

OFFICE OF JUSTICE PROGRAMS - JUSTICE ASSISTANCE

(Dollars in thousands)

	Perm. Pos. 1/	FTE	Amount
2002 Obligations.....	954	807	\$1,008,573
Transfer of Office of Domestic Preparedness Programs (ODP) to the Department of Homeland Security.....	-59	-59	-750,352
2002 Obligations as adjusted.....	895	748	258,221
2003 President's Budget Request. (included proposal to transfer ODP to the Federal Emergency Management Agency).....	700	804	220,656
Transfer from State and Local Law Enforcement Assistance as part of budget realignment.....	...	...	751,878
Transfer from Weed and Seed Program Fund as part of budget realignment.....	...	...	58,925
Transfer from Juvenile Justice Programs as part of budget realignment.....	...	...	251,169
Transfer from Community Oriented Policing Services as part of budget realignment.....	...	...	1,217,724
Transfer from Public Safety Officers Benefits as part of budget realignment.....	...	...	53,054
Adjustments to base:			
Increases (see page 118).....	...	1	2,510
Decreases (see page 118).....	...	-76	-339
2004 Current Services.....	700	729	2,555,577
Program Improvements (detailed below) .....	...	...	-370,100
Rescission from balances.....	...	...	-11,622
2004 Request (Mandatory and Discretionary).....	700 1/	729	2,185,477
2004 Mandatory Request – Public Safety Officers Death Benefits Program (as part of Direct Services to Victims of Crime).....	...	...	49,054
2004 Discretionary Request.....	700	729	2,136,423

Comparison by activity and program	2003 President's Budget			2004 Current Services			2004 Request			Program Improvements/Offsets		
	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount
1. Counterterrorism Research and Development.....	...	...	\$17,000	3	3	\$17,496	3	3	\$17,496	...	...	...
2. Improving the Criminal Justice System.....	...	...	\$34,175	191	220	\$1,441,817	191	220	\$1,220,404	...	...	-221,413
3. Research, Development, Evaluation and Statistics.....	...	...	\$95,106	210	210	133,985	210	210	129,488	...	...	-4497
4. Technology for Crime Identification.....	...	...	0	24	24	229,622	24	24	235,090	...	...	5468
5. Strengthening the Juvenile Justice System.....	...	...	0	124	124	393,222	124	124	234,729	...	...	-158,493
6. Substance Abuse: Demand Reduction.....	...	...	0	38	38	144,175	36	36	148,986	-2	-2	4,811
7. Services for Victims of Crime....2/.....	...	...	28,997	110	110	195,260	112	112	199,284	2	2	4,024
8. Management and Administration.....	700	804	45,378	...	...	...	...	...	[119,638]	...	...	...
Total.....	700	804	220,656	700	729	2,555,577	700	729	2,185,477	...	...	-370,100

1/ Does not includes 29 reimbursable positions

2/ Includes the Public Safety Officers' Death Benefits Program, which is scored as mandatory.

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Program Realignment

Consistent with the Government Performance and Results Act, the 2004 budget proposes to streamline the decision unit structure of DOJ components to align more closely with the mission and strategic objectives contained in the DOJ Strategic Plan (FY 2001-2006). In addition, the budget has been realigned to reflect each component's outputs and full costs by major program activity, including the costs of management and administration, so that a more accurate picture of total activity costs is reflected in the budget. In this way, budget and performance are more closely linked, and provide a better basis on which to make budget decisions. Over time, agencies will be expected to identify effective outcome measures, monitor their progress, and accurately present the associated costs.

As part of its effort to realign resources to the DOJ Strategic Plan, the 2004 budget proposes to consolidate funding for OJP-administered programs funded under the Justice Assistance appropriation. In 2004, OJP has realigned its management and administration funding to reflect the full cost, both administrative and programmatic, of each OJP program. In order to achieve this, OJP's management and administration resources were redistributed among all OJP programs so that the budgeted administrative costs for each program were more closely aligned with actual administrative costs. The table below depicts the total funds for each program and the net program funds once administrative costs are subtracted. The net program fund amounts correspond to the amounts included for each program under the Justice Assistance appropriation language in the 2004 President's Budget Appendix.

