

October 21, 2004

The Battle Over the Future of Marriage

State-by-State Same-Sex Marriage Developments

Since the Massachusetts Supreme Judicial Court forced same-sex marriage on that Commonwealth in November 2003, both defenders of traditional marriage and advocates for redefining marriage through the courts have increased their political activity in other states. New lawsuits challenging marriage laws have been filed. More courts have invalidated traditional marriage and ignored states' past efforts to protect marriage. Citizens have taken to the streets to gather signatures for *state* constitutional amendments to be placed on the ballot. At least five federal lawsuits are challenging the constitutionality of the federal Defense of Marriage Act ("DOMA"). And state legislators have introduced scores of bills aimed at protecting traditional marriage.

This background document gathers information regarding state-level legal and political activity relating to the future of marriage, including (1) legislative proposals to protect or redefine marriage, (2) efforts to involve the people directly through ballot initiatives, and (3) court challenges regarding the definition of marriage. Where available, relevant state-level polling data are provided. A few highlights are discussed below, followed by a chart that outlines developments in the 50 states.

Increased Court Challenges to Traditional Marriage

Lawsuits challenging states' traditional marriage laws and seeking to force recognition of same-sex marriage (or to overturn state Defense of Marriage Acts) are pending in *11 states* — California, Connecticut, Florida, Indiana, Maryland, Nebraska, New Jersey, New Mexico, New York, Oregon, and Washington. A case in Louisiana seeks to overturn the popularly enacted state constitutional amendment protecting marriage through challenges to the state initiative process. And, in the past, lawsuits had been filed in Arizona, Hawaii, Massachusetts, North Carolina, North Carolina, Vermont, and West Virginia. In addition, lawsuits are currently pending in Alaska and Montana to force those states to grant them the benefits of marriage, but not marital status itself.

<u>Washington State</u> — There have been important developments in both state and federal court. *First*, two separate state trial court judges, in two separate cases, ruled that the Washington State "DOMA," passed in 1998, violates the state constitution and that Washington therefore both must issue marriage licenses to same-sex couples and recognize out-of-state same-sex marriages. Both the state court cases will be appealed to the state supreme court, which would be unlikely to issue a decision until 2005. *Second*, a federal bankruptcy court in Washington State held federal DOMA to be constitutional, albeit in a narrow bankruptcy context. That case (*In re Kandu*) can be appealed to federal district court and then the U.S. Court of Appeals for the Ninth Circuit. <u>Oregon</u> — Earlier this year, county officials in the Portland area began issuing marriage licenses to same-sex couples. Before a court ordered them to stop, 3,022 licenses were issued to citizens of more than 30 states. Lawsuits were soon filed and, in July, an intermediate state court ordered the state to register the 3,022 licenses as valid. The state supreme court now has agreed to decide whether the state constitution requires same-sex marriage. (Note that Oregon has a state constitutional amendment on the ballot this November that could moot the substance of this appeal.)

<u>California</u> — On August 12, the California Supreme Court invalidated more than 4,000 samesex marriage licenses issued in San Francisco earlier this year and held that the San Francisco mayor lacked the authority to defy the state law (Prop. 22) that prohibits same-sex marriage. The court did <u>not</u> address the constitutionality of same-sex marriage, deferring to other cases currently pending in lower state courts. Those cases will not reach the state supreme court until 2005 at the earliest. And in federal court, a lawsuit has been filed that challenges the constitutionality of federal DOMA.

<u>Massachusetts</u> — In a follow-up case to *Goodridge* — the November 2003 case that mandated same-sex marriage — a state trial court upheld the state law that prohibits out-of-state same-sex couples from marrying in Massachusetts if they do not intend to live there permanently. Same-sex marriage activists have filed an appeal in the state high court, the same court that decided in *Goodridge* that there is a constitutional right to same-sex marriage.

<u>Connecticut</u> — The same legal activists who won the *Goodridge* case in Massachusetts filed a new lawsuit in Connecticut state court to force the state to issue same-sex marriage licenses.

<u>Maryland</u> — Same-sex marriage activists filed a lawsuit in Maryland state court challenging the state's marriage laws.

<u>Florida</u> — At least five cases are pending in state and federal court in Florida, including three cases that expressly challenge the constitutionality of federal DOMA.

Ballot Initiatives to Protect Traditional Marriage

More ballot initiatives designed to protect same-sex marriage will appear on 2004 state ballots than in any previous year. *Eleven states have state constitutional amendments on the November ballot*: Arkansas, Georgia, Kentucky, Michigan, Mississippi, Montana, North Dakota, Ohio, Oklahoma, Oregon, and Utah. In addition, Missouri and Louisiana citizens already approved state constitutional amendments to protect marriage earlier this year.

<u>Missouri</u> — On August 3, nearly 71 percent of Missouri voters approved a state constitutional amendment to define and protect marriage as between a man and a woman. More Democrats than Republicans voted in that election due to a contested primary for Governor.

Louisiana — On September 18, nearly 78 percent of Louisiana voters approved a state constitutional amendment to define and protect marriage as between a man and a woman. Opponents immediately filed a lawsuit arguing that the amendment should not be enforced. That challenge continues today.

