

FEDERAL TRADE COMMISSION PUBLIC WORKSHOP:

## US PERSPECTIVES ON CONSUMER PROTECTION IN THE GLOBAL ELECTRONIC MARKETPLACE

## AGENDA

The Internet has the potential to offer consumers substantial benefits, including convenience and access to a wide range of goods, services, and information at lower costs. How can government, industry and consumers work together to facilitate the development of a global marketplace that offers adequate consumer protection and legal certainty?

## Tuesday, June 8, 1999

## 8:15 a.m. Registration and Breakfast

#### 9:00 a.m.

## **Introductory Remarks**

• Robert Pitofsky, Chairman, Federal Trade Commission

• William Daley, Secretary, Department of Commerce

## 9:45 a.m. International Business-to-Consumer eCommerce: Four Perspectives

Moderator:Hugh Stevenson, Associate Director, Division of Planning & Information, Bureau of<br/>Consumer Protection, Federal Trade Commission

## Technological Perspective (9:45 a.m. - 10:15 a.m.) Presenters:

- Edward Frankenberg, Director Web Products, PSINet, for Commercial Internet eXchange
- Cory Eaves, Director, e-Commerce, Lycos

#### Consumers' Perspective (10:15 a.m. - 11:15 a.m)

Presenters:

- Mark Silbergeld, Co-Director, Washington office, Consumers Union
- Robert Mayer, Professor, Department of Family and Consumer Studies, University of Utah Presentation of Consumers International study of consumers' experiences with international Internet transactions

## 11:15 a.m. - Break

#### Industry Perspective (11:30 a.m. - 12:30 p.m.)

Presenters:

- Brad Handler, Associate General Counsel, Director of Law and Public Policy, eBay
- Peter Harter, Vice President, Global Public Policy and Standards, EMusic, Inc.
- Charles Prescott, Vice President, International Business Development and Global Affairs, Direct Marketing Association

#### Law Enforcement Perspective (12:30 p.m. - 1:15 p.m.)

Presenters:

- Sally Gustafson, Senior Assistant Attorney General, Chief, Consumer Protection Division, Washington State Attorney General's Office
- Eileen Harrington, Associate Director, Division of Marketing Practices, Bureau of Consumer Protection, Federal Trade Commission
- Elizabeth Jacobs, Assistant Director for International Affairs, Securities & Exchange
   Commission

## 1:15 p.m. - Lunch

## 2:15 p.m. Breakout Sessions

## Breakout Session 1 (Room 432): Core Protections for eConsumers

Do the characteristics of e-commerce warrant consumer protections or fair business practices different from those available in traditional commerce?

To what extent do the characteristics of e-commerce warrant additional protections? To what extent do the characteristics of e-commerce render traditional protections unnecessary?

<u>Moderator:</u> Hugh Stevenson, Associate Director, Division of Planning & Information, Bureau of Consumer Protection, **Federal Trade Commission** 

- Alan Anderson, Senior Vice President for Assurance Services, American Institute of Certified Public Accountants
- Kaye Caldwell, Public Policy Director, CommerceNet
- Dave Clauson, Executive Vice President, World Wide Marketing, iXL for American Association of Advertising Agencies
- JeanAnn Fox, Director of Consumer Protection, Consumer Federation of America
- Linda Golodner, President, National Consumers League
- Peter Gray, Co-founder, Internet Consumers Organization
- Caitlin Halligan, Bureau Chief, Internet Bureau, New York State Attorney General's Office
- Jill Lesser, Vice President for Domestic Policy, America Online
- Solveig Singleton, Director of Information Studies, Cato Institute
- Frances Smith, Executive Director, Consumer Alert

• Haywood Torrence, Government Relations Director, Issue Analysis, Bell Atlantic

 Michelle Turner, Director, Assistant General Counsel, Dell Computer Corporation for Information Technology Industry Council

#### **Online Disclosures**

#### Presenter:

 Lisa Rosenthal, Legal Advisor for International Consumer Protection, Division of Planning & Information, Bureau of Consumer Protection, Federal Trade Commission Presentation on FTC survey of online disclosures on foreign and domestic websites

#### **General Disclosures**

What general information should online businesses disclose?
What purposes are served by such general disclosures?
To what extent do the circumstances of e-commerce warrant disclosure requirements different from those in traditional commerce?
To what extent should such disclosures be mandated by law?

#### **Contract-Related Disclosures**

What contract-related information should online businesses disclose? What disclosures/processes are necessary to confirm that a consumer is entering into a contract? To what extent should such disclosures be mandated by law?

#### 3:45 p.m. - Break

#### Fair Business Practices and Contractual Protections (4:00 p.m. - 4:45 p.m.)

What fair business practices and consumer protections, other than disclosures, are necessary to build and maintain consumer confidence in conducting international e-commerce? To what extent should contractual agreements be able to override such consumer protections?

