

# Activities in Region 10 and the State of Alaska

May 2001



### Superfund in Region 10 and the State of Alaska

The heart of our work in the Superfund Program is cleaning up and promoting reuse of contaminated sites. In Region 10 of the U.S. Environmental Protection Agency (EPA), we have completed cleanups at 51 of the 92 Superfund National Priorities List sites, and 22 of these have been removed from the List. We also complete about 30 emergency responses annually.

The Brownfields program is an important new part of our Superfund work. Over the past several years, working closely with our state partners, EPA Region 10 has funded twenty Brownfields assessment and showcase pilot projects at a cost of \$4.9 million. These grants have leveraged \$67 million in cleanup and redevelopment.

We continue to explore ways to improve our efforts to clean up hazardous waste sites as efficiently as possible, and to return sites to productive use while protecting human health and the environment. Being flexible in making cleanup decisions and improving cooperation with states, tribes, and local communities have contributed to our success. While we continue to face significant cleanup challenges in Region 10, I am proud of the progress we have made. I hope the information that follows is useful in answering your questions about hazardous waste cleanup activities in Region 10.

Michael F. Gearheard, Director Office of Environmental Cleanup EPA Region 10

Here's where to look for more information:
Site Assessments
<ul> <li>Partnerships with Tribes, States and Communities</li></ul>
Brownfields page 3 EPA encourages cleanup and re-use of properties that are abandoned or underused because of perceived or actual contamination Brownfields in Region 10 http://yosemite1.epa.gov/r10/cleanup.nsf/sites/bf
Trends in Region 10       page 7         Recurring hazardous waste concerns throughout our region include mining, sediments and emergency preparedness       page 7         Oil & chemical spill reporting       http://www.nrc.uscg.mil/index.html         Northwest Area Contingency Plan       http://www.uscg.mil/d13/m/nwac/nwac.htm
What's Happening in Alaska?

EPA Region 10 Serving the states of Alaska, Idaho, Oregon and Washington 1200 Sixth Avenue, Seattle, Washington 1-800-424-4EPA

### **Demand for Site Assessment Remains High**

We are responding to a growing number of requests for site investigations from tribes, communities, states and federal agencies. A cooperative approach using local knowledge and good science has proved effective in determining where cleanup action is needed. We also continue to conduct investigations in response to national priorities and immediate health threats.

Most sites are not placed on the National Priorities List. For those that are, EPA has access to federal Superfund dollars to conduct cleanup and strong regulatory authority to compel responsible parties to conduct cleanup. For sites with less serious contamination, which are not placed on the List, the Region plays a vital role in identifying the appropriate agency (e.g., state or federal agency) to oversee any necessary cleanup.

In 2000, the Site Assessment Program investigated more than 70 sites, including 23 vermiculite facilities, 25 Formerly Used Defense Sites, three Brownfields sites and Lake Roosevelt. The Region's actions at many of these sites set national precedents on how EPA works with tribes and communities.

#### Garibaldi, Oregon: EPA Action Lays Residents' Fears to Rest

When staff at the Oregon Department of Environmental Quality (DEQ) needed fast action at the Old Mill Marina in Garibaldi, they asked EPA for assistance. EPA quickly gained property access, informed the community of the investigation, and collected 108 soil, water, and sediment samples. EPA's sampling results assured DEQ and the community that no imminent public health threat was present. However, contaminants such as lead, mercury, arsenic and polychlorinated biphenyls (PCBs) may



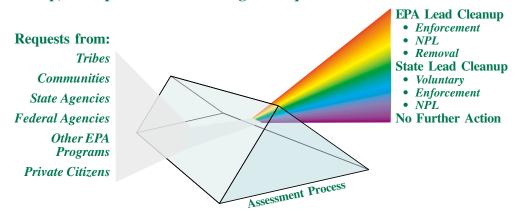
EPA technicians collect water samples in Chubbuck, Idaho to assess possible contamination from solvents

threaten fish, wildlife and plants. EPA is now working with DEQ to remove contaminated soils.

