IVD Roundtable 510(k) Workshop April 22, 2003

Update 2003: FDA and CLIA

Clara A. Sliva, MT(ASCP), MPA
Acting CLIA Coordinator
FDA

1

Surviving CLIA

- CLIA Overview
 - --Something OLD
 - --Something NEW
- Key Features
- Who are the players
- FDA and CLIA
- CLIA regulations
- What is categorization
- What requires categorization
- What is not regulated under CLIA

Surviving CLIA

- How FDA categorizes tests
 - -CDRH
 - -CBER
- "Automatic" categorizations
- Specific requests for categorizations
- Categorization letter; CLIA website
- Where do you go for help

3

What is CLIA?

- Clinical Laboratory Improvement Amendments of 1988 (CLIA)
- Enacted as result of reports of inaccurate test results from Pap smears
- Questions were raised about how labs functioned and what quality control procedures existed

CLIA '88

- CLIA'88 President Reagan 10/31/1988
- Social Security Act
- Labs receiving Medicare funds must be CLIAcertified.
- All clinical labs must be CLIA-certified to test human specimens
- Notice Proposed Rule 1990/60,000 comments
- Final Rule 2/28/1992
- Final QC Rule 1/24/03

5

Highlights Final QC Rule

- Removes FDA's review of manufacturers' QC instructions for compliance with CLIA
- Sets QC standards for nonwaived testing.
- Reduces QC frequency in most of the subspecialties
- Merges moderate & high complexity QC requirements
- Uses plain language

Highlights

- Reorganizes to mimic the flow of a specimen through the lab.
- Studies show most lab errors are preanalytical
- Requires mod. complexity labs to validate a test once before use
- Ensures the test works accurately before pts. tested.
- Onus on laboratory
- CMS drafting inspector guidelines

7

Who are the Players?

- Centers for Medicare and Medicaid Services (formerly HCFA) oversees CLIA
- Authority for regulation and policy
- CLIA self-funded
- User fees from regulated labs
- CMS pays FDA to categorize commercially marketed tests
- CDC categorizes lab procedures
 - -Provider performed microscopy
 - -Gram stain

CMS

- Reimbursement
- CLIA certificate
- HIPAA Privacy Act
- CLIA regulations, lab sends report to authorized person
- CLIA defines as individual authorized under State law to order tests or receive test results, or both.
- HIPAA-- patient requests their records from a lab, results should be sent to them.

9

CMS CLIA Contact

Kathy Todd, CMS ktodd@cms.hhs.gov

• Phone: 410.786.3385

• Fax: 410.786.1224

OIVD's CLIA Players

- Renita Hoard, CSO
- Dr. Joe Hackett, founding father
- Don St. Pierre, Deputy Director
- Dr. Steve Gutman, Director
- CLIA team represents OIVD
- CBER devices Clara
- CBER waiver tests Clara, lead reviewer,
 OIVD CLIA team

11

Key Features

- Standards based on complexity of testing, not the laboratory site
- The key to understanding categorization;
 - -the analyst/operator
 - -how complex it is for the analyst to run the test

FDA and CLIA

- 1992 CLIA regulations
- FDA responsible for complexity categorization
- 1993-94 FDA categorized >900 tests
- 1994 CDC delegated responsibility
- Resources, funding issues

13

FDA and CLIA

- Impetus for change
- Manufacturers
- Congress
- "Confusion and duplication of effort"
- CDC, CMS, FDA consensus
- Interagency agreement 2/27/99
- ◆ Tri-agency team CMS, CDC, FDA

What Regulations Govern Categorization

- 42 CFR 493.17, categorization of specific laboratory tests by level of complexity
- Moderate, high
- 7 Criteria

15

Moderate, High

42 CFR 493.17

- Knowledge
- Training and experience
- Characteristics of operational Steps
- Calibration, QC, PT materials
- Troubleshooting, Maintenance
- Interpretation and judgment

Moderate, High

42 CFR 493.17

- 7 criteria scored as 1, 2, or 3
- Score of 1 = minimum
- Score of 3 = specialized
- Total scores of 12 or less = moderate
- 13 or higher = high
- e.g. PCR = high complexity

