Board of Chosen Freeholders County of Burlington New Jersey

A-44

Burlington County WIC Program Burlington County Health Department 15 Pioneer Boulevard Westampton, NJ 08060

Tele: (609) 267-7004 Fax: (609) 518-7156

December 15, 2003

Patricia Daniels Director, Supplemental Food Program Division Food and Nutrition Service USDA 3101 Park Center Drive Room 520 Alexandria, Virginia 22302

Dear Ms. Daniels.

The Burlington County WIC Program of New Jersey is in support of the revisions to the WIC food package to better meet the nutritional needs, to promote good health and development of WIC participants.

Enclosed, please find a copy of the New Jersey WIC Services Response to the revisions to the WIC food packages dated December 12, 2003.

The following are the Burlington County WIC Program's comments on the response:

Question 1:

This agency agrees and the rationale is the same but we have suggestions

With the following based on the survey we conducted:

Infant juice:

We suggest having a choice between infant juice and baby jar fruits/vegetables

Tuna:

Yes, we agree with canned chicken as an option as our survey indicates an

Interest at 24% of our clients responded to having meat

Question 2:

This agency agrees and the reasons are the same but we have suggestions with the

Following:

Soybean Curd: The population is not large but is good as an option.

(Tofu)

Soy Milk:

There should be a medical diagnosis to support the need since the cost is high.

Yogurt:

We agree, but prefer having a partial package option. Our survey indicates 87%

Are interested in having plain yogurt.

Question 3:

This agency agrees and the reasons are the same with the following suggestions:

Each local agency should decide between 4-6 months for infant juice. Burlington WIC believes

Four months is appropriate to introduce juice for vitamin C intake.

Question 4:

This agency agrees and the reasons are the same with the following suggestions:

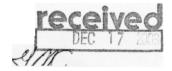
Protein:

Eggs are a main source of protein since some of our clients do not like beans/

Peanut butter as culturally acceptable.

Vitamin D:

Should include yogurt fortified with Vitamin D.



Question 5: This agency supports all and for the same reasons with the following suggestions:

We support the 5 A Day around the year. There should be an option between juice, fresh/frozen Canned/Fruits and vegetables. Our survey indicated an interest with 63%/41% respectively.

We agree with decreasing the milk allowance as long as the food instrument money is used Efficiently.

Questions 6-9: Agree with all for the same reasons.

Question 10: Need to add specific cultural/ethnic groups under demographics to reflect the food package.

Question 11: Agree with all.

We hope the comments provided by the Burlington County WIC Program will be useful towards the "Revision to the WIC Food Packages" and to meet the Healthy People 2010 Objective.

Enclosed, please find a copy of our survey that was developed by the staff nutritionists and distributed to WIC clients.

The Burlington County WIC Program appreciates FNS, USDA for revising the WIC food packages.

Sincerely,

Dr. Deepti Das, PhD

Deeptides

Coordinator

Burlington County WIC Program

Deepti Das

om:

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Friday, December 12, 2003 5:11 PM

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Subject:

Food List Attachment

New Jersey WIC Services

Response to the FNS, USDA Advanced noticed of proposed rulemaking on the "Revisions to the WIC Food Packages."

December 12, 2003

1. Please indicate what elements of the WIC food packages you would keep the same and why.

Response 1:

Infant formula

Status: Maintain as a WIC food.

Rationale: For non-breastfed or partially breastfed infants, iron fortified

infant formulas are recommended by the American Academy of Pediatrics to

meet nutrient needs from age birth to 12 months. References: (1,2,3,13,16,19,20,21,22,23,30,31,33)

Milk

Status: Maintain as a WIC food.

ationale: Pasteurized, vitamin D fortified milk provides a good source of calcium and vitamin D. Calcium and vitamin D are needed for adequate bone growth and development. Calcium is required for blood clotting and muscle contraction. Milk is commonly consumed in the United States of America

References: (4,5,6,7,8,9,10,11,12,13,14,17,26,27)

Cheese

Status: Maintain as a WIC food.

