UNITED STATES INSTITUTE OF PEACE



CURRENT ISSUES BRIEFING TRANSCRIPT

Weapons of Mass Destruction: What's There, What's Not, and What Does it All Mean?

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PRESENTERS:

Speaker

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MS. KING: Good morning, and welcome to the U.S. Institute of Peace's Current Issues Briefing on WMD in Iraq, with our guest speaker, David Kay, the former Special Advisor to the Iraq Survey Group and former Chief U.S. Weapons Inspector in Iraq.

heads the Institute's Serwer Iraq Working Group, and is Director of Peace and Stability Operations Program will moderate this morning's program. I'm Kay King, and I am Director of Congressional and Public Affairs here at the Institute. Before I turn over the program to the Institute's President, Richard Solomon, I have just a few brief announcements and housekeeping details to take care of.

First, I'd like to let you know that the Institute will be webcasting this session for later posting on our website, so during the question and answer period we really ask that you come to the microphone right up here in the front of the room. Please identify yourself and ask your question so that we can be sure to capture it on the video tape.

Second, and as a courtesy to our speakers

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and to all of you in the audience, we ask that you please turn off your cell phones and your beepers. And last but certainly not least, I have a little bit of a plug. I want to let you know that the Institute is getting a major Iraq initiative underway. One of our senior staff is over in Iraq right now, and we will be offering a press briefing when he returns, so we will let you know about that event when it gets underway.

In the meantime, I want to let you know that we have a lot of Institute materials in the ante room, on the table in the ante room, so feel free to take those materials. And again, it's a pleasure to have you here, and I will now turn over the program to our president, the President of the Institute, Richard Solomon. Thank you.

DR. SOLOMON: Thank you, Kay. Good morning and we're obviously delighted to have a full house this morning for an extremely important, and I suspect a very informative session. We are very pleased to welcome David Kay back.

He gave a very interesting precursor briefing up on the Hill in November of last year, along

with Jonathan Tucker, one of our senior fellows, and Jim Sutterlin. I think it's worth just quoting very briefly two of the comments that were made at that session which, of course, was before the military operations in Iraq.

Jim Sutterlin noted that Saddam Hussein's image is vital to himself and to the region, partly because he's the only one with weapons of mass destruction. His image and his power in the region both diminish if the United Nations and he, himself, make public a decrease or lack of weapons capability. And that, I think, fits in with some of the things that David Kay has indicated about the pretense that lay behind much of the deception.

All of the panelists in that session raised the possibility that Saddam might choose to cooperate with the inspectors, but with the intention to reconstitute key WMD capabilities at a later date. So again, some great insights were raised at that session, and I have no doubt that they will also emerge in today's discussion.

What have we really learned? We're here to

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try to give David an opportunity to indicate lessons learned so that hopefully we can deal more effectively with inspection challenges in the future. Now I hardly need say that this is а radioactive issue politically, and it's worth remembering that in our election high season, things do tend to get pulled in one direction or another. I see some gray hair in the room. Some of you may remember the 1960 Presidential Campaign, when candidate Jack Kennedy expressed the so-called Missile Gap, only to find when he became President that there really wasn't a missile gap. we're in a situation where as we look at a number of proliferation issues of which Iraq is only one, there are instances where we've over-estimated, and there are also in contemporary history many instances where we, in fact, have under-estimated: what Iraq had in the early 1990s, under-estimated North Korean, Libyan, and Iranian capabilities.

We are only now seeing this remarkable expose coming out of Pakistan of a very substantial network of proliferation activities, and we're dealing with issues that as we try to get a hold on them, we're

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finding that our intelligence capabilities are sorely tested.

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Where did the anthrax come from or Ricin? Who did it? We still have no idea, again our intelligence services are being challenged in a way with this new weaponry that we have not faced Today's weapons are not only more lethal, but they circulate in contexts that are much harder to identify. We're not dealing with just nation-state systems, but also sub-national groups, private business operations, and so again the challenges that we face are very substantial. And, of course, the risks of these more lethal weapons make the policymakers dilemmas all that more profound.

So with that David, let me say how pleased we are to have you, and the podium is yours. Thank you.

DR. KAY: Just let me thank you again for the opportunity to appear here. When Daniel called me and asked if I would, I jumped at the opportunity. My experience with the Institute has been — it's one of those rare Washington forums in which you really come out knowing much better what you think afterwards

because of the quality of the questioning and the people who participate. So I must say, I found over the years my participation, both as a listener and occasionally as a speaker participant at the Institute is one of those things that I value the most, because they helped me understand better whatever is at issue.

What I'd like to do today is set a framework that I'm thinking through the process, and certainly allow adequate time for discussion and questioning of that. It still is unfolding.

Let me just skate over what I think at this point after the two weeks of whirlwind opportunities I've had to state my view. The situation that I believe existed in Iraq, and then move on to why and some of the broader implications, which I think are more interesting, at least to me at this point.

My personal conclusion is that there were no large stockpiles of chemical and biological weaponized material at the time Operation Iraqi Freedom began. And that's not just because we haven't found them. Indeed, I think finding them is probably the wrong approach and wrong strategy. As I was reminded on

the Hill yet again, Iraq is as large as California, Baghdad as large as L.A., have you looked every possible place? Well, the answer to that question is always going to be no. It's no today, and it will be no 10 years from now.

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In fact, my confident prediction is that 20 years from now, maybe 50 years from now, people will still be digging things up in Iraq that were as items I mean, a country that takes its not found earlier. most advanced aircraft really pulls them behind a tractor out into the desert and bulldozes sand over them with the cockpits open, is a country that's probably in In fact, if I indeed become unemployable in Washington, I'm thinking about going back and asking the Coalition Provisional Authority if Ι could have a license to import metal detectors. I actually think relic hunting in Iraq probably has a long-term prospect there.

There is so much the regime hid. You take just the stockpile of conventional armament that Saddam acquired from the time in the early 80s when he started a major buildup right to the present, you've got

somewhere around 60 to 75 percent as much conventional ordinance as the total conventional ordinance that the United States has, a global superpower. It's just mind-boggling as you fly over the country and look at it.

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Now I'm confident in my own view that there were no large stockpiles, not because we haven't found them, although we certainly made a lot of attempts to find them, and had a lot of reward money available if they turned up, but because as you take the smart hunting strategy and you look and say, look, maybe they're so well-hidden we can't find them with the Work the chain back, you look for resources we have. the production processes, where they would have been produced, you look for the people that would have been involved in that production, you look for the records, both records internal, as well as records external of imports into the country that would have supported such a process, and pretty soon you've done that about as thoroughly as you can, and you reach the conclusion they really didn't exist.

The Nuke Program, it is true there was some

money that was being poured into the process in 2000-2001, but it was a faint, faint shadow of what had existed in 1991. It wasn't resurgent. It was at the earliest stages of what might have eventually been a rebuilt nuclear program, but it was far from a resurgent nuclear program, and pales in capacity to the program next door in Iran, for example.

The most advanced program, and the one that I think has largely been underplayed and misunderstood in the U.S. Press was, in fact, the Missile Program. The Missile Program relates to decisions made in late '99, 2000, 2001 by Saddam to achieve a range of over 1,000 kilometers, 650 miles in a series of different missile programs.

Now the reason and there are multiple ones, but the primary reason I think that was so serious is because of the amount of foreign assistance that went into it. It is perfectly true that if you go to Iraq and you talk to one or two of the missile scientists and you look around, you do not see the infrastructure that would have supported reaching that goal in a very short period of time.

On the other hand, if you do as we did and you probe not only what was in Iraq, but where they were reaching out for assistance, and where and how that assistance was flowing into the program, you really come away realizing that they may well have achieved some of those goals in a much quicker time frame than has generally been estimated.

This is a general theme, and something I think we've done poorly in the past, is looking at and understanding foreign assistance. What we generally looked at is for large imports of equipment, precursors, chemical supplies. The real heart of a weapons program is intellectual capital. It's the ability of people who know how to do things, have done it themselves, to transfer that knowledge. And in today's age, that can be by physical presence, and certainly the Iraqis had foreign assistance that was physically present in Iraq for periods of time after 2000 that made a difference. But it also can be transferred very easily and very difficult to detect by a variety of other including the Internet.

Many of us collaborate with colleagues

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across the United States and across the world without physically coming into contact. I think back to when I started my academic career in the late 60s, the great days of boondoggles for academic collaboration, a trip to Bellagio as 12 authors would collaborate under Rockefeller Foundation funding on a book. Today no trips to Bellagio, by and large log on to the web with a web-sharing program, and occasionally you might get together.

