FY 1996 Voluntary Separation Incentive Payments

Under Public Law 103-226 The Federal Workforce Restructuring Act of 1994

U.S. Office of Personnel Management December 31, 1996

THE FEDERAL WORKFORCE RESTRUCTURING ACT OF 1994

U.S. OFFICE OF PERSONNEL MANAGEMENT FY 1996 REPORT TO CONGRESS

This report describes the use of voluntary separation incentive payments, or "buyouts," used by Federal agencies to reduce the size of the workforce from January 1993 through September 30, 1996. All buyouts reported for non-Defense agencies were paid under the Federal Workforce Restructuring Act of 1994, Public Law 103-226.

This report focuses on FY 1996 buyouts but also provides supplemental data from previous fiscal years for comparison.

This is OPM's third fiscal year report to Congress. OPM also provided a comprehensive analysis of the buyout program to the Congress in May 1996.

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HIGHLIGHTS OF FY 1996 BUYOUT ACTIVITY

- Between January 1993, and September 1996, the Federal workforce was reduced by nearly 255,000 employees -- the Government is now smaller than it has been in over 30 years¹.
- Only about 27,000 employees were involuntarily separated by reduction in force (RIF) during essentially the same period.² That is an average of only 7,200 RIFs per year.
- During that same period, Federal agencies paid 128,467 buyouts. Non-Defense agencies have paid 36,035 buyouts under the Federal Workforce Restructuring Act of 1994. The Department of Defense has paid 92,432 under separate legislation (Public Law 102-484) which expires September 30, 1999.
- Non-Defense agencies paid 3,301 buyouts in FY 1996. These buyouts were approved under the Workforce Restructuring Act but the employee's separation was delayed by the agency past April 1, 1995, in order to ensure continued performance of the agency's mission. All separations for a buyout under this law must be completed by March 31, 1997.
- In FY 1996, 52.6% of the employees who received buyouts were eligible for regular optional retirement, 39.8% retired early, and 7.6% resigned.
- In FY 1996, the average age of an employee taking regular optional retirement with a buyout was 61.3 years. Those retiring early with a buyout averaged 53.3 years, and those who resigned and took a buyout averaged 43.9 years of age.
- In FY 1996, the average grade of an employee taking regular optional retirement with a buyout was GS-11.8. Those retiring early with a buyout averaged GS-11.5, and those who resigned and took a buyout averaged GS-9.7.
- In FY 1996, the average amount of the incentive payment for regular optional retirements was \$24,833, for early retirements was \$24,949, and for resignations was \$14,499.
- Despite significant cuts in the workforce for this period, the representation of women and minorities in the Federal workforce has not been adversely affected.

¹According to OPM's Central Personnel Data File, total Federal on-board employment (not FTEs) stood at 1,933,823 employees at the end of FY 96. The workforce has not been that small since FY 65 when it totalled 1,900,578 employees. These numbers represent all Executive Branch Civilian (non-Postal) employment of all work schedules (full-time/part-time/intermittent) and all tenure groups (permanent and temporary).

²The 27,000 RIF separations took place from FY 1993 through June 30, 1996.

BACKGROUND AND DEVELOPMENT OF THE FEDERAL BUYOUT PROGRAM

The Federal Government has traditionally dealt with workforce reductions by voluntary attrition and reduced hiring. Offering voluntary early retirement has been an effective tool to deal with more significant cuts in workload and funding. But at times when voluntary means fail to get the job done, Federal agencies are forced to use involuntary separations known as reductions in force, or "RIFs." RIFs are costly, disruptive, damaging to morale and productivity, and harmful to diversity of the workforce. For these reasons, agencies generally avoid using RIFs.

On February 10, 1993, President Clinton signed Executive Order 12839 which called for reductions in the size of the Federal workforce by 100,000 positions, mainly in middle management and supervisory areas. The President also called for a reduction in the proportion of supervisors to employees. In late 1993, the National Performance Review (NPR) took that goal a step further and recommended reducing the size of the Federal bureaucracy by a total of 252,000 employees, building a Government that works better and costs less. Cuts were recommended in positions dealing with budgeting, oversight, personnel functions, procurement, and other so-called "overhead" positions. The NPR also supported the reduction in the number of supervisors and managers in Government. The proposed cut of 252,000 included the 100,000 cuts ordered in the Executive Order.

At the same time, voluntary attrition rates -- influenced by a sluggish economy and reduced Federal hiring -- were declining to near record lows. From FY 1983 through FY 1992, the attrition rate in the Federal workforce averaged 7.6 percent annually. In FY 1993, it dropped to a ten year low of 2.9 percent. Governmentwide voluntary early retirement take rates were falling from an average of 25 percent to as low as 4.5 percent. Regular optional retirement rates were off as well.³

In an effort to stimulate stalled attrition, reduce the size of the Government, and avoid involuntary separations and layoffs, the Administration determined that voluntary separation incentive payments, or "buyouts" should be tried. Many private sector models had shown that buyouts can be a less expensive, more humane, and more manageable way to reduce the workforce. The Department of Defense began successfully using buyouts in January 1993, to close military bases and reshape its force structure while minimizing involuntary separations.

In October 1993, the Administration proposed legislation to provide buyout authority to non-Defense agencies to assist in downsizing and streamlining the workforce. The ensuing legislative process further shaped the bill to not only allow for the use of buyouts, but to incorporate safeguards which ensured that:

- 1) buyouts made real and permanent reductions in the size of the Federal Government;
- 2) employees who took buyouts could not return to work in the Government; and
- 3) the buyout program not only saved taxpayer dollars, but paid for itself without any additional appropriation of funds.

³The "take rate" is the percentage of employees eligible for voluntary early retirement who will actually take advantage of early out and retire when it is offered to them.

The resulting legislation approved by Congress is Public Law 103-226, the Federal Workforce Restructuring Act of 1994. On March 30, 1994, the President signed the Workforce Restructuring Act, authorizing the immediate availability of up to \$25,000 to non-Defense federal employees who volunteered to retire, resign, or take voluntary early retirement during periods of major downsizing.

BUYOUT RESULTS TO DATE

The Administration's advance planning allowed over **11,000** non-Defense employees to separate with buyouts during the first 5 weeks buyouts were available. Between March 30, 1994, the date of enactment of the Federal Workforce Restructuring Act of 1994, and September 30, 1996, **36,035** non-Defense employees took buyouts, cutting excess layers of management and reducing overall employment levels to a 30-year low.

The law included annual fiscal year reductions in the overall size of Government (effectively reducing the Executive branch, non-Postal workforce from 2.08 million employees in FY 93 to 1.88 million by FY 1999). To date, buyouts have been a major tool in efforts to achieve a net reduction of nearly **255,000** workers⁴ between January 1993, and September 1996, with only **27,000** involuntary separations over essentially the same period. By 1999, the Federal workforce will have at least 272,900 fewer employees than in 1993.

At least **92,432** Defense employees have separated with buyouts since FY 1993. Combined with **36,035** non-Defense buyouts, **128,467** Executive Branch employees have left the rolls.

The Department of Defense will continue to offer buyouts through FY 1999 under Public Law 102-484. Several other agencies (including the Department of Agriculture, National Aeronautics and Space Administration, the Railroad Retirement Board and RRB Inspector General) received specific authority from the Congress to offer buyouts. In the summer of 1996, the Administration proposed new, targeted buyout legislation for non-Defense agencies. The Congress passed a version of that legislation allowing certain non-defense agencies to use buyouts from October 1, 1996, through December 1997. The President signed Public Law 104-208, enacting targeted buyout authority on October 1, 1996. OPM will be preparing a report on the use of that authority in the future.

BUYOUTS HAVE PROVEN EFFECTIVE AT ENCOURAGING SEPARATIONS

Private sector organizations, state and local governments, the Department of Defense, and non-Defense Federal agencies, have found that buyouts and voluntary retirement incentive programs save money, eliminate disruption, protect diversity, and allow for downsizing with minimal involuntary separations. OPM has long maintained that buyouts are less costly and more effective than RIFs. This has been verified by several recent General Accounting Office (GAO) studies and reports on downsizing prepared for the Congress.

 $^{^{4}}$ CPDF shows total on Executive Branch non-Postal on board employment stood at 2,188,704 in January 1993. That level dropped to 1,933,823 by September 1996.

In a March 1995 report, GAO explored downsizing strategies utilized by 25 private sector and state government organizations.⁵ Most of these organizations offered monetary incentives to employees who agreed to separate voluntarily. Lump-sum cash payments were often a feature of these separation incentive programs (though most separation incentive packages were more generous than the Federal incentive program). Generally, separation incentive packages in these organizations were based on the organization's severance pay formula and were available to employees who resigned or retired.

As in the private sector, buyouts seem to be a more attractive tool among Federal employees eligible to retire. Only 7.6 percent (252) of FY 1996 non-Defense buyouts were taken by employees who were not eligible to retire and who left employment without an annuity payment (and who are now restricted from returning to work for the Government for a period of 5 years after separating).

By contrast, 92.4 percent of all non-Defense buyouts were taken by employees eligible to separate with an annuity. Buyouts become more attractive when the employee can leave his or her job (despite the 5-year repayment requirement) and still have some income in the form of a monthly annuity payment. However, simply meeting the age and service eligibility requirements for retirement is not a guarantee that an employee will retire. The buyout simply provides an added incentive to an employee who is close to deciding about leaving Government.