State-Level Marriage Protection Activity in 2004 (last updated October 21, 2004)

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Alabama	1998 — Passed state law	None.	Case recently dismissed. Two men	March 2004 – Nearly 80% of
	defining marriage as man-		in an Alabama state prison sued the	respondents oppose same-sex
	woman and refusing	[See 2004 items to left]	state for the right to marry each	marriage ("SSM"); only 50%
	recognition to inconsistent out-		other, saying they had a federal	support civil unions. See AP
	of-state marriages. 1998		constitutional right to marry. A	State and Local Wire,
	Alabama Laws Act 98-500.		state court dismissed the lawsuit in April 2004. [updated 4/22]	Dateline: Mobile, Alabama, 3/15/2004.
	2004 — Proposal to amend			
	state constitution to protect			
	traditional marriage passed			
	state Senate 24-1 on April 15.			
	It never received a vote in the			
	state House and the legislative			
	session expired.			
	August 2004 — Some			
	Republicans are urging Gov.			
	Riley to address a state			
	constitutional amendment			
	protecting marriage if he calls a			
	special session this fall.			
	[updated 8/30/04]			
Alaska	1998 — Alaska voters passed a	None.	Case pending in state supreme	No apparent polling data.
	state constitutional amendment		court. The ACLU has sued to	
	defining marriage as man-	(Constitutional amendment already passed by	prevent Alaska from granting	
	woman.	ballot initiative in 1998.)	benefits to married couples if the	
			state does not provide the same	
			benefits to same-sex couples.	
			Thus, the lawsuit does not demand	
			same-sex marriage because the	
			state constitution already prohibits	
			that. Instead, it asks for the court	
			to override the legislature's	
			longstanding decision to link some	
			state benefits to marital status.	
			This case has been argued in the	
			Alaska Supreme Court and could	
			be decided any day. [updated 9/17]	

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Arizona	1996 — Law passed protecting	None.	State court challenge to marriage	March 2004 – 60% oppose
	marriage as man-woman.		laws defeated in 2004. Two men	SSM; however, 54% say they
			were denied a marriage license and	oppose amending the U.S.
	2004 — State constitutional		sued in state court. They lost in	Constitution. See Tucson
	amendment introduced in state		district court and on their first	Citizen 3/20/2004.
	legislature. No further action.		appeal. (Gay rights groups tried to	Poll by Social Research
			talk them out of pursuing their case	Laboratory at Northern
	2004 — State House passed		because it interfered with the	Arizona University.
	nonbinding resolution calling		groups' national litigation	
	on Congress to send to states a		strategy.) On May 25, 2004, the	
	federal marriage amendment.		Arizona Supreme Court refused to	
	[updated 5/3]		hear their final appeal, which	
			should bring this particular	
			litigation to an end. [updated 5/26]	
Arkansas	1998 — Legislature passed	On November Ballot.	[see item to left]	No apparent polling data.
	state law protecting traditional	Ballot initiative approved. Amendment would		
	marriage as man-woman.	define marriage as man-woman, bar civil unions,		
		and bar recognition of same-sex marriage or civil		
	[updated 5/4]	unions from other states. A lawsuit to block the		
		amendment from reaching the voters is pending.		
		Arkansas Marriage Amendment Text		
		"Marriage consists only of the union of one man		
		and one woman. Legal status for unmarried		
		persons which is identical or substantially similar		
		to marital status shall not be valid or recognized		
		in Arkansas, except that the legislature may		
		recognize a common law marriage from another		
		state between a man and a woman. The		
		legislature has the power to determine the		
		capacity of persons to marry, subject to this		
		amendment, and the legal rights, obligations,		
		privileges, and immunities of marriage."		
		[updated 10/1]		

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
California	2000 — Voters passed Prop.	None.	1. San Francisco Mayor rebuffed	June 2004 — 53% oppose
	22, a statewide ballot initiative,		by California Supreme Court. In	SSM; just 41% support a
	with 60% of the vote. Prop. 22		February 2004, San Francisco's	federal constitutional
	defines marriage in California		mayor defied state law (Prop. 22 –	amendment to define
	as only man-woman.		see item to left) and began issuing	marriage as man-woman. See
			marriage licenses to same-sex	SF Chronicle, 6/4/2004.
	2003 — The California		couples. Same-sex couples from	
	legislature passed a law in		46 states received more than 4,000	
	October 2003 to create same-		marriage licenses until the	
	sex "domestic partnerships"		California Supreme Court ordered	
	that gave many (but not all) of		the city to stop issuing them. On	
	the rights and benefits of		August 12, 2004, the California	
	marriage to same-sex couples.		Supreme Court invalidated those	
	Then-Governor Davis signed the law.		licenses and held that the Mayor was without authority to defy state	
	the law.		law. The court did NOT address	
	2004 — Legislature passed a		the constitutionality of same-sex	
	resolution opposing federal		marriage, deferring to the cases	
	marriage amendment.		currently pending in the trial court.	
	[updated 6/25]		currently pending in the that court.	
	[apaaloa 0,25]		2. Cases pending in state trial	
			<i>court.</i> Lawsuits have been filed to	
			challenge California's statutory	
			protection of traditional marriage.	
			Those lawsuits are in the	
			preliminary stages, consolidated	
			before a state trial court in San	
			Francisco.	
			3. Civil union lawsuit pending.	
			Supporters of Prop. 22 have sued to	
			block the new state domestic	
			partnership law (see item to left).	
			In September 2004, a state trial	
			court ruled against their suit,	
			concluding that Prop. 22 did not	
			bar civil unions or domestic	
			partnerships. [updated 9/19]	
			4. Federal court lawsuit filed that	
			challenges the constitutionality of	
			federal DOMA.	

Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
 2000 — Legislature enacted state law protecting marriage as between a man and a woman. 2004 — The state House voted 38-27 to not vote on a resolution calling on Congress to pass the Federal Marriage Amendment. [updated 4/27/04] 	None.		June 2004 – 50% oppose federal constitutional amendment; 41% favor. See <i>Denver Post</i> , 7/04/04. Dec. 2003 – 47% oppose federal constitutional amendment; 43% support it. 59% support civil unions. See AP-Denver article 12/29/03.
State law provides that "the current public policy of the state of Connecticut is now limited to a marriage between a	None.	<i>Massachusetts-style lawsuit filed.</i> In August 2004, the same legal activists who filed the <i>Goodridge</i>	April 2004 – 49% support SSM; 46% oppose SSM. 53% said they opposed passing a law to define marriage as

State

Colorado

	Amendment. [updated 4/27/04]			59% support civil unions. See AP-Denver article 12/29/03.
Connecticut	State law provides that "the current public policy of the state of Connecticut is now limited to a marriage between a man and a woman." Conn. Stat., ch. 803, § 45a-727a (sub (4)). 2004 — Bill introduced to allow same-sex couples to marry (HBO 3069). [updated 5/20/04]	None.	Massachusetts-style lawsuit filed. In August 2004, the same legal activists who filed the <i>Goodridge</i> lawsuit in Massachusetts have filed a lawsuit challenging Connecticut's traditional marriage law. The case is pending in state trial court. [updated 8/30/04]	April 2004 – 49% support SSM; 46% oppose SSM. 53% said they opposed passing a law to define marriage as being between a man and woman. 53% also said they think SSM should <i>not</i> be viewed the same as marriage between a man and woman. See AP article Storrs, Conn. 4/6/04. Poll by UCONN.
Delaware	 1996 — Legislature enacted state law protecting traditional marriage as man-woman. 2004 — State constitutional amendment introduced in state legislature in March 2004, but state Senate President said he will stop measure from coming to a vote (SB 246). [updated 5/4/04] 	None.		No apparent polling data.

Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
1997 — Legislature enacted state law protecting marriage as man-woman.	None. (Voters had the ability to amend the state constitution by statewide initiative on the November 2004 ballot if approximately 489,000 signatures were gathered by August 3, 2004, but no effort to collect signatures materialized.)	Three federal court challenges to federal DOMA. A private attorney, Ellis Rubin, has filed three lawsuits in federal courts, each of which challenges federal DOMA on federal constitutional theories. He has said he plans to file more cases.	Feb. 18-22, 2004 – 54% support U.S. constitutional amendment to prohibit gay men and women from marrying; 40% oppose. See <i>Florida Times-Union</i> (Jacksonville) 3/1/04
		At least six separate cases pending in state trial court. Five cases have been filed in state trial court by Mr. Rubin challenging Florida's traditional marriage laws. Another case was filed in Key West by the National Center for Lesbian Rights.	
		In addition, a pro-traditional marriage group, Liberty Counsel, has filed lawsuits in seven Florida counties asking the courts to rule immediately upon the constitutionality of the Florida state DOMA and its current reservation of civil marriage to man-woman unions	
	1997 — Legislature enacted state law protecting marriage as	1997 — Legislature enacted state law protecting marriage as man-woman.None.(Voters had the ability to amend the state constitution by statewide initiative on the November 2004 ballot if approximately 489,000 signatures were gathered by August 3, 2004, but	1997 — Legislature enacted state law protecting marriage as man-woman.None.Three federal court challenges to federal DOMA. A private attorney, Ellis Rubin, has filed three lawsuits in federal courts, each of which challenges federal DOMA on federal constitutional theories. He has said he plans to file more cases.None.Three federal court challenges to federal DOMA. A private attorney, Ellis Rubin, has filed three lawsuits in federal courts, each of which challenges federal DOMA on federal constitutional theories. He has said he plans to file more cases.At least six separate cases pending in state trial court. Five cases have been filed in state trial court by Mr. Rubin challenging Florida's traditional marriage laws. Another case was filed in Key West by the National Center for Lesbian Rights.In addition, a pro-traditional marriage group, Liberty Counsel, has filed lawsuits in seven Florida counties asking the courts to rule immediately upon the constitutionality of the Florida state DOMA and its current reservation

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Georgia	1996 — Legislature enacted	On November ballot.		August 2003 – 62% of
	state law defining marriage as			Georgians would oppose a
	man-woman.	State constitutional amendment will appear on		law that would allow
	2004	November 2004 ballot.		homosexual couples to legally
	2004 — Legislature approved a			form civil unions, giving
	state constitutional amendment	However, in September 2004, a lawsuit was filed		them some of the rights of
	defining marriage as man-	to prevent the people from having an opportunity		married couples; 30% would
	woman. Measure will be on	to vote on the amendment.		support it. Poll by Atlanta-
	November 2004 ballot. The	Coonsis Manuis as Amondment Tout		Journal Constitution and
	legislature approved the amendment only after heavy	Georgia Marriage Amendment Text "(a) This state shall recognize as marriage only		Zogby, August 2003.
	public pressure, especially from	the union of man and woman. Marriages between		
	African American religious	persons of the same sex are prohibited in this		
	leaders.	state. (b) No union between persons of the same		
	leaders.	sex shall be recognized by this state as entitled to		
	[updated 5/5/04]	the benefits of marriage. This state shall not give		
	[updated 5/5/04]	effect to any public act, record, or judicial		
		proceeding of any other state or jurisdiction		
		respecting a relationship between persons of the		
		same sex that is treated as a marriage under the		
		laws of such other state or jurisdiction. The		
		courts of this state shall have no jurisdiction to		
		grant a divorce or separate maintenance with		
		respect to any such relationship or otherwise to		
		consider or rule on any of the parties' respective		
		rights arising as a result of or in connection with		
		such relationship."		
		1 1		
		[updated 10/1]		
Hawaii	1998 — A constitutional	None.		No apparent polling data.
	amendment was approved that			
	reserved to the legislature the			
	power to define marriage. The			
	legislature subsequently			
	defined marriage as man-			
	woman.			
	[updated 5/3/04]			

