Medicare Carriers Manual Part 1 - Fiscal Administration

Department of Health & Human Services (DHHS) Centers for Medicare & Medicaid Services (CMS)

Transmittal 127

Date: AUGUST 21, 2002

CHANGE REQUEST 2274

HEADER SECTION NUMBERS	PAGES TO INSERT	PAGES TO DELETE
Table of Contents - Chapter II 4201 - 4210 4212.9 (Cont.) – 4213.11 4222 - 4222.1 4320 - 4321	2-1 - 2-2 (2 pp.) 2-5 - 2-8 (4 pp.) 2-11 - 2-18 (8 pp.) 2-35 - 2-36 (2 pp.) 3-5 - 3-6 (2 pp.)	2-1 - 2-2 (2 pp.) 2-5 - 2-8 (4 pp.) 2-11 - 2-18 (8 pp.) 2-35 - 2-36 (2 pp.) 3-5 - 3-6 (2 pp.)
	EECTIVE DATE: Ostalism 1	

NEW/REVISED MATERIAL--*EFFECTIVE DATE:* October 1, 2002 *IMPLEMENTATION DATE:* October 1, 2002

<u>Chapter II, Budget Preparation, §§4200-4222.</u>-These sections are revised to reflect the incorporation of Activity Based Costing (ABC) into the contractor administrative budget and cost reporting process. ABC requires reporting by activity rather than by line item or function, and is effective beginning with the FY 2003 budget and cost reporting cycle.

Provider Enrollment has been removed from the Bills/Claims Payment function and will now be reported separately under the CAFM II code 31000.

The section on overhead has been clarified to indicate that it includes the financial accounting and reporting of overpayments. The definition of overhead has also been refined to refer to contractor reporting and oversight requirements.

This manual issuance introduces the implementation of the Program Management (PM) and Medicare Integrity Program (MIP) Provider Communications (PCOM) functional cost areas, and the MIP Local Provider Education and Training (LPET) functional cost area.

Medicare Secondary Payer (MSP) has been divided into two distinct functions. New CAFM II codes have been created for postpayment activities.

<u>Chapter III, Budget Execution, §§4320-4321.</u>-These sections are revised to reflect changes to several CAFM II Activity Codes.

These instructions should be implemented within your current operating budget.

DISCLAIMER: The revision date and transmittal number only apply to the redlined material. All other material was previously published in the manual and is only being reprinted.

CHAPTER II

BUDGET PREPARATION

Section

General

General	
Budget Forms Supply	4200 1
The Budget Cycle	
Role of the Regional Offices (ROs)	4202
Introduction of ABC Budget and Cost Reporting	
Budget and Cost Reports	
List of Ăcronyms	4205

Administrative Budget and Cost Report

Exhibit of Administrative Budget and Cost Report – Activity Form Completing the Administrative Budget and Cost Report – Activity Form	4210
Explanation of Entries on the Activity Form	4211
Title and Use	4212
Contractor Number	4212.1
Contractor Name	
Activity Code	4212.4
Funding FY	4212.5
Reporting FY	4212.0
Report Month	4212.7
Acceptance Date	
Cost Categories Allocation of Overhead and General and Administrative Costs	4212.9
Allocation of Overnead and General and Administrative Costs	4212.10
Description of Operations. Claims Payment Function (Summary Level Code 11000)	4213
Claims Payment Function (Summary Level Code 11000)	4213.1
Appeals Function (Summary Level Code 12000)	4213.2
Inquiries Function (Summary Level Codes 13000 and 33000)	. 4213.3
PM-Provider Communications (PCOM) Function (Summary Level Code	4212.4
14000)	4213.4
Participating Physicians Function (Summary Level Code 15000)	. 4213.5
Productivity Investments (PI) Function (Summary Level Code 17000) Medicare Program Administration Function (Summary Level Code 19000) Medical Review (MR) Function (Summary Level Code 21000)	4213.6
Medicare Program Administration Function (Summary Level Code 19000)	4213./
Medical Review (MR) Function (Summary Level Code 21000)	. 4213.8
Medicare Secondary Payer (MSP) Function (Summary Level Codes 22000 and	4010.0
42000)	4213.9
Benefit Integrity (BI) Function (Summary Level Code 23000)	. 4213.10
Local Provider Education and Training (LPET) Function (Summary Level	
Code 24000)	4213.11
MIP-Provider Communications (PCOM) Function (Summary Level Code 25000)	4213.12
MIP-Productivity Investments (PI) Function (Summary Level Code 27000)	4213.13
MIP-Medicare Program Administration Function (Summary Level Code 29000)	. 4213.14
Provider Enrollment (Summary Level Code 31000)	. 4213.15

Supporting Schedules

Exhibit of Special Projects Form	
Completing the Special Projects Form	
Exhibit of Schedule of Other Direct Costs (Schedule A)	
Completing the Schedule of Other Direct Costs (Schedule A)	
Exhibit of Schedule of Other Costs (Schedule B)	4216
Completing the Schedule of Other Costs (Schedule B)	
Exhibit of Schedule of Non-COB Credits (Schedule C)	
Completing the Schedule of Non-COB Credits (Schedule C)	

CHAPTER II

Section

Exhibit of Schedule of Other Adjustments (Schedule D)	
Completing the Schedule of Other Adjustments (Schedule D)	
Exhibit of Miscellaneous Cost Schedule	
Completing the Miscellaneous Cost Schedule	

