

EPA's BEACH Watch Program: 2001 Swimming Season

Introduction

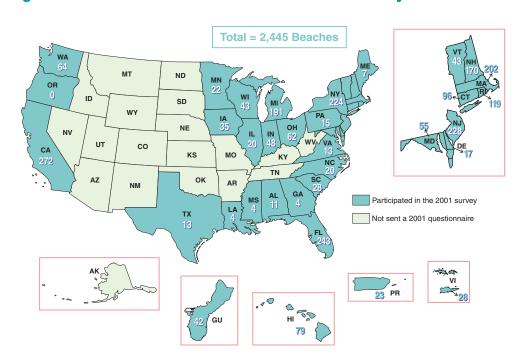
The U.S. Environmental Protection Agency is committed to the goal of reducing problems from disease-causing microorganisms (pathogens) at recreational beaches. Through its BEACH Watch Program, the Agency strives to promote greater consistency in beach health programs and provide better information to the public. An important tool for gathering this information is the annual questionnaire EPA sends out to states, tribes, local governments, and other agencies that maintain swimming beaches. Participation is voluntary.

The purpose of the questionnaire, called the National Health Protection Survey of Beaches, is threefold:

- 1. To create an accurate national inventory of swimming beaches and the agencies that maintain them.
- 2. To survey the water quality standards, monitoring methods, costs, and procedures agencies use to issue beach advisories and closings.
- 3. To document critical aspects of each beach advisory and closing issued throughout the swimming season including (1) the time length of the action, (2) the reason the action was taken, (3) and the source(s) of pollution that necessitated the action.

This fact sheet reports on information collected about the 2001 swimming season.

Figure 1. Number of beaches in the 2001 beach survey.



Survey Participation

We contacted a total of 269 state and local agencies located mainly along ocean coasts and the Great Lakes to participate in EPA's 2001 beach survey. A total of 237 agencies (an 88 percent return) from 31 states, Guam, Puerto Rico, and the U.S. Virgin Islands submitted information about their beaches (Figure 1).

The number of beaches in the survey has grown from 1,021 in 1997 to 2,445 in 2001. Most survey respondents represent county governments or parishes (Figure 2).

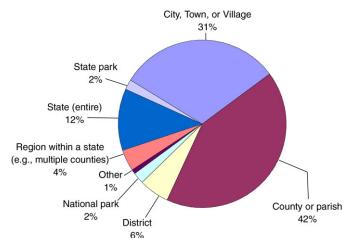


Figure 2. Types of respondents participating in the 2001 beach survey.

Beaches

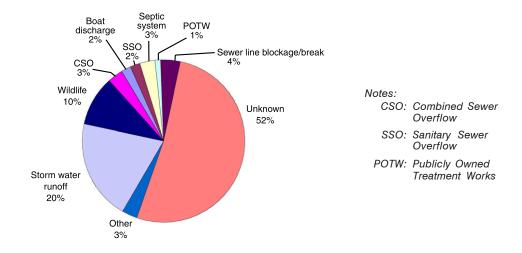
Agencies participating in the 2001 beach survey provided EPA with information on 2,445 beaches. Of these beaches, 1,403 were coastal, 308 were on the Great Lakes, and 734 were on inland waterways.

Advisory and Closings

A beach advisory or closing typically occurs when monitoring results indicate that water quality is in violation of a water quality standard. Twenty-seven percent of the beaches (672 of 2,445 beaches) had at least one advisory or area closed during the 2001 swimming season. The main reason given for an advisory or closing was elevated bacteria levels (cited in 87 percent of the beach actions).

We asked survey respondents to identify the source(s) of the pollution that caused the advisory or closing. In many cases, the source was unknown, but the second largest was storm water runoff (Figure 3). A respondent could select more than one pollution source for each advisory or closing.

Figure 3. Sources of pollution that resulted in advisories and closings



Trends

Since it began in 1997, we have expanded the EPA beach survey to include 237 agencies and 2,445 beaches. As a result, the survey covers more beach miles and collects more information concerning advisories and closings (Table 1).

Table 1.	Trends in agency participation, number of beaches, and advisories and closings for 1997–2000.

	2001	2000	1999	1998	1997
Number of agencies participating in the survey	237	236	235	217	159
Number of beaches reported	2,445	2,354	1,891	1,403	1,021
Number of beaches affected by one or more advisories or closings	672	633	459	353	230
Percentage of beaches affected by one or more advisories or closings	27	27	24	25	23

Water Quality Standards

Agencies in charge of protecting the health of swimmers typically monitor for water quality standards at their beaches. These standards vary among programs depending on whether it is a freshwater or coastal beach, among other factors. Most standards are based on the risk of human exposure to pathogens.

Because detection is difficult and expensive, pathogens themselves are not usually measured directly. Instead, one or more "indicator organisms" are measured and used to predict the presence of pathogens. In 1986, EPA published a report that recommended water quality criteria for two indicator organisms, *Escherichia coli* and enterococci. The report concluded that these two indicator organisms are better suited for predicting the presence of pathogens that cause gastrointestinal illness than are total and fecal coliform bacteria, the two indicator organisms used in the past to determine the safety of recreational waters. Some agencies have adopted *E. coli* and enterococci as indicators; others have not. Many agencies use multiple indicators to determine the safety of their waters. The total number of programs that reported the use of *E. coli*, enterococci, total coliform, and/or fecal coliform concentrations as part of their standards for marine waters and freshwaters are presented in Table 2.

Table 2. Number of agencies, types of indicator organisms, and type of standard used to determine swimming safety.

	Marine Water			Freshwater	
Indicator Organisms	Instantaneous Standard	Sample Average Standard	Indicator Organisms	Instantaneous Standard	Sample Average Standard
E. coli	9	7	E. coli	55	55
Enterococci	73	76	Enterococci	24	26
Total coliforms	31	26	Total coliforms	23	25
Fecal coliforms	57	60	Fecal coliforms	55	66

Notes: An agency can use multiple indicators. "Instantaneous standard" refers to a standard in which the density of the indicator for any single sample must not be exceeded. "Sample average standard" refers to a standard that must not be exceeded based on an average density calculated from two or more (optimally five) samples taken over an established period of time (typically a 30-day period).

Monitoring

EPA's Ambient Water Quality Criteria for Bacteria—1986 recommends monitoring five times per month for E. coli and enterococci. The survey results indicated that 91 percent of the beaches had some type of water quality monitoring program, but the monitoring frequencies varied. Sixty-three percent of the beaches were monitored at least once a week.

For More Information

EPA provides detailed results of the 2001 survey at the Agency's BEACH Watch web site, http://www.epa.gov/waterscience/beaches. The web site provides detailed information on the hundreds of individual coastal, Great Lakes, and freshwater beaches that participated in the survey. You can also find other information on local beach programs and health issues, as well as contacts and links, at this site.