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Idaho	1996 — Legislature passed a state law stating that same-sex	None.		No apparent polling data.
	marriage violated the public			
	policy of Idaho.			
	2004 — State House passed a			
	constitutional amendment defining marriage as man-			
	woman, but state Senate failed			
	to act.			
	[updated 5/4/04]			
Illinois	1996 — Legislature passed a	None.		March 2004 – 60% oppose
	state law defining marriage as			legalizing gay marriage; 27%
	man-woman.			support it; 53% oppose a U.S.
	2004			constitutional amendment;
	2004 — At least four state constitutional amendments are			34% support an amendment. See <i>The State Journal</i> -
	pending in state House and			Register (Springfield, IL)
	Senate committees, but are			4/15/04.
	expected to remain stalled			
	there. [updated 5/4/04]			
Indiana	1997 — Legislature passed a	None.	Case pending in Indiana Court of	May 13-19, 2004 – 19% of
	state law protecting marriage as		Appeals. Three same-sex couples	state's adults support SSM;
	man-woman.		sued in Marion County Superior	46% oppose all legal
	2004 — A state constitutional		Court for the right to marry under the state constitution. The case	recognition (civil unions or
	amendment was proposed and		was dismissed, and is now on	SSM). Poll by Indianapolis Star WTHR. See <i>Indianapolis</i>
	passed the state Senate, but		appeal to the intermediate state	<i>Star</i> write 5/24/2004.
	state House Democrats refused		appeals court. It is expected that,	
	to permit the measure to a vote		regardless of the result, the case	
	and the legislature adjourned on		will be decided by the Indiana	
	March 4, 2004, without		Supreme Court.	
	approving the constitutional		5 1 1 10/17	
	amendment.		[updated 9/16]	
	[updated 4/27/04]			

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Iowa	 1998 — Legislature passed state law protecting marriage as man-woman. 2004 — State Senate voted down a state constitutional amendment barring same-sex marriage. Also introduced was a state law that would bar civil unions. [updated 4/27/04] 	None.	Same-Sex Divorce Case Dismissed. Two women entered into a civil union in Vermont and later asked an Iowa trial court to grant them a divorce. In December 2003, the Iowa court initially granted the divorce, but after his action was challenged (because Iowa does not recognize same-sex marriage or Vermont civil unions), the judge reworked the order dividing the couple's property so that the civil union was not recognized.	Des Moines Register Poll (July 17-21), from article dated August 9, 2004, reports: "Just 25 percent of the state's adults favor lifting Iowa's ban on same-sex marriages. They are vastly outnumbered by the 65 percent who say they are opposed to legalizing marriage for gay and lesbian couples. Ten percent are unsure. *** Iowans overall are much less supportive of a constitutional ban. *** Opponents of a constitutional amendment outnumber backers, 49 percent to 43 percent. The rest are unsure."
Kansas	 1996 — Legislature passed state law protecting marriage as man-woman. 2004 — State constitutional amendment was passed out of the state Senate but could not gain the 2/3 support needed in the state House to be placed on the November ballot. [updated 5/4/04] 	None.		May 2004 – 56% support a constitutional amendment banning same-sex marriage. Poll by KWCH 12 Eyewitness News and <i>The</i> <i>Wichita Eagle</i> . See <i>The</i> <i>Wichita Eagle</i> article 5/9/04.

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Kentucky	1998 — Legislature passed	On November ballot.		September 2004 — 72% of
	state law protecting marriage as			Kentuckians favor a state
	man-woman.	Kentucky Marriage Amendment Text		constitutional amendment to
		"Only a marriage between one man and one		prevent gay marriage and
	2004 — Legislature approved	woman shall be valid or recognized as a marriage		68% favor a U.S.
	constitutional amendment	in Kentucky. A legal status identical or		constitutional amendment
	defining marriage as man-	substantially similar to that of marriage for		doing the same. See Courier-
	woman and put it on the	unmarried individuals shall not be valid or		Journal, September 21, 2004.
	November ballot. Heavy	recognized."		
	constituent pressure reversed			
	Democrat lawmakers' initial	[updated 10/1]		
	opposition. [updated 4/27/04]			
Louisiana	1999 — Legislature passed	Constitutional Amendment passed on	Activists have filed a lawsuit to	March 2004 — 62% support
	state law defining marriage as	September 18.	challenge the September 18	for a federal constitutional
	man-woman.		constitutional amendment	amendment that would ban
		78% of Louisiana voters approved a state	approved by 78% of Louisiana	same-sex marriage.
	2004 — The legislature	constitutional amendment that defines marriage	voters.	
	approved sending a proposed	as a union between a man and a woman only. It		
	amendment to the Louisiana	also prohibits state officials and courts from	On October 5, a state trial court	
	Constitution to voters on	recognizing a same-sex marriage, civil union, or	struck down the amendment for	
	September 18. See item to	domestic partnership performed in Louisiana or	violating a single-subject	
	right re: passage.	any other state. The state supreme court rejected	requirement under state law. That	
		attempts to keep the amendment off the ballot,	decision has been appealed to the	
		although further legal challenges are expected.	state supreme court.	
		[updated 9/20]		
			[updated 10/5]	

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Maine	 1999 — Legislature passed state law protecting marriage as man-woman. 2004 — Three developments: — Law enacted refusing recognition to out-of-state same-sex marriages. — Law enacted granting same- sex couples limited benefits (inheritance rights, guardian rights in event of incapacity of partner). — Legislature refused to send state constitutional amendment protecting marriage to voters. [updated 5/10] 	None.		March 2004 – 30.3% back full marriage rights; 31.8% oppose any legal recognition of same-sex couples. See <i>Portland Press Herald</i> (Maine) article 3/11/04.
Maryland	 1984 — Most recent revision to state marriage law states that only marriage between a man and a woman is valid in Maryland. 2004 — State constitutional amendment and proposed state law expressly banning samesex marriage were introduced and defeated in legislature. (HB 16, HB 728, SB 746). [updated 5/4] 	None.	<i>Lawsuit filed July 7, 2004.</i> The ACLU filed a lawsuit in state court demanding that the state grant marriage licenses to same-sex couples. This lawsuit is modeled on the <i>Goodridge</i> case in Massachusetts. (AP, 7/7/04)	No apparent polling data.