#### Dutch Harbor, Alaska: EPA Responds to State and Tribal Needs

After a private study of Dutch Harbor revealed PCBs in mussel tissue, the Alaska Department of Environmental Conservation (ADEC) asked EPA Region 10 to take action. The Region investigated, collecting more than 100 soil and sediment samples for environmental analysis. In a unique partnership with the Qawalangin Tribe, EPA and the tribe also collected samples from mussels, sea urchins, fish and sea lion blubber. EPA is now working with ADEC,

EPA's Assessment Process helps identify the appropriate agency to lead cleanup, in response to a wide range of requests



the City of Unalaska, the Qawalangin Tribe, the U.S. Army Corps of Engineers, the U.S. Fish and Wildlife Service and the National Oceanic and Atmospheric Administration to evaluate risks and move toward cleanup.



Samples taken in Unalaska, Alaska indicate that harbor sediments are contaminated with toxins such as PCBs, lead, dioxin, and petroleum.

#### North-Central Washington: "Mega-Site" Demands Mega-Cooperation

This summer, EPA will continue work on one of the largest site assessments the Region has ever done. The investigation will sample suspect areas including 70 mine sites and areas along 70 miles of the Upper Columbia River. Samples will also be taken in Canada, above all of the mine sites, to measure naturally occurring background levels.

EPA began the project in response to an urgent petition by the 12 Confederated Tribes of the Colville Indian Reservation and the Spokane Tribe, who fear that the contamination poses a public health threat. To tackle the project, EPA is cooperating with Environment-Canada, the British Columbia Ministry of Environment, Lands and Parks, the Tribes, Washington Department of Ecology (Ecology), community groups and federal trustees.

Action plans for the investigation are already in place. By integrating the project with ongoing Ecology work, developing up-front agreements with each tribe and simplifying paperwork, EPA was on site for preliminary screening work within two weeks of the Tribes' request. Said Flora Goldstein, Toxics Cleanup Program Manager at Ecology, "EPA's responsiveness to the Tribes and the speed at which the assessments are being conducted is very impressive."

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Tribes have asked for EPA's help to assess possible contamination in Lake Roosevelt

### **Partnerships: A Foundation for Progress**

#### **Building Partnerships with States**

#### Supporting States Through Funding

EPA continues to work closely with state environmental agencies, and is committed to these partnerships to achieve environmental progress. EPA funds a range of state cleanup programs:

- Preliminary Assessments/Site Investigations - funds for states to investigate sites to determine eligibility for the National Priorities List.
- Core Cooperative Agreements funds for building basic Superfund program capacity.
- Voluntary Cleanup Programs funds for building programs to support voluntary cleanup of sites by their owners.
- Multi-Site funds that state programs can use to support EPA work on NPL sites.
- Site-Specific funds for investigating or cleaning up specific sites.

**Teaming Up to Get the Job Done** At very large, complicated sites, EPA teams up with state programs. For example, Washington Department of Ecology and EPA share the lead role for cleaning up the Commencement Bay site in Washington. Ecology has the lead for addressing contaminant sources, and EPA has the lead for in-water cleanup. A similar arrangement with Oregon Department of Environmental Quality was recently established for the Portland Harbor site in Oregon.

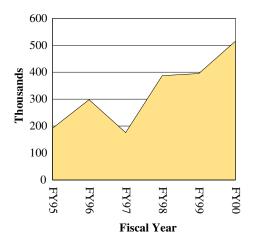
Both Washington and Oregon also manage Superfund sites under their own environmental laws. The state of Washington is managing 18 Superfund sites, and the state of Oregon is currently managing the Union Pacific Railroad Tie Treatment and McCormick & Baxter Creosoting sites. Both states are expected to work on more sites in the future.

#### **Building Partnerships with Tribes**

Ramping Up Government-to-Government Consultation A new area of emphasis for Superfund is consultation with tribal governments whenever an EPA action may affect tribal interests or resources. There are over 270 federally recognized Indian tribes in Region 10, nearly half of all the tribes in the United States. The Region has developed a strategy and guidelines for tribal consultation, as well as individual agreements with nine tribes. These facilitate early and effective tribal involvement and allow the cleanup process to run more smoothly.

**Supporting Tribes With Funds** Seventeen tribes and a consortium of 176 Alaskan villages will receive funding this year to participate in technical aspects of site cleanup. EPA Region 10 will continue to support this program at the highest possible level within budget constraints.