⁵GAO report entitled <u>WORKFORCE REDUCTIONS: Downsizing Strategies Used in Selected Organizations</u>. GAO/GGD-95-54. March 1995

BUYOUTS VERSUS RIF -- COSTS AND SAVINGS

It is difficult to compare the cost of a RIF with the cost of a buyout because the two actions are quite dissimilar. In the past, OPM has relied on a 1985 General Accounting Office study to estimate the cost of a typical RIF separation.⁶ Based on GAO's report, these are the costs that could be expected with a typical reduction in force action. In this sample, a GS-9 employee is separated and two other employees downgraded.

Personnel Proces	sing	\$4,350
Annual Leave		\$4,244
Appeals	\$2,54	46
Unemployment		\$1,803
Pay/Grade Retent		
(for other affect	ed)	\$17,823
Severance Pay		\$7,745
<u>TOTAL</u>		<u>\$38,511</u>

GAO recently reviewed the cost of buyouts versus reductions in force and GAO's findings agree with OPM's position: buyouts are generally cheaper than RIFs and save more money over a 5-year period. GAO concluded that **buyouts could generate over \$60,000 more in net savings than RIFs** (involving bumping and retreating) for each position vacated over a 5-year period.⁷ When no bumping or retreating takes place, RIFs could generate up to \$22,000 more in net savings over buyouts over a 5-year period. However, GAO also notes that each RIF typically creates AT LEAST one bump or retreat action.

GAO surveyed 34 agencies in May 1995, and found that 9 of those agencies were able to avoid reductions in force through the use of buyouts.⁸ Among those 9 agencies, 8 reported that in FY 1994, they were able to avoid the involuntary separations of as many as 2,800 employees. Among the agencies surveyed, 12 would probably have needed to RIF over 8,000 workers in FY 1995 without buyouts to help them make cuts.

Moreover, in June 1995, the Congressional Budget Office said that, with buyouts, "the Government saves <u>2 to 5 times</u> the near-term costs by the fifth year and 12 to 33 times by the 30th year."⁹

Additional related costs can take the price tag on a RIF even higher. Relocation and outplacement cost can run roughly \$30,000 and \$5,000 per employee, respectively. For these reasons, agencies must attempt to avoid the use of RIF. Buyouts have proven to be extremely successful at making cuts, saving the taxpayer money, and reducing the size of Government humanely.

⁸From the May 17, 1995, GAO report entitled <u>FEDERAL DOWNSIZING: Observations on Agencies' Implementation of the Buyout</u> <u>Authority.</u> GAO/T-GGD-95-164

⁶ The reduction in force cost estimate (\$38,511) does not represent an "OPM estimate of the average RIF cost." The costs are based on a 1985 General Accounting Office study entitled "Reduction in Force Can Sometimes be More Costly to Agencies Than Attrition and Furlough" (GAO/PEMD-85-6, July 24, 1985). The \$38,511 cost is simply the GAO figures updated to reflect 1997 dollars.

⁷Based on General Accounting Office report: <u>FEDERAL DOWNSIZING: The Costs and Savings of Buyouts Versus Reductions-In-Force.</u> GAO/GGD-96-63 May 1996

⁹ (Budgetary Program Newsletter, June 2, 1995).

STATISTICAL HIGHLIGHTS & OVERVIEW

NON-DEFENSE BUYOUTS PAID:10

FY 94	14,531
FY 95	18,203
FY 96	3,301
TOTAL:	36,035

TYPE OF SEPARATION:

18,534
13,343
3,168
990 ¹¹
36,035

OVERALL BUYOUT AVERAGES:

FISCAL YEAR	<u>AGE</u>	<u>GRADE</u>	<u>AMOUNT</u>
94	56.8	11.0	\$23,880
95	57.0	10.6	\$23,569
96 data was not	available f	rom CPDF at this	time.
CUMULATIVE	56.9	10.7	\$23,670

¹⁰Except as noted, buyout totals and numbers represent Executive branch, non-Defense, non-Postal buyouts paid under Public Law 103-226, The Federal Workforce Restructuring Act of 1994, and include buyouts paid under a buyout program established by the Administrative Office of the U.S. Courts under section 3(f) of P.L. 103-226. Buyouts totals include 62 buyouts paid by the Federal Deposit Insurance Corporation under separate authority. These 62 appear in overall counts and demographic data taken from CPDF. This report does not attempt to capture or report on buyouts paid under other buyout laws (i.e., Smithsonian Institution's FY 96 buyout authority).

¹¹ "Other" are former employees whose CPDF records indicate they were paid a buyout but did not identify the specific nature of their separation as "regular retirement," "early retirement," or "resignation."

SCOPE AND METHODOLOGY OF THIS REPORT

Section 6 of the buyout law requires OPM to make annual fiscal year reports to Congress on each agency's use of buyouts. These annual reports are due by December 31 of each year.

Section 6 of the law requires OPM to provide the following data with respect to Fiscal Year 1996:

"(1) the number of employees who received a voluntary separation incentive payment under section 3" of this Act.

[We have included that number (3,301) in the report].

"(2) the agency from which each such employee separated." [We have presented this data in tabular format in the report].

"(3) at the time of separation from service by each such employee---

(A) such employee's grade or pay level; and

(B) the geographic location of such employee's official duty station, by region, State, and city..."

[This data was provided to OPM by each agency and we have included each agency's report in the attachment].

"(4)(A) the number of waivers made (in the repayment upon subsequent employment) by each agency or other authority under section 3 or the amendments made by section 8..."

[OPM did not approve any waivers of repayment in FY 1996].

The Central Personnel Data File (CPDF) is not updated with full fiscal year agency data until nearly 3 months after the statutory reporting date in this law (December 31). In order to provide the data to Congress as required by law, OPM instructed agencies to provide data directly to its Workforce Restructuring Office (separate from their routine submissions of data to CPDF). While agencies received standardized and uniform reporting formats, OPM accepts what agencies are able to provide from their record systems within the time frames required, provided OPM is able to adapt the data to fit the required data report and meet the statutory reporting obligations. OPM acknowledges that compiling data in this manner does not provide completely uniform data, but it does provide data required in the law and allows OPM to discharge its obligation to report to the Congress by December 31 of each year. We have summarized the information required by law into tabular format and have added supplemental data available from CPDF to provide a more usable report.

To provide a broader overview and analysis of the entire buyout program, OPM included buyout data for Defense and non-Defense agencies in this report with respect to FYs 1993, 1994, and 1995. This report reviews buyout activity in non-Defense agencies for FYs 1994 through 1996 and in Defense agencies for FYs 1993 through 1996.

Data relative to the number and type of FY 1996 Defense buyouts was obtained from the Department of Defense, Civilian Personnel Management Division.

Any discrepancies between data from CPDF and from agency reports are acknowledged and attributed to the disparate nature of reporting systems utilized to collect data in time to be included in annual fiscal year reports.

OPM acknowledges differences in buyout totals for the Department of Defense in several areas of this report. There are several reasons for the differences. Buyout data for Defense is drawn from two different sources. Defense data in the table "DEFENSE AND NON-DEFENSE BUYOUT TOTALS" is drawn exclusively from Department of Defense's announced buyout totals. Defense buyout data in the table "BUYOUTS BY TYPE OF SEPARATION -- WHERE TYPE OF SEPARATION IS AVAILABLE" is drawn from CPDF. The type of separation for a significant portion of Defense buyouts paid in FYs 1993 and 1994 cannot be identified due to coding methods used to identify buyouts paid early in the program. DOD's FY 1993 and 1994 numbers are considered to be a more accurate reflection of total buyout use than CPDF while demographic comparisons, average ages/grades, types of separation, etc., are more accurately drawn from CPDF.

The overall average age, average grade, and average amount of FY 1996 non-Defense buyouts were not available from CPDF in time to meet the statutory reporting date. OPM calculated these averages by weighting each agency's reported average against all other agencies.

EXAMPLE: An agency reported an average age of 55 for its 5 early retirement buyouts. The agency's total number of early retirement buyouts was multiplied by the reported average age (5 people x 55 years average age = 275 total years). The resulting number (275) represents the age total for all employees who took an early retirement buyout. That number was combined with all other agencies' age total number. This resulting number (69995) was then divided by the total number of non-Defense early retirement buyouts (1313). The result is an estimated non-Defense early retirement buyout average age of 53.3.