## Breakout Session 2 (Rm. 332): Consumer Concerns about Authentication in International Transactions

<u>Moderator:</u> David Medine, Associate Director, Division of Financial Practices, Bureau of Consumer Protection, **Federal Trade Commission** 

#### Technological Solutions Now Available (2:15 p.m. - 3:15 p.m.)

Overview of authentication technologies (digital signatures, SSL/SET, biometrics, smartcards, and other verification systems) What are consumers' experiences with these technologies? What level of consumer protection do these technologies provide?

#### Presenters:

• Michael Baum, Vice President, Practices & External Affairs, Verisign

• Carl Ellison, Senior Security Architect, Intel Corporation

- Russell Schrader, Senior Vice President and Assistant General Counsel, VISA
- Jim Wayman, Director, U.S. National Biometric Center

#### 3:15 p.m. - Break

#### Benefits and Risks Associated with Current Technology (3:30 p.m. - 4:15 p.m.)

What are the proper roles for consumers, merchants, and technology providers in ensuring secure transactions?
What allocation of costs/risks will best facilitate e-commerce and provide consumers with adequate protection?
How great is the risk of online identity theft?

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#### International Transactions (4:15 p.m. - 4:45 p.m.)

Will third party verification be a viable system for international transactions?

#### Panelists:

- Michael Baum, Vice President, Practices & External Affairs, Verisign
- Mark Bohannon, Chief Counsel for Technology, Department of Commerce
- Carl Ellison, Senior Security Architect, Intel Corporation
- Margot Saunders, Managing Attorney, National Consumers Law Center
- Russell Schrader, Senior Vice President and Assistant General Counsel, VISA
- Frank Torres, Legislative Counsel, Consumers Union
- Jim Wayman, Director, U.S. National Biometric Center

#### 4:45 p.m. - Break

## **Room 432**

## 5:00 p.m. Working Toward International Consensus for Online Consumer Protection

• David Aaron, Undersecretary, International Trade Administration, Department of Commerce

#### 5:15 p.m.

## **Overview Remarks**

- Orson Swindle, Commissioner, Federal Trade Commission
- Mozelle Thompson, Commissioner, Federal Trade Commission

#### 5:45 p.m.

#### **Summary of Breakout Sessions**

- Hugh Stevenson, Associate Director, Division of Planning & Information, Bureau of Consumer Protection, Federal Trade Commission
- David Medine, Associate Director, Division of Financial Practices, Bureau of Consumer Protection,

Federal Trade Commission

#### Wednesday, June 9, 1999

## 8:15 a.m. Registration and Breakfast

#### 9:00 a.m.

## **Consumer Protection Frameworks in the Global Electronic Marketplace: Introduction**

• Mozelle Thompson, Commissioner, Federal Trade Commission

#### 9:15 a.m.

## **Electronic Commerce and US Trade Policy**

Charlene Barshefsky, United States Trade Representative

#### 9:40 a.m.

# **Overview of Current Legal Framework for Choice of Law and Jurisdiction for Internet Transactions**

• Jack Goldsmith, Professor, University of Chicago School of Law

#### 10:00 a.m.

## **Overview of the History and Future of the Internet**

• Vint Cerf, Senior Vice President for Internet Architecture and Technology, MCI WorldCom

## 10:30 a.m. Jurisdiction and Choice of Law for Consumer Protection in eCommerce:

## US Perspectives (10:30 a.m. -12:30 p.m.)

Discussion, using hypotheticals, addressing fairness concerns, practical constraints, and the effects on the market.

Moderator: Teresa Schwartz, Deputy Director, Bureau of Consumer Protection, Federal Trade Commission

- David Fares, Director of Electronic Commerce, United States Council for International Business
- JeanAnn Fox, Director of Consumer Protection, Consumer Federation of America
- Jack Goldsmith, Professor, University of Chicago School of Law
- Caitlin Halligan, Bureau Chief, Internet Bureau, New York State Attorney General's Office
- Peter Harter, Vice President, International Business Development and Government Affairs, **EMusic, Inc.**
- David Johnson, Attorney, Wilmer, Cutler & Pickering

- Carla Michelotti, Executive Vice President, Associate General Counsel, Director of Government Affairs, Leo Burnett Company, Inc. for American Advertising Federation
- Tim Phillips, Tennessee Attorney General's Office for National Association of Consumer Agency Administrators
- Andrew Pincus, General Counsel, Department of Commerce
- Jonathan Rusch, Senior Litigation Counsel, Fraud Section, Criminal Division, Department of Justice
- Mark Silbergeld, Co-Director, Washington office, Consumers Union

## 12:30 p.m. - Lunch

## 1:30 p.m. Breakout Sessions

## Breakout Session 1 (Rm. 432):

## Alternative Frameworks: Role and Efficacy of Private Sector Initiatives

How can private sector initiatives facilitate informed decision-making? How can private sector initiatives facilitate dispute resolution?

