intake and resolution	30 days (includes response time from the provider)	5 days after 30 day response time – letter sent to grievant	Up to 90 days plus follow-up as needed
<b>Life Threatening Situation</b>	Forward to SA within 24 hours of receipt or determination and notify complainant/ grievant	If unsure of complaint validity, gather information and make referral if appropriate	N/A	N/A	24 Hours
	<b>Plan Submission</b>	<b>Network Approval</b>	<b>Plan Implementation</b>	<b>IP Completed &amp; Evaluated</b>	<b>Follow-up</b>
<b>Improvement Plan</b>	15 Calendar days from determination of need	Up to 30 Calendar days	Within 15 calendar days of approval	Usually 30 calendar days after implementation	1-3 months As appropriate

All complaints *and grievances* should be handled as quickly as possible. Whenever possible the time frame should be shortened, with the exception of the time allowed for the notice of determination to the provider. Do not shorten the time allowed for the provider/facility response *to a grievance*, unless a response is received prior to the end of the 30-day period and no follow-up is needed.

## Exhibit 7-5 – Model Response Letter of Acknowledgement of a Written Complaint/Grievance

*(Rev. 7, 03-12-04)*

### (Your Letterhead)

(Date)

(Name of Complainant/Grievant)

(Address)

(City, State, and Zip Code)

Dear (Name of Complainant/Grievant):

We have received your (complaint or grievance) of (date) concerning (restate the complaint/grievance). We will begin our investigation. However, we need to know whether we have your permission to use your name while investigating and trying to resolve your complaint. We have enclosed a consent form. Please complete all sections indicated on the form and return it to us using the enclosed addressed envelope. You may also call us with the requested information. The Network phone number is (Network phone number). Please contact us as soon as possible either by phone or in writing. If you choose to complete the sections indicated on the form, be sure to sign and date the form before returning it to us.

The (Network Name) is the End Stage Renal Disease Network Organization authorized by the Medicare Program to receive, investigate, and when possible resolve complaints and grievances made by or on behalf of Medicare beneficiaries in the State(s) of (name state(s)). The Network responsibilities include collecting the available information to determine the nature and extent of a problem and/or whether the services you received met medically acceptable standards. When quality of care concerns are identified, we either request the facility to correct the problem or we ask the State Survey Agency *or the State Quality Improvement Organization* to look into the problem and take appropriate action.

If you have any questions or would like assistance in filling *out* the enclosed form, please contact us at:

(Network Contact Person)

(Network Name)

(Network Address)

(Network Telephone Number)

(Include toll-free number, if different)

Sincerely,

**Exhibit 7-6 - Consent to Disclose Identity – Model Form**  
*(Rev. 7, 03-12-04)*

**(To Be Used If Verbal Authorization Has Not Been Given)**

**CONSENT TO DISCLOSE YOUR IDENTITY**

(Name of Requesting Network) will not reveal your name to the facility, doctor or provider, *or other practitioner* involved in your (complaint or grievance as appropriate) without your consent. Your (complaint or grievance) will be handled as an anonymous (complaint or grievance) if we cannot use your name. An anonymous (complaint or grievance) is more difficult to investigate, and may prevent your concerns from being fully addressed. However, the choice is yours.

It is important for you to know that it is unlawful for a facility or its staff to retaliate against a patient or complainant for filing a complaint or grievance. If at any time you should feel that you are being discriminated against, please contact us (your Network name) or your State survey agency immediately.

Insert wording below if this form is being sent to a grievant:

When our inquiry is complete, before we send you our final response explaining our findings; we are required by law to:

1. Send a copy of those findings to the involved facility, doctor and/or provider for their review and comment; and
2. Obtain permission from the doctor to use his/her name in the letter that we write to you.

To avoid having your identity revealed, you can choose to receive a general response from us stating that we have completed our review. This general response would not discuss the outcomes of the review, but would serve to protect your identity.

----- Cut on this line -----

Please use a check mark below to indicate either YES or NO:

YES, my identity may be revealed during the investigation of my (complaint or grievance). (If this consent form is in response to a grievance add: Please send me a grievance report letter.)

NO, I do NOT want my identity revealed during the investigation of my (complaint or grievance). (If this consent form is in response to a grievance add: Please send me a general notice.)

-----  
(Signature) (Date)

-----  
(Print Your Name) (Date)

**Exhibit 7-7 - Designation of a Representative – Model Form**

*(Rev. 7, 03-12-04)*

(The Network may use this form to inform an inquirer that the beneficiary may designate him or her as a personal representative. (See [§170](#)))

If you are acting as a personal representative of a living beneficiary and wish to file a complaint or grievance with (name of the ESRD Network) (known as the Network) on behalf of that beneficiary, the Network must receive written authorization from the beneficiary *appointing* you as his/her personal representative *or proxy* or you may provide a copy of a court order designating you as Guardian *or a Representative Payee*. You may send the Network a copy of the document appointing you the beneficiary's representative or the completed form below with the beneficiary designating you as his/her representative.