We haven't taken that on board in terms of how that impacts proliferation. Iraq is an interesting case because as it's fully revealed, you're going to discover bits of the old world, that is actual physical presence, and collaboration with large bits of the new world of web-sharing and Internet connectivity. So the Missile Program, I think is fair to say, that was an aggressive program that was building.

It's also fair to say in the missile area that it was Iraq. And a lot that affected scientific collaboration in Iraq affected the missile program, as well. And I'd like to get into a bit of this later, but just to foreshadow it. Iraq had, by the time it came to

the late 1990s, it had lost its ability to concentrate and to make systematic program decisions, so if you look number missile programs across of everything from taking old Chinese Sokor missiles, and putting Russian helicopter turbine engines into them to extend their range land attack as missile, to taking surface-to-air missiles and extending their range as a 250 kilometer land attack missile, to multiple solid propulsion programs and liquid propulsion programs, we just want to, if you want anything to succeed, which I really didn't and don't - you would like to walk in and take the missile team, shake them up and say we're going to make a choice, one program, and you're all going to work on it. It didn't happen that way, so there were real impediments to even the missile program being successful. And those were ones that were characteristic, and I think by and large missed, of Iraq in the post-1990 period.

There certainly is, and I don't want to be misunderstood, there is a need to press ahead with the activities of the Iraq Survey Group and inspections. I think those reasons relate not to this faint hope of

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well, maybe we'll get lucky, and maybe we'll discover the stockpile. I think that's actually the worst reason for pressing ahead. But there is a lot more to learn about procurement. There is a lot more to learn about how we missed the signs of a deterioration and disintegration of Iraq's arms program, and actually its whole society.

There are, as well, certainly technologies and documentation of technologies and people that are still resident in Iraq they probably have not found, that we want to be sure they don't get transferred to other countries. So cleaning up the record, finding as much as you can, getting as close to 100 percent understanding of that is, I think, a valuable effort.

Let me say again, I think with regard to the discovery of large stockpiles of weapons of mass destruction, chemical and biological agents that were weaponized, they were produced after 1991, I think we know they didn't exist.

Let me ask and try to share with you my thoughts as I work myself through this, as to why did we get so seriously misled about what Iraq was, and what

Iraq was about. Well, first of all, and you know, as Americans, we're almost Iranian in our desire, Shiia in our desire of self-flagellation. We forget we were dealing with Iraq, and Iraq behavior in at least two distinct ways made a huge difference in the way, the misassessment of what Iraq was about.

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First of all, at the beginning, Iraq in 1991 started its relations with the U.N. Inspectors based on lying, cheating and deception. They tried to hide the Nuke Program initially. When caught, they lied about what it was. They continued to lie, and when caught without any embarrassment said oh, yeah, everything else we're now telling you is true. Inspectors built into the mindset, as did the rest of the world, that Iraq never told the truth.

One of the most articulate and educated Iraqi officials, as we led up to Operation Iraqi Freedom, said to a colleague of mine look, we got off on the wrong foot in 1991. We started lying. We continued that up to 1995. I told my colleagues that if we continue this behavior of lying, no one will ever believe us when we tell the truth. This is one occasion

on which I think he was telling the truth; that is, no one would believe them if they didn't tell the truth.

And that became very fundamental to the misinterpretation following.

There is a second aspect of Iraqi behavior, however, that in many ways as you get through down to '98, was also almost equally important; that is, Iraq continued to cheat on its international obligations. It continued to engage in the clandestine procurement of military hardware, and it was caught, not in every case, in fact, not even in most cases, I think. But just enough so it perpetuated this image of a state that was, in fact, still determined to maintain weapons of mass destruction, and certainly the capability to produce those weapons.

I guess there is a final aspect which is a shoot-off of really that second one; is Iraq's general relations with the international community was not one that built confidence that it had ever turned the page. And if you doubt that, I invite you to go back and to read Hans Blix' first report to the Security Council after UNMOVIC began its inspection. He said, "Iraq has

not shown a genuine commitment to disarmament". So even Dr. Blix in dealing with the Iraqis detected this continued behavior to try to preserve and try to hide - not knowing, and don't misunderstand me - Dr. Blix never said that he knew they were trying to hide weapons of mass destruction. But it was illustrative of a behavior that is trying to shield something, and so it became up to everyone to try to understand to guess their own interpretation of what was behind it.

Secondly, responsibility is borne by all of us who engage in inspection, and the institutions that engaged in the inspections in Iraq. Quite frankly, we became so used to being abused, to being lied to, to being cheated, that it became the stereo — well, in many ways it wasn't a stereotype, it was a reality. That reality became the only reality we could imagine. It became very hard to imagine that there might be some other reality behind there. So as each new piece of evidence up until 1998 when the inspectors left, and certainly in the period after `98 and before UNMOVIC began, as additional evidence came, it was fit into a pattern that says this is a country that is continuing

to lie, cheat, and deceive on its obligations not to have weapons of mass destruction.

So evidence that didn't really fit into that pattern just was sort of decaying because the basic argument was based on really good proof and good evidence and behavior, that this country had, in fact, not changed its ways. So we really do as we go ahead, have to think about inspection procedures that allow us to understand countries that really may make a fundamental change.

We're currently engaged in that with regard to Libya. And some would argue, and some would argue the other side too, with regard to Iran and its nuclear program. You get so used to how a country has behaved in the past, how it's cheated, how it's deceived, how it's lied and continues to try to push programs ahead, even in spite of having said that, that it's hard to take on additional evidence.

This isn't new to us, by the way. If you were to fit this and put another name in front of it, you'd have the Soviet Union. The Soviet Union, and the argument was the Soviet Union complying with its

obligations under the Biological Weapons Convention? Soviet Union complying with Was the its other obligations with regard to missiles, chemical weapons, all of this. We continued to have that argument as long as the Soviets existed. And, in fact, in some, although a much lesser extent today, you will still find that echo in the community with regard to what is current Russian behavior, because the burden of past Russian behavior is so great, that it's hard to imagine how it would have changed.

Another fact that I think bedeviled us and led to this, is in the collection area. When the first Gulf War ended, I can speak from having been directly involved in the first inspections there, the amount of collection that had gone on inside of Iraq by the intelligence services of the world, and particularly the United States, was minuscule.

Iraq was a hard place to operate. It also, before 1991, had been a place that had largely not been at the center of collection. The Soviet Union still existed. That was the dominant strategic motif. China was emerging. That was an important area. Iraq was

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relatively unimportant.

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Technical collection had taken place, but even technical collection had in many ways been limited In the 1980s, most technical collections in the 1980s. focused on the contact zone between Iran and Iraq during the Iran-Iraq Gulf War. People who have never spent any time in world of collection and technical the collection, unfortunately believe that the movies which show omnipotent powers knowing everything you do at all times, whether you speak, whisper, cell phones, conduct your conduct inside buildings, it's a great image from the point of view of U.S. power to have It's just not really true, so people believe that. there were huge gaps.

Immediately what took place is inspectors started, quite to their surprise I will say, at least in my personal contact, quite to the surprise of those people inside the intelligence community. It was an interesting stereotype about U.N. inspections that were shared both by the Iraqis and National Intelligence Service. They both believed we were wusses, that we were ineffectual.

I had a senior Iraqi official tell me one day that I wasn't behaving like a traditional U.N. Inspector because I was demanding to get inside places he didn't want me to get, insisting and making a fuss, and ultimately getting in. And he explained to me that that's not how U.N. Inspectors work.

I also had friends in the intelligence community tell me U.N. Inspectors could never accomplish anything. They weren't forceful, they weren't used to being intrusive, et cetera. They would be fooled.

The fact of the matter is that beginning in the spring of 1991, the U.N. Special Commission on Iraq started doing a magnificent job of penetrating Iraq's deception program, and collecting real information.

There were surprises on both sides, both the National Intelligence Services were surprised, the Iraqis were surprised.

What has largely been unexamined is how each side handled that surprise. And I think this, in many ways, is a subject that needs far more rigorous scholarship. In the case of Iraq, I'm convinced that what happened is they tried to improve their deception.

They tried to hide better, but they also decided that there were certain capabilities that they could not maintain because the inspectors would find them, large weapon stockpiles.

On the side of National Intelligence Services, what they decided is it was almost a Eureka moment, or if you like my favorite television commercial right now, the yellow Chevy that retracts its roof and the kid says something that I will not repeat because of television cameras and starts to say - you never know he actually says it, and he gets a bar of soap in his mouth. It was one of those moments when you said Eureka!

You suddenly have hundreds of U.N.

Inspectors on the ground willing to follow-up leads in

Iraq. This fills a huge gap in the collection system.