17

Categorization Regulations

42 CFR 493.15 (c)

- Lists the 9 generic test groups
- Categorized by regulation
- Automatically waived
- But still requires categorization notification letter from FDA
- Requires posting categorization on website

Generic 9

493.15 (c)

- dipstick and tablet reagent urinalysis
- fecal occult blood
- ovulation tests
- urine pregnancy tests
- erythrocyte sedimentation rate
- hemoglobin (copper sulfate)
- blood glucose devices (FDA-cleared for OTC use)
- spun microhematocrit
- hemoglobin single analyte instruments (1993)

19

Most Common Waived Tests

- Urine pregnancy 34%
- All other tests 20%
- Blood glucose (OTC) 18%
- Urine dipstick/tablet chemistries-19%
- Ovulation tests 5%
- ◆ Fecal occult blood 4%

Categorization Regulations

- CMS and PHS Sept 13, 1995 Notice of Proposed Rulemaking
- Clarified statutory criteria for obtaining waiver
- Guidelines list the criteria
- Final rule pending
- CMS leads tri-agency team

21

CMS/PHS Waiver Criteria

- Defined simplicity, low risk
- Defined accuracy as comparison to reference materials, methods
- Precision field studies in hands of lay user
- Flex studies, different environments
- Studies distinct from FDA premarket review

Categorization Regulations

- Food and Drug Modernization Act Nov. 21, 1997
- clarifies tests cleared for <u>over-the-</u> counter are automatically waived.
- But still requires categorization notification letter from FDA
- Requires posting categorization on website

23

OTC

- Growing number of OTC tests
 - -drugs of abuse
 - -cholesterol, HDL chol
 - -vaginal ph
 - -microalbumin
 - -FSH, qual.
 - -HgbA1C
 - -fern test, saliva.
- -semen, male fertility

Prescription Home Use

- Prescription home use is an Rx device physician instructs patient to use in home
- FDA devices are OTC or Rx
- Any device used in the home that is not OTC
- Examples prothrombin time, hemoglobin A1c

25

What is Categorization?

- Process of assigning new <u>commercially</u> <u>marketed</u> tests to one of 3 CLIA <u>categories</u>: waived, moderate, high
- The key to understanding categorization;
 the analyst/operator and the complexity of testing
- Regulations that govern categorization

What Requires Categorization

 Categorization applies to all laboratory test systems on materials derived from the human body conducted for the purpose of diagnosis, prevention or treatment, or assessment of the health

27

What Requires Categorization

- Plain Language
- <u>Commercially marketed</u> test systems that produce a result
- This includes 510(k) exempt tests

Not Categorized

Produce no test result

- Quality Control
- Calibrators
- Test tubes
- Collection kits
 - --drugs of abuse
 - --Hepatitis C, HIV

29

Not Categorized

Not currently regulated under CLIA

- Non-invasive (laser hematocrit)
- Breath tests (h. pylori, alcohol)
- Drugs of abuse Workplace
- Monitoring devices (Minimed)

How FDA Categorizes

- Center for Devices and Radiological Health
- Center for Biologics Evaluation and Research

31

CDRH Categorizes

- Pre-amendment
- 510(k) exempt tests
- New Premarket Notification 510(k)
 e.g. special 510(k)s
- New Premarket Approvals (original, supplements)

CDRH Categorizes

- New Humanitarian Device Exemptions (original, supplement)
- ◆ 510(k) add-to-files
 - -Replacement reagents
 - -Manufacturer name change
 - -Relabel
- Previously uncategorized test systems

33

Automatic Categorizations

- Manufacturer submits premarket submission to Document Mail Center
- Categorization performed in conjunction with product review
- CLIA notification accompanies clearance, approval order or follows shortly after

Automatic Categorization, Replacement Reagents

- Well characterized lab analyzers for use by laboratory professionals.
- Previously cleared instruments and reagents, when a claim is made for a new reagent/instrument combination.
- Introduction of new instrument family members of a previously cleared instrument family.

