# Chapter III. Predictors and Risk Factors Associated with Welfare Receipt 

The Welfare Indicators Act challenges the Department of Health and Human Services to identify and set forth not only indicators of welfare dependence and welfare duration, but also predictors and causes of welfare receipt. Prior to the Act, welfare research had not established clear and definitive causes of welfare dependence. However, research has identified a number of risk factors associated with welfare utilization. For purposes of this report, the terms "predictors" and "risk factors" are used somewhat interchangeably.

Where the Advisory Board established under the Welfare Indicators Act recommended narrowing the focus of dependence indicators, it recommended an expansive view toward predictors and risk factors. The range of possible predictors is extremely wide, and until they are measured and analyzed over time as the PRWORA changes continue to be implemented, their value will not be fully known. Some of the "predictors" included in this chapter may turn out to be simply correlates of welfare receipt, some may have a causal relationship, some may be consequences, and some may have predictive value.

For purposes of this report, the predictors/risk factors included in this chapter are grouped into three categories: economic security risk factors, employment-related risk factors, and risk factors associated with non-marital childbearing.

Economic Security Risk Factors (ECON). The first group includes nine measures associated with economic security. This group encompasses six measures of poverty, as well as measures of child support receipt, food insecurity, and lack of health insurance. The tables and figures illustrating measures of economic security are labeled with the prefix ECON throughout this chapter.

Poverty measures are important predictors of dependence, because families with fewer economic resources are more likely to be dependent on means-tested assistance. In addition, poverty and other measures of deprivation, such as food insecurity, are important to assess in conjunction with the measures of dependence outlined in Chapter II.

Reductions in caseloads and dependence can reduce poverty, to the extent that such reductions are associated with greater work activity and higher economic resources for former welfare families. However, reductions in welfare caseloads can increase poverty and other deprivation measures, to the extent that former welfare families are left with fewer economic resources.

Several aspects of poverty are examined in this chapter. Those that can be updated annually using the Current Population Survey include: overall poverty rates (ECON 1); the percentage of individuals in deep poverty (ECON 2), and poverty rates using alternative definitions of income (ECON 3 and 4). The chapter also includes data on the length of poverty episodes or spells (ECON 5); and the cumulative time spent in poverty over a decade (ECON 6).

This chapter also includes data on child support collections (ECON 7), which can play an important role in reducing dependence on government assistance and thus serve as a predictor of dependence. Household food insecurity (ECON 8) is an important measure of deprivation that,
although correlated with general income poverty, provides an alternative measure of tracking the incidence of material hardship and need, and how it may change over time. Finally, health insurance (ECON 9) is both tied to the income level of the family, and may be a precursor to future health problems among both adults and children.

Employment and Work-Related Risk Factors (WORK). The second grouping, labeled with the WORK prefix, includes nine factors related to employment and barriers to employment. These measures include data on overall labor force attachment and the employment and earnings for low-skilled workers, as well as data on barriers to work. The latter category includes incidence of adult disabilities and children with chronic health conditions, adult substance abuse, levels of educational attainment and school drop-out rates, and child care costs.

Employment and earnings provide many families with an escape from dependence. It is important, therefore, to look both at overall labor force attachment (WORK 1), and at employment and earnings levels for those with low education levels (WORK 2 and WORK 3). The economic condition of the low-skill labor market is a key predictor of the ability of young adult men and women to support families without receiving means-tested assistance.

The next two measures in this group (WORK 4 and WORK 5) focus on educational attainment. Individuals with less than a high school education have the lowest amount of human capital and are at the greatest risk of becoming poor, despite their work effort.

Measures of barriers to employment provide indicators of potential work limitations, which may be predictors of greater dependence. Substance abuse (WORK 6), disabling conditions (WORK 7), and chronic child health conditions (WORK 8) all have the potential of limiting the ability of the adults in the household to work. In addition, debilitating health conditions and high medical expenditures can place a strain on a family's economic resources.

Non-Marital Birth Risk Factors (BIRTH). The final group of risk factors addresses out-ofwedlock childbearing. The tables and figures in this subsection are labeled with the BIRTH prefix. This category includes long-term time trends in births to unmarried women (BIRTH 1), births to unmarried teens (BIRTH 2 and BIRTH 3), and children living in families with nevermarried parents (BIRTH 4). Children living in families with never-married mothers are at high risk of dependence, and it is therefore important to track changes in the size of this vulnerable population.

As noted above, the predictors/risk factors included in this chapter do not represent an exhaustive list of measures. They are merely a sampling of available data that address in some way the question of how a family is faring on the scale of deprivation and well-being. Such questions are a necessary part of the dependence discussion as researchers assess the effects of the major changes that have occurred in the laws governing public assistance programs.

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## ECONOMIC SECURITY RISK FACTOR 1. POVERTY RATES

Figure ECON 1. Percentage of Persons in Poverty, by Age: 1959-2000


Source: U.S. Bureau of the Census, "Poverty in the United States: 2000," Current Population Reports, Series P60-214 and data published online at http://www.census.gov/hhes/www/poverty.html.

- The percentage of persons living in poverty fell to 11 percent in 2000, the lowest level since 1973.
- While the poverty rate for children has declined along with the overall rate in the past several years, children, particularly young children, continue to have higher poverty rates than the overall population. For example, in 2000, the poverty rate for related children ages 0 to 5 was about 17 percent, compared to about 11 percent for the overall population.
- The poverty rate for blacks declined by 6 percentage points between 1996 and 2000, from 28 percent to 22 percent, as shown in Table ECON 1. The gap between black and white poverty rates was at an historic low of 13 percentage points in 2000; the gap has narrowed by a third since the early 1990s, when it exceeded 21 percentage points. The poverty rate among Hispanics reached 21 percent in 2000, the lowest level recorded.
- The poverty rate for the elderly (persons ages 65 and over) reached historic lows of less than 10 percent in 1999 and just over 10 percent in 2000. This was a lower poverty rate than the rate for children under 18 (16 percent) and slightly above adults ages 18-64 (9.4 percent).

Table ECON 1. Percentage of Persons in Poverty, by Race/Ethnicity and Age: Selected Years

| Calendar Year | Related Children |  | All Persons |  |  |  | White | Black | Hispanic Origin |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Ages 0-5 | Ages 6-17 | Total | Under 18 | 18 to 64 | 65 \& over |  |  |  |
| 1959 | N/A | N/A | 22.4 | 27.3 | 17.0 | 35.2 | 18.1 | 55.1 | N/A |
| 1963 | N/A | N/A | 19.5 | 23.1 | N/A | N/A | 15.3 | N/A | N/A |
| 1966 | N/A | N/A | 14.7 | 17.6 | 10.5 | 28.5 | 11.3 | 41.8 | N/A |
| 1969 | 15.3 | 13.1 | 12.1 | 14.0 | 8.7 | 25.3 | 9.5 | 32.2 | N/A |
| 1973 | 15.7 | 13.6 | 11.1 | 14.4 | 8.3 | 16.3 | 8.4 | 31.4 | 21.9 |
| 1976 | 17.7 | 15.1 | 11.8 | 16.0 | 9.0 | 15.0 | 9.1 | 31.1 | 24.7 |
| 1979 | 17.9 | 15.1 | 11.7 | 16.4 | 8.9 | 15.2 | 9.0 | 31.0 | 21.8 |
| 1980 | 20.3 | 16.8 | 13.0 | 18.3 | 10.1 | 15.7 | 10.2 | 32.5 | 25.7 |
| 1981 | 22.0 | 18.4 | 14.0 | 20.0 | 11.1 | 15.3 | 11.1 | 34.2 | 26.5 |
| 1982 | 23.3 | 20.4 | 15.0 | 21.9 | 12.0 | 14.6 | 12.0 | 35.6 | 29.9 |
| 1983 | 24.6 | 20.4 | 15.2 | 22.3 | 12.4 | 13.8 | 12.1 | 35.7 | 28.0 |
| 1984 | 23.4 | 19.7 | 14.4 | 21.5 | 11.7 | 12.4 | 11.5 | 33.8 | 28.4 |
| 1985 | 22.6 | 18.8 | 14.0 | 20.7 | 11.3 | 12.6 | 11.4 | 31.3 | 29.0 |
| 1986 | 21.6 | 18.8 | 13.6 | 20.5 | 10.8 | 12.4 | 11.0 | 31.1 | 27.3 |
| 1987 | 22.3 | 18.9 | 13.4 | 20.3 | 10.6 | 12.5 | 10.4 | 32.4 | 28.0 |
| 1988 | 21.8 | 17.5 | 13.0 | 19.5 | 10.5 | 12.0 | 10.1 | 31.3 | 26.7 |
| 1989 | 21.9 | 17.4 | 12.8 | 19.6 | 10.2 | 11.4 | 10.0 | 30.7 | 26.2 |
| 1990 | 23.0 | 18.2 | 13.5 | 20.6 | 10.7 | 12.2 | 10.7 | 31.9 | 28.1 |
| 1991 | 24.0 | 19.5 | 14.2 | 21.8 | 11.4 | 12.4 | 11.3 | 32.7 | 28.7 |
| 1992 | 25.7 | 19.4 | 14.8 | 22.3 | 11.9 | 12.9 | 11.9 | 33.4 | 29.6 |
| 1993 | 25.6 | 20.0 | 15.1 | 22.7 | 12.4 | 12.2 | 12.2 | 33.1 | 30.6 |
| 1994 | 24.5 | 19.5 | 14.5 | 21.8 | 11.9 | 11.7 | 11.7 | 30.6 | 30.7 |
| 1995 | 23.7 | 18.3 | 13.8 | 20.8 | 11.4 | 10.5 | 11.2 | 29.3 | 30.3 |
| 1996 | 22.7 | 18.3 | 13.7 | 20.5 | 11.4 | 10.8 | 11.2 | 28.4 | 29.4 |
| 1997 | 21.6 | 18.0 | 13.3 | 19.9 | 10.9 | 10.5 | 11.0 | 26.5 | 27.1 |
| 1998 | 20.6 | 17.1 | 12.7 | 18.9 | 10.5 | 10.5 | 10.5 | 26.1 | 25.6 |
| 1999 | 18.0 | 15.5 | 11.8 | 16.9 | 10.0 | 9.7 | 9.8 | 23.6 | 22.8 |
| 2000 | 16.9 | 15.1 | 11.3 | 16.2 | 9.4 | 10.2 | 9.4 | 22.1 | 21.2 |

Notes: Persons of Hispanic origin may be of any race All persons under 18 include related children (own children, including stepchildren and adopted children, plus all other children in the household who are related to the householder by birth, marriage, or adoption), unrelated individuals under 18 (persons who are not living with any relatives), and householders or spouses under age 18.

Source: U.S. Bureau of the Census, "Poverty in the United States: 2000," Current Population Reports, Series P60-214 and data published online at http://www.census.gov/hhes/www/poverty.html.

## ECONOMIC SECURITY RISK FACTOR 2. DEEP POVERTY RATES

Figure ECON 2. Percentage of Total Population Below 50 and 100 Percent of Poverty: 1975-2000


Source: U.S. Bureau of the Census, "Poverty in the United States: 2000," Current Population Reports, Series P60-214 and unpublished tables available online at http://www.census.gov/hhes/www/poverty.html.