You can tie your technical collection, which may show buildings that look unusual, with people on the ground who can open the doors and go into the buildings and see if they're unusual. That was as addictive as Crack Cocaine, the National Intelligence Services.

Suddenly you had ground assets that you

didn't have to worry about recruiting it. You didn't have to worry about them being killed. You didn't have to worry about the moral shortcomings showing up on the pages of the "Washington Post" and "New York Times", and being embarrassed that you had ever recruited someone like this. You had good, upright U.N. Inspectors doing the job. And the result is that there was essentially no effort after 1991 by National Intelligence Services to build an on-the-ground collection capability apart from the U.N. They became used to the U.N.

Now that was fine, as long as the U.N. was around. The limitation of that became only apparent in 1998, when the U.N. Inspectors withdrew in the face of increased Iraq intransigence, and you suddenly had a gap, and had to rely on technical intelligence or to resort to any place you could find someone who would talk about what was going on in Iraq. And that led to two different but related behaviors.

Certainly, Iraqis who would leave the country and would talk were valuable individuals, and you wanted to talk. And it's not true that I think the National Intelligence Services did not recognize that

these might have their own agendas. It was in a desperate need for collection, you simply tried to vet out those whose agenda and lying was so apparent that it failed the taste test, and you were left with others.

The second resort was to resort to what technically is usually called liaison services; that is, other intelligence services who would have assets in the country, and would come tell you what they were saying, but usually never give you direct access to those assets.

The result is very much like trying to do an oil painting with blinders on and thick gloves, with someone telling you how you're drawing your lines. It may be roughly accurate, and rough is being the operative word. It may be grossly inaccurate, without that real touch. And that became a huge gap.

It shows up in other ways too. I continue to be amazed to this day. The Middle East is not new to the U.S. We know how vital it is. It goes back at least to the Carter Administration when those of us who were living in Washington or any place in the states and are old enough - I have to add that, because as I look

around I realize a number of you aren't - to remember real gas lines, and an embargo.

Look, the Middle East was important, but as a nation, our training of scholars, our training of intelligence analysts who speak Arabic, who know the cultures, is a tragedy that I still don't understand. And it's even more of a tragedy I think for people of my own generation, because we trained for several generations some of the brightest of American students, analysts, scholars in Russian studies.

Look, I started out at Columbia in the Russian Institute. I was just one of many that flooded after Sputnik into Russian studies. We've never done the same thing for other areas of the world. And in a real way, we showed that limitation yet again in the case of Iraq.

There is another lesson that I think we need to draw, and that relates to analysis, and to understand. It's become, after 9/11, almost everyone says the feeling of 9/11 is analysts didn't connect the dots. You should have just connected the dots and you would have understood the plot against you.

That's an extraordinarily dangerous thing to urge on analysts. That presumes there are enough dots to make sense of, as you connect them. Only if you're collecting do you have dots. If you misconnect dots, you get a very wrong picture of the world.

The fact of the matter is, I'm convinced there just were not enough dots to connect. And it was not the procedure in the analytical intelligence world to stand up and say no can do, can't tell you, customer - can't tell you, Mr. Policymaker, what's going on. We need more collection. After 1998, I think as that history is rewritten and restudied, a new commission and historians finally get into it, we're going to be appalled at how little information led to conclusions.

Now the reason was, and to get back to something I started with, we had a long body of experience with Iraq. Every new piece of information was added on to this old animal, which said Iraq had built weapons of mass destruction, had used weapons of mass destruction against its own population and neighbors, had lied and cheated to the U.N., so really each dot you can connect back to that larger dot. If

there were two different animals, you were in real trouble. I think we were in real trouble.

The second part of the analytical frame work I think we're all going to have to learn from, you're always in your greatest danger, whether you're talking about your 401(k) plan two and a half years ago, three and a half years ago, but all of us were convinced I'm going to be able to retire early. I'm going to be able to travel. I'm going to play as much golf and fishing as I want. This thing is going to just go up, up, and up.

We had a dominant model of what the world looked like, and we just didn't examine its foundations. The bubble burst, and all of us are facing working longer than we wanted to, maybe forever. Not only that, we have kids bounce back and live with us, that assumes you'll work forever and ever, so that's what makes some people rich.

You know, contrarian analysis, which is hard to do, very, very hard to do, because you look like an idiot by standing — or you look like Scott Ritter, you know, by standing up and saying this isn't true.

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There is another view. Let's examine the foundations of it. It is really something that we need to build into our systems. And in some ways this is commonplace. Do any of you not realize after the bursting of the economic bubble that your 401(k) analysis really needs safety measures, and constant contrarian analysis? But we repeat these bubbles and these cycles, and we get caught up into it.

And let me again emphasize the Iraqis did a lot to make this easy to do. They started lying, cheating, deceiving. They continued to lie, cheat, and deceive us about a number of issues, and their behavior with regard to the U.N. inspectors and the rest of the world.

Let me say a few things about political abuse, and what goes by political abuse. I have no problem by saying I think the new commission certainly ought to examine how policymakers use intelligence, and whether they, in fact, cherry picked and abused intelligence. I think that's a natural question that needs an answer.

I will say in my personal contacts, I've

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seen absolutely no evidence of that, both in the intelligence and in the policy world that I came in contact with, I never had anyone say you've got to go out and find the weapons. That's your job. Don't worry about these other things.

The constant refrain is to find the truth, the mission was to find the truth. And with regard to cherry picking, which is this artful description of well, maybe what the policymakers just did is they picked those interpretations that most favor them. The fact of the matter is almost everyone believed Iraq had weapons of mass destruction, whether you were in the U.S., whether you were in France, the U.K., Germany; and yes, even the Russian Intelligence Service.

Now there were great differences at the nuance level, and certainly even greater differences at the political strategy level of how you coped with that, but there was remarkable consistent belief that Iraq, indeed, had weapons of mass destruction, and was continuing to try to enhance and acquire those, and was there.

I think that is -- it makes it very, very

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unlikely in my view that cherry picking occurred. And let me pick another — one other charge that's often labeled and express my own personal amazement at it. The Vice President of the United States on a Saturday goes over and talks to the lead analyst or some of the lead analysts involved in the Iraq Weapons Program, and that is an example, so it is said, of political twisting and distortion.

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Ι think that is just unfounded an conclusion that I'm personally appalled at. We exist in a world in which not all wisdom, not all experience exists in the corps of analysts wherever they are. lot of policymakers have had more contact with the world that the analysts are analyzing, have spent more time with the leaders, more time there than any analysts And after all, if something goes wrong, it's the policymakers generally, not the analysts that are going to be hung up to dry.

And I'll give you an example where I think we all should have wished that policymakers had spent more time questioning analysts about their view. I think as the 9/11 Commission will show, the dominant

view of Al-Qaeda and Usama Bin Laden (UBL) prior to 9/11 in large parts of the intelligence community was that we were building him up to be a 12 foot threat, and we were only enhancing him, that Al-Qaeda and UBL were not the threats that were generally being portrayed, that there were other threats that couldn't hurt the United States, et cetera, et cetera. There was real questioning about whether that was the problem.

I quite frankly wish Secretary of Defense Perry, Secretary of State Albright, Secretary of Defense later Cohen, all of these people who had tremendous experience, spent more time prior to 9/11, as I would say with the same people in the current administration, with the analysts, asking them how did you come to this conclusion? What do you believe? Checking and dialoguing.

Quite frankly, that's the type of stuff that makes for better analysis, and probably makes for better policy. And from the point of view of an analyst or someone who has done analysis, let me tell you - good analysts don't mind people who have important positions coming over and spending time with them. If you're a

good analyst and you've gone through a good process, you're used to people challenging you and disagreeing with you. That's what analysis is about.

The idea of the Vice President taking part of his Saturday and coming over and talking to you, in general, is a chance to get face time. It's a chance to have someone who has a very important position, talk to you. And I can only speak going very far back in my own personal experience as a mid-level relatively young member of Arthur Goldberg's staff when he was U.S. Ambassador of the U.N. I got invited one weekend as it turned out to go over and brief for all of five minutes Vice President Humphrey on an issue and have Humphrey ask me questions.

Did I feel abused? Did I feel challenged?

Hell, no. I told all my friends about it. I was happy about it. It was a real joy. I managed on one occasion to get one-half of a sentence in, in Lyndon Johnson's State of the Union Address. Did I feel abused that he had cut out three paragraphs and left one-half of a sentence? No, I was happy to have half a sentence. You know, it just completely misunderstands the way people

who are in foxholes feel about when people who are sitting on high take the trouble to come and ask. And my real fear is that in the future people like Vice President Cheney and others will be fearful of direct contact with analysts to challenge and to talk to them, to ask them about their views.