Cost Classification Report

Exhibit of Cost Classification Report, Form CMS-2580	4220
Completing the Cost Classification Report, Form CMS-2580	4221
Column A	
Column B	
Column C	
Column D	
Cost Classification Categories	4221.5
Total	
Pension Costs	
Remarks	
Exhibit of Certification Form.	
Completing the Certification Form	4222.1

Budget Preparation Schedules

Exhibit of Schedule of Net Hours Available, Form CMS-3258	4223
Completing the Schedule of Net Hours Ávailable	
Contractors Performing Services for Other Medicare Contractors	4230
Servicing Contractor	
Receiving Contractor	
Budget Justification	4240

Budget Request (BR)

Completing the Budget Request	
Completing the Budget Request Transmittal	
Hard Copy Requirements	
Activities	
Hours	
Costs	
Workload	
Net Hours Available (Miscellaneous Section)	
Narrative and Financial Analysis Requirements	
Financial Information Survey	

Supplemental Budget Requests (SBR)

Additional Instructions Pertaining to Supplemental Budget Requests (SBRs) 4256

Notice of Budget Approval (NOBA)

The Notice of Budget Approval (NOBA)	
End of FY NOBA	
Cumulative Quarterly Distribution	
Certifying Official	

4200. GENERAL

The Secretary is authorized to make funds available for administrative costs related to the functions you perform as stipulated in the Contract under the provisions of Title XVIII of the Social Security Act. Funds available for this purpose are in the DHHS Appropriation Act. These funds are provided for a fiscal year (FY) beginning October 1. They are not available for obligation and expenditure until released by the Office of Management and Budget in an apportionment that is made on a quarterly basis to preclude an expenditure rate that exceeds the appropriation. Medicare administrative funds will be requested separately for program management (PM) and Medicare Integrity Program (MIP). Report this on CMS's activity level budget and cost reporting system - Contractor Administrative-Budget and Financial Management System - (CAFM II).

The Anti-Deficiency Act, 31 USC 1341, provides that no government official or employee may authorize or create an obligation, or make or cause to make an expenditure in excess of an apportionment of appropriated funds. To enforce this prohibition, the Act requires administrative discipline of government officials and employees who inadvertently exceed their authority, and criminal penalties for those who do so knowingly and willfully.

In order for the Secretary to ensure that adequate funds are available and trust funds are efficiently used for the administration of the Federal Health Insurance Program, submit an estimate of administrative costs that are anticipated for the ensuing FY. Predicate the annual budget on the budget and performance requirements (BPRs) issued by CMS and on your previous Medicare cost and productivity experience. Consider unusual or non-recurring type activities that could be part of the historical cost data.

The Secretary will pay contractors for necessary and proper costs of administration as determined by the Principles of Reimbursement in Appendix B of the contract. The amount of the settlement is subject to audit. Thus, the inclusion of funds in an approved budget or in a subsequent cost statement does not constitute a final determination as to the allowability of such costs. However, it is intended that a mutual agreement on the estimate will facilitate fiscal planning by both you and CMS, and provide a basis for common understanding for determining administrative costs.

The Secretary may also enter into fixed price or other non-cost related agreements. The instructions that follow do not pertain to non-cost related agreements, unless specifically designated in the individual contract.

4200.1 <u>Budget Forms Supply</u>.--Copies of all forms referred to in the ensuing sections can be obtained from the CAFM II System.

4201. THE BUDGET CYCLE

The following annual budget calendar establishes approximate target dates for each phase of the budget cycle to insure an orderly workflow during the planning, preparation, and review of budgets. This calendar may be supplemented and revised in the annual BPRs letter.

• Submit workload estimates (if requested) - February/March.

• BPRs transmitted to you - May/June. (Included in the BPRs is information relative to statement of work, level of effort, program emphases, new program developments and specific recommendations regarding activities of individual contractors.)

• Submit budget requests (BRs) - June/July.

• Negotiations - July through September. Negotiations proceed directly between you and the RO. The RO reaches agreement with you in regard to date, time, and location for negotiations. Conduct negotiations by telephone, correspondence, on-site visits or at the RO.

• Notice of Budget Approvals (NOBAs) sent to you - September/October. In the absence of a NOBA, a continuing resolution letter will provide interim funding.

- Budget distribution 30 days after you receive your initial annual NOBA.
- Budget distribution approval 30 days after distribution is received by the RO.

To aid you in your preparation and timely submission of required budget preparation reports, see §4267 for a checklist of the due dates and material to submit.

4202. ROLE OF THE REGIONAL OFFICES (ROs)

The ROs have the responsibility of negotiating and approving contractor budgets.

4203. INTRODUCTION OF ABC BUDGET AND COST REPORTING

CMS has incorporated Activity Based Costing (ABC) into the Medicare contractor budget and cost reporting process. ABC is a reporting tool that allows managers to understand the root causes of costs by identifying a company's "end-to-end" business processes. ABC focuses on the cost of the work activities associated with operating a business in lieu of the standard cost centers in the traditional cost accounting structure. An activity is defined as a unit or description of work usually done by one or more persons belonging to the same office, branch, or other small group. A function is a unique operation, which is separately identifiable, such as Claims Payment, Appeals, or Medical Review. An activity is a subcategory of a Medicare function.

The activities performed by a contractor may vary depending upon the functions performed by that contractor. A listing of all contractor activities and codes is available within the CAFM II reporting system utilized for Medicare contractor budget and cost reporting. As activity codes are developed and updated, they are comprehensively described in the annual BPRs process in Activity Dictionaries that contain the associated definitions and tasks for each activity.