LISTING OF DATA, CHARTS AND TABLES

DEFENSE AND NON-DEFENSE BUYOUT TOTALS (table)

ANNUAL FY BUYOUT TOTALS (chart) DOD/NON-DOD

CUMULATIVE BUYOUT TOTALS (2 charts) DOD/NON-DOD

TOTAL: ALL BUYOUTS (chart) DOD/NON-DOD FY 93 TO FY 96

NON-DOD BUYOUT TOTALS (chart) FY 94 TO 96

BUYOUTS BY TYPE OF SEPARATION WHERE TYPE OF SEPARATION IS AVAILABLE (table) DOD/NON-DOD FISCAL YEAR AND CUMULATIVE

CUMULATIVE BUYOUTS (chart) DOD/NON-DOD JANUARY 93 TO SEPTEMBER 96

FY 96 DOD/NON-DOD BUYOUTS (chart)

FY 95 DOD/NON-DOD BUYOUTS (chart)

FY 94 DOD/NON-DOD BUYOUTS (chart)

FY 93 DOD/NON-DOD BUYOUTS (chart)

CUMULATIVE NON-DOD BUYOUTS (chart) MARCH 94 TO SEPTEMBER 96

FY 96 NON-DOD BUYOUTS (chart)

NON-DOD BUYOUTS BY TYPE OF SEPARATION (table)

FY 94 DOD/NON-DOD BUYOUTS (chart)

AGENCY BUYOUT PAYMENTS (table)

BUYOUTS BY TYPE OF SEPARATION (chart) FY 93 TO 96 DOD/NON-DOD

RIF SEPARATIONS BY FISCAL YEAR (table) ALL AGENCIES

FY 93 THROUGH FY 96 RIF SEPARATIONS (chart) TOTAL, DOD, AND NON-DOD

COMPARISON OF RIF SEPARATIONS (chart) DOD VERSUS NON-DOD

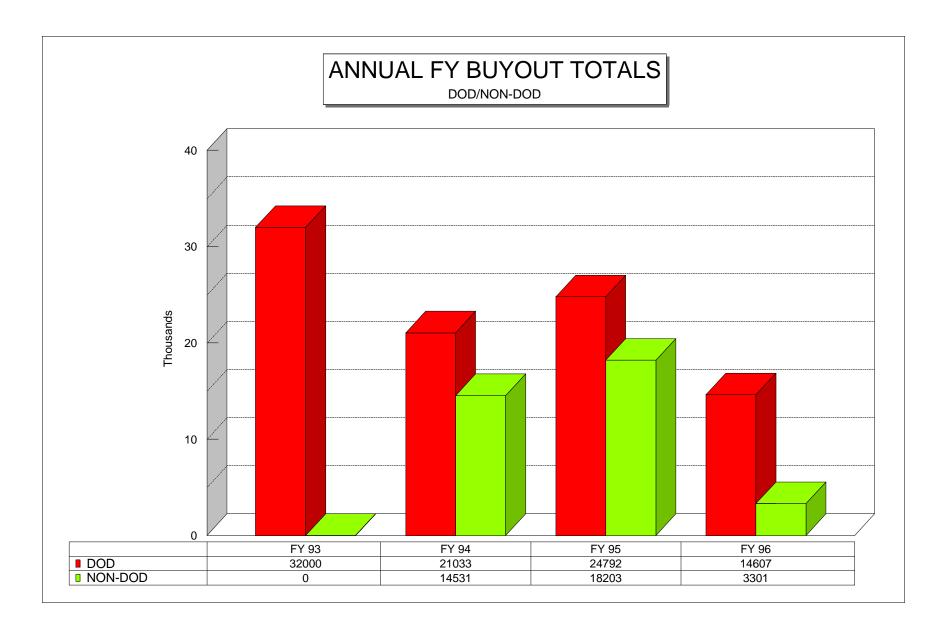
TRENDS IN GOVERNMENTWIDE DIVERSITY (chart) MINORITY VERSUS NON-MINORITY

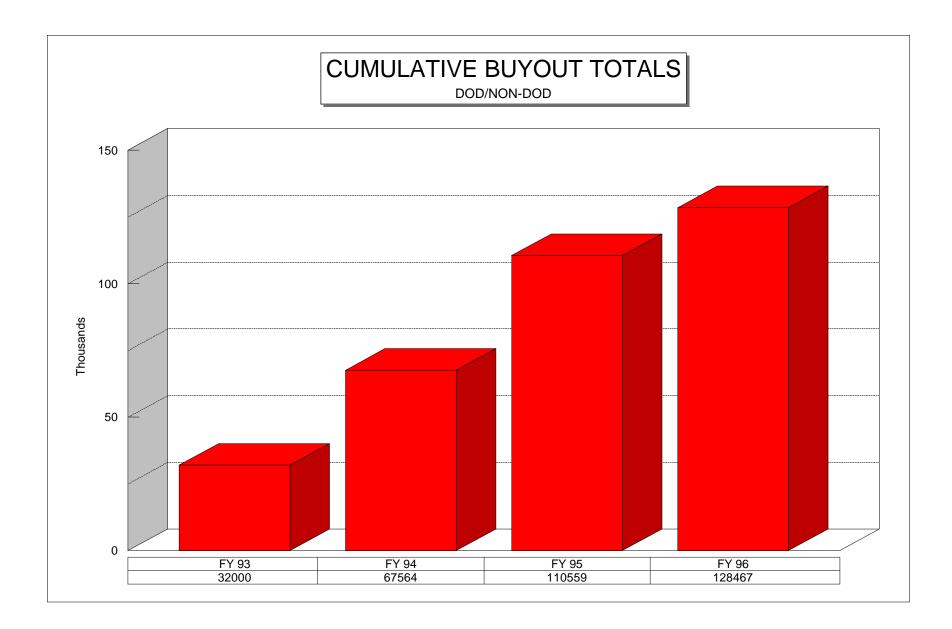
TRENDS IN GOVERNMENTWIDE DIVERSITY (chart) MALE VERSUS FEMALE

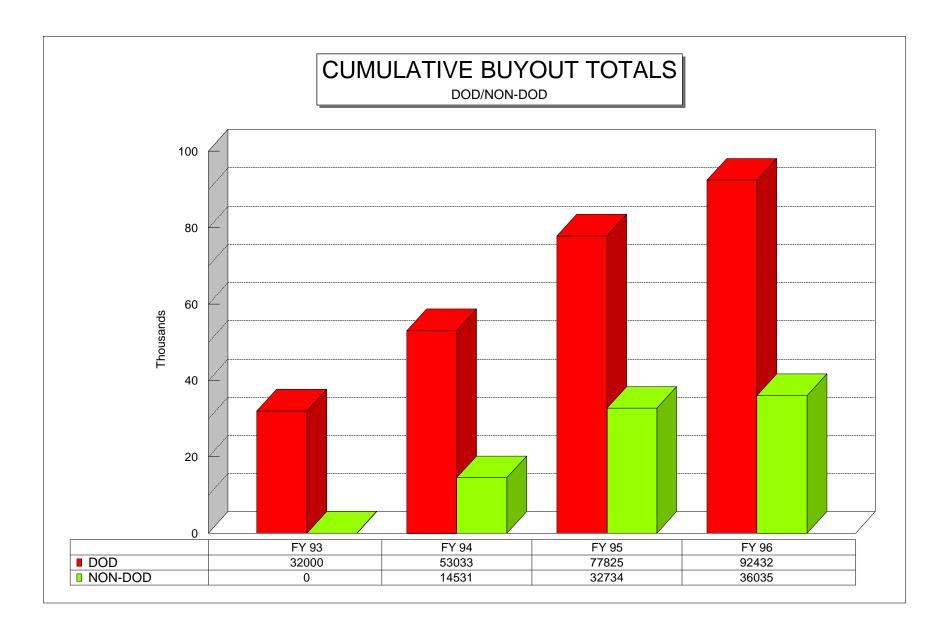
DEFENSE AND NON-DEFENSE BUYOUT TOTALS

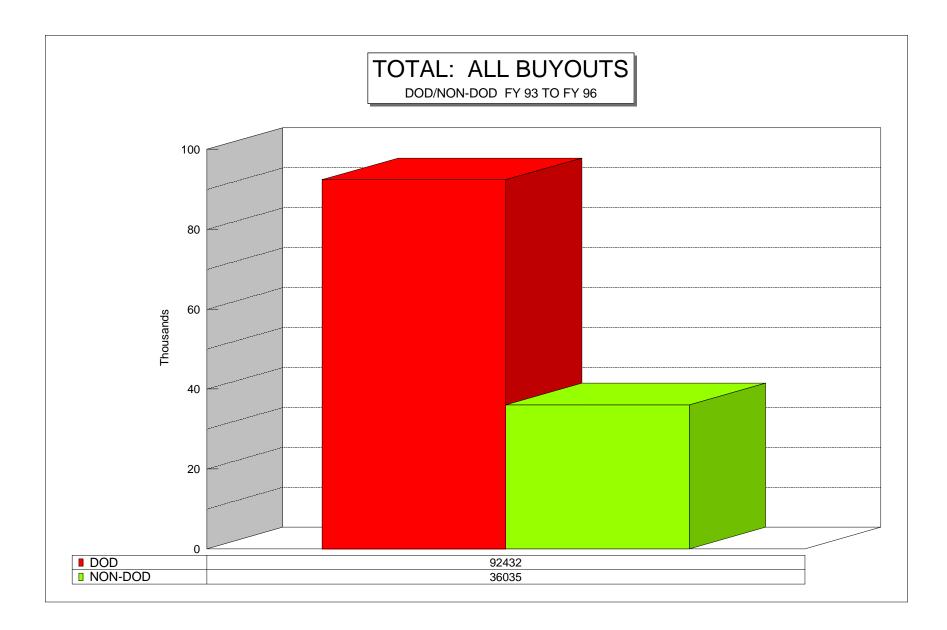
DATA AS OF	FY 93	FY 94	FY 95	FY 96
DOD FY DOD CUM	32000 32000	21033 53033	24792 77825	14607 92432
NON-DOD FY NON-DOD CUM	0 0	14531 14531	18203 32734	3301 36035
TOTAL FY	32000	35564	42995	17908
GRAND TOTAL	32000	67564	110559	128467