#### Moderators: Orson Swindle, Commissioner, Federal Trade Commission

David Medine, Associate Director, Division of Financial Practices, Bureau of Consumer Protection, Federal Trade Commission

- Becky Burr, Associate Administrator, National Telecommunications and Information Administration,
   Department of Commerce
- Roger Cochetti, Program Director, Internet Policy and Business Planning, IBM
- Steven Cole, Senior Vice President and General Counsel, Council of Better Business Bureaus and BBBOnLine
- Sally Cowan, Group Counsel, American Express
- Caroline Crawford, Chair, Internet Working Group, European Advertising Standards Alliance
- Llewellyn Gibbons, Assistant Professor, University of Toledo College of Law
- Everett Johnson, Senior Partner, Deloitte and Touche for American Institute of Certified Public Accountants
- Ethan Katsh, Professor of Legal Studies and Director, Center for Information Technology and Dispute Resolution, **University of Massachusetts at Amherst**
- Farhad Mohit, President and Chief Executive Officer, BizRate.com
- Malla Pollack, Associate Professor, Florida Coastal School of Law
- Russell Schrader, Senior Vice President and Assistant General Counsel, VISA
- Frank Torres, Legislative Counsel, Consumers Union
- Christine Varney, Attorney, Hogan & Hartson, LLP
- Eric Wenger, Assistant Attorney General, Internet Bureau, New York State Attorney General's Office

## Breakout Session 2 (Rm. 332): Alternative Frameworks: Role and Efficacy of International Bodies and Agreements

<u>Moderator:</u> Hugh Stevenson, Associate Director, Division of Planning & Information, Bureau of Consumer Protection, **Federal Trade Commission** 

Presenter:

• Henry Perritt, Dean, Chicago-Kent College of Law

Panelists:

- Robert Kramer, Vice President and Manager, International Government Relations, Bank of
   America for Coalition of Service Industries
- James Love, Director, Consumer Project on Technology
- Jonathan McHale, Director for Communications and Electronic Commerce, United States Trade Representative
- Harris Miller, President, Information Technology Association of America
- Henry Perritt, Dean, Chicago-Kent College of Law
- Marc Rotenberg, Executive Director, Electronic Privacy Information Center
- Michael Sussman, Attorney, Computer Crimes Section, Department of Justice
- Barbara Wellbery, Counselor to the Undersecretary for Electronic Commerce, International Trade Administration, **Department of Commerce**

#### 2:45 p.m. - Break

## **Room 432**

## 3:00 p.m. Jurisdiction and Choice of Law for Consumer Protection in eCommerce: International Perspectives

Moderator: Mozelle Thompson, Commissioner, Federal Trade Commission

#### Presenter:

• Marina Manfredi, Director, Consumer Policy, Directorate General 24, European Commission Overview of European Union's Approach to Consumer Protection in eCommerce

- Martin Bond, Assistant Director, Consumer Affairs Directorate, **Department of Trade and** Industry, United Kingdom
- Morten Foss, Research Fellow, Norwegian Research Center for Computers and Law
- Hanns Glatz, Delegate of the Board of Managers, Daimler-Chrysler for Global Business Dialogue
- Michael Jenkin, Director General, Office of Consumer Affairs, Industry Canada
- Marina Manfredi, Director, Consumer Policy, Directorate General 24, European Commission

- Tsuneo Matsumoto, Professor of Law, Hitotsubashi University, Tokyo, Japan
- Jacqueline Pearce, International Liaison Officer, Australian Competition and Consumer Commission
- Louise Sylvan, Vice President, Consumers International
- Debra Valentine, General Counsel, Federal Trade Commission

#### 4:30 p.m. - Break

#### 4:40 p.m.

## **Report on June 9 Breakout Sessions**

- David Medine, Associate Director, Division of Financial Practices, Bureau of Consumer Protection, Federal Trade Commission
- Hugh Stevenson, Associate Director, Division of Planning & Information, Bureau of Consumer Protection, Federal Trade Commission

## 5:00 p.m. Next Steps: What Should Government, Industry, and Consumers Do Now?

Moderator: Jodie Bernstein, Director, Bureau of Consumer Protection, Federal Trade Commission

- Scott Charney, Chief, Computer Crimes and Intellectual Property Section, Criminal Division, **Department of Justice**
- Roger Cochetti, Director, Internet Policy and Business Planning, IBM
- Jack Goldsmith, Professor, University of Chicago School of Law
- Sally Gustafson, Senior Assistant Attorney General, Chief, Consumer Protection Division, Washington State Attorney General's Office
- Jill Lesser, Vice President for Domestic Policy, America Online
- James Love, Director, Consumer Project on Technology
- Henry Perritt, Dean, Chicago-Kent College of Law
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