Rationale: Cheese provides a good source of calcium. Calcium is needed for

adequate bone growth and development, blood clotting and muscle

contraction. Cheese is commonly consumed in the USA

References: (4,5,6,7,8,9,10,11,12,14,17,26,27)

Status: Maintain as a WIC food.

Rationale: Eggs provide a good source of protein. Protein is needed to build and repair various cells (muscle, connective tissue, blood-clotting factors, transport proteins, lipoproteins, enzymes, immune bodies, hormones, visual pigment and support structures within the bone) in the body. Eggs are commonly consumed in the USA and are an affordable source of protein.

References: (4,5,6,7,8,9,14,16,17,18,26,27)

Beans

Status: Maintain as a WIC food.

Rationale: Beans provide a good source of protein. Protein is needed to build and repair various cells (muscle, connective tissue, blood-clotting factors, transport proteins, lipoproteins, enzymes, immune bodies, hormones, visual pigment and support structures within the bone) in the body. Additionally, there is a growing trend for ethnically diverse populations to increase within the USA. Some of these ethnically diverse cultures consume beans as a staple in their daily intake of food.

References: (4,5,6,7,8,9,14,17, 16,18,19,26,27,30)

Peanut Butter

Status: Maintain as a WIC food.

he body. Peanut butter is commonly consumed in the USA.
References: (4,5,6,7,8,9,14,17,16,18,19,26,27,30)

1. Please indicate what elements of the WIC food packages you would keep the same and why.
Response 1(continued):
Cereal
Status: Maintain as a WIC food.
Rationale: There is a significant prevalence of iron deficiency anemia in the USA. Consumption of iron-fortified cereal will promote improvement in

Rationale: Peanut butter provides a good source of protein. Protein is needed to build and repair various cells (muscle, connective tissue, blood-clotting factors, transport proteins, lipoproteins, enzymes, immune codies, hormones, visual pigment and support structures within the bone) in

the USA. Consumption of iron-fortified cereal will promote improvement in iron intake and potentially contribute to decrease risk of iron deficiency anemia. Cereal is commonly consumed in the USA.

References: (4,5,6,7,8,9,14,17,19,20,21,22,23,30,33)

Infant Cereal

Status: Maintain as a WIC food.

Pationalo: Thoro is a significant provalence of iron deficiency apprints.

Status: Maintain as a WIC food.
Rationale: There is a significant prevalence of iron deficiency anemia in the USA Consumption of iron fortified infant cereal will promote improvement in iron intake and potentially contribute to the decrease risk of iron deficiency anemia. Infants in the USA commonly consume infant cereal.
References: (4,5,19,20,21,22,23,33)
Juice

Status: Maintain as a WIC food.
Rationale: There is a significant prevalence of iron deficiency anemia in the USA. Consumption of juices fortified with vitamin C can enhance the absorption of dietary iron in the human body. Juices fortified with vitamin C are commonly consumed in the USA.
References: (4,5,6,7,8,9,14,19,20,21,22,23,24,25,26,27,31,33)
Infant Juice

Status: Maintain as a WIC food.
Rationale: There is a significant prevalence of iron deficiency anemia in the USA. Consumption of infant juices fortified with vitamin C can enhance the absorption of dietary iron in the human body. Infants in the USA commonly consume infant juices fortified with vitamin C.
References: (4,5,20,21,22,23,24,25,31,33)
Carrots

Status: Maintain as a WIC food (refer to question No. 5).
Rationale: Carrots contain a significant amount of vitamin A in the form of beta-carotene. Vitamin A is required to promote vision, cell growth and development in humans. Carrots are commonly consumed in the USA.
References: (4,5,6,7,8,9,20,26,27,31,37)
Tuna
Status: Maintain as an alternative WIC food.
Rationale: Tuna provides a good source of protein. Protein is needed to build and repair various cells (muscle connective tissue blood-glotting)