I, \_\_\_\_\_ designate \_\_\_\_\_  
(Beneficiary's Name – Print) (Personal Representative's Name – Print)

who is my \_\_\_\_\_,  
(State Relationship to Beneficiary)

to represent me in the matter stated below. I understand that once I designate a personal representative he/she will communicate with the Network and will act on my behalf in regards to the complaint/grievance that I have made concerning:

\_\_\_\_\_  
(State the complaint/grievance)  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

I understand that if I file a complaint and use the informal process that the Network will communicate with my personal representative. If I file a grievance, the outcome letter written in response to my grievance will be sent to my personal representative. It will be the responsibility of my personal representative to share the outcome letter with me.

\_\_\_\_\_  
(Beneficiary's Signature) and (Date)

\_\_\_\_\_  
(Witness' Name) and (Date)

**Exhibit 7-8 - Final Response to Grievant – Model Letter**  
*(Rev. 7, 03-12-04)*

**YOUR LETTERHEAD**

Date of Final Report:

Name of Beneficiary or Personal Representative:

Address:

City, State, and Zip Code:

Dear (Name of Beneficiary or Personal Representative):

The (Network Name) is the End Stage Renal Disease (ESRD) Network Organization authorized by the Medicare Program to receive and to the extent possible, resolve grievances lodged by or on behalf of Medicare ESRD patients in the State of \_\_\_\_\_. We look into complaints and grievances about the quality of dialysis and transplant services and care provided to Medicare *beneficiaries* or in Medicare certified facilities. Our responsibilities include discussing the grievance with the involved party or parties, reviewing dialysis facility records, as necessary, and making a determination as to whether the grievance was confirmed and the appropriate action to be taken. Where *we identify* quality of care concerns, we provide education and feedback to practitioners and physicians, and may require a quality improvement plan to be developed and carried out by the facility. In addition, we may refer the grievance to the State Survey Agency *or the State Quality Improvement Organization*, which assures the care that dialysis facilities give meets Medicare standards.

Based on your grievance received on (date), the Network has investigated your grievance regarding the (care/services) (you or the name of the beneficiary as appropriate) received on (date) at (name of the dialysis facility). You were concerned about (Restate the grievance. Include issues raised by the grievant.)

**Insert A or B below:**

A. Involvement Practitioner/Physician Does Not Consent to Disclosure to the *Grievant*, include the following:

We have carefully examined your concern(s) and conducted a thorough review of the relevant records and information pertaining to the grievance (you or the name of the beneficiary as appropriate) raised. Federal regulations prohibit us from releasing information about our review without the consent of the involved physician. Because your physician/practitioner did not give (his or her) consent, we are unable to release specific information about the results of our review. This does not necessarily mean that we found a problem with the services (you or the name of the beneficiary) received. However, if warranted by our review, we will take further action to address our findings.

B. Involved Practitioner/Physician Consents to Disclosure to the *Grievant*, include the following:

Before reaching our decision, we gave (name of the involved practitioner/physician) an opportunity to review our findings concerning the services (you or the name of the beneficiary) received and (he/she) consented to the use of (his/her name). (If appropriate, include: “He/she responded to our determination letter to (him/her) with (additional information or comments). Attached is a copy of (his/her) comments.”)

C.1. If the Network finds the grievance was unsubstantiated, insert the following:

After a thorough review of (your or name of the beneficiary) information and the information that we gathered regarding the grievance, we have determined that the grievance you made was not substantiated. Specifically: (Give a summary of the grievance findings keeping in mind that you can not implicitly or explicitly identify the MRB reviewer(s), another practitioner, or another patient without their consent.)

C.2. If the Network found the grievance to be substantiated, insert the following:

We were able to confirm your grievance about (the quality of services or situation) (you or the name of the beneficiary) (received or experienced) and will initiate the following action: (Summarize the Network's action in handling the grievance and the resulting responsibilities of the involved parties. Keep in mind that you cannot implicitly or explicitly identify the MRB reviewer(s), another practitioner, or another patient without their consent.)

D. If the physician's/practitioner's name is used, close with:

Please note that this letter and the information concerning (name of the practitioner and/or physician) contained in this letter is confidential and cannot be given to anyone else, unless the practitioner/physician gives (his/her) consent to the disclosure.

If (you or the name of the beneficiary) have/has other concerns regarding this matter, please contact:

Name of the Network Complaint Contact Person

Name of the Network

Network Address (include zip code)

Telephone Number (include toll-free number, if different)

If you have been dissatisfied with the grievance process or the outcome of the process, you may contact the State Agency, which is responsible for making sure that the care provided at your facility is safe and in compliance with Medicare requirements.

Name of a Complaint Contact Person  
Name of the appropriate State Survey Agency  
Address (include zip code)

Telephone number (including toll-free number, if possible)

You may also contact the Assistant Regional Administrator (ARA) at the Regional Office of the Center for Medicare & Medicaid Services. The address is:

Name of your ARA  
Centers for Medicare & Medicaid Services Region (Region Number)  
Address (including zip code)

Telephone Number (toll free- if possible)

Sincerely yours,

Executive Director

(Name of Network)

Enclosures: (Include involved practitioner(s)/physician(s)'s and/or provider's comments and informational material, when applicable and appropriate.)