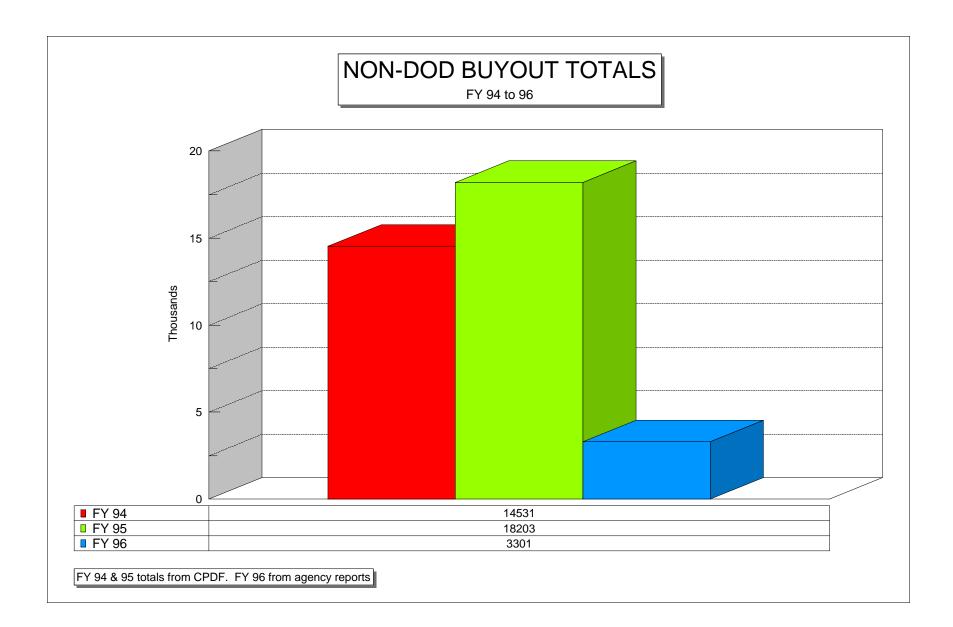
Defense Department buyout totals represent all buyouts paid as reported by DOD. Non-Defense buyout totals for FYs 94 and 95 from CPDF. FY 96 is from agency reports.







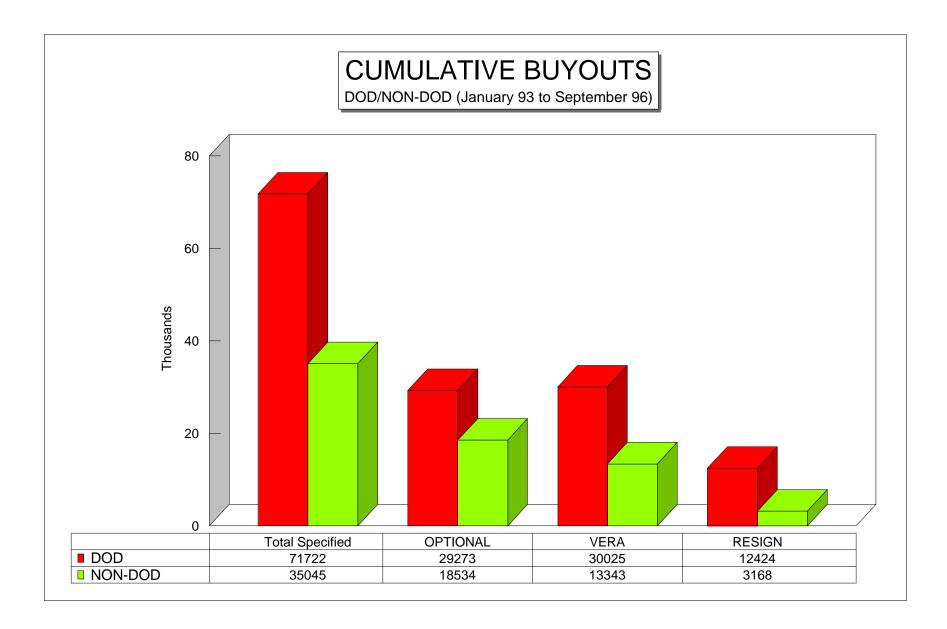




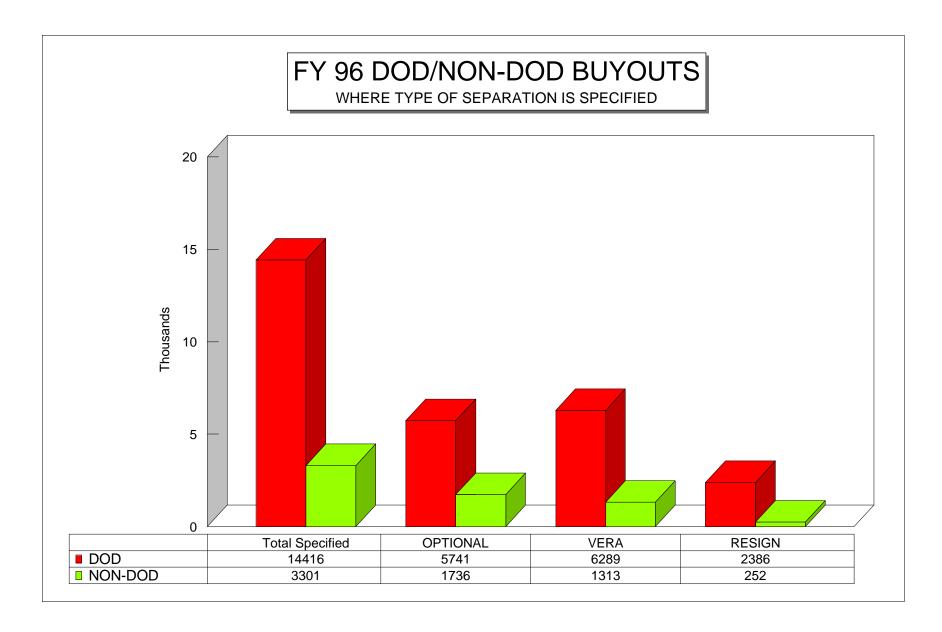
BUYOUTS BY TYPE OF SEPARATION WHERE TYPE OF SEPARATION IS SPECIFIED DOD/NON-DOD FISCAL YEAR AND CUMULATIVE

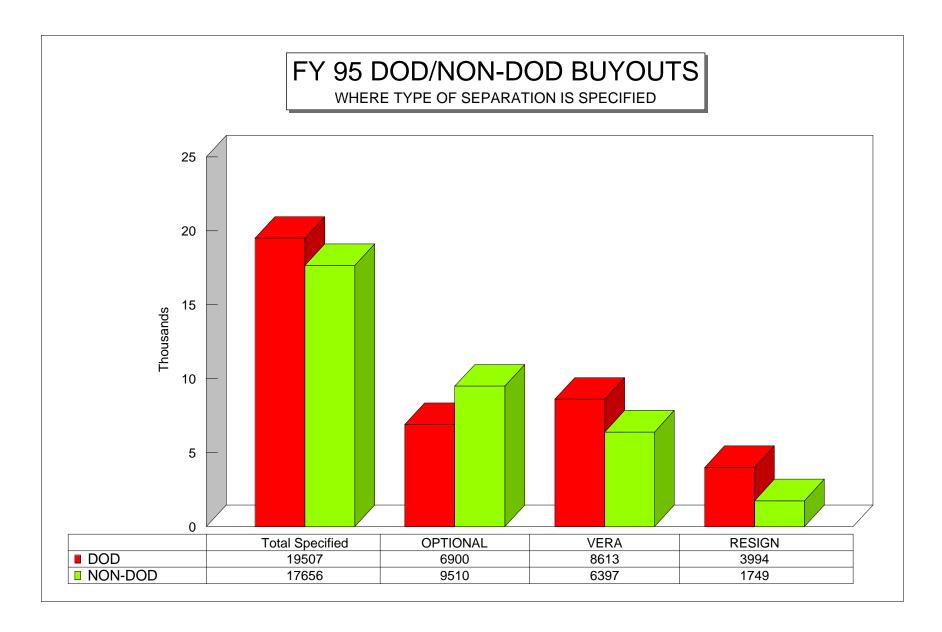
FY 93	DOD TOTAL	<u>TOTAL</u> 32000 32000	<u>Total Specified</u> 18263 18263	<u>OPTIONAL</u> 7495 7495	<u>VERA</u> 8024 8024	<u>RESIGN</u> 2744 2744
FY 94	DOD	21033	19536	9137	7099	3300
	NON-DOD	14531	14088	7288	5633	1167
	TOTAL	35564	33624	16425	12732	4467
FY 95	DOD	24792	19507	6900	8613	3994
	NON-DOD	18203	17656	9510	6397	1749
	TOTAL	42995	37163	16410	15010	5743
FY 96	DOD	14607	14416	5741	6289	2386
	NON-DOD	3301	3301	1736	1313	252
	TOTAL	17908	17717	7477	7602	2638
TOTAL	DOD	92432	71722	29273	30025	12424
	NON-DOD	36035	35045	18534	13343	3168
	TOTAL	128467	106767	47807	43368	15592