- Between 1996 and 2000, the percentage of the population in "deep poverty" (with incomes below 50 percent of the federal poverty level), decreased a full percentage point (from 5.4 percent in 1996 to 4.4 percent in 2000).
- In general, the percentage of the population with incomes below 50 percent of the poverty threshold has followed a pattern that reflects the trend in the overall poverty rate, as shown in Figure ECON 2. The percentage of people below 50 percent of poverty rose in the late 1970s and early 1980s, then, after falling slightly, rose to a second peak in 1993. The overall poverty rate followed a somewhat similar pattern, with more pronounced peaks and valleys.
- Over the past two decades, there has been an overall increase in the proportion of the poverty population in deep poverty and a decrease in the proportion between 50 and 100 percent of the poverty threshold. In 2000, 39 percent of poor persons had incomes that fell below 50 percent of the poverty level (4.4 percent out of 11.3 percent), whereas in 1976, only 28 percent of the poverty population was in deep poverty.

Table ECON 2. Number and Percentage of Total Population Below 50, 75, 100, and 125 Percent of Poverty: Selected Years
$\left.\begin{array}{lccccccccc}\hline & \begin{array}{c}\text { Total } \\ \text { Population } \\ \text { (thousands) }\end{array} & \begin{array}{c}\text { Below } 50 \text { percent } \\ \text { (thousands) }\end{array} & \text { Percent }\end{array} \begin{array}{c}\text { Below } 75 \text { percent } \\ \text { Number } \\ \text { (thousands) }\end{array} \quad \begin{array}{c}\text { Below } 100 \text { percent } \\ \text { Number }\end{array} \begin{array}{c}\text { Below 125 percent } \\ \text { Number }\end{array}\right\}$

Note: The number of persons below 50 percent and 75 percent of poverty for 1969 are estimated based on the distribution of persons below 50 percent and 75 percent for 1969 taken from the 1970 decennial census.

Source: U.S. Bureau of the Census, "Poverty in the United States: 2000," Current Population Reports, Series P60-214, unpublished tables available online at http://www.census.gov/hhes/poverty, and 1970 Census of Population, Volume 1, Social and Economic Characteristics, Table 259.

## ECONOMIC SECURITY RISK FACTOR 3. EXPERIMENTAL POVERTY MEASURES

Table ECON 3. Percentage of Persons in Poverty Using Various Experimental Poverty Measures, by Age: 2000


Official Poverty Measure
National Academy of Sciences Different Equivalency Scale
Different Child Care Method
$\square$ No Geographic Adjustment

Source: U.S. Census Bureau, Current Population Survey, March 2001.

- Four experimental measures of poverty developed by the Census Bureau in response to the recommendation of a 1995 panel of the National Academy of Sciences yield poverty rates that are similar to the official poverty measure overall, but differ by age and other characteristics.
- Experimental measures generally show lower poverty rates among children than the official measure, partly because they take into account non-cash benefits that many children receive. Conversely, experimental measures show higher rates of poverty among the elderly than the official measure, in part due to the inclusion of certain out-of-pocket health costs in these measures.
- The percentage of all persons in poverty dropped steadily between 1996 and 2000 under each of the four experimental poverty measures, as well as under the official rate, as shown in Table ECON 3b.

Table ECON 3a. Percentage of Persons in Poverty Using Various Experimental Poverty Measures, by Race/Ethnicity and Age: 2000

|  | Official Poverty <br> Measure | National Academy <br> of Sciences | Different Child <br> Care Method | Different Equiv- <br> alency Scale | No Geographic <br> Adjustment |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |
| All Persons | $\mathbf{1 1 . 3}$ | $\mathbf{1 1 . 5}$ | $\mathbf{1 1 . 7}$ | $\mathbf{1 1 . 4}$ | $\mathbf{1 1 . 3}$ |
| Racial/Ethnic Categories |  |  |  |  |  |
| White | 9.4 | 10.0 | 10.2 | 10.0 | 9.9 |
| Black | 22.1 | 19.5 | 20.2 | 19.6 | 19.4 |
| Hispanic Origin | 21.2 | 21.8 | 22.3 | 21.4 | 19.9 |
|  |  |  |  |  |  |
| Age Categories |  |  |  |  |  |
| Children Ages 0-17 | 16.2 | 9.7 | 15.1 | 14.0 | 14.2 |
| Adults Ages 18-64 | 9.4 | 14.5 | 14.1 | 9.8 | 9.5 |
| Adults Age 65 and over | 10.2 |  |  | 14.6 | 14.6 |
|  |  |  |  |  |  |

See notes and source below.

Table ECON 3b. Percentage of Persons in Poverty Using Various Experimental Poverty Measures: 1990-2000

|  | Official Poverty <br> Measure | National Academy <br> of Sciences | Different Child <br> Care Method | Different Equiv- <br> alency Scale | No Geographic <br> Adjustment |
| ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |
| 1991 | 13.5 | 13.7 | 13.6 | 13.6 | 13.8 |
| 1992 | 14.2 | 14.5 | 14.3 | 14.4 | 14.6 |
| 1993 | 14.8 | 15.1 | 15.0 | 15.1 | 15.2 |
| 1994 | 15.1 | 15.8 | 15.7 | 15.8 | 15.8 |
| 1995 | 14.5 | 14.6 | 14.5 | 14.6 | 14.6 |
| 1996 | 13.8 | 13.8 | 13.8 | 13.8 | 13.9 |
| 1997 | 13.7 | 13.6 | 13.7 | 13.6 | 13.5 |
| 1998 | 13.3 | 13.3 | 13.3 | 13.3 | 13.3 |
| 1999 | 12.7 | 12.5 | 12.5 | 12.5 | 12.3 |
| 2000 | 11.8 | 11.7 | 11.8 | 11.8 | 11.7 |
|  | 11.3 | 11.5 | 11.7 | 11.4 | 11.3 |

Note: Persons of Hispanic origin may be of any race. The National Academy of Sciences experimental poverty measure most closely implements changes recommended by a 1995 NAS panel, including: counting non-cash income as benefits; subtracting from income certain work-related, health, and child care expenses; and adjusting poverty thresholds for family size and geographic differences in housing costs. The other three measures are similar, except for the treatment of child care expenses (Different Child Care Method), the family size adjustment (Difference Equivalency Scale), and the geographic adjustment (No Geographic Adjustment).

Source: U.S. Census Bureau, Current Population Survey, March 1991 to 2001; U.S. Census Bureau, "Selected Experimental Poverty Measures: 1990 to 1999", available at www.census.gov/hhes/poverty/povmeas/exppov/ suexxpov.html. Further explanations of each of the alternative poverty measures may be found in: U.S. Census Bureau "Experimental Poverty Measure: 1990 to 1997", Current Population Reports, Series P60-205, June 1999.

## ECONOMIC SECURITY RISK FACTOR 4. POVERTY RATES WITH VARIOUS MEANS-TESTED BENEFITS INCLUDED

Figure ECON 4. Percentage of Total Population in Poverty with Various Means-Tested Benefits Added to Total Cash Income: 1979-2000


Source: Congressional Budget Office tabulations of March CPS data. Additional calculations by DHHS.

- The official definition of poverty - which includes means-tested cash assistance (primarily TANF and SSI) in addition to pre-tax cash income and social insurance - was 11.3 percent in 2000, as shown in the bold line in Figure ECON 4. Without cash welfare, the 2000 poverty rate would be 12.0 percent, as shown by the top line in the figure above.
- Adding other, non-cash, public assistance benefits to this definition has the effect of lowering the percentage of people who have incomes below the official poverty rate. Adding in the value of food and housing benefits reduces the poverty rate to 10.1 percent in 2000.
- When income is defined as including benefits from the Earned Income Tax Credit (EITC) and federal taxes, the percentage of the total population in poverty decreases to 9.5 percent in 2000. Taxes have had a net effect of reducing poverty rates since the significant increases in the size of the EITC in 1993 and 1995.
- The combined effect of means-tested cash assistance, food and housing benefits, EITC and taxes was to reduce the poverty rate in 2000 by 2.5 percentage points, as shown in Table ECON 4. Net reductions in poverty rates were somewhat lower during the recession of the early 1980s, and somewhat higher in the mid-1990s, following expansions in the EITC.

Table ECON 4. Percentage of Total Population in Poverty with Various Means-Tested Benefits Added to Total Cash Income: Selected Years

|  | 1979 | 1983 | 1986 | 1989 | 1993 | 1995 | 1996 | 1998 | 2000 |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Cash Income Plus All Social Insurance | 12.8 | 16.0 | 14.5 | 13.7 | 16.3 | 14.9 | 14.8 | 13.5 | 12.0 |
| Plus Means-Tested Cash Assistance | 11.6 | 15.2 | 13.6 | 12.8 | 15.1 | 13.8 | 13.7 | 12.7 | 11.3 |
| Plus Food and Housing Benefits | 9.7 | 13.7 | 12.2 | 11.2 | 13.4 | 12.0 | 12.1 | 11.3 | 10.1 |
| Plus EITC and Federal Taxes | 10.0 | 14.7 | 13.1 | 11.7 | 13.3 | 11.5 | 11.5 | 10.4 | 9.5 |
|  | 1.3 | 1.4 | 2.0 | 3.0 | 3.4 | 3.3 | 3.1 | 2.5 |  |

Note: Whereas ECON 3 used experimental measures that adjust both poverty thresholds and income, the measures in ECON 4 illustrate the effect of analyzing different measures of income against the official poverty threshold. The four measures of income in ECON 4 are as follows: 1) "Cash Income plus All Social Insurance" is earnings and other private cash income, plus social security, workers' compensation, and other social insurance programs. It does not include means-tested cash transfers; (2) "Plus Means-Tested Assistance" shows the official poverty rate, which takes into account means-tested assistance, primarily AFDC/TANF and SSI; (3) "Plus Food and Housing Benefits" shows how poverty would be lower if the cash value of food and housing benefits were counted as income; and (4); "Plus EITC and Federal Taxes" is the most comprehensive poverty rate shown. EITC refers to the refundable Earned Income Tax Credit, which is always a positive adjustment to income whereas Federal payroll and income taxes are a negative adjustment. The fungible value of Medicare and Medicaid is not included.

Source: Congressional Budget Office tabulations of March CPS data. Additional calculations by DHHS.

## ECONOMIC SECURITY RISK FACTOR 5. POVERTY SPELLS

Figure ECON 5. Percentage of Poverty Spells for Individuals Entering Poverty During the 1993 SIPP Panel, by Length of Spell


Source: Unpublished data from the SIPP, 1993 panel.

- Nearly half (47 percent) of all poverty spells that began during the 1993 SIPP panel ended within 4 months and three-fourths ended within one year. Only 16 percent of all such spells were longer than 20 months.
- Spells of poverty among adults age 65 and older tend to last longer than poverty spells among younger individuals. As shown in Table ECON 5, only 65 percent of poverty spells among adults age 65 and older ended within one year compared to 80 percent for women ages 16 to 64,75 percent for men ages 16 to 64 , and 73 percent for children ages 0 to 15 .
- A larger percentage of poverty spells among non-Hispanic blacks were longer than 20 months ( 23 percent) than was the case for spells among non-Hispanic whites (14 percent) and among Hispanics ( 15 percent).
- In general, poverty spells between and 1993 and 1995 were shorter than spells of welfare receipt begun in the same time period, as can be seen by comparing Figure ECON 5 to Figure IND 8 in Chapter II. That is, there was more movement in and out of poverty than movement on and off welfare. For example, 75 percent of poverty spells lasted a year or less, whereas only 60 percent of food stamp spells and 56 percent of AFDC spells lasted a year or less.

