DEBRA A. VALENTINE 1 General Counsel 3 TODD M. KOSSOW KATHERINE ROMANO SCHNACK 3 Federal Trade Commission 55 East Monroe Street, Suite 1860 4 Chicago, Illinois 60603  $(312)^{-}960-5634$ 5 FAX (312) 960-5600 6 RAYMOND E. McKOWN (CA Bar # 150975) Federal Trade Commission 7 10877 Wilshire Boulevard, Suite 700 Los Angeles, California 90024 8 (310) 824-4343 FAX (310) 824-4380 9 Attorneys for Plaintiff 10 FEDERAL TRADE COMMISSION 11 UNITED STATES DISTRICT COURT 12 FOR THE CENTRAL DISTRICT OF CALIFORNIA WESTERN DIVISION 13 An-06405 14 Civ. No. FEDERAL TRADE COMMISSION, 5 Plaintiff, 16 17 NATIONWIDE INFORMATION SERVICE, INC.,) COMPLAINT FOR INJUNCTION 18 AND OTHER EQUITABLE RELIEF a California corporation, and 19 STEVAN P. TODOROVIC, individually and as an officer of the 20 corporation, 21 Defendants. 22 23 Plaintiff, the Federal Trade Commission ("FTC" or 24 "Commission"), for its complaint alleges: 25 The FTC brings this action under Section 13(b) of the 26 1. Federal Trade Commission Act ("FTC Act"), 15 U.S.C. § 53(b), to 27

secure a permanent injunction, preliminary injunctive relief,

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rescission of contracts, restitution, disgorgement, appointment of a receiver, and other equitable relief for defendants' deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

## JURISDICTION AND VENUE

- 2. This Court has jurisdiction over this matter pursuant to 28 U.S.C. §§ 1331, 1337(a), and 1345, as well as 15 U.S.C. §§ 45(a) and 53(b).
- 3. Venue in the United States District Court for the Central District of California is proper under 28 U.S.C. § 1391(b) and (c), as well as under 15 U.S.C. § 53(b).

#### THE PARTIES

- 4. Plaintiff, the Federal Trade Commission, is an independent agency of the United States Government created by statute. 15 U.S.C. §§ 41 et seg. The Commission is charged, inter alia, with enforcement of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), which prohibits unfair or deceptive acts or practices in or affecting commerce. The Commission is authorized to initiate federal district court proceedings, by its own attorneys, to enjoin violations of the FTC Act and to secure such equitable relief as may be appropriate in each case, including restitution for injured consumers. 15 U.S.C. § 53(b).
- 5. Defendant Nationwide Information Service, Inc.

  ("Nationwide") is a California corporation with its principal

  place of business at 121 West Mission Street, Santa Barbara,

  California. Nationwide transacts business in the Central District

  of California.
  - 6. Defendant Stevan P. Todorovic is an officer and director

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of Nationwide. At all times material to this complaint, acting alone or in concert with others, he has formulated, directed, controlled, or participated in the acts and practices of Nationwide, including the acts and practices set forth in this complaint. He resides and transacts business in the Central District of California.

#### COMMERCE

At all times material to this complaint, defendants have maintained a substantial course of trade in or affecting commerce, as "commerce" is defined in Section 4 of the FTC Act, 15 U.S.C. § 44.

### DEFENDANTS' COURSE OF CONDUCT

Since at least July 1997, defendants have advertised and 8. telemarketed information about seized vehicles and foreclosed homes to consumers throughout the United States. Defendants purport to sell current local listings of seized vehicles and foreclosed homes, updated every couple of weeks, along with bound publications containing general information about purchasing seized vehicles and foreclosed homes.

#### Seized Vehicles

- In the course of advertising and telemarketing their 9 . materials on seized vehicles, defendants have disseminated or have caused the dissemination of advertisements throughout the United States, via local newspapers and television, that advertise to consumers current local listings of seized vehicles. Defendants' advertisements invite consumers to call a toll-free telephone number for further information.
  - Consumers who call the toll-free telephone number are

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connected to defendants' telemarketers, who inform consumers that defendants will provide them with current listings of seized vehicle auctions taking place in the consumers' geographic areas of interest.

- In numerous instances, defendants' telemarketers 11. represent to consumers that the current listing information will include details such as the dates and times of upcoming auctions, as well as the make, model, year of manufacture, and mileage of actual vehicles that will be sold at the upcoming auctions.
- Defendants' telemarketers also frequently represent that consumers who purchase the listing information will periodically receive updated current listings of upcoming auctions for a period of one year.
- Consumers who agree to purchase the current local listings of seized vehicles are asked to provide defendants' telemarketers with their credit card or checking account numbers. The \$48.00 cost of the materials, plus shipping and handling, is then charged or debited to those accounts.
- Shortly thereafter, defendants ship to consumers a bound publication entitled "The Complete Guide to Government Sales and Auctions" along with photocopied pages headed "Auction Listings for the State of [consumer's state]." Neither the bound publication nor the photocopied pages includes the detailed current listings that defendants' telemarketers had described. Rather, defendants only provide their customers with a list of public and private entities that, at least according to defendants, hold auctions on a regular basis. In most instances, that list does not include the dates and times of upcoming

auctions, or any information about actual vehicles that will be sold at the upcoming auctions. Finally, defendants do not periodically send consumers updated information for a period of one year.