### EPA's funding for tribes has doubled



Tribes with funding agreements include: Alaska Inter-Tribal Council Coeur D'Alene Colville Grand Ronde\* Muckleshoot\* Nez Perce Puvallup Qawalangin Shoshone-Bannock Siletz\* Spokane Suquamish Swinomish Tulalip Umatilla\* Village of Tanacross Warm Springs\* Yakama\*

\* New cooperative agreements anticipated this year

#### **Building Partnerships With** Communities

EPA strives to give community members meaningful opportunities to be involved in its decision making process. Public participation in Superfund goes far beyond required hearings and comment periods. Site-specific Community Involvement Plans ensure that communities get the information they want, have the opportunities they desire to provide input on decisions, and feel confident that their views are considered. EPA also supports the formation of community groups and provides funding for independent experts to help groups interpret technical data, understand site hazards, and become more knowledgeable about cleanup technologies.

Technical Assistance Grant Brings Community Issues to the Table At the Wyckoff/Eagle Harbor Superfund Site in Bainbridge Island, Washington, the input of a community group working under an EPA grant enhanced site cleanup plans. At the group's urging, EPA altered its schedule to complete noisy construction in the winter when residents were more likely to have windows closed and be indoors. In response to traffic safety concerns, EPA changed the site's road configuration. The group is helping shape plans for buffer zones around the site.



EPA meets with residents concerned about hazardous wastes affecting the Duwamish River

Citizen Group Influences EPA Decision-Making Citizens for a Healthy Bay is another example of a successful community group in Region 10. Due to this group's persistence and passion, and EPA's commitment to considering local concerns, EPA improved plans for disposal of contaminated sediments at the Commencement Bay site in Tacoma, Washington. Instead of placing contaminated sediments in a waterway fronted by a residential area, EPA adopted the citizen group's proposal to dispose of them at an upland landfill. EPA and Citizens for a Healthy Bay have maintained a positive, constructive working relationship for years, and that relationship continues to pay off in a tangible way.

### **EPA Brownfields Program: Tools Help** Communities Assess, Clean Up and Redevelop Brownfields Properties

Brownfields are properties that are abandoned or under-used because of real or perceived environmental contamination. Potential liability for the pollution can make development, sale, or expansion of a property complicated.

EPA's Brownfields Program is not just about restoring contaminated properties. It's about protecting public health and the environment, and adding vitality and strength to communities. One way of doing this is providing the right tools to help communities assess, clean up, and reuse or redevelop abandoned or underused properties.

#### Assessing Brownfields Properties

#### Bellingham, Washington: Assessing Properties & Leveraging Funds

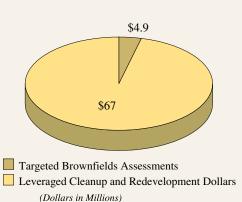
In one pilot project, the Port of Bellingham completed Brownfields assessments on ten properties. These assessments prompted \$1.6 million in cleanup and \$14 million in redevelopment.

#### **EPA Performs Brownfields Assessments**

Under the Targeted Brownfields Assessments program, EPA conducts assessments for communities to clarify how cleanup will be done to redevelop abandoned or under-used properties. Region 10 has completed over 20 assessments to date, totaling over \$1 million in assistance.

# \$4.9 million for Brownfields assessments prompted \$67 million in cleanup and redevelopment.

Twenty Assessment/Showcase Pilot Projects provide more than \$4.9 million in funding assistance. These competitive grants are awarded to communities to investigate and plan for cleanup and redevelopment of under-used sites. Showcase communities are also assigned a federal employee to help coordinate efforts and create partnerships with other agencies and private developers.





A School group learns more about Cleanup plans for the Duwamish River



The City of Bellingham Assessment Pilot Project targets a 43-acre municipal landfill along Whatcom Creek. The City has completed assessment work on six out of ten targeted properties.

### **Brownfields and Redevelopment**

#### Cleaning Up Brownfields Properties

Training a Future Workforce: Region 10 Has Awarded Two Job Training Grants, totaling \$347,500. This competitive grant program offers communities funding to provide training for hazardous waste cleanup. Local residents can learn skills for new jobs in the hazardous waste industry. Region 10's job training programs have enrolled over 69 students, 49 of whom have completed training and obtained employment.

Providing Funding for Cleanups: \$3.5 Million awarded for three Revolving Loan Fund Pilots The Brownfields Revolving Loan Fund Program is a competitive grant program, available to communities interested in offering low interest loans for cleanups at abandoned or under-used properties.

Assisting State Cleanup Programs: \$3.4 Million Provided to Region 10 States; Over 4,000 Properties Have Entered State Programs. EPA awards noncompetitive grant funding to states to help set up and run Voluntary Cleanup Programs (VCPs). VCPs provide ways for owners and operators of under-used properties to efficiently investigate and safely clean up their sites with minimal state oversight. Through environmental cleanup, VCPs facilitate the use, sale, refinancing, and/or redevelopment of under-used properties.