Costs are allocated and reported separately by PM and MIP functions and activities. Contractors and CMS are not allowed to co-mingle the PM and MIP funding that is appropriated separately by Congress. PM provides funding for claims processing functions, and MIP provides funding for payment safeguard functions.

4204. GENERAL CAFM II SYSTEM INFORMATION

CAFM II is an integrated, mainframe based software system utilized by CMS for the budget, cost, and funds disbursement reporting requirements for both local contractors operating under the terms of the current Medicare contract and those contractors operating under a standard government contract generally pursuant to a solicitation.

4204.1 <u>Budget and Cost Reports.</u>--The same multi-purpose format is used for the BR, the Supplemental Budget Request (SBR), the Interim Expenditure Report (IER), and the final administrative cost proposal (FACP). The NOBA will be issued on a FY basis, and will provide a cumulative, quarterly distribution of the budgeted funds. Funds will be drawn, via Smartlink, in line with anticipated expenses not to exceed the cumulative, quarterly distribution on the NOBA.

CAFM II requires contractors to identify and report costs on an activity level basis with detailed cost reporting and will sum these costs by function. The system will then generate a separate PM and/or MIP budget that the contractor will certify for accuracy of costs requested. The CAFM II User Manual contains instructions for accessing and inputting data into CAFM II and §§4212 and 4213 of this manual contain general instructions for completing the screens.

2-6

4205. LIST OF ACRONYMS

The following are acronyms that are used frequently throughout the Budget Preparation chapter:

 ABC ABCR ALJ BD BI BPRs BR CAFM II CASR CCR CFR CMS CO COB CROWD CWF EDP EMC FACP FAR FM FY G&A IER LPET MR MIP MSP NOBA OIG PCOM PET PI 	Activity Based Costing Administrative Budget and Cost Report Administrative Law Judge Budget Distribution Benefits Integrity Budget and Performance Requirements Budget Request Contractor Administrative-Budget and Financial Management System Contractor Regulations Centers for Medicare and Medicaid Services Central Office Coordination of Benefits Contractor Reporting of Operational and Workload Data Common Working File Electronic Data Processing Electronic Data Processing Electronic Media Claims Final Administrative Cost Proposal Federal Acquisition Regulations Facilities Management Fiscal Year General and Administrative Interim Expenditure Report Local Provider Education and Training Medicare Integrity Program Medicare Secondary Payer Notice of Budget Approval Office of Inspector General Provider Communications Provider Education and Training Provider Education and Training Provider Education and Training Provider Education and Training
PET	
ROI SBR UPIN	Return on Investment Supplemental Budget Request Unique Physician Identification Number

4210

4210. EXHIBIT OF ADMINISTRATIVE BUDGET AND COST REPORT – ACTIVITY FORM

###### X XXXX ACTIVITY CODE: XXXXX DESCRIPTION:	TURE REPORT REPORT YR: XXXX	*****	ACCEPT DATE SUPPLE NO: XX	CAFM II
CONTRACTOR NO: PART: FUND YR: <u>######</u> <u>X XXXX</u> ACTIVITY CODE: XXXXX DESCRIPTION: <u>COST ITEM</u> (A) SALARIES/WAGES FRINGE BENEFITS EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A	REPORT YR: XXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	<u>××</u> ×××××××××	SUPPLE NO: XX	CAFM II
###### X XXXX ACTIVITY CODE: XXXX DESCRIPTION: COST ITEM (A) TOT. SALARIES/WAGES FRINGE BENEFITS EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A	XXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	<u>××</u> ×××××××××	XX	
ACTIVITY CODE: XXXXX DESCRIPTION: COST ITEM (A) SALARIES/WAGES FRINGE BENEFITS EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A	XXXXXXXXXXXX AL ACTIVITY CO	*****		
COST ITEM (A) SALARIES/WAGES FRINGE BENEFITS EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A	AL ACTIVITY CO		****	****
(A) SALARIES/WAGES FRINGE BENEFITS EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A		<u>DST</u>		
(A) SALARIES/WAGES FRINGE BENEFITS EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A		551		
SALARIES/WAGES FRINGE BENEFITS EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A	(B)			
FRINGE BENEFITS EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A				
FRINGE BENEFITS EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A				
EDP EQUIPMENT SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A				
SUBCONTRACTS OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A				
OTHER DIRECT COSTS (SEE SCHEDULE A) OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A				
OTHER COSTS (SEE SCHEDULE B) NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A				
NON-COB CREDITS (SEE SCHEDULE C) OVERHEAD G&A				
OVERHEAD G&A				
G&A				
FEES/PROFIT				
TOTAL COST				
OTHER ADJUSTMENTS (SEE SCHEDULE D)				
FORWARD FUNDING				
FORWARD FONDING				
TOTAL ADJUSTED COST				
WORKLOAD				
WORKLOAD 1				
WORKLOAD 2				
WORKLOAD 3				
HOURS				
DIRECT				
INDIRECT				
SUBCONTRACTS				
OVERHEAD/G&A				

E. <u>Other Direct Costs</u>.--Include all other costs <u>not</u> included in the categories described above. This includes, but is not limited to: leases for space and equipment, depreciation for company owned space and equipment (except EDP equipment), return on investment, taxes (except personnel taxes reported in fringe benefits), insurance (other than that reported in fringe benefits or EDP equipment), dues to professional, trade, and business associations, net food service costs (cafeteria and subsidized eating facilities), travel, training, communications, postage, office supplies, material, medical review consultants and other consultants under \$25,000, printing costs excluding equipment, and general maintenance, janitorial and security activities.