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Massachusetts	In March 2004, the state	None.	<u>Goodridge</u> follow-up case pending	Feb. 2004 – 44% oppose
	legislature took the first step			legalization of SSM while
	towards passing a constitutional	(See item to left.)	State law prohibits out-of-state	42% favor it. Poll by Suffolk
	amendment that would (a)		same-sex couples from marrying in	University and WHDH-TV.
	outlaw same-sex marriage, but		Massachusetts if they do not intend	See Assoc. Press, 2/23/04.
	(b) create a constitutional right		to live there. A state trial court	
	to same-sex civil unions. The		upheld the law, and plaintiffs have	
	amendment must pass the		now appealed to the state's high	
	legislature again, and could go		court.	
	to voters no sooner than			
	November 2006.		[updated 9/20]	
	[updated 5/5]			
Michigan	1996 — Legislature passed state	On November ballot.		Sept. 2004 — CNN/Gallup
8	law defining marriage as man-			poll — "Among likely voters,
	woman.	After the state legislature refused to put measure		51 percent said they would
		on the ballot (see item to left), over 475,000		vote against such a [state
	2004 — State House came up	citizens signed petitions to place a state		constitutional amendment on
	eight votes short of the $2/3$	constitutional amendment on the ballot in		the fall ballot], while just 45
	needed to send a state	November.		percent said they would
	constitutional amendment			support it."
	protecting marriage to the	A state elections board nevertheless refused to		TT TT
	voters. [updated 5/4]	certify the measure for the ballot, but a court		July 2004 –61% supported the
		overrode the board's decision and allowed the		statewide ban on gay
		amendment to go to voters.		marriage. See AP article
				7/13/04.
		Michigan Marriage Amendment Text		··· 10/ 0 1.
		"To secure and preserve the benefits of marriage		
		for our society and for future generations of		
		children, the union of one man and one woman in		
		marriage shall be the only agreement recognized		
		as a marriage or similar union for any purpose."		
		as a marriage of similar union for any purpose.		
		[updated 10/1]		
		[updated 10/1]		

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Minnesota	Action in Legislature 1997 — Legislature passed state law protecting marriage as man-woman. 2004 —State constitutional amendment banning same-sex marriage was passed by the state House March 24 but rejected by the state Senate Judiciary committee March 26 (HF 2798). Public pressure to send the amendment to the statewide ballot was substantial. (See 5/5/04 WSJ article.) Nevertheless, the state Senate refused to bring the matter up for a vote, and the legislative session ended. [updated 5/19] 1997 — Legislature passed	None.		March 2004 — 58% said they would vote for a proposed amendment to the state's Constitution that would define marriage as only between a man and a woman. 35% would oppose it. Poll by <i>Star Tribune</i> . See AP St. Paul, Minnesota article 4/6/04.
1411221221 D .ht	state law defining marriage as man-woman. 2004 — Legislature has sent a state constitutional amendment to the November 2004 ballot. [updated 4/27]	Mississippi Marriage Amendment Text "Marriage may take place and may be valid under the laws of this state only between a man and a woman. A marriage in another state or foreign jurisdiction between persons of the same gender, regardless of when the marriage took place, may not be recognized in this state and is void and unenforceable under the laws of this state." [updated 10/1]		ino apparent poning data.
Missouri	 1996 — Legislature passed state law protecting marriage as man-woman. 2004 — Legislature sent a state constitutional amendment defining marriage as man- woman to voters on September primary ballot. [updated 5/19] 	Constitutional Amendment passed August 3. 71% of Missouri voters approved a state constitutional amendment to define and protect marriage as between a man and a woman. Note that more Democrats than Republicans came to the polls due to a contested Democrat primary for Governor. [updated 8/4]		See results of ballot initiative.

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Montana	1997 — Legislature passed	On November ballot.	Case pending in state supreme	July 2004 – 60% support the
	state law protecting marriage as		<i>court</i> . The Montana chapter of the	proposed state constitutional
	man-woman.	(More than 70,000 signatures — nearly twice the	ACLU sued on behalf of two	amendment. See AP article
		required amount — were submitted.)	lesbian employees of the Montana	7/15/04.
			state university system, alleging	
		Montana Amendment Text	that the state discriminates against	
		"Only a marriage between one man and one	gay and lesbian employees by	
		woman shall be valid or recognized as a marriage	giving spousal benefits only to	
		in this state."	married couples. Thus, as in	
			Alaska, plaintiffs do not seek a	
			marriage license, but are	
		[updated 10/1]	challenging the state's	
			longstanding decision to link	
			marital status to some rights and	
			benefits. The trial court dismissed	
			the case in November 2002, and	
			the case is now pending on appeal	
			before the Montana Supreme	
			Court. The case is Snetsinger vs.	
			Board of Regents. [updated 8/31]	
Nebraska	None, due to existing state	None.	Federal case pending. The ACLU	No apparent polling data.
	constitutional amendment		has challenged the state	
	protecting marriage.	In 2000, Nebraskans passed a state constitutional	constitutional amendment that	
		amendment defining marriage as man-woman	defines marriage as man-woman	
		and barring civil unions or domestic partnerships	and bars civil unions or domestic	
		with 70% of the vote.	partnerships. The ACLU argues	
			that the state constitutional	
			amendment violates the U.S.	
			Supreme Court's decision in	
			Romer v. Evans (1996). In a	
			preliminary ruling, the federal	
			district court (Judge Bataillon)	
			expressed sympathy with the	
			ACLU's claim, prompting	
			Nebraska Attorney General Jon	
			Bruning to tell the Senate Judiciary	
			Subcommittee on the Constitution	
			that he expects Nebraska to lose	
			the case. [updated 10/1/04]	