Table ECON 5. Percentage of Poverty Spells for Individuals Entering Poverty During the 1993 SIPP Panel, by Length of Spell, Race/Ethnicity, and Age

|  | Spells $<=4$ months | Spells $<=12$ months | Spells $<=20$ months | Spells $>20$ months |
| :--- | :---: | ---: | ---: | ---: |
| All Persons | $\mathbf{4 7 . 3}$ | $\mathbf{7 5 . 4}$ | $\mathbf{8 4 . 3}$ | $\mathbf{1 5 . 7}$ |
| Racial/Ethnic Categories |  |  |  |  |
| Non-Hispanic White | 47.3 | 78.8 | 86.3 | 13.7 |
| Non-Hispanic Black | 39.9 | 64.1 | 76.7 | 23.3 |
| Hispanic | 42.5 | 74.4 | 84.7 | 15.3 |
|  |  |  |  |  |
| Age Categories |  |  | 82.2 | 17.8 |
| Children Ages 0-15 | 43.8 | 73.0 | 88.9 | 11.1 |
| Women Ages 16-64 | 47.6 | 79.9 | 84.2 | 15.8 |
| Men Ages 16-64 | 51.6 | 75.2 | 73.0 | 27.0 |
| Adults Age 65 and over | 40.7 | 65.4 |  |  |
|  |  |  |  |  |

Note: Spell length categories are not mutually exclusive. Spells separated by only 1 month are not considered separate spells. Due to the length of the observation period, actual spell lengths for spells that lasted more than 20 months cannot be observed.

Source: Unpublished data from the SIPP, 1993 panel.

## ECONOMIC SECURITY RISK FACTOR 6. LONG-TERM POVERTY

Figure ECON 6. Percentage of Children Ages 0 to 5 in 1987 Living in Poverty Between 1987 and 1996, by Years in Poverty and Race


Source: Unpublished data from the PSID, 1987-1996.

- Among children who were ages 0 to 5 in 1987, two-thirds ( 66 percent) never lived in poverty for any year over the next ten years. Nearly one-quarter ( 23 percent) lived in poverty for one to five years and 10 percent were poor for six to ten years.
- During the 1987-1996 period, one-third ( 33 percent) of black children experienced longerterm poverty of six to ten years, a percentage much higher than that for non-black children during the same ten-year period ( 5 percent). Similar patterns existed in the earlier two tenyear time periods, as shown in Table ECON 6.
- For all three time periods, the percentages of all individuals who were poor for only one to two years were much larger than the percentages of all individuals who experienced longerterm poverty. For example, while 15 percent of all individuals were poor for only one to two years between 1987 and 1996, only 5 percent were poor for six to ten years during the same time period.
- Long-term poverty of six or more years decreased for blacks more than for non-blacks across the three ten-year time periods. As shown in Table ECON 6, the percentage of persons experiencing long-term poverty decreased from 27 percent in the earliest period to 22 percent in the most recent period among blacks, but remained essentially unchanged for non-blacks. The percentage of black children experiencing long-term poverty was steady across the periods, while the percentage for non-black children increased slightly, from 3 to 5 percent.

Table ECON 6: Percentage of Individuals Living in Poverty Across Three Ten-Year Time Periods, by Years in Poverty, Race, and Age

## Between 1967 and 1976:

|  | All Persons |  |  | Children 0-5 in 1967 |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Cumulative Years in Poverty: | All | Black | Non-Black | All | Black | Non-Black |
| Y Years | 75.3 | 37.3 | 80.2 | 70.0 | 26.7 | 76.5 |
| 1-2 Years | 13.1 | 18.9 | 12.3 | 14.4 | 19.8 | 13.6 |
| 3-5 Years | 6.2 | 16.6 | 5.0 | 9.1 | 20.5 | 7.4 |
| 6-8 Years | 3.5 | 15.8 | 1.9 | 3.5 | 15.8 | 1.8 |
| 9-10 Years | 1.9 | 11.5 | 0.7 | 2.9 | 17.9 | 0.7 |

## Between 1977 and 1986:

|  | All Persons |  |  | Children 0-5 in 1977 |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Cumulative Years in Poverty: | All | Black | Non-Black | All | Black | Non-Black |
| 0 Years | 77.9 | 46.3 | 82.2 | 73.7 | 36.7 | 80.0 |
| 1-2 Years | 11.6 | 15.7 | 11.0 | 11.9 | 16.7 | 11.0 |
| 3-5 Years | 5.3 | 14.5 | 4.1 | 5.6 | 12.5 | 4.4 |
| 6-8 Years | 3.4 | 14.0 | 1.9 | 5.1 | 16.5 | 3.2 |
| 9-10 Years | 1.9 | 9.5 | 0.8 | 3.7 | 17.6 | 1.3 |

## Between 1987 and 1996:

|  | All Persons |  |  | Children 0-5 in 1987 |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Cumulative Years in Poverty: | All | Black | Non-Black | All | Black | Non-Black |
| 0 Years | 74.7 | 44.7 | 79.3 | 66.4 | 30.7 | 75.1 |
| 1-2 Years | 14.6 | 18.7 | 14.0 | 15.8 | 17.2 | 15.5 |
| 3-5 Years | 5.5 | 14.3 | 4.1 | 7.6 | 18.8 | 4.8 |
| 6-8 Years | 3.1 | 10.3 | 2.0 | 5.6 | 12.5 | 4.0 |
| 9-10 Years | 2.2 | 12.0 | 0.7 | 4.6 | 20.9 | 0.7 |

Note: The base for the percentages consists of individuals in the PSID family units for all the ten-year period. Child recipients are defined by age in the first year of the 10 -year period. This measures years of poverty over the specified ten-year time periods and does not take into account years of poverty that may have occurred before or after the ten-year time period.

Source: Unpublished data from the PSID 1968-93 final release files and 1994-1997 unreleased preliminary data as of January, 2002.

## ECONOMIC SECURITY RISK FACTOR 7. CHILD SUPPORT

Figure ECON 7. Total, Non-AFDC/TANF, and AFDC/TANF Title IV-D Child Support Collections: 1978-2000


Source: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Child Support Enforcement, Preliminary Child Support Enforcement FY 1999 Data Report, 2000 (and earlier years), Washington, DC.

- Collections paid through the Child Support Enforcement system (Title IV-D of the Social Security Act) totaled $\$ 17.9$ billion in 2000, nearly $\$ 2$ billion more than in 1999 . During the 1990s, child support collections grew rapidly, at an average rate of almost $\$ 1.1$ billion a year.
- Non-TANF collections as a percentage of overall collections by the IV-D program have rapidly increased in recent years. Non-TANF collections increased by nearly $\$ 1.6$ billion between 1999 and 2000, while TANF collections increased by nearly $\$ 111$ million. However, this 4.5 percent increase in TANF collections between 1999 and 2000 occurred despite the 15 percent drop in the number of TANF recipient families over the same time period.
- The amount of TANF collections paid to AFDC/TANF families has decreased since FY 1996, when the first $\$ 50$ of each month's child support collection were "passed through" to families that were receiving cash benefits. The $\$ 50$ pass-through was repealed by the 1996 welfare reform law, although a number of states have opted to pass through some or all of collections to the custodial TANF family, despite the loss of revenues to the state.
- In 2000, nearly 79 percent of TANF collections (collections on behalf of TANF recipients and for past due support assigned to the state by former TANF recipients) was retained to reimburse the state and federal governments for the cost of welfare benefits, as shown in Table ECON 7a.

Table ECON 7. Total, Non-AFDC/TANF, and AFDC/TANF Title IV-D Child Support Collections: 1978-2000

| Total Collections (in millions) |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | AFDC/TANF Collections |  |  |  |  |  |  |
| Fiscal <br> Year | Total <br> Current <br> Dollars | ollections <br> Constant '00 Dollars | Total | Payments to <br> AFDC/TANF <br> Families | Federal \& State Share of Collections | Non- <br> AFDC/TANF <br> Collections | Total IV-D <br> Administrative Expenditures |
| 1978 | \$1,047 | \$2,701 | \$472 | \$13 | \$459 | \$575 | \$312 |
| 1979 | 1,333 | 3,157 | 597 | 12 | 584 | 736 | 383 |
| 1980 | 1,478 | 3,139 | 603 | 10 | 593 | 874 | 466 |
| 1981 | 1,629 | 3,151 | 671 | 12 | 659 | 958 | 526 |
| 1982 | 1,771 | 3,198 | 786 | 15 | 771 | 985 | 612 |
| 1983 | 2,024 | 3,510 | 880 | 15 | 865 | 1,144 | 691 |
| 1984 | 2,378 | 3,951 | 1,000 | 17 | 983 | 1,378 | 723 |
| 1985 | 2,694 | 4,316 | 1,090 | 189 | 901 | 1,604 | 814 |
| 1986 | 3,249 | 5,070 | 1,225 | 275 | 955 | 2,019 | 941 |
| 1987 | 3,917 | 5,953 | 1,349 | 278 | 1,070 | 2,569 | 1,066 |
| 1988 | 4,605 | 6,735 | 1,486 | 289 | 1,188 | 3,128 | 1,171 |
| 1989 | 5,241 | 7,301 | 1,593 | 307 | 1,286 | 3,648 | 1,363 |
| 1990 | 6,010 | 7,976 | 1,750 | 334 | 1,416 | 4,260 | 1,606 |
| 1991 | 6,886 | 8,699 | 1,984 | 381 | 1,603 | 4,902 | 1,804 |
| 1992 | 7,964 | 9,765 | 2,259 | 435 | 1,824 | 5,705 | 1,995 |
| 1993 | 8,907 | 10,602 | 2,416 | 446 | 1,971 | 6,491 | 2,241 |
| 1994 | 9,850 | 11,422 | 2,550 | 457 | 2,093 | 7,300 | 2,556 |
| 1995 | 10,827 | 12,215 | 2,689 | 474 | 2,215 | 8,138 | 3,012 |
| 1996 | 12,020 | 13,194 | 2,855 | 480 | 2,375 | 9,165 | 3,049 |
| 1997 | 13,364 | 14,284 | 2,843 | 157 | 2,685 | 10,521 | 3,428 |
| 1998 | 14,348 | 15,090 | 2,650 | 152 | 2,498 | 11,698 | 3,585 |
| 1999 | 15,901 | 16,410 | 2,482 | 113 | 2,368 | 13,699 | 4,039 |
| 2000 | 17,854 | 17,854 | 2,593 | 165 | 2,048 | 15,261 | 4,526 |

Note: Not all states report current child support collections in all years. Constant dollar adjustments to the 2000 level were made using a CPI-U-X1 fiscal year average price index. Data for fiscal years 1999 and 2000 may not be exactly comparable to that of previous years due to changes in data reporting forms.

Source: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Child Support Enforcement, Child Support Collections: 2001 TANF Report to Congress (and earlier years), Washington, DC.

## ECONOMIC SECURITY RISK FACTOR 8. FOOD INSECURITY

Figure ECON 8. Percentage of Households Classified by Food Security Status: 2000


Source: U.S. Department of Agriculture, Economic Research Service, Household Food Security in the United States, 2000.