F. <u>Other Costs</u>.--Use only with the concurrence of CMS. Most contractors are not required to use this category. This category may include other indirect costs, excluding overhead and general and administrative costs that a contractor might propose.

G. <u>Non-COB Credits</u>.--Include the applicable portion of any income, rebate, allowance, or other credits related to total operations. Do not report COB credits in this category. (See §4222, Certification Form.)

H. <u>Overhead</u>.--Include all personal and non-personal service costs related to service departments and financial, accounting, statistical, and general oversight activities as described below.

1. <u>Service Departments</u>.--Include all data related solely to the following service areas which support other operations:

- <u>Personnel</u>.--Recruiting, testing, hiring, orientation, centralized training staff, maintaining employment files, administration of employee services such as library, recreation unit, cafeteria, health unit, and employee publications.
- <u>Methods and Procedures</u>.--Review and analysis of manual (non-EDP) systems.
- <u>Storeroom</u>.--Receipt, maintenance, and issuance of materials and supplies. Do <u>not</u> include the cost of the materials or supplies. They are included in the areas where used.
- <u>Printing and Duplication</u>.--To the extent possible, distribute the costs related to printing to the appropriate line item responsible for the end product.
- <u>Purchasing</u>.--If a separate unit, include all activities related to procurement of materials, supplies, furniture, equipment, and services. This involves only the purchasing activity, not the cost of the purchases.
- <u>Switchboard</u>.--If a separate centralized unit, do <u>not</u> include the costs of telephone service identified with other operations.
- <u>Mailroom and Interoffice Messenger</u>.--Include the cost and other data related to the activity, unless they can be directly assigned to specific lines. Include the cost of activities such as incoming (receipt, open, sort, batch, and deliver) as well as outgoing mail. Do not include the cost of postage identified with other operations.
- <u>Word Processing Centers</u>.

2. <u>Financial, Accounting, and Statistical Departments</u>.--Includes accounting for and control of benefits, record keeping, other fiscal tasks, and compliance with CMS mandated reporting and requirements.

- <u>Accounting for and Control of Benefits</u>.--Include benefit disbursements, reissued checks, bank reconciliations, postpayment review of benefit disbursements for internal control purposes, and the financial accounting and reporting of overpayments.
- <u>Record Keeping Tasks</u>.--Include general and cost accounting, payroll, inventories (financial, not bills), and receipt of other funds, maintenance of petty cash, and other non-benefit-related disbursements.
- <u>General Oversight Responsibilities</u>.--Include budget preparation and cost reporting, internal fiscal audits, company wide audit by CPA firms, statistics maintained and reports prepared in this operation, and external administrative cost audit liaison with the OIG and GAO.

3. <u>Legal</u>.--General corporate legal costs allowable and allocable to Medicare, excluding provider cost report appeals, and other activities directly identifiable to other operations (e.g., reconsiderations and hearings).

I. <u>General and Administrative</u>.--Include total cost allocated to Medicare for the following:

1. <u>General Management</u>.--Individuals responsible for <u>overall</u> corporate or Medicare matters. Prorate the cost of individuals responsible for more than one operation, but not responsible for overall corporate or Medicare matters to the operations for which they are responsible. Charge the Medicare coordinator (the person responsible for the overall Medicare operation) to General and Administrative.

2. <u>Contractor Operations Specialist</u>.--Include the cost of contractor operations specialists, CMS on-site representatives, including the cost of services and space furnished to CMS.

J. <u>Fee/Profit</u>.--Include only if allowed by contract, but only when payable from the Government. (See Other Adjustments below.)

K. <u>Total Cost</u>.--The sum of A-J above. Total cost excludes those accruals included in Other Adjustments and Forward Funding, as defined below.

L. <u>Other Adjustments</u>.--Include items for which reimbursement is not yet due per 48 CFR 52.216-7(b), but which should be accrued to the period being reported. For example, include subcontract costs for which services have been received, but payment has not been made to the subcontractor or fees which have been earned (non-COB credits and fee/profit), but for which payment is not payable by CMS. CMS will provide guidance as to which activity to report the fee/profit.

M. <u>Forward Funding</u>.--Include the outstanding costs to be incurred for CMS-approved items for which funding has been received, but the services extend into the subsequent FY. As costs are incurred, these costs should be reported in A through J thus reducing the forward funding balance. This category is not applicable to the BR. If CMS has approved projects for forward funding, then costs must be reported on the September IER and the FACP.

N. <u>Total Adjusted Cost</u>.--The sum of K through M above. See note in §4361 for instructions for administrative draws.

O. <u>Workloads 1-2-3</u>.--Some activities may not have discrete workloads; other activities may have several workloads and some only one workload. Do not fill in unless directed by CMS. Workloads for claims, inquiries, and appeals may be prefilled from workload reporting data drawn from Contractor Reporting of Operational and Workload Data (CROWD) reports. Other workloads will be input by the contractor as directed by CMS. See §4213 for specific workloads to report.

P. <u>Hours-Direct, Indirect, Subcontracts, and Overhead/G&A</u>.--Separately identify productive hours associated with salaries and wages and overhead/G&A. Compute estimated hours per employee in accordance with the Schedule of Net Hours Available, Form CMS-3258. (See §4223.) Round net productive hours to the nearest hour. Use Indirect and Subcontracts Hours only with the concurrence of CMS.