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Nevada	None, due to existing state	None.		March 2004 – 43% would
	constitutional amendment			support amendment to the
	protecting marriage.	In 2002, Nevadans passed a state constitutional		U.S. Constitution to ban gay
		amendment defining marriage as man-woman		marriage and 50% would
		with 67% of the vote.		oppose. See AP Las Vegas,
	1007			NV article, 3/23/04.
New Hampshire	1987 — Latest revision to state	None.		Feb. 2004 – 55% support gay
	marriage law expressly bans			marriage; 64 % oppose a
	same-sex marriage.			constitutional amendment.
	2004			Poll by UNH. See AP
	2004 — Law enacted to prohibit recognition of out-of-			Manchester, N.H. article 2/27/04.
	state same-sex marriages.			2/27/04.
	state same-sex marriages.			
	[updated 8/12]			
New Jersey	2003 - In December 2003, the	None.	Case pending in state court of	No apparent polling data.
•	New Jersey legislature passed a		appeals. In 2002, Lambda Legal	
	law creating "domestic		filed suit in state court on behalf of	
	partnerships" for same-sex		same-sex couples seeking to marry.	
	couples, granting some but not		The state district court dismissed	
	all of the rights and benefits of		their case and Lambda has	
	marriage to same-sex couples.		appealed to the intermediate state	
			appeals court. The case is <i>Lewis v</i> .	
			Harris.	
New Mexico	No state statute defining	None.	Case pending.	"62% of the registered voters
	marriage, but state common law			polled said they would oppose
	defines marriage as man-		The Sandoval County clerk issued	legalizing same-sex
	woman.		marriage licenses to same-sex	marriages, while 28 percent
	2004 59 56 6 7		couples in February 2004. A state	favored the idea. In contrast,
	2004 — The State attorney		trial court has issued a preliminary	49 percent opposed a state
	general issued an opinion in		injunction to stop the issuing of these licenses, but the Sandoval	law allowing same-sex civil
	February 2004 stating that marriage in New Mexico is		County Clerk (Ms. Dunlap)	unions; 44 percent supported the proposal."
	limited to a man and a woman.		continues to litigate the case. She	Albuquerque Journal,
			claims New Mexico's state	<i>Albuquerque Journal,</i> 3/22/04.
	[updated 5/5]		constitution requires the	5/22/04.
			recognition of same-sex marriage.	
			[updated 8/30]	
			[upuated 8/30]	

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
New York	2004 — State attorney general Elliot Spitzer issued an opinion that same-sex marriages may not be performed in New York, but that same-sex marriages from other states should be recognized by New York. 2004 — State bills both banning and approving same- sex marriage have been introduced in the state legislature (compare A02998, A07392, A08112, and A10551, as well as counterpart bills in state Senate); none is expected to pass. [updated 5/5]	None.	Cases pending in state trial court. In March and July 2004, the ACLU and Lambda Legal each filed lawsuits arguing that to deny same- sex couples the right to marry one another violates the New York Constitution. [updated 6/3]	April 2004 – 55% opposed a law that would permit same- sex couples to marry; 37% favored a law. See AP Albany, N.Y. article 4/15/04.
North Carolina	 1996 — Legislature passed state law protecting marriage as man-woman. 2004 — A state constitutional amendment was proposed in the state legislature but it died in committee when the legislature adjourned for the year. [updated 7/20] 	None.	<i>Case filed, later withdrawn.</i> In March 2004, same-sex couple was denied a marriage license by Durham County, NC, so they filed a lawsuit arguing that they have a right to marry each other under the state constitution. The state trial court dismissed their case in May 2004 due to jurisdictional questions. The couple announced in June 2004 that they were dropping their suit for now. [updated 6/24]	Feb. 2004 – 64% oppose gay marriage; 26% support. More than 57% would support an amendment to the U.S. Constitution that defines marriage as being between a man and a woman. Poll by Elon. See AP Charlotte, N.C. article 2/20/04. See similar poll in newsobservor.com, 6/24/04.

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
North Dakota	1997 — Legislature passed	On November ballot.		No apparent polling data.
	state law protecting marriage as			
	man-woman.	North Dakota Marriage Amendment Text		
		"Marriage consists only of the legal union		
		between a man and a woman. No other domestic		
		union, however denominated, may be recognized		
		as a marriage or given the same or substantially		
		equivalent effect."		
		[updated 10/1]		
Ohio	2004 — Legislature passed	On ballot.		August 2004 — 62 % support
	state law in February 2004			state constitutional
	defining marriage as man-	After a number of legal challenges, the Secretary		amendment expected on
	woman and barring state	of State certified the amendment for the state		November Ballot. See
	employees from obtaining	ballot on September 30.		Columbus Post Dispatch
	benefits for their unmarried			8/30/04. See similar results in
	partners.	Ohio Marriage Amendment Text		Cincinnati Enquirer, 8/25/04,
		"Only a union between one man and one woman		and Cleveland Plain Dealer,
	[updated 5/4]	may be a marriage valid in or recognized by this		9/20/04.
		state and its political subdivisions. This state and		
		its political subdivisions shall not create or		March 2004 — 78% said
		recognize a legal status for relationships of		same-sex marriages between
		unmarried individuals that intends to approximate		homosexuals should not be
		the design, qualities, significance or effect of		valid; 66% said they favor a
		marriage."		federal constitutional
				amendment defining marriage
		NOTE: There will be a pro -gay-rights local		as man-woman. 57% of those
		initiative on the Cincinnati ballot in November.		polled oppose a law that
				would allow same-sex
		NOTE: Both Republican Senators and the		couples to form civil unions
		Republican Governor have stated publicly that		with some of the legal rights
		they intend to vote against this initiative due to its		of married couples. —
		breadth.		Columbus Dispatch,
				3/23/2004.
		[updated 10/19]		