- A large majority ( 90 percent) of American households was food secure in 2000 - that is, showed little or no evidence of concern about food supply or reduction in food intake.
- Approximately 10 percent of households experienced food insecurity (not being able to afford enough food) at some level during the twelve months ending in September 2000. More than two-thirds of the food insecure households were without hunger, meaning that although food insecurity was evident in their concerns and in adjustments to household food management, little or no reduction in food intake was reported.
- The prevalence of food insecurity with hunger in 2000 was estimated to be 3 percent. One or more members of these households experienced reduced food intake and hunger as a result of financial constraints.
- Poor households have a higher rate of food insecurity (37 percent) than the 10 percent rate among the general population, as shown in Table ECON 8a. Only 5 percent of families with incomes at or above 185 percent of the poverty level showed evidence of food insecurity.
- Changes in survey administration make it difficult to examine time trends in food security. In general, there was a downward trend in food insecurity from 1995-1999, followed by a slight upward tick in 2000. Higher food insecurity in even years may reflect the difference between data collection in the spring (odd years) and fall (even years).

|  | Food Secure | Food Insecure Total | Food Insecure Without Hunger | Food Insecure With Hunger |
| :---: | :---: | :---: | :---: | :---: |
| All Households | 89.5 | 10.4 | 7.3 | 3.1 |
| Racial/Ethnic Categories |  |  |  |  |
| Non-Hispanic White | 92.4 | 7.6 | 5.2 | 2.4 |
| Non-Hispanic Black | 79.5 | 20.5 | 14.1 | 6.5 |
| Hispanic | 78.6 | 21.4 | 16.5 | 4.8 |
| Other Non-Hispanic | 90.5 | 9.5 | 6.7 | 2.8 |
| Households, by Age |  |  |  |  |
| Households with Children Under 6 | 83.8 | 16.2 | 12.5 | 3.7 |
| Households with Children Under 18 | 82.4 | 17.6 | 13.9 | 3.7 |
| Households with Elderly but No Children | 94.1 | 5.9 | 4.4 | 1.5 |
| Household Income-to-Poverty Ratio |  |  |  |  |
| Under 1.00 | 63.2 | 36.8 | 24.0 | 12.7 |
| Under 1.30 | 67.0 | 33.0 | 22.1 | 10.9 |
| Under 1.85 | 72.7 | 27.3 | 18.7 | 8.6 |
| 1.85 and over | 95.4 | 4.6 | 3.4 | 1.2 |

See below for notes and source.

Table ECON 8b. Percentage of Households Classified by Food Security Status: 1995-2000

|  | Food Secure | Food Insecure <br> Total | Food Insecure <br> Without Hunger | Food Insecure <br> With Hunger |
| :--- | ---: | ---: | ---: | ---: |
| Old Series |  |  |  |  |
| 1995 | 89.7 | 10.3 | 6.4 | 3.9 |
| 1996 | 89.6 | 10.4 | 6.3 | 4.1 |
| 1997 | 91.3 | 8.7 | 5.6 | 3.1 |
| 1998 | 89.8 | 10.2 | 6.6 | 3.6 |
| 1999 | 91.3 | 8.7 | 5.9 | 2.8 |
| New Series |  |  |  |  |
| 1998 |  |  | 8.1 |  |
| 1999 | 88.2 | 11.8 | 3.7 |  |
| 2000 | 89.9 | 10.1 | 7.1 | 3.0 |
|  |  | 10.5 | 7.3 | 3.1 |

[^0]Source: U.S. Department of Agriculture, Economic Research Service, Household Food Security in the United States, 2000.

Figure ECON 9. Percentage of Persons without Health Insurance, by Income: 2000


Source: U.S. Bureau of the Census, Current Population Survey, March 2001.

- Poor persons were more than twice as likely as all persons to be without health insurance in 2000 ( 30 percent compared to 14 percent). While the ratio varied across categories, persons with family income at or below the poverty line were more likely to be without health insurance regardless of race/ethnicity, gender, educational attainment, or age.
- Hispanics were the ethnic group least likely to have health insurance in 2000, among both the general population and those with incomes below the poverty line. While white individuals in general were more likely to have insurance than black individuals, poor black individuals were more likely to have insurance than poor white individuals.
- Among all persons, the amount of education was inversely related to health insurance coverage, as shown in Table ECON 9. However, among poor persons, educational attainment made little difference as to whether individuals had health insurance.
- As shown in Table ECON 9, individuals ages 18 to 34 are the most likely to be without health insurance, among both the general population and the poor population. Nearly half of all 18 to 34 year-olds with incomes below the poverty line had no health insurance in 2000.

Table ECON 9. Percentage of Persons without Health Insurance, by Income and Selected Characteristics: 2000

|  | All Persons | Poor Persons |
| :--- | ---: | ---: |
| All Persons |  |  |
| Male | $\mathbf{1 4 . 0}$ | $\mathbf{2 9 . 5}$ |
| Female | 14.9 | 32.3 |
| White | 13.1 | 27.5 |
| Black |  |  |
| Hispanic | 12.9 | 31.0 |
|  | 18.5 | 24.5 |
| No H.S. Diploma | 32.0 | 43.0 |
| H.S. Graduate, no college |  |  |
| College Graduate | 26.6 | 36.5 |
|  | 16.4 | 33.4 |
| Age 18 and under | 7.1 | 31.2 |
| Ages 18-24 | 11.6 |  |
| Ages 25-34 | 27.3 | 21.5 |
| Ages 35-44 | 21.2 | 46.6 |
| Ages 45-64 | 15.5 | 46.3 |
| Age 65 and over | 12.6 | 42.1 |

[^1]Source: U.S. Census Bureau, "Health Insurance Coverage: 2000," Current Population Reports, Series P60-215, 2001.

## EMPLOYMENT AND WORK-RELATED RISK FACTOR 1. LABOR FORCE ATTACHMENT

Figure WORK 1. Percentage of Individuals in Families with Labor Force Participants, by Race/Ethnicity: 2000


Source: Unpublished tabulations of March CPS data.

- In 2000, 73 percent of the total population lived in families with at least one person working on a full-time, full-year basis, as shown in Table WORK 1a. Full-time full-year work was higher in 2000 than during the 1990s, as shown in Table WORK 1b.
- Overall, 13 percent of the population lived in families with no labor force participants and 14 percent lived in families with part-time and/or part-year labor force participants in 2000.
- Persons of Hispanic origin were less likely than non-Hispanic whites or non-Hispanic blacks to live in families with no one in the labor force in 1999 ( 9 percent compared to 14 and 15 percent, respectively).
- Working-age women were more likely than working-age men to live in families with no one in the labor force ( 8 percent compared to 6 percent). Men were more likely than women to live in families with at least one full-time, full-year worker ( 82 percent compared to 78 percent).


# Table WORK 1a. Percentage of Individuals in Families with Labor Force Participants, by Race/Ethnicity and Age: 2000 

|  | No one in LF <br> During Year | At least one in LF <br> No one FT/FY | At least one <br> FT/FY worker |
| :--- | :---: | :---: | :---: |
| All Persons | $\mathbf{1 3 . 1}$ | $\mathbf{1 3 . 9}$ |  |
| Racial/Ethnic Categories |  |  | $\mathbf{7 3 . 0}$ |
| Non-Hispanic White | 13.8 | 13.1 |  |
| Non-Hispanic Black | 15.2 | 15.9 | 73.1 |
| Hispanic | 8.8 | 16.0 | 68.9 |
| Age Categories |  |  | 75.2 |
| Children Ages 0-5 | 4.8 | 14.8 |  |
| Children Ages 6-10 | 4.9 | 13.7 | 80.4 |
| Children Ages 11-15 | 4.6 | 12.3 | 81.4 |
|  |  |  | 83.0 |
| Women Ages 16-64 | 7.6 | 14.6 |  |
| Men Ages 16-64 | 5.7 | 12.6 | 77.9 |
| Adults Age 65 and over | 64.5 | 15.5 | 81.7 |

See below for notes and source.

Table WORK 1b. Percentage of Individuals in Families with Labor Force Participants: 1990-2000

|  | No one in LF <br> During Year | At least one in LF <br> No one FT/FY | At least one FT/FY <br> LF participant |
| :--- | ---: | ---: | ---: | ---: |
| 1990 | 13.7 | 18.1 | 68.3 |
| 1991 | 14.3 | 18.7 | 67.0 |
| 1992 | 14.3 | 18.6 | 67.1 |
| 1993 | 14.2 | 18.6 | 67.3 |
| 1994 | 14.0 | 17.7 | 68.3 |
| 1995 | 13.8 | 17.0 | 69.2 |
| 1996 | 13.6 | 16.7 | 69.7 |
| 1997 | 13.5 | 16.3 | 70.2 |
| 1998 | 13.3 | 15.3 | 71.4 |
| 2000 | 13.1 | 14.6 | 72.3 |

Note: Full-time, full-year workers are defined as those who usually worked for 35 or more hours per week, for at least 50 weeks in a given year. Part-time and part-year labor force participation includes part-time workers and individuals who are unemployed, laid off, and/or looking for work for part or all of the year. This indicator represents annual measures of labor force participation, and thus cannot be compared to monthly measures of labor force participation in Indicator 2.

Source: Unpublished tabulations of March CPS data.

## EMPLOYMENT AND WORK-RELATED RISK FACTOR 2. EMPLOYMENT AMONG THE LOW-SKILLED

Figure WORK 2. Percentage of All Persons Ages 18 to 65 with No More than a High School Education Who Were Employed: 1969-2001


Source: ASPE tabulations of March CPS data.

- Between 1996 and 2001, employment rates of black and Hispanic women with a high school education or less rose significantly, to 67 percent and 61 percent, respectively. Low-skilled white women experienced less of an increase in employment over this time period but still had the highest employment level in 2001 (69 percent) among the three racial/ethnic groups.
- Employment levels for white and Hispanic men with no more than a high school education have hovered close to 85 percent for close to two decades. In contrast, employment levels for low-skilled black men have varied over the same period. Between 1969 and 1984, employment rates for black men with no more than high school education fell by 20 percentage points. Since 1984, these rates have fluctuated, with the most recent five years showing a slight increase from 70 to 73 percent.
- As shown in Figure and Table WORK 2, employment levels for black men with a high school education or less were 6 percentage points higher than those of similarly educated black women in 2001. In contrast, there was a 16-percentage point difference in employment levels of white men and white women with a high school education or less, and a 26percentage point difference between similarly educated Hispanic men and Hispanic women.