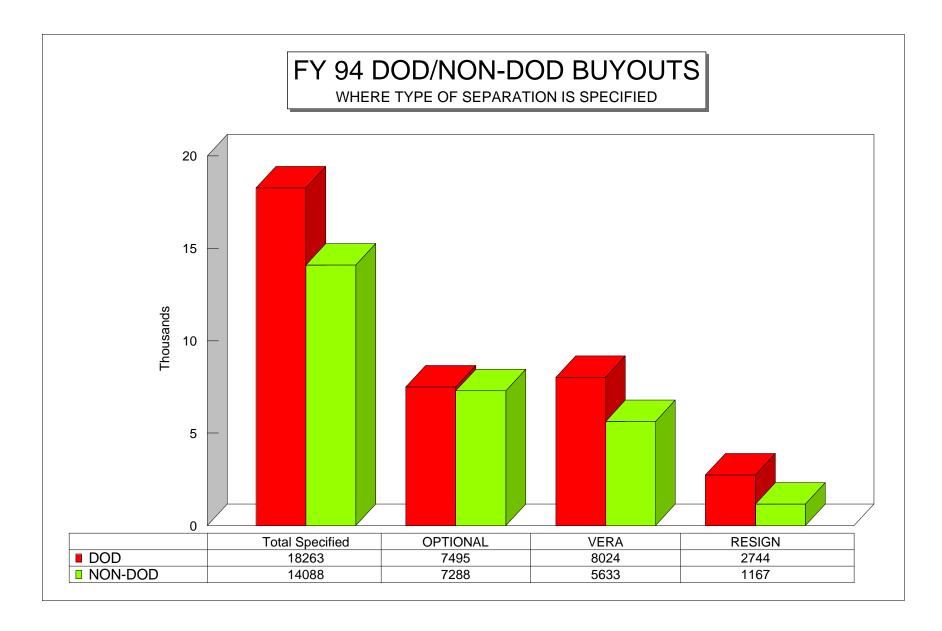
* NOTE: Large portions of data on the type of separation for DOD buyouts paid in FYs 1993 and 1994 are not available. Data in this table is from CPDF and shows buyouts where the type of separation is identifiable. Differences in coding methods in DOD components in FYs 93 & 94 account for the differences. For completeness and comparison, we have included the actual buyout number along with the total for buyouts in which the type of separation was available.