	Total Program Funds	Admin. Resources	Pos.	FTE	Net Program Funds
Counterterrorism Research and Development	\$17,496	\$496	3	3	\$17,000
Improving the Criminal Justice System					
Bulletproof Vest Partnership	25,136	993	6	6	24,143
Grants for Closed Circuit Televising	990	331	2	2	659
Justice Assistance Grant Program	599,724	13,734	54	83	585,990
Tribal Court Initiative	[5,921]	...			[5,921]
Law Enforcement Technology R&D	[19,956]	...			[19,956]
Boys and Girls Clubs of America	[60,000]	...			[60,000]
USA Freedom Corps	15,000	331	2	2	14,669
Childsafe Initiative	26,000	993	6	6	25,007
Police Corps	29,639	1,324	8	8	28,315
Project Reentry	14,828	1,324	8	8	13,504
Project Sentry	19,815	331	2	2	19,484
Regional Information Sharing System	37,441	993	6	6	36,448
State and Local Gun Violence Assistance Program	49,172	1,489	9	9	47,683
State and Local Technical Assistance and Training	4,238	331	2	2	3,907
Southwest Border Prosecutor Initiative	49,387	1,324	8	8	48,063
Grants to Combat Violence Against Women	182,247	2,648	16	16	179,599
Research and Eval Violence Against Women (NIJ)	[5,200]	...			[5,200]
Safe Start Program (OJJDP)	[10,000]	...			[10,000]
Grants to Encourage Arrest Policies	64,126	1,489	9	9	62,637
Rural Domestic Violence & Child Abuse Enforcement Assistance	39,460	1,489	9	9	37,971
Training Programs to Assist Probation & Parole Officers	4,936	827	5	5	4,109
Weed and Seed Program	<u>58,265</u>	<u>6,454</u>	<u>39</u>	<u>39</u>	<u>51,811</u>
Total	1,220,404	36,405	191	220	1,183,999
Research, Development, Evaluation and Statistics					
Criminal Justice Statistical Programs	48,380	12,575	76	76	35,805
Research, Evaluation, and Demonstration Programs	78,142	21,841	132	132	56,301
VAWA II Stalker Databases	<u>2,966</u>	<u>331</u>	<u>2</u>	<u>2</u>	<u>2,635</u>
Total	129,488	34,747	210	210	94,741

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	Total Program Funds	Admin. Resources	Pos.	FTE	Net Program Funds
Technology for Crime Identification					
DNA Initiative:	\$177,000	\$2,647	16	16	\$174,353
State and Local DNA Lab Capacity	[35,000]	...	...	...	...
Discretionary Research, Demo, Eval, Stats, and T/TA	[10,000]	...	...	...	...
National Criminal Records History Improvement Program	<u>58,090</u>	<u>1,166</u>	<u>8</u>	<u>8</u>	<u>56,924</u>
Total	235,090	3,813	24	24	231,277
Strengthening the Juvenile Justice System (Reauth)					
Part A: Concentration of Federal Efforts	696	496	3	3	200
Part B: Formula Grants	93,768	4,964	30	30	88,804
Small, Non-Profit T/TA	[10,000]	...	...	...	...
Part C: Juvenile Delinquency Block Grants (new)	42,881	4,964	30	30	37,917
Part D: Research/Eval/T&TA (new)	9,978	2,978	18	18	7,000
Part E: Demos (new)	5,151	2,151	13	13	3,000
Title V: Local Delinquency Prevention Incentive Grants	82,255	4,964	30	30	77,291
Incentive Grants	[69,755]	...	...	...	[69,755]
Tribal Youth Program	<u>[12,500]</u>	...	...	...	<u>[12,500]</u>
Total	234,729	20,517	124	124	214,212
Substance Abuse: Demand Reduction					
Drug Courts	68,000	3,640	22	22	64,360
Indian Country Alcohol and Crime Demonstration Program	4,932	496	3	3	4,436
Residential Substance Abuse Treatment	<u>76,054</u>	<u>1,821</u>	<u>11</u>	<u>11</u>	<u>74,233</u>
Total	148,986	5,957	36	36	143,029
Services for Victims of Crime:					
<u>Direct Services for Victims of Crime</u>					
Crime Victims Fund (M&A only)	8,439	8,439	51	51	...
Public Safety Officers Disability Benefit Program	4,827	827	8	8	4,000
Public Safety Officers Death Educational Assistance	3,996	496	5	5	3,500
VAWA II: Legal Assistance Program	39,515	1,489	9	9	38,026
VAWA II: Safe Haven Program	<u>14,817</u>	<u>496</u>	<u>3</u>	<u>3</u>	<u>14,321</u>
Subtotal	71,594	11,747	76	76	59,847
<u>Education & Training to Better Serve Victims of Crime</u>					
Child Abuse Training Programs for Judicial Personnel	2,271	331	2	2	1,940
Court Appointed Special Advocate	11,830	496	3	3	11,334
Improving Investigation and Prosecution of Child Abuse	9,308	827	5	5	8,481
Missing and Exploited Children Program	32,986	2,317	14	14	30,669
VAWA II: Campus Violence	9,887	993	6	6	8,894