Table WORK 2. Percentage of All Persons Ages 18 to 65 with No More than a High School Education Who Were Employed: 1969-2001

|  | Men |  |  | Women |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | White | Black | Hispanic | White | Black | Hispanic |
| 1969 | 92.8 | 89.9 | N/A | 55.8 | 65.8 | N/A |
| 1970 | 92.1 | 89.2 | N/A | 56.1 | 64.9 | N/A |
| 1972 | 90.9 | 86.1 | N/A | 55.2 | 59.4 | N/A |
| 1973 | 91.1 | 84.3 | N/A | 55.6 | 58.1 | N/A |
| 1976 | 88.2 | 78.8 | 86.2 | 58.3 | 57.2 | 49.7 |
| 1978 | 88.3 | 78.6 | 89.8 | 59.8 | 57.4 | 51.4 |
| 1980 | 88.6 | 78.5 | 89.4 | 62.3 | 58.7 | 55.0 |
| 1981 | 88.0 | 75.3 | 87.4 | 62.3 | 57.4 | 53.0 |
| 1982 | 87.3 | 74.4 | 87.9 | 62.3 | 57.7 | 52.1 |
| 1983 | 85.4 | 71.3 | 85.4 | 60.7 | 56.2 | 50.6 |
| 1984 | 84.8 | 69.9 | 84.6 | 61.4 | 55.3 | 50.8 |
| 1985 | 86.1 | 71.6 | 83.9 | 62.9 | 58.4 | 53.1 |
| 1986 | 85.7 | 74.5 | 84.1 | 63.7 | 59.4 | 52.4 |
| 1987 | 86.3 | 74.2 | 86.7 | 64.4 | 60.3 | 53.0 |
| 1988 | 86.6 | 73.9 | 85.6 | 65.8 | 59.9 | 54.0 |
| 1989 | 86.5 | 74.1 | 87.8 | 66.4 | 61.3 | 54.6 |
| 1990 | 86.6 | 74.0 | 86.2 | 67.2 | 60.9 | 55.8 |
| 1991 | 87.4 | 75.6 | 85.4 | 66.8 | 60.4 | 55.0 |
| 1992 | 86.2 | 73.9 | 85.0 | 66.5 | 60.7 | 54.6 |
| 1993 | 85.5 | 71.4 | 83.7 | 65.9 | 57.8 | 53.3 |
| 1994 | 84.4 | 71.1 | 83.5 | 66.1 | 59.9 | 52.2 |
| 1995 | 84.7 | 69.3 | 83.2 | 66.6 | 60.7 | 53.3 |
| 1996 | 85.5 | 70.2 | 83.3 | 67.0 | 59.7 | 53.9 |
| 1997 | 85.6 | 70.0 | 84.0 | 67.7 | 63.6 | 55.4 |
| 1998 | 85.3 | 71.8 | 85.0 | 67.7 | 66.1 | 56.9 |
| 1999 | 85.4 | 71.9 | 85.5 | 67.9 | 66.8 | 57.1 |
| 2000 | 85.0 | 72.2 | 86.4 | 68.9 | 68.3 | 58.8 |
| 2001 | 85.1 | 72.9 | 86.5 | 68.6 | 67.4 | 61.0 |

Note: All data reflect employment rates for March of the given year. White and Black includes those of Hispanic origin for all years. Hispanic was not available until 1975.

Source: ASPE tabulations of March CPS data.

## EMPLOYMENT AND WORK-RELATED RISK FACTOR 3. EARNINGS OF LOW-SKILLED WORKERS

Figure WORK 3. Mean Weekly Wages of Men Working Full-Time, Full-Year with No More than a High School Education, by Race (2000 Dollars): Selected Years


Source: ASPE tabulations of March CPS data.

- Mean weekly wages for full-time work by men with no more than a high school diploma have decreased in real terms for much of the past quarter century, with some recovery in the late 1990s. In 1970, the mean weekly wage for low-skilled men working full-time was $\$ 683$ (in 2000 dollars); the comparable wage in 1995 was $\$ 617$, a decrease of 10 percent.
- In recent years, this pattern has changed; weekly wages for low-skilled men have risen, even after taking inflation into account. The mean weekly wage for low-skilled full-time workers was $\$ 650$ in 2000 - a rise above the 1995 level, but still not as high as wages for this group in 1970 (in 2000 dollars).
- The gap between mean weekly wages for white and black men with low education levels has narrowed significantly over time, but expanded slightly in 2000. In 1970, the mean weekly wage for low-skilled black men working full-time was $\$ 497$ (in 2000 dollars), or 70 percent of the $\$ 706$ average for white men. However, full-time working black men with no more than a high school education received 88 percent of the mean weekly wages of white men in 1999 ( $\$ 573$ compared to $\$ 654$ ). In 2000, the wages of low-skilled black men were 85 percent of those of white men with a similar level of education (\$565 compared to \$667).

Table WORK 3: Mean Weekly Wages of Men Working Full-Time, Full-Year with No More than a High-School Education, by Race ( 2000 Dollars): Selected Years

|  | 1970 | 1975 | 1980 | 1985 | 1990 | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  |  |  |  |  |  |  |  |  |  |  |  |
| All Men | $\$ 683$ | $\$ 694$ | $\$ 693$ | $\$ 669$ | $\$ 625$ | $\$ 617$ | $\$ 629$ | $\$ 640$ | $\$ 628$ | $\$ 639$ | $\$ 650$ |
| White Men | $\$ 706$ | $\$ 712$ | $\$ 712$ | $\$ 690$ | $\$ 643$ | $\$ 635$ | $\$ 646$ | $\$ 657$ | $\$ 644$ | $\$ 654$ | $\$ 667$ |
| Black Men | $\$ 497$ | $\$ 547$ | $\$ 539$ | $\$ 524$ | $\$ 516$ | $\$ 509$ | $\$ 529$ | $\$ 530$ | $\$ 536$ | $\$ 573$ | $\$ 565$ |

Note: Full-time, full-year workers work at least 48 weeks per year and 35 hours per week. White and black include those of Hispanic origin for all years.

Source: ASPE tabulations of March CPS data.

## EMPLOYMENT AND WORK-RELATED RISK FACTOR 4. EDUCATIONAL ATTAINMENT

Figure WORK 4. Percentage of Adults Age 25 and Over, by Level of Educational Attainment: 1960-2001


Source: U.S. Bureau of the Census, "Educational Attainment in the United States: March 2001," CurrentPopulation Reports, Series PPL-157, February 2002, and earlier reports.

- There has been a marked decline over the past forty years in the percentage of the population who has not earned a high school diploma. This percentage fell from 59 percent in 1960 to a little under 16 percent in 2001.
- The percentage of the population receiving a high school education only (with no subsequent college) was 25 percent in 1960 and rose to 39 percent in 1988. Since then this figure has fallen to 33 percent, although some of this decline is a result of a change in the survey methodology in 1992 (see note to Table WORK 4).
- Between 1960 and 1990, the percentage of the population with some college (one to three years) doubled, from 9 percent to 18 percent. The apparent jump in 1992 is a result of a change in the survey methodology (see note to Table WORK 4), but the trend continued upward, reaching nearly 26 percent in 2001.
- The percentage of the population completing four or more years of college more than tripled from 1960 to 2001, rising steadily from 8 percent to a little over 26 percent.


## Table WORK 4. Percentage of Adults Age 25 and Over, by Level of Educational Attainment: Selected Years

|  | Not a High School Graduate | Finished High School, No College | One to Three Years of College | Four or More Years of College |
| :---: | :---: | :---: | :---: | :---: |
| 1940 | 76 | 14 | 5 | 5 |
| 1950 | 67 | 20 | 7 | 6 |
| 1960 | 59 | 25 | 9 | 8 |
| 1965 | 51 | 31 | 9 | 9 |
| 1970 | 45 | 34 | 10 | 11 |
| 1975 | 37 | 36 | 12 | 14 |
| 1980 | 31 | 37 | 15 | 17 |
| 1981 | 30 | 38 | 15 | 17 |
| 1982 | 29 | 38 | 15 | 18 |
| 1983 | 28 | 38 | 16 | 19 |
| 1984 | 27 | 38 | 16 | 19 |
| 1985 | 26 | 38 | 16 | 19 |
| 1986 | 25 | 38 | 17 | 19 |
| 1987 | 24 | 39 | 17 | 20 |
| 1988 | 24 | 39 | 17 | 20 |
| 1989 | 23 | 38 | 17 | 21 |
| 1990 | 22 | 38 | 18 | 21 |
| 1991 | 22 | 39 | 18 | 21 |
| 1992 | 21 | 36 | 22 | 21 |
| 1993 | 20 | 35 | 23 | 22 |
| 1994 | 19 | 34 | 24 | 22 |
| 1995 | 18 | 34 | 25 | 23 |
| 1996 | 18 | 34 | 25 | 24 |
| 1997 | 18 | 34 | 24 | 24 |
| 1998 | 17 | 34 | 25 | 24 |
| 1999 | 17 | 33 | 25 | 25 |
| 2000 | 16 | 33 | 25 | 26 |
| 2001 | 16 | 33 | 26 | 26 |

Note: Completing the GED is not considered completing high school within this table. Beginning with data for 1992, a new survey question results in different categories than for prior years. Data shown as Finished High School, No College was previously from the category "High School, 4 years" and is now from the category "High School Graduate." Data shown as One to Three Years of College was previously from the category "College 1 to 3 years" and is now the sum of the categories: "Some College" and two separate "Associate Degree" categories. Data shown as Four or more Years of College was previously from the category "College 4 years or more," and is now the sum of the categories: "Bachelor's Degree," "Master's Degree," "Doctorate Degree," and "Professional Degree."

Source: U.S. Bureau of the Census, "Educational Attainment in the United States: March 2001," Current Population Reports, Series PPL-157, February 2002, and earlier reports.

## EMPLOYMENT AND WORK-RELATED RISK FACTOR 5. HIGH-SCHOOL DROPOUT RATES

Figure WORK 5. Percentage of Students Enrolled in Grades 10 to 12 in the Previous Year Who Were Not Enrolled and Had Not Graduated in the Survey Year, by Race/Ethnicity: Selected Years


Source: U.S. Department of Education, National Center for Education Statistics, Dropout Rates in the United States: 2000 and earlier years (based on Current Population Survey data from the October supplement).

- With the exception of a small upward movement in 1988, the dropout rates for teens in grades 10 to 12 declined steadily from 1979 to 1991. From a low of 4 percent, the rate began rising to a peak of 5.7 percent in 1995. Following this upturn, the overall rate again declined to 4.6 percent in 1997; since then it has fluctuated, moving up to 5.0 percent in 1999 and then back down again to 4.8 percent in 2000.
- Dropout rates among Hispanic and black teens have fluctuated considerably over time. Still, dropout rates are generally highest for Hispanic teens and lowest for white teens. In 2000, the dropout rate was 7.4 percent for Hispanic teens, compared to 6.1 percent for black teens and 4.1 percent for white teens.

Table WORK 5. Percentage of Students Enrolled in Grades 10 to 12 in the Previous Year Who Were Not Enrolled and Had Not Graduated in the Survey Year, by Race/Ethnicity: Selected Years

|  | Total | Non-Hispanic White | Non-Hispanic Black | Hispanic Origin |
| :---: | :---: | :---: | :---: | :---: |
| 1972 | 6.1 | 5.3 | 9.5 | 11.2 |
| 1973 | 6.3 | 5.5 | 9.9 | 10.0 |
| 1974 | 6.7 | 5.8 | 11.6 | 9.9 |
| 1975 | 5.8 | 5.0 | 8.7 | 10.9 |
| 1976 | 5.9 | 5.6 | 7.4 | 7.3 |
| 1977 | 6.5 | 6.1 | 8.6 | 7.8 |
| 1978 | 6.7 | 5.8 | 10.2 | 12.3 |
| 1979 | 6.7 | 6.0 | 9.9 | 9.8 |
| 1980 | 6.1 | 5.2 | 8.2 | 11.7 |
| 1981 | 5.9 | 4.8 | 9.7 | 10.7 |
| 1982 | 5.5 | 4.7 | 7.8 | 9.2 |
| 1983 | 5.2 | 4.4 | 7.0 | 10.1 |
| 1984 | 5.1 | 4.4 | 5.7 | 11.1 |
| 1985 | 5.2 | 4.3 | 7.8 | 9.8 |
| 1986 | 4.7 | 3.7 | 5.4 | 11.9 |
| 1987 | 4.1 | 3.5 | 6.4 | 5.4 |
| 1988 | 4.8 | 4.2 | 5.9 | 10.4 |
| 1989 | 4.5 | 3.5 | 7.8 | 7.8 |
| 1990 | 4.0 | 3.3 | 5.0 | 7.9 |
| 1991 | 4.0 | 3.2 | 6.0 | 7.3 |
| 1992 | 4.4 | 3.7 | 5.0 | 8.2 |
| 1993 | 4.5 | 3.9 | 5.8 | 6.7 |
| 1994 | 5.3 | 4.2 | 6.6 | 10.0 |
| 1995 | 5.7 | 4.5 | 6.4 | 12.3 |
| 1996 | 5.0 | 4.1 | 6.7 | 9.0 |
| 1997 | 4.6 | 3.6 | 5.0 | 9.5 |
| 1998 | 4.8 | 3.9 | 5.2 | 9.4 |
| 1999 | 5.0 | 4.0 | 6.5 | 7.8 |
| 2000 | 4.8 | 4.1 | 6.1 | 7.4 |

Note: Persons of Hispanic origin may be of any race. Due to small sample size, American Indians/Alaska Natives and Asian/Pacific Islanders are included in the total but are not shown separately. Beginning in 1987, the Bureau of the Census instituted new editing procedures for cases with missing data on school enrollment. Beginning in 1992, the data reflect new wording of the educational attainment item in the CPS.