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Oklahoma	1996 — Legislature passed	On November ballot	The ACLU challenged the	July 2004 – 82% favor a
	state law defining marriage as		November 2004 ballot initiative	constitutional amendment.
	man-woman.	Oklahoma Marriage Amendment Text	but the state supreme court	15% are opposed. See AP
		"A. Marriage in this state shall consist only of	dismissed the lawsuit.	article, 7/23/2004.
	2004 — The legislature	the union of one man and one woman. Neither		
	approved a constitutional	this Constitution nor any other provision of law	[updated 9/25]	May 2004 – 71% favor a
	amendment defining marriage	shall be construed to require that marital status or		constitutional amendment.
	as the union between a man and	the legal incidents thereof be conferred upon		24% are opposed. See Daily
	a woman. The amendment —	unmarried couples or groups.		Oklahoman, 5/26/2004.
	which passed the state House			
	92-4 and the state Senate 38-7	B. A marriage between persons of the same		
	— will be on the statewide	gender performed in another state shall not be		
	ballot in November 2004.	recognized as valid and binding in this state as of		
		the date of the marriage.		
	[updated 9/25]			
		C. Any person knowingly issuing a marriage		
		license in violation of this section shall be guilty		
		of a misdemeanor."		
		[updated 10/1]		

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Oregon	2004 — Legislature 2004 — Legislature has been invited by state trial court judge to create same-sex marriage or civil unions, but legislative leaders are balking. [updated 4/27]	 On November Ballot. The Secretary of State has certified enough signatures so that a constitutional amendment to define and protect marriage will definitely be on the November ballot. Gay marriage advocates have focused their ballot efforts in Oregon, believing it to be their best chance of winning in the 11 states with ballot initiatives this November. See Stateline.org (9/20/04). Oregon Marriage Amendment Text "It is the policy of Oregon, and its political subdivisions, that only a marriage between one man and one woman shall be valid or legally recognized as a marriage." 	Count Cases FertingCases working through state court.Multnomah County, whichincludes Portland, began issuingmarriage licenses to same-sexcouples in February 2004. 3,022same-sex marriage licenses wereissued to residents of more than 30states.In July 2004, an intermediate statecourt of appeals issued a rulingrequiring the state to register the3,022 marriage licenses issued tosame-sex couples in the Portlandarea as valid.In late July, the state supremeagreed to determine whether the(unamended) state constitutionpermits same sex-marriage inOregon. The state supreme court isexpected to hear oral arguments inthat case as early as November 17,2004.[updated 9/21]	Aug 2004 — 61% support (34% opposition) for ballot initiative (see item to left). See Riley Research Assoc. poll 9/2/04 March 2004 — 63% oppose gay marriages; 61% support some kind of government- sanctioned unions that give gay partners rights and benefits afforded to married couples. See <i>The Oregonian</i> 4/22/04.
Pennsylvania	 1996 — Legislature passed a state law protecting marriage as man-woman. 2004 — State house tabled (96-94) a new state statutory DOMA that would have bolstered the existing 1996 law. The proposal will not be reconsidered until after the November 2004 election. See AP reports, 5/27/04. [updated 5/27] 	None.	Lawsuit threatened after same-sex couple denied marriage license. Per the 4/26/04 Philadelphia Inquirer, two men were denied a marriage license in Bucks County and are currently contemplating a lawsuit.	March 2004 – 63% oppose a law allowing same-sex couples to marry, 31 % support such a law. See <i>The</i> <i>Philadelphia Inquirer</i> 3/19/04.

State-Devel Marriage 1 rotection Activity in 2004					
Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls		
No state statute defining	None.	OTHER: The state attorney	31% support same-sex		
marriage, but state common law		general stated on May 17 that he	marriage; 43% support "		
defines marriage as man-		interpreted Rhode Island law to	unions that would give se		
woman.		require recognition of	legal rights"; 24% oppos		
		Massachusetts' same-sex	either form of recognition		
2004 — Bills to legalize and to		marriages. This interpretation is	See Providence Journal		
ban same-sex marriage have		likely to be challenged in court.	3/17/04.		
1 1 1 1 1					

State

Rhode Island

Kiloue Islanu	 a vo state statute defining marriage, but state common law defines marriage as man-woman. 2004 — Bills to legalize and to ban same-sex marriage have been introduced; none is expected to pass. [updated 4/27] 		general stated on May 17 that he interpreted Rhode Island law to require recognition of Massachusetts' same-sex marriages. This interpretation is likely to be challenged in court. [updated 5/20]	marriage; 43% support "civil unions that would give some legal rights"; 24% opposed either form of recognition. See <i>Providence Journal</i> 3/17/04.
South Carolina	 1996 — Legislature passed a state law protecting marriage as man-woman. 2004 — The state House approved a bill that would strengthen the state's existing DOMA by forbidding the state to recognize same-sex marriages or to grant marriage-like benefits to same-sex couples (HB 4657). [updated 5/4] 	None.		No apparent polling data.
South Dakota	 1996 — Legislature passed a state law protecting marriage as man-woman. 2004 — Bill that would strengthen the state's existing law by forbidding the state to recognize same-sex marriage or to grant marriage-like benefits to same-sex couples was introduced — but failed (HB 1289). [updated 4/27] 	None.		April 2004 – 63% support an amendment that would recognize marriage as between one man and one woman and would bar same- sex marriage; 32% oppose. See AP article, 4/3/04.