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	Total Program <u>Funds</u>	Admin. <u>Resources</u>	<u>Pos.</u>	<u>FTE</u>	Net Program <u>Funds</u>
VAWA II: Enhancing Protections for Older & Disabled Women from Domestic Violence & Sexual Assault	\$4,943	\$496	3	3	\$4,447
VAWA II: Education and Training to End Violence Against and Abuse of Women with Disabilities	<u>7,411</u>	496	<u>3</u>	<u>3</u>	<u>6,915</u>
Subtotal	78,636	5,956	36	36	72,680
Total	150,230	17,703	112	112	132,527
Total, Justice Assistance Discretionary	2,136,423	119,638	700	729	2,016,785
Public Safety Officers Death Benefit Program (MANDATORY) (Part of Direct Services for Victims of Crime)	49,054	...	...	...	49,054
TOTAL	2,185,477	119,638	700	729	2,065,839

<u>Program Changes</u>	<u>Perm. Pos.</u>	<u>FTE</u>	<u>Amount</u>
<u>Improving the Criminal Justice System</u>			
Hate Crimes Training and Technical Assistance.....	-2	-2	-\$1,238
Funding for this program is transferred to the State and Local Antiterrorism Training Program to form one training program the State and Local Technical Assistance and Training Program to be administered by the Bureau of Justice Assistance.			
Justice Assistance Grant Program (JAG).....	10	10	-189,780
Included in this decrease is a \$15 million reduction because USA Freedom Corps Program will be shown as a separate, stand-alone initiative. There will still be almost \$600 million available for the Justice Assistance Grant Program in 2004.			
USA Freedom Corps.....	2	2	15,000
This program is requested as a separate, standalone initiative in 2004.			
Project Childsafe.....	...	...	-49,000
The budget proposes reducing Childsafe from \$75 million to \$26 million in 2004. The \$26 million requested will provide enough funding to purchase 10 million gun locks and will complete the goal of providing locks for each of the handguns in the United States.			
National White Collar Crime Center.....	-3	-3	-9,726
Funding for the Center is eliminated due to its specialized, state-specific projects that duplicate Federal efforts in areas such as identity theft.			

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<u>Program Changes</u>			
Project Sentry.....	\$5,000
Funding for Project Sentry is proposed as a single line-item at \$19.815 million in 2004. Previously, approximately \$5 million had been earmarked from the Juvenile Justice Programs Title V Incentive Grants for this initiative.			
Regional Information Sharing System (RISS).....	3	3	12,000
At its inception, RISS supported state and local law enforcement efforts to combat drug trafficking and organized criminal activity. However, the regional information sharing concept has expanded, and now more law enforcement agencies routinely reach out to share intelligence across jurisdictional boundaries. Section 701 of the USA Patriot Act authorizes RISS to operate secure information sharing systems to enhance the investigative and prosecutorial abilities of participating law enforcement agencies in addressing terrorism. The proposed increase will be used to expand RISS' accessibility to state and local public safety agencies for the purpose of sharing terrorism alerts and related information.			
State and Local Technical Assistance and Training.....	2	2	4,238
This initiative, that consolidates funding for the Hate Crime Training Program (\$1.238 million from current services) and the State and Local Antiterrorism Training Program (\$3 million in new money) in 2004, will provide targeted training to state and local law enforcement addressing hate crimes and the investigation and prosecution of terrorist crimes.			
Tribal Courts Initiative.....	-12	-12	-7,907
In 2004, this program is proposed to be funded within the total amount requested for the Justice Assistance Grant Program.			
Subtotal, Improving the Criminal Justice System.....	...	...	-221,413
<u>Research, Development, Evaluation and Statistics</u>			
Criminal Justice Statistical Program/National Crime Victimization Survey/Bureau of Justice Statistics.....	...	...	2,000
This increase will be used to begin the automation of the National Crime Victimization Survey (NCVS). The NCVS is currently the only ongoing household survey that has not begun the conversion to a fully automated interviewing process. This conversion is critical, as the Census Bureau intends to eliminate systems used for maintaining paper-and-pencil surveys.			
Law Enforcement Family Support Program.....	...	...	-1,497
The budget proposes to eliminate funding for this research program, which has provided valuable information for law enforcement to address stress among their officers. An evaluation, scheduled for completion in 2003, will provide further information about which programs work. As this program has achieved its goal, its funding is proposed for elimination.			