Status: Maintain as an alternative WIC food.
Rationale: Tuna provides a good source of protein. Protein is needed to build and repair various cells (muscle, connective tissue, blood-clotting factors, transport proteins, lipoproteins, enzymes, immune bodies, hormones, visual pigment and support structures within the bone) in the body. Tuna is commonly consumed in the USA. However, due to food safety and health related concerns regarding the mercury content in tuna it is suggested to offer tuna as an alternative protein food to canned chicken. References: (4,5,6,7,8,9,16,18,19,26,27,28,29)

2. What changes, if any, are needed to the types of foods currently

Response 2:
Recommended food: Decrease milk allowance from 24 to 20 quarts for full food package IV.
Rationale: Dietary Reference Intakes on calcium for children ages 1 through 5 is 500 to 800 mg calcium each day. WIC food package IV could be decreased by 4 quarts of milk per monthly allotment and still provide the required calcium and vitamin D when nutrient content of additional WIC food items is

added to the entire WIC IV food package. The cost savings attributed to 4

authorized in the WIC Food packages?

References: (4,5,6,7,8,9,16,18,19,26,27,28,29) Recommended food: Soy Bean Curd (Tofu) Rationale: Soy bean curd is a non-meat, high protein food that can be used to address dairy food allergies, cultural and vegan food preferences of WIC participants. Tofu can be included in the WIC food package as an alternative to cheese. Comment: Tofu can be purchased in 14 and 15.5 ounces containers. Cost analysis indicates tofu can be purchased in a range of \$1.69 to \$3.19. References: (4,5,6,7,8,9,16,17,18,19) Recommended food: Calcium/vitamin D fortified soymilk as a substitution to cow's milk. Rationale: Calcium and vitamin D fortified soymilk will provide a non-dairy, high calcium, high vitamin D food source to WIC participants. Soymilk fortified with calcium and vitamin D is recommended as an alternative to pasteurized cow's milk to address dairy food allergies, cultural and vegan food preferences. Comments: Soymilk can be purchased in either one quart or half-gallon containers. Cost analysis indicates soymilk can be purchased in a one-quart container for approximately \$2.29 and in the half-gallon container for approximately \$3.69. References: (4,5,6,7,8,9,10,11,12,13,15,17)

Recommended food: Yogurt to be allowed as a substitute to cheese.

Rationale: Yogurt is a high calcium food that is commonly consumed in the USA. Yogurt is recommended as an alternative to cheese to address cultural

Should the quantities of foods in the current WIC food packages be

Recommended food adjusted: Decrease milk allowance from 24 to 20 quarts in

Rationale: Dietary Reference Intakes for calcium for children ages 1

Comments: Plain yogurt can be purchased in either a 32 ounce container. Cost analysis indicates plain yogurt can be purchased in a 32 ounce

quarts less of milk per month would be approximately \$3.29 per month (17% reduction in food cost attributed to milk for this package). The cost savings from 4 quarts less of milk could be redistributed towards the purchase of canned chicken (approximately \$1.99), fresh fruits and

egetables. Please refer to question No. 5 for a more in-depth discussion

Rationale: Allow canned chicken to be included in WIC food package No. III.

Chicken provides a good source of protein. Chicken is commonly consumed in the USA. Canned chicken is recommended as a primary WIC food item due to health related concerns regarding the mercury content in tuna. Canned tuna could be allowed as a substitution to canned chicken if requested by a WIC

Comment: Canned chicken can be purchased in 5.5 and 6 ounces containers. Cost analysis indicates canned chicken can be purchased in a 5.5 or 6 ounce

regarding fruit and vegetable recommendations. References: (4.5.6.7.8.9.10.11.12.13.14.17.26.27)

IV, V, VI, and VII.

can for approximately \$1.99.

participant.

food preferences.

adjusted? Response 3:

full food package IV.

container in a range of \$2.29 to \$3.29.