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If that indeed happens, we as a country are going to be worse off. So I think it's very appropriate the Commission examine all these issues. I can just say there are some things that are out there that really go counter to that.

Let me end on one final note. I've gone on for longer than I intended to - that I think is going to be the most interesting thing discovered out of Iraq; and that is, the extent to which Iraqi society had become corrupted in process of and was the disintegration. And it's what led me to the conclusion to say last week, in many ways I think the Iraq that we're finding is more dangerous than we anticipated.

I know this seems counter to a number of people's views, at least as I read the editorial pages today in the "Washington Post" and the "New York Times"

last week, I know editorial writers have a hard time with this. You know, Saddam ran a state of absolute terror with security forces all around. How could anyone have cheated and lied on such an individual? Well, we don't study history very well. If you go back and you look at Stalin in the last days of Stalin's rule, you go back and look at almost any terrorist totalitarian state, you discover that the problem with terrorism on high and totalitarian state is everyone becomes, first of all, afraid to speak the truth in front of the leader, and so you get used to lying and cheating. And your risk cycle, and your risk scale is far different than that of people like you and I.

And secondly, that most of the societies fail and fall into corruption, denigration in a way that destroy all sense of moral values, and makes it so almost everyone else can justify their cheating, their behavior, not in the terms that they were educated, not even in the culture they believe they're a part of, but in terms of look what Saddam is doing, look what Uday is doing, look what Qusay is doing, et cetera, and so it sort of falls down that scale.

Iraq is going to be a terribly interesting case to examine. It cries out not for an American, it cries out for an Iraqi Joseph Conrad to right the heart Tariq Aziz, in talking to him, went of Iraqi darkness. on at great length about what the last years of the rule was in terms of Saddam getting into this fantasy land. I'll never forget Tariq telling me, you know, I got this 500 page manuscript of a novel with a letter from Saddam asking me to read it and give him his comments. said I took this seriously. I started going through, working my way through it, and then a week later I got another 300 pages. And he said they just kept coming, so I just put it aside and I ignored it. We could not get any serious discussion fantasy land. of the issues. And there's always a certain amount of self-serving over the ultimate opportunist, Tariq Aziz, but there is a large amount of truth, I think, in that too.

Also, as you talk to Iraqi scientists and engineers, and ask how the behavior - you come across a series of milestones that made a difference. After 1998, Saddam opened up the pot of wealth and said for

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scientists, bring your proposals to me personally. will review them and decide whether they get funded.

Here again, those of you who are historians will remember your history. If we had known that, it should have set off lightbulbs. The most fateful decision in the last days of the German military in the Second World War, they could have not changed the course of the outcome, but certainly could have raised the cost of that outcome - was Hitler's decision that the jet engine and jet aircraft that they had produced should not be a fighter aircraft, an interceptor, but should be a bomber. And so the German Air Force went over its own protest, but because that's what Hitler said, trying to produce a bomber jet engine and jet aircraft is totally unsuitable, and German cities were set alight.

When finally at the end that aircraft and the production as a fighter, it was a scatter of U.S. fighter aircraft and U.S. bombers. Fortunately, the decision to produce it as a fighter has been so delayed it would have made absolutely no difference unless you happened to be an allied fighter facing a German jet aircraft.

It happens in totalitarian regimes, this belief of infallibility, this belief that only you can make decisions. And of course, what it leads to is corruption. Teams would come up with the most fanciful ideas trying to guess what Saddam was really interested in, and ideas that would solve that particular itch, and then walk away and come back with progress reports.

Saddam didn't have an establishment. There was no peer review. It was that sort of corruption.

Another sort of corruption that I think in many ways was more corrosive of total society was the corruption that surrounded the Oil for Food Program, and how he used it.

The Iraqi estimate of those who were inside is that roughly six and a half billion dollars of Oil for Food Money was skimmed off. And of that, 60 percent went into new palace construction. Now those of you who grew up - let me not make any more enemies than I have in Washington by naming states - but there are a number of states where highway construction funds and big digs - I didn't really say that - have, in fact, become subjects of criminal prosecutions because construction is an easy way to skim off money. And believe me, Quday

and Usay, the family, Saddam did exactly that. Everyone saw that. So the physical fear was worn away by having lived under that physical fear for so long. This is Iraqi testimony, it's not my guessing.

They tell you — you ask a direct question — how could you do that? Didn't you fear that if Saddam found out, he would kill you? The answer is, we always fear Saddam would kill us even if he didn't find out something. I mean, that was sort of the normal — that was the high level of fear. High level of fear of random violence is not conducive to efficiency, believe it or not. Try to remember that in dealing with your kids. It just leads to lying, cheating and dishonesty, where it's not even in their interest. It destroyed the moral fabric of that society.

Now why do I think that was dangerous?

Iraq was a place that had produced, everyone agrees, had at one time produced large stockpiles of weapons of mass destruction, of chemical biological agents, had an advanced Nuclear program, had a missile program, a place of tremendous technical capability, and probably some hardware and other capability that goes beyond that in a

world in which we know both states and groups were seeking weapons of mass destructions and mass error capability. The marketplace, if the war had not intervened, would have inevitably led to a willing buyer and a willing seller. And we probably wouldn't have had the capability of detecting that.

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Now I'm at a disadvantage, as we all are.

I can't pull out of my pocket and declassify that we've known certain things forever. But even if you accept at face value that we've known A.Q. Kahn was running the Sam's Club for nuclear weapons technology. He certainly ran it longer than we knew it, and ran it in places that we didn't know at the time he was running it.

sorts of acts, Those and A.O. fairly large shadow and footprint, should have cast a Individuals selling that in Iraq for their larger one. think was well within the realm own gain, Ι possibility there, and well beyond the resolution of our capability to discover it. So, I mean, I think those in the are the issues that end make Iraq extraordinarily dangerous place. And I'm running out of time, and this is probably not the forum - let me just assert that I think as the history of Saddam's rule becomes more apparent and more available, we all - and I don't mean just Americans, but I mean all as a people around the world are going to be not just embarrassed but shown at our very moral core that we stood aside and allowed a regime like that to destroy a culture and destroy a people.

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One reason we are having such a trouble putting Iraq back together today is that Saddam destroyed did as he the physical infrastructure and let it run down in Iraq, importantly, destroyed societal more he the people infrastructure that holds a nation and together. The degradation, a million people or so killed in unmarked graves, the random nature of violence going over a 25 year period, when in fact the Joseph Conrad of Iraq comes out and that "Heart of Darkness" book is written, all of us are going to be ashamed by the extent to which we stood aside and said it's not our problem, it's not our country, it's not our Someone else will deal with it. region. It's economically not attractive to deal with, whatever the

argument each individual and each country came with is going to be shamed by the depth of terror and degradation that Saddam hurled Iraq into. It's truly a cesspool of degradation, and it makes it very, very hard when that social glue is destroyed to recreate a society that runs on the rules of democracy.

I mean, America and any democracy is held together by a series of social expectations, of bounded behavior, of a common past and a common future. But regardless of not liking and disagreeing, and finding bits of our history, and in some cases maybe large portions, disagreeable and shameful, the overall image is one that we believe we're better off together than we are apart, and that there is a future to this work achieving together.

There is not in Iraq today anything like that, and that's why it's a very, very hard job, if not almost impossible to easily and quickly put that back together again. We're asking a lot of the Iraqis, and more than we've ever asked of our own selves.

DR. SERWER (USIP): Thank you very much,
David. I think you've probably roused a good number of

questions.

2 DR. KAY: I hope so.

DR SERWER: I'm going to turn to questioners, reminding you that you must go to the microphone because we are webcasting this. And please introduce yourself before you ask your question. Thank you.

MR. LEVENTHAL: I'm Paul Leventhal with the Nuclear Control Institute. I'd like to ask a question of David Kay related to his testimony at the Senate. You said two things which appear to be internally inconsistent. One is, you described a situation where I think you said after Saddam's brother-in-law spilled the beans to General Gamal in 1995, Saddam must have at that point ordered the destruction of whatever existing stockpiles were there. And you also said that in interviewing field generals, each one pointed to another with certainty saying I'm sure another general must have that.

My question is, aren't those two scenarios internally inconsistent. Surely if the stockpiles were destroyed, the general would have known it. And what

evidence do you have that might be forensically validated to demonstrate that in fact the stockpiles were destroyed? And do you have anything other than the word of the people you were speaking to? And if that is the limit of what you had, then aren't you potentially subject to the same orchestrated deception by Iraqi officials and scientists that you, as a U.N. Inspector, know full well how well they have done over the years.