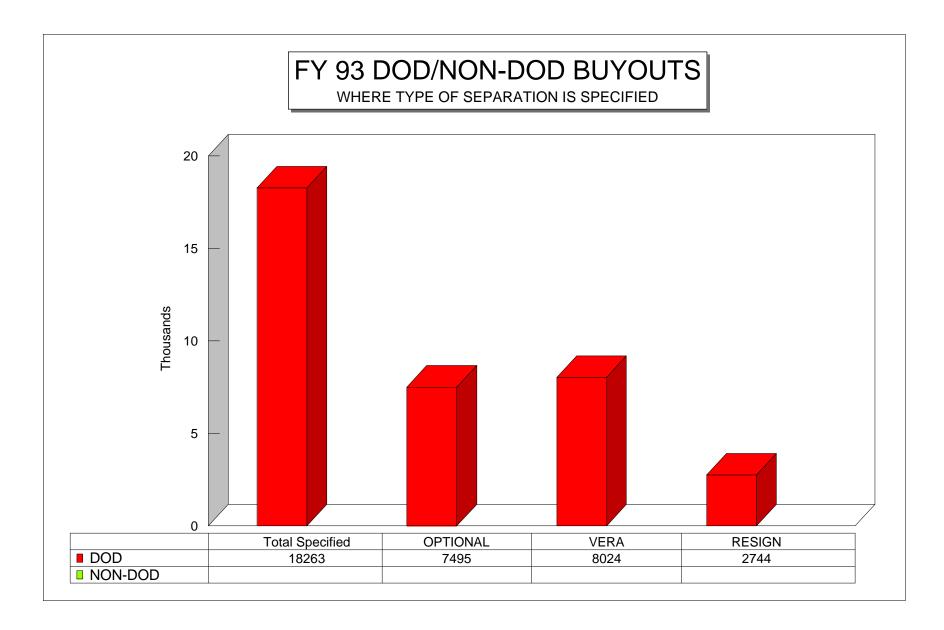


December 31, 1996

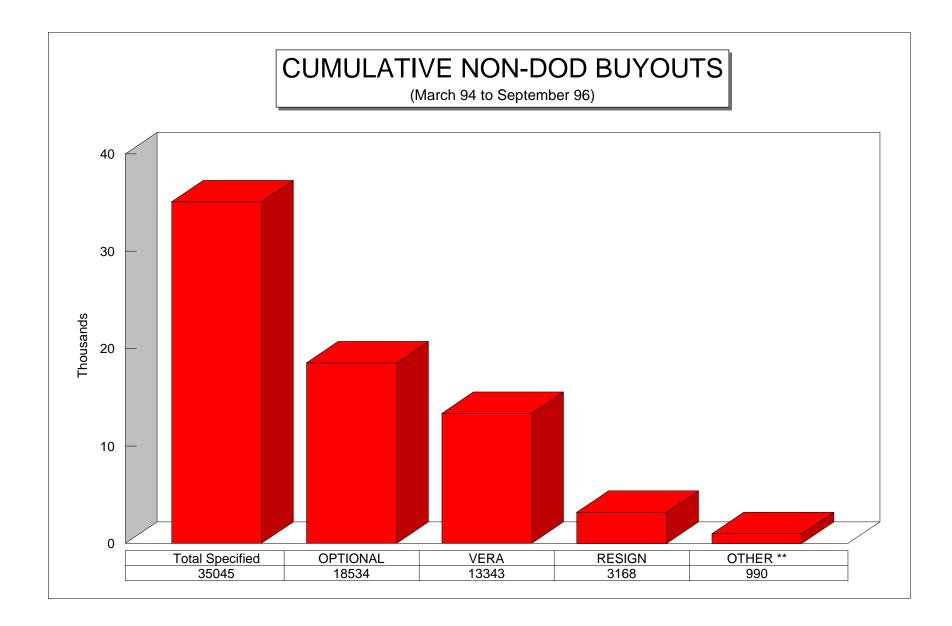


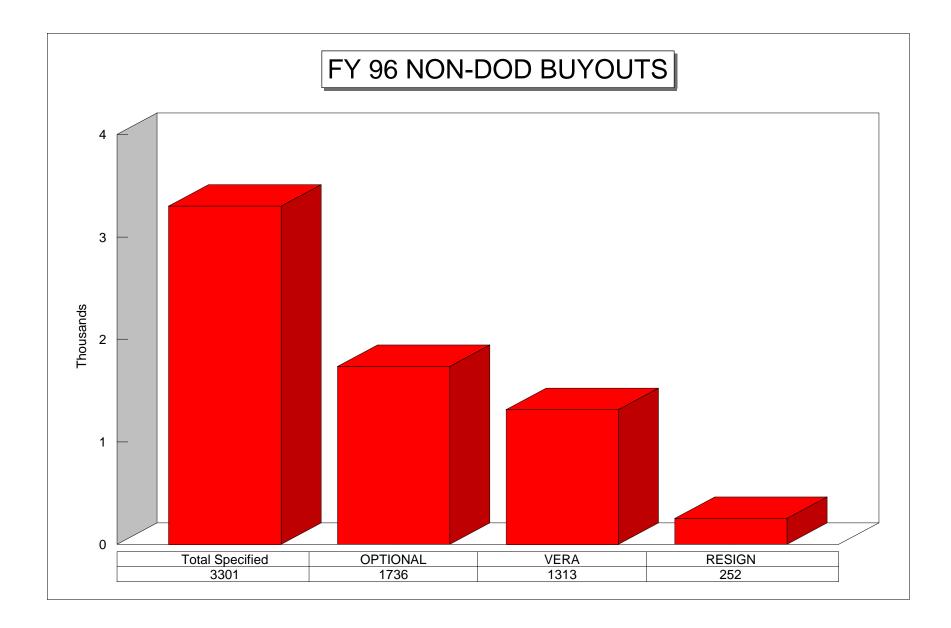






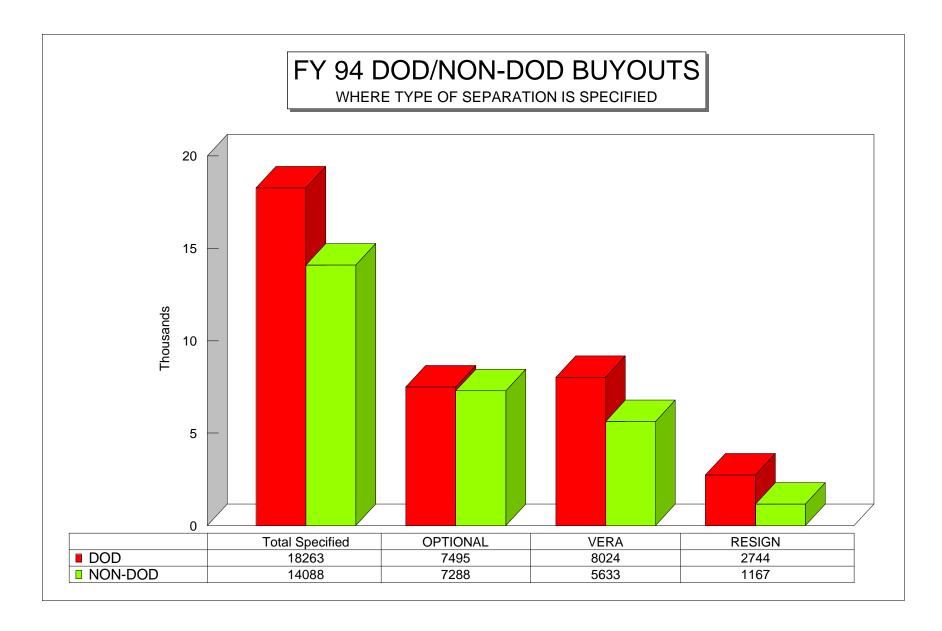
December 31, 1996





NON-DEFENSE BUYOU	JTS														
BY TYPE OF SEPARA	TION IN FY	1994. F	Y 1995.	AND C	JMULA	TIVE									
All data from CPDF. Data on cumulative buyouts reflects FY 94 and FY 95 cumulative data.			,												
			UMULATIV	Έ				FY 94					FY 95		
AGENCY	BUYOUTS	OPTIONAL RETIRE	EARLY RETIRE	RESIGN	OTHER ***	BUYOUTS	OPTIONAL RETIRE	EARLY RETIRE	RESIGN	OTHER ***	BUYOUTS	OPTIONAL RETIRE	EARLY RETIRE	RESIGN	OTHER ***
AGRICULTURE	5450	2431	2068	584	367	3070	1425	1216	274	155	2380	1006	852	310	212
COMMERCE	1247	661	388	178	20	186	121	27	35	3	1061	540	361	143	17
EDUCATION	482	249	227	3	3	365	188	175	0	2	117	61	52	3	1
ENERGY	1283	608	581	91	3	547	260	272	14	1	736	348	309	77	2
HEALTH AND HUMAN SERVICES	2451	1420	908	121	2	106	73	26	6	1	2345	1347	882	115	1
HOUSING AND URBAN															
DEVELOPMENT	1018	614	327	66	11	151	105	40	5	1	867	509	287	61	10
INTERIOR	5348	2395	2185	641	127	2951	1368	1243	277	63	2397	1027	942	364	64
JUSTICE	851	373	321	129	28	435	207	170	39	19	416	166	151	90	9
LABOR	362	217	121	9	15	68	44	23	0	1	294	173	98	9	14
STATE	428	359	65	3	1	136	128	6	2	0	292	231	59	1	0
TRANSPORTATION	3571	2040	1251	265	15	2645	1396	1010	228	11	926	644	241	37	4
TREASURY	512	206	226	43	37	92	44	41	7	•	420	162	185	36	37
VETERANS AFFAIRS**	2247	1107	967	89	55	1654	834	694	57	40	593	273	273	32	15
CONSUMER PRODUCT SAFETY COMMISSION	17	14	3	o	0	17	14	3	0	0	0	0	0	0	0
CORPORATION FOR NATIONAL AND COMMUNITY SERVICE	39	0	0	0	39	0	0	0	0	0	39	0	0	0	39
ENVIRONMENTAL PROTECTION	00		·		00	0		Ű		0					
AGENCY	496	282	190	15	٩	0	0	0	0	0	496	282	190	15	q
EXPORT-IMPORT BANK	14	6		1	1	0	0	0	0	0	14	6		1	1
FARM CREDIT ADMINISTRATION	31	14	4	13	0	16	11	0	5	0	15	3	4	8	0
FEDERAL COMMUNICATIONS COMMISSION	90	46	33	5	6	6	5	1	0	0	84	41	32	5	6
FEDERAL DEPOSIT INSURANCE					0					0					
CORPORATION *	62	18	4	39	1	62	18	4	39	1	0	0	0	0	0
FEDERAL LABOR RELATIONS															
AUTHORITY	5	1	2	1	1	1	0	1	0	0	4	1	1	1	1
FEDERAL MEDIATION AND															
CONCILIATION SERVICE	7	2	4	0	1	0	0	0	0	0	7	2	4	0	1
FEDERAL TRADE COMMISSION	67	27	39	0	1	52	26	26	0	0	15	1	13	0	1
GENERAL SERVICES	0400	44-4		400					6 -		4004	1101	700	400	6
ADMINISTRATION	2186	1174	810	160	42	192	53	87	37	15	1994	1121	723	123	27
INTER-AMERICAN FOUNDATION	2	0	2	0	0	0	0	0	0	0	2	0	2	0	0
INTERNATIONAL BOUNDARY AND WATER COMMISSION (US/MEX)	26	15	11	0	0	10	10	0	0	0	16	5	11	0	0
INTERNATIONAL JOINT COMMISSION	2	2	0	0	0	1	1	0	0	0	1	1	0	0	
INTERSTATE COMMERCE					0			-		-					
COMMISSION MERIT SYSTEMS PROTECTION	103	55	44	2	2	54	41	13	0	0	49	14	31	2	2
BOARD	11	9	2	0	0	5	4	1	0	0	6	5	1	0	0
NATIONAL AERONAUTICS AND SPACE ADMINISTRATION	2648	1674	721	248	5	1178	711	392	72	3	1470	963	329	176	2
NATIONAL ARCHIVES AND		-		-						-					
RECORDS ADMINISTRATION NATIONAL COMMISSION FOR	114	72	18	14	10	16	7	6	0	3	98	65	12	14	7
EMPLOYMENT POLICY NATIONAL CREDIT UNION	1	0	1	0	0	0	0	0	0	0	1	0	1	0	0
ADMINISTRATION NATIONAL ENDOWMENT FOR THE	8	3	4	1	0	2	0	1	1	0	6	3	3	0	0
ARTS & HUMANITIES	15	4	6	0	5	7	0	2	0	5	8	4	4	0	0

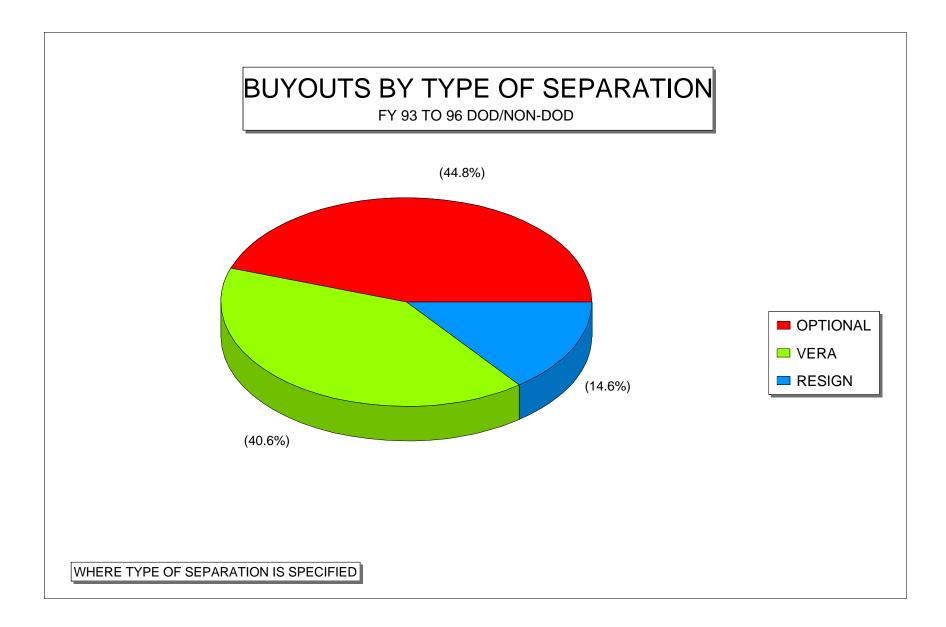
NATIONAL LABOR RELATIONS															
BOARD	26	6	18	1	1	6	2	3	0	1	20	4	15	1	0
NUCLEAR REGULATORY					-				-					-	
COMMISSION	45	21	22	0	2	14	8	4	0	2	31	13	18	0	0
OCCUPATIONAL SAFETY AND															
HEALTH REVIEW COMMISSION	2	0	1	0	1	0	0	0	0	0	2	0	1	0	1
OFFICE OF GOVERNMENT ETHICS	3	0	3	0	0	2	0	2	0	0	1	0	1	0	0
OFFICE OF MANAGEMENT AND															
BUDGET	8	3	4	1	0	0	0	0	0	0	8	3	4	1	0
OFFICE OF PERSONNEL															
MANAGEMENT	406	140	158	82	26	144	38	68	25	13	262	102	90	57	13
OFFICE OF SPECIAL COUNSEL	1	1	0	0	0	0	0	0	0	0	1	1	0	0	0
PENSION BENEFIT GUARANTY															
CORPORATION	29	15	11	1	2	24	13	8	1	2	5	2	3	0	0
RAILROAD RETIREMENT BOARD	81	31	39	11	0	30	15	12	3	0	51	16	27	8	0
SELECTIVE SERVICE															
ADMINISTRATION	16	8	5	3	0	10	6	2	2	0	6	2	3	1	0
SMALL BUSINESS ADMINISTRATION	342	202	104	28	8	0	0	0	0	0	342	202	104	28	8
SMITHSONIAN INSTITUTION	209	132	48		9	20	15	1	3	1	189	117	47	17	8
SOCIAL SECURITY	19	13			0	0	0	0	0	0	19	13	6	0	1
U.S. INFORMATION AGENCY	353	106	65	48	134	256	75	46	35	100	97	31	19	13	34
TOTAL	32734	16776	12023	2916	990	14531	7266	5626	1167	443	18203	9510	6397	1749	547
* Although FDIC's buyouts are not covered by P.L. 103-226, the because they are not comparable to P.L. 103-226 buyouts. To buyout averages taken from CPDF.	agency's buyouts are rep als are included to provid	orted by CPDF. F e uniform data, as I	DIC buyout totals a DIC employees an	nd averages are no e included in other (t included here Sovernmentwide										
** 29 VA buyouts in FY 94 were not coded in a manner that pro															
*** "OTHER" are former employees whose CPDF records indica retirement, " "early retirement," or "resignation."	te they were paid a buyo	ut but did not identi	y the specific natur	e of their separatior	as "regular										