References: (4,5,6,7,8,9,10,11,12,14,17,26,27)

Recommended food: Chicken as an alternative to tuna.

through 5 is 500 to 800 mg calcium each day. WIC food package IV could be decreased by 4 quarts of milk per monthly allotment and still provide the required calcium and vitamin D when nutrient content of additional WIC food tems is added to the entire package. The cost savings from reducing the ilk allowance of \$3.29 (17% reduction in food cost of milk for this package) could be redirected towards the purchase of canned chicken and carrots. References: (4,5,6,7,8,9,10,11,12,13,14,17,26,27)

Recommended food adjusted: Decrease Juice in full food package IV. Rationale: Decrease maximum monthly allowance to 180 oz. juice to comply with recommendations published by the American Academy of Pediatrics. Furthermore, recommend that funds for the eliminated juice allotment (approximately \$5.36) be directed towards providing fresh fruits and

vegetables. For a more in-depth discussion regarding fresh fruits and vegetables refer to question No. 5. References: (4,5,6,7,8,9,14,20,21,22,23,24,25,26,27,31,33)

Recommended food adjusted: Infant Juice (WIC food package II - Infant Status) Rationale: Do not provide infant juice until infant is six months of age to comply with recommendations published by the American Academy of Pediatrics

4. What nutrients should be established as priority nutrients for each category of WIC participants? Response 4:

and address developmental readiness of infant to drink from a cup.

Recommended target nutrient: Calcium Rationale: Healthy People 2010 Objective is to increase the proportion of individuals aged two years and older that meet the dietary recommendations

References: (4,7,8,9,10,11,12,17)

for calcium.

References: (4,5,20,21,22,23,24,25,31,33)

Rationale: Healthy People 2010 Objective to increase intake of orange vegetables that contain Vitamin A in the form of carotenoids. References: (4,7,8,9,20,31,37)

Recommended target nutrient: Vitamin A (in the form of Beta-Carotene)

Recommended target nutrient: Folic Acid, especially for women of childbearing age. Rationale: "AAP endorses the US Public Health Service (USPHS)

recommendation that all women capable of becoming pregnant consume 400 micrograms of folic acid daily to prevent neural tube defects (NTDs)."

Recommended target nutrient: Protein Rationale: Healthy People 2010 Objective to reduce growth retardation among

References: (4,7,8,9,20,30,38,39)

low-income children under age 5 years. Adequate protein is required for proper growth and development in the human body. References: (4,7,8,9,16,18,19)

Recommended target nutrient: Iron Rationale: Healthy People 2010 Objective to reduce iron deficiency anemia among young children and females of childbearing age. Intake of dietary iron would improve stores of iron in the human body.

References: (4,7,8,9,19,20,21,22,23,33) 4. What nutrients should be established as priority nutrients for each category of WIC participants? Response 4 (continued):

Healthy People 2010 Objectives but also addresses participant food oreferences, cultural diversity, target nutrient recommendations and food ost would be a welcomed addition to WIC food package III, IV, V, VI, and References: (4,5,6,7,8,9,14,21,25,26,27,31,32,33,35,36,37)

The innovative concept of including a food component that not only meets

5. Can the WIC food packages be revised (beyond what is allowed under current regulations) to have a positive effect on addressing overweight concerns? If so, how?

Response 5 (continued):

Recommended revision: Decrease milk allowance from 24 to 20 quarts for WIC food package IV.

Rationale: Providing less milk and supplementing with canned chicken and carrots would not detrimentally affect a participant's protein intake. Additionally, WIC full food package IV could be decreased by 4 quarts of milk per monthly allotment and still provide the required calcium and

vitamin D when the nutrient content of additional WIC food items is added to the entire package. Furthermore, a reduction in the consumption of 4 quarts of whole milk/month would reduce a participant's intake by 128 grams

cost analysis in question 2. References: (4,5,6,7,8,9,10,11,12,13,14,17,26,27,35,36,37)

of fat and 2400 Kcal/month (5 grams fat and 80 calories per day). See above

6. Are there other concerns that affect foods issued through the WIC food backages that should be considered in designing the food packages? Response 6:

Yes, to address food allergies recommend the following substitutions: Food Allergy to:

Milk ? substitute with soymilk Eggs ? substitute with chicken, tuna, tofu Peanuts ? substitute with beans, lentils Fish ? substitute with chicken, tofu

7. What data and/or information should the Department consider in making

revisions to the WIC food packages (site sources)? Response 7: Decisions regarding changes to the WIC food packages should be based on

current nutrition research, public health goals and objectives, participant food preferences, food cost and nutrient contribution of food packages. Suggested References: Commercial Item Description Formula, Infant. United States Department of Agriculture.