Source: U.S. Department of Education, National Center for Education Statistics, Dropout Rates in the United States: 2000 and earlier years (based on Current Population Survey data from the October supplement).

## EMPLOYMENT AND WORK-RELATED RISK FACTOR 6. ADULT ALCOHOL AND SUBSTANCE ABUSE

Figure WORK 6. Percentage of Adults Who Used Cocaine or Marijuana or Abused Alcohol, by Age: 2000


Source: U.S. Department of Health and Human Services, Substance Abuse and Mental Health Services Administration, National Household Survey on Drug Abuse.

- In 2000, young adults (ages 18 to 25 ) were more likely than older adults to report alcohol abuse, marijuana use, or cocaine use in the past month. About one in seven (14 percent) of adults 18 to 25 reported using marijuana in the past month during 2000, compared with 6 percent of adults 26 to 34 and 2 percent of adults 35 and older. Young adults were also significantly more likely to abuse alcohol than older adults.
- The percentages of persons reporting binge alcohol use in 1999 and 2000 were significantly larger than the percentages for all other reported behaviors across all age groups, as shown in Table WORK 6.


## Table WORK 6. Percentage of Adults Who Used Cocaine or Marijuana or Abused Alcohol, by Age: 1999 \& 2000

|  | 1999 | 2000 |
| :---: | :---: | :---: |
| Cocaine |  |  |
| Ages 18-25 | 1.7 | 1.4 |
| Ages 26-34 | 1.2 | 0.8 |
| Age 35 and Over | 0.4 | 0.3 |
| Marijuana |  |  |
| Ages 18-25 | 14.2 | 13.6 |
| Ages 26-34 | 5.4 | 5.9 |
| Age 35 and Over | 2.2 | 2.3 |
| Binge Alcohol Use |  |  |
| Ages 18-25 | 37.9 | 37.8 |
| Ages 26-34 | 29.3 | 30.3 |
| Age 35 and Over | 16.0 | 16.4 |
| Heavy Alcohol Use |  |  |
| Ages 18-25 | 13.3 | 12.8 |
| Ages 26-34 | 7.5 | 7.6 |
| Age 35 and Over | 4.2 | 4.1 |
| Note: Cocaine and marijuana use is defined as use during the past month. "Binge" Alcohol Use is defined as drinking five or more drinks on the same occasion on at least one day in the past 30 days. "Occasion" means at the same time or within a couple hours of each other. Heavy Alcohol Use is defined as drinking five or more drinks on the same occasion on each of five or more days in the past 30 days; all Heavy Alcohol Users are also "Binge" Alcohol Users. Due to a change in NHSDA methodology in 1999, the 1999 and 2000 estimates cannot be compared to estimates from 1998 and earlier years for trend purposes. |  |  |

Source: U.S. Department of Health and Human Services, Substance Abuse and Mental Health Services Administration, National Household Survey on Drug Abuse.

## EMPLOYMENT AND WORK-RELATED RISK FACTOR 7. ADULT/CHILD DISABILITY

Figure WORK 7. Percentage of the Total Population Reporting a Disability, by Age: 2000


Source: Provisional data from the 2000 National Health Interview Survey.

- In 2000, 12 percent of all Americans had an activity-limiting disability. In addition, activitylimiting disabilities were reported by 6 percent of children, 10 percent of adults under the age of 65 , and 36 percent of elderly adults in 2000.
- Among the non-elderly population, rates of activity limitation were very similar for nonHispanic whites and non-Hispanic blacks in 2000 ( 9 percent and 10 percent, respectively), but lower for Hispanics ( 6 percent), as shown in Table WORK 7.
- While adults were more likely than children to report an activity limitation, a higher percentage of children than adults were actually recipients of disability program benefits in 2000 ( 5.5 percent compared to 3.8 percent), as shown in Table WORK 7.
- Elderly adults were far more likely than adults under the age of 65 to have activity limitations, work disabilities, or long-term care needs in 2000.
All Persons, All Ages
All Persons under 65 Years
Racial/Ethnic Categories (Persons under 65 Years)
Non-Hispanic White
Nonsitation

Source: Provisional data from the 2000 National Health Interview Survey.

## EMPLOYMENT AND WORK-RELATED RISK FACTOR 8. CHILDREN'S HEALTH CONDITIONS

Figure WORK 8. Selected Chronic Health Conditions per 1,000 Children Ages 0 to 17: Selected Years


Source: U.S. Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation, Trendsin the Well-Being of America's Children and Youth: 1998. Table HC 2.5.

- Respiratory conditions, especially chronic sinusitis and asthma, were the most prevalent chronic health conditions experienced in recent years by children.
- Rates for asthma show some year-to-year variation, but were higher in the mid-1990s (62 to 75 children per thousand) than in the mid-1980s ( 43 to 53 children per thousand). Like rates for asthma, the prevalence of chronic sinusitis has both increased and showed considerable year-to-year variation.
- In 1996, 26 children per thousand had a deformity or orthopedic impairment, down from a high of 36 children per thousand in 1987, as shown in Table WORK 8.
- The rate for heart disease among children has ranged from a low of 18 cases per thousand in 1994 to a high of 24 cases per thousand in 1996, with no clear trend.

Table WORK 8. Selected Chronic Health Conditions per 1,000 Children Ages 0 to 17: Selected Years

|  | 1984 | 1987 | 1990 | 1992 | 1993 | 1994 | 1995 | 1996 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Respiratory Conditions |  |  |  |  |  |  |  |  |
| Chronic Bronchitis | 50 | 62 | 53 | 54 | 59 | 55 | 54 | 57 |
| Chronic Sinusitis | 47 | 58 | 57 | 69 | 80 | 65 | 76 | 64 |
| Asthma | 43 | 53 | 58 | 63 | 72 | 69 | 75 | 62 |
| Chronic Diseases of Tonsils or Adenoids | 34 | 30 | 23 | 28 | 26 | 23 | 19 | 20 |
| Impairments |  |  |  |  |  |  |  |  |
| Deformity or Orthopedic Impairment | 35 | 36 | 29 | 33 | 29 | 28 | 30 | 26 |
| Speech Impairment | 16 | 19 | 14 | 21 | 20 | 21 | 18 | 16 |
| Hearing Impairment | 24 | 16 | 21 | 15 | 17 | 18 | 15 | 13 |
| Visual Impairment | 9 | 10 | 9 | 10 | 7 | 9 | 7 | 6 |
| Other Conditions |  |  |  |  |  |  |  |  |
| Heart Disease | 23 | 22 | 19 | 19 | 20 | 18 | 19 | 24 |
| Anemia | 11 | 8 | 10 | 11 | 9 | 12 | 7 | 5 |
| Epilepsy | 7 | 4 | 4 | 3 | 5 | 5 | 4 | 5 |

Source: U.S. Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation, Trendsin the Well-Being of America's Children and Youth: 1998. Table HC 2.5.

## NON-MARITAL BIRTH RISK FACTOR 1. BIRTHS TO UNMARRIED WOMEN

Figure BIRTH 1. Births to Unmarried Women as a Percentage of All Births, by Age Group: 1940-2000


Source: National Center for Health Statistics, "Nonmarital Childbearing in the United States, 1940-1999," National Vital Health Statistics Reports, Vol. 48 (16), 2000; "Births: Final Data for 2000," National Vital Statistics Reports, Vol. 50 (5), February 2002.

- The percentage of children born outside of marriage to women of all ages has increased over the past half-century, from 4 percent in 1940 to 33 percent in 2000. This increase reflects changes in several factors: the rate at which unmarried women have children, the rate at which married women have children, and the rate at which women marry.
- The percentage of children born outside of marriage is especially high among teen women. Close to four-fifths ( 79 percent) of all births to teens took place outside of marriage in 2000.
- After fifty years of growth, the percentage of unmarried births to all women has almost leveled off since 1994. Growth in the percentage of unmarried births to teen mothers has also slowed since 1994, but it is still rising (from 76 percent in 1994 to 79 percent in 2000).
- Recently, the percentage of out-of-wedlock births has leveled off among black teens and all black women. Among white teens and all white women, the trend continues upward (see Table C-1 in Appendix C for non-marital birth data by age and race).

Table BIRTH 1. Births to Unmarried Women as a Percentage of All Births, by Age Group: 1940-2000

|  | Under 15 | 15-17 Years | 18-19 Years | All Teens | All Women |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1940 | 64.5 | N/A | N/A | 14.0 | 3.8 |
| 1941 | 64.1 | N/A | N/A | 14.2 | 3.8 |
| 1942 | 64.5 | N/A | N/A | 13.2 | 3.4 |
| 1943 | 64.2 | N/A | N/A | 13.4 | 3.3 |
| 1944 | 64.5 | N/A | N/A | 15.7 | 3.8 |
| 1945 | 70.0 | N/A | N/A | 18.2 | 4.3 |
| 1946 | 66.4 | N/A | N/A | 15.7 | 3.8 |
| 1947 | 65.1 | N/A | N/A | 13.0 | 3.6 |
| 1948 | 61.4 | 20.8 | 8.5 | 12.7 | 3.7 |
| 1949 | 61.8 | 21.1 | 8.6 | 12.9 | 3.7 |
| 1950 | 63.7 | 22.6 | 9.4 | 13.9 | 4.0 |
| 1951 | 62.9 | 21.8 | 9.1 | 13.5 | 3.9 |
| 1952 | 63.6 | 22.8 | 9.2 | 14.0 | 3.9 |
| 1953 | 64.0 | 22.3 | 9.6 | 14.1 | 4.1 |
| 1954 | 64.4 | 23.2 | 10.1 | 14.7 | 4.4 |
| 1955 | 66.3 | 23.2 | 10.3 | 14.9 | 4.5 |
| 1956 | 66.1 | 23.0 | 10.0 | 14.6 | 4.6 |
| 1957 | 66.1 | 23.1 | 9.8 | 14.5 | 4.7 |
| 1958 | 66.2 | 23.3 | 10.3 | 14.9 | 5.0 |
| 1959 | 67.9 | 24.2 | 10.6 | 15.4 | 5.2 |
| 1960 | 67.8 | 24.0 | 10.7 | 15.4 | 5.3 |
| 1961 | 69.7 | 25.3 | 11.3 | 16.2 | 5.6 |
| 1962 | 69.5 | 26.7 | 11.3 | 16.4 | 5.9 |
| 1963 | 71.1 | 28.2 | 12.5 | 18.0 | 6.3 |
| 1964 | 74.2 | 29.9 | 13.5 | 19.7 | 6.8 |
| 1965 | 78.5 | 32.8 | 15.3 | 21.6 | 7.7 |
| 1966 | 76.3 | 35.3 | 16.1 | 22.6 | 8.4 |
| 1967 | 80.3 | 37.7 | 18.0 | 25.0 | 9.0 |
| 1968 | 81.0 | 40.4 | 20.1 | 27.6 | 9.7 |
| 1969 | 79.3 | 41.3 | 21.1 | 28.7 | 10.0 |
| 1970 | 80.8 | 43.0 | 22.4 | 30.5 | 10.7 |
| 1971 | 82.1 | 44.5 | 23.2 | 31.8 | 11.3 |
| 1972 | 81.9 | 45.9 | 24.7 | 33.8 | 12.4 |
| 1973 | 84.8 | 46.7 | 25.6 | 35.0 | 13.0 |
| 1974 | 84.6 | 48.3 | 27.0 | 36.4 | 13.2 |