[1										
AGENCY BUY		ΔΥΝ	NEN.	rs I	FY 199	6							
ACENCI BUI	<u> </u>												
Buyouts under the Federal Workford	e Restructuring	Act of 19	94, Public	Law 103-226									
THE FOLLOWING AGENCIES REF	ORTED USING	BUYOU	TS IN FISC	AL YEAR 19	96								
			EAD	LY RETIREME	NTO	DE		IONAL RETIRE	MENT		DEC	GNATIONS	
AGENCY	TOTAL	VSIPS			AVG AMOUNT			-		VSIDS	-		AVG AMOUNT
Data covers 10/1/95 through 9/30/96		V0II 0	AVG AGE	AVG GILADE	AVG ANIOUNT	V3II 3		AVG GINADE	AVG AMOUNT	V0II 0	AVGAGE	AVG GRADE	
AGRICULTURE	83	42	54.05	13.4	\$25,000.00	36	59.2	13.8	\$24,708.00	5	41.2	11.9	\$18,369.00
COMMERCE	173	66		11	\$23,000.00	101		13.0	\$24,963.00	6		9	\$13,476.00
EDUCATION	86	37	53.00	12	\$25,000.00	48	61	12	\$25,000.00	1		14	\$25,000.00
ENERGY	697	293		11.6	\$24,961.00	334	62	12.2	\$24,880.00	70		10.2	\$15,417.00
HEALTH AND HUMAN	037	233	500	11.0	φ24,001.00		02	12.2	ψ27,000.00	10	+5	10.2	ψισ,τιτ.00
SERVICES	259	116	54.00	11.3	\$25,000.00	137	63	11.8	\$24.847.00	6	47	7.6	\$20,467.00
HOUSING AND URBAN	209	110	54.00	11.3	φ20,000.00	137	03	11.0	φ24,047.00	0	4/	7.0	φ20,407.00
DEVELOPMENT	127	43	53.50	12.8	\$25,000.00	82	62.7	11.9	\$24,876.00	2	39.7	9.5	\$20,523.00
INTERIOR	819	350		11.25	\$25,000.00	422	59.67	11.9	\$24,878.00	47		9.5	\$20,523.00
JUSTICE	0	0		0	\$0.00	422	0	0	\$0.00		-	9.13	\$0.00
LABOR	0	0		0	\$0.00	0	0	0	\$0.00	0			\$0.00
STATE	68	18		12.4	\$25.000.00	50	61.9	11.6	\$25.000.00	0			\$0.00
TRANSPORTATION	269	87	52.85	12.4	\$25,000.00	159	62.32	11.53	\$23,000.00	23	-	9.53	\$15,516.00
TREASURY	18	8		10.13	\$25,000.00	9	60.78	11.33	\$25,000.00	1		3.55	\$14,135.00
VETERANS AFFAIRS	17	6		10.13	\$25,000.00	10	61.7	9.9	\$25,000.00	1		15	\$25,000.00
AFRICAN DEVELOPMENT	17	0	55.07	10.07	\$23,000.00	10	01.7	3.5	φ23,000.00		40	15	\$23,000.00
FOUNDATION	1	0	0.00	0	\$0.00	1	55	11	\$25,000.00	0	0	0	\$0.00
ARMS CONTROL AND	· · · ·	0	0.00	0	\$0.00	1		11	\$23,000.00	0	0	0	\$0.00
DISARMAMENT AGENCY	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
COMMODITY FUTURES	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
TRADING COMMISSION			0.00		6 0.00				* 0.00				\$ 0.00
ENVIRONMENTAL PROTECTION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
AGENCY					A A A A A A A A								
AGENCI	84	27	56.70	13.6	\$25,000.00	56	60.9	13.8	\$25,000.00	1	40	14	\$25,000.00
FEDERAL COMMUNICATIONS													
COMMISSION		_			*	_							* ***
	11	5	53.00	7.5	\$25,000.00	5	59.8	9	\$25,000.00	1	41	14	\$22,742.72
FARM CREDIT ADMINISTRATION *					•				•				
ADMINISTRATION	3	1	59.00	n/a	\$25,000.00	2	62	n/a	\$25,000.00	0	0	0	\$0.00
FEDERAL ENERGY													
REGULATORY COMMISSION													
	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
FEDERAL HOUSING FINANCE													
BOARD	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
FEDERAL LABOR RELATIONS													
AUTHORITY	1	1	48.00	15	\$25,000.00	0	0	0	\$0.00	0	0	0	\$0.00
FEDERAL MARITIME													
COMMISSION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00

FEDERAL MEDIATION AND													
CONCILIATION SERVICE	9	6	53.10	10.8	\$25,000.00	3	68.3	10.3	\$25,000.00	0	0	0	\$0.00
FEDERAL TRADE COMMISSION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
GENERAL SERVICES ADMINISTRATION	486	173	53.17	10.91	\$24,882.00	228	62.34	10.84	\$24,512.00	85	42.5	9.59	\$12,137.00
INTER-AMERICAN FOUNDATION	5	3	56.00	13	\$25,000.00	2	62	13	\$25,000.00	0	0	0	\$0.00
INTERNATIONAL BOUNDARY AND WATER COMMISSION (US/MEX)	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
INTERNATIONAL JOINT COMMISSION **	4	1	52.00	n/a	\$25,000.00	3	62	12	\$25,000.00	0	0	0	\$0.00
MERIT SYSTEMS PROTECTION BOARD	3	0	0.00	0	\$0.00	3	57	15	\$25,000.00	0	0	0	\$0.00
NATIONAL AERONAUTICS AND SPACE ADMINISTRATION	10	0	0.00	0	\$0.00	10	60	15	\$25,000.00	0	0	0	\$0.00
NATIONAL ARCHIVES AND RECORDS ADMINISTRATION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
NATIONAL CREDIT UNION ADMINISTRATION ***	1	0	0.00	0	\$0.00	1	65	n/a	\$25,000.00	0	0	0	\$0.00
NATIONAL ENDOWMENT FOR THE ARTS	3	2	2.00	49	\$25,000.00	1	73	11	\$25,000.00	0	0	0	\$0.00
NATIONAL LABOR RELATIONS BOARD	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
NATIONAL SCIENCE FOUNDATION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
NATIONAL TRANSPORTATION SAFETY BOARD	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
NUCLEAR REGULATORY COMMISSION	1	0	0.00	0	\$0.00	1	66	13	\$25,000.00	0	0	0	\$0.00
OCCUPATIONAL SAFETY AND HEALTH REVIEW COMMISSION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
OFFICE OF GOVERNMENT ETHICS	2	0	0.00	0	\$0.00	2	57.8	16	\$25,000.00	0	0	0	\$0.00
OFFICE OF MANAGEMENT AND BUDGET	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
OFFICE OF PERSONNEL MANAGEMENT	11	5	55.00	13	\$25,000.00	6	61	11.75	\$25,000.00	0	0	0	\$0.00
OVERSEAS PRIVATE INVESTMENT CORPORATION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
PEACE CORPS	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00

PENSION BENEFIT GUARANTY CORPORATION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
RAILROAD RETIREMENT BOARD	26	15	51.00	11	\$25,000.00	9	60	11	\$25,000.00	2	33	11	\$7,430.00
SECURITIES AND EXCHANGE COMMISSION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
SELECTIVE SERVICE ADMINISTRATION ****	3	2	52.00	10.5	\$25.000.00	1	55	n/a	\$25.000.00	0	0	0	\$0.00
SMALL BUSINESS ADMINISTRATION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
SMITHSONIAN INSTITUTION	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
U.S. COURTS	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
U.S. INFORMATION AGENCY	21	6	58.00	13	\$25,000.00	14	59	7	\$25,000.00	1	38	12	\$15,283.00
U.S. SOLDIERS' & AIRMENS' HOME	0	0	0.00	0	\$0.00	0	0	0	\$0.00	0	0	0	\$0.00
FY 1996 TOTAL	3301	1313	53.31	11.52	\$24,949.28	1736	61.31	11.76	\$24,833.09	252	43.89	9.72	\$14,499.25
FOOTNOTES:													
* Farm Credit Administration reported an VH 39	average grade of												
** International Joint Commission reporte grade of AD-00	d an average												
*** National Credit Union Administration r average grade of CU-12	eported an												
**** Selective Service Administration repo grade of ES-04	orted an average												
Because of the variety and number of diff systems, this report reflects only average													