DR. KAY: Interesting questions, Paul. I wondered why you were standing near the microphone throughout. And I want to say it was the son-in-law, not brother-in-law of Saddam Hussein. I don't think they're internally inconsistent at all.

When the exact date of the destruction took place, my personal view is that most of it took place - some took place as early as `92, some took place at least as late as `95 after Hussein Gamal and his brother left, and some may have taken place even later. Is that inconsistent with the reported interviews of senior generals that believed it? This was Iraq. It's not inconsistent.

If we destroy chemical stockpiles, we go to

Alabama. We have lawsuits. We have the press covering the incinerator working. Congress has hearings on it. Everyone knows about it, and so you can't do it. Iraq, if you decide to destroy something, it's not the generals who will do it. It's by and large intelligence service, the IIS of Iraq that are involved, a very small group. It's not covered in the press. It's not debated in the parliament. U.N. Inspectors weren't invited to witness it, and at the same -- and this gets to a question that's related to what you ask but you didn't ask, why would Saddam want to maintain the belief even among his hardcore military commanders that somewhere in this vast system there was chemical weapons?

And also remember, too few of us I think studied the order of battle of the Iraqi military. Iraqi military had a regular army, republican guard, and special republic guard in roughly that there are always special units around, but the republic guard — the regular army and the republic guard were never allowed to enter Baghdad. Why? He was afraid of a coup. Large multi-unit divisional, combined divisional at core level

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and multi-core maneuvers never took place. Why? Coup, worried about it.

The danger and division leaders were rotated, and in general did not come from the same ethnic group that the dominant troops, or region that the dominant troops under the command came. Core, fear coup.

The military itself often having questions about others that it couldn't confirm, and could not even ask questions about because of the fear of terror if you were asking questions about it.

I think Saddam quite clearly, it's probably one of the worst gambles ever made by a political leader, thought that the impression of retaining the capacity with WMD was useful internally. These had been effective weapons against the Shiia and the Kurds. He certainly wanted the Shiia and the Kurds to believe he still had those weapons. Believe me, after Halabja is had a chilling impact on the limits which you were willing to push the regime.

I think also Saddam had a problem with regard to others in the region believing he caved in

either to the U.N. or the U.S. He was willing to pay
the cost of being believed to be an effective cheater,
so I don't find those inconsistent.

Now with regard, Paul, to the level of forensic evidence, I'm going to have to brief and skate on this one because it gets into an area I can't talk about. Let me say I think everyone who was involved in the survey work over there understands the importance of not relying on just what people tell you. The importance of forensic evidence and documents - there are real limits to how much of that you can get. But everyone understands that's a gold standard, and is --

MR. LEVENTHAL: Did you find evidence beyond what you were told?

DR. KAY: I'm not going to play that game. That's a game that gets very dangerous. I understand, and I think everyone understands the importance of that. How far along you get to it is going to — some is going to face really some technical limits. But everyone understands that's exactly the standard you need.

MR. LEVENTHAL: Just to follow-up, if I

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The question of corruption, maybe you could 1 could. 2 corroborate on the basis of a bank account --3 DR. KAY: Yes. 4 MR. LEVENTHAL: to Saddam that these 5 things did happen --DR. KAY: Oh, no, they're not simply told. 6 7 Believe me, the bank records are some of the more 8 interesting records in Iraq interesting 9 accountants. I mean, I despair of "Washington Post", or 10 "New York Times", or other report - and particularly 11 television journalists trying to explain that. 12 glazed over generally when that happens, but they're 13 fascinating records. 14 My name is Michelle Snipe with MS. SNIPE: 15 Executive Intelligence. Dr. Kay, I recently interviewed 16 Scott Ritter about his latest two books --17 DR. KAY: My sympathy. 18 My sympathies to you also for MS. SNIPE: 19 the position that you're fielding all these wonderful 20 questions, but he's only one of many when you made your remarks before Congress you may have been quoted out of 21

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context that we were all wrong. That's the most popular

quote. As one Middle East Intelligence retired man said to me, what you need (inaudible) And Members of Congress have brought this up quoting a number of people who expressed doubt about the rush to judgment. And let me say a couple of things that Mr. Ritter brought up that I think are important.

Like you, he said the U.N. Inspectors were not wusses in `91 to `98, you stormed into place and held your ground, et cetera. It led to a brief war, et cetera. And then he put a particular highlight on the debriefing of Kamal Hussein who as recently as last week, I believe it was Secretary Powell said that he was one of the most important defectors because he led us to a program about which the Iraqis had lied tremendously. Yet he said that these were destroyed.

Now if I could ask the audience to think about a year ago around this time something that I never expected to see at that moment was going on, the Une Movic Group (ph) was destroying the ballistic missiles which had slightly exceeded the U.N. limits. I believe people did not think that they were going to do that. And my question to you as a former inspector and a

1 distinguished person in the United States government is 2 3 DR. KAY: Former. 4 MS. SNIPE: Right. The body count at this 5 point, 520 plus, thousands injured, the United Nations' 6 opponents to the United States didn't seem to be asking too much, especially after the missiles were destroyed. 7 They were asking at one point for another 120 days, and 8 what was wrong with UNMOVIC. Could they have secured 9 10 the United States against WMD attacks if they had been 11 allowed to continue? You mentioned Dr. Blix' first 12 testimony--13 DR. KAY: Can I get a chance to 14 these questions? 15 MS. SNIPE: Yes. This is my last comment, 16 you mentioned his first comment. They visited hundreds 17 of sites. He gave a lot more testimony which indicated 18 that with persistence they were getting through the 19 blockades. Could they have done the job? 20 DR. KAY: Let me answer the two questions. 21 One is, the first being we were all wrong. Literally, did I mean everyone in the world was wrong? 22 No.

Although it's interesting, as with all events, you discover people who had alternative views usually after the reality has been determined.

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What I really meant by that is that if you look at - and there were people in the U.S. government who had alternative explanations on particular points. The vast weight, including myself, including a lot of people who were outside the government as I was at that time, was that Saddam had continued his weapons program.

great differences Now there were regard to what was the appropriate response to that, whether it was continued inspections, whether sanctions should be increased, Smart Sanctions as they were called then, or whether, in fact, unilateral military action was appropriate. And there were differences with regard to where particular programs were. These were most serious in the nuclear area, and very few analysts outside the government believed that the nuclear program But on the simple point of had he was resurging. WMD program, continued his I think we do not do service ourselves great in terms of future proliferation and understanding what went wrong here,

and how we correct it. If we suddenly start saying well, that's not really true. It was only a small band of brothers either in DOD or somewhere, in CIA or someplace else that believed this. Most of the rest of us didn't believe it. The fact of the matter is, you've even got statements by Jaques Chirac in which he said yes, obviously Iraq has weapons of mass destruction. The dominant view was that they existed and that this was a regime that was continuing to attempt to acquire them.

On the issue of inspections, let me give two-part answer that. Ιf the goal of on inspections was to eliminate entirely Iraq's clandestine and everything that had been hidden activities that continued in defiance of both earlier U.N. Security Resolutions and 1441, there is no better testimony I think than the number of scientists, including the scientists who took us to the undiscovered missile programs, who said interviewed by UNMOVIC. He did not tell them about this. He would not have told them regardless of how many times or where they had asked him, simply because he feared for his life and his family's life because Saddam

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was still in power.

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The second part though is a much more interesting question and an answer. In the small amount of down time we had in Iraq, and I had a number of former U.N., both UNMOVIC inspectors, not as many as I'd like but I had some working for me. You know, we would sit around and essentially look at what we've done as inspectors and question in terms of what we discovering and what Iragis were saying about it. And it was a unanimous conclusion - we all said, we were better than we gave ourselves credit for. And the Iraqis thought we were better even than that; adjusted its behavior view the to effectiveness and efficiency of inspectors that I think both exceeded the reality, but also exceeded even an enhanced reality of how good we were. And we did not fully understand the limits that had been put on the program.

It's not unusual, working inside a program you usually see the things that bother you every day.

You know how you would get around behavior. You were bothered by that. And there were a series of these that

ran literally from `91 all the way up through `98. think one thing we have to do, and it should be on the top of the non-proliferation agenda, is to divide and not fall into the trap. In some ways, I think the questioner did - those people who support inspection and treaty activities, and those who believe that they'll always be inadequate and you have to have this resort to unilateral action as a possibility. Quite frankly, the lesson I think we're going to get out of Iraq is there are ways to combine both that will make both better. And to the extent that you can make treaty-based approaches better, unilateral action doesn't become necessary and the high human cost that is involved do not become necessary.