May 14, 2002. A-A-20172B.

decisions regarding

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Fortification of Infant Formula. Pediatrics. 1999. Vol. 104, No 1, 119-123. American Academy of Pediatrics, Committee on Nutrition. Soy

Protein-based Formulas: Recommendations for Use in Infant Feeding (RE9806).

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- 7. What data and/or information should the Department consider in making decisions regarding revisions to the WIC food packages (site sources)?

Response 7 (continued):

9.

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Carbohydrate, Fiber, Fat, Fatty Acids, Cholesterol, Protein and Amino

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- New Jersey Department of Health and Senior Services. A Women's Guide To Eating Fish and Seafood. G5864. January 20, 1998.
- decisions regarding revisions to the WIC food packages (site sources)? Response 7 (continued)

7. What data and/or information should the Department consider in making

in various food items.

DC: National Academy Press; 2000.

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- 4305. EPA-823-F-03-003. May 2003. Institute of Medicine. Dietary Reference Intakes for Thiamin, Riboflavin, Niacin, Vitamin B6, Folate, Vitamin B12, Pantothenic Acid,
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the Prevention of Neural Tube Defects (RE9834). Pediatrics. Vol 104. No 2. August 1999. 325-327.

Committee on Genetics, American Academy of Pediatrics. Folic Acid for

- Should participants be allowed greater flexibility in choosing among authorized food items? Response 8:
- Recommendation: Yes, if the recommended changes contained in this document are designed into the WIC food package then health, cultural and ethnic related factors will be addressed by the new design of the food package. The WIC participant would directly benefit as a result of a greater food selection that would potentially increase consumption of target nutrients

9: How can WIC food packages best be designed to effectively meet nutritional needs in culturally and ethnically diverse communities? Response 9:

Recommendation: Allow more variety of foods in the WIC Food Package as suggested in this document.

10. Should WIC State agencies be afforded more or less flexibility in designing WIC food packages?
Response 10:

Recommendation: The demographic characteristics and incidence of health related risks among populations vary from state to state. Therefore, to meet the nutritional needs of culturally and ethnically diverse subgroups of the population more flexibility is needed in designing the WIC Food Packages. Recommend that the State agency be allowed to design food packages within the confines of the federal regulations. As an example, Federal regulations can define a maximum quantity for yogurt, cheese, milk and soymilk. The State agency would be able to choose to include all or some of the items listed in the Federal regulations.

11. It would be helpful if commenters would identify/recommend WIC food selection criteria, describe how the criteria interact, indicate their relative weighting or importance, and provide supporting rationale: Response 11:

Recommendation:

State agencies develop and maintain a list of authorized foods and should review food list on an annual basis with participant input, local agency and food industry (ex: New Jersey Food Council). When necessary, the list is revised and a new list issued based on the following:

- a. changes in Federal regulations;
- b. changes in the type and nutrient content of foods approved by the program;
- c. information on new products developed since the issuance of the last food list; and
- d. product recalls, product discontinuation, product name changes and sizes.

Availability and cost are most important except as noted regarding Special Formulas and culturally appropriate foods. In addition to the above, the following General Criteria should be considered when adding or deleting food items:

A. Availability

Each food must be available Statewide through a majority of authorized WIC vendors.

Exceptions are allowed for special formulas, approved store brands and cultural foods that may be available only at specified authorized vendors.

B. Cost

The prices of all foods shall be considered for their effect on food package costs prior to selection for the authorized food list. A food item may be disallowed due to excessive cost, as the highest cost item in a particular category or for cost savings. The definition of excessive cost for a food item shall be determined by the State after conducting cost comparisons and weighing other criteria. Exceptions may be made for special formulas. Before adding new food items the State must consider the impact the changes will make to the their WIC computer system. These changes include the costs to implement in the system as well as the costs to update the

food list on the ID Folder and vendor food card, and costs and

C. Packaging

changes that have to be made to checks.