Table BIRTH 1. Births to Unmarried Women as a Percentage of All Births, by Age Group: 1940-2000 (continued)

|  | Under 15 | 15-17 Years | 18-19 Years | All Teens | All Women |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1975 | 87.0 | 51.4 | 29.8 | 39.3 | 14.2 |
| 1976 | 86.4 | 54.0 | 31.6 | 41.2 | 14.8 |
| 1977 | 88.2 | 56.6 | 34.4 | 43.8 | 15.5 |
| 1978 | 87.3 | 57.5 | 36.2 | 44.9 | 16.3 |
| 1979 | 88.8 | 60.0 | 38.1 | 46.9 | 17.1 |
| 1980 | 88.7 | 61.5 | 39.8 | 48.3 | 18.4 |
| 1981 | 89.2 | 63.3 | 41.4 | 49.9 | 18.9 |
| 1982 | 89.2 | 65.0 | 43.0 | 51.4 | 19.4 |
| 1983 | 90.4 | 67.5 | 45.7 | 54.1 | 20.3 |
| 1984 | 91.1 | 69.2 | 48.1 | 56.3 | 21.0 |
| 1985 | 91.8 | 70.9 | 50.7 | 58.7 | 22.0 |
| 1986 | 92.5 | 73.3 | 53.6 | 61.5 | 23.4 |
| 1987 | 92.9 | 75.8 | 56.0 | 64.0 | 24.5 |
| 1988 | 93.6 | 77.1 | 58.5 | 65.9 | 25.7 |
| 1989 | 92.4 | 77.7 | 60.4 | 67.2 | 27.1 |
| 1990 | 91.6 | 77.7 | 61.3 | 67.6 | 28.0 |
| 1991 | 91.3 | 78.7 | 63.2 | 69.3 | 29.5 |
| 1992 | 91.3 | 79.2 | 64.6 | 70.5 | 30.1 |
| 1993 | 91.3 | 79.9 | 66.1 | 71.8 | 31.0 |
| 1994 | 94.5 | 84.1 | 70.0 | 75.9 | 32.6 |
| 1995 | 93.5 | 83.7 | 69.8 | 75.6 | 32.2 |
| 1996 | 93.8 | 84.4 | 70.8 | 76.3 | 32.4 |
| 1997 | 95.7 | 86.7 | 72.5 | 78.2 | 32.4 |
| 1998 | 96.6 | 87.5 | 73.6 | 78.9 | 32.8 |
| 1999 | 96.5 | 87.7 | 74.0 | 79.0 | 33.0 |
| 2000 | 96.5 | 87.7 | 74.3 | 79.1 | 33.2 |

Note: Trends in non-marital births may be affected by changes in the reporting of marital status on birth certificates and in procedures for inferring non-marital births when marital status is not reported.

Source: National Center for Health Statistics, "Nonmarital Childbearing in the United States, 1940-1999," National Vital Health Statistics Reports, Vol. 48 (16), 2000; "Births: Final Data for 2000," National Vital Statistics Reports, Vol. 50 (5), February 2002.

## NON-MARITAL BIRTH RISK FACTOR 2. BIRTHS TO UNMARRIED TEENS

Figure BIRTH 2. Percentage of All Births to Unmarried Teens Ages 15 to 19, by Race: 1940-2000


Source: National Center for Health Statistics, "Nonmarital Childbearing in the United States, 1940-1999," National Vital Health Statistics Reports, Vol. 48 (16), 2000; "Births: Final Data for 2000," National Vital Statistics Reports, Vol. 50 (5), February 2002.

- In contrast to Figure BIRTH 1, which showed births to unmarried teens as a percentage of all teen births, Figure BIRTH 2 shows births to unmarried teens as a percentage of births to all women. This percentage rose from just under 2 percent in 1940 to just under 10 percent in 1994 and saw a modest decline in 1999 and 2000. It may be affected by several factors: the age distribution of women, the marriage rate among teens, the birth rate among unmarried teens, and the birth rate among all other women.
- Between 1960 and 2000, the percentage of all births that were to unmarried teens trended upward among white women, from less than 1 percent in 1960 to nearly 8 percent in 2000.
- Among black women, the percentage of all births that were to unmarried teens varied greatly during the same period, rising sharply to a peak of 24 percent in 1975, and showing a gradual decline in most years since then. The rate fell to just under 19 percent in 2000, the lowest percentage since 1970. The sharp increase in the late 1960s and early 1970s reflects a large increase in non-marital births to black teenagers at a time when overall births to black women were declining.

Table BIRTH 2. Births to Unmarried Teens Ages 15 to 19 as a Percentage of All Births, by Race: 1940-2000

|  | All Races | White | Black |
| :---: | :---: | :---: | :---: |
| 1940 | 1.7 | 0.8 | N/A |
| 1941 | 1.7 | 0.7 | N/A |
| 1942 | 1.5 | 0.7 | N/A |
| 1943 | 1.5 | 0.6 | N/A |
| 1944 | 1.6 | 0.8 | N/A |
| 1945 | 1.8 | 0.8 | N/A |
| 1946 | 1.5 | 0.7 | N/A |
| 1947 | 1.4 | 0.7 | N/A |
| 1948 | 1.5 | 0.7 | N/A |
| 1949 | 1.5 | 0.6 | N/A |
| 1950 | 1.6 | 0.6 | N/A |
| 1951 | 1.5 | 0.6 | N/A |
| 1952 | 1.5 | 0.6 | N/A |
| 1953 | 1.6 | 0.6 | N/A |
| 1954 | 1.7 | 0.7 | N/A |
| 1955 | 1.7 | 0.7 | N/A |
| 1956 | 1.7 | 0.7 | N/A |
| 1957 | 1.8 | 0.7 | N/A |
| 1958 | 1.9 | 0.8 | N/A |
| 1959 | 2.0 | 0.9 | N/A |
| 1960 | 2.0 | 0.9 | N/A |
| 1961 | 2.2 | 1.0 | N/A |
| 1962 | 2.3 | 1.1 | N/A |
| 1963 | 2.5 | 1.2 | N/A |
| 1964 | 2.8 | 1.3 | N/A |
| 1965 | 3.3 | 1.6 | N/A |
| 1966 | 3.8 | 1.9 | N/A |
| 1967 | 4.1 | 2.1 | N/A |
| 1968 | 4.5 | 2.3 | N/A |
| 1969 | 4.7 | 2.4 | 17.5 |
| 1970 | 5.1 | 2.6 | 18.8 |
| 1971 | 5.5 | 2.6 | 20.3 |
| 1972 | 6.2 | 3.0 | 22.6 |
| 1973 | 6.5 | 3.2 | 23.4 |
| 1974 | 6.7 | 3.3 | 23.9 |

Table BIRTH 2. Births to Unmarried Teens Ages 15 to 19 as a Percentage of All Births, by Race: 1940-2000 (continued)

|  | All Races | White | Black |
| :---: | :---: | :---: | :---: |
| 1975 | 7.1 | 3.7 | 24.2 |
| 1976 | 7.1 | 3.8 | 23.8 |
| 1977 | 7.2 | 4.0 | 23.4 |
| 1978 | 7.2 | 4.0 | 22.7 |
| 1979 | 7.2 | 4.1 | 22.5 |
| 1980 | 7.3 | 4.4 | 22.2 |
| 1981 | 7.1 | 4.5 | 21.5 |
| 1982 | 7.1 | 4.5 | 21.2 |
| 1983 | 7.2 | 4.6 | 21.2 |
| 1984 | 7.1 | 4.6 | 20.7 |
| 1985 | 7.2 | 4.8 | 20.3 |
| 1986 | 7.5 | 5.1 | 20.1 |
| 1987 | 7.7 | 5.3 | 20.0 |
| 1988 | 8.0 | 5.6 | 20.3 |
| 1989 | 8.3 | 5.9 | 20.6 |
| 1990 | 8.4 | 6.1 | 20.4 |
| 1991 | 8.7 | 6.4 | 20.4 |
| 1992 | 8.7 | 6.5 | 20.2 |
| 1993 | 8.9 | 6.8 | 20.2 |
| 1994 | 9.7 | 7.5 | 21.1 |
| 1995 | 9.6 | 7.6 | 21.1 |
| 1996 | 9.6 | 7.7 | 20.9 |
| 1997 | 9.7 | 7.8 | 20.5 |
| 1998 | 9.7 | 7.9 | 19.9 |
| 1999 | 9.5 | 7.8 | 19.1 |
| 2000 | 9.3 | 7.7 | 18.9 |

Note: Trends in non-marital births may be affected by changes in the reporting of marital status on birth certificates and in procedures for inferring non-marital births when marital status is not reported. Beginning in 1980, data are tabulated by the race of the mother. Prior to 1980, data are tabulated by the race of the child. White and black include those of Hispanic origin for all years. Rates for 1981-1989 have been revised and differ, therefore, from rates published in Vital Statistics in the United States, Vol. 1, Natality, for 1991 and earlier years.

Source: National Center for Health Statistics, "Nonmarital Childbearing in the United States, 1940-1999," National Vital Health Statistics Reports, Vol. 48 (16), 2000; "Births: Final Data for 2000," National Vital Statistics Reports, Vol. 50 (5), February 2002.

## NON-MARITAL BIRTH RISK FACTOR 3. UNMARRIED TEEN BIRTH RATES WITHIN AGE GROUPS

Figure BIRTH 3a. Births per 1,000 Unmarried Teens Ages 15 to 17, by Race: 1960-2000

Figure BIRTH 3b. Births per 1,000 Unmarried Teens Ages 18 and 19, by Race: 1960-2000


Source: National Center for Health Statistics, "Nonmarital Childbearing in the United States, 1940-1999," National Vital Health Statistics Reports, Vol. 48 (16), 2000; "Births: Final Data for 2000," National Vital Statistics Reports, Vol. 50 (5), February 2002.

- The birth rate per 1,000 unmarried teens fell between 1994 and 2000 for both black and white teens and for both younger ( 15 to 17 years) and older age groups ( 18 and 19 years). The rate for black teens 18 and 19, for example, fell from 142 per 1,000 to 117 per 1,000. Declines were larger among black teens than among white teens.
- Prior to 1994 , birth rates among unmarried white teens in both age groups rose steadily for nearly three decades ( 4 to 24 percent among 15 to 17 year-olds and 11 to 57 percent among 18 and 19 year-olds).
- Among unmarried black teens in both age groups, birth rates varied greatly over the period, reaching peaks in both the early 1970s and early 1990s. Rates for both age groups were lower in 2000 than in 1969 ( 31 percent lower for 15 to 17 year-olds and 11 percent lower for 18 to 19 year-olds). While birth rates among unmarried black teens remain high compared to rates for unmarried white teens, the gap been black and white teens narrowed considerably during the 1990s.