#### Redeveloping Brownfields Properties and Superfund Sites

In the early years of the Superfund program, once a site was cleaned up, it was often left fenced and unused. Now, here in Region 10 and nationally, EPA strives to select site cleanup solutions that return a property to usable condition.

Supporting Superfund Site Redevelopment: Region 10 has awarded two Superfund Redevelopment Pilots with total funds of \$199,665. The Redevelopment Initiative is a program where EPA works with communities to return contaminated sites to productive use. This initiative includes a pilot program providing financial and technical assistance for communities to determine the future reuse of a site. Asarco Smelter Site being Readied For Reuse



Artist's rendering of site redevelopment

Boasting some of the Puget Sound area's most spectacular waterfront views, the former Asarco smelter is now slated for housing and light industry.

After a massive site cleanup effort and with the implementation of stringent land use controls, the 100 acre site will be safe and ready for redevelopment.

Almost a century of copper smelting operations at Asarco had contaminated the site and offshore sediments with copper, arsenic and other metals. Now the company is working to cleanup the site under an agreement with EPA. Cleanup of the property began with a bang in 1993 when the 560 foot high smelter stack was brought down, starting the demolition of the smelter's buildings and structures.

The last phase of site cleanup began in 1998. Contaminated soil will be placed in an on-site hazardous waste landfill and the entire site will be capped. Contaminated offsite sediments will be excavated or capped with clean sediments. Cleanup is scheduled for completion in 2005. Spokane Junkyard to Become Sports Complex



After years as a neighborhood eyesore, a 16 acre junkyard will soon be a youth sports complex and center for neighborhood pride.

The site, in the Hillyard neighborhood of Spokane, was contaminated with PCBs, lead and solvents from 50 years of metal recycling,

The area has now been planted with grass, and a parking lot has been installed over the hazardous waste containment cell. Construction of the sports complex will be completed by Spring 2002. As a result of the cleanup, much needed affordable housing has been constructed north of the property.

### **Region 10 Trends**

We are working closely with tribes, states, and other federal agencies to address contaminated sediments and mining wastes throughout Region 10, and to improve our emergency response capabilities.

## Mining and Superfund in the Pacific Northwest

From abandoned mercury mines in Alaska, to gold and silver mines in Idaho, releases from mine sites have impaired the use of surface waters, contaminated soils and sediment, polluted groundwater resources, and destroyed habitat. Mining impacts are not limited to those from historic mining



Smelter wastes containing up to 12% arsenic near Bunker Hill have been removed to a safe containment facility.

practices: several modern mines in the Region pose significant environmental threats.

Superfund authorities have been instrumental in achieving privately funded cleanup of residential properties contaminated with arsenic from the Asarco Smelter in Tacoma, Washington, as well as lead contaminated properties in the Silver Valley of northern Idaho. Investigations at mine sites in Oregon and Washington assessed the impact of mining on surface waters. Cleanups at a number of mines sites, including the Douglas Mine in Idaho and the Kaaba-Texas mine in Washington, were federally financed.

#### Cleaning Up Contaminated Sediments

Across the Northwest, Region 10 is making progress in investigating and cleaning up contaminated sediments. These sediments threaten fish and bottom-dwelling organisms which can accumulate toxic compounds and pass them up the food chain. Sediment areas are often ecologically sensitive, and may include habitat for salmon and other threatened species. Our natural resource-based economy depends on a healthy and productive marine and freshwater environment.

#### EPA's Emergency Response Program

In Region 10, ten On-Scene Coordinators (OSC) direct federal response to oil spills, hazardous materials incidents, natural disasters and terrorist incidents. A large part of OSC time is spent on planning, training, and doing outreach with local, state, and other federal responders.

EPA practices handling chemical emergencies with industry and local governments. When the worst happens such as train derailments, tank truck accidents, oil spills or chemical fires, EPA is ready for emergency response.