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<u>Program Changes</u>			
Research, Evaluation, and Demonstration Programs/DNA Initiative/ National Institute of Justice.....	-\$5,000
Funding for the National Institute of Justice's DNA Research and Development Program (\$5 million) has been included in the Department's comprehensive DNA Initiative discussed under the Technology for Crime Identification Decision Unit.			
Subtotal, Research, Development, Evaluation, and Statistics.....	...	...	-4,497
<u>Technology for Crime Identification</u>			
Crime Information Technology Act (CITA) Program.....	-6	-6	-79,499
Funding for this program is proposed to be eliminated. This program's ability to fund innovative technologies has been severely impacted due to the level of earmarking that has occurred in recent years.			
DNA Enhancements.....	12	12	102,937
The 2004 current services level includes approximately \$75 million in existing grant program resources to help laboratories address DNA backlogs and make lab improvements (\$35 million for the Crime Lab Improvement Program and \$40 million for the DNA Backlog). The 2004 budget proposes to include this base funding in a consolidated DNA program. In addition, the budget proposes to add another \$102.937 million, with \$5 million coming from the existing DNA R&D Program in NIJ and the remaining \$97.937 million in new money, to fund \$177 million in DNA enhancements. Effective backlog reduction requires both the defrayal of sample analysis costs to meet immediate needs, and improvements, especially automation upgrades, in state and local forensic laboratories to increase their capacity for DNA analysis. Of the \$177 million total, at least \$35 million is proposed for state and local DNA lab upgrades. This program will include activities previously funded under the Crime Lab Improvement Program, the DNA Program, and the NIJ DNA R&D Program.			
Criminal Records Upgrade Program.....	...	...	-1,171
The budget proposes a reduction in this program. The total funding level proposed in 2004 is \$58.090 million, which will be available to assist states in upgrading record systems to support national data collection and reporting activities.			
Safe Schools Technology Program.....	-6	-6	-16,799
Funding for this program has been eliminated so that limited state and local resources can be used in higher priority areas. Other programs, such as the Justice Assistance Grant Program, fund technology initiatives that can be adapted for school safety.			
Subtotal, Technology for Crime Identification.....	5,468

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<u>Program Changes</u>			
<u>Strengthening the Juvenile Justice System</u>			
Title V: Local Delinquency Prevention Incentive Grants.....	-\$17,500
Of the total amount requested for this program (\$82.255 million), \$12.5 million is for the Tribal Youth Program, and the balance of \$69.755 million is available for incentive grants for local delinquency prevention programs. The decrease includes the proposal to move \$5 million previously allocated to Project Sentry under Title V and combine it with almost \$15 million in other Project Sentry resources to create a single line-item of almost \$20 million for Project Sentry in 2004.			
Juvenile Accountability Incentive Block Grant (JAIBG) Program.....	...	...	-140,993
The Program Assessment Rating Tool (PART) evaluation of the JAIBG found no long-term goals or performance measures so this program is proposed for elimination in 2004. However, in 2004, funds available under the new Part C: Juvenile Delinquency Prevention Block Grant can be used for juvenile accountability activities.			
Subtotal Strengthening the Justice System.....	...	...	-158,493
<u>Substance Abuse: Demand Reduction</u>			
Drug Courts.....	3	3	16,614
The budget includes a \$16 million increase for the Drug Courts Program, providing a total of \$68 million in 2004. This increase will be used to expand the number of drug courts; increase retention in, and successful completion of, drug court programs by expanding the scope and improving the quality of drug court services; and generate drug court program outcome data. The total level of resources requested will fund 78 new drug courts. There are currently 957 drug courts in operation (includes federally and non-federally funded). The Drug Courts Program provides alternatives to incarceration by using the coercive power of the court to force abstinence and alter behavior with a combination of escalating sanctions, mandatory drug testing, treatment, and strong aftercare.			
Drug Prevention Demonstration Program.....	-5	-5	-11,803
This program has not produced substantive results since its inception in 1998 and is proposed for elimination.			
Subtotal Substance Abuse: Demand Reduction.....	-2	-2	4,811
<u>Services for Victims of Crime:</u>			
Direct Services to Victims of Crime:			
Public Safety Officers' Educational Assistance.....	...	...	3,500
This enhancement is requested to keep pace with the increasing number of dependents of public safety officers, either killed or permanently disabled in the line of duty, who are seeking educational assistance.			

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<u>Program Changes</u>	<u>Perm. Pos.</u>	<u>FTE</u>	<u>Amount</u>
Education and Training to Better Serve Victims of Crime:			
Missing and Exploited Children's Program/AMBER Alert.....	5	5	\$2,500
The budget request includes additional funds for state training and technical assistance to develop an effective, coordinated AMBER Alert program nationwide. This increase will be used to (1) develop and provide training over a two-year period to law enforcement and others on how to operate effective AMBER alert systems, and (2) to provide radio stations with the software needed to upgrade the emergency alert systems so that stations can broadcast an AMBER missing child alert.			
Telemarketing Scams Against the Elderly.....	-3	-3	-1,976
Funds are proposed to be eliminated for this program in 2004. However, discretionary resources under the Crime Victims Fund may be available to assist victims of telemarketing fraud.			
Subtotal Services for Victims of Crime.....	2	2	4,024
Total Program Improvements, Justice Assistance .....	...	...	-370,100
<u>Rescission</u>			
The budget includes a rescission of \$11,622,000 against balances. This will be achieved through the recovery of funds from grants whose time period has elapsed.	...	...	[-11,622]