Include hours directly assigned or otherwise allocated to a particular activity during the FY. Include or exclude, as appropriate, personnel hours loaned and borrowed by each operation. Include hours incurred by temporary help furnished by outside organizations. For this reporting requirement, temporary help must meet all the following criteria:

- Directly supervised by your personnel;
- Services performed on your premises;
- Used for limited time periods; and
- Obtained from an outside agency.

Distinguish between temporary help and certain types of subcontractors, such as data entry, where the services are used as an interim measure to alleviate peak period workloads. Subcontract personnel provide a product <u>or</u> service, but do not meet the criteria for temporary help. Examples of subcontractors are: programmers who contract to provide software, but are not under direct control of your personnel, and clerical personnel working offsite.

EXCEPTION: Do not report hours for employees assigned to general maintenance, janitorial and security activities as they relate to your facility's upkeep and protection. Include related personal service costs (salaries, wages, and fringe benefits) as part of Other Direct Costs.

4212.10 <u>Allocation of Overhead and General and Administrative Costs</u>.--Allocate overhead and general and administrative costs. These allocations should be based on the ratio of each activity's total costs to the sum of all activity costs. Included in costs are salaries and wages, fringe benefits, EDP Equipment, other direct costs, other costs (if applicable), and non-COB credits. Exclude subcontract costs from the calculation.

For example, a contractor only performs a claims payment activity and an appeals activity. The total costs prior to "other adjustments" of salaries and wages, fringe benefits, EDP equipment, other direct costs, other costs, and non-COB credits equals \$1,000,000 for the claims payment and the subcontract cost is \$100,000. The same costs for appeals are \$250,000 and \$25,000. Overhead for this period totaled \$75,000 and general and administrative (G&A) totaled \$25,000.

4213	BUDGET PREPARATION						08-02
	Salaries & Wages, etc.	Overhead Allocated	Percent <u>Allocated</u>	G&A <u>Allocated</u>	Percent <u>Allocated</u>	Subcontracts	Total <u>Cost</u>
Claims Payment	\$1,000,000	\$60,000	80%	\$20,000	80%	\$100,000	\$1,180,000
Appeals	250,000	15,000	20%	5,000	20%	25,000	295,000
Total Cost	\$1,250,000	\$75,000	100%	\$25,000	100%	\$125,000	\$1,475,000

In this example, 80 percent of the overhead and 80 percent of the general and administrative costs were allocated to Claims Payment because Salaries & Wages, etc. are that percentage of the basis. Subcontract costs, other adjustments and forward funding are not considered in this allocation.

4213. DESCRIPTION OF OPERATIONS

The following provides short descriptions of each function. Operations are first separated into PM or MIP and then by function into activities. Each function may include multiple activities. A list of Activity Codes is available in CAFM II. Always refer to the General Instructions and/or the BPRs for the most current description of the activities for each function.

Once operational costs are segregated into PM or MIP, activities may be reported as either:

- An operational functional activity;
- A PI activity; or
- A special project activity.

In addition, as directed by CMS, certain specific costs must be identified and accumulated from one or more of the activities and reported a second time for informational purposes on the miscellaneous schedule. (See to §4219.1.)

After the appropriate activity is selected, cost items are reported in categories on the activity form in CAFM II. See §4212.9 for a description of cost categories. Each activity includes the usual direct and indirect charges associated with it. When staff personnel have more than one area of responsibility, allocate their time and cost equitably to the operations involved.

A variety of notification methods will be used to update required cost reporting (i.e., CAFM II "News," the BPRs, and other performance instructions). CAFM II will have a current list of updated activities, including additions or changes in the PI activities, special project activities, functional activities, and informational reporting on the miscellaneous schedule.

4213.1 <u>Claims Payment Function (Summary Level Code 11000)</u>.--The claims payment function includes the costs and workload(s) associated with processing Medicare claims. The activities included in this function range from the receipt of initial claims to the production of check or EFT payment and remittance advice and Medicare Summary Notice. This function also includes the costs for the common working file host and the UPIN Registry.

4213.2 <u>Appeals Function (Summary Level Code 12000)</u>.--The appeals function includes the costs and workload(s) to efficiently and effectively control and respond to requests for appeal of Medicare determinations. This includes all activities related to the Part B review and hearing process.

4213.3 <u>Inquiries Function (Summary Level Codes 13000 and 33000)</u>.--The inquiries function includes the costs and workload(s) associated with inquiries including Medicare customer service or claims inquiries from beneficiaries or providers by telephone, correspondence, walk-in or on-line inquiry. The costs of inquiries received in the MR, MSP, and BI departments should be charged to those activities. Charge the cost of beneficiary inquiries to obtain participating physician/supplier information to participating physicians. However, charge the costs of toll free lines and equipment to receive phone or electronic inquiries relating to the participating physician activity and the costs of general inquiries from participating physicians to Inquiries.

4213.4 <u>PM Provider Communications (PCOM) Function (Summary Level Code 14000)</u>.--These activities meet the broad-based needs of Medicare providers/suppliers for timely, accurate, and understandable Medicare information.

4213.5 <u>Participating Physicians Function (Summary Code 15000)</u>.--The participating physician function includes the costs for the continuation of the annual participating enrollment, limiting charge monitoring activities and the dissemination of participation information.

4213.6 <u>Productivity Investments (PI) Function (Summary Level Code 17000).</u>--Include the cost of activities related to the development and implementation of approved PIs and administrative enhancements as directed by CMS.