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Tennessee	 1996 — Legislature passed state law protecting marriage as man-woman. 2004 — The legislature passed a state constitutional amendment that must receive legislative approval again next year before it can go to voters in 2006. [updated 5/19] 	None. See 2004 item to left.	The Associated Press reported on March 10 that a same-sex couple was planning a lawsuit challenging Tennessee's marriage laws. The Tennessee ACLU is working to develop this case. (See <i>The</i> <i>Tennessean</i> , May 19.)	March 2003 – 70% against SSM; 21% in support of SSM; 61% against civil unions; 32% in support of civil unions. <i>The Tennessean</i> , 3/16/04.
Texas	2003 — Legislature passed a state law protecting marriage as man-woman.	None.	Same-Sex Divorce Case Dismissed. In March 2003, a Texas state court district judge granted a divorce to two Texas men who had entered into a civil union in Vermont in 2002. Later that month the judge vacated his order after the state attorney general stepped in to point out that Texas does not recognize Vermont civil unions.	No apparent polling data.
Utah	1995 — Legislature passed a state law protecting marriage as man-woman.	On November ballot. Utah Marriage Amendment Text "(1) Marriage consists only of the legal union between a man and a woman. (2) No other domestic status or union, however denominated, between persons is valid or recognized or may be authorized, sanctioned, or given the same or substantially equivalent legal effect as a marriage." [updated 10/1]		May 2004 – 41% believe a <i>state</i> constitutional amendment is unnecessary; 54% support a state constitutional amendment. In January, a poll stated that 80% were in favor of defining marriage as a legal union between a man and a woman. See <i>Salt Lake Tribune</i> , 5/14/2004.

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Vermont	 1999 — Marriage is defined as a union of one man and one woman. 15 Vt. Stat. ch. 1, sec. 8. 2000 — Legislature enacted state civil unions when state supreme court threatened to impose same-sex marriage on the state. 2004 — State constitutional amendment banning same-sex marriage introduced (PR0005) but is not expected to pass. A bill has been introduced that would allow same-sex couples to marry (HB 676). [updated 5/20] 	None.		No apparent polling data.
Virginia	 1997 — Legislature passed a state law protecting marriage as man-woman. 2004 — The legislature passed a new law denying legal recognition to same-sex civil unions (HB 751). Gov. Warner signed the bill. [updated 5/6] 	None.	State court refuses to recognize Vermont civil unions. Pursuant to the 2004 law passed by the legislature, a state court has refused to recognize or give effect to a same-sex Vermont civil union. [updated 8/30/04]	October 2003 – 64% would oppose a Virginia law allowing same-sex marriage; 25% favored a law. See <i>Daily Press</i> (New port News, VA) 10/25/03.

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Washington	1998 — Legislature passed	None.	Cases pending in state trial court	March 2004 – more than 50%
	state law protecting marriage as		and federal DOMA challenge	oppose marriage rights for
	man-woman.		recently addressed in federal	same-sex couples, compared
		(A state constitutional amendment must originate	bankruptcy court.	to 44% who favor them. Poll
	2004 — State constitutional	in the Legislature, with a two-thirds vote in both		by The Seattle Times. See AP
	amendment was introduced but	chambers, followed by a statewide public vote.)	Two state trial court judges have	Spokane, Washington article
	died in state legislative		ruled that Washington must issue	4/2/04.
	committee when the legislature		licenses to same-sex couples in	
	adjourned (HJR 4220).		Washington. In one of the cases,	
			two of the plaintiffs are seeking	
	September 2004 — Several		interstate recognition of a marriage	
	state legislators announced they		license issued in Oregon. Both	
	will push for a constitutional		decisions were stayed pending	
	amendment again this winter.		appeal to the state supreme court.	
			In another case (<i>In re Kandu</i>) in	
	[updated 9/22]		federal bankruptcy court, a lesbian	
			couple married in Canada filed a	
			joint petition for bankruptcy, in	
			violation of DOMA. DOMA was	
			therefore challenged in federal	
			court. In August 2004, the	
			bankruptcy court upheld DOMA.	
			The ruling can be appealed to	
			federal district court and then the	
			Ninth Circuit.	
			[updated 9/7]	
West Virginia	2000 — Legislature passed	None.	Case dismissed by state supreme	No apparent polling data.
	state law protecting marriage as		<i>court.</i> On April 21, 2004, the state	
	man-woman.		supreme court denied four same-	
			sex couples' request that the state	
			high court recognize a right to	
			same-sex marriage in the West	
			Virginia constitution and in the	
			U.S. Constitution. It appears that	
			the ACLU lawyers who brought	
			this lawsuit chose not to petition	
			the U.S. Supreme Court for review.	
			[updated 10/20/04]	

State	Action in Legislature	Statewide Ballot Initiatives for November 2004	Court Cases Pending	In-State Polls
Wisconsin	1979 — Marriage is defined as	None.		April 2004 – 64% support an
	a civil contract between a			amendment defining marriage
	"husband and a wife." Wisc.	No ballot initiative for November 2004. (See		as between a man and a
	Stat. sec. 765.01.	item to left.)		woman. See Capital Times
				(Madison, WI) 4/12/04.
	2003 — Proposed statute to			
	establish a state DOMA was			
	approved by the Legislature but			
	vetoed by Democrat Gov. Jim			
	Doyle in 2003. (SJR, 63, AJR			
	66).			
	2004 — State constitutional			
	amendment banning same-sex			
	marriage and civil unions has			
	been approved by the both			
	chambers of the Legislature.			
	The legislation must clear both			
	houses again in the 2005			
	session before going before			
	voters in a statewide			
	referendum.			
	[updated 5/20]			
Wyoming	Wyoming state law only	None.		No apparent polling data.
	permits marriage between man			
	and a woman.			
	2004 — Legislation to enact a			
	state law modeled after DOMA			
	was introduced but failed in the			
	state legislature.			
	[updated 5/4]			

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