We're faced with real limits. Look, Iranians said that they cheated on their obligations for undetected 17 years, and it had gone the International Atomic Energy Agency and by Intelligence Services, by and large. Now whether that's right on the ladder I have no idea, but that was the Iranian assertion to the IAEA.

We need to find ways, and I think there is

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a wealth of data that will come out of Iraq as to how, in fact, you can make those treaty-based approaches better. I don't think anyone has ever said, at least no one I've talked to, has ever said, you know, it's damn the torpedoes, full ahead, and from now it's going to be just unilateral action. This ought to be a last resort, and generally, I think there are ways to make it even more of a last resort than it was at the time of Operation Iraqi Freedom. We've learned hard lessons, and we've learned them on the ground.

MR. ROTHSTEIN: Hi. My name is Michael Rothstein. I work with the Russian American Nuclear Security Advisory Council. I want to thank you for spending so much time during many of these opportunities you've had to speak publicly to sort of highlight the dangers that are inherent in the proliferation of WMD expertise. I think when we're looking at this whole situation that's emerged in Iraq, this is really an issue that hasn't been paid close enough attention to by anyone.

And having been someone who has been in contact with a lot of the Iraqi weapons scientists, in

particular, the State Department has given notice that they will be initiating efforts to re-employ many of these weapons scientists in peaceful pursuits. I'm wondering what do you think about these efforts that the State Department is planning on pursuing? What are the challenges you think they're going to experience, and what do you think are some situations that might give us encouragement with regard to these efforts?

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Well, I won't pick on the State DR. KAY: Department, because as a matter of fact in terms of history, this started originally as a DOD proposal. It got caught up in some of the worst interwrangling, most pointless inter-agency wrangling I've It struck, I think a lot of us who were in ever seen. Iraq in the summer, last summer that the best thing we could do immediately is start giving out cash to Iraqis and require that they come every two weeks to get the cash, the Iraqi scientists and engineers, because what were up against is we were discovering scientists who we could no longer find. They had either left the country, or moved some place in the country. You didn't know, and you didn't have a picture.

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Look, this is a country that you don't get a passport when you want to go across the border. You hire a fixer who will take you across the border. WE don't know about that brain drain, but we do know there's no productive enterprise right now that will capture them. I think we need to quickly infuse cash. I would even argue - and this will no doubt get me in trouble with GAO or GAO-types - I will say it probably will not be as effectively used as we would like. It will be somewhere on the order of federal programs.

Look, Iraq is a chaotic society. The important thing is to give those individuals some hope of a better productive life. That's going to take a long while. I think actually the restart of their economy and their society is going to be far more difficult than most Americans understand and anticipate, and that includes Americans inside the government.

I think it's important that we deal with that expertise, and start helping those who want to make a transition to another life inside Iraq that is profitable and not weapons-related. These are the most talented and trained.

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The real tragedy as you talk to scientists, and I see Jonathan who I know has talked to a lot, and other people in this room who have, is these were the people, the senior scientists were the people who were mostly educated in the West, who were very, very well-trained and very good.

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fact of the matter is that children are nowhere near as well educated, have nowhere near the same future that they had. A lot of their desire to move is not because they want, and I never met one who really admitted he wanted to work in another weapons program. They just want a life. They want to either finish their own life with some dignity and employment, or have a better life for their kids. We need to do it in the interest of stopping that flow.

It's not the only answer. You know, need to take a hard look at A.Q. Kahn. A.Q. did not have a bad life in Pakistan. And unfortunately, he's not going to have a bad life in Pakistan. But there are some people who will cross boundaries and go ahead and cheat, deceive, lie and do acts that are truly horrible.

There are other ways for dealing with those, but for

the bulk - and this is the bulk of the Iraqi scientists and engineers - we need immediate injections of cash and employment, of giving them opportunities to work. We haven't done a very good job at that.

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MR. SOMALIS: Albert Somalis. I'm a fellow here at the Institute. Last summer I spent, actually towards the tail-end of the war I was in Iraq for a few weeks, actually for a few months into the summer after that, and obviously, at that point most Iraqi that we talked to, every Iraqi that we talked to was concerned about security. But later on as the conversation progressed, I would find myself engaged with the Iraqis talking about the weapons. So my question is, what are the implications of the credibility gap that's kind of developed towards the reconstruction, both the pace and the depth of the reconstruction in Iraq?

And then also beyond that, I guess it's a two-part question. What are the implications of this credibility gap for other places? You've done a good job of talking about hey, that's how intelligence sometimes is, but the credibility gap exists, and the perception exists out there, nevertheless. So when it

comes time to dealing with other places out there beyond Iraq, what does that mean?

DR. KAY: Again, let me take the first one quickly, and go to the second. Look, if you talk to Iraqis at least — and I haven't for a month — as I've talked to them, there are sort of three themes you get.

(A) You're after our oil — that's probably the dominant one you get. The second one, which actually I was always amazed — how little attention they paid to WMD. You know, it was an excuse, et cetera. But the dominant one is, you know, they don't resent us as occupiers. They resent us as ineffective occupiers. That is, you can't get the electricity working. You can't provide security. You can't get schools and all that.

I think in terms of the ultimate test for the average Iraqi, it's how their personal life -- and here, quite frankly, reality is more complicated than we often portray it. For an urban Iraqi in Baghdad, there are new freedoms that you never dreamed you'd have. Now they're freedoms that we laugh at, the right to watch Al Jezeera, you know, all the general junk that is on television - boy, that'll play well. You know, is one

that if you've been denied that right, is really important. Going out to eat, being free of that fear. But the fact of the matter is, it is the security issue that dominates their life and employment as they restart their economy.

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The credibility gap is the one that I think is the more serious part in the longer run of your question that has really broader implications. have shot ourselves in the foot for generation of people who when you go to them and whisper in their ear, X is doing this, they're automatically believing that because you're the United States and you're so good, you must know, and it must be true. We're just going to have to live with that. You saw a bit of that, and you're still seeing a bit of that on the idea of putting air marshals on foreign flights, them rejecting it, cancelling flights.

It's just a fact of life. Some of it will be erased quicker than I think we think. I think as a general view and understanding of how dangerous and what real moral shame I think all of us deservedly face for letting that regime continue. There's going to be a

little bit of a washout, but there's no doubt - and that's one reason I think an independent commission is an important step to try to restore systemic failures and show that you've restored them so you can regain that confidence, both abroad and with the American public. I think that's a terribly important question that needs a lot more thought.

Dr. TUCKER: -- Jonathan Tucker, Monterey
Institute. It's good to see you back in the U.S.A.
Regardless of what type of government is finally
installed in Baghdad, do you believe it was be necessary
to have ongoing monitoring and verification of dual-use
facilities in Iraq? And if so, what agency should
conduct the OMB activity?

DR. KAY: Sure. I think Iraq poses a case, just like North Korea hopefully will, and Libya does now - countries that have had WMD programs, and had tremendous successes in them. Even when a government changes to give confidence to their neighbors and the rest of the world, there has to be something more than this belief that that government wouldn't do it. You've got a real case that we paid no attention to in the

States, and that's Brazil.

Brazil had an active nuclear program. A democratic government was elected. It abandoned it. And as we sometimes forget, democratic governments mean you can change governments, and not all governments are going to have the same policy. You currently have in Brazil a Master of Science and Technology who quite frankly has spoken about the need to acquire nuclear weapons, and that's causing angst, if anyone ever took them seriously, probably more angst in B.A., in Buenos Aires and other places on the continent.

I think in the case of Iraq what you want is two - you do not want the U.S. running that ongoing monitoring. You know, it's just a formula for disaster. What you want is two-fold. You want the Iraqi government to have its own internal procedures. Let the lesson of Pakistan and A.Q. Kahn, if I believe what President Musharraf has said, is that they didn't know A.Q. was doing that. That tells me boy, they should have had some monitoring systems that they didn't have.

But in any case, probably the appropriate one is some international. Now it could be the

is, you know even better than I do as the biological area, whoever you want to turn to, it may be that you do it regionally as part of some regional security pact with the Iranians to give mutual confidence as well as confidence in the region. But it's clear got to be beyond the U.S., and we ought to be moving towards that.

In talking with Iraqis, and there are Iraqis in the Ministry of Science and Technology already thinking about this - they recognize that as an issue, and they want to take back that responsibility themselves. I think we need to encourage that.

MR. SOMALIS: This is a quick follow-up.

Do you think there is an ongoing role for UNMOVIC or should it be allowed to die a natural death?