35

Automatic Categorization

- Replacement reagent
 - Replacement reagents require a package insert with the new instrument/reagent combination
 - CLIA notification follows shortly after

Categorization by Request

- Change in company name
- Additional trade name
- Modification?
- Not previously categorized -defaults to high complexity

37

Categorization by Request

- Submit new labeling to FDA
- Document Mail Center, HFZ-401, 9200
 Corporate Blvd., Rockville, MD 20850
- "For CLIA Categorization Only"
- Reference original 510(k) number
- CLIA categorization performed
- Notification letter to manufacturer
- Categorization posted on website

Categorization by Request

- Exempt from 510(k), CLIA required
- Submit new labeling to FDA's DMC
- "For CLIA Categorization Only"
- OIVD assigns "X" document number

39

Categorization by Request

- "X" number accessible through CLIA database
- CLIA categorization performed
- CLIA letter issued
- Categorization posted on CLIA website

Categorization by Request

- Waiver via CMS/PHS 1995 Criteria
- Test cleared or approved to apply for waiver through process
- FDA approves waiver protocol
- Waiver studies begin
- Timeframe depends on queue

41

CBER:

- Manufacturer submits request for product review to CBER
- When test is cleared, approved, licensed CBER sends test instructions to Clara Sliva
- CBER test logged into CDRH CLIA database using CBER document number: BK, BP, BLA, PL

Rapid HIV Waiver

- Manufacturer submits waiver application to CDRH
- CBER reviewer consults
- CMS consults
- CDRH issues letter
- CDRH posts categorization on CLIA website

43

Categorization Notification Letter

- FDA's document number is the key
- "k001111" new 510(k) CDRH
- "BLA002222 new BLA CBER
- "k001111/A1" new trade name
- complexity
- test system name
- analyte name

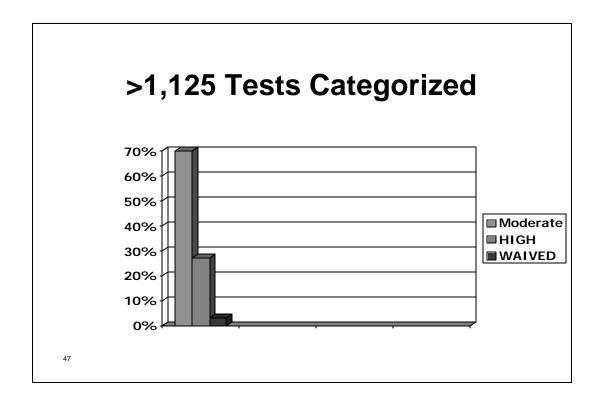
Categorization Notification Letter

- ◆ Call don't be shy
- No letter 3 weeks after clearance
- Incorrect letter
- Website updates monthly

45

FDA's CLIA Workload

- **10/1//02 4/18/03**
- 1,125 categorized
- 912 moderate
- 87 high
- 126 waived



FDA's CLIA Website

- http://www.fda.gov/cdrh/clia/
- "Government Google" for current CLIA information
- Lists all waived analytes and tests
- Links to CMS, CDC websites
- CLIA database

CLIA Database

- http://www.accessdata.fda.gov/script s/cdrh/cfdocs/cfCLIA/search.cfm
- Contains all commercially marketed tests categorized by CDC and FDA
- Several ways to search

49

Search CLIA Database

- Search for CLIA records by
 - -test system name
 - -specialty/subspecialty
 - -analyte
 - -document number
 - -qualifier (reagent application)
 - e.g. SLIVA Analyzer/St. Pierre reagent
 - -effective date
 - -complexity

Tips

- You may enter the entire test name
- But most successful if you enter the first word or two
- Or just the first few letters
- e.g. first few letters of manufacturer name

51

Mastering the CLIA Database

- Manufacturer Test System
- Qualifier
- Analyte
- Document Number
- Complexity
- Analyte
- Specialty
- Effective Date (mm/dd/yyyy)
- Sort one or a combination of the values and select Search:

Publication of Categorizations

- Monthly on FDA's CLIA Home Page
- Federal Register Notice, interval to be determined

53

What We Have Learned

- Multiple stakeholders
- Labs
- Providers
- Patients
- Manufacturers
- Government

Over 31,000 Categorizations

Laboratory Inspectors, Laboratories, Manufacturers, and Other Stakeholders
Want to Know

55

CLIA INFORMATION

- Clara A .R. Sliva
- http://www.fda.gov/cdrh/clia
- clia@cdrh.fda.gov
- phone (301) 827-0496
- fax (301)827-1401