Food packaging shall be reviewed and considered when selecting foods for the authorized food list. Some considerations to be taken into

3. Old and new packaging available at the same time Shelf life It would be helpful if commenters would identify/recommend WIC food selection criteria, describe how the criteria interact, indicate their relative weighting or importance, and provide supporting rationale: Response 11 (continued): D. Labeling: Mislabeled food products shall be excluded from the authorized food list. E. Nutrient Content of the inventory of a food product available on the market must meet the federal regulations for nutrient content for iron, Vitamin Vitamins A, Vitamin D, Sugar and Sodium in order to be selected for the authorized food list. (This applies to reformulation of products when new and old products are available concurrently.) F. Sugar and Sodium Content The sugar and sodium contents of foods shall be reviewed prior to selection for the authorized food list. 2. Cereals selected may not exceed 6 grams sugar per ounce as established by federal regulations. The State reserves the right to strengthen this standard after further study. Food containing > 450 mg of sodium per serving (6 oz for juice, 3. 1 oz for cereal) shall be evaluated more closely for selection to the authorized food list. 4. Cereals with a sugar and sodium content of 6 gm/oz and > 350 mg/oz respectively shall be excluded from the authorized food list. G. Adulteration Adulterated food products shall be excluded from the authorized WIC food list. Η. Additives/Substances: Any products containing additives/substances at levels that have been confirmed hazardous or for which there is strong evidence that they may be potentially harmful to WIC participants, shall be excluded from the authorized food list.

Probability of package confusion for the participant

account are: 1.

2.

Size and cost

- I. Participant Preferences: 'Participant food preferences shall be taken into consideration in selecting foods for the authorized food list. This can be accomplished by participant surveys and focus groups.
- J. Variety

The State reserves the right to limit or select varieties of any food based on consideration of cost, participant confusion, participant preference, availability and promotion of participant compliance in the selection and purchase of allowable foods.

BURLINGTON COUNTY WIC PROGRAM QUESTIONAIRE FOR FOOD PACKAGES

1) OF THESE 3 DAIRY PRODUCTS WHICH WOULD YOU LIKE TO S	FF
ADDED TO YOUR FOOD PACKAGE?	

- A) PLAIN SOY MILK 8.5%
- B) PLAIN YOGURT 87%
- C) PLAIN COTTAGE CHEESE 14%
- 2) WHICH ONE OF THE FOLLOWING GRAIN GROUP WOULD YOU LIKE SEE ADDED?
 - A) PASTA 49%
 - B) RICE 34%
 - C) WHOLE WHEAT BREAD 56%
- 3) HOW DOES JUICY JUICE TASTE TO YOU AND YOUR CHILDREN?
 - A) SWEET 45%
 - B) SOUR 17%
 - C) JUST RIGHT 48%
- 4) DO THE OUNCES OF CEREAL ON THE CHECKS CONFLICT WITH THE AMOUNT YOU PURCHASE?
 - A) YES 52%
 - B) NO 44%
- 5) WOULD YOU BE MORE LIKELY TO COOK WITH CANNED BEANS OR DRIED BEANS?
 - A) DRIED BEANS 28%
 - B) CANNED BEANS 75%
- 6) NAME 3 HEALTHLY FOOD ITEMS YOU WOULD LIKE TO SEE ADDED TO YOUR FOOD PACKAGE
 - A) FRESH / FROZEN VEGETABLES 41%
 - B) FRESH /FROZEN /CANNED FRUIT 63%
 - C) FISH 18%, MEAT 6%

ADDITIONAL COMMENTS:

- 1. FOODS OTHER THAN DAIRY BASED DUE TO THE INCREASING ISSUES WITH CHILDREN WITH ALLERGIES.
- 2. VARIETY OF CEREALS SUCH AS RAISIN BRAN, GRAPE NUTS.

CULTURAL AND/OR RELIGIOUS VIEWPOINTS