Table BIRTH 3. Births per 1,000 Unmarried Teen Women Within Age Groups, by Race: 1960-2000

|  | Ages 15-17 |  |  | Ages 18 and 19 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | All Races | White | Black | All Races | White | Black |
| 1960 | 11.1 | 4.4 | N/A | 24.3 | 11.4 | N/A |
| 1961 | 11.7 | 4.6 | N/A | 24.6 | 12.1 | N/A |
| 1962 | 10.7 | 4.1 | N/A | 23.8 | 11.7 | N/A |
| 1963 | 10.9 | 4.5 | N/A | 25.8 | 13.0 | N/A |
| 1964 | 11.6 | 4.9 | N/A | 26.5 | 13.6 | N/A |
| 1965 | 12.5 | 5.0 | N/A | 25.8 | 13.9 | N/A |
| 1966 | 13.1 | 5.4 | N/A | 25.6 | 14.1 | N/A |
| 1967 | 13.8 | 5.6 | N/A | 27.6 | 15.3 | N/A |
| 1968 | 14.7 | 6.2 | N/A | 29.6 | 16.6 | N/A |
| 1969 | 15.2 | 6.6 | 72.0 | 30.8 | 16.6 | 128.4 |
| 1970 | 17.1 | 7.5 | 77.9 | 32.9 | 17.6 | 136.4 |
| 1971 | 17.5 | 7.4 | 80.7 | 31.7 | 15.8 | 135.2 |
| 1972 | 18.5 | 8.0 | 82.8 | 30.9 | 15.1 | 128.2 |
| 1973 | 18.7 | 8.4 | 81.2 | 30.4 | 14.9 | 120.5 |
| 1974 | 18.8 | 8.8 | 78.6 | 31.2 | 15.3 | 122.2 |
| 1975 | 19.3 | 9.6 | 76.8 | 32.5 | 16.5 | 123.8 |
| 1976 | 19.0 | 9.7 | 73.5 | 32.1 | 16.9 | 117.9 |
| 1977 | 19.8 | 10.5 | 73.0 | 34.6 | 18.7 | 121.7 |
| 1978 | 19.1 | 10.3 | 68.8 | 35.1 | 19.3 | 119.6 |
| 1979 | 19.9 | 10.8 | 71.0 | 37.2 | 21.0 | 123.3 |
| 1980 | 20.6 | 12.0 | 68.8 | 39.0 | 24.1 | 118.2 |
| 1981 | 20.9 | 12.6 | 65.9 | 39.0 | 24.6 | 114.2 |
| 1982 | 21.5 | 13.1 | 66.3 | 39.6 | 25.3 | 112.7 |
| 1983 | 22.0 | 13.6 | 66.8 | 40.7 | 26.4 | 111.9 |
| 1984 | 21.9 | 13.7 | 66.5 | 42.5 | 27.9 | 113.6 |
| 1985 | 22.4 | 14.5 | 66.8 | 45.9 | 31.2 | 117.9 |
| 1986 | 22.8 | 14.9 | 67.0 | 48.0 | 33.5 | 121.1 |
| 1987 | 24.5 | 16.2 | 69.9 | 48.9 | 34.5 | 123.0 |
| 1988 | 26.4 | 17.6 | 73.5 | 51.5 | 36.8 | 130.5 |
| 1989 | 28.7 | 19.3 | 78.9 | 56.0 | 40.2 | 140.9 |
| 1990 | 29.6 | 20.4 | 78.8 | 60.7 | 44.9 | 143.7 |
| 1991 | 30.9 | 21.8 | 80.4 | 65.7 | 49.6 | 148.7 |
| 1992 | 30.4 | 21.6 | 78.0 | 67.3 | 51.5 | 147.8 |
| 1993 | 30.6 | 22.1 | 76.8 | 66.9 | 52.4 | 141.6 |
| 1994 | 32.0 | 24.1 | 75.1 | 70.1 | 56.4 | 141.6 |
| 1995 | 30.5 | 23.6 | 68.6 | 67.6 | 55.4 | 131.2 |
| 1996 | 29.0 | 22.7 | 64.0 | 65.9 | 54.1 | 129.2 |
| 1997 | 28.2 | 22.4 | 60.6 | 65.2 | 53.6 | 127.2 |
| 1998 | 27.0 | 21.8 | 56.5 | 64.2 | 53.5 | 123.5 |
| 1999 | 25.5 | 21.0 | 51.5 | 63.3 | 53.3 | 117.9 |
| 2000 | 24.4 | 20.0 | 49.9 | 62.9 | 53.2 | 116.9 |

Note: Rates are per 1,000 unmarried women in specified group. Trends in non-marital births may be affected by changes in the reporting of marital status on birth certificates and in procedures for inferring non-marital births when marital status is not reported. Beginning in 1980, data are tabulated by the race of the mother. Prior to 1980, data are tabulated by the race of the child. White and black include those of Hispanic origin for all years. Rates for 1981-1989 have been revised and differ, therefore, from rates published in Vital Statistics in the United States, Vol. 1, Natality, for 1991 and earlier years.

Source: National Center for Health Statistics, "Nonmarital Childbearing in the United States, 1940-1999," National Vital Health Statistics Reports, Vol. 48 (16), 2000; "Births: Final Data for 2000," National Vital Statistics Reports, Vol. 50 (5), February 2002.

## NON-MARITAL BIRTH RISK FACTOR 4. NEVER-MARRIED FAMILY STATUS

Figure BIRTH 4. Percentage of All Children Living in Families with a Never-Married Female Head, by Race/Ethnicity: 1982-2001


Source of CPS data: U.S. Bureau of the Census, "Marital Status and Living Arrangements," Current Population Reports, Series P20-212, 287, 365, 380, 399, 418, 423, 433, 445, 450, 461, 468, 478, 484, 491, 496, 506, 514, 537 various years, and ASPE tabulations of the 2001 CPS .
Source of 1960 data: U.S. Bureau of the Census, 1960 Census of Population, PC(2)-4B, "Persons by Family Characteristics," tables 1 and 19.

- The percentage of children living in families with never-married female heads increased from under 5 percent in 1982 to nearly 10 percent in 2001.
- The percentage of white children living in families headed by never-married women has continued to rise over the past twenty years, from less than 2 percent in 1982 to 5.5 percent in 2001.
- Among Hispanics, the percentage of children living with never-married female heads more than doubled over the past sixteen years, going from less than 6 percent in 1982 to 12 percent in 1996. Since then it has fluctuated up and down by about one-half a percentage point.
- The percentage of black children living in families headed by never-married women was much higher than the percentages for other groups throughout the time period. However, the percentage dropped nearly three percentage points in the past two years.

Table BIRTH 4. Number and Percentage of All Children Living in Families with a Never-Married Female Head, by Race/Ethnicity: Selected Years

|  | Number of Children (in thousands) |  |  |  | Percentage |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | All Races/ Ethnicities | White | Black | Hispanic | All Races/ Ethnicities | White | Black | Hispanic |
| 1960 | 221 | 49 | 173 | - | 0.4 | 0.1 | 2.2 | - |
| 1970 | 527 | 110 | 442 | - | 0.8 | 0.2 | 5.2 | - |
| 1975 | 1,166 | 296 | 864 | - | 1.8 | 0.5 | 9.9 | - |
| 1980 | 1,745 | 501 | 1,193 | 210 | 2.9 | 1.0 | 14.5 | 4.0 |
| 1982 | 2,768 | 793 | 1,947 | 291 | 4.6 | 1.6 | 22.7 | 5.7 |
| 1984 | 3,131 | 959 | 2,109 | 357 | 5.2 | 1.9 | 23.9 | 6.5 |
| 1986 | 3,606 | 1,174 | 2,375 | 451 | 5.9 | 2.3 | 26.6 | 7.2 |
| 1987 | 3,985 | 1,385 | 2,524 | 587 | 6.5 | 2.8 | 28.2 | 9.2 |
| 1988 | 4,302 | 1,482 | 2,736 | 600 | 7.0 | 3.0 | 30.4 | 9.2 |
| 1989 | 4,290 | 1,483 | 2,695 | 592 | 6.9 | 2.9 | 29.6 | 8.7 |
| 1990 | 4,365 | 1,527 | 2,738 | 605 | 7.0 | 3.0 | 29.6 | 8.7 |
| 1991 | 5,040 | 1,725 | 3,176 | 644 | 8.0 | 3.4 | 33.3 | 9.0 |
| 1992 | 5,410 | 2,016 | 3,192 | 757 | 8.4 | 3.9 | 33.1 | 10.3 |
| 1993 | 5,511 | 2,015 | 3,317 | 848 | 8.5 | 3.9 | 33.6 | 11.3 |
| 1994 | 6,000 | 2,412 | 3,321 | 1,083 | 9.0 | 4.5 | 32.9 | 12.0 |
| 1995 | 5,862 | 2,317 | 3,255 | 1,017 | 8.7 | 4.3 | 32.3 | 10.8 |
| 1996 | 6,365 | 2,563 | 3,567 | 1,161 | 9.4 | 4.8 | 34.4 | 12.0 |
| 1997 | 6,598 | 2,788 | 3,575 | 1,242 | 9.7 | 5.1 | 34.3 | 12.4 |
| 1998 | 6,700 | 2,850 | 3,644 | 1,254 | 9.8 | 5.2 | 35.1 | 12.2 |
| 1999 | 6,759 | 2,841 | 3,652 | 1,310 | 9.8 | 5.2 | 35.3 | 12.3 |
| 2000 | 6,591 | 2,881 | 3,413 | 1,256 | 9.5 | 5.3 | 32.9 | 11.4 |
| 2001 | 6,636 | 3,014 | 3,382 | 1,340 | 9.6 | 5.5 | 32.4 | 11.9 |

Note: Data are for all children under 18 who are not family heads (excludes householders, subfamily reference persons, and their spouses). Also excludes inmates of institutions; children who are living with neither of their parents are excluded from the denominator. Based on Current Population Survey (CPS) except 1960, 1970, and 1980, which are based on decennial census data. Nonwhite data are shown for Black in 1960. In 1982, improved data collection and processing procedures helped to identify parent-child subfamilies. (See Current Population Reports, P-20, 399, Marital Status and Living Arrangements: March 1984.)

Source of CPS data: U.S. Bureau of the Census, "Marital Status and Living Arrangements," Current Population Reports, Series P20-212, 287, 365, 380, 399, 418, 423, 433, 445, 450, 461, 468, 478, 484, 491, 496, 506, 514, 537, various years, and ASPE tabulations of the 2001 CPS.
Source of 1960 data: U.S. Bureau of the Census, 1960 Census of Population, PC(2)-4B, "Persons by Family Characteristics," tables 1 and 19.


[^0]:    Note: Food secure households show little or no evidence of concern about food supply or reduction in food intake. Households classified as food insecure without hunger report food-related concerns, adjustments to household food management, and reduced variety and desirability of diet but report little or no reduction in food intake.
    Households classified as food insecure with hunger report reduced food intake and hunger. Because of changes in survey administration, food insecurity statistics in Table ECON 8 b are shown in two separate series. The "new series" (1998-2000) provides the best estimates of food security for 1998 and 1999; in the "old series" (1995-1999), data for 1998 and 1999 were adjusted to be comparable to 1995-1997.

[^1]:    Note: "Poor persons" are defined as those with total family incomes at or below the poverty rate. Persons of Hispanic ethnicity may be of any race.