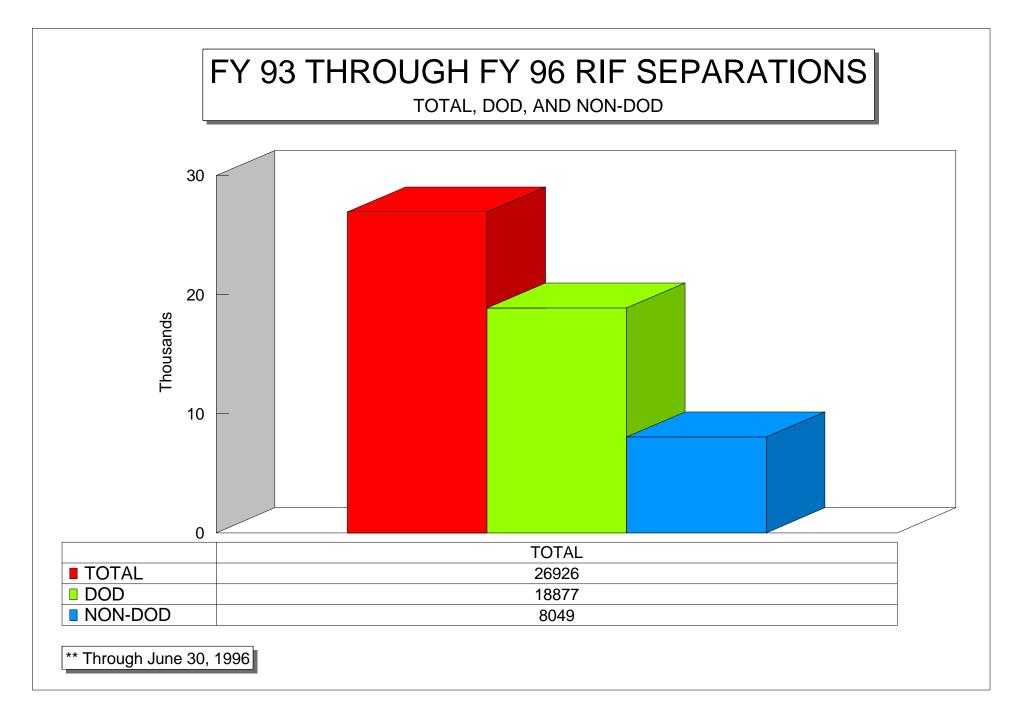


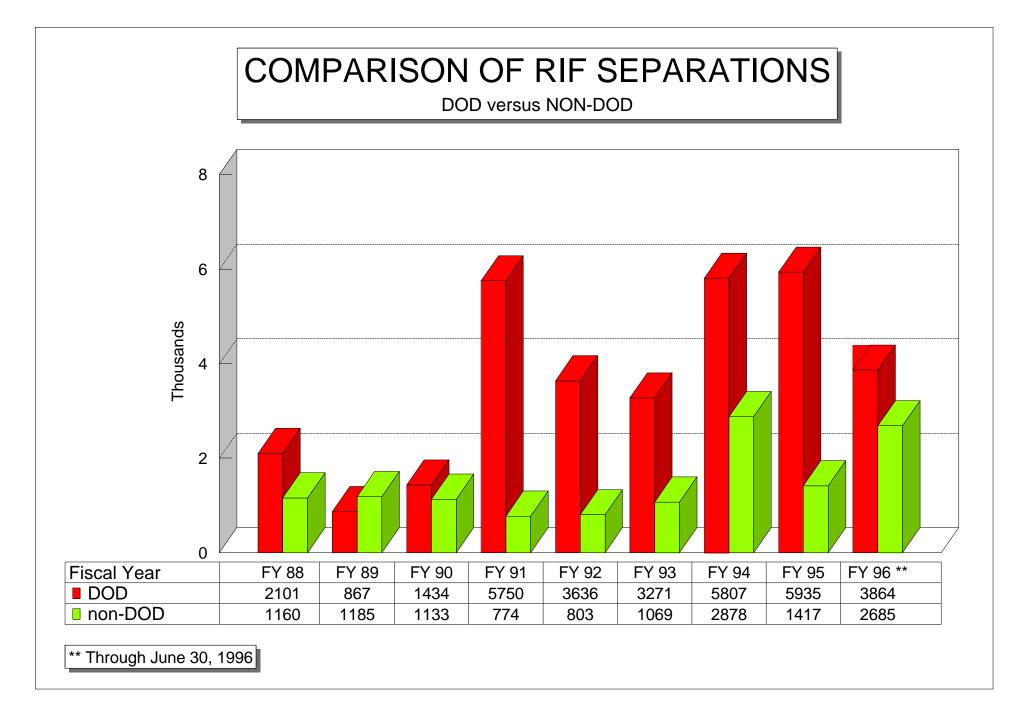
RIF SEPARATIONS BY FISCAL YEAR

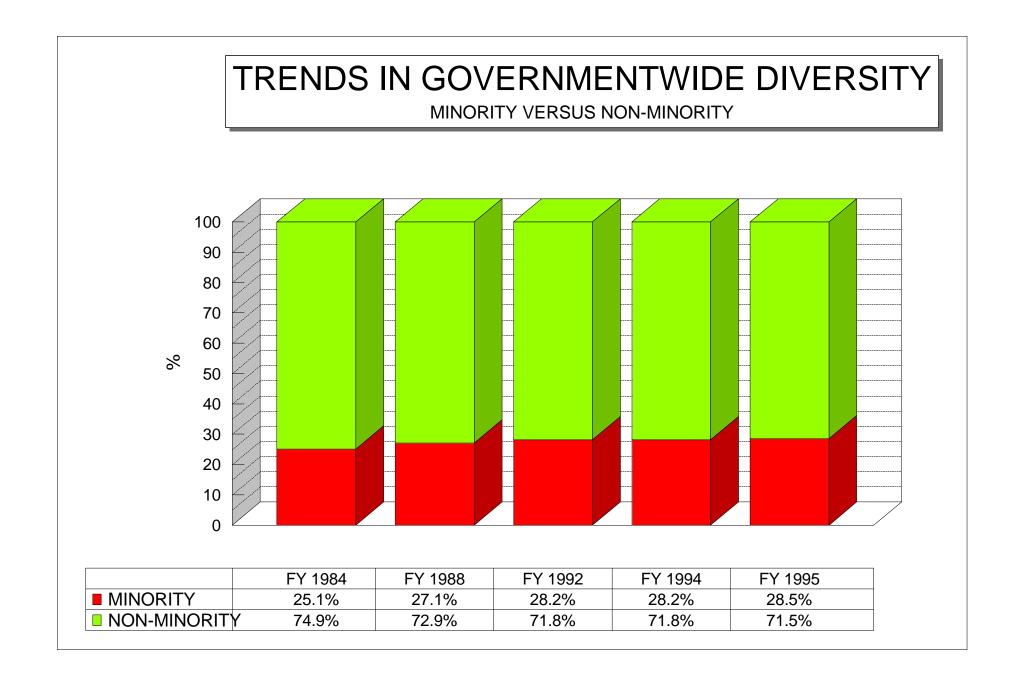
ALL AGENCIES

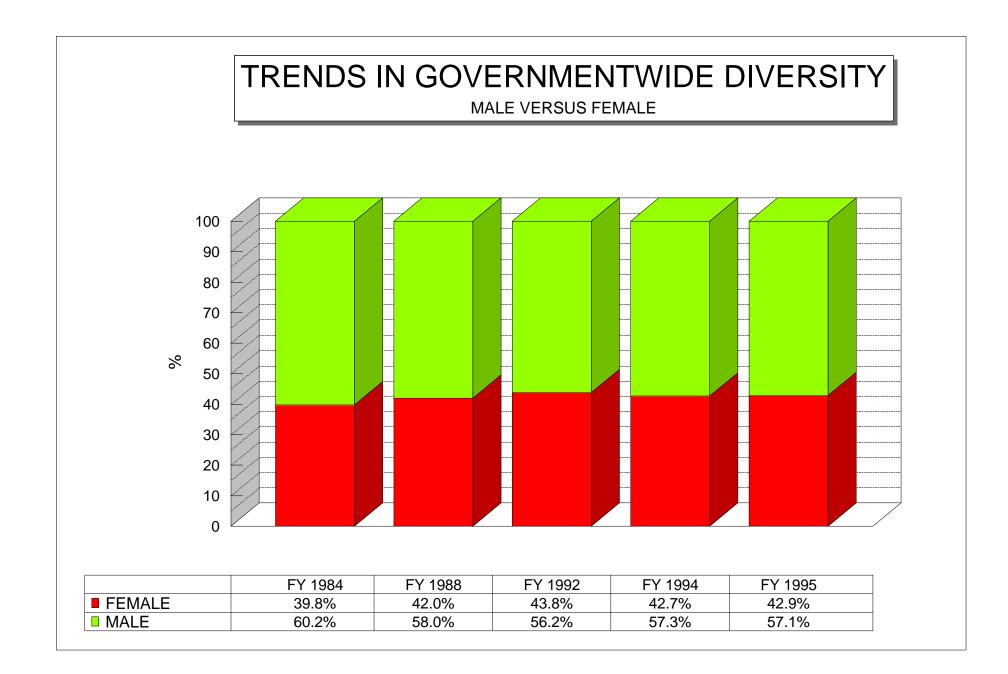
	TOTAL	DOD	NON-DOD
FY 88 FY 89 FY 90 FY 91 FY 92 FY 93 FY 94 FY 95 FY 96 **	3261 2052 2567 6524 4439 4340 8685 7352 6549	2101 867 1434 5750 3636 3271 5807 5935 3864	1160 1185 1133 774 803 1069 2878 1417 2685
ALL YEARS	45769	32665	13104
1993 TO PRES	26926	18877	8049
** Thursday have 00	1000		

** Through June 30, 1996









INDIVIDUAL AGENCY DATA SUBMISSIONS

Public Law 103-226 requires OPM to provide to the Congress data specific to each buyout paid. Because of the number of buyouts paid, this data is quite voluminous and difficult to analyze. Generally, the data is relatively unusable in its raw form. OPM includes that data in its annual report to Congress but relies on this consolidated summary report to assist in analysis of the program and to provide easy-to-use information on the program. The detailed raw data required by statute is not provided in this report.