A. <u>Activity Codes for PIs.</u>--Activity codes for PIs will be assigned to approved projects. A list of approved PIs will be available in CAFM II. Use only approved PI codes. The miscellaneous PI activity code may be used only on the initial BR and the SBR for projects that have not been approved and do not have an assigned PI activity code. Do not use the miscellaneous PI activity code on an IER or FACP.

1. PIs include administrative enhancements and legislative mandates directed by CMS which are considered essential for maintenance of effective program operations. They do not necessarily generate program savings.

2. PIs may include activities that affect more than one Medicare function and are administered as a PI.

3. PIs also include systems conversions and transitions. See §D below.

B. <u>PI Funding</u>.--PI funding is generally for first year start up costs only. Funding for subsequent years is generally treated as an ongoing cost, not a PI, and should be included as an ongoing operational cost in the contractor's BR. If PI funding after the first year is requested, a schedule with funding for each FY should be included in the initial request for funding. If CMS determines that PI funding for subsequent FYs is authorized, the contractor should include the PI funding authorized in its BR every year it is authorized.

C. <u>PI Costs</u>.--Report fully allocated costs for each PI including any appropriate overhead. Submit a schedule of all non-incremental costs and hours for any PI request which equals or exceeds a threshold of \$100,000 or 5 percent of the total PM NOBA, net of credits. Include at least the following in the schedule:

1. The amount of the non-incremental costs and hours applicable to each activity/function to equal the total non-incremental cost of the PI.

- 2. A description of the non-incremental costs by cost category. (See §4212.9.)
- 3. If the amount of the non-incremental cost is zero, explain.

If the PI is approved, the applicable non-incremental costs and hours will be reclassified in the NOBA from each applicable activity/function to the approved PI. If the request is for a MIP PI (see §4213.13), use the total MIP NOBA for the threshold amount rather than the PM NOBA. If a NOBA has not yet been issued for the FY, base the threshold calculation on the initial BR. If PI funding is received through a CMS distribution, rather than in response to a contractor request, provide the non-incremental cost schedule upon request from CMS.

D. <u>System Conversions and Transitions</u>.--The following costs are included in systems conversions and transitions and may also apply to other projects:

- <u>Project Management Costs</u>.--Costs of essential staff/management project support;
- <u>Software Installation Costs</u>.--Costs for installing and testing the software;
- <u>File Conversion Costs</u>.-- Costs for converting to the new system including the costs of mapping, software development and testing;
- <u>Interface Development and Implementation Costs</u>.--Costs to interface with external programs e.g., for electronic data interchange, check writing, 1099 preparation, other reports and forms;
- <u>Training Costs</u>.--Costs of staff training including train the trainer, technical staff and user staff training costs; and
- <u>Other Costs</u>.--Costs of provider education, outreach, and post- implementation problem resolution.
- E. Cost-Benefit Documentation for PI Projects.--

1. <u>General</u>.--Before funding will be approved for a project that is proposed by a contractor, it must be demonstrated to be cost-beneficial. A project will generally only be approved if the net present value (NPV) for the project is equal to or greater than zero. The present value of the savings is at least equal to the costs of implementation when both are discounted to the same start date. As a general rule, CMS will only consider projects having a positive NPV over 2 years. However, provide probable costs and savings taken over all years of the project.

This documentation does not supplant the existing prior approval process or the threshold amounts specified in the Medicare contract/agreement for system enhancements and subcontracts.

2. <u>Applicability</u>.--Include cost-benefit documentation with all requests for PI funds. The amount of the documentation required depends on the estimated cost and complexity of the project. Administrative enhancements and systems transitions directed by CMS are not subject to this cost-benefit test unless specifically required by CMS.

3. <u>Documentation</u>.--Document cost-benefit analysis using NPV calculations of costs and savings discounted to the start date. A narrative explanation of cost-benefit analysis should identify the assumptions for the analysis such as the start date, discount rate, and costs and savings in each fiscal year. Include the following items in documentation:

• <u>Estimated Cost</u>.--Show cost items in categories reported for activities. See §4212.9 for cost categories. Provide underlying cost details and the assumptions on which they are based for each material cost item. Include personnel, machine time, materials and outside services in the estimate of costs. Also, include EDP charges and overhead. For capital expenditures in excess of \$500, use standard procedures for establishing the asset's useful life and for the depreciation schedule. CMS pays expenses when incurred; include the proper depreciation and return on investment for the period before implementation in your analysis.

• <u>Administrative Cost Savings</u>.--Outline any savings in staff time, postage, and computer time. Include only cost reductions, not cost avoidance. Reduce these savings by increases in administrative costs attributable to the project (e.g., temporary productivity losses due to learning curve, "downtime" for problem resolution, and depreciation for equipment purchased).

• <u>Benefit Savings</u>.--Estimate the amount of benefit savings, if any, which result from preventing or recovering erroneous payments, based on policy in effect at the time of the analysis.

• <u>Discount Rate</u>.--Use the interest rate applicable under the Prompt Payment Act to discount both the savings and costs to the start date. The interest rate is published in the **Federal Register**.

• <u>Start Date</u>.--This is the point in time where the project first incurs costs and is the date in time used to determine the net present value of the project.

G. <u>PI Workload</u>.--Report no workload unless directed by CMS.

4213.7 <u>Medicare Program Administration Function (Summary Level Code 19000)</u>.--Use only with the concurrence of CMS.