Regular spill drills ensure that EPA and the states are ready to respond to emergencies

Cleaning up contaminated sediment sites presents unique challenges. Because the contamination is typically spread over large areas and comes from many sources, investigations, cleanup plans, and legal settlements can be complicated. Tribes and other ethnic groups who depend on fish as a major food source must be included in every phase of the clean-up. When these sites are in active industrial port areas, investigation and cleanup must coexist with active businesses, port facilities, and navigational dredging projects. Spills Keep Response Teams Busy

Region 10 receives as many as 2,000 phone calls a year which include notifications of spills, air releases, and requests for assistance. EPA conducts actual response actions 30 to 50 times each year (roughly 2% of the incoming calls).

#### **Oil and Hazardous Materials Drills**

During the last 15 months, EPA Emergency Response staff in Washington, Oregon, and Idaho have participated with industry in 23 oil and hazardous materials drills, including drills with area refineries, Olympic Pipeline, five counter-terrorism drills, and one exercise with the Oregon Chemical Weapons Depot.

### What's Happening in Alaska?

Metlakatla Community selected as one of the first Brownfields Showcase Communities in Indian Country This \$400,000 project will focus on planning and cleanup efforts at three high priority sites on Annette Island in southeast Alaska, one of which is a hangar used during WWII. The goal is to promote opportunities for industrial redevelopment and expanded use of the property.

A staff person hired through this project will create partnerships and develop opportunities which will result in 10 to 20 new jobs. The project will also provide an economic shift for a community that has been solely dependent on natural resources for its survival.

Ward Cove Sediment Cleanup Successful

Early this year, EPA's Ward Cove Sediment Remediation Project in Ketchikan came to a successful close. Ketchikan Pulp Company discharged pulp mill effluent to Ward Cove from 1954 to 1997.

Local workers were employed by KPC for cleanup and the work was completed ahead of schedule. Dredging was done with respect for the needs of a new property owner and anticipated future uses of the area. The cleanup reduced toxicity of the sediments and gave bottom-dwelling animals the opportunity to repopulate the area, creating a healthy marine community. Sediments will be monitored to ensure cleanup objectives are met.

Former Unexploded Ordnance Site to be used for Industry and Tourism Over 150 areas on a World War II Adak Island military base, located on the Aleutian chain, have been investigated and cleared of munitions, with more work in progress. The Navy expects to complete remediation for all chemicals and munitions and to transfer 46,000 acres for reuse in Spring 2002.

Innovative hazard assessment methods and close work with a multi-agency project team including the Aleut Corporation and the Aleut-Pribiloff Association is enabling the cleanup to move quickly. Future reuse plans can be found at: **www.adakisland.com/index.htm** 

#### Emergency Response In Alaska

In the last year, over 600 spill notifications came in to EPA's Alaska Office. The emergency response team handled four major oil spills and monitored many other oil and hazardous materials spills.

**British Petroleum North Slope Spill Response Underway** On February 20, 2001, a leak of crude oil and liquid methanol occurred when a high pressure BP line broke. Liquid froze on the tundra and nearby lake. EPA's On Scene Coordinator and Alaska Department of Environmental Conservation personnel responded and formed a unified command with personnel from BP. The contaminated snow and ice was removed and the surface was scraped. A total of 11,886 gallons of crude oil, methanol, and water were recovered.



Oil Spill Drills Help Prepare for Emergencies. During the past 18 months, EPA's Alaska Emergency Response staff participated with industry in 15 oil and hazardous materials exercises.

Alaska Railroad Corporation Derailments Three derailments with spills have occurred since October 1999. The most recent incident occurred on July 12, 2000. An ARRC train en-route to Anchorage derailed about 40 miles north of Anchorage. Six cars containing 92,000 gallons of gasoline rolled down an embankment into a marshy area known as the Palmer Hay Flats, spilling 450 gallons into the wetland.

In all three incidents, EPA and Alaska's Department of Environmental Conservation helped the ARRC establish a command structure and clean up the spill. EPA has also offered to help ARRC improve its incident command capabilities.

**Oil Pollution Prevention Inspections Yield Results** Last season, EPA's Alaska Office inspected 104 bulk fuel storage facilities for compliance with EPA's oil pollution prevention regulations, work that is critical to protect the sensitive Alaska environment from oil spills. Compliance rates were low and facility conditions were generally poor, particularly in rural Alaska. Rigorous compliance assistance efforts will help many facilities come into compliance within 12 months of the initial inspections.



Extreme weather conditions complicate cleanup of a spill after a train derails.

Region 10 Cleanup http://yosemite1.epa.gov/r10/cleanup.nsf/sites/cleanup

Alaska Department of Environmental Conservation http://www.state.ak.us/dec/