DR. KAY: Or unnatural. No, I haven't really thought of it. You know, the problem is going to be how do you continue a role for UNMOVIC without denigrating the IAEA and the chemical weapons area. On the other hand, maybe there are ways. A lot is going to depend on how Libya, Iran, and whatever happens in North Korea plays out. I'm a little leery of creating a

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bureaucratic model and stamping it up and saying this will be it, when we don't know the reality to apply to.

MR. CONSOLTUR: Dan Consoltur, graduate student. You spoke a fair amount at the end about the ethical and moral obligation of the United And I'm sure it's -- it can come off as States. self-serving if the members of the administration, particularly Secretary Rumsfeld, were part of the effort to propose human rights groups' efforts to, for example, to bring the object to light in 1983, well, in `87 when that happened but in earlier efforts - for example, Secretary Rumsfeld's visits to Saddam Hussein. This has not been discussed enough, and I think it would behoove us all as Americans to recognize how we supported the regime earlier on when it was deemed to be in our If it's truly an ethical question, interest to do so. it's not enough to simply assert that it was the right thing to do because the Iranian regime was the worst at the time. That's my question.

In terms of credibility of the administration, this speaks to the politics and it can't be avoided. CBS News did an interview, "60 Minutes 2"

last week, with officials from the State Department, a man named Greg Fieldman, a scientist at Oakridge National Lab, who made it clear that there was a good deal of evidence in advance that the aluminum tubes thought to be for centrifuge were clearly not, and known not to be well ahead of the war, known not to be intended for that use. And yet, the administration used tham to make its case - even Secretary Powell at the U.N.

Now you haven't spoken much about the nuclear side specifically; yet, if the administration's decision on that point clearly contradicted when they said there was no doubt, that was factually, I think, untrue. There was doubt, it was known that there was doubt. If their credibility is questionable on the nuclear issue, how can you be so sure of your confidence that (a) there wasn't cherry picking; and that (b) the interpretation of the rest of WMD programs, of the evidence that was available was, in fact, correct?

DR. KAY: Well, let me take the last one which was a comment and then get to the ethic picture.

I said, and let me say again, I clearly believe the

issue of cherry picking and the issue of whether there was political distortion of the intelligence deserves to be on the agenda by the Independent Commission. I think it essential that it be there. All I was saying is that in my personal contacts, I saw no example of that taking place, and I can only speak about what I personally observed. It clearly needs to be examined.

On the ethics issue, I must have been more unclear than I intended to be certainly. I do not believe it's just the U.S. When I say I think we are going to be embarrassed, profoundly disturbed by what will turn out to be the reality of the horror of that regime, I think everyone in the world - I think our European allies and others in the region are. It's not just us, are going to be there.

I think it needs to be examined. I think really -- I hope what comes out of this is that issue. Quite frankly, one of the problems is we don't really have a good way to focus on it. I've met no one, including Iraqis really, who when they look at the extent of the killing, the mass graves and all, they themselves are utterly shocked at how much occurred.

This regime, it probably is as hard to express in words as to how bad it is. So the end of it, for me, is -- I have absolutely no sympathy for however Saddam and his sons meet their end on that.

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Now on the issue of the use of chemicals against the Iranians and their own people, well here again, the moral outrage is not just at the U.S. look at when the Iranians started shipping Iranians to Europe for treatment saying that they had been chemically attacked, and look at how the world reacted, you're not going to find very much difference between Americans and Europeans at that time. It was two evils, look the other way, and not -- moral outrage was absent from real politics. I think that's a shame, and it's a responsibility we all bear for that. And maybe it's just a sign of age - as you get older you recognize that the ethical and moral issues of foreign policy start to loom larger as your own -- your own end comes nearer. But I quite frankly think Iraq, and I hope there is an Iraqi Conrad to write the "Heart of Iraqi Darkness." also hope that places like the Institute lead the examination. It is complex, of the responsive of the

international community to sovereign governments who descend into this vortex of destruction of their own people.

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Kosovo and Bosnia were earlier examples, but we've got earlier examples going well back in history. We don't really have a global consensus or global procedures for it. It needs more work.

MR. KOROLOGOS: Tom Korologos, recently retired from the Coalition Provisional Authority. Ι wasn't going to get to speak but I'm going to. То buttress what you just answered here about the shame. Ι used to take members of Congress, assignments, that were skeptics when they got there, down to the mass grave. And they would sit there on the edge of that hill, and you never saw any quieter member of Congress in your life when they'd start looking down There's an oxymoron; A quiet member of Congress. there.

DR. KAY: Note that Tom said that, I didn't. I've still got to testify.

MR. KOROLOGOS: My question is, he destroyed the WMD's, whatever they had, Anthrax, or nukes or whatever. How much slipped out? How much

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ended up in Syria? How much ended up in Yemen? How much ended up in rogue states? How much Sam's Club operation was going on? Do you have any idea?

DR. KAY: I've got ideas, but not definitive answers, Tom. The one most often asked is, couldn't it have all gone to Syria? And you've got satellite photography that shows a lot of sub crossing the Iraqi-Syrian border. After all, this was the most widely advertised war. If you had anything and you wanted to get it out, you had ample time to get it across the border. But unfortunately, as with satellite photography you see trucks, trains, people occasionally moving. What you don't know is what they're carrying. Syrian government has exactly been And the not cooperative on this issue.

So from the point of view of what you're doing in Iraq, you step back, and how do I answer the question - did WMD move? Well, first of all, can I answer the question, was it large amounts of weaponized WMD? If it were to be, it had to be produced some place by some people leaving some trail. And so it's very much how you come to the conclusion was there at the

time of the war or prior to it those large stockpiles?

Simply because you can't find the evidence that it ever existed, it's unlikely large stockpiles of post 1998 WMD, or post 1991 produced WMD moved. I don't think it existed. Now could the technology have moved? Yes. Could small amounts of pre-1991 WMD that had not been destroyed, but had been secreted away been moved by people? Absolutely, and you won't know it.

This is - and I didn't do it today and I should - one of the things we're all going to have to become used to is the unresolvable uncertainty that is going to surround Iraq's WMD. The end of the war was messy. The loss of control, of physical security in Iraq, as you know as well, if not better than I do - from April 9th to when it was finally reasserted in late May, led to phenomenal destruction and looting, some of it purposeful to cover tracks, some of it just for the hell of it, Ali Baba looting, rip off stuff.

I remember going out to the research site, and I actually have a picture of this, of this old man and his grandson carting away pieces of metal. I asked him what he was going to do with it. He didn't know

what he was going to do with it, and when I kept pressing he said oh, I'm going to incorporate it into my It was utter useless scrap that he was doing to do it, so we're going -- and I think the Syrian question is going to be a bit like that, unless the young Bashar, the petit fils, suddenly decides to become honest and talk about what he's doing, and presuming he actually I don't know that we'll ever had control of Syria. know, and we'll have to get used to it. And I don't think you'll ever have the resolving power to say some weapons that may have been produced before technology that could relate to the very most recent move across that border and is some place else, you'll probably only know it when you detect it showing up in some place else. That really is a disturbing answer. But look, that's after all how you got A.Q. Kahn.

It was not from an existing in Iraq, it was the movement of it some place else, and you finally pick up the trail. It's really one of the most unhappy and I'm convinced, largely unresolvable issues there. And it gets partly to what you said, and partly to what Jonathan said earlier, asked about what goes from here.

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All of us should be clear. We have a limited window to continue the types of inspections that were started in June. We're in the process of giving the Iraqi government back to the Iraqis. As that government assumes its role, they're not going to allow a group of Americans to barge around, demand the right to collar anyone, to talk to anyone, go anywhere, to take their documents. We've already had resistance. We've had Iraqi ministries who say WMD doesn't exist. We're not interested in it. You can't talk to our people. We've got more serious work to do.

This is not because they're trying to hide WMD. This is the natural pride to the unnatural act of occupying another country and behaving the way we have to to unmask that program, so we have a limited amount of time. I'm sure when that time is over, whether it's June 30th or somewhere later than that, we're not going to have answers to all those questions. It's just a regrettable fact.

Tom had a far tougher job, I should say, than I ever had in Iraq. He had large numbers of delegations that came through not every week but every

few days that he had to get around and let them understand that Iraq was not Times Square. It was very hard, very dangerous to go places to see things, and to keep them happy and well-informed, and he did an outstanding job, and convinced me there's one job in this life I will never accept, and that's it.