4213.8 <u>Medical Review (MR) Function (Summary Code 21000)</u>.--MR is the efforts taken to prevent, identify, and address claim errors made by providers including manual or automated review of claims to ensure that payments are made for services that are covered and correctly coded. (For further information see the Program Integrity Manual at http://www.CMS.gov/pubforms/83_pim/pim83toc.htm.)

4213.9 <u>Medicare Secondary Payer (MSP) Function (Summary Level Codes 22000 and 42000)</u>.--MSP functions include the costs and workload(s) for the activities that ensure that benefits are properly paid by Medicare as the primary or secondary payer. In addition, this function includes the cost and workload for identification and recovery activities related to mistaken payments for working aged; disabled; ESRD; workers' compensation; auto/liability/no fault; and other MSP activities identified by CMS.

4213.10 <u>Benefit Integrity (BI) Function (Summary Level Code 23000)</u>.--The benefit integrity (BI) function includes the costs and workload(s) associated with receiving and processing complaints or allegations of Medicare fraud and abuse and maintenance of associated data bases. BI also includes self- initiated data analysis to detect potential fraud and maintenance of associated databases, and the development of cases for referral or further action. See work specifically required in §3900.

<u>4213.11</u> Local Provider Education and Training (LPET) Function (Summary Level Code 24000).--This function assures appropriate claims payment through targeted, remedial and proactive provider education.

4213.12 <u>MIP Provider Communications (PCOM) Function (Summary Level Code 25000)</u> –These activities meet the broad-based needs of Medicare providers/suppliers for timely, accurate, and understandable Medicare information.

4213.13 <u>MIP-Productivity Investments Function (Summary Level Code 27000)</u>.--Use these lines only with specific authorization by CMS for MIP productivity investments. See PM PI §4213.6 for discussion of the PI Activities.

4213.14 <u>MIP Medicare Program Administration Function (Summary Level Code 29000)</u>.--Use only with the concurrence of CMS.

4213.15 <u>Provider Enrollment Function (Summary Level Code 31000)</u>. – Provider Enrollment includes the workload and costs of enrolling providers and suppliers in the Medicare program.

4222. EXHIBIT OF CERTIFICATION FORM

ADDRES ADDRES	CTOR NAM S LINE 1 S LINE 2 CTOR NO:	E PART:	MEDIC NOTICE OF BU	IVE BUDGET AN CARE CONTRAC DGET APPROVA REPORT YR:	ND COST REPORT TORS AL MONTH		XXXXXXX ATE:
######	##	Х	XXXX	XXXX	XX	XX	CAFM II
	Complemen MEI ME	DIT ITEM atary Credi DICAID: DIGAP: Credits:		-			
PM ACTI	VITY SUMM	IARY BY	FUNCTION				
CODE	DESCRIPT	ION		PROD. HOURS	TOTAL COST	WORKLOA	D
11000	BILLS/CLA	AIMS PAY	MENT				
12000	APPEALS			·····			
13000	BENEFICIA	ARY INO	JIRIES	<u> </u>		. <u></u>	
14000			MUNICATIONS				
15000	PARTICIP						
16000	-		IRSEMENT				
17000	PRODUCT	IVITY IN	VESTMENTS				
18000	SPECIAL P	ROJECTS	5				
19000	MEDICAR	E PROGR	AM ADMIN				
31000	PROVIDER	R/SUPPLII	ER ENROLLMEN	Т			
33000			ONE INQUIRIES				_
	CREDITS						
TOTAL							
CUMULA	TIVE QUAR	TELY DI	STRIBUTIONS				
FY	FIRST QTF		SECOND QTR	THIRD Q	FR FOUR	TH QTR	
		_					
		_					
		_					

I CERTIFY TO THE BEST OF MY BELIEF OR KNOWLEDGE THAT THIS DATA IS ACCURATE, COMPLETE, AND CURRENT AS OF THE DATE OF THE EXECUTION OF THIS CERTIFICATE.

CERTIFYING OFFICE	
TITLE	

REMARKS:

Rev. 127

4222.1

4222.1 Completing the Certification Form.--

A. <u>General</u>.--There are four sections that are utilized by the user to generate the PM certification. They are: Credit, Activity Summary by Function, Administrative Funds Drawn and Certification Screen. For MIP, there are three sections. They are: Activity Summary by Function, Administrative Funds Drawn and Certification Screen.

For PM, the user will enter the COB credits. After the user has entered all COB credit information, the system will sum the data to a "face sheet" amount by Medicare function, for Total Cost and Total Adjusted Cost, including a separate line for COB credits. The contractor will attest to the accuracy of the data included in the report by completing a certification statement.

- B. <u>Uses</u>.--The form will be used for the BR, SBR, IER, and the FACP.
- C. Completing the Certification Section .--

1. <u>Credit Amount.</u>--Enter the cumulative amount of cash received for Medigap, complementary credit, and Medicaid to equal total credits. The user must also enter the amount of accrued credits in total. Accrued credits represent outstanding receivables (invoices that have been billed but payments have not been received as of report date). This section must be completed prior to generation of the certification section.

2. <u>Activity Summary By Function Section</u>.--This is a system generated area. The system will sum the data to a total face sheet by Medicare function. No input is required by the user; however, the total must tie to subsidiary records.

3. <u>Administrative Funds Drawn Section</u>.--This section is completed only for the IER. (See §4321.6.)

4. <u>Certification Section</u>.--Enter name of certifying official and title. An authorized official signs and dates the hard copy report and retains a copy in file.