### Foreclosed Homes

- 15. In the course of advertising and telemarketing their materials on foreclosed homes, defendants also have disseminated or have caused the dissemination of advertisements throughout the United States, via local newspapers and television, that advertise to consumers current listings of foreclosed homes. Defendants' advertisements invite consumers to call a toll-free telephone number for further information.
- 16. Consumers who call the toll-free telephone number are connected to defendants' telemarketers, who inform consumers that defendants will provide them with current listings of foreclosed homes that are available for purchase in the consumers' areas of interest.
- 17. In numerous instances, defendants' telemarketers also represent that consumers will receive updated current listings every couple of weeks for a period of one year.
- 18. Consumers who agree to purchase the current listings of foreclosed homes are asked to provide defendants' telemarketers with their credit card or checking account numbers. The \$48.00 cost of the materials, plus shipping and handling, is then charged or debited to those accounts.
- 19. Shortly thereafter, defendants ship to consumers a bound publication entitled "The Complete Guide to Government Foreclosures" along with photocopied pages headed "Property

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Listings for the State of [consumer's state]."

## Unauthorized Charges

- In the course of advertising and telemarketing 20. defendants' materials on seized vehicles and foreclosed homes, defendants' telemarketers frequently charge consumers for materials the consumers did not agree to purchase.
- In some instances, defendants obtain consumers' credit 21. card or bank account information under false pretenses - for example, by claiming that the information is needed for verification purposes only - and then use the information to charge consumers' credit card or bank accounts. In doing so, defendants' telemarketers reassure consumers who provide their account information that no charges will be assessed to those accounts, or that no charges will be assessed until the expiration of a free trial period.
- Consumers who provide their credit card or checking 22. account information to defendants' telemarketers for defendants' purported verification purposes only later discover that defendants in fact have charged or debited their accounts without the consumers' authorization for the full price of one or both of defendants' programs.
- In other instances, when consumers agree to purchase one of defendants' programs and defendants' telemarketers have obtained the consumers' credit card or checking account information, defendants' telemarketers proceed to inform consumers that defendants have another program. For example, if a consumer has agreed to purchase the seized vehicle information, defendants' telemarketers will offer to send the foreclosed home information

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as well. In many instances, however, defendants' telemarketers do not disclose that there is an additional charge for the second program.

24. Although consumers may have authorized defendants to charge or debit their credit card or checking accounts for the cost of the single program they actually ordered, consumers later learn that defendants have charged them for the additional program as well, resulting in charges or debits in an amount nearly double the amount they had authorized.

## Undisclosed Refund Policy

- 25. In the course of advertising and telemarketing defendants' materials on seized vehicles and foreclosed homes, defendants' telemarketers typically tell consumers that they may return the materials for a full refund if they are not completely satisfied. Defendants' telemarketers also sometimes tell consumers, expressly or by implication, that the refund request must be made within 90 days of purchase or that consumers should use the materials for 90 days.
- 26. Consumers learn only upon receiving defendants' materials that, under defendants' written refund policy, consumers must satisfy previously undisclosed conditions in order to obtain refunds.
- 27. Those conditions include, but are not limited to, the following: (1) consumers must use defendants' materials for at least 90 days before applying for a refund; (2) consumers must provide proof that they attempted to use defendants' materials by contacting one or more agencies listed in those materials; (3) consumers must provide a specific and frequently unobtainable

proof of purchase to defendants; (4) consumers must return defendants' materials in resalable condition; and (5) consumers must obtain a return authorization number from a Nationwide customer service representative. In numerous instances, defendants also inform consumers that they will be assessed a 20% restocking fee if they fail to comply with any or all of these conditions.

28. These conditions on the receipt of a refund are not clearly and conspicuously disclosed to consumers when they place their orders. The effect of these refund conditions, which are disclosed for the first time when consumers receive defendants' materials, is to discourage consumers from seeking refunds.

# VIOLATIONS OF SECTION 5 OF THE FTC ACT

#### COUNT ONE

- 29. In numerous instances, in the course of offering for sale or selling their materials on seized vehicles, defendants have represented, expressly or by implication, that they will provide consumers with current listings, updated periodically over the course of one year, of seized vehicle auctions in the consumers' geographic areas of interest, with details such as the dates and times of upcoming auctions, as well as the make, model, year of manufacture, and mileage of actual vehicles that are available for purchase at the upcoming auctions.
- 30. In truth and in fact, defendants did not provide consumers with current listings, updated periodically over the course of one year, of seized vehicle auctions in the consumers' geographic areas of interest, with details such as the dates and times of upcoming auctions, as well as the make, model, year of