

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

WASHINGTON, D.C. 20460

APR 1 3 2004

OFFICE OF WATER

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MEMORANDUM

SUBJECT: FY2005 Public Water System Supervision (PWSS) State Program Grants

- Guidance and Tentative Allotments

FROM: Elizabeth Corr, Acting Director

Drinking Water Protection Division, OGWDW

TO: Regional Drinking Water Program Managers

Regions I - X

I have attached for your information and use both guidance and the tentative allotments for the FY2005 Public Water System Supervision (PWSS) State Grant. The tentative allotments are based on the President's budget request of \$105,100,000 for the PWSS program. Because the request is over \$12.6 million more than was available for FY2003, I want to express in writing the importance of the States' use of these funds to strengthen and enhance public health protection through ensuring safe drinking water.

Over the next few months as you work with States to develop work plans or performance partnership grant agreements for FY2005, you and the States need to ensure that the plans or agreements are directed toward achieving the public health objective presented in EPA's *Strategic Plan for 2003-2008* (http://www.epa.gov/ocfo/plan/2003sp.pdf), and the Office of Water's draft *National Water Program Guidance* (http://www.epa.gov/water/waterplan/#guidance). The National Program Guidance is being developed and issued in concert with the goal, subobjective, strategic targets, and performance activity measures in the Strategic Plan. The PWSS-related subobjective for FY2005 is:

 93% of the <u>population served</u> by community water systems will receive drinking water that meets <u>all</u> applicable health-based drinking water standards:

The PWSS-related strategic targets are:

Baseline

- 94% of the <u>population served</u> by community water systems will receive drinking water that meets health-base standards with which systems need to comply <u>as of December 2001</u>;
- 75% of the <u>population served</u> by community water systems will receive drinking water that meets health-based standards with a <u>compliance date of January 2002 or later</u>;
- 94% of community water <u>systems</u> will provide drinking water that meets health-based standards with which systems need to comply <u>as of</u> <u>December 2001</u>; and
- 75% of community water <u>systems</u> will provide drinking water that meets health-based standards with a <u>compliance date of January 2002 or later</u>.

Strategic Target A | Strategic Target B | Subobjective 2.1.1

In support of the national targets, Regions have developed the following straw Regional targets for FY2005 and should be negotiating with the States to ensure that States are developing their FY2005 work plans with these public health targets in mind.

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	Percent Population served by CWSs' meeting all health- based standards (end of 2002)	Percent Population served by CWSs' meeting all health- based standards with which systems need to comply as of Dec 2001	Percent Population served by CWSs' meeting all health- based standards with a compliance date of January 2002 or later	Percent Population served by CWSs' meeting ALL health- based standards
Region 1	88%	78%	75%	71%
Region 2	81%	80%	70%	80%
Region 3	98%	94%	75%	93%
Region 4	96%	94%	75%	93%
Region 5	94%	95%	80%	95%
Region 6	93%	94%	75%	93%
Region 7	95%	94%	80%	94%
Region 8	97%	95%	75%	94%
Region 9	99%	95%	75%	.94%
Region 10	91%	90%	70%	85%

While we recognize the need to provide flexibility to States and Tribes, we believe all State programs should be focused on ensuring that the gains of the previous years' efforts are preserved and built upon. The overall objective of the PWSS program grant is to protect public health by ensuring that:

- drinking water systems, of all types, and of all sizes, that are currently in compliance, remain in compliance;
- drinking water systems, of all types, and of all sizes, that are not currently in compliance, achieve compliance;
- drinking water systems, of all types, and of all sizes, are preparing to comply with the new drinking water regulations that will be taking effect in FY 2005.

In addition, even though we have made progress toward improving data quality, we still have significant work to do in this area. The recent analysis of data quality for SDWIS/Fed shows an improvement from 40% in 1996-98, to 65% for 1999-2001, and errors in compliance determinations are still the principal factor affecting the quality of violations data in SDWIS/Fed. A portion of the PWSS grant should be devoted to ensuring that data quality and other data problems are being addressed. Specifically:

- that water system compliance determinations are consistent with the Federal and State regulations; and
- that the required inventory, compliance, and enforcement data being provided to EPA are accurate and complete.

In addition, through EPA Order 5700.6, revised on January 8, 2004, you must develop and carry out a post-award monitoring plan and conduct basic monitoring for every award. From the programmatic standpoint, this monitoring should ensure satisfaction of five core areas: (1) compliance with all programmatic terms and conditions; (2) correlation of the recipient's work plan/application and actual progress under the award; (3) availability of funds to complete the project, (4) proper management of and accounting for equipment purchased under the award, and (5) compliance with all statutory and regulatory requirements of the program.

Given the variations among the Regions, you may determine what level of monitoring is appropriate for the PWSS grants as long as you comply with the Office of Water and Agency requirements. Advanced monitoring activities must be documented in the official grant file and the Grantee Compliance Database.

Attached are the tentative FY2005 State-by-State PWS grant allotments. We will be allotting \$98,335,500 of the requested amount among the States, and will be reserving \$6,764,500 for the Tribal PWSS program support (including support for Tribal programs and Regional Direct Implementation programs). The tentative Regional Tribal program allotments and guidance will be released in the near future.

When we get a FY2005 Appropriation and an Operating Plan, we will calculate the final FY2005 PWSS Program allotments. As always, the final allotments will be the same as the tentative allotments unless the funds appropriated for the program differ from the President's budget request. Should that occur, we will recalculate the allotments, using the same inventory, population, and geographical data as was used to calculate the tentative allotments. The only change will be the amount of money to be distributed.

If you have any questions about the State grant calculations, please give me a call, or have your staff call Ray Enyeart on (202) 564-3829.

Attachment

TENTATIVE FY2005 PWSS GRANT ALLOTMENTS

Based on the President's Budget Request of \$105,100,000

CT ME MA NH RI VT REGION 1 TOTAL	1,449,000 964,500 1,176,700 1,132,300 496,500 785,700 6,004,700
NJ NY PR VI REGION 2 TOTAL	2,089,100 5,027,500 760,500 247,900 8,125,000
DC Direct Implementation DE MD PA VA WV REGION 3 TOTAL	360,500 558,400 1,611,900 4,420,600 2,229,200 876,800 10,057,400
AL FL GA KY MS NC SC TN REGION 4 TOTAL	956,500 3,971,200 2,245,300 839,700 1,291,700 3,577,000 1,089,300 1,121,200 15,091,900
IL IN MI MN OH WI REGION 5 TOTAL	3,125,300 2,118,700 4,570,900 2,634,100 3,089,000 3,451,600 18,989,600

WA REGION 10 TOTAL Set-Aside for the Tribal PWSS Program:	2,719,500 7,866,300 \$6,764,500
AK ID OR	2,302,500 1,219,900 1,624,400
AZ CA HI NV AS GU NMI REGION 9 TOTAL	1,435,100 6,487,900 465,000 838,300 125,600 124,800 172,600 9,649,300
CO MT ND SD UT WY Direct Implementation REGION 8 TOTAL	1,485,300 1,266,400 676,600 747,800 877,900 749,000 5,803,000
IA KS MO NE REGION 7 TOTAL	1,420,500 1,153,300 1,988,900 1,019,100 5,581,800
AR LA NM OK TX REGION 6 TOTAL	983,100 1,466,800 1,095,400 1,414,500 6,206,700 11,166,500

The distribution of the Tribal PWSS Program Set-aside is not yet firm. These funds will be distributed/allotted among the Regions via separate correspondence.