5. <u>Remarks Section</u>.--Complete when appropriate.

4320.EXHIBIT OF THE CERTIFICATION SCHEDULE FOR THE IER

CONTRACTOR NAME ADDRESS LINE 1 ADDRESS LINE 2			BUDGET AND ONTRACTORS NDITURE REPO		RT IER CERTIF EIN: XXXX ACCEPT DAT	XXXXXX
ADDRESS LINE 2 CONTRACTOR NO: #########	PART:	FUND YR : XXXX	REPORT YR: XXXX	MONTH XX	SUPPLE NO:	CAFM II

CREDIT ITEM Complementary Credit: MEDICAID: MEDIGAP:	AMOUNT <u>XXX,XXX,XXX,XXX XXX,XXX,XXX,XXX XXX,XXX,XXX,XXX</u>
Total Credits:	XXX,XXX,XXX,XXX
Accrued Credits:	XXX,XXX,XXX,XXX
Total Adjusted Credits:	XXX,XXX,XXX,XXX

PM ACTIVITY SUMMARY BY FUNCTION

	CODE	DESCRIPTION	TOTAL COST	TOTAL ADJ.COST
	11000	BILLS/CLAIMS PAYMENT		
	12000	APPEALS		
	13000	BENEFICIARY INQUIRIES		
L	14000	PM-PROVIDER COMMUNICATIONS		
1	15000	PARTICIPATING PHYSICIAN		
	16000	PROVIDER REIMBURSEMENT		
	17000	PRODUCTIVITY INVESTMENTS		
	18000	SPECIAL PROJECTS		
	19000	MEDICARE PROGRAM ADMIN		
	31000	PROVIDER/SUPPLIER ENROLLMENT		
1	33000	PROVIDER TELEPHONE INQUIRIES		
		CREDITS		

TOTAL

ADMINISTRATIVE FUNDS DRAWN

<u>DATE</u>	<u>DRAWN FOR</u> <u>CURRENT</u> YEAR	PRIOR YEAR 20XX	<u>PRIOR</u> <u>YEAR 20XX</u>	<u>PRIOR</u> YEAR 20XX
MM/DD/YYYY MM/DD/YYYY				
MM/DD/YYYY MM/DD/YYYY				
TOTAL				

I CERTIFY TO THE BEST OF MY BELIEF OR KNOWLEDGE THAT THIS DATA IS ACCURATE, COMPLETE, AND CURRENT AS OF THE DATE OF THE EXECUTION OF THIS CERTIFICATE.

CERTIFYING OFFICE	
TITLE	

REMARKS: Rev. 127

BUDGET EXECUTION

4321. COMPLETING THE CUMULATIVE INTERIM EXPENDITURE REPORT (IER)

The IER provides cumulative costs for each activity, using the same multiple-use Administrative Budget and Cost Report format referenced in §4211. It adds the Administrative Funds Drawn section to the Certification Schedule as displayed in §4320. Report costs on an "allowable costs" basis in accordance with 48 CFR 52.216-7(b) and on a fully accrued basis including year-end and other adjustments.

Follow these instructions unless you have a contract which contains specific terms and conditions which differ from these instructions. In that case, use these instructions as general guidance only.

IERs will generally be submitted on a monthly basis unless otherwise stated in your contract. Make adjustments, within a FY, to prior interim reports on the subsequent IER. Make adjustments to the October-September IER on the FACP. Submit a revised October-September IER prior to submitting a FACP if the changes are material and the change is discovered prior to preparation of the FACP. (See §4361.) Note all material adjustments.

4321.1 <u>Transmittal and Due Dates</u>.--Transmit the IER via the Contractor Administrative-Budget and Financial Management (CAFM II) System. If the due date falls on a federal holiday or a weekend, the due date is the next working day. See §4399 for CAFM II IER due dates.

4321.2 <u>Completing the IER.</u>--See descriptions in §4212 and as noted below.

4321.3 <u>Hours - Activity Form.</u>--Furnish cumulative, net working (on-duty) hours directly assigned or otherwise allocated to a particular activity in accordance with §4223. For computing net working hours for each activity, use working hours within the activity. Deduct the same company-wide paid leave percentage experienced during the month or use paid leave hours, if available. Exclude noncompensated overtime hours. Include or exclude, as appropriate, personnel hours loaned and borrowed by each activity. Include hours worked by temporary help, furnished by outside organizations. The hours to report for temporary help are those incurred by non-employees who are under your direct supervision. (See §4212.9P.) Round entries to the nearest hour.

4321.4 <u>Costs and Credits - Activity Form.</u>--Round all costs and credits to the nearest dollar.

4321.5 <u>Net Hours Available - Miscellaneous Schedule</u>.--Enter the number of net cumulative productive hours required to convert total incurred productive hours to equivalent staff-years for the reporting period. (See §4223.1.)

4321.6 <u>Administrative Funds Drawn - Certification Schedule</u>.--This screen is used only with the IER. Report only those draws made during the report month. Reporting administrative funds drawn is not on a cumulative basis. Complete as follows:

A. <u>Date</u>.--Enter the date the draw is received through Smartlink, not the date requested.

B. <u>Drawn for Current Year</u>.--Enter the draw amount for the corresponding date for the funding FY of the IER.

C. <u>Prior Year</u>.--Enter any draws made during the report month for prior years under the identified year column.

D. <u>Total</u>.--CAFM II will calculate the total draws for the month by year. It must agree to the totals reported through Smartlink.