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MR. GUSTAFFSON: I thank you so much, David Thank you for your thoughts. I'm the Director for the Education for Peace in Iraq Center, Eric Gustaffson and I have two quick questions. The first question relates to I think a concern that by defining what has happened as only an intelligence failure, that we might be limiting what we've learned, what the lessons learned are, that there may have also been a misrepresentation of intelligence success rates based on what I saw that is publicly available. I often found it questionable unequivocal the statements being made by senior But also, simply errors in judgment, not officials. just related to the question of whether or not to go to war, but also on a lot of the decisions that were made in dealing with post war Iraq that I think has led to a lot of the challenges that we're facing now. So do you feel that it's important to be able to have the commission look at more than just whether or not there was an intelligence failure, recognizing that obviously there's challenges politically, but still the need to really get to the bottom of it and learn it - some hard lessons.

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And the second question is, organization that did have a contrary view or contrary analysis based on humanitarian concerns, and our effort to press for sanctions reform often ran up against those who believe that Iraq posed an imminent threat, stockpiles. It became very difficult to argue And what we were arguing is that there was a degradation of Iraqi society, that this was posing a and that there handle the was a need to situation differently.

Do you think that the arms control community, the intelligence community would have benefitted from more of a dialogue with those of us that did have contrary views?

DR. KAY: Well, let me take the second one because it's certainly easy. Look, I think we all

benefit from dialogue. We benefit from talking to people who have opposite views. One of the dangers — I mean, I think one of the things we're going to learn as we come out of Iraq is that the dominant view of Saddam and his weapons program became so dominant that it was hard to have alternative views about that weapons issue, and that's it.

I think where I guess I would still differ, but I'd welcome the opportunity at some other time to think the evidence talk about - I is degradation and destruction of Iraqi society did not come from sanctions. It came from the regime, and the regime's misuse of the resources of the country, and its dissent into what was both a personal and a societal evil, and the way it treated. And I don't think anyone should wash away, and I'm sure you don't intend to, wash away the depravity of Saddam and his sons by saying well, sanctions caused it. Sanctions didn't cause it. That was a regime that was at its heart evil. And evil is a word that we ought to get used to using in terms of some of these, and not be embarrassed by it.

Secondly, on your initial question, let me

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say yet again - I think I've said it three times, but I really do mean it - I even said it I think in front of the Senate - the commission ought to have -- you appoint people of stature, give them the resources and the time, and they ought to examine everything they think is important to examine. And I certainly include, since the charges are out there and need to be examined, as opposed to fester in an unexamined corner to maintain in the light that they're not true, and if they're true, they need to be brought out; that is, if there was cherry picking, if there was misuse, if there was distortion, we need to know it.

And I'll repeat, I wish that I really believed it was simply what a military person would call undue command influence, misuse and destruction because we know how to handle that. In a perverse sort of way, that's easier than dealing with the fundamental issues. If that was it, you know - Texas justice where I came from, Judge Roy Bean and Miss Lily -- I mean, all you do is Miss Lily entertains the crowd while Judge Roy Bean puts the hangman's rope over the tree and you hang the S.O.B., and that both improves the gene pool, which is

Texans because -- we come from a cattle country. We believe in gene pool improvement, and for at least maybe two to four years politicians see the religion and behave properly. I don't think that's the issue.

I think when it gets down, it's going to turn out to be a lot more complex than that solution. Should it be examined? Absolutely, it should be examined.

SPEAKER: I guess it's not the first time that you've had lynching proposed.

DR. KAY: Probably at the Institute of Peace it's the first time.

MS. GUDIAN: Hi. My name is Alberta Gudian, and I was wondering if — I know it's getting kind of long, but if you could speak briefly about the challenges and lessons you've learned with regard to having the Army working with ISG, in terms of how you were able to, I don't know, pass along what you learned from being an inspector, how you — or maybe you didn't turn the army into inspectors themselves, how they carried out the different sites and maybe implications of future operations.

DR. KAY: I hope you're writing a thesis on this, because it is a subject worthy of a thesis, which I'm not going to try to quickly deal. Look, for those of who don't know the internal laydown on this, what really happened - as the nation was prepared to go to war, the DOD suddenly realized that it had - realized is probably the wrong word - it was suddenly forced to realize that it had a mission, and that mission dealt with WMD elimination. And so it threw together a small unit, the 75th Exploitation Task Force. primarily a group of artillerymen who really had no training for this, had no organic means of movement or self-protection. It was a huge disaster, and I can't -and there's no need for me to go into great detail. Just read Judith Miller in the "New York Times" who did some very good stories, as did a couple of journalists. She was embedded and so hers is more first They did a horrible job. contact.

The 75th became such an embarrassment, and it was planned to phase it out anyway. A new group called the Iraq Survey Group was planned to be stood up under military command, as a military organic unit, as

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part of the military structure in Iraq. It was slow off the mark. The WMD issue was becoming one that was getting some political salience, people were commenting about the search and how it hadn't turned up anything. The President in early June decided to transition the task from DOD to the Director of Central Intelligence, but the ISG still existed, and the ISG was to have the bulk of the resources there, but it was to work under the direction of Central Intelligence.

For any of you who ever been in the military or close to the military realized you have a train wreck about to happen. You have a military organization that is chopped — in this case it was op con initially to the task force, the Core Level Task Force in Iraq, but eventually to General Abizaid, the Cen Com commander, combat commander for the theater. And that's a military chain, and suddenly over here you have a civilian chain that is directing how it does. That's an unnatural act.

It worked much better than any of us had any right to expect. It was never tension-free. It should never be repeated. It's not the way to do

things. This was a mission that we should have seen coming. We should have planned for it. We should have trained for it. We should have figured out our relationships and how we were going to do it, instead of having to wing it. But as winging it goes, it worked amazingly well. It's a long answer. As you get into your thesis, I'd be happy to talk to you.

SPEAKER: One last question.

MS. MOLLEN: Yes. My name is Mary Mollen. I was going to ask you if you could think back before the war when there were so much demonstrations against the war, when so many people spoke out against it. And yet they always said we know this is a terrible regime, we know there's tremendous abuse here. And the inspectors wanted to go in again and they wanted some more time.

I wanted to know if when you were going to go in again, if you did not find any weapons of mass destruction, what is it that all these people that knew how terrible this regime was. What is it that you would have done if it weren't for war? What could have been done, we could go to the ICC Court. Is that what the

ICC Court is for today? Do they indict someone like Saddam Hussein who commits crimes against humans. I always wondered what these people really were going to do if they were against the war, and yet they knew it was the regime, the type of regime that we found out it was.

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Ι think DR. KAY: that's a very good question which we're all going to have to wrestle with. unhappy with the exercise of unilateral If we're military - leaving WMD aside - unilateral military force against a regime like this, what effective action is there to change the regime? They asked one of these questions that in Kosovo finally led us to decide that military action was the only action to effectively remove Milosevic. We have, and I hope the Institute of Peace, I'm sure the Institute of Peace is working on a broader pallet of tools available to do it.

I have a strong belief that even in totalitarian societies, shining the light of public opinion on abuses can have a salutary effect even in the short run, but here again if you — you know, none of us knew — I mean, I've seen Hiravi as well as Hiller,

those images weren't available. I mean, you had no way of getting the press in to show those, to demonstrate the mass graves, and to find them, and the Iraq families go out and just for a bit of cloth that they can believe is their son's, father, or husband's. They spent days out at this desert this summer trying to dig these up with their hands.

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We, as an international society, and as a country - we lack those tools for doing it. have the answers. I think that ought to be on the research agenda. But the problem is going to be, you're up against regimes that really don't care. tell you to pound sand, and in the case of Iraq, even a regime that more importantly had vast oil resources, so some people were willing to hold their nose in return for the prospect of sharing in that oil well, and some of our allies I would put in that boat, as well. So you've got tremendous problems coming up with easy solutions. If the burden of that question is, what would we have done if we had -- say we had known there were no weapons, and we made the case on human rights grounds, on ethical grounds, what would we have done

that would have been effective in changing the regime 1 2 other than going to war, military action? Ouite 3 frankly, I don't know what it was. You know, you just 4 didn't have -- you take the case where South Africa 5 where sanctions work, well what you had there is a small minority that decided it couldn't stand against this 6 7 larger majority, and it had to negotiate the best way out for itself. You didn't have that same situation 8 with the Saddam family. 9 It's the nature of -- and it 10 really was very much a family-type of enterprise of 11 destroying this society, and so it's a tough question, 12 which I don't have a good answer for, but I recognize it 13 as probably the most important question to come out of 14 this.

DR. SOLOMON: This is a perfect place to stop because it describes well the mission of the Institute, and we would like to thank you very much, David, for maintaining your reputation and --

(Applause.)

(Off the record.)

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END TRANSCRIPT

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